

United Nations Educational, Scientific and Cultural Organization

> Organisation des Nations Unies pour l'éducation, la science et la culture

FOURTH MEETING OF THE COMMITTEE FOR THE PROTECTION OF CULTURAL PROPERTY IN THE EVENT OF ARMED CONFLICT

(UNESCO, 27 – 29 May, 10 a. m. – 6 p. m.) ROOM II (Fontenoy Building)

DRAFT

The current text is the outcome of the informal drafting meetings of the Bureau of the Committee for the Protection of Cultural Property in the Event of Armed Conflict ("the Committee") (UNESCO, 12 – 14 November 2008 and Helsinki, Finland, 5 -6 February 2009, respectively). The relevant Annexes are to be verified by the Secretariat in light of the modifications of the text.

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6. International Assistance [and the Fund for the Protection of	
Cultural Property in the Event of Armed Conflict]	
1. In order to strengthen international protection of cultural property, the Second	Articles 29, 32
Protocol distinguishes the following different forms of assistance:	and 33 of the
 a) International assistance provided by the Committee (Article 32 of the Second Protocol); 	Second Protocol
b) Financial and other assistance from the Fund for the Protection of Cultural	
Property in the Event of Armed Conflict ("the Fund") (Article 29 of the Second Protocol);	
c) Technical assistance provided by UNESCO (Article 33 of the Second	
Protocol); and, d) Technical assistance provided by the Parties through the Committee (Article 32 of the Second Protocol)	
e) Technical assistance provided by the Parties at bi- or multilateral level (Article 33 of the Second Protocol).	
2. All Parties may request international assistance from the Committee, the Fund	
or UNESCO. The granting of international assistance is not, however, automatic	
and depends on the compliance with the conditions set forth by the Second	
Protocol and the relevant parts of the present Guidelines.	
6.1 International assistance provided by the Committee	
6.1.1 Scope of international assistance	
3. International assistance is assistance requested by a Party and provided by	Articles 32 and
the Committee for cultural property under enhanced protection.	3(2) of the Second
	Protocol
4. In exceptional cases, international assistance may be requested by a Party for	Article 11 (8) of
cultural property under general protection which is submitted for inclusion in	the Second
the List of Cultural Property under Enhanced Protection if the Committee has	Protocol
concluded that the requesting Party cannot fulfil the criteria of Article 10(b)	
of the Second Protocol.	
5. A party to the conflict which is not a Party to the Second Protocol but which	Article 3(2) of the

accepts and applies provisions in accordance with Article 3, paragraph 2, of	Second Protocol
the Second Protocol may request appropriate international assistance from	
the Committee.	
6. International assistance may take place in peacetime; during armed conflict	Article 32(2) of
or at the end of hostilities. Non-State Parties, which are parties to a conflict and	the Second
accept and apply the provisions of the Second Protocol, may, however, benefit	Protocol
from the international assistance only during the conflict as long as they accept	
and apply the Second Protocol.	
7. International assistance is in principle complementary to national measures	
taken by a Party for the protection of its cultural property under enhanced protection.	
8. The Committee has the possibility of using the Fund for financing	
international assistance.	
6.1.2 Forms of international assistance	
9. The Committee assesses the requests for international assistance and in case	
of approval co-ordinates this assistance.	
10. International assistance may be of technical or consultative character,	
covering in particular administrative, legal, military and practical aspects of the	
protection of cultural property.	
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11. International assistance is granted for the following purposes :	
a) Protection in times of peace: preparatory measures	
b) Protection immediately before or during a conflict: emergency measures	
c) Protection after a conflict: recovery measures	
12. Preparatory measures take place in times of peace. Their essential purpose is	
threefold:	
a) to support Parties' overall domestic sustainable efforts related to cultural	
property under enhanced protection;	
b) to contribute to the preparation and development of administrative or	Article 5 of the
institutional measures, provisions and structures for the safeguarding of	Second Protocol

cultural property under enhanced protection; and,	
c) to contribute to the preparation, development or implementation of the laws,	
administrative provisions and measures recognizing the exceptional cultural	Article 10(b) of
and historic value and ensuring the highest level of protection of cultural	the Second
property to be nominated for enhanced protection. Examples of possible	Protocol
measures are listed in Table 2 of the Annex.	
13. Emergency measures are of the highest priority. Their principal purpose is to	
ensure the adequate protection of the cultural property concerned and to prevent	Article 10(b) of
its deterioration, destruction or looting. Examples of possible measures are	the Second
listed in Table 2 of the Annex.	Protocol
14. Decovery measures are taken often a conflict. Their assential numbers is to	
14. Recovery measures are taken after a conflict. Their essential purpose is to	
ensure the preservation and conservation of cultural property damaged in	A
connection with the conflict as well as the return of the cultural property which	
has been removed in accordance with Article 5 of the Second Protocol.	Second Protocol
Examples of possible measures are listed in Table 2 of the Annex.	
6.1.3 Priorities and principles for international assistance	
15. While considering requests for international assistance, and taking into	
account special needs of Parties' belonging to the least developed countries,	
priority is given upon the emergency or the preventive nature of the request.	
16. The Committee's decisions in granting international assistance may be among	
others guided by the following considerations:	
a) the probability that the assistance will have a catalytic and multiplier	
effect ("seed money") and promote financial and technical	
contributions from other sources;	
b) whether the legislative, administrative and, wherever possible,	
financial commitment of the recipient Party is available to the activity;	
c) the impact of the activity on furthering the Objectives set out by the	
meeting of State Parties in the guidelines concerning use of the Fund;	
d) the exemplary value of the activity; and,	
e) the cost efficiency of the activity.	
17. Further guidance for requests concerning international assistance and	

description of the process of the granting of such assistance is provided in detail			
below in Chapter of these Guidelines.			
6.2 Technical Assistance of the Parties through the Committee			
18. Parties are encouraged to provide technical assistance of all kinds, through the	Article	32(4)	of
Committee, to those Parties or parties to the conflict who request it.	the	Sec	ond
	Protoco	l	
19. Assistance provided by the Parties through the Committee may concern all			
cultural property and it may be applied in times of peace or immediately before			
or during or after a conflict. Forms of technical assistance are defined by the			
Parties offering assistance. The Meeting of the Parties and the Committee may			
also give recommendations concerning such technical assistance.			
20. Non-State Parties, which are parties to a conflict and accept and apply the			
provisions of the Second Protocol, may, however, request technical assistance only			
during a conflict.			
21. State Parties providing technical assistance are responsible for its funding.			
22.			
a -Requests concerning technical assistance are addressed to the Committee through			
the Secretariat, which will transfer the information to the national focal points of			
the Parties for their consideration.			
b - Parties in a position to provide technical assistance are invited to inform the			
Committee of the possibilities of providing such assistance.			
c - The Committee through the Secretariat informs the requesting Parties or parties to a conflict accordingly.			
d - After giving such information, it is upon the providing Parties and the requesting			
Parties or parties to a conflict to proceed and convene directly the provision of such			
assistance.			
6.3 Technical assistance provided by the Parties directly at bi- or			
multilateral level			
23. Parties are encouraged to provide technical assistance at bi- or multilateral	Article	33(2)	of

level. Such assistance depends on their discretion. For this purpose Parties are	the Second
invited to be in contact directly with each other through their national focal	Protocol
points.	
24. The Parties having activities at bi- or multilateral level are invited to inform	
the Committee, through the Secretariat, in their periodic reports, of their	
activities in order to share their experiences or best practices.	
6.4 Technical assistance of UNESCO	
25. The term 'UNESCO' means in this context the Secretariat of UNESCO.	
26. The Second Protocol provides for the possibility of a Party to call upon the	Article 33(1) of
Secretariat of UNESCO for technical assistance in organizing the protection of	the Second
the Party's cultural property. Such assistance focuses on, but it is not limited to,	Protocol
preparatory actions to safeguard cultural property, preventive or organizational	
measures for emergency situations and compilation of national inventories of	
cultural property, or any other problems arising out of the application of the	
Protocol.	
27. Examples of possible measures of technical assistance provided by the	
Secretariat of UNESCO are presented in Table 3 of the Annex.	
28. The Secretariat will provide the Committee at its session with the relevant	
information concerning the technical assistance provided to the Parties.	
6.5 Process of considering requests for international assistance,	
[assistance from the Fund] and assistance of UNESCO	
29. The Committee, the Parties, the relevant international organisations and the	Article 27(2) of
Secretariat of UNESCO work, as appropriate, in close co-operation in order to	Article 27(3) of the Second
ensure the proper handling of requests for different categories of assistance so that	Protocol Second
the assistance is provided in the most adequate manner in order to advance the aims	11010001
of the Second Protocol.	
30. In particular, they keep each other informed, as appropriate, of the requests	
submitted and the assistance provided in order to avoid the duplication of efforts,	
time and resources. The transmission of information is to be carried out, among	
others, through the reports of the Committee to the Meeting of the Parties.	

31. The Parties may submit to the Committee requests for international Articles 32 assistance [or assistance from the Fund]. Also a non-State Party which is a party 32(2), 11(8) to a conflict and accepts and applies the provisions of the Second Protocol may 3(2) of the Second Protocol may 3(2) of the Second Protocol may 3(3) of the Second Protocol	2(1),
to a conflict and accents and applies the provisions of the Second Protocol may 2(2) of the Sec	and
to a conflict and accepts and applies the provisions of the Second Frotocol may $3(2)$ of the Sec	ond
submit requests for international assistance during the conflict. Requests may be Protocol	
submitted also jointly by two or more Parties concerned.	
32.	
a - The Committee examines in each particular case whether the priorities and	
principles [set out by the meeting of the Parties (the Fund) or] adopted by the	
Committee (international assistance) are met. The Committee may also make	
reservations or set conditions for the assistance depending on particular	
conditions of each case. It may also suggest to the applicant other forms than	
originally requested if it considers it appropriate.	
b - The Committee may decide not to grant assistance if the applicant has not	
accepted the form of assistance proposed by the Committee.	
c - If necessary, the Committee may request the applicant to provide additional information.	
d - The Committee may also defer the request if more in-depth assessment or study	
or a substantial revision is required.	
33. While examining requests for [assistance from the Fund or] international	
assistance, the Committee may also study the possibility of obtaining technical	
assistance from the Parties. The Committee may also consult the Secretariat in	
order to ascertain whether the applicant requested assistance from UNESCO for	
the same purpose.	
34.	
a – Requests for all forms of international assistance have to be submitted to the	
Secretariat, which acknowledges the receipt, verifies the completeness of the	
request and, if incomplete, requests the applicant to provide the missing	
requirements.	

b - Duly completed requests registered by the Secretariat at least six months before			$\overline{}$
the meeting of the Committee are forwarded to the Bureau of the Committee for its			
consideration.			
c- The Secretariat informs the applicant of the registration of its request.			
35. The Bureau may consult international and national governmental and non-	Article	27(3)	of
governmental organisations with the relevant expertise for evaluation of the	the	Secor	ıd
request and in case of technical assistance, consult Parties offering such	Protocol		
assistance.			
36. For the above purpose, the Committee assigns the Bureau to prepare the	1		
annual meeting of the Committee and invites at the same time the Parties to			
submit their applications for international assistance.			
37. The Committee will consider requests in its regular meeting. It decides by a	Article	26(2)	of
majority of two-thirds of its members present and voting on the requests for	the	Secor	nd
international assistance.	Protocol		
38. The Secretariat communicates the decision of the Committee to the applicant			
within two weeks following the decision. If the international assistance is			
granted, the Secretariat reaches agreement with the applicant on its details.			
39. The international assistance is subject to appropriate monitoring, reporting			
and evaluation.			
40. As an exception, requests for emergency measures may be submitted at any			-
time. In view of the urgency, the Committee will consider these requests on an			
ad hoc basis.			
6.5.2 Content of a request			
41. A request [for assistance from the Fund or] for international assistance has			-
to meet the following requirements in order to be registered by the Secretariat:			

- a) Identification of the cultural property concerned,
- b) Identification of the place of activity as appropriate;
- c) Assessment or description of the dangers threatening the property;
- d) Description of the requested (international) assistance, e.g.
 - specific information about the project for which international assistance is needed;
 - scientific and technical information on the work to be undertaken;
 - details of the equipment or the personnel needed;
 - measures to be taken by the requesting Party and measures to be taken by the assisting Party(ies);
 - information about Parties that have already declared their will and their ability to provide the international assistance or that might be willing and able to provide it;
 - information whether the applicant has already requested or envisages to request assistance for the same property from the Secretariat of UNESCO, any other intergovernmental organization, State or private entity.
- e) Timetable and budget of the project;
- f) Information regarding responsible authorities;
- g) If the requesting State is a non-State Party: official declaration as well as documents proving that the non-State Party is a party to a conflict and that it accepts and applies the provisions of the Second Protocol in accordance with Article 3 (2) of the Second Protocol;
- h) In case of a joint request of two or several Parties, a declaration confirming co-operation between applicants;
- i) Expected results;
- j) Justification of the priority of the project; and,

k) Signature(s) on behalf of the requesting State(s).			
42. Parties are invited to submit their requests in paper format, and, if possible,			
in an electronic format provided by the Secretariat as well. Requests may be			
submitted in one of the two working languages of the Secretariat.			
6.5.3 Requests for assistance of UNESCO			
43. Parties may apply for assistance of UNESCO at any time. Following the			
receipt of the request for such assistance, the Secretariat verifies whether an			
identical request has not already been submitted for international assistance or			
assistance from the Fund. If necessary, the Secretariat may request additional			
information. The Secretariat informs the Bureau (the Committee) of the request.			
If necessary, the Secretariat may consult relevant international and national	Article	27(3)	of
governmental and non-governmental organizations with the relevant expertise	the	Seco	ond
for evaluation of the request.	Protocol	l	