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Conference of Parties to the International Convention against Doping in Sport

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4CP

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FINAL REPORT

The fourth session of the Conference of Parties to the International Convention against Doping in Sport was held at UNESCO Headquarters in Paris from 19 to 20 September 2013. Representatives of 101 States Parties participated in the Conference, while representatives of several Member States of UNESCO and intergovernmental and non-governmental organizations attended as observers. The World Anti-Doping Agency (WADA) attended as an advisory organization to the Conference.

The Anti-Doping and Sport Team, Division of Ethics of Global Change, Sector for Social and Human Sciences provided the Secretariat of the meeting.

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Agenda item 1.1

Opening of the fourth session by the Director-General and statements by guests of honour

1. The fourth session of the Conference of Parties to the International Convention against Doping in Sport (hereinafter referred to as “the Conference”) was opened by Mr Gert C. Oosthuizen MP, Deputy Minister of Sport and Recreation (South Africa), **Chairperson of the third session of the Conference of Parties**, and Mr Getachew Engida, Deputy Director-General of UNESCO. Guests of honour included representatives of the World Anti-Doping Agency (WADA), International Olympic Committee (IOC), Court of Arbitration for Sport (CAS), International Association of Athletic Federations (IAAF) and UNESCO’s Intergovernmental Committee for Physical Education and Sport (CIGEPS).
2. In his opening speech, Mr Gert Oosthuizen expressed gratitude to all participants whose energy and conviction had contributed to the success of the third session of the Conference of Parties. He emphasized the serious threat that doping posed to the integrity of competitive sport globally. He highlighted the role of the Convention in regulating global sport governance and the objective of protecting universal shared values to safeguard the authenticity of sport, and pointed to the benefit of the Convention in unifying and harmonizing international efforts to eliminate the scourge of doping in sport. He stressed that States Parties should address means for promoting the Convention. He further highlighted the pertinence of the Anti-Doping Fund and called for particular attention to be given to the ADLogic monitoring tool in terms of the self-reporting system it embodied. In closing, he drew attention to the increased level of participation of States Parties in the Conference of Parties as compared with past Conferences.
3. Mr Getachew Engida, Deputy Director-General of UNESCO, stressed the difficulty of the fight against doping, as demonstrated by recent scandals. Doping continued to undermine the values of fair play, hard work and discipline in sport, which indeed reflected the values all shared and aspired to in society. He acknowledged the success of the Conference of Parties, which had increased in volume and commitments over the past eight years, while noting that there was still scope for further progress. He highlighted three areas for improvement, namely the enhancement of education, the reinforcement of the monitoring system and the need to move beyond a merely medical approach through laboratories and medical evidence. Physical education programmes should be able to provide means of resisting doping and making doping unthinkable. He stressed that doping was not an issue for athletes only, but for teams, coaches and the pharmaceutical industry altogether.
4. Ms Valérie Fourneyron, Minister of Sports, Youth, Popular Education and Community Life of France and member of the WADA Executive Committee, conveyed a message from Mr John Fahey, President of WADA. The message emphasized the ratification of the Convention by 174 States Parties, representing nearly 98% of the world population. Other remaining countries were encouraged to join the Convention. The message recalled that the Convention was playing an important role in the fight against doping, but that there remained much to be done because not every country had given evidence of fulfilment of its commitment. Mr Fahey considered that UNESCO had a part to play, with its strong, sustained leadership, in addressing the decrease in funding. In addition, he stressed the need for further collaboration efforts: anti-doping was now a “team sport”, with the sport movement, pharmaceutical sector, public sector, law enforcement agencies and anti-doping experts all playing a role.
5. Ms Valérie Fourneyron, on behalf of France, stressed that, for the fight against doping in sport to be credible, it must be irreproachable, in particular through the implementation of the World Anti-Doping Code and the independence of national anti-doping agencies and laboratories. She underlined the need for credibility, with greater efforts from the sport movement and international sport federations. She also highlighted the need for more

cooperation at all levels, especially with regard to sharing different resources and information beyond national jurisdictions.

5. Professor Arne Ljungqvist, Honorary Member and Chairman of the Medical Commission of the IOC, reminded the Conference that doping was a public health issue. He also underlined the importance of implementation of the UNESCO Convention. He acknowledged the success of WADA, with the establishment of a common rule for anti-doping, the investment of US \$60 million in research to identify the substances related to doping and its leadership role. He stated that more could be done to give effect to the Convention, and exhorted public authorities to implement the Convention by adopting legislation and to reflect doping as a public health issue in their public education commitments.
6. Mr Mathieu Reeb, Secretary General of CAS, provided an overview of the internal processes of CAS. He explained that the first category of activity concerned the settling of disputes in soccer, followed by doping. He also stressed the value of partnerships between the sport movement and governments and praised the mutually beneficial cooperation with UNESCO, with CAS' first participation in the Conference of Parties.
7. Mr Huw Roberts, representing Mr Lamine Diack, President of IAAF, provided States Parties with a thoughtful overview of recent anti-doping efforts made by IAAF, including full implementation of biological passports for athletes, which constituted a scientifically sound method. It also undertook the reanalysis of samples. He highlighted the close collaboration between IAAF and WADA and also networking with other anti-doping partners, such as national anti-doping organizations and law enforcement agencies. Organizations that were independent of governments and sports agencies were good models. He also suggested stronger sanctions against athletes who intentionally cheated, advocating an extension of bans from the current two years to four years. His overall message was that the fight was getting tougher, and that it could only be addressed by working together.
8. Mr Arnaldo Fuxa, President of CIGEPS, viewed positively the progress in anti-doping. He briefed the Conference on the outcomes of the International Conference of Ministers and Senior Officials Responsible for Physical Education and Sport (MINEPS V) and praised the continuing efforts of all States Parties. He also reminded States Parties of the vital need to strengthen national programmes and ensure that basic anti-doping education was incorporated into all levels of education, from primary to university.

Agenda item 1.2

Adoption of the Final Report of the third session of the Conference of Parties

9. The Secretariat drew attention to some elements of the Rules of Procedure and invited States Parties to attend a special debate on match-fixing during the second morning of the Conference before the opening of the formal session.
10. The Secretariat presented an overview of the draft final report of the third session of the Conference as contained in document ICDS/4CP/Doc.13. The Chairperson called for States Parties' comments on the report. In the absence of any adverse comments the report was adopted by the Conference.

RESOLUTION 4CP/1.2

The Conference of Parties,

1. *Having* examined document ICDS/3CP/Doc.13,
2. *Adopts* it as the Final Report of its third session.

Agenda item 1.3

Election of the Chairperson, Vice-Chairpersons and Rapporteur

12. The Chairperson introduced agenda item 1.3 and drew attention to document ICDS/4CP/Doc.1. He reminded the Conference that one Chairperson, four Vice-Chairpersons and a Rapporteur were required, ideally representing the six electoral groups of UNESCO.

DELIBERATION

13. The delegation of Kuwait proposed Dr Mohammed Saleh Al-Konbaz, President of the National Anti-Doping Committee of Saudi Arabia as Chairperson.
14. The proposal was supported by the delegations of Egypt, United Arab Emirates, Brazil, Côte d'Ivoire, Islamic Republic of Iran, Algeria, Japan, Jordan, Morocco, Democratic Republic of the Congo, Qatar and Dominican Republic.
15. **Dr Mohammed Saleh Al-Konbaz, Saudi Arabia**, was elected Chairperson by acclamation.
16. The delegation of the Dominican Republic took the floor as representative of Group III to propose Mr Marcos Diaz, representative of the Dominican Republic, as Vice-Chairperson.
17. The proposal was supported by the delegations of Mexico, Uruguay, Venezuela and Brazil.
18. **Mr Marcos Diaz, Dominican Republic**, was elected Vice-Chairperson by acclamation.
19. The delegation of Canada took the floor as representative of Group I to propose Mr Graham Arthur, representative of the United Kingdom, as Rapporteur.
20. The proposal was supported by the delegations of Sweden and the United States of America.
21. **Mr Graham Arthur, United Kingdom**, was elected Rapporteur by acclamation.
22. The delegation of Côte d'Ivoire took the floor as representative of Group V(a) to propose Cameroon as Vice-Chairperson.
23. The proposal was supported by the delegations of South Africa, Rwanda, Democratic Republic of Congo, Togo and Niger.
24. **Mr Robert Ndjana, Cameroon**, was elected Vice-Chairperson by acclamation.
25. The delegation of Indonesia took the floor as representative of Group IV to propose Mr Lotfali Pourkazemi, representative of the Islamic Republic of Iran, as Vice-Chairperson.
26. The proposal was supported by the delegations of Sri Lanka, Qatar, Kuwait and the Syrian Arab Republic.
27. **Mr Lotfali Pourkazemi, Islamic Republic of Iran**, was elected Vice-Chairperson by acclamation.
28. The delegation of Lithuania took the floor as representative of Group II to propose Ms Graziela Vajjala, representative of Romania, as Vice-Chairperson.
29. The proposal was supported by the delegation of Slovenia.
30. **Ms Graziela Vajjala, Romania**, was elected Vice-Chairperson by acclamation.

31. The Secretariat thanked Mr Gert Oosthuizen of South Africa for his work in the past two years as Chairperson of the third session of the Conference, and Mr Tomas Johansson of Sweden for his work in the role of Rapporteur.
32. Dr Saleh Al-Konbaz thanked all States Parties for the honour they bestowed upon him in electing him Chairperson of the Conference. He expressed his pride in the achievements since the creation of WADA but underlined the need for continued cooperation at the international and governmental level to move forward in the fight against doping in sport under the UNESCO Convention.
33. The Conference of Parties unanimously adopted the following resolution:

RESOLUTION 4CP/1.3

The Conference of Parties,

1. *Elects* Dr Mohammed Saleh Al-Konbaz (Saudi Arabia) as Chairperson of the Conference of Parties;
2. *Elects* Mr Graham Arthur (United Kingdom of Great Britain and Northern Ireland) as Rapporteur of the Conference of Parties;
3. *Elects* Romania, Dominican Republic, Islamic Republic of Iran and Cameroon as Vice-Chairpersons of the Conference of Parties.

Agenda item 2

Adoption of the agenda and timetable

34. The Chairperson called upon the Conference to adopt the provisional agenda and timetable as contained in document ICDS/4CP/Doc.2.
35. The Conference adopted the following resolution without discussion:

RESOLUTION 4CP/2

The Conference of Parties,

1. *Having examined* document ICDS/4CP/Doc.2,
2. *Adopts* the agenda and timetable contained in the above-mentioned document.

Agenda item 3

Promotion of the International Convention against Doping in Sport

36. The Chairperson introduced agenda item 3 and invited the Secretariat to present document ICDS/4CP/Doc.3. The Secretariat gave a detailed presentation, which underlined the exponential rate of accession to the Convention over the previous two years, now reaching a total of 174 States Parties and distribution across all geographical regions of UNESCO.
37. The Secretariat provided an update on changes in staffing within the UNESCO anti-doping and sport team since the third session of the Conference of Parties and presented the new team. The Secretariat also thanked WADA for the secondment of an expert to UNESCO for a one-year period.

38. The Secretariat highlighted the value of the partnerships that UNESCO had developed and expressed its gratitude to WADA and in particular its regional offices that significantly contributed to the implementation of the Convention. The Secretariat also thanked the new leadership of the IOC for ensuring its presence at the Conference and recalled the IOC's important role in the fight against doping in sport.
39. The Secretariat also presented a series of initiatives it had been working on during the last biennium, such as the second phase of the research project on the use of legislation in relation to controlling the production, movement, importation, distribution and supply of performance-enhancing drugs in sport by Loughborough University, the finalization of the anti-doping curriculum guide, the conference on cooperation with the pharmaceutical industry, and the consultation for the harmonization of monitoring carried out in partnership with WADA and the Council of Europe.
40. The Secretariat also thanked States Parties for their continuous support and active role in the development of anti-doping initiatives and requested States Parties to provide clear guidelines and indications of where UNESCO could provide added value to their programmes and regulations.
41. The Chairperson invited comment on ICDS/4CP/Doc.3. The delegations of the following States Parties took the floor: Democratic Republic of the Congo, Syrian Arab Republic, Venezuela, Japan, Cameroon, Côte d'Ivoire and Portugal.

DELIBERATION

42. The Democratic Republic of the Congo raised a question concerning a possible discrepancy in the total number of States Parties indicated in ICDS/4CP/Doc.3, which was immediately clarified by the Secretariat.
43. The Syrian Arab Republic expressed its satisfaction at being the 174th State Party to have joined the Convention.
44. Mexico commended the efforts of the Secretariat in promoting the Convention and suggested amending the draft resolution to the effect that States Parties "Encourage the Secretariat to continue cooperating in terms of promotion and dissemination of best practices in the fight against doping in sport at the international, regional and national level".
45. Japan said it was pleased to witness the increased number of States Parties to the Convention and reported that the authorities regularly visited the different Asian embassies in Tokyo to sensitize them to the importance of ratifying the Convention. Cameroon recognized the good work undertaken by the Secretariat and questioned the omission of Congo from the list of countries that had ratified the Convention.
46. The Secretariat explained that Congo's instrument of ratification had only been acknowledged a few days before the opening of the Conference, making it impossible for it to be added to the working documents in time. Congo would be added to the list as soon as the internal administrative procedures to formally recognize new States Parties to the Convention were finalized.
47. Côte d'Ivoire congratulated Congo on its recent ratification.
48. Portugal reported that three Portuguese-speaking countries had yet to ratify the Convention (Guinea Bissau, Sao Tome and Principe and Timor-Leste) and that Portugal, together with WADA, was providing ongoing support to those countries and had made available to them the Portuguese version of the Convention in order to facilitate the ratification process.
49. The Conference unanimously adopted the following amended resolution:

RESOLUTION 4CP/3

The Conference of Parties,

1. *Having* examined document ICDS/4CP/Doc.3,
2. *Welcomes* the initiatives undertaken by the Secretariat to promote the International Convention against Doping in Sport and to increase the number of States Parties to the Convention;
3. *Expresses* its gratitude to all of the intergovernmental organizations and the World Anti-Doping Agency (WADA), which have provided valuable support to the International Convention against Doping in Sport;
4. *Strongly encourages* all Member States of UNESCO that have not yet done so to become States Parties to the International Convention against Doping in Sport;
5. *Requests* the Secretariat to continue to enhance existing arrangements as well as to develop new partnerships to promote the International Convention against Doping in Sport;
6. *Encourages* the Secretariat to continue to work on the promotion and dissemination of best practices in the fight against doping in sport at the international, national and regional levels;
7. *Calls upon* the representatives of WADA and relevant regional intergovernmental organizations and/or sport organizations to promote the International Convention against Doping in Sport within their respective regions, particularly through existing initiatives and regional meetings and conferences.

Agenda item 4

Report of the World Anti-Doping Agency on the implementation of the World Anti-Doping Code

50. The Chairperson briefly introduced agenda item 4, and called upon Mr David Howman, Director-General of the World Anti-Doping Agency (WADA) to present its report.
51. The Director-General of WADA reaffirmed WADA's commitment to doping-free sport, stressing that States Parties were essential to the delivery of that commitment and could potentially take action where the sport movement had certain limitations. He summed that up by observing that the sport movement could do some things, government others.
52. Mr Howman pointed out that testing numbers had increased by almost 75% from 2003 to 2012, 75% of such testing in 2012 being funded by government – and undertaken mainly by national anti-doping organizations (NADOs). Indeed – and that was a recurring theme – NADOs were key to the effective implementation of the Code and successful application of its principles. Regional anti-doping organizations (RADOs) were just as important. He invited States Parties to consider extending the UNESCO Voluntary Fund to RADOs which would make it possible to build on their strong work.
53. Mr Howman reminded States Parties that testing was an incomplete solution and that science alone could not detect cheats. The use of anti-doping intelligence, available via law enforcement, could help in tracking down cheats. Increasingly, shipment and sales of banned substances involved sophisticated criminality. Governments should consider building on Convention commitments to put in place measures to help facilitate the use of existing information. To date, much information was shared, but the great reservoir of useful

information available to government agencies remained relatively unused. More could and should be done by States Parties to open up that resource.

54. The Director-General of WADA concluded with a number of issues that were central to continued success in anti-doping work: not least, strong and effective cooperation between NADOs and international federations.

DELIBERATION

55. The Chairperson asked if there was an international body in charge of supplements regulation. The Director-General of WADA responded that there was none and that that responsibility lay with each government to ensure that there was proper regulation in place.
56. Tunisia thanked WADA for the excellent report and described the proactive approach taken by Tunisia to prevent performance-enhancing drug use by the general public within private fitness centres and similar clubs and detailed measures taken in partnership with national law enforcement, customs and other partners at the national level.
57. Barbados suggested that WADA could consider establishing a partnership with the International Fair Play Committee to enhance education efforts within the school system.
58. Venezuela asked if sport physicians could also be subject to sanctions.
59. Japan underlined its national efforts and will to continue to collaborate with WADA in all sectors. It also outlined the various education efforts that would be made in the lead-up to the 2020 Tokyo Games.
60. France provided an overview of its national programme to regulate supplements, working in partnership with the food industry, aiming at establishing a label to provide some visual guarantee for athletes as a key element in their selection of nutritional supplements.
61. Australia congratulated the Chairperson on his election and commended WADA's presentation, highlighting the importance of investigations. The delegate reiterated the full support of Australia for the work being done by WADA and the role the organization played at the international level.
62. Argentina asked WADA how governments could control medications that were in circulation for medical use. Mr Howman observed that the Therapeutic Use Exemption process was intended to address that issue.
63. Portugal expressed satisfaction with the progress made over the last ten years and wished to see improvements in terms of partnerships. To take an example, despite the excellent capacity of Portugal's accredited laboratory for blood analysis, it had received only 20 external requests for analysis, something that was extremely difficult to understand considering the pre-Olympic activities during the period in question.
64. The Dominican Republic asked if the different types of cooperation presented by WADA were documented in a "case study" format for States Parties to use as a reference for possible replication.
65. Côte d'Ivoire congratulated WADA for the excellent presentation. It stressed the crucial need for improvement considering previous cases where analytical data had not been sufficient to sanction athletes. Côte d'Ivoire also requested France to share its good practice in dealing with nutritional supplements.
66. India invited WADA to increase the focus on the entourage and the need for information sharing regarding that topic.

67. WADA thanked States Parties for their interest and provided further explanations in response to all the questions and comments.
68. The Conference then heard a presentation by Mr Andy Parkinson (UKAD), Chairperson of the Ad Hoc European Committee for the World Anti-Doping Agency (Comité ad hoc européen pour l'Agence mondiale antidopage, CAHAMA), regarding the recent "Lack of Effectiveness of Testing" Report commissioned by WADA.¹ He summarized the main recommendations flowing from the Report relevant to States Parties. They included: ensuring free and unlimited access for testing in State Party territories; ensuring that NADOs were autonomous and well-funded; providing adequate legislation, regulation and provisions to allow NADOs to work effectively by sharing information; education based on values; and supporting compliance with the Code and Convention.

Agenda item 5

Amendment of Annex I: Prohibited List – International Standard

69. The Chairperson called upon the Secretariat to introduce item 5.
70. The Secretariat provided an overview of the reference document ICDS/4CP/Doc.4.
71. The Conference unanimously adopted the following resolution:

RESOLUTION 4CP/5

The Conference of Parties,

1. *Having examined* document ICDS/4CP/Doc.4,
2. *Takes note* that a written consultation procedure will be open for the approval of the amendment of Annex I of the International Convention against Doping in Sport in order to incorporate the changes made by the World Anti-Doping Agency, from the 2013 Prohibited List – International Standard to the 2014 Prohibited List – International Standard; and
3. *Commends* the Secretariat's efforts to allow more time for the Conference of Parties' review of the amendment of Annex I, by using the written consultation procedure.

Agenda item 6.1

Financial report on the Fund for the Elimination of Doping in Sport

72. The Chairperson called upon the Secretariat to introduce item 6.
73. The representative of the Chief Financial Officer provided an overview of the financial statements for the Fund for the Elimination of Doping in Sport included in document ICDS/4CP/Doc.5 and highlighted the contributions, reserves and expenditures for the 2012-2013 biennium.
74. The Conference unanimously adopted the following resolution:

¹ Insert the reference to the report on the internet (at WADA ?)

RESOLUTION 4CP/6.1

The Conference of Parties,

1. *Having examined* document ICDS/4CP/Doc.5,
2. *Expresses* its gratitude to the States Parties that have made financial contributions to the Fund for the Elimination of Doping in Sport;
3. *Notes* with satisfaction the financial status of the Fund for the Elimination of Doping in Sport.

Agenda item 6.2**Report of the Approval Committee for the Fund for the Elimination of Doping in Sport**

75. The Chairman of the Approval Committee, Mr Gennady Aleshin, Russian Federation, introduced the activities that had taken place since the third session of the Conference of Parties. He highlighted the increasing number of applications received by the Secretariat and reminded States Parties that the vast majority of the projects funded to date came under the first category, education. He also thanked all countries that contributed to the Fund and WADA for its invaluable contribution to the work of the Approval Committee.
76. The Secretariat presented a summary of the evaluation of projects since 2008. During the previous biennium, a total of 58 projects had been funded (47 national, 11 regional) for a total of approximately \$920,000. The current total number of projects was now 120, with the following breakdown: Group I, 4 projects; Group II, 18 projects; Group III, 41 projects; Group IV, 14 projects; Group V(a), 34 projects; and Group V(b), 9 projects. The Secretariat also expressed its appreciation to WADA for its partnership.
77. The Secretariat then provided a summary of the key challenges faced in the administration of the Fund: first, to better support the exchange of good practice between countries; second, to increase the sustainability and impact of projects under the Fund; and third, to encourage applications for projects under the second priority, policy advice. The Secretariat then provided a presentation on the results of an overview of all projects, leading to a series of recommendations to enhance the impact and advocacy of the Fund, in line with the information presented in document ICDS/4CP/Doc.6, namely to encourage increased focus of project activities and target groups engaged, to ensure that materials were well adapted and tailored to such target groups, to encourage the use of preventive and values-based education material over technical or legal materials, to continue to encourage partnerships between government authorities, UNESCO National Commissions and NADOs, to consider that applications for projects could be received directly from RADOs, to develop tools to support project applications and to develop more projects under the second category of the Fund related to policy advice.

DELIBERATION

78. Grenada asked for further clarifications on the number of projects funded; such clarifications were provided by the Secretariat.

RESOLUTION 4CP/6.2

The Conference of Parties,

1. *Having examined* document ICDS/4CP/Doc.6,

2. *Notes with satisfaction* the number of applications submitted to the Fund for the Elimination of Doping in Sport and the efforts made towards the development of quality projects;
3. *Expresses* its gratitude to the Approval Committee for its work in the allocation of the Fund for the Elimination of Doping in Sport, as well as to the Secretariat for its efficiency in administering the Fund and supporting States Parties in the development of applications.

Agenda item 6.3

Allocation of the Fund for the Elimination of Doping in Sport 2014-2015

79. The Secretariat presented a summary of the recommendations made by the Secretariat in documents ICDS/4CP/Doc.6 and ICDS/4CP/Doc.7 and endorsed by the Approval Committee. The Secretariat also provided background explanations and a detailed rationale for each issue in order to enable States Parties to deliberate on the following three amendments to the regulations of the Fund:
- (i) Launch a policy advice project to increase applications under the related priority of the Fund in an amount of \$175,000;
 - (ii) Accord a higher status to staff (from current P-2 level to P-3 level, which would entail an increase in the annual budget of \$20,000) in order to provide strategic direction and manage the content of the Fund, supported by a part-time programme assistant (at the G-4 level for an annual budget of \$35,000);
 - (iii) Accept applications from regional anti-doping organizations (RADOs) in recognition of the valuable contribution RADOs make to developing regional capacity across all Fund priorities.

DELIBERATION

80. The United Kingdom welcomed the increased number of applications. It supported the current staff proposal and recognized the leadership of the Secretariat in determining such requirements. Informing the Conference that WADA had recently hosted a meeting in Norway to establish a more formal mentoring process for established NADOs to help emerging NADOs' development, the United Kingdom invited States Parties to consider whether similar projects could be presented under the capacity-building category of the Fund and suggested the following amendment to the draft resolution: "Approves the use of the Voluntary Fund in connection with the development of bilateral arrangements between States Parties designed to enhance and improve States Parties' compliance with their Convention responsibilities". The United Kingdom concluded by stating its support for the RADOs to be able to apply directly to the Fund and invited all States Parties to follow suit.
81. Qatar agreed with the United Kingdom in supporting RADO applications to the Fund. Qatar also requested that future Secretariat reports should differentiate between open projects and completed projects.
82. Guatemala observed that RADOs would now be formally recognized in the revised World Anti-Doping Code and explained that each country was represented on the RADO Board by official government representatives. Guatemala consequently supported the proposal that RADOs should be authorized to submit applications under the Fund, which would also ease the administrative burden.
83. Grenada thanked the Approval Committee and the Secretariat for their reports. The delegate noted, with regard to RADOs being authorized to submit applications directly to the Fund,

that that matter had been discussed at the third session of the Conference of Parties, which had decided that such requests could not be submitted. Reports provided showed that partnerships at the national level already existed and should be maintained. Grenada also highlighted the lack of visibility of UNESCO and the Convention in the media and therefore considered that applications should be maintained with the official authorities and UNESCO National Commissions. Grenada supported the staff proposal but reminded the Conference that a similar proposal had already been approved at the third session of the Conference of Parties, and suggested that it should be specified that such modification was only valid for the 2014-2015 biennium and should be re-evaluated at the fifth session.

84. The Secretariat commented that there was no consensus concerning the possibility for the RADOs to apply directly to the Fund but that the arguments raised by Grenada were compelling and were to be considered in the debate that should eventually lead to consensus. The Secretariat was in favour of specifying the 2014-2015 timeframe with regard to the proposed staff appointments.
85. The Chairperson asserted that RADOs would now be formally recognized in the revised World Anti-Doping Code and invited States Parties to provide further guidance on the current issue.
86. France expressed its satisfaction with the high number of approved projects and recalled that objectives set at previous Conferences had been reached. In order to keep project applications within the formal governmental channels, France did not support the proposal for RADOs to apply directly to the Fund. France supported the staff proposal, as modified by Grenada.
87. Finland welcomed the development of the priorities in allocating funding and the Committee's efforts to increase the sustainability of the Fund. The delegate also supported the proposals made by the Secretariat but asked for more strategic direction, for example clear and transparent criteria for project selection. Finland recognized the financial difficulties of UNESCO within the current context and therefore supported the staff recommendation with the Grenada amendment for 2014-2015, but expressed its desire for UNESCO to allocate resources from its regular budget in the future. It supported the proposal that RADOs might apply directly to the Fund.
88. Kuwait referred to the increased number of applications and expressed its desire for the Approval Committee to be given a broader mandate, including, for example, the supervision of specific projects.
89. South Africa commended the work done by the Secretariat and supported the United Kingdom proposal for bilateral agreements between NADOs to be added to the current draft resolution. Concerning the RADO discussion, South Africa did not agree with the Grenada position since governments were already represented within the RADOs. South Africa therefore supported the idea of RADOs applying directly to the Fund in order to streamline the applications.
90. Cameroon agreed that the administrative burden on the Secretariat had significantly increased and supported the staff proposal under discussion. Regarding the possibility for the RADOs to apply directly to the Fund, Cameroon would in principle support the proposal, but noted that many factors needed to be taken into account and invited States Parties to remain prudent.
91. Saint Vincent and the Grenadines thanked the Secretariat for the work done and supported the intervention by Grenada on the need for more visibility of the Convention. The delegate thanked the donors to the Fund and invited WADA, in line with the secondment it had already made available to UNESCO, also to contribute financially to the Fund. The delegate also

voiced opposition to the proposal that RADOs might apply directly and expressed preference for projects to go to UNESCO National Commissions or Regional Offices. Saint Vincent and the Grenadines supported the amended staff proposal.

92. Barbados, as a member of the Approval Committee, supported the proposal for RADOs to apply directly to the Fund on the grounds of certain administrative complications that had arisen in the past which had jeopardized the sustainability of projects. Barbados also expressed its support for the United Kingdom proposal on bilateral cooperation and the Grenada amendment to the staff proposal.
93. Tunisia commended the excellent work done by the Approval Committee and the Secretariat, observing that Tunisia had benefited from consecutive funding during the previous biennium. Tunisia supported the call for more visibility of the Convention in the media and agreed with the amended staff proposal. It rejected the proposal concerning RADOs, stating that such organizations did not yet have at their disposal all the mechanisms to deal formally with and implement such projects, and that NADOs should have priority. The matter would have to be re-assessed in the future.
94. Colombia stated that RADOs had been created specifically because countries in certain regions had recognized the need for such organizations and the lack of national capacity. Colombia supported the proposal in favour of RADOs.
95. Qatar reiterated its view that, despite the availability of some minimal information on projects on the UNESCO website, it would be helpful to provide detailed information of all projects to enhance all States Parties' understanding of the work currently being done. Regarding the RADO proposal, Qatar explained that RADOs were in fact a regional platform for all NADOs of a certain region, and raised the question of why they could not be formally recognized if NADOs were recognized and could apply directly to the Fund.
96. Mexico congratulated the Secretariat for its work. It expressed support for the position of Grenada against direct application by RADOs and recalled that permanent delegations to UNESCO fully understood the internal requirements and hence the need to keep applications within the existing channels.
97. Suriname agreed with many previous interventions expressing support for direct applications by RADOs.
98. Thailand stated that it might be premature to give RADOs the right to apply directly since, although the RADOs were to be recognized in the revised World Anti-Doping Code, that would only be validated later in the year, in November.
99. Côte d'Ivoire, as a member of the Approval Committee, recognized the Secretariat's efforts and supported the proposal concerning staffing. Côte d'Ivoire reminded participants that RADOs were represented by government officials and that the Conference should therefore approve the current proposal. Referring to the visibility of the Convention, the delegate invited those who regretted the lack of visibility to be proactive and to submit applications to the Fund, while ensuring that the UNESCO logo appeared on the different materials produced.
100. El Salvador, noting that no consensus was being reached in the RADO debate, suggested leaving it aside for the time being and moving forward with the next agenda items, while suggesting the creation of a task force led by Grenada to analyse the proposal further and reach a consensual decision.
101. Venezuela stated that the RADO debate had been focusing on the rationale behind the proposal and considered that bureaucratic and administrative challenges should not take

precedence over political rulings and formal intergovernmental processes. Therefore, only national entities should be allowed to apply to the Fund.

102. The Islamic Republic of Iran supported the argument that RADOs needed help and should therefore be allowed to apply directly to the Fund. The delegate also requested the Secretariat to allocate some resources to publish the best projects as reference for others.
103. Grenada pointed out that the need to go through national channels was not a challenge to the effectiveness of RADOs. Also, since regional projects were already possible with a certain degree of involvement of RADOs, there was no need to change the current procedures. As mentioned by Venezuela, bureaucratic and administrative challenges should not limit countries to remaining in charge of the applications.
104. Ecuador shared the views expressed in the statements made by Venezuela and Grenada about keeping applications within the remit of national authorities.
105. Canada, as a member of the Approval Committee, said that, while education must remain a priority in the fight against doping in sport, the Fund guidelines should be revised to ensure that equal emphasis was placed on the areas of legislation and policy advice and the development of mentoring and capacity-building. Emphasis on policy advice would be consistent with the recent focus on encouraging governments to review their rules, legislation and policy framework to facilitate and encourage the development of intelligent anti-doping programmes and investigations. At the same time, more emphasis on capacity-building could encourage those States Parties that were not currently in compliance with the Convention or the Code to submit an application so they could progress and meet those standards. Canada therefore suggested adding a point to the current draft resolution, to the effect that all three priority areas should be funded equally, or alternatively, as a minimum, that a ceiling should be placed on education (perhaps 50%) so that more resources were allocated to the second and third priorities.
106. The Secretariat took note of the remarks on visibility. Since the media were usually more interested in talking about doping cases, most institutional coverage was normally linked to WADA activities, as the international governing body of reference for doping. Many projects currently funded did propose media activities and received some coverage in local media. Concerning the suggestion that WADA should contribute to the Fund, the Secretariat recalled that WADA was already largely contributing in various ways and that it was States Parties' primary responsibility to contribute to the Fund. The Secretariat also took note of the requests for more information sharing and confirmed that it would take initiatives along those lines.
107. The Secretariat pointed out that the draft resolution contained in ICDS/4CP/Doc.7 was no longer valid and required some redrafting. Specifically on the RADO proposal, the Secretariat suggested that, considering the various arguments for and against and the absence of consensus among the States Parties, it would be wiser for the Conference to drop the issue unless there was strong opposition.
108. The Secretariat then undertook a redrafting of resolution 4CP/6.3 in order to reach consensus among all States Parties. Following several technical exchanges on the wording, it was decided that the proposed amendments to the rules of the Fund (including the RADO proposal, the United Kingdom proposal and the Canada proposal) should be further evaluated by the Approval Committee during the next biennium in order for the Committee to provide a more comprehensive analysis of the need for changes and report to the next Conference of Parties.
109. The Conference unanimously adopted the following resolution:

RESOLUTION 4CP/6.3

The Conference of Parties,

1. *Having examined* documents ICDS/4CP/Doc.6 and ICDS/4CP/Doc.7,
2. *Takes note of* the recommendations made by the Approval Committee regarding the principles and procedures governing the allocation of the Fund for the Elimination of Doping in Sport;
3. *Approves* funding to be allocated for the development of a broad-based policy advice project during the 2014-2015 biennium to stimulate quality applications under the second priority of the Fund related to policy advice;
4. *Approves* the use of the Fund for the appointment of a professional staff member (P-3 level) and a part-time programme assistant (G-4) to administer the Special Account and to support the development and coordination of high quality projects, for the 2014-2015 biennium, it being understood that this decision will be reviewed at the Conference of Parties in 2015;
5. *Requests* that the Approval Committee should analyse any proposed amendment to the rules of the Fund for the Elimination of Doping in Sport and report back to the fifth session of the Conference of Parties.

Agenda item 6.4

Election of members of the Approval Committee for the Fund for the Elimination of Doping in Sport

110. The Chairperson asked the respective electoral groups to propose the nomination of their representatives to the Approval Committee for the Fund for the Elimination of Doping in Sport.

DELIBERATION

111. On behalf of Group I, Canada proposed Finland.
112. Lithuania proposed the Russian Federation for Group II. As current Chair of electoral Group II, Ukraine confirmed that the only candidature received was from the Russian Federation. Given the Russian Federation's active participation in and financial commitment to the Fund, Ukraine supported its candidature to the Approval Committee. The nomination was seconded by Belarus.
113. On behalf of Group III, El Salvador proposed Mexico. The proposal was seconded by the Dominican Republic, Suriname, Uruguay, Venezuela, Ecuador, Colombia and Saint Vincent and the Grenadines. Barbados also supported the candidature of Mexico and reminded the Conference of the agreement reached at the second session of the Conference of Parties to appoint alternately representatives from Latin American and the Caribbean. That statement was supported by Grenada.
114. On behalf of Group IV, Malaysia proposed Japan. The proposal was seconded by the Philippines, the Islamic Republic of Iran, Sri Lanka, India and China.
115. On behalf of Group V(a), Cameroon proposed Zambia. The proposal was seconded by Côte d'Ivoire and the Democratic Republic of the Congo.
116. On behalf of Group V(b), Qatar proposed Kuwait. The proposal was seconded by Algeria, Tunisia, Morocco and Libya.

117. Barbados expressed thanks to the outgoing Approval Committee members, the UNESCO Secretariat and the WADA Latin American office for their efforts in ensuring that the highest possible number of applications came from Group III.

RESOLUTION 4CP/6.4

The Conference of Parties,

1. *Elects* Finland, the Russian Federation, Mexico, Japan, Zambia and Kuwait to the Approval Committee.

Agenda item 7

Monitoring of the International Convention against Doping in Sport

118. The Chairperson introduced agenda item 7 and gave the floor to the Secretariat.
119. The Secretariat presented a thorough report on the monitoring of the Convention which embraced (1) the reports of States Parties on measures taken by them for the purpose of complying with the Convention, (2) the implementation of Article 8 of the Convention, and (3) the monitoring of the Convention.
120. On item 7.1 (cf. document ICDS/4CP/INF.1) regarding the reports of States Parties on measures they had taken to comply with the International Convention against Doping in Sport, the Secretariat presented a summary report pointing out that 105 out of 174 States Parties had submitted their national report, representing 61% of States Parties. A verbal update was given as at 19 September 2013, confirming that 128 States Parties had now completed the questionnaire (74%), by which they fulfilled their obligations vis-à-vis the Convention. Among those, 98 had reached a satisfactory compliance rate corresponding to an overall compliance score of 56%.
121. The Secretariat also commented on its initiative to improve the presentation of the scores from previous Conferences, for example showing the progression from the second and third to the fourth session of the Conference, as well as several tables highlighting some indicators of where States Parties could make further efforts to improve their compliance situation. An invitation was also made to States Parties to be careful about the raw comparison of compliance scores as the exercise was a self-reporting exercise and could be undertaken by States Parties following a different range of criteria depending on the regions and national contexts. A summary of the outcomes of each of the four categories of the questionnaire (national activities, international cooperation, education and training, and research) was also presented, including a breakdown by regions.
122. Regarding agenda item 7.2 (cf. document ICDS/4CP/INF.2), the Secretariat reported on the implementation of article 8 of the Convention, presenting an overview of measures taken by States Parties on restricting the availability and use of prohibited substances and methods in sport.
123. Regarding item 7.3, the Secretariat invited the States Parties to consult document ICDS/4CP/Inf.3 on the harmonization of the monitoring system between UNESCO, WADA and the Council of Europe and invited the representative of the Council of Europe to provide an overview of the current state of its monitoring system.

DELIBERATION

124. Qatar thanked the Secretariat and appreciated the effort made to share some figures relating to the outcomes of the monitoring exercise. Qatar was concerned that some key States Parties had not completed the questionnaire and suggested that formal feedback should be

provided to governments in order to address non-compliant areas with a view to encouraging necessary measures at the national level.

125. The Secretariat took note of the observations made and confirmed its intention to continuously improve the presentation of results for future Conferences. It should be noted that the statistical data provided were a direct outcome of the questionnaire as completed by States Parties, with no direct intervention from the Secretariat.
126. South Africa asked what institutional follow-up mechanism there was at UNESCO vis-à-vis States Parties that did not comply with the Convention requirements, on the basis of the data provided. Then, considering that the report presented did not mention such mechanisms, South Africa requested some guidance by the Secretariat on the type of intervention to be put forward to assist States Parties to the Convention in improving the situation in that regard.
127. The Secretariat said that there was no internal provision on the consequences of or sanctions for non-compliance within the current scope of the Convention and mentioned the possibility for the Secretariat to consider a follow-up letter to States Parties that were not in compliance to encourage them to address the situation.
128. The Syrian Arab Republic thanked the Secretariat for its efforts to support States wishing to become Parties to the Convention and clarified that it had completed the Anti-Doping Logic questionnaire after the deadline.
129. France asked how UNESCO and WADA could concretely cooperate in order to conduct more effectively a joint exercise on compliance with the requirements of different international instruments such as the UNESCO Convention, the Council of Europe Convention and the World Anti-Doping Code.
130. The Secretariat responded that the current partnership between WADA and UNESCO and the secondment provided could help in achieving some progress in that matter.
131. The Council of Europe provided an update of its Convention and its intention of simplifying its monitoring questionnaire as part of a concerted approach with WADA and UNESCO. As a direct outcome of that exercise, the Council was now evaluating its capacity to assist specific countries with an assistance programme and technical cooperation.

Agenda item 8

Closure of the fourth session

Agenda item 8.1

Oral report of the Rapporteur of the fourth session of the Conference of Parties

132. The Chairperson called upon the Rapporteur to present his oral report. Mr Graham Arthur provided an informative and comprehensive summary of the deliberations over the two days and the decisions taken. The oral report was adopted by acclamation and the Rapporteur was warmly thanked by the Chairperson for his excellent work.

Agenda item 8.2

Closure by the Chairperson

133. Ms Pilar Alvarez-Laso, Assistant Director-General for Social and Human Sciences, thanked the Rapporteur for the oral report, the Chairperson for his leadership during the Conference and the regional Vice-Chairpersons for their commitment. In her closing remarks, she called for States Parties and delegates to duly follow up on the various points raised during the

Conference, especially the need to improve their respective legislative frameworks for a better fight against doping in sport. She also recalled the financial difficulties that UNESCO was currently experiencing and the challenges faced in continuing to deliver the quality work that States Parties rightly expected. UNESCO would therefore be very grateful if a State Party would agree to host the fifth session of the Conference of Parties in 2015, assuming the related costs.

134. The Chairperson expressed his gratitude to the Deputy Director-General and recalled that UNESCO was the house of all governments of the world. Sport was a collective endeavour and the efforts to fight doping in sport had to be made through collective action. He commended the efforts of the different international bodies involved and invited all States Parties to engage in further cooperation in the future.
135. He declared the fourth session closed.

ANNEX

4CP



United Nations
Educational, Scientific and
Cultural Organization

Organisation
des Nations Unies
pour l'éducation,
la science et la culture

Organización
de las Naciones Unidas
para la Educación,
la Ciencia y la Cultura

Организация
Объединенных Наций по
вопросам образования,
науки и культуры

منظمة الأمم المتحدة
للتربية والعلم والثقافة

联合国教育、
科学及文化组织

Conference of Parties to the International Convention against Doping in Sport

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Medical and Anti-Doping
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INTERNATIONAL DOPING TESTS AND MANAGEMENT

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INTERNATIONAL GOLF FEDERATION

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Mr Hayashi Kazuhiro
Director Regional Office
Asia/Oceania

Mr Swigelaar Rodney
Director Regional Office
Africa

PRESS

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ASSOCIATED PRESS

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TOTAL:

101 pays

17 observateurs

6 Médias

228 participants