



THE PRESIDENT  
OF THE  
GENERAL ASSEMBLY

31 May 2016

Excellency,

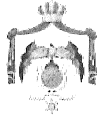
Please find attached letter dated 31 May 2016 from Her Excellency Dina Kavar, Permanent Representative of the Hashemite Kingdom of Jordan to the United Nations and His Excellency David Donoghue, Permanent Representative of Ireland to the United Nations, in their capacity as co-facilitators of the high-level meeting of the plenary of the General Assembly to address large movements of refugees and migrants.

Please accept, Excellency, the assurances of my highest consideration.

A handwritten signature in black ink, appearing to read 'Mogens Lykketoft', written in a cursive style.

Mogens Lykketoft

To All Permanent Representatives  
and Permanent Observers to the United Nations  
New York



Permanent Mission of Jordan  
to the United Nations



Buan-Mhisean na hÉireann chun na Náisiun Aontaithe  
Permanent Mission of Ireland to the United Nations

New York, 31 May 2016

Excellency,

As indicated in our letter of 27 May, we attach for information a document listing the round-table themes, with a finalised set of "key words" in each case. The "key words" have been revised to take account of points made at our last meeting on 13 May. This document will not form part of the resolution but is made available to Member States as guidance in preparing their HOSG/HOD for the round-tables.

As promised, we attach also a short non-paper with elements which might guide our initial discussion of the content of an outcome document for 19 September. Depending on progress made towards finalising the draft resolution on modalities, we would hope to be in a position to begin discussion of the outcome document either at our meeting on Thursday or at the following meeting. The non-paper is offered as a stimulus for that discussion.

We thank you for your continued cooperation and support and look forward to a useful exchange of views on Thursday.

Please accept, Excellency, the assurances of our highest consideration.

HE Dina Kawar  
Permanent Representative of the  
Hashemite Kingdom of Jordan to the United Nations

HE David Donoghue  
Permanent Representative of  
Ireland to the United Nations

**Non-paper on possible elements for the intergovernmentally negotiated outcome document  
for the High-Level Plenary Meeting on addressing large movements of refugees and  
migrants (19 September 2016)**

To stimulate discussion, views are invited on a number of broad issues relating to the format and content of the outcome document for the meeting on 19 September which Member States will be negotiating.

**Format:** It is suggested that the document would take the form of a political declaration which would be concise and framed in easily understood terms.

**Content:** It is suggested that the document would treat in a carefully balanced way the situations of refugees and migrants. It would note challenges common to both but would at the same time respect the distinctions between both, including the existing separate legal frameworks.

The document could include a set of general policy principles and commitments, applicable both to the crises currently facing the world and to future situations.

These elements, which are in no particular order, could include:

- Acknowledging that no State can effectively manage the international movements of people on its own and that regional and global solutions are increasingly required.
- Reaffirming, with reference to refugees and migrants, the pledge of the 2030 Agenda to ‘leave no one behind’, and to endeavour to reach those furthest behind first.
- Committing to upholding the safety and dignity of refugees and migrants.
- Ensuring predictable and equitable ways of responding to large movements of refugees
- Acknowledging collective responsibility for ensuring safe, orderly and regular migration.
- Identifying steps to address the root causes of large movements of refugees.
- Identifying steps to address drivers of migration, particularly of large movements of migrants.
- Addressing the needs of vulnerable people on the move, including in transit, reception and arrival.
- Ensuring support for refugees and host communities
- Addressing human trafficking and smuggling, including cooperation among countries of origin, transit and destination to eliminate these activities.

- Reaffirming relevant obligations under international law, including the principles and standards of the 1951 Convention on Refugees and its 1967 Protocol.
- Identifying gaps in the global governance for migration.
- Highlighting the positive impact of migration.
- Reaffirming respect for human rights regardless of migration status.
- Addressing issues regarding readmission and resettlement of refugees.
- Addressing the particular difficulties of protracted refugee situations.
- Addressing the specific role and needs of women refugees and migrants.
- Acknowledging the impact of climate change as a driver of migrant and refugee flows.
- Highlighting the role of the International Financial Institutions, the private sector and civil society.

This list is not exhaustive; further suggestions are very welcome.

**Inputs:**

It is suggested that the report of the UN Secretary General entitled “In Safety and Dignity: Large Movements of Refugees and Migrants”, should be a key point of departure for the outcome document. Other inputs will also need to be considered, including the outcome of relevant conferences.

**Global compacts:**

Views are invited, in particular, on the proposals made in the Secretary General’s report for:

- (a) a Global Compact on responsibility sharing for refugees; and
- (b) a Global Compact for safe, regular and orderly migration.

As regards (a), it is suggested that this could be agreed as part of the negotiations on the outcome document and that this Global Compact in its completed form would be annexed to the latter. As regards (b), views are invited on the proposal made by the Secretary General, including the timescale for completion.

**Other elements:**

Views are also invited on a number of specific proposals made in the Secretary General’s report and on the treatment which these should be given in the outcome document. These include:

- The growing gap between humanitarian needs and funding;
- Enhancement of the IOM-UN relationship.
- Global campaign against xenophobia.

**Follow-up:**

Arrangements will be needed to ensure implementation of the outcome of the 19 September meeting and to monitor that implementation. What kind of arrangements are needed? How should these be linked to the arrangements for the implementation of the 2030 Agenda?

## Annex: Themes for roundtables

1. **Addressing the root causes of large movements of refugees**  
Examples include regional instability; armed conflicts; forced displacement (issue of internally displaced persons may be relevant). Prevention and preparedness; conflict prevention and resolution; good governance.
2. **Addressing drivers of migration, particularly large movements, and highlighting the positive contributions of migrants**  
Social and economic causes including poverty and inequality; climate change; natural disasters; good governance and rule of law at international and national levels; highlighting the positive contribution of migrants; integrating migrants into host societies; impact on development; cultural impact.
3. **International action and cooperation on refugees and migrants and issues related to displacement: the way ahead**  
Realizing the 2030 agenda for sustainable development as it relates to refugees and migrants; Secretary General's report recommendations; World Humanitarian Summit follow-up; guiding principles of humanitarian assistance; strengthening of crisis management at the global level; dialogue within and between regions to promote cooperation on refugees and migrants; partnerships between countries of origin, transit and destination; addressing human trafficking, smuggling and international criminal networks; improved IOM-UN relationship; exchange of best practices.
4. **Global compact for responsibility-sharing for refugees; respect for international law**  
Strengthening international cooperation, humanitarian and development assistance to refugee-hosting countries; implementing international refugee law; strengthening cooperation between countries of origin, transit and destination; promoting legal pathways for admission; support for host governments and communities; strengthening protection for refugees; protracted refugee situations; resilience; self-reliance; resettlement; integration; access to education, healthcare and livelihoods; readmission; obligation of all States to re-admit their own nationals; recognizing positive contribution of refugees and tackling xenophobia; non-refoulement.
5. **Global compact for safe, regular and orderly migration: towards realizing the 2030 Agenda for sustainable development and achieving full respect for the human rights of migrants**  
Governance of international migration; human rights; protection gaps within the legal frameworks; ensuring non-discrimination and inclusion; xenophobia; marginalized groups; promoting the development of voluntary guidelines for the treatment of vulnerable migrants.
6. **Addressing vulnerabilities of refugees and migrants on their journeys from their countries of origin to their countries of arrival**  
Protection on the entire journey from countries of origin, transit and destination; human rights; unaccompanied minors; women and children in vulnerable situations; smuggling; human trafficking; public perceptions; respect for international law.