Counter-Terrorism Implementation Task Force

Working Group on Border Management related to Counter-Terrorism

Proposed Terms of Reference

Objective

The objective of the Counter-Terrorism Implementation Task Force (CTITF) Working Group on Border Management related to Counter-Terrorism (Border WG) is to provide guidance and assistance to Member States in their efforts to implement a comprehensive and coordinated approach to address the threat of terrorism in the context of cross-border activities, by combining the contributions of specialized international organizations and United Nations entities with border management and control mandates or relevance.

Mandate

The mandate of the Border WG is drawn from the United Nations Global Counter-Terrorism Strategy:
- Pillar II – Paragraphs 4, 5, 7, 8, 13 and 14 to 16
- Pillar III – Paragraphs 2, 4 and 11 to 13

Group Work Approach

The entities of the Border WG will coordinate their efforts to:
- Identify relevant stakeholders involved in border management and the application of controls
- Identify and compile their individual key contributions to border control
- Increase sharing of relevant information regarding border management and control themes which address the threat of terrorism
- Raise awareness that border control agencies play an essential role in countering terrorism
- Identify and compile existing international standards, legislation, strategies, guidelines, procedures, recommended practices and other applicable instruments for border management and control, and disseminate them to States for distribution to their relevant authorities
- Identify current and developing technologies to be utilized in support of border control measures
- Engage with a range of experts covering a variety of sectors/communities, to include the development of new ideas for effective implementation of international standards and operational best practices.
- Ensure that due account is taken of human rights issues and concerns that may arise in the context of border management and control, and will assist member States in ensuring that all border management and control measures fully comply with international law, including human rights, humanitarian and refugee law, as mandated by the Strategy".

Border management and control themes

The Border WG will deal with the following themes of border management and control that are relevant to addressing the threat of terrorism:
- Compliance of 'goods' crossing international borders with international conventions, legislation, prohibitions and restrictions
- Mobility and processing of people, including refugees and asylum seekers
- Integrity of identity and travel documents and their issuance process
- Movement of cash and other bearer negotiable instruments
- Cargo reporting and security
- Security of facilities
- Security of modes of transport
- Early warning and alert systems
- Open border controls and cross-border communities
- Movement of weapons (small arms, explosives and ammunition/conventional/WMD) across borders
- Prevention, detection, response, investigation and prosecution of border-related offences
- Technologies in support of border control
- Role of private sector
- Cooperation, coordination and information exchange at national, regional and international levels
- Anti-corruption programmes and best practices

Outputs

Bearing in mind the focused objective of its work, the Border WG will perform the following:
- Compile reference material and make it available to States (as appropriate), including:
  - Relevant international and regional conventions, legislation, strategies, procedures, instruments, tools, guidelines and recommended practices that are relevant to addressing the threat of terrorism in relation to border management and control
  - Information on available technologies in support of border management and control measures
  - Available training material (e.g. e-learning, off-shelf training courses)
- Distribute available reports to States (as appropriate), including:
  - New and emerging trends and patterns in border management and control
  - Relevant assessments and studies available from participating entities or other sources as appropriate
- Contribute to missions to areas where specific border management and control needs are identified and assistance is requested
- Present to States good practices of border management systems in the context of regional meetings or other events
- Produce and disseminate promotional material and strategies for raising awareness of the outputs of the Border WG, the relevance of border management and control to the Global Counter-Terrorism Strategy and to the work of the CTITF
- Provide regular update of the Border WG activities at the annual CTITF event.

Composition of the Working Group

<u>Core entities</u>
- Counter-Terrorism Committee-Executive Directorate (CTED) – Lead
- World Customs Organization (WCO) – Lead
- International Criminal Police Organization (INTERPOL) – Lead
- Monitoring Team of the 1267 Committee
- Expert Staff of the 1540 Committee
- International Civil Aviation Organization (ICAO)
- International Maritime Organization (IMO)
- International Organization for Migration (IOM)
- United Nations Office of Drugs and Crime (UNODC)
- United Nations Interregional Crime and Justice Research (UNICRI)
- United Nations Office for Disarmament Affairs (ODA)
- United Nations Office of Legal Affairs (OLA)

<u>Other relevant entities</u>
- United Nations Department of Peacekeeping Operations (DPKO)
- International Atomic Energy Agency (IAEA)
- Organization for the Prohibition of Chemical Weapons (OPCW)
- Office of the High Commissioner for Human Rights (OHCHR)
- United Nations High Commissioner for Refugees (UNHCR)
- United Nations Department for Economic and Social Affairs (DESA)
- United Nations Development Programme (UNDP)
- World Health Organization (WHO)
- Office of the Special Advisor on Africa (OSSA)

Work methodology

The Border WG will conduct its activities by:
- Engaging in regular exchange of e-mails, telephone calls, conference calls, videoconferences and, wherever possible or required, meetings (including in the margins of CTITF meetings)
- Drafting and agreeing a work plan with prioritization activities and target delivery dates for actions and products
- Endeavouring to avoid overlap and duplication of efforts of other WGs (e.g. "WG on Preventing and Responding to WMD Terrorist Attacks", "WG on Tackling the Financing of Terrorism" and "WG on Countering the Use of the Internet for Terrorist Purposes"
- Engaging in regular communication within the wider context of CTITF to ensure coordination and prevent duplication within / between other CTITF Working Groups