UNITED NATIONS EDUCATIONAL SCIENTIFIC AND CULTURAL ORGANIZATION

RECORDS OF THE GENERAL CONFERENCE

Sixth Session Paris 1951

RESOLUTIONS

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I. MISCELLANEOUS DECISIONS

0.1 Examination of Credentials.

The Credentials Committee, appointed by the General Conference at its sixth plenary meeting on 18 June 1951, to examine delegates' credentials, submitted two reports, which were approved by the General Conference.

Second plenary meeting, 18 June 1951; Tenth plenary meeting, 23 June 1951.

In the course of the discussion of the second report of the Credentials Committee, the General Conference adopted the following resolution :

"Noting the United Nations General Assembly resolution establishing a Special Committee to consider the question of the representation of China,

Noting that pending a final decision of the General Assembly the representative of the Nationalist Government of China continues to sit in the various organs of the United Nations.

Noting the United Nations recommendation that the attitude adopted by the United Nations General Assembly be taken into account in the Specialized Agencies,

The General Conference decides

- (a) to postpone decision regarding a change in the Chinese representation at the General Conference of the Organization ;
- (b) to accept at this Session the credentials of the representatives of the same Chinese Government that has been represented at previous sessions of the General Conference."

0.2. Adoption of the Agenda.

The General Conference adopted the revised Agenda prepared by the Executive Board (6C/1 rev.).

Second plenary meeting, 18 June 1951.

Further, on the proposal of the Executive Board and in conformity with the provisions of Rules 14 and 36, paragraph 3, of the Rules of Procedure, the General Conference added to the Agenda of the Session the following item:

10.7.3. Amendments to the directives concerning relations with international non-governmental Organizations.

Ninth plenary meeting, 22 June 1951.

0.3 Constitution of the General Committee.

Having regard to the recommendations put forward by the Nominations Committee and to the names submitted by the heads of delegations, it was decided that the General Committee of the Sixth Session of the General Conference should be constituted as follows:

(a) President of the General Conference:

Mr. HOWLAND SARGEANT (United States of America).

(b) Vice-Presidents of the General Conference:

H.E. TAHA HUSSEIN PACHA (Egypt);

Mr. Pierre-Olivier Lapie (France);

Shri Sarvepalli RadhakrishNan (India);

H.E. ALI-AKBAR SIASSI (Iran);

Mr. DAVID R. HARDMAN (United Kingdom);

Mr. J. ZABALA MUNIZ (Uruguay);

Mr. Vladislav Ribnikar (Yugoslavia).

(c) Chairman of the Programme Commission: Professor Jean Piaget (Switzerland).

(d) Chairman of the Administrative Commission:

Baron van der Straten-Waillet (Belgium).

(e) Chairman of the Official and External Relations Commission: H.E. Mr. Francesco Giorgio Mameli (Italy).

(f) Chairman of the Credentials Committee:

Professor Julius Stone (Australia).

(g) Chairman of the Procedure Committee: Professor Tevfik Saglam (Turkey).

(h) Chairman of the Nominations Committee:

Mr. Jorge Manach (Cuba).

(i) Chairman of the Budget Committee:

Mr. F. Bender (Netherlands).

(j) Chairman of the Committee on Reports of Member States: Mrs. Geronima Pecson (Philippines).

Third plenary meeting, 19 June 1951.

- 0.4 Committees, Commissions and Working Parties.
- 0.41 The following commissions and committees were set up by the General Conference for the period of its Sixth Session:
 - 1. Credentials Committee;
 - 2. Nominations Committee;
 - 3. Procedure Committee;
 - 4. Budget Committee;
 - 5. Committee on Reports of Member States;
 - 6. Programme Commission;
 - 7. Administrative Commission:
 - 8. Official and External Relations Commission;
 - 9. Joint Programme and Budget and Official and External Relations Commission.

First plenary meeting 18 June 1951. Fourth plenary meeting, 19 June 1952. MISCELLANEOUS DECISIONS

0.42 In addition! the three Commissions and the Procedure Committee set up various working parties, conforming to the following recommendation made by the General Committee of the Conference:

"The General Committee requested the Chairmen of the Commissions:

- "(a) To take all necessary steps to ensure that the number of members of the working parties that each Commission may decide to appoint shall not exceed 12;
- "(b) To define as exactly as possible the functions of each working party. No summary records will be prepared of the meetings of these working parties; each working party shall, as soon as possible after the end of its last meeting, report to the Commission or Committee by which it w-as appointed."
- 0.5 Admission of New Members to the United Nations Educational, Scientific and Cultural Organization [Ref. 6C /6 (l)]
- 0.51 KINGDOM OF LAOS

The General Conference.

Whereas the Government of Laos submitted, on 7 December 1950, an application for membership of the United Nations Educational, Scientific and Cultural Organization;

Whereas, in accordance with the provisions of the Rules of Procedure of the General Conference! the Kingdom of Laos has expressed its willingness to abide by the Constitution;

Whereas, in accordance with Article II of the Agreement between the United Nations and the United Nations Educational, Scientific and Cultural Organization, this application has been submitted to the Economic and Social Council of the United Nations;

Whereas the Economic and Social Council, at its Twelfth Session, decided to inform the United Nations Educational, Scientific and Cultural Organization that it had no objection to the admission of the Kingdom of Laos to the Organization;

And whereas, in virtue of this decision, the Executive Board, at its Twenty-sixth Session, decided to recommend to the General Conference that. the Kingdom of Laos be admitted as a Member of the Organization,

Decides to admit, the Kingdom of Laos to membership of the United Nations Educational, Scientific and Cultural Organization.

Eighth plenary meeting, 21 June 1951.

0.52 KINGDOM OF CAMBODIA

Whereas the Government of the Kingdom of Cambodia submitted, on 12 December 1950. an application for membership of the United Nations Educational, Scientific and Cultural Organization;

Whereas, in accordance with the provisions of the Rules of Procedure of the General Conference, the Kingdom of Cambodia has expressed its willingness to abide by the Constitution ;

Whereas, in accordance with Article II of the Agreement between the United Nations and the United Nations Educational, Scientific, and Cultural Organization, this application has been submitted to the Economic and Social Council of the United Nations;

Whereas the Economic and Social Council, at its Twelfth Session, decided to inform the United Nations Educational, Scientific and Cultural Organization that it had $_{10}$ objection to the admission of the Kingdom of Cambodia to the Organization;

And whereas, in virtue of this decision, the Executive Board, at its Twenty-sixth Session,

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decided to recommend to the General Conference that the Kingdom of Cambodia be admitted as a Member of the Organization,

Decides to admit the Kingdom of Cambodia to membership of the United Nations Educational, Scientific and Cultural Organization.

Eighth plenary meeting, 31 June 1951.

0.53 STATE OF VIET NAM

The General Conference,

Whereas the Government of the State of Viet Nam submitted, on 14 October 1950, an application for membership of the United Nations Educational, Scientific and Cultural Organization :

Whereas, in accordance with the provisions of the Rules of Procedure of the General Conference, the State of Viet Nam has expressed its willingness to abide by the Constitution;

Whereas, in accordance with Article II of the Agreement between the United Nations and the United Nations Educational, Scientific and Cultural Organization, this application has been submitted to the Economic and Social Council of the United Nations;

Whereas the Economic and Social Council, at its Twelfth Session, decided to inform the United Nations Educational, Scientific and Cultural Organization that it had no objection to the admission of the State of Viet Nam to the Organization;

And whereas, in virtue of this decision, the Executive Board, at its Twenty-sixth Session, decided to recommend to the General Conference that the State of Viet Nam be admitted as a Member of the Organization,

Decides to admit the State of Viet Nam to membership of the United Nations Educational, Scientific and Cultural Organization.

Eighth plenary meeting, 21 June 1951.

0.54 GERMAN FEDERAL REPUBLIC

The General Conference,

Whereas the Government of the German Federal Republic submitted, on 1 December, 1950, an application for membership of the United Nations Educational, Scientific and Cultural Organization ;

Whereas, in accordance with the provisions of the Rules of Procedure of the General Conference, the German Federal Republic has expressed its willingness to abide by the Constitution :

Whereas, in accordance with Article II of the Agreement between the United Nations and the United Nations Educational, Scientific and Cultural Organization, this application has been submitted to the Economic and Social Council of the United Nations;

Whereas the Economic and Social Council, at its Twelfth Session, decided to inform the United Nations Educational, Scientific and Cultural Organization that it had no objection to the admission of the German Federal Republic to the Organization;

And whereas, in virtue of this decision, the Executive Board, at its Twenty-sixth Session, decided to recommend to the General Conference that the German Federal Republic be admitted as a Member of the Organization,

Decides to admit. the German Federal Republic to membership of the United Nations Educational, Scientific and Cultural Organization.

Eighth plenary meeting. 21 June 1951.

MISCELLANEOUS DECISIONS

0.55 JAPAN

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The General Conference!

Whereas the Government of Japan submitted, on 12 December 1950, an application for membership of the United Nations Educational, Scientific and Cultural Organization; Whereas, in accordance with the provisions of the Rules of Procedure of the General

Conference, Japan has expressed its willingness to abide by the Constitution;

Whereas, in accordance with Article II of the Agreement between the United Nations and the United Nations Educational, Scientific and Cultural Organization, this application has been submitted to the Economic and Social Council of the United Nations;

Whereas the Economic and Social Council, at its Twelfth Session, decided to inform the United Nations Educational, Scientific and Cultural Organization that, it had no objection to the admission of Japan to the Organization;

And whereas, in virtue of this decision, the Executive Board, at its Twenty-sixth Session, decided to recommend to the General Conference that Japan be admitted as a Member of the Organization,

Decides to admit Japan to membership of the United Nations Educational, Scientific and Cultural Organization.

Eighth plenary meeting, 21 June 1951.

0.6 Admission of Observers from International Non-Governmental organizations (Ref. 6C/2).

The General Conference.

Having regard to Article IV, Paragraph 13 of the Constitution,

Having regard to Rule 7 of the Rules of Procedure,

Having regard to the recommendations of the Executive Board presented at its Twentyfifth Session.

Decides to admit observers of the Carnegie Endowment for International Peace, the Rockefeller Foundation and the Ford Foundation to the Fifth Session of the General Conference.

Eighth plenary meeting, 21 June 1951.

0.7 Election of Six Members of the Executive Board.

After hearing the report of the Nominations Committee, the General Conference elected the following six members of the Executive Board :

Dr. F. Bender (Netherlands)

H.E. Count Stefano Jacini (Italy)

Shri A. L. MUDALIAR (India)

Mr. Vladislav RIBNIKAR (Yugoslavia)

Mr. S. SHARIF (Pakistan)

Dr. Constantine Zurayk (Syria).

Fourteenth plenary meeting 4 July 1951

0.8 Seat and date of the Seventh Session of the General Conference (Ref. 6C/7).

Having considered the report of the Executive Board, the General Conference adopted the following resolution:

The General Conference,

Having received the invitation of the Government of Uruguay to hold the Seventh Session of the General Conference in Montevideo,

Records its profound gratitude to the Government of Uruguay for its generous act in inviting Unesco to Montevideo,

Notes that the Executive Board has recommended that the Seventh Session of the General Conference should be held in Montevideo unless prevented from doing so for grave financial considerations.

Considers with great regret that the heavy expense which the journey to Montevideo would entail for the Organization prevents this session of the General Conference from accepting the invitation of the Government of Uruguay for the Seventh Session's,

Decides to hold its Seventh Session in Paris and

Recommends strongly to that Conference that it accepts with deep gratitude the generous invitation of Uruguay to hold its Eighth Session in Montevideo.

The General Conference also decided, at the suggestion of the Executive Board, that its Seventh Session would open in Paris towards the end of October or early in November 1952.

Eighth plenary meeting, 21 June 1951.

0.9 Priorities in the programme for 1953 and 1954.

(See resolution 9.91).

Sixteenth plenary meeting, 11 July 1951.

0.10 Action in the service of peace.

0.101 FORMAL UNDERTAKING

The various Governments represented at the Sixth Session of the Unesco General Conference, conscious of the collective moral responsibility which the dangers of war place upon them, from the political, economic and social standpoints,

Solemnly bind themselves to work for peace and peaceful ends, in full and friendly trust, complete independence, and full equality of rights.

Seventeenth plenary meeting. 11 July 1954.

0.102 MAINTENANCE OF PEACE AND INTERNATIONAL SECURITY (Ref. 6C/OXR/18rev.)

Noting Resolution 377 (V) "Uniting for Peace" of the General Assembly of the United Nations, which provides that the General Assembly may make recommendations to Members for collective measures for maintenance of peace and security, if the Security Council fails to act:

Noting Resolution 363 (XII) of the Economic and Social Council, which "(1) Requests the Secretary-General (of the United Nations) . . . to consult with the Specialized Agencies

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as to the specific: arrangements they might most appropriately make in order to provide for the furnishing by them of such information and for the rendering of such assistance in the maintenance or restoration of international peace and security as may be requested by the Security Council or the General Assembly, such arrangements to cover action on an emergency basis and within the constitutional and budgetary limitations of the agencies to meet urgent, requests; and (2) invites the Specialized Agencies to approve arrangements to this end as soon as possible;"

Considering that acts of aggression and breaches of the peace constitute direct threats to those objectives and to the high purposes for which Unesco was established;

Mindful of its responsibility for advancing, through the educational, scientific and cultural relations of the peoples of the world, the objectives of international peace and of the common welfare of mankind for which the United Nations Organization was established:

Bearing in mind that, if there is to be widespread understanding of and popular support for United Nations action, there must be adequate education regarding specific acts of aggression and breaches of the peace, as well as the actions taken by the United Nations to maintain or restore the peace;

- 0.1021 Declares that the United Nations Educational, Scientific and Cultural Organization on request of the Security Council or the General Assembly will co-operate with the United Nations in the maintenance of international peace and security and upon the request of the Security Council or the General Assembly will furnish information and emergency assistance for this purpose within the limits of competence as defined by the Constitution and in accordance with budgetary provisions;
- 0.1022 Authorizes the Executive Board and the Director-General, whenever the Security Council finds the existence of a threat to the peace, breach of the peace, or act of aggression, or whenever the General Assembly takes action in accordance with General Assembly Resolution 377 (V), to facilitate, in consultation with the Secretary-General of the United Nations, through educational and other appropriate means at its disposal, widespread understanding of the nature and background of the action taken by the United Nations to maintain or restore the peace;
- 0.1023 Requests the Director-General to inform the Secretary-General of the United Nations of this decision of the General Conference.
- 0.103 DEVELOPMENT OF A TWENTY-YEAR PROGRAMME FOR ACHIEVING PEACE THROUGH THE UNITED NATIONS (Ref. 6C/OXR/18 rev.)

The General Conference.

Having, at the Economic and Social Council's invitation, taken cognizance of the Twenty Year Programme for achieving Peace through the United Nations, submitted by the Secretary-General of the United Nations to the General Assembly and forming the subject of the latter's resolution 494 (V) and of Economic and Social Council resolution 358 (X11);

Confirms its whole-hearted support of the Secretary-General's endeavours to achieve and maintain peace through action by the United Nations under the Charter;

Pledges the Organization's determination to exert every effort, within its own fields of competence, to contribute to the success of these endeavours;

Reaffirms its intention, as manifested in the Basic Programme and in the 1952 Programme of the Organization, to pursue vigorously its efforts to bring about universal respect for and compliance with those articles in the Declaration of Human Rights which concern it, and to continue its active participation in the expanded programme of technical assistance launched by the United Nations;

Affirms its conviction that Unesco, together with the other Specialized Agencies and the

United Nations itself, will fully achieve the objectives stated in its Constitution only when it enjoys the active collaboration of all nations in its work;

Recognizes the necessity of concentrating its available resources on tasks of primary importance and significance.

0.11 Fifth centenary of the births of Christopher Columbus and Isabella of Castile (Ref. 6C/10).

The General Conference

Instructs the Executive Board to include in the next draft programme

- 0.111 A plan for a long-term investigation of the various educational, scientific and cultural aspects of the relations existing between the peoples of Western Europe and of the American continent.
- 0.112 A series of discussions between a small number of distinguished philosophers, historians, sociologists and educationists, who should be asked to suggest the best ways of strengthening intellectual and moral ties between the old and new worlds.

Seventeenth plenary meeting, 11 July 1951.

0.12 Tribute to the City of Paris.

At the close of its Sixth Session, the General Conference, on the occasion of the bimillenary of the City of Paris, takes the opportunity to pay a special tribute to the *City of Light*, the mind and heart of Mankind. Throughout its glorious and at times painful history, Paris has, through its institutions, contributed to the spread of thought and of that humanism which redounds to the honour of the world and of France.

Seventeenth plenary meeting, 11 July 1951.

II. RESOLUTIONS ADOPTED ON THE REPORT OF THE PROGRAMME COMMISSION AND OF THE JOINT COMMISSION PROGRAMME, OFFICIAL AND EXTERNAL RELATIONS

At its Fifteenth Plenary Meeting on 10 July 1951, the General Conference received the report of the Programme Commission and of the Joint Commission - Programme, Official and External Relations - and adopted unanimously the Commissions' draft resolutions.

REPORT OF THE RAPPORTEUR

Rapporteur: Mr. E. Jean-Francois Gabriel, Haiti.

INTRODUCTION

The Programme Commission, which was set up on 15 June at the Fourth Plenary Meeting of the General Conference, held 17 meetings between 22 June and 6 July 1951. Its Chairman was the well-known psychologist Professor Jean Piaget, its Vice-Chairmen, Mr. Sharif (Pakistan) and H.E. Mr. Castro Leal (Mexico), and its Rapporteur, Mr. E. Gabriel Jean-François (Haiti).

In the course of ifs work the Cornmission considered 148 draft resolutions contained in document 6C/5 (I), and numbered 1.1 to 9.28, together with new draft resolutions and amendments submitted by the delegations of Member States and the Executive Board.

The Commission's main task was to "axe" items. In accordance with the Director-General's suggestion, it had to:

- (f) make a nine per cent cut in the budget for each programme resolution;
- (2) secure reductions of 2.38 per cent in the course of a general revision of the programme, faking into account the priorities fixed by the Conference.

This procedure was suggested by the Director-General, as the General Conference had fixed the ceiling figure for the Organization's Budget at \$8,728,000, whereas the Budget estimates submitted by the Director-General, based on the draft programme drawn up by the Executive Board, came to a total of \$9,547,000.

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This suggestion from the Director-General, wisely inspired by adminisitrative experience, gave rise to objections on the part of several delegalions, which wished to consider each resolution on its merits and thereafter to determine the amount to be allotted to it. During the discussion! Mr. Florkin, the Belgian delegate, expressed the opinion "that a systematic reduction of nine per cent on every item in the Budget would render the Commission's work valueless, us if would leave no scope for constructive action." One lady told me, outside the Conference room, how disappointed she was: she had come to listen to intellectuals and educationalists from all over the world discussing the great problems of culture, and all she heard was talk of dollars. The Commission decided to consider each resolution separately and to allot each one an appropriation.

Although the Commission's work was mainly administrative, delegations did not fail to express their views whenever a particular question interested them. Certain programme resolutions gave rise to long discussions. Among these, mention should be made of the following:

- (1) Subventions to international non-governmental organizations;
- (1) The limitation of Unesco's publications programme;
- (3) The fundamental education programme;
- (4) The organization of a regional conference on African languages (resolution 1.212);
- (5) The establishment of an international centre for the training of specialists and the improvement of methods in workers' education (resolution 1.223);
- (6) The organization of a regional conference in South-East Asia to study the problems of free and compulsory schooling (resolution 1.232);
- (7) The conference in the Middle East or free and compulsory schooling (resolution 1.2321);
- (8) The sending of missions of experts or technical advisers to the countries concerned, to make recommendations regarding the application of the principle of free and compulsory schooling (resolution 1.233);
- (9) The regional conference on the problems of education in relation to the mental health of children in Europe (resolution 1.251);
- (10) The revision of history and geography textbooks (resolution 1.316);
- (11) Teaching about the United Nations and the adaptation of this teaching to the mental development of children and young people (resolutions 1.321 and 1 322);
- (12) The question of priorities was discussed on three occasions (Ecosoc document 6C/PRG/2 -and resolutions submitted by the United States of America 6C/DR/61/Rev. 2);
- (13) The organization and establishment of the International Computation Centre (resolution 2.24);
- (14) Research on scientific and technical problems concerning the arid zone (resolution 2.25);
- (15) The dissemination of science (resolution 2.31);
- (16) The creation of international research and training centres or institutes in the social sciences (resolution 3.17);
- (17) Study of the social and cultural aspects of migration (resolution 3.23);
- (18) Round-table discussions between thinkers, scientists, writers and artists on current cultural problems (resolution 4.13);
- (19) The diffusion and exchange of material for the populurization of the arts (resolution 4.421);
- (20) The scientific and cultural history of mankind (resolution 4.58);
- (21) The analysis of the philosophical and legal contents and the principal means of practical application of Article 27 of the Universal Declaration of Human Rights concerning participation in cultural life. This important resolution was deleted, because of its budgetary implications, at the tenth meeting of the Commission, but was restored to the Programme at the eleventh meeting when the delegations had realized ifs importance and the interest taken in it by the United Nations (resolution 4.52);
- (32) The presentation of the programme of cultural activities and the distribution of public&ions covered by that programme (document 6C/DR/3 -British Resolution);

- (23) International educational exchange (resolution 5.23);
- (24) Visits by professors to other universities (resolution 5.24);
- (25)News items and articles, particularly in the Courier and Unesco Features Service (resolution 6.321);
- (26) Assistance to Palestine refugees (resolution 7.15);
- ((27) The placing of economic, social and cultural rights on an international basis (document 6C/PRG/18);
- ('28) World production and supply of newsprint;
- ((29) Unesco's technical assistance programme;
- (30) The establishment of a world network of fundamental education centres.

WORKING PARTIES

In order to assist it in ifs heavy duties and to allow a few delegates to discuss certain difficult technical questions, the Commission set up six working parties to study the following questions:

- (1) The Natural Sciences programme;
- (2) The establishment of a world network of fundamental education centres;
- (3) Youth:
- (4) Economic and social rights;
- (5) The regional grouping of Member States;
- (6) Educational aid for Palestinian children.

These working parties held several meetings and submitfed their reports to the Programme Commission for discussion and approval.

The question of the distribution of the budgetary cuts within Unesco's departments gave rise to cerfain difficulties which if was impossible lo settle in the Programme Commission. The working party on Natural Sciences was therefore asked to undertake to make the distribution for the department of Natural Sciences: and a working party on Cultural Activities was formed to do the same for the Cultural Activities Programme. These two working parties submitted their reports lo both the Programme Commission and the Budget Committee.

The Programme Commission wishes to thank the various delegations that agreed to serve on these working parties, which made the Commission's own work much easier. It also wishes to thank Mr. Behrstock, who gave the working parties much assistance in carrying out their duties.

DRAFTING COMMITTEE

The Cornmission also set up a Drafting Committee to re-cast the programme resolutions amended during its meetings, and the new resolutions proposed by delegations. This Committee, consisting of Mrs. Potter Russell (United Stales of America), Mr. Cowell (United Kingdom), Mr. François (France), Mr. Castro Leal (Mexico) and the Rapporteur of the Commission (Haiti), worked steadily from 3 to 7 July before the times fixed for the meetings of the various Commissions, and accomplished a considerable amount of work.

Mr. Julien Cain (France) and Mr. Jean Thomas and Mr. Branca, of the Unesco Secretariat, joined the Drafting Committee when it turned to the wording of the amendments and new resolutions relating to Cullural Activities, particularly the Italian delegation's proposal regarding the preservation of cultural treasures in the event of armed conflict, and the need for a unilateral declaration on this subject.

The Programme Commission wishes to congratulate the members of the Drafting Committee on the speed and excellence of their work, and to thank them for their invaluable co-operation. II also wishes lo congratulate and thank Mr. Chevalier, the Secretary of the Commission, who did much lo facilitate the work of the Drafting Commitfee and the Commission itself.

METHOD OF WORK

The various programme resolutions were voted on, one after the other, bearing in mind:

- (1) the special reports submiffed by the Secretariat;
- (2) the views of the Executive Board;
- (3) the Budget Committee's comments;
- (4) the proposals presented by delegations;
- (5) the Secretariat's observations during the discussions.

Amended resolutions and new resolutions were referred to the Drafting Committee.

Attention was also paid to the recommendations of the working parties.

As the reductions decided on by the Programme Commission still left a programme whose cost would exceed the ceiling figure for the budget, if was necessary to make further reductions on a second reading of the programme. In deciding on these reductions, the Director-General's recommendations and those of the working parties set up for the purpose were taken into account.

The work of the Programme Commission was greatly assisted by the excellent arrangement of document 6C/5, (I) which was notable for ifs simplicity, for the clarify with which the resolutions were formulafed, and for the logical connexion shown between the activities of the various Departments of Unesco and the basic ideas of the Organization.

The Programme Commission wishes to congratulate the Executive Board, the Director-General and the Secretariat of Unesco on the great progress which has been made in this respect.

RECOMMENDATIONS

- (1) An improvement recommended for the future was that the programme document should be accompanied by a detailed budget for each project. Although if must be admitted that there are sound reasons for this suggestion, if may be asked whether this measure will not accentuate the administrative and financial side of the observations submiffed to future Programme Commissions, which would thus run the risk of encroaching on the ground of the Administrative Commission and the Budget Commitfee.
- (1)) If is desirable that delegations should submit amendments to resolutions, and new resolutions, in writing; this would avoid uncertainly in the discussions and would greatly facilitate the work of the Drafting Committee, the Rapporteur, the Secretary and the minute-writers; above all, if would give the delegations an opportunity of considering new proposals in advance. There we agree with the rapporteur of the Budget Committee, who says (6C/BUD/3): "The Committee did not always have sufficient time to study new resolutions, which, in future, should be handed in at least a fortnight before the opening of the Conference."
- (3) When a resolution is rejected by the Commission, delegates should refrain from submitting ii for reconsideration, unless something has occurred in the meantime to justify a fresh examination of the question.
- (4) An effort to condense the various programme activities was noted this year. That was, in fact, the reason for the great difficulty found in making cuts in the different resolutions. Would not the ideal be to make a greater financial effort to enable the Organization to carry out the programme accepted by the majority of the delegations?
- (5) Lastly, the Programme Commission recommends that the General Conference adopt document 6C/PRG/34, in which the numbers of the various resolutions adopted unchanged by the Commission, and the wording of amended resolutions and new resolutions, are shown. The Commission requests the Conference to authorize the Director-General, if necessary, lo change the layout of documents, and the numbers of resolutions relating to the Organization's programme, in the final edition of the Conference's decisions.

PROGRAMME FOR 1952

- 1. Education.
- 1.1 Improvement of Education through Exchange of Information.
 - The Director-General is authorized:
- 1.11 To assist, by subventions and services, the international organizations dealing with exchanges of information in the field of education and to associate them with the work of Unesco:
- 1.12 To continue, in collaboration with Member States and with the competent international organizations, and especially the International Bureau of Education and professional teachers organizations, to maintain the services of a clearing house for the collection and diffusion of information and for studies on educational questions included in the programme;
- 1.121 To publish the *Bulletin of Fundamental and Adult Education*, the *Fundamental Education Abstracts, News for Youth*, and the *World Handbook of Educational Organization and Statistics*, and the results of previous enquiries, field work, studies and seminars, the reports on missions of experts (in agreement with the interested Member States) as well as the information and the studies which it is necessary to make more widely known for the execution of the programme.
- 1.2 Extension of education.
- 1.21 FUNDAMENTAL EDUCATION
- 1.211 Member States are invited:

To undertake or to develop activities in Fundamental Education, according to the needs of their national populations and of the peoples of the non-self-governing territories for which they have responsibility, paying special attention to literacy campaigns; to form on a national basis committees or associations in which women should be widely represented for collaboration with Unesco in this field.

- 1.212 To give, on request., technical aid to Member States desiring co-operation with Unesco in the development of fundamental education in their national territories, as well as in non-self-governing territories for which they have responsibility especially in relation to:
 - (a) the methods of conducting literacy campaigns;
 - (b) the use in education of the vernacular and second languages;
 - (c) the use of audio-visual aids;
 - (d) the training of qualified educators; and
 - (e) the preparation of educational materials for adults who have recently learned to read and write;
- 1.2121 To continue, in collaboration with the Government of Haiti and with the assistance of the Food and Agriculture Organization and the World Health Organization, the pilot project of Marbial (Haiti);
- 1.2122 To continue, within the framework of the agreements with the Governments of Mexico and the Organization of American States, the development of the Training and Production Centre for Fundamental Education in Latin America;
- 1.213 To promote consultation between the United Nations and the Specialized Agencies, in

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particular through joint working parties, in relation to projects and activities in fundamental advertion

The particular contribution of Unesco to the work of the United Nations and the Specialized Agencies should consist in:

- (a) perfecting suitable methods of fundamental education to assist the assimilation of skills and ideas and the understanding of rights and duties which condition individual and social progress;
- (6) providing specialized personnel with training in the development and improvement of these fundamental education methods.

1.22 ADULT EDUCATION

Member States are invited:

- 1.221 To undertake and to develop activities in adult education according to the needs of their populations, concentrating particularly on the education of working people of both sexes and, within the framework of their National Commissions or in agreement with them, to set up committees, or to encourage the establishment or the activities of associations, for collaboration with Unesco in this field;
- 1.222 To organize, with the technical aid of the Secretariat, national or regional seminars to study the problems of adult education and especially those concerning the methods and techniques appropriate to such education.

The Director-General is authorized:

- 1.223 To establish, in collaboration with the competent international associations and especially with international trade union organizations, an international centre for the training of specialists and the improvement of methods in workers' education, and for the organization of educational courses for workers! particularly in relation to international understanding.
- 1.23 FREE AND COMPULSORY SCHOOLING
- 1.231 Member States are invited:

To take, as a result of conclusions of the Fourteenth Conference on Public Education, to be jointly organized in 1951 by Unesco and the International Bureau of Education, the practical measures appropriate to their respective situations for the effective application of the principle of free and compulsory schooling expressed in Article 26 of the Universal Declaration of Human Rights.

The Director-General is authorized:

- 1.232 To organize, in the light of the conclusions of the Fourteenth Conference on Public Education and with the collaboration of interested Member States, a Regional Conference in South East Asia to study the problems of the effective and progressive application in that region of the principle of free and compulsory schooling;
- 1.2321 And to prepare a similar conference to be held in 1953 in the Middle East;
- 1.233 To send to Member States, upon their request and with their financial participation, missions of experts or technical advisers to examine the problems raised in the countries concerned by the application of the principle of free and cumpulsory schooling, to propose suitable solutions and, as appropriate, to provide technical assistance for carrying into effect the measures recommended either by the 1952 missions or by those organized in previous years.

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1.24 EDUCATION OF WOMEN

1.241 Member States are invited:

To undertake or to develop the education of women for citizenship, especially- in countries where women have recently won political rights.

The Director-General is authorized:

- 1.2311 To organize jointly with the International Bureau of Education and in consultation with the competent international organizations, the Fifteenth Conference on Public Education, to be especially devoted to the examination of the problems relating to the access of women to education;
- 1.2421 To prepare, on the basis of the work of the Fifteenth Conference on Public Education? of the conclusions of the seminar on Human Rights and of the experience of Member States, and with a view to supplementing the measures taken by the Secretary-General of the United Nations in pursuance of Resolution 304 (XI) C of the Economic and Social Council, suggestions as to methods and materials relating to the education of women in citizenship, especially in the countries where they have recently acquired political rights.
- 1.25 EDUCATION AND THE SPECIAL PROBLEMS OF CHILDREN

The Director-General is authorized:

- 1.251 To organize, in collaboration with the United Nations [Division of Social Affairs and Unicef), the World Health Organization, or competent international organizations, a regional conference on the problems of education in relation to the mental health of children in Europe;
- 1.252 To prepare, in collaboration with the United Nations (Division of Social Affairs and Unicef), or the International Labour Organization, the World Health Organization and the competent international organizations, a conference to be held in 1953 on problems of education in relation to technical progress and social change in Latin America.
- 1.3 Education for international understanding.
- 1.3 CURRICULA AND METHODS

Member States are invited:

- 1.311 To pap the greatest attention to the preparation for the seminars organized by Unesco in relation to education for international understanding and especially to the selection of participants in consultation with the Director-General;
- 1.312 To make the fullest use of the work of these seminars and to follow them up wherever possible with regional or national seminars on the same subjects, organized with the technical assistance of the Secretariat.

- 1.313 To undertake, in collaboration with the United Nations and its Specialized Agencies, the execution of a long-term programme, planned in 1951, to stimulate and encourage the efforts of Member States to develop and improve the education of children of pre-school age and of children in primary schools with a view to a training based on the respect of human dignity and aiming at developing the sense of the intellectual and moral solidarity of mankind;
- 1.314 To prepare a seminar to be held in 1953 on the teaching of living languages.

TEXTBOOKS AND TEACHING MATERIALS

1.315 Member States are invited:

To undertake or to continue the examination of their textbooks, taking into consideration especially the studies pursued by Unesco from the point of view of international understanding and to report to the General Conference on the measures that they have taken to improve their textbooks in this respect.

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1.316 The Director-General is authorized:

To stimulate Member States, in the light of the seminars previously held on this subject, to proceed with the revision of their history and geography textbooks, particularly through either bilateral or multilateral arrangements.

- 1.32 TEACHING ABOUT THE UNITED NATIONS AND THE SPECIALIZED AGENCIES
- . 1.321 Member States are invited:

To take the necessary educational measures to make children and adults familiar with the aims and activities of the United Nations and its Specialized Agencies, and in general to introduce into all elementary and secondary schools education for citizenship both from the national and international standpoints.

The Director-General is authorized:

- 1.322 To prepare for Member States and the international organizations concerned, in association with the United Nations and its Specialized Agencies and with the collaboration of the competent international organizations, detailed suggestions on the programme and methods appropriate to the mental development of children and young people at different ages, for teaching about the United Nations and its Specialized Agencies, stressing the twin principles of collective security and mutual assistance in (social welfare as the inseparable conditions for maintaining peace;
- 1.323 And to produce suitable written and audio-visual material for this purpose.
- 1.33 EDUCATION AND HUMAN RIGHTS
- 1.331 Member States are invited:

To facilitate the publication, in consultation with the Director-General, of handbooks for teachers at the different levels of education, as well as for tutors in adult education and leaders of youth movements and organizations, with a view to the introduction, in the light of historic experience, of the principles of the Universal Declaration of Human Rights into the curriculum and into educational practice.

1.332 The Director-General is authorized:

To organize a seminar for primary and secondary school teachers and for members of the staff of training colleges of all levels, on the development of active methods for education in world citizenship, especially in relation to the principles of the Universal Declaration of Human Rights.

- 1.34 YOUTH MOVEMENTS AND ORGANIZATIONS
- 1.341 Member States are invited to encourage:
- 1.3411 (a) the activities of youth organizations and movements which promote the development of international relationship, and to include in their National Commissions representatives of these organizations and movements, or to take any other appropriate measures to associate them with the work of the National Commissions;

- 1.3412 (b) the establishment and development in schools and youth organizations of international relations clubs and Unesco Friends Clubs;
- 1.3413 (c) the establishment of International Youth Hostels and Camps in their national capitals, and, if possible, in the other principal cities.

- 1.342 To call upon interested Member States and the competent international organizations to encourage international training courses organized by youth movements, or if need be to organize such courses, so that the leaders of youth movements are enabled to study the international problems connected with, and activities directed towards, a better understanding between peoples;
- 1.343 To encourage through international work camps and international youth organizations in general, such educational activities of youth movements and organizations as n-ill develop the sense of the intellectual and moral solidarity of mankind;
- 1.344 To associate youth movements and organizations with the carrying out of the programme of Unesco, particularly the diffusion of the principles of the Universal Declaration of Human Rights, fundamental education: and international mutual aid.
- 2 Natural Sciences.
- 2.1 Development of international scientific co-operation.
 - The Director-General is authorized:
- 2.11 To assist,, by means of subventions and services, the international organizations dealing with scientific co-operation and to associate them with the work of Unesco;
- 2.12 To further the improvement of scientific documentation by promoting the publication, by the appropriate international organizations, of abstracts, of interlingual dictionaries and of lists of scientific and technical terms;
- 2.13 To develop the activities of the Field Science Co-operation Offices in Latin America, South Asia, East Asia, South-East Asia and the Middle East, in order to facilitate among the scientists and technologists of the various regions of the world, the exchange of information, personnel and material, as well as the co-ordination of research.
- 2.14 Member States of the region in which a Science Co-operation Office is situated are invited to collaborate fully with this office.
- 2.2 Contribution to research, particulary for the improvement of the living conditions of mankind.
 - The Director-General is authorized, in co-operation with Member States, the United Nations and its Specialized Agencies and appropriate international organizations:
- 2.21 To initiate a world survey of research institutes and laboratories, in the field of the natural sciences, with a view to studying the contribution which these institutes and laboratories can bring to the solution of the most important scientific problems of our time, giving priority to the subjects submitted to the Economic and Social Council in the Report of the Committee of Scientific. Experts on International Research Laboratories (E/1694 of 19 May 1950);
- 2.22 To propose, in the light of this survey and bearing in mind the part played by other Specialized Agencie and international scientific organizations, measures to assist scientific research in already existing national and international institutions and laboratories, and the creation of co-ordinating bodies or of new regional or international research centres on a regional or a world basis;

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2.23 To continue studies with a view to the establishment of an international institute of research on the brain and a regional laboratory for the study of high energy particles;

- 2.24 To organize and establish the International Computation Centre;
- 2.25 To promote, with the aid of the Advisory Committee on Arid Zone Research, research on scientific and technical problems concerning the arid zone; and to this end.
- 2.251 To collect and disseminate information on research being carried out on problems of the Arid Zone and on the organizations, scientists and engineers engaged in such research;
- 2.252 To assist, financially and otherwise, institutions designated by the Advisory Committee on Arid Zone Research in carrying out specific projects approved or recommended by the Committee and forming part of a co-ordinated programme of fundamental arid zone research:
- 2.253 To organize, in collaboration with a Member State, a symposium on a specific group of these problems;
- 2.254 To have studies carried out, with the approval of the Executive Board, on questions that may be submitted to him by one or more Member States, the United Nations or a Specialized Agency, provided that the funds for these studies can be foundoutside the regular budget of Unesco.
- 2.3 Dissemination of science.
 - The Director-General is authorized:
- 2.31 To stimulate and facilitate the teaching and dissemination of the methods, discoveries and application of the Natural Sciences, especially as regards their influence on the living conditions of mankind, by utilizing the various means of mass communication, particularly exhibitions;
- 2.3'2 To continue to encourage discussions on the topics chosen by Unesco and dealing with the relations of Science and Society and, to this effect, to continue the publication of *Impact*.
- 2.4 Action in the service of human rights.
- 2.41 The Director-General is authorized:

To arrange for a study of the international projection of the moral and material interests derived by the author of any scientific production, in accordance with Article 27, paragraph 2, of the Universal Declaration of Human Rights.

- 3. Social Sciences.
- 3.1 Development of international scientific co-operation.
 - The Director-General is authorized:
- 3.11 To assist? by subventions and services, the development of international organizations for scientific co-operation, to improve their co-ordination and to associate them with the work of Unesco:
- 3.12 To maintain, with the co-operation of Member States and of competent International Organizations, the services of a clearing house for the collection, diffusion and exchange of information referring to questions included in the programme;
- 3.121 To publish the International Social *Science Bulletin* and to diffuse information required for the execution of the programme;

- 3.13 To help improve the documentation of the social sciences by continuing the Committee for the Co-ordinalion of Documentation :
- 3.14 To continue the social science activities of the Field Science Co-operation Offices in South Asia and the Middle East and to extend these activities to the Offices in Latin America and South-East Asia.

Teaching and Research.

The Director-General is authorized:

- 3.15 To formulate the results of the enquiry carried out in 1951 into the teaching of the social sciences, so that Member States and the competent International Organizations may derive there from suitable principles for the development and improvement of this teaching:
- 3.16 To undertake, in association with Member States, the United Nations, the Specialized Agencies and the competent international, regional and national organizations, a survey of existing research institutes in the field of social sciences, with a view to subsequent examination of the contribution these institutes may make to the scientific solution of the most important problems of the present age and for the purpose of aiding their development and co-operation;
- 3.17 To proceed, as soon as practicable, with the help of the competent International Organizations, to establish an International Social Science Research Council and an International Social Science Research Centre for study of the social implications of technological changes.
- 3.2 Studies of tensions in social change.
- 3.21 Member States are invited:

To ensure, through teaching and information generally, the dissemination of scientific knowledge relating to collective conditions and attitudes, likely to assist in reducing social tensions.

- 3.22 To undertake, in collaboration with Member States concerned, a critical inventory of the methods and techniques employed for facilitating the social integration of groups which do not participate fully in the life of the national community by reason of their ethnical or cultural characteristics or their recent arrival in the country;
- 3.23 To continue study of the social and cultural aspects of migration, in order to co-operate with Member States, the United Nations and the Specialized Agencies in the drawing up, or the execution, of plans of emigration or immigration, so as to secure that both contribute not only to the improvement of economic conditions of the countries concerned, but to social progress and to the cultural enrichment of those affected, and also to mutual understanding between peoples;
- 3.24 To bring together and to diffuse existing knowledge and to encourage studies of the methods of harmonizing the introduction of modern technology in countries in process of industrialization, with respect for their cultural values, so as to ensure the social progress of the peoples;
- To study, in agreement and collaboration with a Member State which has newly gained its independence, the methods employed to reduce internal social tensions.
- 3.26 At the request of the Economic and Social Council of the United Nations, and with the approval of the Executive Board, to assist, by means of studies, enquiries or advice of

experts in social sciences, the action of the United Nations, either to maintain peace in areas where conflicts are liable to arise, or, after the cessation of hostilities, to restore the normal life of national communities in areas subject to such conflicts.

- 3.3 Methods of international co-operation.
- 3.31 Member States are invited:

To pursue studies of the kind previously conducted by Unesco on the new forms of inter-governmental co-operation, with a view to improving the structure and working of the United Nations and the Specialized Agencies and inviting greater public support for them.

The Director-General is authorized:

- 3.32 To help and encourage States which have recently obtained independence in studying the legal, sociological and administrative problems of internal organization resulting from their participation in the system of co-operation of the United Nations and the Specialized Agencies.
- 3.4 Contribution towards the implementation of human rights.
- 3.41 Member States are invited:

To contribute, jointly with the Director-General, to the development of studies relating to conditions likely to promote a better application of the Universal Declaration of Human Rights, in particular as regards non-discrimination against women.

The Director-General is authorized:

3.42 To carry out, in agreement and collaboration with the Member States concerned, a sociological study of the problems involved in the admission of women to the exercise of political rights, in order to arrive at measures most appropriate for facilitating the solution of these problems.

- 4. Cultural Activities.
- 4.1 Development of international cultural co-operation.

- 4.11 To assist, by subventions and services, those international organizations which, within the field of cultural activities, are engaged in the development of co-operation between specialists, documentation services and the diffusion and exchange of information, and to associate them with the work of Unesco;
- 4.12 To maintain, in collaboration with Member States and appropriate international organizations, services for documentation and for the diffusion and exchange of information relevant to the cultural activities included in the programme;
- 4.121 To publish the *Index Translationum*, Museum, the *Unesco Copyright Bulletin* and the *Unesco Bulletin for Libraries*, as well as the results of enquiries! studies and symposia, previously undertaken, and information required for the execution of the programme;
- 4.13 To secure the collaboration of appropriate bodies for organizing round-table discussions between thinkers, scientists, writers and artists from different countries on current cultural problems;
- To organize, in collaboration with National Commissions and appropriate international organizations, an international conference of artists, which would be held possibly at

Venice on the occasion of the XXVIth Biennial, to study the practical conditions required to ensure the freedom of the artist, and to seek means of associating artists more closely with Unesco's work:

- 4.141 To carry out a preliminary enquiry concerning the possibility of establishing, in the field of the visual arts, an International Association of Artists to represent artists internationally and to associate them closely with Unesco's work. The results of this enquiry shall be submitted to the General Conference at its Seventh Session, and communicated to the First International Conference of Artists.
- 4.2 Preservation of the cultural heritage of mankind.
- 4.21 Member States are invited:

To develop and improve their services for the protection and preservation of works of art, monuments and other cultural assets, taking into account the experiments carried out in various countries.

The Director-General is authorized, in collaboration with the Consultative Committee for Monuments :

- 4.22 To organize, on the request, and with the financial participation, of a Member State experiencing particular difficulties in the preservation or restoration of its monuments or archaeological and historical sites technical mission to give advice and assistance;
- 4.23 To report to the Seventh Session of the General Conference on the possibility of establishing, by an international convention, or by other appropriate means, an international fund for the maintenance of museums, monuments and collections possessed of universal interest;
- 4.24 To submit to the General Conference, at its Seventh Session, after consultation with all States, whether Members of Unesco or not, a draft international convention for the protection, in case of armed conflict: of monuments, collections and other cultural /property;
- 4.241 To convene to this end, when he has received a sufficient number of satisfactory replies on this subject, a special committee of governmental experts appointed by the Member States of Unesco, or the United Nations or by such non-Member States as the Executive Board may invite to be represented upon it, this special committee to have the task of preparing the final draft of the convention.
- 4.25 Member States are invited:

To consider urgently, before the entry into force of the Convention mentioned in Resolution 4.24 and 4.241, the desirability of making unilateral declarations in the spirit of the provisions contained in the document annexed to the present programme. (Annex I).

- 4.3 Protection of writers and artists.
- 4.31 Every Member State is invited:

To encourage a common study by the various interested groups of the ways of improving the protection of literary, artistic and scientific works, both in the domestic and international fields.

- 4.321 To communicate to the Governments of all States, whether Member States of Unesco or not, and to the Berne Bureau and the Pan-American Union, the preliminary draft of a Universal Copyright Convention prepared by the Committee of Copyright Specialists at the Sixth Session of the General Conference, as well as the comments received;
- 4.322 To invite, in conjunction with the Government of a Member State, the above-mentioned

Governments to an inter-governmental conference, to be held within the territory of the said State, for the purpose of preparing and signing such a Convention.

4.4 Dissemination of culture.

The Director-General is authorized:

4.41 On the basis of the enquiry previously undertaken on the teaching of philosophy, to draw up specific suggestions for Member States and for the appropriate international organizations on the measures best suited to the development and improvement of this teaching, with special regard to the contribution it can make to education for international understanding.

Member States are invited:

- 4.421 To develop art education, particularly by stimulation of the activities of youth associations for music and theatre, film clubs and organizations dealing with workers' leisure hours:
- 4.422 To organize practical demonstrations of the contribution that museums can make to education of young people and adults.
- 4.4221 To help Member States to this end, the Director-General is authorized:

To organize in a Member State, with the co-operation of its institutions and appropriate international organizations, an international seminar for museum staff and educators.

The Director-General is authorized, in co-operation with appropriate international organizations :

- 4.4231 To continue to ensure by suitable means the diffusion and exchange of material for the popularization of the arts;
- 4.4232 To encourage Member States to prepare and to circulate, in co-operation with the appropriate professional organizations, including the international Council of Museums and international organization of artists, exhibitions to travel from country to country, especially exhibitions of original works by contemporary artists, folk art, and exhibitions having an international appeal on account of their subject and character;
- 4.4233 To invite the International Council of Museums to create and operate a clearing house for the collection and distribution of information on exhibition methods and techniques, and on the international exchange of exhibitions.
- 4.424 Member States are invited:

To establish centres in which series of photographic reproductions of works of art of different countries would be assembled for purposes of consultation and the dissemination of art.

4.43 Member States are invited:

To transmit to the Director-General, documentation on recently translated works and, if they so desire, on those which they consider should be translated.

The Director-General is authorized:

4.431 'To conclude arrangements with Member States directly concerned, or in agreement with such Member States, with qualified organizations and institutions, for the translation of a selection of classical and contemporary works into and from Arabic and Persian, as well as from Italian literature and the literature of Latin America, with a view to their publication.

4.44 Member States are invited:

To develop their national system of public libraries and to improve the organization of these libraries, for service to fundamental and adult education, especially by means of travelling libraries.

To help Member States lo this end, the Director-General is authorized:

- 4.441 In co-operation with the Government of India, to continue the pilot project started in 1950, and to initiate a similar project in Latin America, as the outcome of the Conference to be held in this region in 1951:
- 4.442 To prepare an international seminar for librarians, to beheld in 1953 in Equatorial Africa.
- 4.45 Member States are invited:

To improve the organization and working of national bibliographical and documentation centres, and to promote the activities of working parties already existing in the two fields.

4.451 To help Member States to this end, the Director-General is authorized:

In co-operation with the international bibliographical and documentation committee, to assist a Member State which has asked for it with expert advice, and, with the financial participation of that State, to establish a model national bibliographical and documentation centre.

4.46 Member States are invited:

To develop and improve the structure and working of national centres for the international exchange, loan and distribution of publications.

The Director-General is authorized:

- 4.471 To continue to maintain the services of an international centre for the exchange, loan and distribution of publications;
- 4.472 To encourage, in co-operation with interested Member States, National Commissions or other bodies, the organization of international book exhibitions in cities in which sessions of the General Conference or regional conference of National Commissions are held;
- 4.45 The Director-General is authorized to make the necessary arrangements for the preparation of a Scientific and Cultural History of Mankind, with the International Commission created for this purpose.
- 4.5 Action in the service of human rights.

- 4.51 To invite the International Council for Philosophy and Humanistic Studies to study the concept of the rule of law in contemporary political and social philosophies as a fundamental factor in human co-operation in international affairs and in the activities of the United Nations:
- 4.52 To convene a meeting of experts appointed in consultation with Member States and the United Nations to 'analyse the philosophical and legal contents and the principal means of practical application of man's right "freely to participate in the cultural life of the community, to enjoy the arts and to share in scientific advancement and its benefits" in accordance with Article 27, paragraph 1, of the Universal Declaration of Human Rights and in the light of any further development in the United Nations concerning this right;
- 4.53 To invite qualified scholars, through the good offices of the International Permanent Committee of Linguists, to describe the structure of languages spoken in certain limited areas of Africa, Oceania, India and America. Such research should serve as a basis for the

study of cultural differences and modes of thinking, as a part of Unesco's programme in the fields of Human Rights and racial problems.

- 5. Exchange of Persons.
- 5.1 Clearing house of information.
 - The Director-General is authorized:
- 5.11 In co-operation with Member States and the competent international organizations, to maintain a centre for the collection and exchange of information concerning programmes for the international exchange of persons, facilities for study abroad in the fields of Unesco's competence? the needs of countries for study abroad and the obstacles confronting such exchange;
- 5.12 To promote, in collaboration with the United Nations and the other Specialized Agencies the establishment and improvement of standards and criteria for the administration of programmes for the international exchange of persons and for assessing the efficacy of such programmes;
- 5.13 To publish such information as is required for the carrying out of Unesco's programme in the field of the exchange of persons, particularly *Study Abroad, International Handbook of Fellowships, Scholarships and Educational Exchange* and the *Manual on Regulations and Facilities for Educational Travel.*
- 5.2 Promotion of exchange of persons.
- 5.21 Member States are invited:

To promote, particularly by study and travel grants, the international exchange of persons for educational, scientific and cultural purposes, both by encouraging and facilitating educational travel abroad for their nationals and also by increasing and improving study facilities offered in their own countries to persons from abroad, including refugees and displaced persons.

The Director-General is authorized:

- To assist Member States on request, by suitable documentation or by expert advice, to determine their needs for study abroad;
- 5.23 To promote, in co-operation with the Member States concerned and the appropriate international organizations, international educational exchange, particularly of young persons and workers;
- To organize, on a limited scale and by way of experiment, visits by parties of distinguished professors to universities who request their services and are ready to bear part of the expense. They will teach in these universities for a year in order to stimulate instruction and research in their subjects;
- 5.25 To continue to facilitate the work of the International Scholarship Committee.
- 5.3 Fellowship administration.
- 5.31 Member States are invited:

To increase the award of fellowships related to Unesco's programme for administration by the Director-General.

The Director-General is authorized:

5.32 In co-operation with the Member States concerned, the United Nations and Specialized Agencies and the competent international organizations, to administer fellowships:, interneships and travel grants, financed entirely or in part by Unesco. in fields directly related to the programme of Unesco.

- 6. Mass Communication.
- 6.1 Improvement of means and techniques of communication.

The Director-General is authorized:

- 6.11 To continue to promote the development of international organizations and institutions in the field of communication and to enlist their co-operation in Unesco's work;
- 6.12 To maintain, in co-operation with Member States and appropriate international organizations, a clearing house for the collection, dissemination and exchange of information on questions pertaining to the improvement of the means and techniques of communication and to the international free flow of information, as well as on the special use of the means of communication for educational, scientific and cultural purposes;
- 6.121 To publish information required for the execution of the programme, with the results of surveys and studies previously undertaken;
- 6.13 To assist Member States at their request and with their financial participation, by the advice of experts, in organizing, developing and improving their communication facilities and techniques in a specified field;
- 6.14 To prepare a seminar, to be held in 1953, on the production and use of films and other means of visual information for fundamental education;
- 6.15 To investigate the possibility of making an extensive use of television among the instruments of mass communication devoted to the cause of international understanding through education. science and culture, and particularly to bring to the attention of Member States information and suggestions designed to stimulate the more rapid development and application of television for such a purpose;
- 6.16 To grant a subvention to the World Braille Council to assist it in its first year's work.
- 6.2 Removal of obstacles to free flow of information.

Member States are invited:

- 6.21 To establish national consultative committees, preferably under the sponsorship of National Commissions, to study the relation of provisions of internal legislation to the objectives of Unesco in this field as defined in Resolutions of the General Conference, and to make suggestions for necessary amendments of such internal legislation;
- 6.22 To take legislative and administrative measures to reduce the obstacles to the international movement of persons and the international circulation of materials serving to promote education, science and culture.

- 6.23 To take the measures incumbent upon the Organization in the application of the Agreement for Facilitating the International Circulation of Visual and Auditory Materials of an Educational, Scientific and Cultural Character and of the Agreement on the Importation of Educational, Scientific and Cultural Materials:
- 6.231 To inform Member States of administrative arrangements in operation in some countries for the safe and expeditious transit of delicate physical standards between approved scientific laboratories, which might usefully be given wider application, and to perform such functions as the wider application of these arrangements may require;
- 6.24 To submit for the consideration of Member States, a first draft of an international instrument formulated in consultation with the United Nations, the Specialized Agencies and competent international organizations, with a view to removing obstacles to the movement between countries of persons travelling for educational, scientific or cultural purposes;

6.241 To submit this draft, with the comments of Member Stales, to a committee of government experts entrusted with establishin, a text for submission to the General Conference, in accordance with prescribed procedure;

- 6.25 To co-operate with the United Nations, the Specialized Agencies and appropriate international organizations, with a view to promoting in their respective fields technical studies: and practical measures designed to facilitate the removal of obstacles to the free flow of information.
- 6.3 Use of the Means of Communication.
- 6.31 Member States are invited:

To stimulate and facilitate, within the framework of their. national laws and customs? the use of the means of communication, in order to contribute to international understanding, based upon respect for Human Rights, by obtaining support of and participation in the programme of Unesco by the general public.

The Director-General is authorized, in order to make known to the general public the aims and activities of Unesco:

- 6.32 To produce and distribute in several languages.
- 6.321 News items and articles, in particular through the Courier and Unesco Features service.
- 6.322 Written and recorded material for radio broadcasts.
- 6.323 Films, sound and silent, dubbed and translated, filmstrips, photographs and exhibitions.
- 6.33 To stimulate in co-operation with Member States the production and distribution of material of the same nature adapted to public needs and tastes in different countries.
- 7. Rehabilitation Service.
- 7.1 In 1952, Unesco w-ill concentrate its efforts on the following activities:
 - (a) upon giving assistance, in the sphere of education, science and culture, to the populations of Member States to which the United Nations decide to give direct assistance;
 - (b) upon providing, in a small number of selected cases, money, supplies or services to Member States whose own resources do not permit them to carry out, in full, certain projects of special importance in Unesco's programme.

To this end:

7.11 Member States are invited:

To co-operate in the Unesco Gift Coupon programme, to collect voluntary contributions from public or private sources in money, supplies or services, and to place these contributions at the disposal of the Director-General for the support of assistance projects falling within the scope of resolution 7.1.

- 7.121 To submit to the Executive Board for approval a list of assistance projects falling within the scope of resolution 7.1 (b);
- 7.122 To assemble information on the needs of assistance projects approved by the Executive Board and to communicate this information to Member States in order to stimulate and facilitate appeals launched by them or by national organizations;
- 7.123 To collect, with the approval of the Executive Board, and voluntary contributions from

public or private sources in money, supplies or services, and to allocate them, as approved by the Executive Board;

- 7.13 To administer the Gift Coupon programme as a means of collecting contributions from voluntary sources;
- 7.14 To continue to operate the Unesco Coupon Scheme;
- 7.15 To continue and intensify, in collaboration with the United Nations Relief and works Agency, the activities already undertaken on behalf of Palestine refugees,
- 7.16 and to take part, within the limits of the resources available, at the request of the Secretary-General of the United Nations and with the approval of the Executive Board, in any further plan of direct assistance that may be launched by the United Nations.
- 8. General Resolutions.
- 8.1 Information exchanges.

Member States are invited:

- 8.11 To take measures to organize the collaboration of specialists and assemble information on matters included in Unesco's programme;
- 8.12 To assist the Director-General in finding specialists and obtaining the information he may need for the execution of this programme.
- 8.2 Statistics.
- 8.21 Member States are invited:

To collect, in a regular and systematic manner, statistical information on their educational, scientific and cultural life and institutions and to supply such statistics periodically to the Director-General.

The Director-General is authorized:

- 8.22 To collect and analyse in collaboration with Member States, the United Nations and Specialized Agencies, and competent international organizations, statistical information on the educational, scientific and cultural life and institutions of different countries, and to publish the results;
- 8.23 To study, with the help of experts and in collaboration with the United Nations, the Specialized Agencies, and competent international organizations, such standards and criteria as may be proposed to Member States to improve the international comparability of their statistics in the fields of education, science and culture.
- 8.3 Publications.
- 8.31 Member States are invited:

To study, in consultation with the Director-Genera& the means of securing the appropriate diffusion of Unesco publications, already published or due to appear, and the reproduction of these publications in their national languages.

8.32 The Director-General is authorized:

To draw on the Publications Fund, up to \$12,000 per year, the sums required to finance publicity which will make better known to book-sellers and readers the existence of Unesco publications, the subjects they deal with, and the available channels of commercial distribution. This publicity should preferably be placed with specialized national publishing and book-trade papers, and when suitable with educational, scientific and cultural periodicals.

8.33 In his reports to the Executive Board on the use made of the Publications Fund, the Director-General will give details of the amounts so used, and where possible, of the results of this publicity.

- 8.4 Cultural agreements.
 - Member States are invited:
- 8.41 To continue to deposit with the Director-General copies of any cultural bilateral and multilateral agreements they have concluded and to communicate to him any useful particulars concerning the procedure for their application;
- 8.42 To collect and transmit, to the Director-General any useful particulars concerning special co-operation arrangements concluded directly between cultural organizations and institutions in their territory and similar foreign institutions.
 - The Director-General is authorized:
- 8.43 To continue the collection and publication of cultural agreements at present in force between States :
- 8.44 To study and analyse cultural agreements communicated to him, with special reference to the contribution that such agreements may represent, to the achievement of Unesco's aims and the fulfilment of its programme;
- 8.45 To submit to the General Conference, at its Seventh Session: a report on the measures to be taken to strengthen and extend intellectual co-operation by means of cultural agreements.
- 9. Miscellaneous Resolutions.
- 9.1 Inclusion of economic, social and cultural rights in the Draft International Covenant on Human Rights.

The General Conference,

After consideration of the Report of the Director-General concerning the inclusion of economic, social and cultural rights, into a Draft International Covenant on Human Rights (6C/PRG/18 and Addenda),

9.11 Approves the action taken by the Director-General to give effect to resolution 9.22 adopted at the Fifth Session, and in particular the collaboration of the Secretariat of Unesco with the Commission on Human Rights in the preparation of provisions of the Draft Covenant, concerning the right, to education and the right to culture;

Having furthermore examined the request transmitted by the Secretary-General of the United Nations which invites Unesco to present its observations upon the Draft Covenant adopted by the Commission on Human Rights at its Seventh Session (6C/PRG/18 Add. 2);

Considering that the Constitution of Unesco places upon the Organization special responsibilities for the advancement of education, science and culture, and that it is therefore incumbent on the Organization to collaborate closely with the United Nations in order to define and put into operation the right to education and the right, to culture;

Considering that the Draft Covenant adopted by the Commission on Human Rights refers to matters of the utmost importance to Unesco;

Considering that the General Conference, at its present session, unfortunately! has not had sufficient time to study, as their importance warrants, the various aspects of the

- provisions adopted by the Commission, and that while expressing general approval of the principles underlying these provisions, the Conference cannot at present supply the comments required by the Secretary-General of the United Nations;
- 9.12 Declares itself prepared to assume, as regards the implementation of the right to education and the right to culture, the responsibilities which would devolve upon the Specialized Agencies under Chapter V of the Draft Covenant adopted by the Commission on Human Rights;
- 9.121 Instructs the Director-General to communicate to Member States the text of the Draft Covenant on Human Rights and to invite them to submit to him, within three] months, their observations upon the provisions concerning the right to education and the right to culture and their implementation;
- 9.122 Instructs the Director-General to submit to the Executive Board the observations transmitted by Member States on this subject;
- 9.123 Invites the Executive Board to formulate, in the light of these consultations, observations which the Director-General might be called upon to make in the name of Unesco upon the Draft Covenant, to the next Session of the General Assembly of the United Nations and at any subsequent meeting of the appropriate organs of the United Nations;
- 9.124 Instructs the Director-General to report to the Seventh Session of the General Conference upon the progress made towards the adoption of the International Covenant on Human Rights, and to present to the Conference a study of the measures which it may be necessary to adopt to enable Unesco to participate fully in the implementation of the right to education and the right to culture as defined in the Covenant;
- 9.125 Instructs the Director-General to communicate the text of the present resolution to the Economic and Social Council.
- 9.2 Charter on the duties of the State.

The General Conference,

Noting: The progress made by the Human Rights Commission at its last session in formulating educational, social and cultural rights for inclusion in the Draft Covenant of Human Rights:

The emphasis on human rights in the Unesco programme in the fields of Education, Natural Science, Social Science and Culture; and

The necessity of giving detailed consideration to the language in Annex I, Document 6C/PRG/17, preliminary Draft Charter proposed by the Norwegian National Commission for Unesco and to the implications of the adoption of such a Charter in view of the extension of the Draft Covenant on Human Rights into the fields of economic, social and cultural rights.

- 9.21 Instructs the Director-General to draw the attention of Member States, National Commissions, the United Nations, the Specialized Agencies and non-governmental Organizations to the preliminary draft proposed by the Norwegian National Commission.
- 9.3 Establishment of a world network of international fundamental education centres.
- 9.31 The General Conference,

Believing Fundamental Education to be at the heart of the work of Unesco, and convinced that the general plan outlined in document 6C/PRG/3 constitutes a first attempt on a world-wide basis to combat through education the problems of ignorance, poverty and disease,

9.311 Resolves

9.315

That this project shall be put into effect forthwith, with such modifications as are indicated below or as may be necessitated later in the light of experience in carrying out the plan;

9.312 That everything possible shall be done by Unesco, in association with the United Nations and interested Specialized Agencies, to [promote the project as the first stage in a continuing campaign;

Realizing that the full resources needed to put the plan into immediate effect in its entirety cannot yet be assured,

Decides

- 9.313 That a start shall be made in 1952, on the basis laid down by the plan, with funds assured as a matter of first priority from the Normal Budget for 1952 (in the manner set out in the Annex to this report), it being understood that this method of financing shall not constitute a precedent for the years to come, and with allocations expected to be received in 1952 by Unesco from the Special Account for the expanded programme of Technical Assistance of the United Nations in accordance with resolution 222 (IX) of the Economic and Social Council:
- 9.314 That these resources be applied in 1952 towards:
 - (a) the maintenance of the Latin American Centre,
 - (b) the establishment of a second Centre, in agreement with a host government,
 - (c) the establishment of a Central Co-ordinating Organization,
 - (d) surveys and negotiations leading to the development of other Centres under the plan; Instructs the Director-General:
 - To seek additional funds from all possible sources to supplement this minimum financial provision, and to reconsider the number of Centres to be established and in the light of the response received, the period within which they may be established;
- 9.316 To develop the programme with flexibility during the years following 1952, allowing for the possibility of establishing Centres in as many areas (regions, groups of countries, or individual countries) as resources permit,, where the problems are most acute and where full collaboration is offered by the countries concerned.

Considering the favourable reception given by the Third Meeting of Representatives of National Commissions to the special project for the establishment of a world network of fundamental education centres.

Requests the National Commissions:

- 9.3171 To make this project widely known in their respective countries and to give it energetic support;
- 9.3172 To facilitate the implementation and execution of the project by all possible means.
- 9.32 The General Conference,
 - Moved by the fact that more than half mankind can neither read nor write, and therefore live in conditions inimical to democracy and the progress of civilization and to the intellectual and moral solidarity of men, which constitutes the surest basis of peace,
- 9.321 Approves the project for a world network of international fundamental education centres,, designed to remedy this crucial malady of ignorance,
- 9.322 Registers its satisfaction that, without in any way constituting an exhaustive list, 10 Member States, namely: Bolivia, Brazil, Colombia, Egypt, France (for its African territories). Lebanon, Pakistan, the Philippines, Thailand and Turkey, have at once made known their desire to contribute to the establishment and operation in their territory of an international fundamental education centre, within the world network which it has been decided to create.

- 9.323 Authorizes the Director-General to undertake forthwith, in collaboration with those governments and with such others as may make subsequent offers, the preliminary research necessary for setting up such centres,
- 9.324 Authorizes the Executive Board, in the light of this preliminary research and on the basis of a report by the Director-General, to decide on the place where a second international centre shall be established in 1952.

Considering:

That the unanimous vote of the Member States of Unesco meeting at this Sixth Session, and the urgency with which a growing number of States are demanding the creation of a centre on their territory, demonstrate the vital and immediate need for such a project conceived on a world-wide scale to combat a world-wide evil;

That, for the first time, nations of every continent have declared themselves ready, in order to bring this project to fruition, to entrust an important part of their educational activity to an international organization dedicated to the cause of human understanding;

That this project is one which will arouse among the peoples of the world a hope that must not be aroused in vain, not extinguished once it has been aroused;

Realizing that the decisions taken for the first year's execution of the project permit of the opening, in 1952, of only one new international centre, of limited scope, and financed in part by exceptional reductions in the normal budget of the Organization as a whole;

and that the number of demands made upon Unesco far exceed the modest resources at its disposal for satisfying them,

- 9.33 Addresses to the Governments of Member States, to National Commissions, to the International Non-Governmental Organizations, to leading institutions, and to the peoples of the world themselves an urgent and solemn appeal to make the gesture of solidarity whereby those who have enjoyed a full education shall give proof of their refusal to consider education as a privilege incurring no obligation of their determination to break down the unjust barrier which still condemns half of mankind to silence and privation and of their decision to take up the immemorial challenge of ignorance.
- 9.4 Contribution of Unesco to the action of the United Nations and Specialized Agencies in Korea.

The General Conference,

Reaffirming the principles laid down at its Fifth Session in resolution 9.1, and in particular the determination that "all the activities of Unesco must, in accordance with its Constitution, be directed towards the peace and the prosperity of mankind";

Taking note of the resolutions adopted by the Executive Board at its Twenty-third, Twenty-fourth and Twenty-fifth Sessions regarding Unesco's contribution to the action of the United Nations and the Specialized Agencies in Korea;

Taking note of the request for assistance received from the Minister of Education of of the Republic of Korea (6C/PRG/31);

- 9.41 Instructs the Executive Board and the Director-General to continue to take all appropriate steps for drawing on the Working Capital Fund in accordance with the resolution for the relief of the needs of the civilian population in Korea, within the limits of Unesco's competence, in close collaboration with the United Nations and the Specialized Agencies and through the United Nations Korean Relief Agency;
- 9.42 Appeals to the Governments and National Commissions of Member States and to national and international Organizations to intensify their efforts in support of the United Nations' action and for the relief and rehabilitation of Korea.

9.5 Activities in Germany and in Japan.

9.51 GERMANY

The General Conference,

Having examined the report of the Director-General on the progress of Unesco's activities in Germany;

Noting with satisfaction that, thanks to the voluntary contributions of several Member States, it has been possible to create in Germany three institutes of an international character in the fields of education, social sciences and youth activities, in implementation of the resolutions adopted by the General Conference at its Fifth Session;

Considering that the conditions which justified a special programme no longer exist in view of Germany's admission as a Member State of Unesco;

9.511 Decides that the direct activities of Unesco in Germany be terminated in 1951;

Authorizes the Director-General:

- 9.5121 (a) To seek, outside the regular budget,, the financial resources necessary to ensure the maintenance of the three above-mentioned institutes;
- 9.5122 (b) To co-operate with these three institutes and with the German National Committee for Unesco to ensure that their activities be integrated to the fullest possible extent in the general programme of the Organization;
- 9.5123 (c) To maintain within the Secretariat a staff adequate to ensure the implementation of this resolution and in particular to supervise the co-ordination of the work of the three institutes during 1952.

9.52 JAPAN

The General Conference,

Having examined the report of the Director-General on the progress of Unesco's activities in Japan;

Noting with satisfaction the development of a programme of youth activities in Japan, in implementation of the resolutions adopted at the Fifth Session of the General Conference :

Considering that the conditions which justified a special programme no longer exist, in view of Japan's admission as a Member State of Unesco,

9.521 Decides that the direct activities of Unesco in Japan be terminated in 1951;

Authorizes the Director-General:

- 9.5221 To seek, outside the regular budget, from private sources or from contributions by Member States, the financial resources necessary to ensure the continuity in 1952 of the youth activities programme and the social tensions survey;
- 9.5222 To maintain temporarily in Japan, in 1952, a limited staff, in accordance with the request, of the Japanese Government, to ensure continuity of action.
- 9.6 Production and distribution of newsprint.

The General Conference,

Considering that the difficulties being experienced by a large number of countries in the supply of newsprint and printing paper constitute a danger to the development of education, culture and freedom of information and that the problem calls both for immediate measures and long-term solutions ;

Taking note with satisfaction of the creation, by the International Raw Materials Conference, of a Wood Pulp and Paper Committee which is empowered by its terms of reference to "recommend or report to governments concerning specific action which should be taken, in the case of each commodity, in order to expand production, increase availability, conserve supplies and ensure the most effective distribution and utilization of supplies among consuming countries";

Taking note, however, of the fact that this committee, which does not maintain a permanent secretariat, is not constituted as a permanent organization and has its principal task to meet the most urgent needs;

Being convinced that the long-term solutions which are also essential to meet a lasting crisis must be sought through the co-ordination of the action of the competent international organizations, working if need be in liaison with the professional associations of producers and consumers;

Believing therefore that the solution of the various problems raised by the conditions of production and distribution of paper for newspapers and books call for a threefold parallel action :

Decides:

- 9.61 To urge the States members of the Wood Pulp and Paper Committee:
- 9.611 To take all necessary steps to ensure that the Committee takes into account not only immediate emergency needs for newsprint and printing paper, but also long-term needs resulting chiefly from the advance of education and the necessity of ensuring the maximum dissemination of information in order to promote international understanding by laying particular emphasis on suitable means to increase world production of newsprint and printing paper, including the use of substitute raw materials;
- 9.612 To draw to the attention of the Committee the desirability of co-operating with the appropriate organizations of the United Nations;
- 9.613 To inform the Committee of Unesco's readiness to co-operate in its work by evaluating the present and future needs in newsprint and printing paper of the peoples of the world from the point of view of education, freedom of information and international understanding.
- 9.614 To invite the Committee to take all appropriate steps to ensure that the needs of the other States receive the most careful consideration;
- 9.62. To invite the Economic and Social Council, which alone is competent to co-ordinate the activities of the various organs and agencies of the United Nations concerned, to draw the attention of these organs and agencies to the importance of technical research in the use of substitute raw materials, of increased production of wood pulp, and of related economic and financial problems, including those involved in research, the increase of production, international trade and balance payments;

Authorizes the Director-General:

- 9.631 To appeal to the governments of Member States to examine the problem raised by the present situation and, collaborating in a spirit of mutual goodwill, to take such decisions as are urgent and necessary at the present time;
- 9.632 To warn public opinion of the serious danger which results from a decrease in the means of information, education and culture at a time when the peoples of the world stand most in need of them.
- 9.7 Reception and information office.

The General Conference,

Considering that it is becoming increasingly desirable that Unesco should offer, at its

headquarters, direct and effective assistance to intellectual workers who are visiting Paris for purposes of study or who wish to collect information about the Organization's work, and that the establishment of an Office to provide such a service would also be advantageous to Unesco, in that the beneficiaries would help to disseminate information about the Organization and to strengthen its ties with intellectual circles;

Considering that the establishment of such an Office would place Unesco in direct contact with persons who, by reason of their profession, are apt to take an interest in its activities and who, in addition to being grateful for the services rendered by the Organization, would be in a position to afford it assistance within their own professional sphere, which would contribute to making Unesco's mission better known and appreciated, and afford, if need be, valuable assistance to the National Commissions and Permanent Delegations;

Authorizes the Director-General: to establish, at Unesco House, a Reception and Information Office for intellectual workers visiting Paris.

9.8 Establishment of priorities in the programme for 1952.

The General Conference,

Recognizing the necessity of utilizing the financial resources of Unesco to the best advantage in forwarding its programme,

Desiring to comply with the request of the General Assembly in resolution 4.13 (V),

Instructs the Executive Board and the Director-General, in making any adjustments in the execution of the 1952 programme which may become necessary for financial reasons, to take into account the importance of:

- (a) Not disrupting the co-operative arrangements which Unesco has established with the United Nations and Specialized Agencies, including teaching about the United Nations and teaching about the Universal Declaration of Human Rights;
- (b) Not disrupting long-term projects of Unesco which are already at an advanced stage of development (including assistance of this type to non-governmental organizations);
- (c) Advancing the programme in Fundamental Education;
- (d) Advancing the programme of Technical Assistance to under-developed areas;
- (e) Advancing the work of Unesco in relation to youth.
- 9.9 Directions for the preparation of Unesco's programme for 1953-1954.
- 9.91 PRIORITIES FOR 1953 AND 1954

The General Conference,

Noting that it will be possible to finance the budget for 1952 partly with the help of non-recurring funds; and

Considering that this method of augmenting the annual contributions of Member States cannot be expected to continue, and that it is consequently necessary to foresee the imposition of limits on the programme activities undertaken in any given year, so that expenditure does not exceed the income anticipated from annual contributions of Member States; and

Considering also that it is desirable to ensure some flexibility in the Draft Programme in order to facilitate the adjustment of the programme to the budget total adopted by the General Conference; and

Having regard to resolution 413 (V) of the General Assembly of the United Nations, requesting the Specialized Agencies to review their programmes in the light of certain criteria for priorities;

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Requests the Executive Board and the Director-General, in drawing up and presenting the draft programme and the budget for 1953 and 1954:

- 9.911 To indicate clearly, within the draft programme, the respective degrees of priority which they consider should be attached to the various activities of the Organization;
- 9.912 When establishing these priorities, to bear in mind resolution 9.8 adopted at the present session, particularly its second paragraph, which says that long-term projects already well under way shall not be interrupted.
- 9.92 HUMAN RIGHTS
- 9.921 The General Conference:

Wishes to congratulate the Director-General on the enlargement of Unesco's total programme in the field of human rights as requested by the General Conference of Unesco at the Fifth Session at Florence;

9.9211 Instructs the Director-General to bring about the greatest possible co-operation among the various divisions of Unesco, with a view to developing, in this field, a unified long-range programme and making it still more effective.

9.922 The General Conference:

Instructs the Executive Board and the Director-General to consider for inclusion in the Draft Programme for 1953-1954, the following resolution:

To assist in the organization of national and regional seminars for teachers in secondary schools and for members of the staffs of training colleges of all levels, in co-operation with Member States, on the development of active methods for education in world citizenship, especially in relation to the principles of the Universal Declaration of Human Rights.

9.93 SCIENTIFIC INSTRUMENTS

The General Conference,

Considering the importance of increasing the availability of scientific equipment in under-developed countries for improving and extending the teaching of science,

Instructs the Executive Board and the Director-General to consider the inclusion of the following resolution in the Draft Programme for 1953-1954:

To prepare and publish a handbook on the manufacture of simple scientific apparatus for the teaching of science in elementary and secondary schools.

9.94 TERMINOLOGY IS THE SOCIAL SCIENCES

The General Conference.

Instructs the Executive Board and the Director-General to consider the inclusion of the following resolution in the Draft Programme for 1953-1954:

To promote the improvement of social science documentation by encouraging the competent international organizations to standardize the scientific and technical terminology in the principal languages of the world.

9.95 CULTURAL ACTIVITIES

9.951 The General Conference,

Desirous of re-emphasizing strongly the central importance of the arts to the entire programme of Unesco, to the promotion of international understanding among peoples and through understanding, to the strengthening of freedom and peace,

Decides:

9.9511 That the important place of the arts in human development should be reflected in greater emphasis on the arts in the programme of Unesco and the activities of Member States; and

- 9.9512 That, since art is the creative expression of the individual and the manifestation of human quality in society, it should be an effective instrument in all the fields of Unesco's programme, such as fundamental education, the relief of social tensions, adult education, mass communication, etc.; and
- 9.9513 That, in preparing the Draft Programme for 1953, the Executive Board and the Director-General seek to utilize the arts more effectively in furthering Unesco's purposes.

9.952 The General Conference.

Instructs the Executive Board and the Director-General to consider the possibility of including the following resolutions in the Draft Programme for 1953-1954:

- (a) To continue the study of the findings of the Committee of Experts on translation problems which met in November 1949, with a view to their implementation in 1953, and to make proposals to that effect to the next session of the General Conference;
- (6) To organize, in collaboration with the competent international organizations, a preparatory survey, with a view to establishing an international system of exchanges of reproductions prepared by all modern technical methods, such as black-and-white coloured slides, documentary art films and microfilms;
- (c) To study, in carrying out resolution 6.143 adopted by the Fourth Session of the General Conference, ways and means of assisting Member States, themselves unable to undertake the task, to prepare a series of microfilms of particularly representative and vulnerable cultural treasures, with a view to assembling such reproductions in the centres mentioned in that resolution.
- 9.96 Mass Communication.
- 9.961 The General Conference of Unesco,

Noting the important work that is being done in Colombia in the field of rural education, especially by the use of broadcasting in the campaign against illiteracy,

- 9.9611 Instructs the Director-General, in the light of the experience gained from this work, to consider the possibility of establishing in Colombia a centre for the study and teaching of the techniques of broadcasting, as a resource to be employed in Fundamental Education, and
- 9.9612 Instructs the Executive Board and the Director-General that a project, based on the above recommendation, be submitted to the General Conference at its seventh session.

9.962 The General Conference,

Considering the value of audio-visual methods, and particularly of films, as a means of achieving Unesco's aims, and more especially of fostering international understanding and the dissemination of the ideas set forth in the Universal Declaration of Human Rights,

Instructs the Director-General, on the recommendation of the Third Meeting of the Representatives of the National Commissions, to develop the programme of Unesco in the field of film.

41 PROGRAMM

10. Technical Assistance for the Economic Development of Under-developed Countries.

The General Conference,

Having considered the report on Unesco's Technical Assistance activities submitted by the Director-General, pursuant to resolution VII. 16 of the Fifth Session of the General Conference:

Approving Unesco's continued participation in the Expanded Programme of Technical Assistance for Economic Development of the United Nations, as set forth in Economic and Social Council resolution 222 (IX), in conformity with the "observations and guiding principles" laid down by the Council and with any subsequent directives it may issue;

Noting Unesco's proposed programme of Technical Assistance activities together with the estimates of expenditure for the second financial period, forwarded by the Director-General to the Technical Assistance Board:

Authorizes the Director-General:

- 10.11 To receive monies and other resources from the Special Account, for the exclusive purpose of financing Unesco's participation in the Economic and Social Council's Programme of Technical Assistance, subject to such financial rules and regulations, including systems of salaries and allowances, as may be determined by the Technical Assistance Board, which rules and regulations shall be followed in lieu of the regulations applicable to the normal activities of Unesco's Secretariat in regard to the normal programme and budget;
- 10.12 To undertake technical assistance activities under the Programme within the framework of Unesco's proposed programme of technical assistance activities for the second financial period set forth in 6C/PRG/21, in accordance with the decisions of the Technical Assistance Board and the Technical Assistance Committee of the Economic and Social Council;
- 10.13 To conform to the directives of the Economic and Social Council and the decisions of the Technical Assistance Board for the effective and continuing operation of the programme with the object at all times of aiming at a truly integrated plan of technical assistance in which each Organization contributes its special skills for the economic development of under-developed countries, paying due attention to questions of a social nature which directly condition economic development;
- 10.14 To submit to the Executive Board, at appropriate intervals, a report on progress and implementation of and disbursement of funds under this programme;
- 10.15 To submit to the General Conference at the seventh session a report on Unesco's technical assistance activities and an audited statement of the contributions and expenditures under this programme.

The General Conference,

Noting the arrangements within the Secretariat and in the field made by the Director-General for facilitating Unesco's participation in the Technical Assistance Programme,

Authorizes the Director-General:

- 10.21 To continue the recruitment for technical assistance purposes of such personnel as may be required to implement approved requests for technical assistance;
- 10.22 To continue to invite governments of Member States and their National Commissions to provide the Secretariat with information on available technical personnel for the programme;
- 10.23 To expend monies and resources received from the Special Account in such other ways as may be necessary for the implementation of the Technical Assistance Programme.

R E S O L U T I O N S

10.3 The General Conference,

Noting the continued and increasing demand from under-developed countries for international experts and specialists in Unesco's fields of interest to advise and assist the countries on their economic development;

Noting the limited number of such available personnel, and the difficulties encountered by the Director-General in obtaining their services;

Noting that the success and continuation of the Technical Assistance Programme depend on the availability of international experts and specialists;

- 10.31 Invites the attention of Governments of Member States and their National Commissions, and International Non-Governmental Organizations, to this important problem, requesting them to take such steps as may be necessary to increase the supply of available technical personnel for the programme;
- 10.32 Requests Governments of Member States to take all steps necessary with governmental and non-governmental agencies, organizations and institutions within the country to facilitate the release, secondment or loan, without prejudice to their employment rights and privileges, of technical experts and specialists in their employ for participation in the Technical Assistance Programme;
- 10.33 Requests Governments of Member States to furnish the Director-General, regularly and in time, names of suitable and qualified candidates for the increasing number of technical assistance specialists, and to set up such machinery as may be necessary within the country for publicizing the information on technical assistance posts and processing candidatures for transmittal to the Director-General;
- 10.34 Invites the Executive Board to give continuing study and attention to obtaining an increasing number of qualified technical experts and specialists, and to take such action as may be necessary for this purpose.

ANNEX

MODEL DECLARATION ON THE PROTECTION OF CULTURAL PROPERTY IN THE EVENT OF ARMED CONFLICT

The Government of. . .

Convinced that the loss of work of cultural importance is a spiritual impoverishment, not only for the nation possessing it but for the entire international community,

Recognizing that, through the development of the technique of warfare, cultural property is in increasing danger of destruction, and that it is the duty of all States to take steps to safeguard it from the risks of destruction in the event of armed conflict,

Guided by the principles established in the Hague Conventions of 1907, and in the Washington Convention of 15 April 1935, concerning the protection, during armed conflict, of cultural property,

Recognizing the importance of the action undertaken by Unesco in order to arrive at an international convention on this subject,

Hereby declares, pending the entry into force of such a Convention, its willingness to conform with the following rules:

43 P R O G R A M M E

Article 1.

The Government signing the present Declaration considers that it is the duty of every State to organize the protection of cultural property, situated within its territory, against the destruction which may occur in the event of armed conflict.

Cultural property shall be deemed more especially to mean:

- (a) property, movable or immovable, public or private, constituting monuments of art or history; works of art; historical documents; precious books; scientific collections;
- (b) all buildings whose main and effective purpose is to house the movable objects mentioned under (a);
- (c) monumental sites of outstanding importance.

Article 2.

The signatory Government agrees to take all reasonable precautions to spare cultural property in the course of all military operations. With regard to immovable cultural property, the Government will abstain, as far as practicable, from using it and its surroundings for purposes likely to expose it to attack.

Article 3.

The signatory Government undertakes to issue to its armies such recommendations and instructions as may secure respect for cultural property, without regard to the nationality of such property, and to take such steps as may be necessary to prevent the looting or damaging thereof.

Article 4.

The signatory Government undertakes to refrain from any acts of hostility directed against any refuges that a Government may have organized to shelter movable cultural property threatened by military operations, provided however that such refuges:

- (n) are situated at a distance from the most likely theatres of military operations; from any probable military objectives; from any main line of communication, and from any large industrial centres:
- (b) are not used, directly or indirectly, for military purposes;
- (c) are communicated to the Director-General of Unesco.

Article 5.

The signatory Government declares its readiness to consider, with any other Government, special agreements concerning special measures for the protection of certain cultural property, the safe-guarding of which is of exceptional importance for the international community.

Article 6.

(1) The signatory Government considers it desirable that protecting marks be affixed to the refuges designated in Article 4 and to certain immovable cultural property which is not, in any circumstances, to be used directly or indirectly for military purposes, and in whose vicinity there are no installations which might be regarded as military objectives.

(2) The above-mentioned mark shall take the form of a light blue triangle inscribed in a white disc. The location and visibility of the protecting marks shall be left to the discretion of the military authorities.

Article 7.

The signatory Government will affix protecting marks in accordance with the provisions of Article 6, and will take steps to prevent any abuse of protecting marks in the territories under its authority.

Article 8.

- (1) In the event of foreign military occupation, the authorities of the occupied territory shall bring to the notice of the occupying troops the 'immovable cultural property of which the preservation is the concern of the entire international community.
- (2) In the event of military occupation of foreign territory, the national staff appointed to preserve and guard cultural property shall be retained in their employment, unless there is some legitimate reason for their dismissal. They shall be protected at their places of duty, and in the course of any journeys they may have to make when accompanying cultural property, by the safeguards necessary for the performance of their duty.
- (3) In the event of military occupation of foreign territory, the authorities responsible shall, after consultation with the competent national staff, take all necessary steps for the preservation of cultural property which may be damaged. Such measures shall not however, except with the full agreement of the competent staff, be other than strictly preservative.

Article 9.

The signatory Government agrees that cultural property shall be immune from reprisals.

Article 10.

The signatory Government reserves the right to make observance of the rules set forth in the Articles 1 to 8 conditional on reciprocal treatment from the opposing party. Should this condition not be fulfilled: the signatory government will request the Director-General of Unesco to set up an International Commission to verify the acts of which the opposing party is accused and which are alleged to be in breach of the principles set forth in the present Declaration.

Article 11.

Should the signatory Government consider itself no longer in a position to comply with the foregoing provisions, it will immediately inform the Director-General of Unesco.

Article 12.

The signatory Government request the Director-General of Unesco to communicate the text of this Declaration to all States.

III, RESOLUTIONS ADOPTED ON THE REPORT OF THE BUDGET COMMITTEE

At its Sixteenth Plenary Meeting on 11 July 1951, the General Conference received the report of the Budget Committee. The report was adopted.

REPORT OF THE COMMITTEE

The Budget Committee examined document 6C/PRG/3, which describes ifs membership and functions and is intended for use in the consideration of the amendments that should be made to the Rules of Procedure of the Conference if if is deemed necessary formally to recognize the existence and status of the Committee

During ifs work at the present session, the Committee formulated certain observations on ifs working conditions, membership and functions, which if considers advisable to communicate to the Conference.

WORKING CONDITIONS

In accordance with resolution 10.2 (document X/Resolutions), the Budget Commitfee began ifs work one week before the opening date of the Sixth Session.

This method seems to have offered the following advantages:

- (I) The examination of the budget estimates continued without interruption, department by department, owing to the regular presence of members of the Secretariat, who were not obliged, as during previous sessions, to attend meetings of other commissions held at the same time as the meetings of the Budget Committee.
- (2) This favourable circumstance enabled members of the Committee to become better acquainted with the services of the Organization and to examine the budget estimates in more detail than was possible at previous sessions.
- (3) The preliminary report of the Committee was ready in time to be presented to the Programme Commission before the latter began ifs work, and this seems to have assisted the examination of the draft programme by obviating, in part, the discussion of purely budgetary questions. To a large extent, the Programme Commission and the Secretariat were also able to fake account of the Committee's suggestions for the revision of the budget estimates.

It seems, however, that some improvement might be made in the working conditions and methods of the Committee, whose reports would thereby be rendered more useful.

- [a) The preliminary report was deliberately curtailed so as to contain only essential remarks and to avoid all appearance of encroaching on the competence of other Commissions. To be used to the best advantage, if should have been studied in conjunction with the summary records of the Budget Committee's meetings. This method proved inconvenient, and if may be preferable in future Io prepare a more precise and more detailed report.
- (b) If seems that a number of documents on questions with budgetary implications might usefully have been submitted to the Committee before they were considered by the competent Commissions. The following are instances: document 6C/ADM/7 (Administration of the Working Capital

Fund); and document 6C/ADM/14 (Report on the Organization of the Secretariat) both of which were submitfed to the Administrative Commission; document 6C/OXR/ (3Report on the functioning of Unesco's Regional Office at Havana), and document 6C/OXR/4 (Director-General's Report on the means and degree of decentralization deemed most advisable in the field of the Organization's activities), both of which were submitted to the Official and External Relations Commission.

The Committee would then have been able to examine or verify the budgetary implications of the proposals contained in those documents, whilst leaving if to the Commissions concerned to take the necessary decisions.

- (c) The Committee might have gained valuable information from hearing the Audtor and studying his report on expenditure during the past financial year, and would thus have been in a better position to judge the estimates of expenditure for the forthcoming financial year.
- (d) The Committee did not in every case have sufficient time to study new resolutions, which in future should be submitted at least 15 days before the opening of the General Conference.

MEMBERSHIP OF THE COMMITTEE

The figure of 11 members, fixed by the Conference at Florence, appears suitable from a working stand-point, but it was recognized that this number did not adequately represent an Organization with a membership of 04, and the number might justifiably be increased to 15. Such an increase might however-result in extending the discussions and adding to such material problems as meeting-rooms, convenient time-tables for all members, etc. A decision to increase the Committee's membership, therefore, would entail longer sessions, especially in 1952, if a two-year programme and budget are under consideration.

The Committee considers, however, that if would be highly desirable to provide for a certain continuity in ifs membership, as the experience of members attending one session of the Conference would be extremely valuable for the work of the following session. It seems advisable that the terms of office of five to six members should be continued from one session to the next.

In this connexion, the Committee was faced with the following problem: Whilst all Member Statesof Unesco ought, in turn: to participate in the work of the Budget Committee, certain States which contribute in the largest measure to Unesco's budget will always wish to be represented on the Committee responsible for ensuring that the budget estimates are justified and accurate.

Without proposing a solution, the Committee feels that it should particularly draw the attention of the Conference and its Nominations Committee to this problem.

FUNCTIONS OF THE COMMITTEE

The report presented to the Fifth Session of the General Conference (5C/Resolutions, page 77 et seq.) showed very clearly the aims that it was hoped to attain by the establishment of a Budget Committee. The terms of reference of this Committee were defined by resolution 10.3, whose provisions have been, incorporated in the draft Rules of Procedure mentioned in document 6C/PRO/3.

The Committee feels, however, that it would be premature to include in the Rules of Procedure a statement of ifs functions.

The Committee therefore submitted for approval of the General Conference an amendment to Rule 25. of the Rules of Procedure and resolutions, which was adopted:

Amendment to Rule 25, will be found in Chapter VI, resolution 42.41.

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RESOLUTIONS

11. Budget Committee of the Seventh Session.

The General Conference,

Having received the report from the Budget Committee (document 6C/BUD/4). Resolves that:

There shall be established, for the Seventh Session, a Budget Committee, consisting of 11.1 15 members elected at the Sixth Session on the recommendation of the Nominations Committee, 1

The Budget Committee shall elect its Chairman, Vice-Chairman and Rapporteur.

The Chairman of the Executive Board, or his appointed representative shall attend the meetings of the Committee, without the right, to vote.

- The Budget Committee shall commence work one week or 10 days ² before the opening 11.2 date of the ordinary session of the General Conference.
- 11.3 The Committee shall examine the Budget Estimates presented by the Director-General, for the purpose of considering whether the work plans and organizational arrangements are reasonable from the standpoint of costs as related to the achievement of the programme objectives stated in the draft resolutions. It shall consider the report and the recommendations of the Executive Board and the documents concerning the programme, the administration and all other activities of the Organization having budgetary implications. As soon as possible after the opening of the Session, it shall report to the competent Commissions and to the General Conference, and shall submit to them all the recommendations it may deem necessary. The General Conference shall consider the report of the Budget Committee before taking a provisional decision as to the total figure of the Budget.
- The Committee shall examine the report of the Auditor, and may ask the Auditor for all 11.4 information calculated to facilitate consideration of the Budget Estimates.
- The Committee shall examine new proposals, draft resolutions and draft amendments 11.5 presented by Member States or by the Executive Board, whenever such proposals, drafts or amendments have budgetary implications.
- 11.6 All organs of the Conference shall consult the Committee before taking decisions or presenting draft resolutions having budgetary implications.
- After taking note of the recommendations of the Commissions and Committees, the Bud-11.7 get Committee shall submit to the General Conference, in Plenary Meeting, the general report on the Budget, the draft appropriation resolution and the proposed appropriation table for the next financial year.
- 11.8 At the Seventh Session of the General Conference, new proposals, draft resolutions and amendments having budgetary implications shall be referred to the Budget Committee for consideration and report. When any question is so referred, discussion on it shall be adjourned to give the Budget Committee the necessary time for its consideration, but such time shall not exceed 48 hours.

Form of the Budget. 12.

The following recommendations concerning the form of the Programme and Budget for 1953-54 are made to the Director-General and the Executive Board:

The 15 Member States elected by the General Conference to the Budget Committee for its Seventh Session were the following Australia, Belgium, Canada, Cuba, Egypt. France, Greece, India, Iran, Liberia, Peru, Sweden, United Kingdom, United states of America and Uruguay.
 The General Conference. at its Sixteenth Plenary Meeting, resolved to leave this decision to the Director-General, in consultation with the Executive Board.

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- 12.1 The Programme and Budget should be presented in one document.
- 12.2 Estimates for Technical Assistance should be included as an Annex to the Programme and Budget document.
- 12.3 The work-plan budget justifications should be drafted in a systematic and consistent form and should show for each project:
 - (a) the relation of projected plans to the level of activity expected to be achieved by the end of the year prior to the period covered by the estimates;
 - (b) the cost of each project for each of the two years for which estimates are being presented;
 - (c) the relation of projects with organizational units so as to show work which is being carried out by each unit, and insofar as possible the work-load of each unit in relation to its estimated staff requirements.
- 12.4 Any decisions adopted by the General Conference and the Executive Board concerning priorities should be reflected in the presentation of the resolutions.
- special projects financed wholly or in part by extra-budgetary funds should be presented separately from projects financed wholly from budgetary funds.
- 13. Appropriation Resolution for 1952.
 - The General Conference resolves that:
- For the financial year 1952., the amount of \$8,718,000 is hereby appropriated for the purposes indicated in the Appropriation Table included in this Resolution.
- 13.2 Expenditure may be made only in accordance with authority contained in the Programme Resolutions for 1952 and other relevant resolutions and regulations of the General Conference.
- 13.3 The Director-General is authorized to make transfers within the Budget, except that transfers between Parts of the Budget, and transfers between appropriations in Parts I and III may only be made with prior approval of the Executive Board. In extreme emergency, the Director-General may, nevertheless, make such necessary transfers, provided that he immediately informs the members of the Executive Board in writing of the details of the transfers and the reasons therefor.
- 13.4 The Director-General is authorized, with the approval of the Executive Board, to appropriate funds from donations for activities, designated by the donor, which fall within the annual programme. This resolution will apply to 1951 as well as 1952.

Appropriation Table for 1951

Part I - General policy.

A. General Conference							\$259,648
B. Executive Board							51,539
C. Part I Indirect Personnel	Cost	ts.					2,105
Total Part I							¢212 202

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Part II General administration.	
A. Office of the Director-General	. 112,832 . 142,127 . 302,017
Part III - Programme operations and services.	
1. EDUCATION. A. Programme Costs. B. Improvement of Education through Exchange of Information. C. Extension of Education. D. Education for International Understanding. E. Education - Indirect Personnel Costs. '2. NATURAL SCIENCES.	 44,590 231,587 666,065 299,364 112,388 874,086
 A. Programme Costs. B. Development of International Scientific Co-operation. C. Regional Science Co-operation Offices D. Contribution to Research, particularly for the Improvement Living Conditions of Mankind E. Dissemination of Science F. Natural Sciences - Indirect Personnel Costs 	. 257,069 . 315,718 of the . 101,698 . 80,021
3. SOCIAL SCIENCES	. 520,082
A. Programme Costs	
4. CULTURAL ACTIVITIES	. 896,982
A. Programme Costs	 40,256 60,023 297,091 48,050 41,095 291,958 36,177 82,332
.5. EXCHANGE OF PERSONS	. 494,533
A. Service Costs	198,239

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RESOLUTIONS 1,107,854 6. MASS 71,418 165,544 B. Improvement of Means and Techniques of Communication. C. Removal of Obstacles to the Free Flow of Information. 78,855 645,029 D. Use of the Means of Communication. . . . • 147.008 E. Mass Communication - Indirect Personnel Costs. 261.108 7. REHABILITATION. 229.867 A. 31,241 B. Rehabilitation - Indirect Personnel Costs. . 384,321 EXTERNAL 283,059 A. External Relations 31.655 B. Liaison with Germany and Japan. . . . 69,607 C. External Relations - Indirect Personnel Costs. . . . 745,253 DOCUMENTS AND 530.828 A. Documents and Publications. 70.071 B. Special Language Sections. C. Documents and Publications - Indirect Personnel Costs. 144,354 79.757 10. STATISTICS. 65.771 A. Statistics. 13.986 B. Statistics -'Indirect Personnel Costs. \$6,717,970 Part IV - Common service costs 205.087 A. Communications. 138,397 B. Rents, Utilities and Maintenance of Building. 152,681 C. Supplies and Materials. D. Rental, Operation and Maintenance of Equipement. 13,118 19,343 45,134 F. Permanent Equipment. 125,765 G. Miscellaneous Common Costs. \$ 699,5'25 \$8,718,000 Total Proposed Appropriation.

\$10,000 contribution of the. Government of Cuba for the Regional Office in the Western Hemisphere deducted.

IV. RESOLUTIONS ADOPTED ON THE REPORT OF THE ADMINISTRATIVE COMMISSION

At its Fifteenth Plenary Meeting (10 July 1951) the General Conference received the report of the Administrative Commission and adopted the Commission's draft resolutions.

REPORT OF THE COMMISSION

Rapporteur: Mr. N. Thedin (Sweden),

INTRODUCTION

- (a) The Administrative Commission held 12 meetings from 22 June 1951 to 9 July 1951, under the chairmanship of Mr. van der Straeten-Waillet (Belgium). The recommendation of the Nominations Committee for the election of Dr. M. Avidor (Israel) and Mr. Garcia Calderon (Peru) as vice-chairmen, and Mr. Thedin (Sweden) as rapporteur were adopted. Each Member State had the right to one representative on the Administrative Commission.
- (b) Two Working Committees were appointed by the Commission. One reported on the questions of the scale of contributions and the collection of contributions. The second reported on the questions of the working capital fund, financial regulations and salaries and allowances.
- (c) The Administrative Commission reported to the General Conference on the Methods of Financing the Budget for 1951 [Document 6C/ADM/17 and 6C/ADM/17 (rev.)]. The General Conference adopted this report and consequently if figures in the Records of the General Conference.
- (d) The Administrative Commission presents this report and the resolutions contained in the Annex for the approval of the General Conference.

A. Financial Questions

- 1. Report of the Auditors on the accounts for the financial year 1950.
- (a) Sir Ronald Adam (Chairman of the Finance Committee of the Executive Board) introduced the reports of the Director-General and the External Auditor on the accounts of the Organization for the year ended 31 December 1950 (Document 6C/ADM/2 and Addendum). He expressed the conviction of the Executive Board that the accounts were in good order. The External Auditor, Sir Frank Tribe made a brief statement on the scope of his audit and reported that the financial accounts of the Organization were in order.
- (b) The Commission accepted the two reports. Relevant resolution: 15.1, Annex I.

2. Appointment of the Auditor for 1951.

The Commission accepted the proposal of the Director-General as contained in Document 6C/ADM/8, regarding the re-election of Auditor. Relevant resolution: 15.2, Annex 1.

- 3. Scale of contributions.
- (a) A Working Committee was constituted to report to the Commission on five specific problems related to the scale of contributions of Member States to the Budget of Unesco. Paragraphs (b) to (f) below contain the decisions reached by the Administrative Commission after consideration of the report of the Working Committee.
- (b) The contribution of the United States of America: In the light of the principle adopted by the Third Session of the General Conference concerning maximum contributions from Member States, the Commission decided to recommend that the contribution of the United States of America be fixed at 33.33 per cent for 1952. Relevant resolution: 16.4, Annex I.
- (c) Special rate previously granted to Hungary: The Commission recommends that the rates used by the Director-General in calculating the assessments for 1951 be confirmed. As regards 1952, however, the Commission decided to recommend the adoption of the rate given by the United Nations Committee on Contributions for Hungary (35, per cent) as a basis for the calculations of the Unesco scale for 1952. Relevant resolution: 16.3, Annex I.
- (d) Special rate previously granted to Austria: In response to an appeal by the delegate of Austria, the Commission accepted special transition rates for the contribution of Austria which would be fixed in such a way that the full theoretical United Nations contribution will be reached in three equally progressive annual stages. Thus the theoretical percentage for Austria for 1952 should be fixed at 19) per cent. Relevant resolution: 16.3, Annex I.
- (e) Special requests for reduction in contributions: Special requests for reduction in contributions were received from Iraq, Austria, Germany and Japan. The request made by the delegate of Iraq was subsequently withdrawn. The Commission was unable to accept any of these requests for reduction in contributions (except as regards transitional contributions for Austria, see paragraph (d) above), and recommends that assessments should be made on the basis of the United Nations scale of assessments for Member Slates who are members of the United Nations and on the basis of the theoretical percentages indicated in the following paragraph for Member States who are not members of the United Nations.
- (f) contributions of Member States not members of the United Nations: The Commission accepted in each case the tower of the two figures provided by the United Nations Committee on Contributions for the "theoretical probable percentage" payable by these States if they were members of the United Nations. These theoretical percentages shall be fixed for the year 1952 as follows:

Austria	19% Japan	1.60 %
Cambodia	04%. Korea	.16 %
Ceylon	15%. Laos	.04 %
Germany	3.25%. Monaco	.04 %
Hashemite Jordan	05% Switzerland	1.50 %
Hungary	35%. Viet Nam	.10 %
Italy	2.25%	

Relevant resolution: 16.3, Annex I.

(g) Per capita limitations: In conformity, with resolution 238A (III), adopted by the General Assembly of the United Nations, recognizing the principle that in normal times the per capita contribution of any Member should not exceed the per capita contribution of the Member which bears the highest assessment, the -Administrative Commission accepted this as an objective of the Organization. Relevant resolution: 16.1 (IV), Annex I.

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(h) The Commission accepted a proposal of the Working Committee to create a Committee of the General Conference to discuss in the light of the recommendations of the United Nations Committee on Contributions, the percentage assessments of new Member Stales and States who are not members of the United Nations, and to examine with the Member States in question their percentage of assessment. Relevant resolution: 16.2. Annex I.

4. Currency of contributions.

The Commission accepted for the year 1952 the fable of currencies of contributions as approved in Resolution 17.1 of the Fifth Session of the General Conference with one change permiffing Argentina to pay its contribution in French francs. On the basis of the fact that the Organization would find if possible to limit ifs hard currency requirements for 1951 and 1952 to 34 per cent of the Budget, new Member States will be permitted to pay their contributions in U.S. dollars, or in pounds sterling or at their choice in French francs. Relevant resolution: 17, Annex I.

- 5. Recovery of arrears in contributions.
- (a) The Commission considered that the Director-General had taken all reasonable measures to secure the payment of contributions, but was of the opinion that Member States themselves should fake a more active part. If accordingly recommends that the problem of recovery of arrears in contributions should be referred to the Standing Committee on Contributions which is to be established at future sessions of the General Conference. If also recommends that the Executive Board should continue to give close attention to the matter of the collection of contributions. Relevant resolution: 16.2, Annex I.
- (b) In response to a request by the Director-General for guidance as Io publicity to be given to non-payment of contributions, the Commission decided that the Director-General should continue to co-operate with the United Nations with a view to the issue of a joint press release on contributions. Pending the establishment of such a joint release, the Director-General should continue to issue press releases in the form which he considers to be most appropriate, having regard to all circumstances.
- (c) The Commission recommends that the Director-General should institute a system of information circulars to be sent to all Member States at quarterly intervals showing the situation of contributions assessed, paid and outstanding.
- (d) Finally, the Commission recommends that the Director-General should continue to co-operate with the United Nations and other Specialized Agencies in the examination of possible measures which might be taken against Member States who become in arrears with their contributions. For the moment, the only measures to be applied should consist of those provided in the Constitution, but the mailer should be examined in a future session of the General Conference in the light of experience and the discussions with the United Nations and Specialized Agencies.
- 6. Financial regulations.
- (a) The Commission adopted the report of the Working Committee on the Financial Regulations, thereby accepting the Financial Regulations which conform with the United Nations Regulations, except as stated in paragraphs (b) to (d) below. Relevant resolution: 18, Annex 1.
- (b) Regulation 5.3: This Regulation which deals with obligations outstanding at the end of a financial year, was accepted as if appears in the United Nations Regulations with the addition of provisions regarding the surrender of budgetary surpluses. Relevant resolution: 18, Annex I.
- (c) Regulation 4.4: This Regulation which deals with the surrender of appropriations 12 months after the end of the financial year for which they were voted, was accepted as proposed by the Director-General. Relevant resolution: 18. Annex I.

(d) Article XII: This article which deals with the procedure for the external audit of the accounts of the Organization was accepted as proposed by the Director-General.

- (e) The Commission accepted the Executive Board's interpretation of the words "other outstanding legal obligations", contained in Regulation 4.3, to mean that any contract entered info with an individual or organization outside the Secretariat during a given year, shall constitute an obligation for which the appropriation for that year shall remain available. This interpretation should be borne in mind by the Secretariat in the preparation of the Budget Estimates for 1953 and 1954.
- (f) Budgetary Surpluses: As this matter is under consideration of the United Nations with a view to the establishment of a common approach to the question and the drafting of common regulations, the adoption of Regulations 4.3 and 4.4 should be considered as provisional only, pending clarification by the United Nations.
- (g) The Commission recommends that the revised Financial Regulations should be brought info force as of 1 January 1952. Relevant resolution: 18.1, Annex I.
- 7. Administration of the Working Capital Fund.
- (a) The Commission approved the report of the Working Committee on the administration of the Working Capital Fund, which contained certain modifications made to the proposals of the Director-General. The use of the Working Capital Fund for advance purchases of paper was limited to an amount not in excess of the estimated requirements for the following six months. The amount provided for unforeseen expenditures resulting from price increases was eliminated. Relevant resolution: 19.2 (i), Annex I.
- (b) The Commission approved the provision for the use of the Working Capital Fund to provide a loan to the International Computation Centre, but emphasized that this is an exceptional measure which should not be considered as a precedent for similar loans. Relevant resolution: 19.2 (iii), Annex I.
- (c) The Commission was informed that the Financial Regulations do not themselves constitute an authorization for advances from the Working Capital Fund for purposes other than the financing of the budget, but do provide for means of recovering such advances as may be made in accordance with the annual resolution passed by the General Conference on the Administration of the Working Capital Fund.
- 8. Executive Board per diem.

The Commission recommends that the per diem in France for members of the-Executive Board should be raised from \$16 to \$20. Relevant resolution: 20.1, Annex I.

B. Staff Questions

- 9. Local salary and allowance system.
- (a) The Commission discussed at length the report of ifs Working Committee on salaries and allowances. A decision to endorse the Director-General's proposal for transitional procedures concerning salaries and allowances for local staff engaged before the Florence Conference was subsequently reversed and the Commission accepted a compromise between the plan of the majority of the Working Committee and the proposal of the Director-General.
- (b) The compromise plan, proposed by the delegate of France, provided for reductions, in the takehome pay received on 31 December 1950 by local lacal staff engaged before the Florence Conference, limited to a maximum of five per cent. An addition to the French plan by the delegate of the United States of America gave the Director-General latitude in regard to the equitable application of the reductions, provided that no additional expense to the Organization should in any circumstances be allowed. Relevant resolution: 21.9, Annex I.

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- (c) The Commission adopted the unanimous proposals of ifs Working Committee [Document 6C/ADM/21 (rev.) Part I. D.] on the local salary scale, cost of living adjustments, dependant's allowance, children's allowance, allowances for semi-local staff and indemnify on termination. Relevant resolution: 21, Annex I.
- (d) On the question of cash payment for annual leave, the Commission did not accept the proposal of the Director-General [Document (6C/ADM/10, (I) Addendum II]. If recommended that accrued annual leave be paid off at the rate of earnings upon termination of employment.
- 10. International salary and allowance system.

The Commission accepted the report of ifs Working Committee on the International Salary and Allowance System [Document 6C/ADM/21 (rev.) - Part II]. An objective of [the revision in the Salary and Allowance system is the achievement of greater co-ordination on this matter with the United Nations. Relevant resolution: 22, Annex I.

11. Medical benefits scheme and joint social security system.

The report by the Director-General on the application of the Medical Benefits Scheme and the Director-General's recommendations regarding a Joint Social Security System for the United Nations and the Specialized Agencies were accepted by the Commission (Document (6C/ADM/11)). Relevant resolut lion: 23, Annex I.

12. Election of representatives on the committee for joint staff pension scheme.

The Commission recommends the election of three members and three alternates as the representatives of the General Conference on the Committee for the Joint Staff Pension Scheme. For the sake of economy and administrative convenience, the representatives were chosen from among the members of permanent delegations to Unesco. Two former members of the Committee and one former alternate were elected as members, and three alternates were also elected. Relevant resolution: 24, Annex I.

- 13. Distribution of Members of the Secretariat by nationality.
- (a) The Commission took note of the Director-General's report on the distribution of members of the Secretariat by nationality (Document 6C/ADM/13) and was pleased to note an improvement in the general situation, although representation of certain areas is still not satisfactory.
- (b) The problem of recruitment was also discussed and if was generally agreed that priority in recruitment should be given whenever possible to candidates from under-represented countries.
- 14. Participation in the United Nations administrative tribunal.

The Commission accepted the proposal of the Director-General contained in Document 6C/ADM/19 regarding Unesco's participation in the United Nations Administrative Tribunal, which has been established to hear and pass judgment upon applications from staff members alleging non-observance of their contracts of employment or their terms of appointment. Relevant resolution: 25, Anne.?: I.

15. Disposal of credit balance of the provident fund.

The General Conference decided to hand over to staff members the amounts standing Io their individual credit in the Provident Fund. Relevant resolution: 26, Annex I.

C . Organization of the Secretariat

16. Report on organization of the Secretariat.

The Commission discussed in detail the report of the Director-General on the organization of the Secretariat (Document 6C/ADM/14). The Commission expressed its approval of the changes made in the organization of the Secretariat by the Director-General. The staffing pattern of several units of the Secretariat, particularly the Office of the Director-General and the External Relations Service, was criticized by certain delegations.

17. Supervisory Commission .

The Administrative Commission examined the proposal to set up a Supervisory Commission (Document 6C/ADM/15 and resolution 25.1 of the Fifth Session of the General Conference) and recommends that the Supervisory Commission not be established. Relevant resolution: 27. Annex I.

D. Report of the Headquarters Committee

18. Construction of permanent headquarters.

The Commission considered the report of the Headquarters Committee (Document 6C/ADM/16) and adopted the resolution contained therein with certain amendments which in effect require the approval of the Seventh Session of the General Conference before construction of the new headquarters may be begun. The Commission was unanimous in expressing its appreciation of the generous action of the French Government in making possible the construction of the new building. Relevant resolution: 28. Annex I.

E. Other Questions

19. Modification of use of the publications fund.

The Commission accepted the proposal of Director-General to modify the regulations for the; use of the publications fund (Document 6C/PRG/16; Annex XIV) in order to permit the financing of publicity for Unesco publications. Relevant resolution: 29, Annex I.

20. Biennial Sessions of the General Conference.

The Administrative Commission took note of the report of the Working Committee dealing with the technical consequences of the adoption of the principle of biennial sessions (Document 6C/PRO/12) and is of the opinion that, as suggested by the Working Committee, points 5 (b) and 5 require further study and a report to the next session of the General Conference.

A. Financial Questions

- 15. Report of the Auditors and appointment of the Auditor for 1951.
- The General Conference receives the Financial Report of the Director-General and the Report of the Auditors on the accounts of the Organization for the year ended 31 December 1950, together with the comments of the Executive Board thereon.
- Resolves that His Majesty's Comptroller and Auditor-General of the United Kingdom be appointed as Auditor of the accounts of Unesco for the year 1951.
- 16. Scale of contributions.
 - The General Conference resolves that:
- 16.1 The scale of contributions for Member States shall be calculated on the basis of the scale of the contributions adopted by the General Assembly of the United Nations for the year 1952! suitably adjusted do take into consideration the following special factors:
 - (I) States who are members of Unesco but not members of the United Nations;
 - (II) States who are members of the United Nations but not members of Unesco;
 - (III) The principle that no one Member State should in normal times contribute more than one-third of the budgetary appropriations of Unesco;
 - (IV) The acceptance as an objective of the principle that in normal times the per capita contributions of any member should not exceed the per capita contribution of the member which bears the highest assessment and that, as world conditions permit, or as new members are admitted, the General Conference should modify its scale of contributions to bring this principle into effect;
 - (V) Any special percentages which the General Conference may wish to grant to any Member State.
- A Committee of the General Conference be created to examine in the light of recommendations of the United Nations Committee on Contributions the percentage assessments of new Member States and States who are not members of the United Nations. The Committee Should examine as well methods of encouraging the prompt payment of contributions.
- 16.3 Member States of Unesco who are not members of the United Nations shall be included in the scale on the basis of their theoretical probable percentages in the United Nations scale and that these theoreticales shall be fixed for the year 1952 as follows:

Austria	19%	Japan	1.60 %
Cambodia	04%	Korea	16%.
(Ceylon	15%	Laos	04%
Germany	3.25 %	Monaco	04%
Hashemite Jordan	.05%.	Switzerland	1.50%
Hungary	.35 %	Viet Nam	.10%
Italy	'225 %		

Personal ways respected to the

16.4 The contribution of the United States of America shall be fixed at a figure of 33.33 per cent for the year 1952.

- New members depositing instruments of ratification after 1 January 1952 shall be assessed for the year 1952 as follows:
 - (I) In the case of members of the United Nations on the basis of their quota under the 1952 scale of contributions of the United Nations, suitably adjusted to take into consideration the principles set forth in resolutions 16.1 through 16.4.
 - (II) In the case of non-members of the United Nations on the basis of their theoretical probable percentages if included in the scale of contributions of the United Nations, suitably adjusted to take into consideration the principles set forth in resolutions 16.1 to 16.4. These percentages shall be as indicated in resolution 16.3.
- 16.6 The contributions assessed shall be further adjusted as necessary to take into account the date on which new members join the Organization in accordance with the following formula:
 - 100 per cent if they join during the first quarter;
 - 80 per cent if they join during the second quarter;
 - 60 per cent if they join during the third quarter;
 - 40 per cent if they join during the fourth quarter.
- The assessments on Austria, Hungary and Italy for 1951 are confirmed as follows: Austria, 0.16 per cent; Hungary, .21 per cent; Italy, 2.55 per cent.
- The General Conference reaffirms the principle that the percentage assessment of Member States who are not members of the United Nations should be based upon the theoretical percentages of the United Nations Committee on Contributions subject to examination of these percentages by the Committee on Contributions to be set up for future sessions of the General Conference in consultation with the representatives of the respective governments;
 - (I) Recognizes that, whilst reductions granted in past years to certain Member States should be discontinued, exaggerated annual increases of the assessment should be avoided:
 - (II) Recommends, therefore, that the contribution of Austria should be fixed by the General Conference in such a way, that her ultimate level of contribution, as foreseen by the provisions sub (I) would be reached in three equally progressive annual stages.
- 17. Currency of contributions.

The General Conference resolves that:

- 17.1 Contributions to the 1952 Budget shall be paid as follows:
 - (a) In U.S. dollars or in pounds sterling or at their choice in French francs by the following countries:

Argentina Pakistan Iraq Egypt Australia France Poland Japan Saudi Arabia Austria Germany Korea Belgium Sweden Greece Laos Syria Brazil Hungary Lebanon Hashemite Jordan Thailand Burma Luxembourg Cambodia India Mexico Turkey Union of South Africa Ceylon Indonesia Monaco United Kingdom China Israel Netherlands Czechoslovakia Italy New Zealand Viet Nam Denmark Iran Yugoslavia Norway

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(b) In U.S. dollars by the following countries:

Afghanistan Ecuador Peru Bolivia Guatemala Philippines Canada Haiti Salvador

Colombia Honduras United States of America

Costa Rica Liberia Uruguay Cuba Panama Venezuela

Dominican Republic

(c) In Swiss francs by one country:

Switzerland.

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- 17.2. Contributions payable in pounds sterling, French francs, or Swiss francs shall be paid at the official rate of exchange prevailing against the dollar at the time of payment, but it is provided that the Director-General, with the agreement of the Executive Board, may vary this arrangement to meet exceptional changes in the present exchange rate.
- 17.3 The Director-General is authorized to accept payment, in national currency, of part of the contributions of any Member State in which Unesco maintains a field office or in which the next General Conference is to take place. The Director-General, in consultation with the Member States concerned, shall determine that part of the contributions which may be paid in their national currency. The rate of exchange to be used for contributions paid in national currency shall not be less than the best rate available for the United States dollar on the day of payment.
- 17.4 The Executive Board shall decide the currency in which contributions of States joining the Organization during the year 1952 shall be paid.
- 18. Financial regulations.
 - The General Conference resolves that:
- 18.1 The Financial Regulations as listed in Annex II of this document shall come into force on 1 January 1952 and shall supersede all other Regulations.
- 19. Administration of the Working Capital Fund.
 - The General Conference decides:
- 19.1 That the Director-General be authorized to maintain the Working Capital Fund for 1952 at a figure of \$3,000,000 and that the amounts to be deposited by Member States shall be in the same proportions as their contributions to the Budget of 1952.
- 19.2 That the Director-General be authorized:
 - (I) (a) to advance during 1952 from the Working Capital Fund sums not exceeding \$400,000 to establish a fund to finance self-liquidating expenditures with the proviso that this fund shall not be used for advance purchase of paper in an amount exceeding the estimated requirements for the next six months;
 - (b) to apply the provisions of paragraph (i) (a) of this resolution for the year 1951.
 - (II) (a) in response to requests made by the United Nations specifically related to emergencies connected with the maintenance of peace and security, to advance during 1952 from the Working Capital Fund with the prior approval of the Executive Board, sums not to exceed a total of \$300,000 to meet unforeseen, extra-

ordinary and unpredictable expenditures of an emergency character for purposes which are authorized by the General Conference but for which no sums have been provided in the Budget and for which no transfers within the Budget are possible. The Director-General shall report to the next session of the General Conference all advances made under this clause, the circumstances relating thereto, and the budgetary provisions necessary for the reimbursement of the Working Capital Fund except when such advances are recoverable from some other sources;

- (b) lo apply the provisions of paragraph (II) (a) of this resolution for the remainder of the year 1951;
- (III) that the Director-General be authorized to advance from the Working Capital Fund during 1932 sums not exceeding \$60,000 to the International Computation Centre, when that organization has been formally constituted. Sums so advanced shall be treated as a loan to the Centre under an agreement that it shall be recovered from the income of the Centre not later than 31 December 1954.
- 19.3 To hold the fund in U.S. dollars provided that the Director-General shall have the right, with the agreement of the Executive Board, to alter the currency or currencies in which the Fund is held in such proportions and in such manner as he deems necessary to ensure the stability of the fund.
- 20. Executive Board per diem.

The General Conference resolves that, :

20.1 The per diem in France for members of the Executive Board should be raised from \$16 to \$20..

B. Staff Questions

- 21. Salary and allowance system for staff in the General Service category.
 - The general Conference,
- 21.1 Having received the report of the Director-General concerning proposed revisions to the Unesco Salary and Allowance System for staff in the General Service category, and
- 21.2 Having considered the reasons advanced in favour thereof, the substance of the measures proposed, the relevant sections of the report of the Committee of Experts of the United Nations on Salary, Allowance and Leave systems and the action taken by the UN General Assembly thereon,

Resolves that

21.3 Salary scale.

The Director-General is instructed to maintain the local Salary and Allowance system outlined in document 6C/ADM/10 (I), Part I, for staff in the General Service category engaged since the closing date of the Fifth Session of the General Conference (17 June 1950). The salary scale presented by the Director-General (paragraph 15 of the above reference) is accepted as representing the best prevailing rates paid in the Paris area. The Director-General is authorized to establish such additional grades in this category above grade E as he may deem necessary.

21.4 Cost of living adjustments.

The system which provides cost of living adjustments applicable to local salaries [6C/ADM/10 (I), paragraph 16 (a)] is amended as follows: The General Service staff engaged after 17 June 1950 shall continue to be entitled to the cost of living adjustments payable as on 1 July 1951 until a stabilization of best prevailing rates permits the incorporation of those adjustments in base salary or their elimination. The local salary scale shall henceforth be reviewed every six months for purposes of determining what, if any, adjustment is necessary as a result of changes in the best prevailing rates in the Paris area. The Director-General shall have latitude to apply equitable retroactivity in respect of any future adjustment found to be necessary.

21.5 Dependant's allowance.

A dependant's allowance is authorized at the rates recommended by the Director-General in document 6C/ADM/10 (I), paragraph 16 (b). The dependant's allowance shall be payable to all staff in the General Service category. The effective date shall be 1 January 1952 for staff engaged on or before 17 June 1950 and 1 January 1951 for staff engaged since that date.

21.6 Children's allowance.

The children's -allowance shall be fixed until further notice at 80,000 francs per annum for each eligible child as being the best prevailing rate for children's allowances in the Paris area, with effect from 1 July 1951 until further notice. The children's allowance shall be payable to all staff in the General Service category.

21.7 Allowances for semi-local staff.

The allowances for semi-local staff as presented by the Director-General in document 6C/ADM/10 (I), paragraph 17, are approved.

21.8 Indemnity on termination.

The Indemnity provisions for staff serving on indefinite term appointments, as presented by the Director-General in document 6C/ADM/10 (I), paragraph 18 are approved.

- 21.9 Transitional measures for application of the local salary and allowance system to staff engaged on or before 17 June 1950.
- 21.91 The transition measures voted by the Fifth Session of the General Conference for staff in the General Service category engaged on or before 17 June 1950 are maintained up to December 1951 inclusive.
- 21.92 As from 1 January 1952 the local salary scale as normally applicable to staff in the General Service category shall be extended by four steps in line with the formula adopted by the United Nations; staff engaged on or before 17 June 1950 shall be placed according to seniority in the top five steps of the scale so extended. Staff members concerned will be entitled to progress within the limit of the highest step of their grade through annual within-grade increments.
- 21.93 Staff in the General Service category engaged on or before 17 June 1950 shall receive the cost. of living adjustments payable as of 1 July 1951 to members of staff in the eleventh step of the normal scale.

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- 21.94 Notwithstanding the provisions of 21.92 and 21.93 above :
 - (1) no staff member concerned shall be entitled as of 1 January 1952 to receive by way of salary plus cost of living adjustment, a sum exceeding his take-home pay as on 31 December 1950;
 - (II) nor shall any staff member suffer a reduction of more than 5 per cent in the amount of his take-home pay as on 31 December 1950. A special personal allowance shall be paid where necessary to make up the difference.
- 21.95 Any staff member engaged on or before 17 June 1950 may at any time on his request, be transferred to the normal scale applicable to staff engaged since that date and shall be treated accordingly in all respects.
- 21.96 All eligible staff in the General Service category engaged on or before 17 June 1950 shall receive children's allowance, education grant and dependant's allowance on the same terms as staff recruited since that date.
- 21.97 The Director-General is authorized within the framework of the foregoing to apply the transitional system as equitably as possible, provided that this shall not involve additional expense for the Organization.
- 22. Salary and allowance system for staff in the professional and director category.

The General Conference,

Resolves that:

22.1 Classification and salary plan.

The classification and salary plan proposed by the Director-General in document 6C/ADM/10 (II), paragraphs 57 to 65, is approved and shall be made effective as regards present staff not later than 1 January 1952, provided that:

- the transfer of present incumbents to the new grades be contingent upon a qualifications review and a specific determination in each case that the incumbent meets the required standards without reservation. In cases where a reservation arises from insufficient experience which can, in the opinion of the Director-General, be overcome within six months through intensive on-the-job training, the incumbent may be provisionally transferred to the new scale without increase in base salary during that period;
- (II) the representation allowance for Directors of Departments be discontinued. They shall henceforth draw upon the general hospitality funds on the basis of vouchers;
- (III) the posts of Directors of Departments, Heads of Services and Bureaux, and Deputy Directors of Departments be distributed over the Director category or the professional category not by automatic transfer to grades P.D., D.2, D.1 or P.5 respectively, but after consideration of the varying degree of their responsibilities. The Director-General is requested to report to the Seventh Session of the General Conference on his action in this matter.

22.2 Salary differentials.

- (1) The differential applicable to international salaries [reference document 6C/ADM/10 (II), paragraphs 66 to SO] shall be established in conjunction with the United Nations on the basis of the best available data on the comparative cost of living in New York and Paris.
- (II) Until machinery is available in the United Nations or on an inter-agency basis to

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keep this question under continuous review, the proposal of the Director-General for dealing with future adjustments is adopted subject to United Nations agreement and to re-examination of the adjustment rate at intervals not shorter than six months.

22.3 Transitional provisions.

- (I) Staff members in the present grades 8 and above shall remain entitled, up to the date of transfer to their new grades, to their present total remuneration, including the "end of 1947 adjustment" as paid for June 1951, and such increments as have been, or shall have been, earned up to the date of transfer. No further adjustment shall be paid to such staff to offset further rises in cost of living, should such rises occur in the interval.
- (II) The Director-General is authorized, when transferring staff to the appropriate grades in the Director and professional categories, to integrate them in their respective grades at the step which is nearest above the amount of the base salary of their grade and step plus "end of 1947 adjustment", at the without dependants rate at the time of transfer. In cases where the transfer results in an increase in salary, adjustments shall be made in line with UN policy in regard to the next increment due.
- (III) The differential system shall be applied as from the date of transfer and the Director-General shall take the necessary steps to reach agreement in advance with the United Nations as to the amount of differential applicable.
- 22.4 Allowances and other conditions of employment.
 - (I) The following items as proposed by the Director-General in document 6C/ADM/10 (II), are approved :

Item	6C/ADM/10 (II)
	paragraph numbers
Dependant's Allowance	81 to 83
Repatriation Grant	89 to 92
Education Grant	93 (b)
Travel Subsistence Rates	95 to 98
Installation Allowance	99 to 101
Termination Indemnity	102 to 104
Annual Leave	105 to 106
Home Leave	107 to 109
Social Security	110 to 111

- (II) Children's allowance: The salary differential shall apply to 100 per cent of the children's allowance paid to staff in the Professional and Director categories [reference 6C/ADM/10 (II), paragraph 93 (a)].
- *Provision* for staff engaged after 15; July 1951: Without prejudice to commitments already made, staff engaged after 15 July 1951 shall be classified and paid on the basis of the new salary and allowance system with a minus 10 per cent differential applicable up to 31 December 1951.

23. Medical benefits scheme and joint social security system for the United Nations and Specialized Agencies.

The General Conference:

23.1 Takes note of the statement of accounts for the financial year 1950-1951 and of the detailed actuarial statement relating to the operation of the provisional Medical Benefits Fund of Unesco, and

Decides:

- The Medical Benefits Scheme provisionally adopted by the Third Session of the General Conference shall continue to operate during the financial year 1951-1952.
- 23.3 The Director-General shall report to the Seventh Session of the General Conference on the results of the International Labour Organization's study of a joint social security system for the United Nations and the Specialized Agencies. He shall also report on the operations of the provisional Medical Benefits Fund of Unesco. With the Director-General's recommendations before it, the General Conference shall give a decision on this question.
- The compensation scale for service-incurred accidents, drawn up by the United Nations Committee of Experts and set out in Part II, Chapter VIII of their report, (A/C.5/331 of 31 October 1949), shall come in force when finally agreed to by the Consultative Committee on Administrative Questions.
- The Director-General is instructed to make enquiries regarding a group life insurance scheme with optional membership, similar to the scheme adopted by the United Nations. He shall report on the matter to the General Conference at its Seventh Session.
- 24. Election of representatives of the General Conference to the committee for the staff pension fund.

The General Conference:

- Noting that the terms of office of persons elected by its Fourth Session to the Unesco Staff Pension Committee will expire on the closing date of the present Session,
- Elects the following to the Unesco Staff Pension Committee, their terms of office to begin on the day following the closing, date of the Sixth Session of the General Conference and to expire:
 - (I) On the closing of the Seventh Session of the General Conference as member Mr. P. de Berredo Carneiro (Brazil); as alternate Mr. Gardner Davies (Australia).
 - (II) On the closing date of the Eighth Session of the General Conference as member Mr. G. Ladreit de Lacharriere (France); as alternate Mr. H. F. El Diwany (Egypt).
 - (III) On the closing, date of the Ninth Session of the General Conference as member Mr. A. de Clementi (Italy); as alternate Mr. Robert Smith (United States of America).
- 25. Unesco participation in the United Nations administrative tribunal.

The General Conference:

- Authorizes the Director-General to sign an agreement with the United Nations, subject to prior approval of the Executive Board, with a view to the extension of the jurisdiction of the United Nations Administrative Tribunal to Unesco.
- Requests the Director-General to make recommendations to the Seventh Session of the General Conference concerning a reorganization of the Unesco Appeals Board so that the whole appeals system of Unesco may be aligned to that of the United Nations.

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26. Credit balance of the provident fund.

The General Conference resolves:

That amounts standing to the individual credit of staff members in the Provident Fund be handed over to them at once, and the Fund liquidated.

C. Organization of the Secretariat

27. Proposal to set up a Supervisory Commission.

The General Conference decides that:

While in sympathy with the general idea of a Supervisory Commission, as described in document 6C/ADM/15, it does not consider that such a Commission should be established at this time.

D. Report of the Headquarters Committee

28. Construction of permanent headquarters for Unesco.

In view of the resolution adopted at its Fifth Session, authorizing the Director-General to continue negotiations with the French Government for the provision of a suitable building site for the Permanent Headquarters of Unesco and an interest-free loan to cover building costs;

Considering that the French Government, under the provisional agreement concluded between the Organization and that Government, has granted Unesco the necessary privileges and immunities for discharging its functions;

Considering that this agreement is to be replaced by a final agreement, in accordance with resolution 34.2, adopted by the General Conference at its Fourth Session;

Considering, further, that the French Government, in a letter dated 23 June 1951 (document 6C/ADM/16, Annex I), has also offered substantial material facilities for the construction in Paris of Permanent Headquarters for the Organization and, in particular, a suitable site located at the Place Fontenoy in Paris, and an interest-free loan for 30 years;

The General Conference:

- Expresses its gratitude to the French Government for the facilities so generously offered, and decides to proceed with the construction of the Permanent Headquarters of the Organization in Paris at a cost not to exceed \$6,000,000.
- 28.2 Authorizes the Director-General:
 - (I) to accept the offer made by the French Government:
 - (II) to appoint an architect provisionally for the purpose of drawing up, in consultation with the competent French services, a general plan to be submitted for their observations to five architects of international standing, in different countries, chosen by the Director-General after consultation with the Headquarters Committee. They w-ill make their recommendations to the Director-General, who, with the approval of the Headquarters Committee, will adopt a plan and designate an architect to be entrusted with its execution;
 - (III) to expend from the building fund, with the prior approval of the Headquarters Committee. the sums required for the implementation of this resolution.
- Instructs the Director-General to communicate to Member States, before the Seventh Session of the General Conference, the plan adopted, with estimates of building costs.

28.4 Decides that the Headquarters Committee shall continue to function until the construction of the Headquarters has been completed and shall, in addition to the responsibilities set forth above;

- establish! after determining the accommodation required by the Organization over the next few years, the portions of the architect's general plan to be executed immediately:
- (II) advise the Director-General on any problems that may arise;
- (III) make a progress report to the Seventh Session of the General Conference, with a view to obtaining its authorization to proceed with the construction.
- 28.5 Decides to increase the number of Member States serving on the Headquarters Committee from seven to ten and, on the report of the Nominations Committee, designates Italy, Japan and Peru for this purpose. 1

E. Other Questions

- Modification of the regulations for the use of the Publications Fund. 29.1
 - The General Conference resolves that:
- 29.11 The Director-General be authorized to draw on the Publications Fund, up to \$12,000 per year, the sums required to finance publicity which will make better known to booksellers and readers the existence of Unesco publications, the subjects they deal with, and the available channels of commercial distribution. This publicity should preferably be placed with specialized national publishing and book-trade papers, and when suitable with educational, scientific and cultural periodicals. This proposal may enter into force as of 1, July 1951.
- 29.12 In his reports to the Executive Board on the use made of the Publications Fund, the Director-General should give details of the amounts so used, and where possible, of the results of this publicity.
- 29.2 Financing of the Budget for 1952. 2
 - The General Conference resolves that:
- 29.21 Notwithstanding the provisions of Financial Regulation 7, the Budget of 1952 may be financed not only through the usual means provided in the Financial Regulations, but also through Miscellaneous Income for 1952.
- 29.22 By special exception to Financial Regulation 26, the additional surplus for the year 1949 which is due for surrender to the Budget of 1953, shall be transferred to the credit of Miscellaneous Income for 1952
- By special exception to the normal practice of the Organization, whereby contributions 39.23 assessed upon new Member States during the course of a year are surrendered to the Budget, of the following year, the contributions assessed upon new Member States during the year 1951 shall be transferred to the credit of Miscellaneous Income for the year 1952.
- 29.24 That the balance standing to the credit of the China Reconstruction Fund at 31 December 1950 shall be transferred to the credit of Miscellaneous Income for the year 1952.

1. The seuen following Member Slates, elected by the General Conference at its Fourth Session, are also members of the Headquarters Commission: Australia, Belgium, Brazil, Egypt, France, United Kingdom, United States of America.

2. The text of this Resolution was not considered by the Conference, however, the document from which it is derived (6C /ADM/17 and Rev.) was approved by the Plenary Session of the Conference.

NNEXII

FINANCIAL REGULATIONS OF UNESCO

ARTICLE I. - APPLICABILITY

1.1 These regulations shall govern the financial administration of Unesco.

ARTICLE II. THE FINANCIAL YEAR

2.1 The financial year shall be the period 1 January through 31 December.

ARTICLE III. - THE BUDGET

- The annual budget estimates shall be prepared by the Director-General.
- The estimates shall cover income and expenditures for the financial year to which they relate, and 3.2 shall be presented in U. S. dollars.
- The annual budget estimates shall be divided into Parts, Sections, Chapters, and Articles, and shall 3.3 be accompanied by such information annexes and explanatory statements as may be requested by, or on behalf of the General Conference, and such further annexes or statements as the Director-General may deem necessary and useful.
- The Director-General shall submit to the regular session of the General Conference budget estimates 3.4 for the following financial year. The estimates shall be transmitted to all Member States at least sis weeks prior to the opening of the regular session of the General Conference. The Director-General shall prior to the opening of the regular session of the General Conference, submit
- 3.5 the estimates to the Executive Board for examination.
- The Executive Board shall prepare a report to the General Conference on the estimates submitted by 3.6 the Director-General. This report shall be transmitted to all Member States at the same time as the
- The Budget shall be adopted by the General Conference. 3.7
- Supplementary- estimates may be submitted by the Director-General whenever necessary. 3.8
- The Director-General shall prepare supplementary estimates in a form consistent with the annual estimates and shall submit such estimates to the General Conference and to the Executive Board. 3.9 The Executive Board shall review such estimates and report thereon to the General Conference.

ARTICLE IV. -- APPROPRIATIONS

- The appropriation voted by the General Conference shall constitute an authorization to the Director-4.1 General to incur obligations and make payments for the purposes for which the appropriations were voted and up to the amounts so voted, except that the approval of the Executive Board shall be required for grants-in-aid and subsidies to other Organizations.
- Appropriations shall be available for obligation during the financial year to which they relate.

 Appropriations shall remain available for 12 months following the end of the financial year to 4.2
- 4.3 which they relate to the extent that they are required to discharge obligations in respect of goods supplied and services rendered in the financial year and to liquidate any other outstanding legal obligation of the year. The balance of the appropriations remainingunobligated at, 31 December of the financial year to which they relate after deducting contributions from Member States for the same year that remain unpaid on 31 December next following the end of that year shall be surrendered as
 - for Member States who have paid their previous contributions, by deduction from the assessment for the budget next presented;
 - for Member Stales who have not paid in full their previous contributions, by reduction of their arrears.
- At the end of the 12 month period provided in Regulation 4.3 above, the then remaining balance of 4.4 any appropriations retained, after deducting contributions from Member States for the year for which

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the appropriations were made which remain unpaid shall be surrendered to Member States as follows: for Member States who have paid in full their previous contributions, by reduction from the assessment for the budget next presented;

for Member States who have not paid in full their previous contributions, by reduction of their

Any unliquidated prior year obligations shall at that time be cancelled or where the obligation remains a valid charge, transferred as an obligation against current appropriations.

Transfers within the total amount appropriated may be made to the extent permitted by the terms 4.5 of the Budget resolution adopted by the General Conference.

ARTICLE V. - PROVISION OF FUNDS

- The appropriations, subject to the adjustments effected in accordance with the provisions of Regu-5.1 lation 5.2, shall be financed by contributions from Member States, according to the scale of assessments determined by the General Conference. Pendingthe receipt of such contributions, the appropriations may be financed from the Working Capital Fund.
- In the assessment of the contributions of Member States, adjustments shall be made to the amount 3.2 of the appropriations approved by the General Conference for the following financial year in respect
 - (a) Supplementary appropriations for which contributions have not previously been assessed on the Member States.
 - Miscellaneous income for which credits have not previously been taken into account, and any adjustments in estimated miscellaneous income previously taken into account;
 - Contributions resulting from the assessment of new Member States under the provisions of Regulation 5.8:
 - (d) Any balance of the appropriations surrendered under Regulations 4.3 and 4.4.
- After the General Conference has adopted the Budget and determined the amount of the Working 5.3 Capital Fund, the Director-General shall:
 - (a) Transmit the relevant documents to Member States;
 - (6) Inform Member States of their commitments in respect of annual contributions and advances to the Working Capital Fund;
 - (c) Request them to remit their contributions and advances.
- Contributions and advances shall be considered as due and payable in full within 30 days of the receipt 5.4 of the communication of the Director-General referred to in Regulation 5.3 above, or as of the first day of the financial year to which they relate, whichever is the later. As of 1 January of the following financial year the unpaid balance of such contributions and advances shall be considered to be one year in arrears.
- Annual contributions and advances to the Working Capital Fund of Unesco shall be assessed in U.S. 5.5 dollars and, paid in a currency or currencies to be determined by the General Conference. Payments made by a Member State shall be credited first to the Working Capital Fund and then to
- 5.6 the contributions due in the order in which the Member was assessed.
- The Director-General shall submit to the regular session of the General Conference a report on the 5.7 collection of contributions and advances to the Working Capital Fund.
- New Members shall be required to make a contribution for the year in which they become Members 5.8 and provide their proportion of the total advances to the Working Capital Fund at rates to be determined by the General Conference.

ARTICLE VI. - FUNDS

- There shall be established a General Fund for the purpose of accounting for the expenditures of the 6.1 Organization. The contributions paid by Member States under Regulation 5.1, miscellaneous income, and any advances made from the Working Capital Fund to finance general expenditures shall be credited to the General Fund.
- There shall be established a Working Capital Fund in an amount and for purposes to be determined 6.2from time to time by the General Conference. The source of monies of the Working Capital Fund shall be advances from Member States, and these advances, made in accordance with the scale of assessments as determined by the General Conference for the apportionment of the expenses of Unesco shall be carried to the credit of the Member States which have made such advances.
- 6.3 Advances made from the Working Capital Fund to finance budgetary appropriations during a financial year shall be reimbursed to the Fund as soon as and to the extent that income is available for that
- Except when such advances are recoverable from some other source, advances made from the Working 6.4 Capital Fund for unforeseen and extraordinary expenses shall be reimbursed through the submission of supplementary estimates.
- Income derived from investments of the Working Capital Fund shall be credited to miscellaneous 6.5

A D M I N I S T R A T I O N A N N E X

6.6 Trust Funds, Reserve and Special Accounts may be established by the Director-General and shall be reported to the Executive Board.

6.7 The purpose and limit of each Trust, Reserve and Special Fund shall be clearly defined by the appropriate authority. Unless otherwise provided, such Funds shall be administered in accordance with these Regulations.

ARTICLE VII. - OTHER INCOME

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- 7.1 All other income except:
 - ((I) contributions to the Budget;
 - (6) refunds of direct expenditures made during the financial year; and
 - (c) advances or deposits to Funds shall be classed as miscellaneous income, for credit to the General Fund.
- 7.2 Voluntary contributions, whether or not in cash, may be accepted by the Director-General provided that the purposes for which the contribution is made are consistent with the policies, aims and activities of the Organization and provided that the acceptance of such contributions which directly or indirectly involve additional financial liability for the Organization shall require the consent. of the Executive Board.
- 7.3 Monies accepted for purposes specified by the donor shall be treated as Trust or Special Funds under Regulations 6.6 and 6.7.
- 7.4 Monies accepted in respect of which no purpose is specified shall be treated as miscellaneous income and reported as "gifts" in the annual accounts.

ARTICLE VIII. - CUSTODY OF FUNDS

8.1 The Director-General shall designate the bank or banks in which the funds of the Organization shall be kept.

ARTICLE IX. - INVESTMENT OF FUNDS

- 9.1 The Director-General may make short-term investments of monies not needed for immediate requirements and shall inform the Executive Board periodically of such investments which he has made.
- 9.2 The Director-General may make long-term investments of monies standing to the credit of Trust Funds, Reserve and Special Accounts as may be provided by the appropriate authority in respect of each such Fund or Account.
- 9.3 Income derived from investments shall be credited as provided in the rules relating to each Fund.

ARTICLE X. - INTERNAL CONTROL

- 10.1 The Director-General shall:
 - (a) Establish detailed financial rules and procedures in order to ensure effective financial administration and the exercise of economy;
 - (b) Cause all payments to be made on the basis of supporting vouchers and other documents which ensure that the services of goods have been received, and that payment has not previously been made:
 - (c) Designate the officers who may receive monies, incur obligations and make payments on behalf of the Organization;
 - (d) Maintain an internal financial control which shall provide for an effective current examination and/or review of financial transactions in order to ensure:
 - (I) the regularity of the receipt, custody and disposal of all funds and other financial resources of the Organization;
 - (II) the conformity of obligations and expenditures with the appropriations or other financial provision voted by the General Conference, or with the purposes and rules relating to Trust and Other Special Funds;

(III) the economic use of the resources of the Organization.

- 10.2 No obligations shall be incurred until allotments or other appropriate authorizations have been made in writing under the authority of the Director-General.
- 10.3 The Director-General may make such ex gratia payments as he deems to be necessary in the interests of the Organization, provided that a statement of such payments shall be submitted to the General Conference with the annual accounts.
- The Director-General may, after full investigation, authorize the writing off of losses of cash, stores and other assets, provided that a statement of all such amounts written off shall be submitted to the Auditors with the annual accounts.
- Tenders for equipment supplies, and other requirements shall be invited by advertisement, except, where the Director-General deems that, in the interests of the Organization, a departure from the rule is desirable.

ARTICLE XI. - The Accounts

The Director-General shall maintain such accounting records as are necessary and shall submit annual accounts showing for the financial year to which they relate:

(a) the income and expenditures of all Funds;

(b)the status of appropriations, including:

(i) the original budget appropriations;

(11) the appropriations as modified by any transfers;

(III) credits, if any, other than the appropriations voted by the General Conference;

(IV) the amounts charged against those appropriations and/or other credits.

(c) the assets and liabilities of the Organization.

He shall also give such other information as may be appropriate to indicate the current financial position of the Organization.

- The annual accounts of the Organization shall be presented in United States dollars. Accounting records may, however, be kept in such currency or currencies as the Director-General may deem necessary.
- 11.3 Appropriate separate accounts shall be maintained for all Trust and other Special Funds.
- The annual accounts shall be submitted by the Director-General to the Auditors not later than 31 March following the end of the financial year.

ARTICLE XII. - EXTERNAL AUDIT

- 12.1 External Auditor(s) each of whom shall be the Auditor-General (or officer holding equivalent title or otherwise qualified) of a Member Government, shall be appointed by the General Conference, in the manner decided by the Conference. Auditor(s) appointed may be removed only by the Conference.
- 12.2 Subject to any special direction of the General Conference each audit which the Auditor(s) is/are required to make shall be conducted in accordance with the principles set out in the annex to these regulations.
- 12.3 Whenever it is necessary to make a local or special examination, the Auditor(s) may, subject to the budgetary provision for the audit concerned, arrange for the services of any national Auditor General (or equivalent title) who is eligible to be appointed or of commercial public auditors of known repute.
- 12.4 The Auditor(s) shall submit his/their report to the General Conference to be available to the Executive Board not later than 1 May following the end of the financial year to which the accounts relate. The Executive: Board shall forward to the General Conference its comments, if any, on the audit report. The Auditor(s) may be present when the audit report is considered by the Conference.

ARTICLE XIII. - RESOLUTIONS INVOLVING EXPENDITURES

- 13.1 No Council, Commission or other competent body shall take a decision involving expenditure unless it has before it a report from the Director-General on the administrative and financial implications of the proposal.
- Where in the opinion of the Director-General, the proposed expenditure cannot be made from the existing appropriations, it shall not be incurred until the General Conference certifies that provision can be made under the conditions of the resolution of the General Conference relating to unforeseen and extraordinary expenses.

ARTICLE XIV. -- GENERAL PROVISIONS

- These Regulations shall be effective as of the dale of their approval by the General Conference, and may be amended only by the General Conference.
- In case of doubt as to the interpretation and application of any of the foregoing Regulations, the Director-General is authorized to rule thereon.

ARTICLE XV. - SPECIAL PROVISIONS

- In the preparation of the Budget the Director-General shall consult with the Secretary-General 'of the United Nations in accordance with Article XVI, Section 3 (u) of the Agreement between the United Nations and Unesco.
- Rules made by the Director-General to carry out the provisions of these Regulations shall be communicated to the Executive Board for approval.

PRINCIPLES TO GOVERN AUDIT PROCEDURES

- The External Auditors shall perform an audit of the accounts of Unesco including all trust and special accounts as they may deem necessary in order to certify:
 - (a) that the financial statements are in accord with the books and records of the Organization;
 - (b) that the financial transactions reflected in the statements have been in accordance with the rules and regulations, the budgetary provisions and other applicable directives;
 - (c) that the securities and monies on deposit and on hand have been verified by certificate received direct from the Organization's depositories or by actual count.
- 2. Subject to the directions of the General Conference, the Auditors shall be the sole judge as to the acceptance in whole or in part of the certifications by the Secretariat, and may proceed to such detailed examination and verifications as they choose of all financial records, including those relating to supplies and equipment.
- 3. The Auditors may affirm by test the reliability of the internal audit, and may make such reports with respect thereto, as they may deem necessary, to the General Conference, to the Executive Board or to the Director-General.
- 4. The Auditors and their staff shall have free access at all convenient times to all books of account and records which are, in the opinion of the Auditors, necessary for the performance of the audit.
 - Information classified in the records of the Secretariat as confidential, and which is required for the purposes of the audit, shall be made available on application to the Director-General or other appropriate officer
- 5. The Auditors, in addition to certifying the accounts, may make such observations as they deem necessary with respect to the efficiency of the financial procedures, the accounting system, the internal financial controls, and, in general, the financial consequences of administrative practices.
- 6. In no case, however, shall the Auditors include criticism in their audit report without first affording the Secratariat an opportunity of explanation to the Auditors of the matterunder observation. Audit objections to any item in the accounts shall be immediately communicated to the Director-General.
- 7. The Board of Auditors shall prepare a report on the accounts certified in which it should mention:
 - (a) The extent and character of its examination of any important changes therein;
 - (b) Matters affecting the completeness or accuracy of the accounts, such as:
 - (1) Information necessary to the correct interpretation of the account;
 - (II) Any amounts which ought to have been received but which have not been brought to account;
 - (III) Expenditures not properly substantiated.
 - (c) Other matters which should be brought to the notice of the General Conference such as:
 - (1), Cases of fraud or presumptive fraud;
 - (II) Wasteful or improper expenditure of Unesco's money or other assets (notwithstanding that the accounting for the transactions may be correct);
 - (III) Expenditure likely to commit Unesco to further outlay on a large scale;
 - (IV) Any defect in the general system or detailed regulations governing the control of receipts and expenditure or of supplies and equipment,;
 - (V) Expenditure not in accordance with the intention of the General Conference, after making allowance for duly authorized transfers within the Budget;
 - (VI) Expenditure in excess of appropriations as amended by duly authorized transfers within the Budget;
 - (VII) Expenditure not in conformity with the authority which governs it.
 - (d) The accuracy or otherwise of the supplies and equipment records as determined by stock-taking and examination of the records.
 - In addition, the reports may contain reference to:
 - (e) Transactions accounted for in a previous year, concerning which further information has been obtained or transactions in a later year concerning which it seems desirable that the General Conference should have early knowledge.
- Conference should have early knowledge.

 The Board of Auditors, or such of their officers as they may designate, shall, certify the financial statements in the following terms:
 - "The financial statements of Unesco for the financial year ended 31 December have been examined in accordance with our directions. We have obtained all the information and explanations

that we have required, and we certify-, as a result of the audit, that, in our opinion, the financial statements are correct.."

adding, should it be necessary, "subject to the observations in our report."

The Board of Auditors shall have no power to disallow items in the accounts, but shall draw to the 9. attention of the Director-General for appropriate action any transaction concerning which it entertains doubt as to legality or propriety.

A representative of the Board of Auditors shall be present when the Board's report is being considered 10.

by the General Conference.

V. RESOLUTIONS ADOPTED ON THE REPORT OF THE OFFICIAL AND EXTERNAL RELATIONS COMMISSION

At its Fifteenth Plenary Meeting, on 10 July 1951, the General Conference considered the report of the Official and External Relations Commission, and adopted its recommendations.

REPORT OF THE COMMISSION

Rapporteur: Professor RI. SARDJITO (Indonesia).

The Official and External Relations Commission elected the following officers: Chairman: H.E. Mr. Francesco Giorgio Mameli (Italy). Vice-Chairmen: Mr. Wynne Mason (New Zealand), Dr. Hermann Zeissl (Austria). Rapporteur: Professor M. Sardjito (Indonesia).

The Commission was assisted by a representative of the Executive Board, Professor Alf Sommerfelt who informed ii of the Board's views and submitted recommendations on various questions which the Commission had to discuss.

Meetings of the Commission were held on the following dates: 28 June, morning and afternoon; 29 June, morning; 30 June, morning; 2 July, morning and afternoon; 4 July, morning; 5 July, morning (joint meeting with the Programme Commission); 6 July, morning and afternoon; 9 July, morning.

The Commission appointed a Working Party to discuss certain questions regarding the adaptation of Unesco's activities to the needs of different regions (items 10.4.2, 10.4.3 and 10.4.4 of the agenda), consisting of delegates of the following countries: Australia, Belgium, Cuba, Israel. Italy, Uruguay.

This Working Party held five joint meetings with a Working Party appointed by the Programme Commission, on 30 June and 2 and 3 July; the latter Working Party was composed of delegates of the following countries: France, India, Lebanon! United Kingdom, United States of America, Venezuela.

The joint Working Party requested the delegate of France, Mr. Charles Lucef, to as as ifs Chairman.

The Commission also appointed two drafting committees to decide on the final wording of certain texts relating to items 10.4.1, 10.5.2 and 10.5.6 of ifs agenda.

ADOPTION OF THE AGENDA (document 6C/1 Rev.)

The Commission adopted the agenda shown in Section VI of document 6C/1 Rev. with the addition of the following items referred to if by the General Committee of the Conference:

Item 105.6: Development of a twenty-year programme for achieving peace through the United Nations.

Item 10.7.3 : Application of the Directives concerning relations with international non-governmental organizations.

RECOMMENDATIONS

The recommendations of the Official and External Relations Commission are set forth below:

- 30. Member States and National Commissions.
- 30.1 Consideration of recommendations submitted to the General Conference by the representatives of National Commissions at their third meeting 14, 15 and 16 June 1951 (document 6CO/XR/2 Rev. 1).

The Commission considered the recommendations submitted by the representatives of National Commissions and approved them with a few amendments. Two of these recommendations, relating to the special fundamental education project and Unesco's work in connexion with mass communication, were communicated to the Programme Commission for its informalion.

The following draft resolutions are submitted for the consideration of the General Conference : '

A. General Recommendations

30.11 Considering that all the results desired from Unesco's work in Member Stales can be achieved only with the active collaboration of their National Commissions;

Considering that any extension of Unesco's activities therefore implies an extension of the means of action at the disposal of the National Commissions;

- 30.111 Requests that the Dire&or-General:
 - Continue to encourage co-operation by every National Commission in the special activities through which the Commissions can directly help to carry out the programme, by giving them progressively greater responsibility, and particularly by consulting them as far as possible, in the choice of experts;
- 30.112 Bring to the urgent attention of Member States the need for giving full effect, as soon as possible, to resolution 30.11 adopted by the General Conference at its Fifth Session, which advocates, among other measures :
 - (I) the creation of National Commissions in countries where they do not yet exist;
 - (11) the strengthening of the National Commissions' organization by the setting up of specialized committees and the provision of permanent, full-time secretariats: exclusively responsible for liaison with the Secretariat of the Organization and for the work of the National Commission;
 - (III) the provision of adequate material resources for National Commissions.
- 30.12 The General Conference:
- 30.121 Requests the National Commissions to set up specialized committees corresponding to the main headings of the programme which shall be responsible for carrying out the relevant programme resolutions;
- 30.122 Requests the National Commissions to prepare, and keep up-to-date, lists of experts qualified in the various matters: with which Unesco deals, to communicate them to the Secretariat of the Organization, and to give particular attention to the urgent recruitment of the specialists required for technical assistance projects.
- 30.13 The General Conference;
- 30.131 Requests Member States to associate, as far as may be possible, with the work of their National Commissions, the national branches of international non-governmental organizations approved for consultative status with Unesco: as well as all competent national organizations;

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- 30.132 Recommends that. the National Commissions encourage the establishment of clubs of friends of Unesco, devoted to the study of international problems and the structure of international co-operation, and that they foster contacts, through the Secretariat, between these clubs in different countries:
- 30.133 Recommends that the National Commissions form associations of Unesco fellowshipholders. make use of their services, and promote their work.

30.14 The General Conference:

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Considering that Article VII of the Constitution of the Organization specifies that "National Commissions or National Co-operating Bodies... shall act in an advisory capacity to their respective delegations Lo the General Conference";

Recommends Member States to include in their respective delegations to the General Conference one or more representatives of their National Commissions, in order to secure closer liaison between the Co-operating Bodies and the whole Organization, assembled in General Conference.

30.15 The General Conference;

30.151 Requests that the Director-General:

Convene the Fourth Meeting of Representatives of National Commissions, experimentally, both before and after the next session of the General Conference, the Meeting dividing, if it deems necessary, into working committees;

- 30.152 Prepare for this Meeting an agenda allowing for the concentration of discussion upon the methods of carrying out programme resolutions, and upon the working procedure of the National Commissions;
- 30.153 Thereafter consult Member States and their National Commissions on the desirability of convening the Meeting of Representatives of National Commissions before or after the General Conference, or of organizing meetings before and after the General Conference;
- 30.154 Consider the possibility of convening one or more regional conferences of National Commissions between the Seventh and Eighth Sessions of the General Conference, if the Conference is to meet only every two years and to report to the Seventh Session of the General Conference.

B. Special Recommendations

30.16 EDUCATION

30.161 See Section II, "Miscellaneous Resolutions" number 9.32.

30.162 The General Conference:

Requests the Director-General Lo ensure material prepared for use in teaching about the United Nations and about the Universal Declaration of Human Rights be cast in such a manner as to allow all National Commissions to take account of spiritual values, as well as of regional and local achievements, and of the work done to promote the abiding ideals of international co-operation and the protection of human rights.

30.17 NATURAL SCIENCES

The General Conference;

Invites the National Commissions to encourage the diffusion of scientific knowledge among the general public and young people by all appropriate methods, such as by the creation of science clubs, drawing attention particularly to the social implications of science and of its applications.

30.18 SOCIAL SCIENCES

The General Conference;

Requests the National Commissions to study carefully in their respective countries, in collaboration with the Social Sciences Department of the Secretariat, the problem of the mingling and association of races;

Requests the National Commissions to put forth every effort to remove racial prejudice and, in particular, to arrange for the circulation of Unesco's publications on this subject and for their discussion, especially by study groups and scientific societies.

30.19 MASS COMMUNICATION

The General Conference:

- 30.191 Requests the National Commissions to facilitate:
 - (a) both the circulation and, if necessary, the translation, of Unesco's publications dealing with the Universal Declaration of Human Rights;
 - (b) the adaptation of these publications to the stage of development and the particular needs of their respective countries;
 - (c) the exchange of such documentation prepared by National Commissions as may be useful to other National Commissions.

The General Conference;

30.192 Considering that the Agreement for facilitating the international circulation of visual and auditory materials of an educational, scientific and cultural character has been signed by countries and ratified by four of those countries,

And that the Agreement for the importation of educational, scientific and cultural materials has been signed by 23 countries and ratified by two;

And considering that the General Conference, at its Fifth Session, recommended Member States to sign, ratify and apply those two Agreements;

Requests the National Commissions, in co-operation with the associated organizations and with the professional associations, to urge their respective governments to ratify those two Agreements and to take all legal steps to ensure the maximum free flow of ideas.

30.2 Consideration of the Director-General's report on the functioning of Unesco's regional office in the western hemisphere (document 6C/OXR/3).

The Commission recommended that the General Conference adopt the following draft resolution:

The General Conference;

30.21 Considering the Director-General's Report on the functioning of Unesco's regional office in the western hemisphere;

Considering the recommendations submitted by the First Conference of National Commissions of the western hemisphere held at Havana in December 1950;

Considering the advantages of strengtheningthe office at Havana in order to increase its value still further as an experiment in regional organization of Unesco's activities in the fields of education, science and culture;

Decides to strengthen the regional office at Havana, during 1952, on the basis of the budget estimates submitted to the General Conference in document, 6C/OXR,/3, which provides for an increase of \$16,600 over the 1951 Budget figure.

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Report by the Director-General on the means and degree of decentralization deemed most advisable in the field of the Organization's activities (document 6C/OXR/4).

At a joint meeting held with the Programme Commission on 5 July, the Commission considered the first report by the joint Working Party, mentioned on page 1 of the present document, on the grouping of Unesco's Member States in six main geographic regions (document 6C/PRG/32). The Joint Commission's report on this question is embodied in the Programme Commission's report to the General Conference.

After consideration of the second report of the joint Working Party (document 6C/OXR/17) and following an exchange of views on the general problems raised by the Director-General's report on the means and degree of decentralization deemed most advisable in the field of field Organization's acitivities, the Commission decided:

- (I) to support the principle of increasingly adapting Unesco's activities to the local and regional needs of ifs Member States, by every possible means;
- (2) to express the wish that the activities of Field Science Co-operation Offices shall be maintained and if possible increased.

Concerning the plan submitted by the Director-General in document 6C/OXR/4, which suggests the progressive establishment of co-operation offices in regions distant from Headquarter's, various points of view were expressed in the Commission, particularly in regard to the pace at which the suggestions in that document should be carried out.

The Commission recommended that the General Conference adopt the following draft resolution:

30.31 The General Conference:

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Having considered the report submitted by the Director-General on the means and degree of decentralization deemed most advisable in the field of Unesco's activities (document 6C/OXR/4);

Convinced that the ultimate success of Unesco will depend upon the full participation of Member States and their National Commissions in all aspects of the Organization's activities:

Noting that, the present development of Unesco is already characterized by an increasing adaptation of the Programme to the needs of Member States in the various parts of the world and by the successful operation of certain projects directly aimed at meeting these needs;

Noting that most of the National Commissions are not yet able fully to ensure the necessary liaison between educational, cultural and scientific circles in their countries and the Organization's Secretariat, and that continued effort will be necessary during the coming years to enable them to exercise fully the functions defined in the Constitution;

30.32 Approves in principle the progressive establishment of an efficient network of offices adapted to the specific needs of regions distant from Headquarters;

30.33 Requests the Director-General:

- (I) to study the problems involved in the creation of such offices, taking into account the experience acquired by the Field Science Co-operation Offices, the Regional Office in Havana, and Unesco's other regional projects;
- (II) to consult Member States on the following questions :
 - (a) what are the parts of the general programme of Unesco for which Member States need help in their regions;
 - (b) what resources do Member States have at their disposal, particularly in their National Commissions, for the purpose of carrying out such of the general activities in the Programme as are of specific interest to their regions;

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- (c) in what way would Member St States of the interested regions be disposed to contribute, should occasion arise, to the creation of the proposed offices.
- 30.34 Instructs the Director-General to report the result of those enquiries to the seventh Session of the General Conference, and to make provision, in the Budget for 1953 and 1954, for such funds as may be required for the creation or development of the said Offices during those years ;
- 30.35 Decides that a sum of \$6,000 should be provided from any possible savings in the 1952 Budget, so that, in the light of the enquiries undertaken, and of the decisions reached by the Seventh Session of the General Conference, preparations for the establishment of an Office in 1953 may be started in the last months of 1952.
- 30.4 Consideration of the recommendations submitted to Unesco by the representatives of the first regional conference of National Commissions of the western hemisphere at their first meeting in Havana (document 6C/OXR/15).

The Commission recommended the General Conference to fake note of the Director-General's report reproduced in document 6C/OXR/15;.

- 31. United Nations and Specialized Agencies.
- 31.1 Criteria for the establishment of priorities in the programmes of the United Nations and Specialized Agencies (document 6C/PRG/2).

The Commission has noted the decisions taken by the Programme Commission on this question, which also appears as Item 8.4 of the Agenda of the latter Commission. These decisions will be found in Chapter II above, Resolutions 9.8 and 9.9.

- 31.2 Resolutions on co-ordination adopted by the General Assembly and the Economic and Social Council (document 6C/OXR/5 and Add. I).
- 31.21 MAINTENANCE OF PEACE AND INTERNATIONAL SECURITY

The Commission decided by acclamation to recommend the General Conference to adopt the Resolution that appears in Section I "Miscellaneous Resolutions and Decisions", under number 0.102.

31.22 PRELIMARY CONSULTATIONS REGARDING PROJECTS AFFECTING SEVERAL SPECIALIZED AGENCIES

The Commission decided to refer this question to the Procedure Committee. and to invite it to submit to the General Conference direct recommendations for including, in the Rules of Procedure of the General Conference to give effect to Resolution 324 (XI) B of the Economic and Social Council. (Cf. Chapter VI, Resolutions 42.7 and 42.8)

31.23 CONCENTRATION OF EFFORTS AND RESOURCES

The Commission recommended the General Conference to fake note of the report of the Director-General on this question, appearing in document 6C/OXR/5 Add. I (page ,5 of the English text), and in particular of the fact that, according to the provisions of Article V. B. 5 of the Constitution, the Executive Board is empowered to introduce info the Programme approved by the General Conference any amendments which may be asked for by the Economic and Social Council.

OFFICIAL AND EXTERNAL RELATIONS

31.3 Steps taken by Unesco to co-ordinate its activities with those of the United Nations and Specialized Agencies (6C/OX/6).

The Commission recommended the General Conference to approve the report by the Director-General contained in document 6C/OXR/6.

31.4 Collaboration with the United Nations with respect to educational advancement in non-self-governing territories (6C/OXR/7).

The Commission recommended the General Conference lo appsove the report by the Dir&or-General contained in document 6C/OXR/7, expressing ifs satisfaction at the fruitful collaboration which has been developed with the United Nations in this-field.

31.5 Collaboration with the Trusteeship Council (document 6C/OXR/8).

The Commission recommended the General Conference to approve the report by the Director-General included in document 6C/OXR/8.

31.6 Development of a twenty-year programme for achieving peace through the United Nations.

The Commission recommended the General Conference to adopt the draft resolution in Section I ":Miscellaneous Resolutions and Decisions", under number 0.103

32. Intergovernmental Organizations.

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32.1 Consideration of formal agreements concluded with certain intergovernmental organizations.

International bureau of education; international committee of weights and measures; Organization of American States (6C/OXR/9 and Add.).

The Commission recommended the General Conference lo authorize the Director-General to renew, under the authority of the Executive Board and in accordance with Article XI of the Constitution, the formal agreements now in force between Unesco, on the one hand and the International Bureau of Education, the International Committee of Weights and Measures, and the Organization of American States, on the other hand.

32.2 Relations between the Secretariat of the Council of Europe and Unesco (6C/OXR/10 and Add.).

At the suggestion of several delegations, the Commission decided to recommend the General Conference to instruct the Director-General, acting under the general authority of the Executive Board, to negotiate a draft agreement with the Secretariat of the Council of Europe and to submit this draft agreement to the Executive Board.

International Non-governmental Organizations.

33.1 Consideration of the recommendations of the Executive Board regarding requests for admission to consultative status received from international non-governmental organizations (6C/OXR/11 and Add. 1 and II).

In accordance with the proposals of the Executive Board, the Commission recommends the General Conference :

33.11 To admit to consultative status the following international non-governmental organizations : Childhood International Catholic Office;

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Consultative Council of Jewish Organizations;

International Association of Art Critics;

International Council on Archives;

International Federation of Workers' Travel Associations;

International Music Council:;

International Union of Socialist Youth:

Pacific Science Association;

Union of International Engineering Associations;

World Federation of Catholic Young Women and Girls;

World Friendship Federation.

- 33.12 To authorize the Director-General to establish informal relations between Unesco and the International Federation of Free Journalists of Central and Eastern Europe and of the Baltic and Balkan countries, and
- 33.13 To postpone until the Seventh Session consideration of the request for admission to consultative status submitted by the World Association for Public. Opinion Research.
- 33.2 Consideration of formal agreements concluded with certain international non-governmental organizations (6C/OXR/12 and Add. I and 11).

In accordance with the proposals of the Executive Board, the Commission recommended the General Conference

33.21 To instruct the Director-General to renew, for a period of one year from 1 January 1952, the formal agreements concluded between Unesco and the following international non-governmental organizations:

International Council of Scientific Unions;

International Studies Conference;

World Federation of United Nations Associations;

International Council of Museums;

International Theatre Institute;

Council for the Co-ordination of International Congresses of Medical Sciences;

International Council for Philosophy and Humanistic Studies.

33.22 And to take note of the amendments to those agreements made in compliance with decisions taken at the Fifth Session of the General Conference.

The Commission then expressed the wish that the international non-governmental organizations admitted to consultative arrangements should grant to all organizations interested in the same questions an opportunity to take an active share in their work.

33.3 Application of the directives concerning relations with international non-governmental organizations (document 6C/OXR/l6).

After examining the recommendations of the Executive Board, the Commission recommended the General Conference to approve the following draft amendments to the Directives concerning Unesco's relations with international non-governmental organizations:

To delete the present wording of paragraph of of Section III E. and substitute the following:

"No portion of a Unesco subvention is to be used for purposes other than those specified by the Board at the time of allocation without the previous approval of the Executive Board on the proposal of the Director-General. In emergencies the Director-General may, at hickness, grant such an authorization and report the same to the Executive Board at its next session."

To delete the present wording of paragraph 6 of Section III E. and substitute the following:

"At the end of the year the recipient organizations shall report to Unesco all unexpended or unobligated funds. This information, together with any requests by these organizations for permission to utilize the whole or a portion of those funds during the following year, shall be submitted to the Executive Board. The Executive Board shall decide, on the proposal of the Director-General, which portion of the available funds shall used to meet the requests of the recipient organizations and which portion shall be returned to Unesco and be considered as a surplus as defined by the Financial Regulations. Any funds approved as being carried forward shall be taken into consideration if a subvention is applied for or granted subsequently."

The Commission also recommended the General Conference to approve the following draft resolution:

33.33 "The General Conference;

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- 33.331 Commends the Direct or-General for his efforts this last year in concentrating programme activities on the chief objectives of Unesco and urges an intensification of such efforts, which should include particularly a thorough study of all funds granted as subventions, to ensure that the beneficiaries will in fact be those organizations which make the greatest contributions to Unesco's priority activities; and
- 33.332 Appreciating the vital role of the non-governmental organizations in aiding the achievement of the Unesco goals, requests the Director-General to obtain from the organizations receiving subvent ions and to present to the next General Conference reports (a) showing the extent to which their activities fall within part C of section III of the text of Directives concerning relations with international non-governmental organizations and (b) specifying the fulfilment of the conditions and procedures set out in Part E of this same text, with particular reference to the manner in which the activities of such organizations contribute to Unesco's programme."
- 33.4 Consideration of recommendations submitted to the General Conference by the Second Conference of international non-governmental organizations admitted to consultative status with Unesco (document 6C/OXR/14).

The Commission recommended the General Conference to adopt the following draft resolution:

"The General Conference.

- Taking note of the value of the work of the non-governmental organizations and of their collaboration with Unesco,
- 33.411 Refers Resolutions I to VIII submitted in document 6C/OXR/14 to the Executive Board for report to the Seventh Session of the General Conference, and
- 33.412 Refers Resolution IX submitted in document 6C/OXR/14 to the Executive Board for its decision."
- 34. Unesco's activities in Germany and Japan.

[document 6C/5 (i), Section 93.

This question, which was also the subject of Item 8.5.9 of the agenda of the Programme Commission. was considered at a joint meeting of the Official and External Relations Commission and the Programme Commission! which was held on 5 July under the chairmanship of Professor Jean Piaget (Switzerland).

The decisions of the joint Commission upon this question appear in the report of the Programme Commission. (Chapter II, resolution 9.5.)

VI. RESOLUTIONS ADOPTED ON THE REPORTS OF THE PROCEDURE COMMITTEE

At its Thirteenth Plenary Meeting (30 June 1951), the General Conference received a first report by the Procedure Committee. A second report was received by the General Conference at its Sixteenth Plenary Meeting (11 July 1951). The General Conference adopted both reports.

REPORTS OF COMMITTEE

Meetings of the Procedure Committee were held on:

Tuesday, 19 June 1951, at 6 p.m. (first meeting);

Wednesday, 20 June (1951, at 4 p.m. (second meeting);

Thursday, 21 June 1951, at IO.30 a.m. (third meeting), and at 3 p.m. (fourth meeting);

Friday, 22 June 1951, at 3.30 p.m. (fifth meeting);

Tuesday, 21; June 1951 at 10.30 a.m. (sixth meeting), and at 3.30 p.m. (seventh meeting);

Wednesday, 27 June 1951, at 10.30 a.m. (eighth meeting);

Saturday, 7 July 1951, at 10.30 a.m. (ninth meeting), and at 3.30 p.m. (tenth meeting);

Monday, 9 July July, at 10.30 a.m. (eleventh meeting), and at 3.30 p.m. (twelfth meeting);

Tuesday, 10 July 1951, at 3.30 p.m. (thirteenth meeting).

Professor Tevfik Saglam (Turkey) was elected Chairman, H.E. Professor Sérega Fombona (Venezuela) and Mr. Saki Saleh (Iraq) were elected Vice-Chairmen, with Mr. Bhunthin Attagara (Thailand) Rapporteur.

FIRST REPORT OF THE PROCEDURE COMMITTEE

By a decision of the Committee, taken on 21 June and transmitted to the General Conference at its Tenth Plenary Meeting, the Procedure Committee was asked in a letter from the General Committee dated 26 June 1951, to consider the Chinese delegation's request to be permitted to vote at the present session, in conformity with paragraph C 8 (c) of Article IV of the Constitution.

A proposal by the Philippines delegation amended by the Australian delegation was put before the Committee and adopted.

Consequently, the Committee recommends the General Conference to adopt the following resolution:

40. The General Conference;

Approves the application presented by the Chinese delegation to vote at the present session of the Conference, it being clearly understood that the payment by China referred to in the letter from the Chinese Minister of Education of 18 May 1951 is in part payment of the contribution which continues to be due from China.

This resolution was adopted by the General Conference at its Thirteenth Plenary Meeting on 30 June 1951

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SECOND REPORT OF THE PROCEDURE COMMITTEE

A. Amendments to the Constitution

I. Forms of co-operation in Unesco's work by non-self governing States or territories

The Committee examined the forms Of co-operation in Unesco's work by certain non-self-governing States or territories It adopted the principle of the admission of Associate Members to Unesco in order lo ensure closer co-operation in the Organization's work by non-self-governing territories.

It then adopted a statute, defining the rights and obligations of such Associate Members,

Having noted that the amendment to Article II of the Constitution, proposed by the Government of the United Kingdom! was communicated to Member States in circular letters (CL/461 and CL/462) dated 29 December 1930, more than six months in advance of its consideration by the General Conference, the Committee decided to recommend to the General Conference the adoption of the said amendment.

Consequently, the Committee has decided to recommend to the General Conference the adoption of the following resolution:

41.1 The General Conference;

Considering resolutions 40.7-40.73 adopted at its Fifth Session;

Considering that, in accordance with the provisions of paragraph 1 of Article XIII of the Constitution, the Director-General duly communicated to the Governments of Member States the draft amendment to Article II of the Constitution more than six months in advance of its consideration by the General Conference;

Considering that this draft amendment does not involve any fundamental change in the aims of the Organization or any new obligation for Member States;

- Decides to insert, between paragraphs 2 and 3 of Article II of the Constitution the following additional paragraph 3;
 - "3. Territories or groups of territories which are not responsible for the conduct of their international relations may be admitted as Associate Members by the General Conference by a two-thirds majority of Members present and voting, upon application made on behalf of such territory or group of territories by the Member or other authority having responsibility for their international relations. The nature and extent, of the rights and obligations of Associate Members shall be determined by the General Conference."
- 41.12 Paragraphs 3. and 4 of Article II shall be renumbered as paragraphs 4 and 5 respectively. The procedure Committee furthermore decided to submit for the approval of the General Conference the following draft resolution defining the:
- 41.2 Rights and obligations of Associate Members.

The General Conference:

Whereas Article II of the Unesco Constitution has been amended to provide for the admission of territories or groups of territories which are not responsible for the conduct of their international relations as Associate Members of the Organization, and

Whereas this same amendment provides that the nature and extent of the rights and obligations of Associate Members shall be determined by the General Conference, and Whereas reference is made in various Articles of the Unesco Constitution, other than Article II, to the rights and duties of State Members of the Organization; Resolves

That the rights and obligations of Associate Members of the Organization shall be as follows:

- 41.21 That Associate Members shall have the right:
 - (I) to participate without voting rights in the deliberations of the General Conference and of its Commissions and Committees;
 - (11) to participate equally with Members subject to the limitation on voting in paragraph I above, in matters pertaining to the conduct of business of meetings of the Conference and such of its Committees, Commissions and other subsidiary organs as the General Conference may, from time to time, indicate in accordance with the Rules of Procedure of the Conference;
 - (III) to propose items for inclusion in the provisional agenda of the Conference;
 - (IV) to receive equally with Members all notices, documents, reports and records;
 - (V) to participate equally with Members in the procedure for convening special sessions;
- 41.22 That Associate Members shall have the right, equally with Members, to submit proposals to the Executive Board, and to participate in accordance with regulations established by the Board, in committees established by it, but they shall not be eligible for membership of the Board;
- 41.23 That Associate Members shall be subject to the same obligations as Members, except that the difference in their status shall be taken into account in determining the amount. of their contribution to the budget of the Organization;
- 41.24 That the contribution of Associate Members shall be assessed at a proportion of the amount at which they would have been assessed had they been full Members, subject to such limitations as the General Conference may decide;
- 41.25 That the Executive Board be requested to submit a report with recommendations to the next General Conference setting out the standards according to which Associate Members shall be assessed in respect of their financial contributions.

II. Amendment to paragraph C 8 (b) of Article IV of the Constitution.

The Procedure Committee examined the proposed amendment to paragraph $C\ Y$ (b) of Article IV of the Constitution.

At ifs Fifth Session, the General Conference instructed the Director-General to inform Member States of this proposed amendment. Accordingly circular letter (CL/445) was despatched on 13 November 1950.

The Committee noted that this proposed amendment had been communicated to Member Stales more than six months in advance, as provided in Article XIII of the Constitution.

It also noted that the wording of this amendment would not involve any fundamental alteration in the aims of the Organization nor any new obligations for Member States.

The Committee therefore unanimously decided to recommend the adoption of this amendment by the Sixth Session of the General Conference and to that end submits to the Conference the following draft resolution:

The General Conference;

Having regard to resolution 18.21 adopted at its Fifth Session.

Noting that in accordance with Article XIII, paragraph 1, of the Constitution, the Director-General duly communicated to the Governments of Member States the proposed amendment to Article IV, paragraph C 8 (b) of the Constitution more than six months before the opening of the present Session;

Considering that the proposed amendment entails no fundamental alteration in the purposes of the Organization, nor any new obligation for Member States;

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Resolves that paragraph C 8(b) of Article IV of the Constitution be deleted and replaced by the following text :

41.3 A Member State shall have no vote in the General Conference if the amount of its unpaid contributions to the Organization exceeds the amount of the contributions due from it for the current, year and the immediately preceding financial year.

B. Amendments to the Rules of Procedure

1 ii. Amendments to Rule 79 of the Rules of Procedure.

The Procedure Committee examined the amendments to the Rules of Procedure required to establish, so far as possible, the procedure to be followed in implementing paragraphs C 8(b), as amended, and C 8(c) of Article IV of the Constitution.

The Committee considered that it was only necessary to amend and complete Rule 79' of the Rules of Procedure.

It therefore decided lo recommend the adoption of these amendments by the Sixth Session Of the General Conference and, to that end, submits to the Conference the following draft resolution :

- 42. The General Conference;
 - Having regard to the amendment to paragraph C 8 (b) of Article IV of the Constitution, Having regard to paragraph C 8 (c) of Article IV of the Constitution,
- 42.1 Resolves that Rule 79 of the Rules of Procedure of the General Conference be abrogated and replaced by the following:
 Rule 79.
 - (1) Each Member State whose credentials have been found to comply with Rule 22, or which has exceptionally been admitted with full voting rights by the Conference despite failure to comply with that Rule, shall have one vote in the General Conference or in any of its committees, commissions and subsidiary bodies.
 - (2) Such Member State, however, shall have no vote in the General Conference- or in any of its subsidiary bodies if the amount of its unpaid contributions to the Organization exceeds the amount of the contributions due from it for the current year and the immediately preceding financial year, unless the General Conference is satisfied that the failure to pay is due to conditions beyond the control of the Member State.
 - (3) The Conference may, before taking a decision in this respect, decide to refer the question for examination and a report to one of its committees or commissions.
 - (4) One Member State may not represent or vote for another.
- IV. Amendments to the Rules of Procedure with regard-to the establishment of deadlines for the despatch to Member States of working documents of the General Conference.

The Committee examined the question of deadlines for the despatch of working documents to Member States. It stressed the necessity, particularly in the case of Member States situated at a great distance from the Secretariat, for working documents to be sent, so far as possible, in advance of these deadlines.

The Committee therefore decided to recommend that the General Conference adopt the following resolution :

42.2 The General Conference;

Considering that the provisions adopted at its Third and Fifth Sessions regarding the despatch of documentation to Member States should be incorporated in the Rules of Procedure;

Resolves that Section II of the Rules of Procedure be amended as follows:

- 42.21 Section II shall henceforth be entitled "Agenda and working documents".
- 42.22 There shall be inserted, between Rule 10 and Rule 11, a Rule 10A, entitled "Working documents" and worded as follows:

Rule 10A. Working documents.

- (1) All documentation required for consideration of the various items on the provisional agenda shall be placed in the possession of Member States, so far as possible, *at least* 25 days before the opening of the Session.
- (2) Member States shall receive the draft Programme proposed by the Executive Board, and the Budget Estimates, *at least* two months before the opening of the Session.
- 42.23 There shall be added to Rule 11 a paragraph 5, as follows:
 - (5) Documentation required for the consideration of supplementary items shall be placed in the possession of Member States, so far as possible, *al least* 10 days before the opening of the Session.

V. Deadlines for the presentation of draft resolutions and amendments.

The Executive Board, to facilitate the work of the Budget Committee, which has to meet at least one week before the opening of the General Conference, and to ensure the smooth running of the session, requested the Procedure Committee to consider the possibility of fixing deadlines for draft resolutions and amendments to such resolutions.

To this end, the Procedure Committee decided to recommend that the General Conference adopt the following resolution :

42.3 The General Conference;

Considering that its work would be facilitated and expedited if draft resolutions and amendments involving modifications of the Programme and of the Budget Estimates were presented prior to the opening of the session, for consideration by the Executive Board and the Budget Committee;

Decides to amend Rule 78 of its Rules of Procedure as follows:

Rule 78. Proposals and Amendments.

- (1) Draft resolutions and amendments other than those mentioned in the following paragraph shall be transmitted in writing to the Secretary-General, who shall circulate copies to delegations.
- (2) Proposals containing new Programme resolutions or amendments to the draft Programme involving new activities or increasing substantially the Budget Estimates shall reach the Director-General in writing at least 10 days before the opening of the session.
- (3) Other amendments to the draft Programme or amendments to the proposals submitted under paragraph 2, except proposals for budgetary reduction or downward revision of the programme, shall be transmitted in writing to the Dire&or-General not later than the end of the seventh day of the session.
- (4) As a general rule, no draft resolution shall be discussed or put to the vote unless copies of it have been circulated in the working languages of all delegations not later than the day preceding the meeting.
- (5) Notwithstanding the provisions of the foregoing paragraph, the President may permit the discussion and consideration of amendments to substantive motions, and of substitute motions or procedural motions, without previous circulation of copies.
- (6) Draft resolutions or amendments which have budgetary repercussions must be referred to the Budget, Committee for its consideration and opinion. In such cases, the

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- discussion on the question shall be deferred to allow the Budget Committee the necessary time, which shall not exceed 48 hours.
- (7) When, in the judgment of the Chairman of the Executive Board, any resolution or amendment under consideration in any Commission, Committee or subordinate body of the Conference involves a significant new undertaking or affects the Budget Estimates, he may request that the Board be given an opportunity to communicate its views to the appropriate Commission or Sub-Commission. On such request being made, the discussion of the matter shall be postponed for such time, not exceeding 48 hours, as the Board may require for this purpose.

VI. Membership and functions of the Budget Committee.

The Committee studied the possibility of inserting in the Rules of Procedure a number of rules defining the membership and functions of the Budget Committee.

However, on the report of the Budget Committee, which, faking info account the possible adoption of a system of biennial sessions of the General Conference, did not wish to adopt final rules, the Procedure Committee limited itself to an amendment of principle, which if decided to insert in paragraph 3 of Rule 25 of the Rules of Procedure, and to present certain recommendations to the Budget Committee.

 ${\it Consequently, the Procedure \ Committee \ recommends \ to \ the \ General \ Conference \ the \ adoption \ of \ the \ following \ resolution:}$

42.4 The General Conference:

Considering resolutions 10, 10.3, adopted at its Fifth Session;

Considering the Budget Committee's report on the membership and functions of the Budget Committee.

- Decides that paragraph 3 of Rule 25 of the Rules of Procedure shall be deleted and replaced by the following text:
 - "3. The Committees of the General Conference shall include the Credentials Committee, the Nominations Committee, the Procedure Committee, the Budget Committee and the General Committee."

VII. Number and election of officers of the General Conference.

In view of the continual increase in the number of Member States and the desire to have a more widely representative General Committee of the Conference, the Executive Board contemplated both enlarging the General Committee of the General Conference and increasing the number of Vice-Chairmen of its Commissions and Committees. Furthermore, to facilitate the work of the Nominations Committee, the Executive Board thought if expedient for the list of possible candidates to be considered beforehand without prejudice however to the freedom of Member States to modify the list of members of their delegations in any way desired, at any time; and without restriction of the period within which the delegates' credentials may be presented.

The Executive Board thus laid before the Procedure Committee a number of amendments to the Rules of Procedure.

The Committee, after amending the drafts submitted to if, decided to recommend that the General Conference adopt the following resolutions:

42.5 The General Conference:

Desirous of facilitating the work of the Nominations Committee,

Desirous of ensuring the widest, possible representation of Member States on the General Committee.

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Decides that Rules 22, 30, 34, 38 and 47 of the Rules of Procedure shall be amended as follows:

42.51 Rule 22. "Submission of Credentials" shall be completed by a paragraph worded:

"These credentials shall be communicated to the Director-General. The names of the head of the delegation, delegates and alternate delegates shall be communicated to the Director-General one week before the date of opening of the session."

42.52 *Rule* 30. "Functions of the Committee", the first paragraph of which shall be deleted and replaced by the following:

"On information received from the Executive Board, the Nominations Committee shall determine and submit to the General Conference the list of nominations for the posts of President and 10 Vice-Presidents of the General Conference."

(Paragraphs 2 and 3 to remain unchanged.)

42.53 Rule 34.. "General Committee of the Conference". Paragraph 1 shall be deleted and replaced by the following:

"The General Committee of the Conference shall consist of the President, the 10 Vice-Presidents and the Chairmen of the Commissions and Committees of the General Conference"

(Paragraphs 2, 3 and 4 to remain unchanged.)

42.54 Rule 38 "Elections" shall be deleted and replaced by the following:

"On the proposal of the Nominations Committee, the General Conference shall elect a President and 10 Vice-Presidents, who shall hold office until the close of the Session al which they are elected. The Vice-Presidents will be so elected as to ensure the representative character of the General Committee."

- 42.55 Rule 47 "Election of Officers" shall be deleted and replaced by the following:
 - (1) "Each Commission or Committee set up by the General Conference and in which all the Member States are represented shall elect a Chairman, three Vice-Chairmen, and, if necessary, a Rapporteur.
 - (2) Any other Committee or subsidiary body set up by the General Conference and in which only a limited number of Member States is represented shall elect a Chairman and, if necessary, one or two Vice-Chairmen and a Rapporteur.
 - (3) In these elections, the Commissions, Committees and subsidiary bodies may take account of any relevant recommendation of the Nominations Committee, in accordance with Rule 30, paragraph 2."

VIII. Rules for the conduct of elections by secret ballot.

The Procedure Committee, having, received a request from the Nominations Committee, formulated during the Fifth Session of the General Conference, studied draft rules for the conduct of elections by secret ballot.

After discussing the question whether detailed rules were or were not necessary, the Committee decided to recommend to the General Conference the adoption of draft rules to be annexed to the Rules of Procedure.

Accordingly, the Procedure Committee has decided to recommend to the General Conference the adoption of the following resolution:

- 42.6 The General Conference
- 42.61 Approves the text of the rules for the conduct of elections by secret ballot submitted to it by the Procedure Committee.
- 42.62 Decides that these rules shall constitute Annex I to its Rules of Procedure. (see Annex I.)

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IX. Co-ordination of the work of Unesco with that of the United Nations and the Specialized Agencies.

The Official and External Relations Commission, al ifs meeting on 6 July 1951, decided lo transmit to the Procedure Committee, for its consideration, model draft rules of procedure, presented by the Secretary-General of the United Nations and drawn up by the Administrative Committee on Co-ordination, for the purpose of ensuring that no decision shall be taken regarding work likely lo concern other organizations until the latter have been consulted.

The Procedure Committee therefore decided to request the General Conference lo adopt this draft, for inclusion, with any necessary amendments, in ifs Rules of Procedure.

Accordingly, the Procedure Committee decided to suggest that the General Conference adopt the following resolution :

42.7 The General Conference,

42.71

42.72

Desirous of ensuring the closest co-ordination of its work with that of the United Nations, and the Specialized Agencies,

Considering the model rules of procedure adopted by the Administrative Committee on Co-ordination at its session in May 1951,

Decides to include the following in its Rules of Procedure:

"Rule 14 (a): Co-ordination of the work of Unesco₇ the United Nations and Specialized Agencies."

Where an item proposed for the agenda of a session in conformity with these rules contains a proposal for new activities to be undertaken by the United Nations Educational, Scientific and Cultural Organization relating to matters which are of direct concern to the United Nations or one or more Specialized Agencies other than Unesco, the Director-General shall enter into consultation with the organizations concerned and report to the General Conference on the means of achieving co-ordinated use of the resources of the respective organizations.

Where a proposal put forward in the course of a meeting for new activities to be undertaken by the United Nations Educational Scientific and Cultural Organization relates to matters which are of direct concern to the UN or one or more Specialized Agencies other than Unesco, the Director-General shall, after such consultation as may be possible with the representatives 'at the meeting of the other organization or organizations concerned, draw the attention of the meeting to these implications of the proposal.

Rule 14 (b).

Before deciding on proposals referred to in Rule 14 *bis* the General Conference shall satisfy itself that adequate consultations have taken place with the organizations concerned. Decides to amend the "Regulations concerning recommendations to Member States and International Conventions", Article 11 of which shall be amended to read:

"Article 11: If the General Conference has decided to discuss a draft, at it,s first ordinary session thereafter, the Director-General shall prepare a preliminary report setting forth the position with regard to the problem to be regulated. Member States shall be asked to make comments and observations on this report.

The Director-General's preliminary report shall reach Member States at least seven months before the opening of the session of the General Conference. The report shall also be transmitted to the United Nations Organization or to all appropriate Specialized Agencies! in cases where the question to be dealt with concerns the work of those organizations, which shall then be asked to submit any relevant observations on points concerning their work."

(No change in the remainder.)

42.8 The General Conference:

Considering, further, that the proposed revision of Unesco's Conference Schedule will require study of deadlines for submission of proposals for new activities,

Decides to refer to the next session the consideration of amendments to be made in the Rules of Procedure in order to interpolate provisions in accordance with Articles D and E of the draft Rules of Procedure sbumitted to it by the Secretary-General of the United Nations.

C. Change in Periodicity of Sessions of the General Conference

The Procedure Committee gave consideration to the possibility of the adoption by by General Conference of a system of biennial sessions.

The Committee first took note of a Resolution adopted by the Executive Board on 12 June 1951 which runs as follows:

The Executive Board:

Having examined the report of the Director-General on the change in the periodicity of Sessions of the General Conference,

Considers;

- (1) that the adoption of the principle of biennial meetings of the General Conference is desirable;
- (2) that the programmes and budgets of the Organization should cover a period of two years and that the rhythm of execution of the programmes should be determined by the Executive Board on the proposal of the Director-General;
- (3) that the question of modification of the structure of the Executive Board poses extremely delicate and complex problems and that if is not necessarily linked with that of the adoption of the principle of biennial sessions of the General Conference;

Recommends therefore to the General Conference:

- (I) that if should adopt the principle of biennial sessions of the General Conference by virtue of all the advantages it entails;
- (2) that the present structure of the Board should be maintained in order to permit the members lo execute the mandate entrusted to them by the General Conference in the spirit of freedom guaranteed to them by the provisions of Article 5 of the Constitution;
- (2) that, should the General Conference decide to link the two questions, the study of the modification of the structure of the Board should be continued (by the Board during its sessions of the coming year) and that the conclusions of this study should be submitted to the General Conference at its Seventh Session.

After a lengthy 'discussion of this essential problem at its fifth, sixth and seventh meetings, the Procedure Committee adopted the following resolutions :

- (i) The Committee recommends the adoption by the General Conference of the following resolution : The General Conference.
 - Resolves that: if the principle of biennial sessions is adopted, no change shall be made in the present structure and manner of election of the Executive Board, and in the functions of the Board as defined in Article 5, paragraph' 11 of the Constitution.
- (2) The Committee also recommends that- the General Conference if the principle of biennial sessions is accepted and the Constitution is amended accordingly, invite the Director-General and the Executive Board to examine: in consultation with Member States! the question whether any other changes in the Constitution and methods of work of the Organization should be made and to report to a later session of the General Conference.

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(A) The Committee recommends that the General Conference accept the proposal that sessions of the General Conference should be biennial, and that the Constitution be amended accordingly.

The Procedure Committee, at its seventh meeting, set up a Working Party to be responsible for "the elucidation of the technical problems involved in the adoption of the principle of biennial sessions of the General Conference".

The delegates of the following Member States were elected to serve on the Working Party: Cuba, Egypt, France, India, Italy, Switzerland, United Kingdom, United States of America.

The Working Party held six meetings, on 30 June and 2,3 and 5 July, under the chairmanship of Dean Ribble (United States of America).

At its Tenth Meeting various considerations were submitted to the Procedure Committee and adopted, with important amendments which have been included in the following text:

1. ANNUAL OR BIENNIAL PROGRAMMES AND BUDGETS

- (1) The programme approved by the General Conference should be for a two-year period..
- (2) 'The programme should indicate, where necessary and possible, which projects should be undertaken first
- (3) Work plans would provide a general indication regarding the timing of the implementation of the programme.
- (4) (a) The Budget similarly would be set out to cover the two-year period, but would give general indications as to how much is intended to be spent in each of the two years. If would be recognized that these indications could not be exact, and the Director-General with the Executive Board would be entitled to use reasonable discretion in applying them.
 - (b) Member States would be asked to contribute in each year one half of the total contribution due from them toward the two-year budget total.
- (5) A special session of the General Conference could be held if the Executive Board or a sufficien number of Member States desired it.
- (6) The Director-General would report to each session of the General Conference on the preceding two years' work and would submit a progress report to the Executive Board and Member States between sessions of the General Conference.
- (7) The Executive Board would circulate to Member States, at the same time:
 - (a) comments on the report of the Director-General;
 - (b) comments on the work foreseen for next 12 months.

2. CONVENING OF INTERNATIONAL CONFERENCES

The General Conference alone should be empowered to convene inter-governmental Conferences. As they required minute and detailed organization, the preparation of these international Conferences would not, it seemed! be affected by the adoption of the system of biennial sessions.

On the other hand, the Executive Board would be empowered to convene non-governmental conferences on the strength of general directives issued by the General Conference.

3. ADOPTION OF RECOMMENDATIONS TO MEMBER STATES AND OF INTERNATIONAL CONVENTIONS

This was a normative function of the General Conference which could not be delegated to any other body. No amendments to the Constitution in this respect would appear to be necessary.

1. FUNCTIONS OF THE GENERAL CONFERENCE AS ADVISER TO THE UNITED NATIONS

The principle, expressed in Article 4, B 3 and 5 of the Constitution, that the General Conference should advise the United Nations Organization on the educational, scientific and cultural aspects of matters of concern to the latter must be upheld.

However, these advisory functions might, in the intervals between sessions of the Conference, be discharged by the Executive Board, whenever the question on which advice was sought by the United Nations had been dealt with, in principle, by the General Conference, or the reply to be given was implicit in decisions or resolutions of the Conference which had not been modified subsequently.

Where these conditions were not fulfilled, and the Executive Board accordingly did not deem itself competent to give advice! the Board would estimate the importance and urgency of the problem on which advice was sought, and communicate in that connexion with the competent authorities of the United Nations. On the basis of its findings, the Board would then decide whether or not an extraordinary session of the General Conference should be convened for the sole purpose of considering the question of issue.

5. CONSIDERATION OF THE REPORTS OF MEMBER STATES

In view more especially of the importance of the Executive Board and the Director-General possessing for the execution of Unesco's programme, the latest information on educational, scientific and cultural progress in Member States, it has been decided that these reports should be made to each ordinary session of the General Conference and that progress reports should be made to the Executive Board between sessions.

6. OTHER FUNCTIONS WHICH SHOULD BE RETAINED BY THE GENERAL CONFERENCE, AND FUNCTIONS WHICH MIGHT BE DELEGATED TO THE EXECUTIVE BOARD

If has been expressly confirmed that the following functions must continue to be exercised by the General Conference:

- (a) Admission of New Member States (Article 2, paragraph 2 of the Constitution);
- (b) Election of members of the Executive Board and appointment of the Director-General (Article 4 B 7 of the Constitution);
- (c) Adoption of amendments to the Constitution (Article 13).

It has been considered that the General Conference should continue to be responsible for inviting, to its sessions, observers of the international organizations mentioned in article $4 \ E \ 13$ of the Constitution.

Finally, it has been decided that the Executive Board could be empowered, on the basis of a general authorization from the General Conference, to ask for advisory opinions from the International Court of Justice.

7. CHANGE IN THE TERM OF OFFICE OF MEMBERS OF THE EXECUTIVE BOARD \cdots

If sessions of the General Conference were to be held at two-yearly intervals the term of office of members. The Executive Board would automatically be extended to four years. One half of the Executive Board would be elected every two years.

Special measures would, however, be necessary to cover the transition to this system. This matter would be left to the Director-General for consideration and to the Executive Board for decision, with the alternative possibilities of reducing or extending the duration of current terms to bring about the change from the present to the new system.

The Procedure Committee gave consideration to the possibility of the adoption by the General Conference of a system of biennial sessions.

The Committee first took note of a Resolution adopted by the Executive Board on 12 June 1951, which runs as follows:

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If the system of holding sessions every two years were adopted, no change would be necessitated in the present conditions governing re-eligibility of members of the Board; members would not be eligible for re-election at the end of their second term of office, whatever the length of their term.

If has been noted! furthermore, that, although Article 13 of the Constitution lays down that the General Conference shall adopt rules of procedure for making amendments to the Constitution, no such rules of procedure have so far been drawn up.

Consequently, in order lo facilitate the task of the Seventh Session of the General Conference, which will have to adopt the amendments to the Constitution arising out of the introduction of the biennial system, it has drawn up a text consisting of four Articles, which defines the procedure regarding amendments to the Constitution and alterations to such amendments, and lays down time-limits for their submission; and if has been suggested that this text should be embodied in the Rules of Procedure.

After having approved these considerations, the Committee decided to recommend the General Conference to adopt the following three resolutions, the first of which synthesizes and supersedes the three resolutions previously adopted by the Committee at ifs Seventh Meeting.

- 43. The General Conference,
- 43.1 Declares itself in favour of the principle of biennial sessions of the General Conference! and the adoption at its Seventh Session of the amendments to the Constitution and to the various Rules of Procedure which will be required for the implementation of that principle.
- 43.11 Considers, nevertheless, that the Executive Board should be maintained in its present form, and should continue to exercise the authority delegated to it by the General Conference as a whole, in accordance with the provisions of Article 5, paragraph 11 of the Constitution:
- 43.12 Invites the Executive Board and the Director-General, if the General Conference adopts the Constitutional and procedural changes necessary to implement the biennial system at its Seventh Session, to consult forthwith Member States as to the advisability of making further changes in the Constitution and in the working methods of the Organization, and to report on this subject to a later session of the General Conference.
- 43.13 Instructs the Director-General, in agreement with the Executive Board, and in accordance with the directions contained in the Report of the Procedure Committee, to draft such amendments to the Constitution as are necessitated by the adoption of the system of biennial sessions of the Conference, and, in conformity with Article XIII of the Constitution, to communicate these amendments to Member States at least. six months before the opening of the Seventh Session;
- 43.14 Instructs the Director-General, in agreement with the Executive Board and in accordance: with the directions contained in the Report of the Procedure Committee, to draft the necessary amendments to the Rules of Procedure of the General Conference and to the Financial Regulations, and to submit those draft amendments to the General Conference at its Seventh Session:
- 43.15 Instructs the Executive Board and the Director-General respectively to submit to the General Conference at its Seventh Session a draft programme and a draft budget covering 1953 and 1954.
- 43.2 The General Conference,
- Considering that Article 13, paragraph 2, of the Constitution of Unesco lays down that: "The General Conference shall have power to adopt by a two-thirds majority rules of procedure for carrying out the provisions of this Article."
- Resolves to add to its Rules of Procedure a new Section XIX, entitled "Procedure for the amendment of the Constitution", comprising the following Rules:

Rule 103.

The General Conference shall not adopt a draft amendment to the Constitution unless the draft has been communicated to Member States at least six months in advance.

Rule 104.

The General Conference shall not introduce substantive changes in draft amendments under the terms of the preceding Rule unless the proposed changes have been communicated to Member States al least three months before the opening of the session.

Rule 105.

The General Conference may, however, without the necessity for prior communication Lo Member States, adopt any changes in the drafts and proposals referred to in Rules 103 and 104 which are purely matters: of drafting, and any changes designed to embody, in a single text, substantive proposals communicated to Member States in accordance with the provisions of Rules 103 and 104.

Rule 106.

In any case of doubt,, the Conference shall decide by a two-thirds majority whether any proposed change in a draft amendment falls within the definition given in Rule 104 or within that given in Rule 105

- Resolves accordingly to renumber the present Section XIX and Rules 103 and 104 in the Rules of Procedure, which will become respectively Section XX and Rules 107 and 108.
- Resolves to substitute for paragraph (b) of Rule 81 of the Rules of Procedure, the following text:
 - "(b) Amendments to' the Constitution of the Organization, and the application of Rule 106 of the Rules of Procedure."
- 43.3 The General Conference,

Decides to amend Article 2 of the financial regulations as follows:

The following sentence to be added at the end of the present text of Article 2 of the financial regulations:

"The General Conference may nevertheless instruct the Director-General to submit a Budget for a period longer than one financial year."

D . Consideration of the observations and comments of Member States on Rules of Procedure concerning recommendations to Member States and International Conventions

The Committee examined the comments and observations of Member States on the Rules of Procedure concerning recommendations to Member States and Infernational Conventions. It did not consider it possible at the present stage to consider an important amendment to Rules which had only been adopted in June 1950. If felt that it would be more appropriate to postpone discussion of the possible amendments which might be made to them in the light of longer experience until the next session of the General Conference.

Accordingly the Procedure Committee decided to propose the adoption by the General Conference of the following resolution:

44. The General Conference,

Whereas the General Conference, at its Fifth Session, adopted rules fixing the procedure to be followed in the preparation and adoption of draft international conventions and recommendations to Member States ;

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Whereas the General Conference laid it $_{down}$ that the Rules adopted were to enable Unesco to meet the needs of the moment., but could not be given final form until more experience had been acquired;

Whereas only one year has passed since the above-mentioned Rules were framed, and the Organization has not yet had enough experience to determine the exact procedure to be followed ;

Whereas the General Conference has, moreover, decided to change the periodicity of its sessions from 1952 onwards so that longer time limits than those laid down in the Rules may be expected for the working out of surveys and projects and their communication to Member States.

Invites the Director-General to submit to the Seventh Session of the General Conference a report. on the changes which should be introduced into the Rules, having regard to experience gained and to the suggestions already made, or which may be made subsequently, by Member States,

E. Accession of Member States to the Convention on the privileges and immunities of the Specialized Agencies

The Convention on the privileges and immunities of the Specialized Agencies, adopted in Resolution 179 (II) by the General Assembly of the United Nations on 21 November 1947 was afterwards submitted to all the Member States of Unesco.

In a resolution adopted at the Third Session of the Unesco General Conference, Member States were invited to accede to this Convention. This recommendation has so far been carried out by only nine States, i.e. Austria, Denmark, Hashemite Jordan, India, Luxembourg, Netherlands, Norway, Philippines and the United Kingdom.

In these circumstances, the Director-General, on 28 May 1951, sent a circular letter (CL/515) to the 50 Member States which had not acceded to the Convention, requesting them to do so and emphasizing the disadvantages of withholding their accession. The letter asked the Member States to declare what arrangements they had made for acceding to the Convention, but, as it was sent so recently, no reply has so far been received.

Consequently, the Procedure Committee requests the General Conference to adopt the following Resolution:

45. The General Conference,

Having studied the Director-General's report on the position regarding accession to the Convention on the privileges and immunities of the Specialized Agencies,

Considering that many Member States have not yet acceded to the Convention on the privileges and immunities of the Specialized Agencies in respect of Unesco;

Considering that, to enable the Organization to achieve its aims and carry out its functions effectively, it is highly desirable that Member States which have acceded to the said Convention should extend its provisions to Unesco;

- 45.1 Invites those Member States which have not so far acceded to the Convention on the privileges and immunities of the Specialized Agencies in respect of Unesco, to lodge with the Secretary-General of the United Nations, at the earliest possible moment; the instrument embodying their accession to that Convention as in respect of Unesco;
- Recommends to those Member States that, pending their formal accession Lo the said Convention, they should immediately accord to Unesco, as far as possible, the benefit of the privileges and immunities therein provided.

ANNEXI

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APPENDIX I TO THE RULES OF PROCEDURE

Rules for the Conduct of Elections by Secret Ballot

- 1. In order to vote, delegations shall satisfy the conditions set forth in Article IV.C. of the Constitution and Rule 79 of the Rules of Procedure.
- 2. Before the ballot begins, the President or Chairman shall appoint two tellers from among the delegates present; he shall hand to them the list of delegations entitled to vote and the list of candidates. For the election of members of the Executive Board or of the Director-General, the list of candidates shall include none but nominations submitted in accordance with the procedure laid clown in Rules 95 and 99 respectively, of the Rules of Procedure.
- 3. The Secretariat shall distribute ballot papers and envelopes to the delegations. Ballot papers and envelopes shall be of white paper without distinguishing marks.
- 4. The tellers shall satisfy themselves that the ballot box is empty and, having locked it, shall hand the key to the President or Chairman.
- 5. Delegations shall be called in turn by the Secretary of the meeting in alphabetical order of the names of Member States in French, beginning with the name of a Member State which shall have been drawn by lot.
- 6. At the conclusion of the calling of delegations, there shall be a further call for all delegations which have not voted.
- 7. On first or second calling, delegations shall hand their ballot papers, in the envelopes, to a teller, who shall place it in the ballot box.
- 8. To indicate the recording of each Member State's vote, the Secretary of the meeting and one of the tellers shall sign or initial the list in the margin opposite to the name of the Member State in question.
- 9. At the conclusion of the second calling, the President or Chairman shall declare the ballot closed and announce that the votes are to be counted.
- 10. When the President or Chairman has opened the ballot box, the tellers shall check the number of envelopes. If the number is greater or less than that of the voters, the President or Chairman shall be informed, and shall then declare the vote invalid and announce that it is necessary Lo reopen the ballot.
- One of the tellers shall open the envelopes, one by one, read aloud what is written on the ballot paper, and pass it to the other teller. The names inscribed on the ballot papers shall be entered on lists prepared for the purpose.
- 12. Blank ballot papers, i.e. those on which no names are written, shall be considered to be abstentions.
- 13. The following shall be considered invalid:
 - (a) ballot papers on which there are more names than there are persons to be elected;
 - (b) ballot papers in which the voters have revealed their identity, in particular by apposing their signature or mentioning the name of the Member State they represent.
- Ballot papers containing the same number of names as there are persons to be elected, or fewer names, shall be valid.
- 15. At the election of the Director-General or of members of the Executive Board, only the names of the candidate or candidates nominated in accordance with the procedure described in Rules 99 and 95, paragraph 2. of the Rules of Procedure, respectively, shall be taken into account.
- 16. when the counting of the votes is completed, the President or Chairman shall announce the results of the ballot in the following order:
 - number of Member Slates entitled to vote at the Session;
 - number absent;
 - number of abstentions;
 - number of invalid ballot papers;
 - number of votes recorded;
 - number of votes constituting the majority required for election;
 - names of the candidates and number of votes secured by each of them, in descending order of the number of votes.
- 17. For the purposes of the present rules, the following definitions shall apply:
 - "absent": Member States entitled to vote but which are not represented at the Session, or whose representatives are not present at the meeting at which the secret ballot takes place;

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"votes recorded": the difference between the number of Member States entitled to vote at the session, on the one hand, and the total of those absent,, plus abstentions and invalid ballot papers, on the other. Fifty per cent plus one of the votes recorded shall constitute the "absolute majority" required in the first ballot under Rules 88 and 89 of the Rules of Procedure.

- 18. The President or Chairman shall declare elected candidates who have obtained the majority required by Rule 88 or 89 of the Rules of Procedure.
- 19. Immediately after the declaration of the results of the ballot, the ballot papers shall be burnt in the presence of the tellers.
- 20. The lists on which the tellers have recorded the results of the vote, after signature by the President or Chairman and by the tellers, shall constitute official record of the ballot and shall be lodged in the archives of the Organization.
- The Chairman of the meeting shall draw the attention of delegations to these rules whenever an election by secret ballot appears on the agenda of one of the organs of the General Conference.

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VII. RESOLUTIONS ADOPTED ON THE REPORT OF THE COMMITTEE ON REPORTS OF MEMBER STATES

At its Fifteenth Plenary Meeting on 10 July 1951, the General Conference examined the report of the Committee on Reports of Member states, and adopted its recommendations.

REPORT OF THE COMMITTEE

The Comittee on Reports of Member States, set up in accordance with resolution 30.214, adopted by the General Conference at its Fifth Session, to study the reports which Member States are required to submit under the terms of Article VIII of Unesco's Constitution, held meetings on 23, 25, 26, and 27 June and 5 July 1951, with Mrs. Geronima Pecson (Philippines) in the chair. The other officers were: Professor Nathaniel V. Massaquoi (Liberia) and H.E. Mr. Adnan Atassi (Syria), vice-chairman, and Professor Constantin Eustathiades (Greece), rapporteur.

The following members served on the Committee: Mr. Norman Gordon McNicol (Australia), Mr. Henri Fayat (Belgium), Mrs. Emily Taft Douglas and Mr. Robert Smith (United States of America), Mr. Charles Lucet (France), Dr. Edith Mercer, Enche M. Othman and Sir Ben Bowen Thomas (United Kingdom), Mr. Camille Brandt (Switzerland), Mr. Izzat Nouss (Syria) and Professor Bedrettin Tuncel (Turkey).

A. Study of Reports submitted for 1950

(l) The Committee noted that the number of reports submitted was considerably higher than in previous years. Twenty of the 40 reports before it had been sent in by Member States by the date fixed to allow for their translation. printing and distribution before the opening of the Sixth Session of the General Conference. As an exceptional measure, the other 20 reports had, however, been reproduced in duplicated form in the original languages, and had been examined by the Committee.

In this connexion, the Committee pointed out:

- (a) that all Member States, without exception! are required to report to the Organization in accordance with the provisions of Article VIII of the Constitution;
- (b) that the date fixed by the Exexecutive Board of the receipt of reports in the Secretariat must be observed if there is to be time for a thorough study of the reports before the opening of the General Conference.
- (2) Turning to the consideration of the form of the reports, the Committee noted that the general plan drawn up by the Director-General on the basis of the resolutions adopted by the General Conference at its Fifth Session (5C/Resolutions, item 30.21) and communicated to Member States by circular letter CL/421, had not been followed in all reports. About one-third had almost completely ignored the suggested plan; another third had followed it only in part, while the remaining third were very carefully drafted documents adhering closely to the plan.

In this connexion, the Committee would remind Member States that, if the annual reports are

to be full and comparable with one another, they should contain all the information requested by the Organization, together with the relevant statistics, and should follow the general plan proposed by the Director-General, taking into account the observations formulated below in connexion with Parl B.

(3) With regard to "the participation of Member States in the execution of the programme of Unesco" which the Committee had been instructed by the Conference to consider in the light of the reports (Resolution 30.214), the Committee would point out that, owing to the absence of some reports and to the inadequacy of the particulars provided in others, it was difficult to obtain a comprehensive picture of such co-operation during 1950. Moreover, the Committee observed that the reports submitted did not always accurately reflect the real activities conducted in the country, and that some of them referred to planned or promised action rather than actual achievements.

The Committee found that one-third of the reports submitted by Member States gave only summary accounts, often too vague, of general activities connected with education, science and culture, without reference to Unesco's programme. Some of these States have recently joined the Organization, others are not yet in a position to undertake all the work required by the programme.

The reports show that, in a rather large number of instances, the National Commissions are not yet effective, or have been formed too recently to be able to report on their work. Further, in certain reports, not enough space is given to the activities of established National Commissions which are collaborating regularly with the Secretariat.

In considering the content of the reports as a whole, the Committee would point out that the aims laid down for Unesco in its Constitution, and, in particular, its "effective contribution to the cause of peace", as the General Conference stressed at its Fifth Session (Resolution 9. III) will be attained to the degree that the Organization's annual programme is put into operation by the Member States and their National Commissions.

(4) The Committee observed that the above conclusions are entirely in line with the Director-General's observations on the first 20 reports printed in document 6C/4, and thanked him for the help given to the Committee in its work.

In particular, the Committee would point out that, to the extent to which the plan proposed by the Director-General was followed, it has been possible to collect fuller information about the execution of the programme.

B. Form of Future Reports

The Committee, after agreeing unanimously that there must be a general plan for drawing up the reports, gave particular consideration to the form which future reports should take. It decided that:

- (1) In order to meet the two requirements laid down by the General Conference, i.e. firstly to provide the general public with a clear report of the main educational, scientific and cultural activities carried out on the basis of Unesco's programme and aims, and secondly to give the Organization precise information on the action taken by Member States in fulfilment of their obligations, it is recommended that reports should continue to comprise two sections.
- (2) The first part, for the information of the general public, might consist either of a free and vivid account of the main activities of the year, or of one or more special features which might be changed from year to year.
- (3) Regarding the second part of the report, designed to provide information for the Organization, some delegations represented on the Committee had suggested that replies to this part might be allowed a certain latitude, so that Member States could, if they wished, devote more space to some points than to others, or group some points together rather than give a separate account of the implementation of every resolution. The Committee appeared to have no objection to Member States presenting their reports in this way provided that their reasons were given.

The Committee agreed to put on record the following opinions concerning the second part of the report:

- (a) The plan now worked out corresponds closely to the resolutions adopted during previous sessions of the General Conference.
- (b) The proposed plan should be issued together with appropriate explanations in order to enable new Member States to understand the aims and main principles of the reports and to fulfil the obligations implicit in Article VIII of Unesco's Constitution.
- (c) Since reports should give an account of the way in which Member States are implementing the resolutions of the General Conference, these States are earnestly requested to adhere to the question-naire drawn up by the Director-General. It is also important that reports should follow the plan in order to facilitate comparison between the steps taken by various Member States to carry out Unesco's programme.
- (d) Replies, though full, should not include irrelevant details or run to excessive length; each State should aim to provide, on every point, sufficient information to give the Organization a faithful and accurate picture of work carried out, or reasons why it has not been possible to pursue certain activities during the year under consideration.

The Committee also considered that:

- (4) Reports should in future include a survey of the activities of the National Commissions, with more precise information on their functioning and work (meetings, permanent secretariat, executive committee, specialized committees, alteralions in the structure of the Commission, etc.)
- (5) In pursuance of the provisions of the Constitution, and of resolution 30.2113 adopted at the Fifth Session of the General Conference, Member States should include, under a special heading, a survey of the progress made in their country, not related to the annual programme of the Organization, in the fields of education, science and culture.
- (6) It is desirable that Member States should undertake to publish their report, and circulate it within their respective countries.

C. Procedure for the Study of Future Reports

Regarding the procedure to be adopted for the study of future reports, the Committee suggests.:

- (1) The General Conference should be recommended to establish the Special Committee on reports of Member States for 1951 before the end of the present session, in order to allow the members of this Committee, nominated by their delegations beforehand, to embark on a detailed study of these reports in good time.
- (?) The volume of reports should be submitted to the members of the Committee one month before the opening of the General Conference, together with the analysis and observations of the Director-General. The plan drawn up by the Director-General should be reproduced at the beginning of the volume.
- (3) The Secretariat should not be obliged to guarantee distribution of any reports received after the final date fixed by the Executive Board, nor should the Committee be obliged to study such reports.
- (4) The General Conference should continue to study, in plenary session, the observations and recommendations of the Committee, in accordance with resolution 30.214 adopted by the Fifth Session of the Conference.

The Committee, conscious of the wide scope of the lask entrusted to it, has attempted, through its suggestions and recommendations, to help Member States to keep the Organization informed of the progress made in their contribution to the implementation of the programme and aims of Unesco, in accordance with the wishes expressed by the General Conference.

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REPORTS OF MEMBER STATES

RESOLUTIONS

- 50. The General Conference, Approving the report submitted to it by the Special Committee set up to study the reports of Member States for 1950, and adopting the conclusions of that Committee,
- Reminds Member States that, without exception, they must, in accordance with Article VIII of the Constitution and the resolutions adopted by the General Conference, address an annual report to the Organization, drawn up in the manner determined by the General Conference
- Instructs the Director-General to prepare and communicate to Member States, in due time, the general plan to be followed in the preparation of the reports. taking into account Resolution 30.21 adopted by the General Conference at its Fifth Session and the observations formulated by the Special Committee during the Sixth Session,
- Draws the attention of Member States to the fact that the annual reports, in order to be complete and comparable, must, contain all the information required by the Organization and conform to the general plan prepared by the Director-General,
- Invites Member States to observe the date fixed by the Executive Board for the receipt of reports, in order to enable them to be carefully studied before the opening of the General Conference.
- Instructs the Director-General to ensure, before the opening of the next Session of the General Conference, the reproduction of all the reports that have been received by the Secretariat within the time prescribed, and their distribution in a single volume together with such observations as he may deem appropriate.
- Recommends the Director-General to give the widest possible publicity to reports of Member States and their activity during the past year,
- Recommends Member States to inform the public in their countries of the results obtained at the national level in Unesco's fields of activity, either by publishing their reports or by communicating summaries or extracts thereof to their national organs of information,
- Decides to establish, before the close of the present session! the Special Committee ¹ which will be instructed to study the reports for 1951 and to formulate. at a plenary meeting of the next session, observations and recommendations relating to the activities of Member States with a view to the implementation of Unesco's programme.

The 11 following Member States were elected by the Genera Conference to the Committee on Reports of Member States of the Seventh Session: Australia, Belgium, Cuba, Prance, Haiti, Lebanon, Philippines, Switzerland, Turkey, United Kingdom, United States of America.

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