# FACT SHEET QUESTIONNAIRE TO BE FILLED OUT BY THE SECRETARIATS OF UNESCO'S INTERNATIONAL AND INTERGOVERNMENTAL BODIES

# 1. Committee/Institute/Convention/Commission/Programme The Intergovernmental Council (IGC) of the MOST Programme

a. Mandate and objectives when the MOST Programme was established in 1993. The General Conference recalled 26 C/Resolutions 5.2. in which it inter alia called for a feasibility study on the establishment of an intergovernmental programme in the social sciences, it recognized that social science findings and analyses are essential in the social, economic and cultural development of societies, stressing the need to foster high-quality, autonomous social science research and its relevance to policy-making in Member States, stressing the central role of the social sciences in achieving the goals of UNESCO.

In short, the mandate and objectives are to contribute to policies and the social pillar of Agenda 2030 supported by social science findings.

b. Do you have specific goals for the work foreseen in the current biennium? To implement the comprehensive MOST Strategy endorsed by the 199<sup>th</sup> session of the Executive Board (document 199 EX/7.INF) focusing on inter alia the organization of MOST Ministerial Forums (the MOST flagship activity), the establishment by Member States of MOST National Committees and the organization of MOST Schools. A priority is also to strengthen the cooperation with the UN system. The MOST Programme is implemented through an Action Plan (as per paragraph 27 in the MOST Strategy). It has altogether four strategic Action Areas contributing to implement the social pillar of Agenda 2030:

Action Area A: Strenghtening national institutional capacities for the MOST Programme

Action Area B: The Research Pillar of MOST Action Area C: MOST Intergovernmental Forums

Action Area D: Knowledge Brokering

- c. Number of members and length of mandate periods for members 34 (one vacancy for Africa) members. The standard is two terms of altogether 4 years. However, members are eligible to run for reelection. Rules of Procedure 1.2. is stressing "The term of office of members of the Council shall extend from the end of the ordinary session of the General Conference during which they are elected until the end of the second subsequent ordinary session". Rule of procedure 1.3 is stressing that "Members of the Council shall be immediately eligible for reelection".
- d. Are the members organized by electoral groups? Yes
- e. Intergovernmental or personal capacity/expert capacity of members Intergovernmental.
- f. Have chairperson or/and Members States received introduction to the work and working methods? Yes, through the MOST Statutes and Rules of Procedure.

# QUESTIONNAIRE TO BE FILLED OUT BY THE SECRETARIATS OF UNESCO'S INTERNATIONAL AND INTERGOVERNMENTAL BODIES

- g. Are Observers authorized to participate and/or take the floor? According to MOST Rule of Procedure 19 "Right to speak" "Observers of Member States, representatives of organizations of the United Nations System and observers of international organizations referred to in paragraphs 4.1, 3.2 and 4.3 of Rule 4 of these Rules may, with the authorization of the President, speak during the discussion of the Council or its subsidiary bodies".
- h. Meeting frequency and length one ordinary session per biennium, plus an extraordinary session per biennium to elect the Bureau. Rule of Procedure 3.1. is stressing that "The Council shall meet in regular plenary session once every two years, preferably in connection with the ordinary sessions of the General Conference. However, the Council may meet in extraordinary session at the request of the majority of its members, or by decision of the Bureau mentioned in Article VIII of the Statutes, in consultation with the Director-General. In addition it is normally organized two Bureau meetings per year.
- i. How many languages are interpreted during the meetings? English and French, the workinglanguages of the MOST as per the MOST Statutes and Rules of Procedure. Rule 13 "English and French shall be the working lanuages of the Council for all purposes".
- j. Where do the meetings take place? Normally at UNESCO HQs. However, for the first time the next IGC of MOST will be hosted by a Government. The 13<sup>th</sup> session of the MOST IGC will take place from 16-17 March 2017 in Malaysia, preceded by a Bureau meeting. Rules of Procedure 3.3. is stressing "The Council shall normally meet at the Headquarters of UNESCO. It may meet elsewhere upon the invitation of a Member State if so decided by a majority of its members after consultation with the Director-General". This consultation has been undertaken as per the decision of the last Bureau of the IGC of MOST, September 2016, to which a majority confirmed that they endorsed the recommendation of the Bureau to accept the generous offer of the Government of Malaysia to host it. Rule of Procedure 30 stresses "Should the approval of the Bureau or of the Council be required for measures of urgency and importance while the Bureau or the Council is not in session, the Secretariat may consult the members by correspondence".
- k. Overall budget, including corresponding funding sources broken down as follows:

	RP 2016-2017	Other sources 2016-2017
Organizing meetings	75,000	15,000
Operational activities	875,000	2370000
UNESCO staff (approximate budget in lump sum)	53,530	

# 2. Bureau (if any)

# QUESTIONNAIRE TO BE FILLED OUT BY THE SECRETARIATS OF UNESCO'S INTERNATIONAL AND INTERGOVERNMENTAL BODIES

- a. Number of members, mandate period, number of times for possible reelection 8 (President, 6 regional Vice-Presidents, one Rapporteur).

  The period is two years renewable if running for election. Rule 8 of the Rules of Procedure is stressing "At the beginning of its first session and subsequently, whenever the membership of the Council is modified by the General Conference in accordance with Rule 1 above, the Council shall elect a President, six Vice-Presidents and a Rapporteur",
- b. Intergovernmental or personal capacity/expert capacity? Intergovernmental.
- c. Meetings frequency and length Normally twice a year over two days. Rule 8.4 stipulates "Meetings of the Bureau may be convened between sessions of the Council at the request of the majority of the members of the Council of the Bureau, or at the request of the Director-General of UNESCO. In such cases the reasons for the meeting of the Bureau shall be specificed in the request for its convening".
- d. Are observers allowed to participate and/or speak? No specific provision for this, thus analogue to the above concerning the IGC, provided that it is decided to invite observers to the meeting.
- e. Interpretation during the meetings? Yes
- f. How many languages interpreted during the meetings? English-French
- g. Where do the meetings take place? Normally at UNESCO HQs, Paris

# 3. Rules of procedure

- a. Who adopts the rules of procedure? The IGC itself
- b. <u>Preparation of meeting</u>
  - Who decides agenda? Rule 5 is indicating that "The Provisional agenda of sessions shall be prepared by the Director-General following consultations with the members of the Bureau". Rule 5.4. is indicating that the provisional agenda shall include: "All items the inclusion of which has been decided by the Council; All items proposed by States members of the Council; All items proposed by the Bureau; All items proposed by the Director-General of UNESCO". Rule 6 stipulates that "At the beginning of each session, the Council shall adopt the agenda for that session". Rule 7 stresses that "The Council may, during a session, modify the order of items on the agenda or add or delete items. New items may be added to the agenda if so decided by a two —third majority of the members present and voting".
  - ii. When are documents sent out? Rule 15 "The working documents of each session shall, as a rule, be communicated to the members six weeks before the opening of each session".

# QUESTIONNAIRE TO BE FILLED OUT BY THE SECRETARIATS OF UNESCO'S INTERNATIONAL AND INTERGOVERNMENTAL BODIES

- iii. Are they sent out in paper form? Electronically
- iv. Can you opt out of receiving printed documents? Yes
- v. Who decides the timetable? It is proposed by the Secretariat but adopted by the IGC
- vi. Who convenes the meeting? As above, the Director-General.
- vii. Do you open up for video meetings? Yes, but difficult with several time zones, and connectivity with so many not really worthwhile.
- viii. Can there be extraordinary sessions? Yes, Rule of Procedure 3.1. is stating "The Council shall meet in regular plenary session once every two years, preferably with the ordinary sessions of the General Conference. However, the Council may meet in extraordinary session at the request of the Director-General, or at the request of the majority of its members, or by decision of the Bureau mentioned in Article VIII of the Statutes, in consultation with the Director-General".
  - i. If yes: how? As above.
- ix. Do you appoint sub groups or sub committees? A working group was established by the IGC Bureau in January 2016 composed of four Member States to work on proposals for revisions of the MOST Statutes and Rules of Procedure.
  - ii. If so for what duration and for which tasks? As above.
- c. <u>Decision-making</u>
- i. Who prepare draft decisions? The MOST Secretariat
- ii. Until when can member states suggest new draft decision or amendments? Until close of the end of the meetings.
- iii. Are observers allowed to participate and/or speak? Rule 4 of the Rules of Procedure concerns Observers.
  - 4.1 "Member States and Associate Members of UNESCO which are not members of the Council may send observers to all meetings of the Council.
  - 4.2 "Representatives of the United Nations and other organizations of the United Nations system may be invited to take part, as observers, in all meetings of the Council".
  - 4.3. "The Council shall lay down the conditions under which other international governmental or non-governmental organizations may be invited to its proceedings without the right to vote. The Council shall also lay down the conditions under which certain specialists might be consulted on matters within its competence".
  - 4.4. "The Council may invite non-Member States of UNESCO to send observers to the meetings".
- iv. How are decisions adopted? Rule 24 is stressing that "The Council shall endeavor to arrive at its decisions by consensus. In the event of a vote being taken, each member of the Council shall have one vote".

# QUESTIONNAIRE TO BE FILLED OUT BY THE SECRETARIATS OF UNESCO'S INTERNATIONAL AND INTERGOVERNMENTAL BODIES

# iii. Relation to General Conference and Executive Board and to other intergovernmental organs

- a. Do you formally submit proposals for the program and budget of UNESCO (C/5)? Traditionally, no. With respect to the 39C/5, the consolidated Action Plan offers and opportunity for the IGC to make proposals.
  - a. If yes, how?
- b. How do you follow-up the General Conference's resolutions? If there is a resolution of concern to MOST the IGC and the MOST Secretariat follow-up to implement as appropriate through focus on strengthening the concerned activities and/or actions or similar. In the case of the General Conference resolution 38C/Res.101 it will e.g. be an agenda item for the 13<sup>th</sup> session of the IGC, alongside an agenda item on the Revision of the MOST Statutes and Rules of Procedure.
- c. Do you give input to the Executive Board in your field of competence? As requested or deemed necessary, e.g. such as interventions about the MOST Programme for the discussion of 199EX/INF.7.
- d. Do you report on your activities to the General Conference and/or to the Executive Board more than once during each four year programme period? Yes, normally twice per four years as a background information/briefing (the outcome of the most IGCs).
- e. How do you follow-up the Executive Board decisions? If there is a resolution of concern to MOST the IGC and the MOST Secretariat follow-up to implement as appropriate through focus on strengthening the concerned activities and/or actions or similar such as indicated e.g. per the comprehensive Decision adopted at the 199 EX.
- f. Does a specific framework exist to collaborate with other international and intergovernmental bodies? No, all cooperation is ad hoc.
  - iv. Any other comments regarding the governance of international and intergovernmental bodies The Consideration of follow-up to General Conference resolution 38 C/Res.101 will be an agenda item for the 13<sup>th</sup> session of the IGC, alongside an agenda item on Revision of the MOST Statutes and Rules of Procedure
  - v. Please provide the reference and if possible hyperlink to the relevant statutory documents, including General Conference Resolutions establishing the bodies and relevant Executive Board decisions

SHS-94/CONF.202/3
General Conference 26 C/Resolution 5.2

199EX/Res (Decision on MOST)
199EX/INF.7 Comprehensive MOST Strategy



pour l'éducation, la science et la culture MOST/IGC/Bureau/2016/23.1 19 August 2016

Original: English

Meeting of the Bureau of the Intergovernmental Council Paris, 15-16 September 2016 Agenda Item 3

# PRELIMINARY PROPOSALS FOR THE REVISION OF THE STATUTES AND RULES OF PROCEDURE

# 1. REPORT OF THE WORKING GROUP

The Bureau of the Intergovernmental Council decided at its meeting on (27-28 January 2016) to establish a working group, comprising Turkey (chair), Argentina, Thailand and Egypt, with additional input from one invited external expert, to prepare preliminary proposals for the revision of the MOST Statutes and Rules of Procedure.

The present document, comprising a narrative summary of the work and draft proposals for textual revision of both the Statutes and Rules of Procedure, constitutes the report of the working group to the Bureau.

#### **BACKGROUND**

- 1. At the first 2016-2017 meeting of the MOST IGC Bureau (27-28 January 2016), the Bureau decided to establish a "Working Group for the revision of the MOST Statutes and Rules of Procedures" (hereinafter referred to as "Working Group"). The Working Group comprised Turkey, as Chair, along with Argentina, Thailand and Egypt. The Group was expected to send its "Draft Proposals" to the Bureau, on the basis of consultations to be carried out within respective regional groups, by 30 June 2016, which was later extended to end July 2016.
- 2. Turkey is represented in the Bureau by Prof. Akif Kireçci, as Vice-Chairperson on behalf of Group I for the period 2015-2017. Accordingly, Prof. Kireçci has chaired the Working Group.

# **METHOD OF WORK**

- 3. Prof. Kireçci circulated an e-mail to all Vice-Chairs on 6 May 2016, asking them to consult with their respective regional group members for their views and proposals regarding the MOST Statutes and Rules and Procedures.
- 4. The first Meeting of the Working Group was organized on 25 May 2016 with a view to discussing the methodology of the work of the Group with the participation of group members as well as the President of the IGC, Malaysia.
- 5. At its first meeting, Prof. Kireçci proposed a "Chair's Draft" of both the Statutes and Rules of Procedure for the consideration of the regional groups. Accordingly, Vice-Chairs represented in the Working Group consulted with their respective regional groups regarding the "Chair's Drafts".
- 6. Prof. Kireçci and Delegation of Egypt consulted with Slovakia and Cameroon, respectively, who were not represented in the Working Group, regarding "Chair's Drafts".
- 7. All Vice-Chairs were requested to compile inputs from their respective regional group members and send their contributions and amendment proposals to Prof. Kireçci by 15 June 2016.
- 8. In the meantime, a second meeting chaired by Prof. Kireçci was held on 8 June 2016. During the meeting, the Bureau members discussed the "Chair's Drafts" and made revisions accordingly. Along with Malaysia as IGC President, the MOST Secretariat was also represented in the meeting.
- 9. The third and last meeting, chaired by Prof. Kirecci, was held on 7 July 2016 with a view to considering the revised "Chair's Drafts" and finalizing the work of the Group

for the consideration of the Bureau at its meeting to be held on 15-16 September 2016. The MOST Secretariat also participated in the meeting.

10. The "Draft Proposals" were revised taking into account the discussions in the third meeting of the Working Group and were submitted to the Secretariat on 27 July 2016.

# PROPOSAL OF THE "WORKING GROUP FOR THE REVISION OF THE MOST STATUTES AND RULES OF PROCEDURES" ESTABLISHED BY THE BUREAU OF THE INTERGOVERNMENTAL COUNCIL OF MOST

# Statutes of the Intergovernmental Council and the Scientific Advisory Committee for the international social science programme entitled 'Management of Social Transformations' (MOST)

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#### Article I

An "Intergovernmental Council" and a "Scientific Advisory Committee" for the intergovernmental social science programme entitled 'Management of Social Transformations' (MOST), were established within the United Nation Educational, Scientific and Cultural Organization (UNESCO) at the 27<sup>th</sup> session of the General Conference in 1993, in accordance with 27 C/Resolution No 5.2.

Article II - The Intergovernmental Council

- 1. The <u>Intergovernmental</u> Council shall be composed of 35, Member States of UNESCO, elected by the General Conference taking into account the need to ensure equitable geographical distribution and appropriate rotation, and the strength of their commitment to MOST.
- 2. The term of office of members of the <u>Intergovernmental</u> Council shall <u>be for four years, which shall</u> <u>start immediately after the elections at the ordinary session of the General Conference and expire following the elections at the second ordinary session thereafter of the General Conference.</u>
- 3. Members of the Intergovernmental Council shall be immediately eligible for re-election. No Member State shall serve more than two consecutive terms.
- 4. The Intergovernmental Council may make recommendations to the General Conference concerning its own membership.
- 5. It would be desirable that the persons appointed by Member States as their representatives on the <a href="Intergovernmental">Intergovernmental</a> Council be competent in the fields covered by the programme.

#### Article III - Sessions of the Intergovernmental Council

The <u>Intergovernmental</u> Council shall meet in <u>ordinary</u> session once every two years, <u>The Intergovernmental</u> Council may meet in extraordinary session at the request of the Director-General, <u>or at the request</u> of the majority of its members, or by decision of the Bureau.

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**Deleted:** 3. Notwithstanding the provision of paragraph 2 above, the term of office of 16 members designated at the first election shall cease at the end of the first ordinary session of the General Conference following that at which they were elected. These members shall be chosen by lot by the President of the General Conference after the first election. Each retiring member shall be replaced by a member belonging to the same regional group.¶

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#### Article IV - Voting

The <u>Intergovernmental</u> Council shall endeavor to arrive at its decisions by consensus. In the event of a vote being taken, each member of the <u>Intergovernmental</u> Council shall have one vote. <u>Participants in the sessions that are not members of the Intergovernmental Council shall have no vote.</u>

### Article V - Expenses

The servicing expenses of the <u>Intergovernmental</u> Council shall be covered by UNESCO. Member States shall bear the expenses of the participation of their representatives in sessions of the <u>Intergovernmental</u> Council. However, UNESCO shall, if the financial situation allows it, bear all, or parts of, the expenses for the participation of representatives of the least-developed countries and small island developing states.

Article VI - Rules of Procedure

The Intergovernmental Council shall adopt its own Rules of Procedure.

Article VII – Functions of the Intergovernmental Council

The <u>Intergovernmental</u> Council shall guide and supervise the planning and implementation of <u>MOST in accordance with its comprehensive strategy and action plan in place</u>. This shall, in particular, include:

- (a) considering proposals on the development and adaptation of MOST;
- (b) defining the broad su\_bstantive areas of MOST and recommending the broad lines of action that the programme could take.
- (c) reviewing and assessing the activities and achievements of MOST, as well as defining the basic areas requiring increased international co-operation, on the basis, inter alia, of the report, submitted by the Scientific Advisory Committee;
- (d) promoting participation of Member States in MOST;
- (e) seeking the necessary resources for the implementation of MOST;
- (f) facilitating the establishment of MOST<sub>v</sub>activities at the national level and also communication between them.

In exercising its functions, the <u>Intergovernmental</u> Council may consult all appropriate international and regional social <u>and human</u> science organizations with which UNESCO maintains official relations.

Article VIII – Bureau

1. Whenever the membership of the Intergovernmental Council is modified by the General Conference in accordance with Article II above, the Intergovernmental Council shall elect a President, six Vice-Presidents, each representing their respective regional groups in UNESCO and a Rapporteur. These

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shall constitute the Intergovernmental Council's Bureau. 2. The election to the Bureau will take place during an extraordinary session of the Intergovernmental Council to be convened by the Director-General during the General Conference or as soon as possible thereafter.

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#### Article IX – Observers

- 1. Member States and Associate Members of UNESCO which are not members of the <a href="Intergovernmental">Intergovernmental</a> Council may <a href="attended-as-observers">attended-as-observers</a> all <a href="sessions">sessions</a> of the <a href="Intergovernmental">Intergovernmental</a> Council.
- 2. Representatives of the United Nations and other organizations of the United Nations system may be invited to take part, as observers, in all <u>sessions</u> of the <u>Intergovernmental</u> Council.
- 3. The <u>Intergovernmental</u> Council shall lay down the conditions under which other international governmental or non-governmental organizations may be invited to attend its <u>sessions</u> without the right to vote.
- 4. The <u>Intergovernmental</u> Council may invite non-Member States of UNESCO to send observers to its <u>sessions.</u>

#### <u>Article X – Invited Experts</u>

Experts may be invited to contribute in their personal capacity on matters that are relevant to MOST in its all sessions. Expenses for the participation of experts shall be covered by UNESCO. Experts shall not be considered as observers. Experts may be consulted on matters by other means.

# Article XI - Reporting

The <u>Intergovernmental</u> Council shall submit reports on MOST<sub>v</sub>activities to the General Conference of UNESCO at each of its ordinary sessions and, as appropriate, to the Executive Board.

# Article XII\_ The Scientific Advisory Committee (SAC)

- 1. The SAC shall be composed of no more than nine regular members, who will be appointed by the Director-General in their personal capacity, respecting the principle of geographical representation, in consultation with the National Commissions in the Member States, and regional and international intergovernmental and non-governmental social science organizations.
- 2. The meetings of the SAC shall be attended as observers by such members of the Bureau of the Intergovernmental Council, as the Bureau will designate.

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- 3. Members of the <u>SAC</u> shall be recognized specialists and active researchers in the fields of MOST and will represent various disciplines in the social sciences.
- 4. The SAC shall prepare its workplan and submit it to each ordinary session of the Intergovernmental Council for its approval. The workplan of the SAC shall directly correspond to MOST and its adopted strategy and any specific or relevant request made by the Intergovernmental Council or its Bureau.5. The SAC shall maintain the high scientific standards of MOST activities through its advice to the Intergovernmental Council and the Secretariat. It shall also be mandated to be an intellectual forum for the exchange of ideas and experience.

The SAC shall, in particular, ensure high scientific standards for all publications produced within MOST.

6. The SAC shall regularly consult all relevant social and human science bodies and their members in the implementation of its functions.

- 7. The meetings of the SAC are convened by the Director-General after consultation with the President of the Intergovernmental Council and the SAC shall meet at least once, a year. The meetings of the SAC may also be conducted by video-conference or by other appropriate technologies, at the request of the majority of its members.
- 8. The SAC shall endeavor to arrive at its decisions by consensus. In the event of a vote being taken, each member of the SAC shall have one vote. In case of an even vote, the vote of the Chairperson shall be decisive.
- <u>9. The SAC shall adopt its own Rules of Procedure, after consultation with the Bureau of the Intergovernmental Council.</u>
- <u>10.</u> The term of office for members of the <u>SAC</u> shall <u>be three years starting</u> from the moment they are appointed by the Director-General, <u>Outgoing members of the SAC may be re-appointed. No member of the SAC shall serve more than two consecutive terms</u>,
- 11. At its first meeting in each calendar year, the SAC shall elect a Chairperson and two Vice-Chairpersons to serve until the first meeting in the following calendar year. No Chairperson can serve more than three terms.
- 12. The SAC shall report on its work and its recommendations to the Intergovernmental Council at each of the Intergovernmental Council's ordinary sessions. The SAC shall also report to the Bureau and the Director-General of UNESCO after each of its meetings.

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 The Committee shall maintain the high scientific standards of the MOST programme. This shall, in particular, include:¶ assessing the scientific quality of projects submitted to the programme;¶

accepting only those proposals which conform with the general orientation of the programme and meet the required scientific standards.¶

2. The Committee may consult the International Social Science Council (ISSC) and its members and all other relevant social science bodies in the implementation of its functions.¶

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<u>13.</u> The servicing expenses of the <u>SAC and expenses for meetings of members of the <u>SAC shall be paid</u> by UNESCO.</u>

# Article XI<mark>II</mark> – Secretariat

- 1. The Director-General of UNESCO shall provide the staff and other means required for the operation of the MOST Secretariat. The Director-General shall appoint a UNESCO staff member as Executive Secretary of MOST.
- 2. The <u>Secretariat shall provide the necessary services for the sessions of the <u>Intergovernmental</u> Council and <u>meetings of its Bureau and the SAC</u>,</u>

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Article XIX – Secretariat ¶

- 1. The Director-General of UNESCO shall provide the staff and other means required for the operation of the secretariat of the MOST programme.¶
- 2. The secretariat shall provide the necessary services for the sessions of the Council and the Committee.  $\P$

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PROPOSAL OF THE "WORKING GROUP FOR THE REVISION OF THE MOST STATUTES AND RULES OF PROCEDURES" ESTABLISHED BY THE BUREAU OF THE INTERGOVERNMENTAL COUNCIL OF MOST

# **RULES OF PROCEDURE**

# INTERGOVERNMENTAL COUNCIL OF THE MOST PROGRAMME

#### Rule 1 - Membership

Art.II.1 of the Statutes 1.1 The Intergovernmental Council shall be composed of

35 Member States of UNESCO, elected by the General Conference, taking into account the need to ensure equitable geographical distribution and appropriate rotation, and the strength of their commitment to MOST.

Art.II.2 of the Statutes 1.2 The term of office of members of the Intergovernmental

consecutive terms.

Council shall be for four years, which shall start immediately after the elections at the ordinary session of the General Conference and expire following the elections at the second ordinary session thereafter of the General Conference. Art.II.3 of the Statutes 1.3 Members of the Intergovernmental Council shall be immediately eligible for re-election. No Member State shall serve more than two

1.4 Representatives of Member States that are members of the Intergovernmental Council may be assisted by advisers

1.5 Members of the Intergovernmental Council shall notify the Secretariat the names of their designated respresentatives, as well as their advisers and experts, at least two weeks before each session. Deleted: 3

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# Rule 2 - Functions

Within the framework of the decisions of the General Conference concerning the Management of Social Transformations Programme, the <a href="Intergovernmental">Intergovernmental</a> Council shall discharge the functions assigned to it by Article VII of its Statutes.

# Rule 3 - Sessions

Art.III of the Statutes

3.1 The Intergovernmental Council shall meet in ordinary session once every two years The Intergovernmental Council may meet in extraordinary session at the request of the Director-General, or at the request of the majority of its members, or by decision of the Bureau mentioned in

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Article VIII of the Statutes.

**3.2** Ordinary sessions shall be convened by the Director-General in accordance with the decisions of the Intergovernmental Council.

3.3 Extraordinary sessions shall be convened in conjunction with the General Conference and following the elections to the Intergovernmental Council, to hold elections to the Bureau. Additional extraordinary sessions may be convened, if so decided by a majority of its members, after consultations with the Director General.

**3.4** The Intergovernmental Council shall normally meet at the Headquarters of UNESCO. It may meet elsewhere upon the invitation of a Member State if so decided by a majority of its members after consultations with the Director-General.

**3.5** All Member States and Associate Members of UNESCO shall be informed in good time of the place and date of the sessions of the Intergovernmental Council.

3.6 The servicing expenses of the Intergovernmental Council shall be covered by UNESCO. Member States shall bear the expenses of the participation of the representatives in sessions of the Intergovernmental Council. However, UNESCO shall, if the fmancial situation allows it, bear all, or parts of, the expenses for the participation of representatives of the least developed countries and small island developing states.

# Rule 4 - Observers

The status, functions and role of observers are defined in the Article IX of the MOST Statutes.

# Rule 5 — Invited Experts

# Art.X of the Statutes

Art.V of the Statutes

Experts may be invited to contribute in their personal capacity on matters that are relevant to MOST in its all sessions. Expenses for the participation of experts shall be covered by UNESCO. Experts shall not be considered as observers. Experts may be consulted on matters by other means.

# Rule 6 - Provisional agenda

**<u>6.1</u>** The provisional agenda of sessions shall be prepared by the Secretariat of MOST following consultations with

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**Deleted:** an appropriation voted for this purpose by the General Conference of

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**Deleted:** Art.IX.1 of the Statutes **4.1** Member States and Associate Members of UNESCO which are not members of the Council may send observers to all meetings of the Council.¶

Art.IX.2 of the Statutes **.4.2** Representatives of the

Art.IX.2 of the Statutes . 4.2 Representatives of the United Nations and other organizations of the United Nations System may be invited to take part, as observers, in all meetings of the Council. ¶

Art.IX.3 of the Statutes 4.3 The Council shall lay down the conditions under which other international governmental or non-governmental organizations may be invited to its proceedings without the right to vote. The Council shall also lay down the conditions under which certain specialists might be consulted on matters within its competence. ¶

Art.IX.4 of the Statutes . 4.4 The Council may invite non-Member States of UNESCO to send observers to the meetings.¶

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# the members of the Bureau.

**6.2** The provisional agenda of a session shall include:

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 $\underline{\mbox{All items}}$  the inclusion of which has been decided by the

Intergovernmental Council at previous sessions;

All items proposed by States Members of the

Intergovernmental Council;

All items proposed by the Bureau;

All items proposed by which the Director-General of

UNESCO deems it necessary to raise.

<u>6.3</u> The provisional agenda shall be communicated to the
members of the <u>Intergovernmental</u> Council at least <u>four weeks</u>
before the opening of each session.

5.4 The provisional agenda shall also be communicated to Member States and Associate Members of UNESCO that are non members of the Intergovernmental Council and to organizations of the United Nations System and other governmental and nongovernmental organizations that, in accordance with the Article IX of the MOST Statutes, have been invited to the sessions of the Intergovernmental Council without the right to vote.

### Rule $\frac{7}{4}$ – Adoption of the agenda

At the beginning of each session, the <u>Intergovernmental</u> Council shall adopt the agenda for that session.

# Rule 8 - Amendments, deletions and new items

The <u>Intergovernmental</u> Council may, during a session, modify the order of items on the agenda or add or delete<u>them</u>. New items may be added to the agenda if so decided by a two-thirds majority of the members present and voting.

#### Rule 9 - Bureau

Art.VIII of the Statutes

- **9.1** Whenever the membership of the Intergovernmental Council is modified by the General Conference in accordance with Rule 1 above, the Intergovernmental Council shall elect its President, six Vice-Presidents, each representing their respective regional groups in UNESCO, and a Rapporteur.
- **9.2** The President, the six Vice-Presidents and the Rapporteur, elected in accordance with the provisions of paragraph **9.1** above shall constitute the <a href="Intergovernmental">Intergovernmental</a> Council's Bureau. The members of the Bureau, representing Member States of UNESCO, shall remain in office until a new Bureau has been elected.
- 9.3 The election of the "President" and "Rapporteur" are nominal elections of representatives from States Members of the Intergovernmental Council.
- 9.4 Members of the Bureau shall be eligible for immediate election for a second term of office.
  No member of the Bureau shall serve more than two consecutive terms.
  - **9.5** Meetings of the Bureau may be convened between sessions of the <a href="Intergovernmental">Intergovernmental</a> Council at the request of the majority of the members of the <a href="Intergovernmental">Intergovernmental</a> Council or of the Bureau,

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All items proposed by the Bureau;¶
All items proposed by the Director-General of UNESCO.¶

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or at the request of the Director-General of UNESCO. In such cases the reasons for the meeting of the Bureau shall be specified in the request for its convening. The expenses for the participation of the Bureau members will be paid by the States they represent.

9.6 Members of the Intergovernmental Council which are not members of the Bureau may attend, as observers, to Bureau meetings.

9.7 Experts may be invited to attend and contribute to Bureau meetings, by the Secretariat in consultation with the Bureau.

9.8 Working documents of each Bureau meeting shall, as a rule, be communicated to the members two weeks before the meeting.

### Rule 10 - Functions of the President

10,1 In addition to exercising the powers conferred upon <a href="her-him">her/him</a> elsewhere by these Rules, the President shall have the following powers: <a href="mailto:s/he shall declare">s/he shall declare the opening and closing of meetings, direct the discussions, ensure observance of these Rules, accord the right to speak, put questions to the vote and announce decisions. <a href="mailto:s/he shall rule">S/he shall rule on points of order and, subject to these Rules, shall control the proceedings and the maintenance of order.

10.2 The President ensures close cooperation and coordination between the Bureau and the Committee in order to ensure the implementation of the existing strategy of MOST.

# Rule 11 - Functions of Vice-Presidents

**11.1** If the President <u>for any reason unable to complete her/his</u> <u>term of</u> office, the Bureau shall choose one of the Vice-Presidents to become President for the <u>remainder</u> of the term of office.

11.2 In the absence of the President during the sessions of the Intergovernmental Council and meetings of the Bureau, her/his functions shall be exercised instead by one of the Vice-Presidents, as Acting President.

11.3 Should the President be unable to exercise her/his functions between sessions, the Bureau shall choose one of the Vice-Presidents to become Acting President.

# Rule 12 — Functions of the Rapporteur

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Deleted: 9.2 If the President ceases to represent a State member of the Council or is so incapacitated that he can no longer hold office, the Bureau shall choose one of the Vice-Presidents to become President for the unexpired portion of the term of office. If that Vice-President also ceases to represent a State member of the Council or is so incapacitated that he can no longer hold office, the Bureau shall choose another of the Vice-Presidents to become President for the unexpired portion of the term of office. ¶

Art.XI.2 of the Statutes . 9.3 The President of the Council will ex officio be a member of the Scientific Advisory Steering Committee, mentioned in Art.XI of the Statutes. ¶

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12.1 The Rapporteur shall be responsible for approving all reports.

12.2 If the Rapporteur for any reason unable to complete her/his term of office, the Bureau shall choose one of the Vice-Presidents to become Rapporteur for the remainder of the term of office.

12.3 In the absence of the Rapporteur during the sessions of the Intergovernmental Council and meetings of the Bureau, her/his functions shall be exercised instead by one of the Vice-Presidents, as Acting Rapporteur.

12.4 Should the Rapporteur be unable to exercise her/his functions between sessions, the Bureau shall choose one of the Vice-Presidents to become Acting Rapporteur.

# Rule 13 - Subsidiary bodies

13.1 In order to discharge the duties assigned to it by its Statutes, the <a href="Intergovernmental">Intergovernmental</a> Council may establish subsidiary bodies <a href="including committees and working groups">including committees and working groups</a> as it considers necessary for the conduct of its business within the limits of the funds approved by the General Conference.

13.2 Such bodies shall function in between the ordinary sessions of the Intergovernmental Council and shall submit a report on the outcomes of its work with recommendations to the Intergovernmental Council.

Rule 14 — The Scientific Advisory Committee

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Rule 1 <u>5,</u> – Secreta	nriat		Deleted: 2
	15,1 The Director-General of UNESCO or her/his	(	Deleted: 2
	representative shall participate in the work of the Intergovernmental Council, its Bureau or its other subsidiary		
	bodies, without the right to vote. S/he may at any time	(	Deleted: H
	submit either oral or written statements and/or reports to the		
	Intergovernmental Council, to the Bureau or to any other		
	subsidiary body on any matter under discussion.		Deleted: X
Art.XI <mark>II,</mark> 1 of the Statutes	15,2 The Director-General of UNESCO shall provide the staff		Deleted: 2
	and other means required for the operation of the MOST		Deleted: s
	Secretariat.	(	<b>Deleted:</b> of the Council.
Art.XI <mark>II.</mark> 2 of the Statutes	<b>15.</b> 3 The Secretariat shall provide the necessary services for the	(	Deleted: X
	sessions of the Intergovernmental Council and meetings of its		Deleted: 2
	Bureauand the Scientific Advisory Committee.	(	Deleted:
	15,4 The Secretariat shall consult the date and place of the next		<b>Deleted:</b> its subsidiary bodies.
	sessions of the Intergovernmental Council, while the	$\overline{}$	Deleted: 2
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	Intergovernmental Council is convening and shall take the stone	
	Intergovernmental Council is convening and shall take the steps required to convene them.	
	15.5The Secretariat shall also consult the date of the meetings of	Deleted:
	its subsidiary bodies in accordance with the Bureau's	Deleted: and
	instructions, and shall take the steps required to convene them.	
	1565 The Secretariat shall assemble all suggestions and comments	Deleted: 2
	made by Member States of UNESCO and the international	Deleted: .
	organizations concerned, with regard to UNESCO's MOST, and	Deleted: programme
	shall prepare them for examination by the <u>Intergovernmental</u> Council.	
	15.7 The Executive-Secretary of MOST or her/his	Deleted: 2
	representative shall attend all sessions of the	Deleted: 6
	Intergovernmental Council and meetings of the Bureau	Deleted: the
	and its subsidiary bodies,	Deleted: Programme
	15.8 The Executive-Secretary of MOST P or her/his representative	Deleted: meetings
	may make oral as well as written statements to the	Deleted: .
	Intergovernmental Council, its subsidiary bodies and to the Bureau concerning any question under consideration.	Deleted: 2
	bureau concerning any question under consideration.	Deleted: 7
Rule 1 <u>6</u> – Workir	ng languages	Deleted: the
		Deleted: rogramme  Deleted: 3
	English and French shall be the working languages of the	Deleteu. 3
	Intergovernmental Council for all purposes.	
Rule 17 – Use of	other languages	Deleted: 4
-	Any speaker may speak in a language other than the working	
	languages currently in use (English and French) for a particular	
	session of the <u>Intergovernmental</u> Council, <u>meeting of the Bureau</u>	
	or a subsidiary body on the condition that the speaker provides	
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	for the interpretation of his/her speech into one or other of the	Deleted: he or she
	for the interpretation of his/her speech into one or other of the <a href="Intergovernmental">Intergovernmental</a> Council's working languages, at its own	<b>Deleted:</b> he or she
	for the interpretation of his/her speech into one or other of the	<b>Deleted:</b> he or she
Rule 1 <u>8</u> , – Workir	for the interpretation of his/her speech into one or other of the <a href="Intergovernmental">Intergovernmental</a> Council's working languages, at its own expense.	Deleted: he or she  Deleted: 5
Rule 1 <u>8</u> – Workir	for the interpretation of his/her speech into one or other of the <a href="Intergovernmental">Intergovernmental</a> Council's working languages, at its own expense.  In documents	
Rule 1 <u>8</u> , – Workir	for the interpretation of his/her speech into one or other of the <a href="Intergovernmental">Intergovernmental</a> Council's working languages, at its own expense.	
Rule 1 <mark>8</mark> , – Workir	for the interpretation of his/her speech into one or other of the <a href="Intergovernmental">Intergovernmental</a> Council's working languages, at its own expense.  In documents  The working documents of each session of the Intergovernmental	Deleted: 5
Rule 1 <u>8</u> – Workir	for the interpretation of his/her speech into one or other of the Intergovernmental Council's working languages, at its own expense.  In documents  The working documents of each session of the Intergovernmental Council shall, as a rule, be communicated to the members four	Deleted: 5
Rule 1 <u>8</u> , – Workin Rule 1 <u>9</u> , – Reports	for the interpretation of his/her speech into one or other of the Intergovernmental Council's working languages, at its own expense.  In documents  The working documents of each session of the Intergovernmental Council shall, as a rule, be communicated to the members four weeks before the opening of each session.	Deleted: 5
-	for the interpretation of his/her speech into one or other of the Intergovernmental Council's working languages, at its own expense.  In documents  The working documents of each session of the Intergovernmental Council shall, as a rule, be communicated to the members four weeks before the opening of each session.  The Intergovernmental Council shall submit reports on its	Deleted: 5  Deleted: six
-	for the interpretation of his/her speech into one or other of the Intergovernmental Council's working languages, at its own expense.  In documents  The working documents of each session of the Intergovernmental Council shall, as a rule, be communicated to the members four weeks before the opening of each session.  The Intergovernmental Council shall submit reports on its activities to the General Conference of UNESCO at each of its	Deleted: 5  Deleted: six
-	for the interpretation of his/her speech into one or other of the Intergovernmental Council's working languages, at its own expense.  In documents  The working documents of each session of the Intergovernmental Council shall, as a rule, be communicated to the members four weeks before the opening of each session.  The Intergovernmental Council shall submit reports on its	Deleted: 5  Deleted: six
Rule 1 <u>9</u> — Reports	for the interpretation of his/her speech into one or other of the Intergovernmental Council's working languages, at its own expense.  In documents  The working documents of each session of the Intergovernmental Council shall, as a rule, be communicated to the members four weeks before the opening of each session.  The Intergovernmental Council shall submit reports on its activities to the General Conference of UNESCO at each of its ordinary sessions.	Deleted: 5  Deleted: six  Deleted: 6
-	for the interpretation of his/her speech into one or other of the Intergovernmental Council's working languages, at its own expense.  In documents  The working documents of each session of the Intergovernmental Council shall, as a rule, be communicated to the members four weeks before the opening of each session.  The Intergovernmental Council shall submit reports on its activities to the General Conference of UNESCO at each of its ordinary sessions.	Deleted: 5  Deleted: six

Council shall constitute a quorum, both in its ordinary and extraordinary sessions.

**20,2** At meetings of the Bureau, a quorum shall be constituted by a majority of the Bureau members.

20,3 However, in the case of sessions of the Intergovernmental Council and meetings of the Bureau, if after fifteen minutes' adjournment, there be still no quorum as above defined, the President may request the agreement of all members actually present to waive temporarily paragraph 20,2 of this Rule.

Rule 21 — Publicity of meetings (THIS RULE WILL BE DELETED IF THE LEGAL DEPARTMENT OF UNESCO GIVES ITS «CLEARANCE» BASED ON ITS INTERPRETATION OF THIS GENERAL RULING IN UNESCO)

All meetings of the Council and its subsidiary bodies, except meetings of the Bureau, shall be open to the public unless the Council or the subsidiary body decides otherwise.

# Rule 22, - Right to speak

<u>22.1</u> Observers referred to <u>in Article IX of the MOST Statutes</u> may, <u>only</u> with the authorization of the President, speak during the discussion of the <u>Intergovernmental</u> Council

22.2 Observers shall not have given the right to speak during the adoption of decisions and voting.

#### Rule 23 - Order of speeches

The President shall call upon speakers in the order in which they have expressed the desire to speak. Members of the <a href="Intergovernmental">Intergovernmental</a> Council shall be accorded precedence.

# Rule 24 - Time-limit on speeches

The President may limit the time to be allowed to each speaker.

#### Rule 25 - Points of order

During the discussion on any matter, a representative of a member of the <a href="Intergovernmental">Intergovernmental</a> Council may at any time raise a point of order, which point of order shall forthwith be decided upon by the President. Any representative may appeal against the ruling of the President, which can only be overruled by a majority of the members present and voting. A representative may not, in raising a point of order, speak on the substance of the matter under discussion.

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Rule 2 <u>6</u> – Suspe	nsion, adjournment, closure	(	Deleted: 3	
	Any representative of a State member of the Intergovernmental Council may at any time propose the suspension or adjournment of a meeting or the adjournment or closure of a debate. Such a motion shall be put to the vote immediately and shall be decided by a majority of members present and voting.			
	Subject to the provisions of Rule 25 above, the following motions	(	Deleted: 2	
	shall have precedence in the following order over all other proposals or motions:			
	(a) to suspend the meeting;			
	(b) to adjourn the meeting;			
	(c) to adjourn the debate on the item under discussion;			
	(d) to close the debate on the item under discussion.			
Rule 2 <u>7</u> , – Voting	grights	(	Deleted: 4	
Art.IV of the Statutes	The <u>Intergovernmental</u> Council shall endeavour to arrive at its decisions by consensus <u>among the members of the</u> <u>Intergovernmental Council</u> . In the event of a vote being taken, each member of the <u>Intergovernmental</u> Council shall have one vote.			
Rule 28. – Voting	5	(	Deleted: 5	
	28,1 Decisions shall be taken by a majority of the members	(	Deleted: 5	
	present and voting, except in the cases specified in Rules 8, 34,	(	Deleted: 7	
	and <u>35,</u>		Deleted: 31	
	28.2 For the numbers of these Rules, the phrase members		Deleted: 32	
	<b>28,2</b> For the purpose of these Rules, the phrase 'members present and voting' means members casting an affirmative or		Deleted: 5	
	negative vote. Members who abstain from voting are			
	considered as not voting.			
Rule 2 <u>9</u> , — Show	of hands and roll-call	(	Deleted: 6	
	Voting shall normally be by show of hands, except that any member may, before the voting starts, request a roll-call. The vote or abstention of each member participating in a roll-call shall be inserted in the report.			
Rule <u>30</u> , – Voting	g on amendments		Deleted: 27	
	30,1 When an amendment to a proposal is moved, the		Deleted: 27	
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amendment shall be voted on first.

30,2 When two or more amendments to a proposal are moved, the <a href="Intergovernmental">Intergovernmental</a> Council shall first vote on the amendment deemed by the President to be furthest removed in substance from the original proposal and then on the amendment next furthest removed therefrom, and so on, until all amendments have been put to the vote. If one or more amendments are adopted, the amended proposal shall then be voted on. If no amendment is adopted the proposal shall be put to the vote in its original form.

30,3 A motion is considered an amendment to a proposal if it merely adds to, deletes from or revises part of that proposal.

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# Rule 31, - Secret ballot

All elections shall be <u>voted</u> by secret ballot unless, in the absence of objections on the part of any one of its members, the <u>Intergovernmental</u> Council decides otherwise.

# Rule 32, - Equally divided votes

If a vote is equally divided, the Intergovernmental Council may decide to repeat voting. If the vote is equally divided again, the proposal shall be regarded as rejected.

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# Rule 33. – Special consultation by correspondence

Should the approval of the Bureau or of the <u>Intergovernmental</u> Council be required for measures of urgency and importance while the Bureau or the <u>Intergovernmental</u> Council is not in session, the Secretariat may consult the members by <u>written</u> correspondence, or <u>correspondence</u> by <u>electronic</u>, <u>video-link</u> or <u>other means of internet</u>.

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# Rule 34 – Amendment

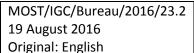
These Rules of Procedure, except when they reproduce provisions of the <a href="Intergovernmental">Intergovernmental</a> Council's Statutes or decisions of UNESCO's General Conference, may be amended by a decision of the <a href="Intergovernmental">Intergovernmental</a> Council taken by a two-thirds majority of the members present and voting, provided that the proposal for amendment has been placed on the agenda.

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# Rule 35 - Suspension

Any provision of these Rules, except when it reproduced provisions of the Statutes or decisions of UNESCO's General Conference, may be suspended by a decision taken by a two-thirds majority of the members present and voting.

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Organisation des Nations Unies pour l'éducation, la science et la culture

Cultural Organization

Meeting of the Bureau of the Intergovernmental Council Paris, 15-16 September 2016 Agenda Item 3

# PRELIMINARY PROPOSALS FOR THE REVISION OF THE STATUTES AND RULES OF PROCEDURE

#### 2. UPDATED REVIEW OF RELEVANT ISSUES

This document, prepared in response to the decisions of the MOST Intergovernmental Council (IGC) at its Twelfth Ordinary Session (1-2 June 2015) and Extraordinary Session (14 November 2015), and of the IGC Bureau (27-28 January 2016), constitutes a revised and updated version of the document circulated for its information to the IGC Bureau in January 2016 (MOST/IGC/Bureau/2016/3.1).

The document reviews the current status of the MOST Statutes and Rules of Procedure, highlighting the main areas with respect to which, on the basis of recent practice, the Statutes and/or Rules of Procedure have been judged obsolete, incomplete or technically flawed.

The present background technical analysis is designed to be read in conjunction with, and to clarify the rationale for, the draft proposals for revision made by the Working Group established by the IGC Bureau at its meeting in January 2016 (document MOST/IGC/Bureau/2016/23.2).

In addition to substantive issues relating to the content of the Statutes and Rules of Procedure, the present document also considers for the information of the IGC Bureau the procedure and timeframe that might be considered appropriate for their revision.

- 1. At its 12<sup>th</sup> Ordinary Session, convened in Paris on 1-2 July 2015, the MOST Intergovernmental Council (IGC), "taking note of the Interim Report on the Audit of the Governance of UNESCO and Dependent Funds, Programmes and Entities (document 196 EX/23 INF.5), and in particular of the remarks concerning the MOST programme in annex 6 thereof", requested the Secretariat "to submit to the aforementioned Extraordinary Session, after consultation with the Bureau, proposals for revision of the Statutes and Rules of Procedure".
- 2. The procedure for revision of the Statutes requires a resolution in due course by the General Conference, on the basis of a recommendation to be made by the IGC, and of consideration by the Executive Board. The revision of the Rules of Procedure requires a decision by the IGC.
- 3. In light of these procedural requirements, and noting, as registered in the Summary Report on the Proceedings of the 12<sup>th</sup> Ordinary Session, that opinion was divided within the IGC as to the desirability of considering the revision of the Statutes and Rules of Procedure before agreement had been reached on a comprehensive strategy for MOST, the Extraordinary Session of the IGC, convened in Paris on 14 November 2015, requested the Bureau to consider issues relevant to revision of the Statutes and Rules of Procedure, alongside its finalization of a draft comprehensive strategy, at its meeting on 27-28 January 2016.
- 4. The IGC further requested the Bureau to take account in this regard of the recommendations made by the External Auditor in its Report on the Audit of the Governance of UNESCO and Dependent Funds, Programmes and Entities (documents 197 EX/28 and 197 EX/28.INF), to the decision thereon by the Executive Board (197 EX/Dec. 28) as reported to the General Conference in document 38 C/63.
- 5. In its resolution on "Governance, procedures and working methods of the governing bodies of UNESCO" (38 C/Res. 101), the General Conference, noting the aforementioned External Auditor's report and decision of the Executive Board, decided "to establish an open-ended working group of all Member States of UNESCO, and invite Member States to submit their views and proposals on governance, procedures and working methods of the governing bodies of UNESCO" and invited "all intergovernmental programmes ... to inscribe, in 2016 if feasible, an item on their agenda concerning the follow-up to the recommendations of the External Auditor's report contained in document 38 C/23, to improve their governance by concrete measures, and to report on their proposals to the Chairperson of the open-ended working group". Item 2 of the provisional agenda of the present meeting responds to this requirement.
- 6. In its discussion on revision of the Statutes and Rules of Procedure during its meeting on 27-28

  January 2016, the IGC Bureau endorsed the review of relevant issues as presented to it in document

MOST/IGC/Bureau/2016/3.1 and, with a view to developing detailed proposals based on broad consultation, established a working group composed of Turkey as Chair, Argentina, Thailand and Egypt, and further including as an expert Mr Jan Monteverde Haakonsen, in his capacity as representative of Norway to the Intergovernmental Council and past member of the Bureau, which was mandated to submit draft proposals on the basis of consultation with the respective regional groups. The working group's report is submitted to the present meeting of the IGC Bureau as document MOST/IGC/Bureau/2016/23.1.

- 7. Without prejudice to consideration of the specific proposals elaborated by the working group, the IGC Bureau has judged that revision of the MOST Statutes and Rules of Procedure should respond to three complementary objectives:
  - a. correction of technical flaws and well identified gaps in the drafting of the current texts, as adopted by the General Conference in Resolution 5.2 of its 27<sup>th</sup> session (1993);
  - b. updating of elements that have become obsolete, including in particular replacement of the Scientific Steering Committee by the Scientific Advisory Committee, or are no longer aligned with the Strategy as endorsed by the Executive Board (199 EX/Dec. 7);
  - c. clarifying processes and procedures, or establishing complementary processes and procedures, to improve governance, particularly in areas specifically indicated by the External Auditor (e.g. frequency of sessions, term limits, technical qualifications of delegates, decision procedures, delegated authority of the Bureau), and taking account of established experience on the relevant issues.
- 8. It was agreed by the IGC Bureau during its meeting in January 2016 that the Statutes have technical flaws and gaps in the following areas:
  - The number of IGC members needs to be corrected to 35, consistently with relevant resolutions of the General Conference (Article II.1).
  - With respect to Article II.7, the issue of communicating technical information to the secretariat should probably be dealt with by the Rules of Procedure not by the Statutes.
  - Article III should probably be revised to separate Ordinary Sessions from the General Conference if established practice is confirmed. This point bears also on Article X.
  - Article IX is unclear and appears inconsistent with Rule 18. Clarification of the status of observers, of the public and of invited experts could be useful. It might further be discussed which general principles deserve to be in the Statutes, and which specific provisions might belong better in the Rules of Procedure.

- Article XIX appears misplaced in the section concerning the Committee, in so far as it concerns both the Council and Committee. It should probably be moved to constitute the final article of the revised Statutes.
- 9. The Statutes appear obsolete in the following respects:
  - Article VII might be revised to ensure that the functions of the IGC adequately reflect the substance of the Strategy as endorsed by the Executive Board.
  - Articles XI-XVIII require revision to reflect the replacement of the Scientific Steering Committee by the Scientific Advisory Committee and to align the functions and activities of SAC with the requirements of the Strategy as endorsed by the Executive Board.
- 10. Clarification of processes and procedures in order to improve governance may be considered *inter alia* in the following areas:
  - Article II.2 is inconsistent with the longstanding practice of holding elections to the IGC and a subsequent Extraordinary Session during the General Conference.
  - Discussion on term limits is required with reference to Article II.4.
  - With reference to Article II.6, discussion is required on whether the wording should be strengthened and perhaps, noting the recommendations of the External Auditor, whether there should be a nominations committee to check eligibility. Any process to check eligibility would, of course, require substantive clarity on the criteria.
  - A discussion may be considered whether Article V should be amended, consistently with the emphasis on resource issues in the draft strategy, to refer explicitly to voluntary contributions by Member States. This may also bear on article XX.
  - Decision-making procedures outside IGC sessions should be clarified, including both the role
    of the Bureau and provision for decisions to be made without physical meetings.
- 11. With respect to the Rules of Procedure, the following analytical points may be noted, again without prejudice to consideration of the specific proposals elaborated by the working group.
- 12. Many rules within the Rules of Procedure duplicate verbatim the provisions of the Statutes. This serves little purpose and is a potential source of confusion. Naturally, it remains the case that all provisions of the Rules of Procedure should be strictly consistent with the Statutes. Arguably, the Rules of Procedure should say nothing about the composition and functions of the IGC, which are fully addressed by the Statutes. However, if the question of term limits is not addressed for the IGC as a whole in the Statutes, it could be appropriate to specify such limits or rotation procedures for the composition of the Bureau in the Rules of Procedure.

- 13. The Statutes give little detail about the conduct of sessions, which is therefore for the Rules of Procedure to fill in. Current Rule 3 has several shortcomings:
  - It deals only with the date and place of sessions, not with all aspects thereof, and should perhaps be so titled.
  - It introduces a verbal confusion by referring to "plenary" sessions, a notion that has no statutory basis and probably should be removed.
  - Rules 3.2 and 3.3 appear incoherent in giving the Director-General the authority to convene a session while empowering a majority of members of IGC to decide where it should take place.
     It might be helpful to clarify the whole process, possibly to state the sessions are convened by the Director-General on the recommendation of the IGC.
- 14. Rule 4 introduces a further verbal confusion in referring to "meetings", which are by definition sessions. In addition, it largely duplicates the Statutes and is therefore perhaps unnecessary, unless reference is to be made to categories of observers not foreseen by the Statutes but consistent with them. Finally, its relation with Rule 18 is unclear in the absence of adequate specification of how the status of observers differs from that of the public. Rule 19, which is relevant in this regard, could perhaps helpfully be combined with the Rule addressing the general status of observers.
- 15. Rule 5 could be amended to make provision for online communication, in which case it should be harmonized and could perhaps be merged with Rule 30. Furthermore, clearer procedures could be specified for proposals under Rule 5.4. In so far as the Director-General prepares the agenda in consultation with the Bureau (Rule 5.1), it does not obviously make sense for the Director-General and Bureau to have a separate right to propose items. And the right of IGC members to propose items separately from the proceedings of the IGC needs clarification in terms of timeline and process.
- 16. Rule 8, as noted previously by the IGC Bureau, fails to address many practical issues, including procedures for chairing, the status of observers, the presence on an ad hoc basis of external experts, the process by which meetings are convened and the agenda set, the basis for establishment of working groups, the possibility of using technologies for virtual meetings, and deadlines for circulation of documents. It may be helpful to introduce specific proposals for each of these points, possibly reflecting existing practice.
- 17. Rules 9 and 10 could perhaps be more conveniently combined, consistently with Rule 31 of the Rules of Procedure of the General Conference, which states as follows:

- 1. If the President finds it necessary to be absent during a meeting or any part thereof, he shall appoint one of the Vice-Presidents to take his place.
- 2. If the President is obliged to be absent for more than two days, the General Conference may, on the motion of the Bureau, elect one of the Vice-Presidents as Acting President for the whole period of the President's absence.
- 3. A Vice-President sitting as President, or an Acting President, shall have the same powers and responsibilities as the President.
- 18. Rule 12 mentions the Executive Secretary, but fails to define the position or the role. It could be helpful to correct this.
- 19. Rule 17.3 could be amended to refer to all sessions and meetings of subsidiary bodies in order to clarify the basis on which the requirement for a quorum can be suspended.
- 20. Rule 28 is unsatisfactory in so far as it provides no practical guidance for the actual conduct of elections, including in particular the process of nomination and the question whether officers hold office in their personal capacity or as the representatives of their respective Member States. Specific procedures could helpfully be defined in this regard. Furthermore, the established practice that elections are conducted by acclamation, except in special cases, could perhaps be reflected in the Rules of Procedure.
- 21. Rule 30 could helpfully specify the basis on which the Bureau or the IGC may use video technologies to conduct business. In addition, it is unclear in the current text how decisions can be made outside a formal meeting or session, and this could be more precisely drafted. Alternatively, references to the Bureau and IGC could be split, with possibly different substantive rules, in order to have for convenience just one Rule covering all issues relating to the Bureau.
- 22. In addition to the substantive issues addressed above in paragraphs 8-10 (Statutes) and 12-21 (Rules of Procedure), the Bureau is called upon to make proposals to the IGC with respect to the timeline appropriate for revision.
- 23. The most expeditious procedure would entail submission to the Ordinary Session of the IGC scheduled in March 2017 of redrafted Rules of Procedure for adoption and of redrafted Statutes the adoption of which could be recommended to the General Conference at its 39<sup>th</sup> session in November 2017.
- 24. However, in so far as the General Conference will, at the aforementioned session, be considering under follow-up to 38 C/Res. 101 general issues bearing on the governance of UNESCO, and thus on substantive options to be reflected in the revision of the MOST Statutes, it may be considered

appropriate to delay adoption of proposals for such revision until the first session of the IGC following the 39<sup>th</sup> session of the General Conference. In this case, the revised Statutes could be adopted by the General Conference at its 40<sup>th</sup> session. If such a timeline were proposed to the IGC, it would still be able to consider at its Ordinary Session in March 2017 an indicative draft, possibly including options, which would provide an agreed basis for subsequent finalization taking account of such decisions as the General Conference may take at its 39<sup>th</sup> session.

25. Revision of the Rules of Procedure falls within the competence of the IGC under Article VI of the currently applicable Statutes, in conjunction with Rule 31 of the Rules of Procedure. Regardless of the timeline adopted for revision of the Statutes pursuant to paragraphs 23 and 24 above, the Bureau could therefore submit to the IGC for adoption at its Ordinary Session in March 2017 revised draft Rules of Procedure. Further revision might in that case be required at a later date to ensure consistency of the Rules of Procedure with the revised Statutes as adopted in due course by the General Conference.



Cultural Organization

Organisation
des Nations Unies
pour l'éducation,

la science et la culture

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13th session of the Intergovernmental Council (IGC) of the Management of Social Transformations (MOST) Programme

DRAFT PROVISIONAL AGENDA

**Kuala Lumpur** 

16-17 March 2017

Item	Title	Source	Documents Envisaged	Decision Expected
		Opening Session	<u> </u>	
1	Adoption of Agenda and Timetable	Rules of Procedure 6	MOST/IGC/2017/1.1 Provisional Agenda	Adoption
		Rules of Procedure 7	MOST/IGC/2017/1.2	
		Recommendations from the Bureau to the MOST IGC	Provisional Timetable	
		adopted on 16 September (MOST/IGC/Bureau/2016/26)		
		Activity Related Matte	l rs	
2	MOST Activity Report     a) Presentations by VPs     b) Presentation by the Executive- Secretary		MOST/IGC/2017/2 Report on activities implemented by the Secretariat since the 12 <sup>th</sup> session of the IGC	Take note
3	Examination of a Draft 2016-2021 Action Plan for implementation of the MOST Strategy	MOST/IGC/Bureau/2016/26  Recommendations from the Bureau to the MOST IGC adopted on 16 September	MOST/IGC/2017/3 2016-2021 MOST Action Plan	Endorsement after revision if required
4	MOST initiative on the background causes, processes and social implications of migration	MOST/IGC/Bureau/2016/26  Recommendations from the Bureau to the MOST IGC adopted on 16 September	MOST/IGC/2017/4  Draft MOST Initiative on the background causes, processes and social implications of migration	Adoption after revision if required
5	Report by the Chair of the Scientific Advisory Committee	MOST Statutes Article XVIII	MOST/IGC/2017/5  Report by the Chair of SAC	Take note

		Administrative Matter	S	
6	Consideration of follow-up to General Conference Resolution 38 C/Res.101	General Conference Resolution 38 C/Res.101  Document 196 EX/23/INF.5 Audit of the Governance of UNESCO and dependent Funds, Programmes and Entities	MOST/IGC/2017/6 Secretariat background paper on relevant issues	Observation addressed to General Conference working group on governance
7	Revision of the MOST Statutes and Rules of Procedure	MOST Statutes Article XIV and Rule of Procedure 31  MOST/IGC/Bureau/2016/26 Recommendations from the Bureau to the MOST IGC adopted on 16 September  MOST/IGC/2015/DEC (12 <sup>th</sup> Ordinary session of the MOST IGC)  Decisions of the Extraordinary Session of the IGC (November 2015) and the IGC Bureau (January 2016)	MOST/IGC/2017/7 Options for revision and rationale thereof	Decision on process, timing and if appropriate substance of revision
	Ado	ption of Draft Decisions and Cl	osing Session	l
8	Decisions and recommendations		MOST/IGC/2017/8 MOST IGC Draft Decision as elaborated by the Bureau	Adoption