

United Nations Educational, Scientific and Cultural Organization

> Organisation des Nations Unies pour l'éducation, la science et la culture

Organización de las Naciones Unidas para la Educación, la Ciencia y la Cultura

Организация Объединенных Наций по вопросам образования, науки и культуры

منظمة الأمم المتحدة للتربية والعلم والثقافة

联合国教育、 · 科学及文化组织 .

CLT-15/6.SP/CONF.202/Decisions Paris, 18 January 2016 Original: English / French

# 6 SP Decisions

# SECOND PROTOCOL TO THE HAGUE CONVENTION OF 1954 FOR THE PROTECTION OF CULTURAL PROPERTY IN THE EVENT OF ARMED CONFLICT

#### SIXTH MEETING OF THE PARTIES

UNESCO, Paris, 8 (p.m.) – 9 December 2015

#### **ADOPTED DECISIONS**

#### **DECISION 6.SP 1**

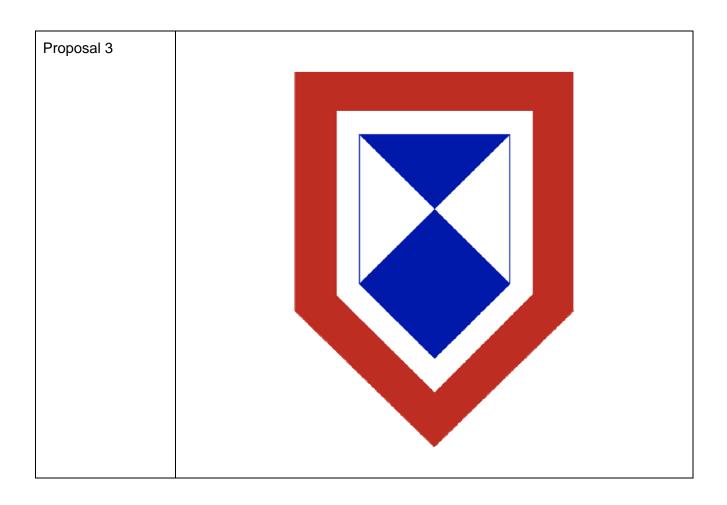
- 1. Having considered document CLT-15/6.SP/CONF.202/1,
- Adopts the agenda of its Sixth Meeting as follows:
  - 1. Opening of the meeting
  - 2. Election of the Bureau
  - Adoption of the agenda
  - 4. Report of the Secretariat on its activities
  - 5. Report of the Chairperson of the Committee to the Meeting of the Parties
  - 6. Election of six members of the Committee for the Protection of Cultural Property in the Event of Armed Conflict
  - 7. Creation of a distinctive emblem for cultural property under enhanced protection and establishment of the modalities for its use
  - 8. Approval of amendments to the Guidelines for the Implementation of the Second Protocol to the Hague Convention: Immediate Surroundings
  - 9. Creation of a Special Account for Enhancing the Human Resources of the Secretariat of the 1954 Hague Convention and its two Protocols
  - Report on the implementation of the strategy for encouraging ratifications of the Second Protocol to the 1954 Hague Convention for the Protection of Cultural Property in the Event of Armed Conflict
  - 11. Miscellaneous
  - 12. Closure of the meeting

#### **DECISION 6.SP 2**

- 1. Having examined document CLT-15/6.SP/CONF.202/2,
- 2. <u>Thanks</u> the Committee for recommending a distinctive emblem for cultural property under enhanced protection as contained in Annex I thereto;
- 3. <u>Also thanks</u> the Committee for the proposals for the modifications of the Guidelines for the Implementation of the Second Protocol contained in Annex II thereto;
- 4. <u>Endorses</u> the above-mentioned distinctive emblem and the amendments to the Guidelines as proposed in Annexes I and II to the present document.

Annex I

Distinctive Emblem for Cultural Property under Enhanced Protection, including its graphic charter



# Annex II Draft amendments to the Guidelines for the Implementation of the 1999 Second Protocol

Guidelines for the Implementation of the 1999 Second Protocol Pr

**Proposed amendments** 

#### III.E Use of the emblem

94. The provisions of the Convention define the use of the emblem to mark cultural property under general and special protection. The Second Protocol does not include any provisions on how to mark cultural property under enhanced protection with the emblem.

- 95. As cultural property under enhanced protection is, by definition, cultural property, Parties are entitled to mark such cultural property in accordance with Article 6 of the Convention.
- 96. The Parties should make an effort to increase awareness and enhance respect for the emblem at national and international levels.

# III.E Use of the emblem The Distinctive Emblem for cultural property under enhanced protection and modalities for its use

- 94. The provisions of the Convention define the use of the emblem to mark cultural property under general and special protection. The Second Protocol does not include any provisions on how to mark cultural property under enhanced protection with the emblem. Without prejudice to the provisions of the 1954 Hague Convention and the Regulations for its execution relating to the marking of cultural property under general protection and to the marking of cultural property under special protection, a distinctive emblem (hereinafter the "Distinctive Emblem") is created for the exclusive marking of cultural property under enhanced protection.
- 95. As cultural property under enhanced protection is, by definition, cultural property, Parties are entitled to mark such cultural property in accordance with Article 6 of the Convention. "Marking of cultural property under enhanced protection" means marking as defined ratione materiae in paragraph 103 of these Guidelines.
- 96. The Parties should make an effort to increase awareness and enhance respect for the emblem at national and international levels. The considerations related to the visibility of the Distinctive Emblem guide the Parties in their choice of modalities for placing

of the Distinctive Emblem.

# **Modalities for using the Distinctive Emblem**

97. The Distinctive Emblem should be used in accordance with the modalities for its use, as set out below. Under these Guidelines, the expression "modalities for using the Distinctive Emblem" covers the basic principles relating to the Distinctive Emblem, the modalities for its use and measures protecting it from misuse.

# **Basic principles relating to the Distinctive Emblem**

- 98. The Distinctive Emblem is intended to ensure the recognition and identification of cultural property under enhanced protection, particularly during the conduct of hostilities, in order to ensure the effectiveness of the provisions of the Second Protocol and, more particularly, to contribute to the effectiveness of Article 12 on the "Immunity of cultural property under enhanced protection". The Distinctive Emblem is also intended to ensure legal certainty with regard to criminal responsibility of belligerents in order to ensure reasonable implementation of Article 15 (1) of the Second Protocol. Under these Guidelines. "reasonable implementation" means establishing as criminal offences under domestic criminal law of the Parties serious violations of the Second Protocol as set forth in Article 15 (2) of the Second Protocol.
- 99. The marking of cultural property under enhanced protection is declaratory of the enhanced protection granted for cultural property pursuant to a decision taken by the Committee. The marking of cultural property, while contributing to the effectiveness of enhanced protection, has no constitutive effect.
- 100. On account of its use for protective purposes and in order to ensure its visibility, the Distinctive Emblem without prejudice to the use of other relevant emblems, in particular the

World Heritage emblem, to mark cultural property – should be affixed alone without any other logo and/or emblem, due consideration being taken of a combatant's field of vision when directing an attack, be it from the land, sea or air, during hostilities.

101. The Distinctive Emblem must be used in accordance with the relevant rules of international humanitarian law and the modalities *ratione materiae* and *ratione temporis* for its use specified in these Guidelines. All use of the Distinctive Emblem that is inconsistent with observance of the prescribed rules should be considered to be misuse.

102. When the Committee grants enhanced protection for cultural property under the normal procedure, it encourages the Party that has jurisdiction or control over that cultural property to mark it by using the Distinctive Emblem for cultural property under enhanced protection. When the Committee is requested to grant enhanced protection under the emergency procedure, it requests the Party that has jurisdiction or control over the cultural property to mark the property.

**Modalities for using the Distinctive Emblem** 

Use ratione materiae

103. The Distinctive Emblem should be used only to mark cultural property under enhanced protection. It may not be used for purposes – e.g. commercial, non-commercial – other than those specified in these Guidelines.

104. The use of the Distinctive Emblem for cultural property under enhanced protection is without prejudice to the provisions of the 1954 Hague Convention and the Regulation for its execution with regard to the application of the "transport under special protection"

#### Use ratione temporis

- 105. In peacetime, Parties that have jurisdiction or control over cultural property under enhanced protection may make preparations to mark such property by using the Distinctive Emblem.
- 106. In times of armed conflict i.e. from the outbreak of hostilities leading to the advent of the armed conflict until the end of the armed conflict, including occupation the Parties to the conflict are encouraged to mark cultural property under enhanced protection by using the Distinctive Emblem.
- 107. Without prejudice to Article 17 paragraph (2) of the 1954 Hague Convention, in the event of suspension or cancellation of enhanced protection by the Committee, Parties that have jurisdiction or control over the cultural property concerned by said suspension or cancellation should remove the Distinctive Emblem that had been used to mark the property.

# Modalities for placing the Distinctive Emblem

- 108. The Distinctive Emblem should be placed and the extent of its visibility determined at the discretion of the Parties' competent authorities.
- 109. As cultural property under enhanced protection is primarily part and parcel of heritage that is of the greatest importance to humanity, the Distinctive Emblem should be placed on the cultural property in a manner benefitting the property.
- 110. The Parties' resources permitting, technological developments will determine the means used in times of peace and in times of armed conflict to place the Distinctive Emblem on cultural property, including movable property, under enhanced protection.

#### Protection of the Distinctive Emblem from misuse

- 111. Use of the Distinctive Emblem that does not comply with principles set out in these Guidelines should be avoided.
- 112. The Parties are encouraged to disseminate the information concerning the Distinctive Emblem and the modalities for its use both within their civilian population and among military personnel.
- 113. The Parties are encouraged to enact legislation on the protection of the Distinctive Emblem and the modalities for its use and/or take other measures, as appropriate, on the protection of the Distinctive Emblem and the modalities for its use.

Table 2: Examples of possible measures of international assistance provided by the Committee

Purpose of international assistance	Resources		Technical measures	Legal measures
Preparatory measures	- Disbursement Fund	from the	<ul> <li>Training of staff and specialists at all levels in the field of protection of cultural property under enhanced protection</li> <li>Provision of experts and skilled personnel to ensure that the preparatory protection work is carried out correctly</li> <li>Expert advice on peacetime preparatory measures (preparation and regular update of inventories, surveys, maps, publications, websites, etc.) with regard to immovable and movable cultural property, the creation of the relevant administrative services for the protection of cultural property, and the organization of refuges for movable cultural property</li> <li>Expert advice related to the marking of cultural property under enhanced protection with the distinctive emblem in accordance with Article 6 of the Convention</li> <li>Dispatch of technical missions to undertake operational project</li> </ul>	Expert advice on the elaboration and updates of Parties' national legislation implementing different aspects of the Second Protocol, such as administrative, technical or penal measures.
Emergency measures	Fund	from the	<ul> <li>Organisational ad hoc measures for drawing up emergency plans, preparing inventories, surveys, maps, publications, websites, etc.</li> <li>Establishment and operation of ad hoc infrastructures</li> <li>Establishment of refuges for movable cultural property under enhanced protection for its temporary protection</li> </ul>	Assistance in the elaboration and enactment of laws under emergency procedure, as appropriate.
Recovery measures	- Disbursement f Fund	from the	<ul> <li>Dispatch of experts and skilled personnel to help preserve assist in the preservation and conserve conservation of damaged cultural property</li> <li>Provision of the appropriate equipment and/or administrative assistance with a view to facilitating the return of the removed cultural property in accordance with Article 5 of the Second Protocol</li> </ul>	

Table 3: Examples of possible measures of technical assistance provided by UNESCO

Forms of Technical Assistance of UNESCO	Resources	Technical measures	Legal measures
Expert advice	- Resources of UNESCO	- Expert advice on peacetime preparatory measures based on the experience of other Parties, High Contracting Parties which are not parties to the Second Protocol, other UNESCO Member States, and relevant international and national governmental organizations having objectives similar to those of the Convention and its two Protocols. In particular, the provision of such advice focuses on (i) the preparation and regular updates of inventories of immovable and movable cultural property, (ii) the creation of the relevant administrative services for the protection of cultural property, and (iii) the organization of refuges for movable cultural property  - Expert advice related to the marking of cultural property under enhanced protection with the distinctive emblem of the Convention (as recommended by part III.E on <i>The Use of the Emblem</i> of the current Guidelines)  - Expert advice on the dissemination of the provisions of the Second Protocol within the general public and target groups (i.e., the military or law enforcement agencies)	- Expert advice on the elaboration and update Parties' national legislation implementing different aspects of the Second Protocol, such as administrative, technical or penal measures
Operational activities	- Resources of UNESCO	Dissemination of various studies and reports on different aspects of the implementation of the Second Protocol     Dispatch of technical missions to undertake operational projects	

# **DECISION 6.SP 3**

- 1. Having examined document CLT-15/6.SP/CONF.202/3,
- 2. Taking note of the proposed revisions of the Guidelines by the Committee,
- 3. Thanking the Secretariat for preparing this document,
- 4. Resubmits the issue to the Committee for further examination, and asks the Committee to take into account the debates of its Sixth Meeting,
- 5. <u>Decides</u> to include this item of the Immediate Surroundings on the agenda of its next Meeting.

#### **DECISION 6.SP 4**

- 1. <u>Having examined</u> document CLT-15/6.SP/CONF.202/4/REV,
- 2. Recalling Decision 9.COM 9 of the Committee, welcomes the preparation of this document,
- 3. <u>Also recalling</u> the recommendation 1(a) made by IOS for the Audit of the Working Methods of Cultural Conventions (IOS/AUD/2013/06),
- 4. Acknowledging the urgent need to enhance the human resources of the Secretariat,
- 5. Recommends to the Director-General of UNESCO to establish "The Special Account for Human Resources of the Secretariat of the 1954 Hague Convention and its two Protocols" in accordance with Article 6.5 of the Financial Regulations of UNESCO and taking into consideration the resolutions on Special Accounts as adopted by the General Conference at its 38th session, and amend as necessary the Financial Regulations presented in Annex 1 of document CLT-15/6.SP/CONF.202/4/REV;
- 6. <u>Further requests</u> the Director-General of UNESCO to present at the Seventh Meeting of the Parties, the final version, as presented at the Executive Board of UNESCO, of the Financial Regulations of "The Special Account for Human resources of the Secretariat of the 1954 Haque Convention and its two Protocols":
- 7. <u>Strongly invites</u> the States Parties and potential donors to make voluntary financial contributions to strengthen the Secretariat's work;
- 8. Requests the Secretariat to report back to the Seventh Meeting of the Parties on the operations of the Special Account.

#### Annex 1

FINANCIAL REGULATIONS OF THE SPECIAL ACCOUNT FOR ENHANCING HUMAN RESOURCES OF THE SECRETARIAT OF THE 1954 HAGUE CONVENTION AND ITS TWO PROTOCOLS (1954 AND 1999)

### **Article 1 – Creation of a Special Account**

- 1.1 In accordance with Article 6, paragraph 5, of the Financial Regulations of UNESCO, there is hereby created a Special Account for Enhancing Human Resources of the Secretariat of the 1954 Hague Convention and its two Protocols (1954 and 1999), hereafter referred to as the Special Account.
- 1.2 The following regulations shall govern the operation of the Special Account.

#### Article 2 - Financial period

The financial period shall correspond to that of UNESCO.

# Article 3 - Purpose

In accordance with Decision 6.SP 4 of the 6<sup>th</sup> Meeting of Parties to the 1999 Second Protocol to the Hague Convention of 1954 for the Protection of the Cultural Property in the Event of Armed Conflict (hereinafter referred to as "**the Convention**"), the purpose of the Special Account is to enhance the human resources of the Secretariat of the 1954 Hague Convention and its two Protocols.

#### Article 4 - Income

The income of the Special Account shall consist of:

- (a) voluntary contributions from State Parties of the Convention, other States, international agencies and organizations, as well as other entities;
- (b) such subventions, endowments, gifts and bequests as are allocated to it for purposes consistent with the object of the Special Account;
- (c) miscellaneous income, including any interest earned on the investments referred to in Article 7 below.

# Article 5 - Expenditure

The Special Account shall be debited with the expenditure relating to its purpose as described in Article 3 above, including administrative expenses specifically relating to it and programme support costs applicable to Special Accounts.

#### **Article 6 – Accounts**

- 6.1 The Chief Financial Officer shall maintain such accounting records as are necessary.
- 6.2 Any unused balance at the end of a financial period shall be carried forward to the following financial period.
- 6.3 The accounts of the Special Account shall be presented for audit to the External Auditor of UNESCO, together with the other accounts of the Organization.
- 6.4 Contributions in kind shall be recorded outside the Special Account.

#### Article 7 - Investments

- 7.1 The Director-General may make short-term investments of sums standing to the credit of the Special Account.
- 7.2 Interest earned on these investments shall be credited to the Special Account.

#### Article 8 - Closure of the Special Account

The Director-General shall decide upon the closure of the Special Account at such time as she/he deems that its operation is no longer necessary and inform the Executive Board accordingly.

#### **Article 9 – General provision**

Unless otherwise provided in these Regulations, the Special Account shall be administered in accordance with the Financial Regulations of UNESCO.