Building Urban Flood Risk Resilience under deep uncertainty

A CRIDA Case Study in Udon Thani, Thailand
June 2020

Guillermo Mendoza,
International Center for Integrated Water Resources
Management





Udon Thani, Central pla 2 a Thailand Water Basin UDON THANI PROVINCE Flood Extent 2008 Flood Extent 2011 Flood Extent 2012 THAILAND Recurrent Flood

Population (2019): ~150,000 registered // City area: ~50km² (475% growth in designated boundaries since 1953)

Bottom-up Principles used in Udon Thani

- (1) generate plans that mitigate against future unknown scenarios in a way that doesn't require us to predict the future; and
- (2) identify vulnerabilities to potential future scenarios;
- (3) provide a collaborative framework for risk informed decision making under deep uncertainty.



Principles

- (1) generate plans that mitigate against future unknown scenarios in a way that doesn't require us to predict the future; and
- (2) identify vulnerabilities to potential future scenarios;
- (3) provide a collaborative framework for risk informed decision making under deep uncertainty.

Need to make a decision: "What, When, Where, How Much" in timely & cost effective manner.

- 1. Choice of future climate projection is deeply uncertain
 - Standard cash-flow procedures are biased to least robust solution
- 2. Pragmatic / decision scaled approach
- 3. 'Business-as-usual', robust, adaptable, or both?



Principles

- (1) generate plans that mitigate against future unknown scenarios in a way that doesn't require us to predict the future; and
- (2) identify vulnerabilities to potential future scenarios;
- (3) provide a collaborative framework for risk informed decision making under deep uncertainty.

Need to make a decision: "What, When, Where, How Much" in timely & cost effective manner.

- 1. Choice of future climate projection is deeply uncertain
 - Standard cash-flow procedures are biased to least robust solution
- 2. Pragmatic / decision scaled approach
- 3. 'Business-as-usual', robust, adaptable, or both?

Plans must be <u>Complete</u> and <u>Effective</u>:

- **1. Bottom-Up Approaches** = avoid chronic unacceptable performance (not plan to mitigate a specific future climate)
- 2. <u>Stress test</u>: Discover the combinations of stressors that lead to failure (e.g. Δ urbanization + Δ demographics + Δ rainfall intensity)
 - **Decision scaling**: Align the technical analysis to the decision needs
- 3. Uses science to assess the plausibility of those states

Principles

- (1) generate plans that mitigate against future unknown scenarios in a way that doesn't require us to predict the future; and
- (2) identify vulnerabilities to potential future scenarios;_
- (3) provide a collaborative framework for risk informed decision making under deep uncertainty.

Need to make a decision: "What, When, Where, How Much" in timely & cost effective manner.

- 1. Choice of future climate projection is deeply uncertain
 - Standard cash-flow procedures are biased to least robust solution
- 2. Pragmatic / decision scaled approach
- 3. 'Business-as-usual', robust, adaptable, or both?

Plans must be **Complete** and **Effective**:

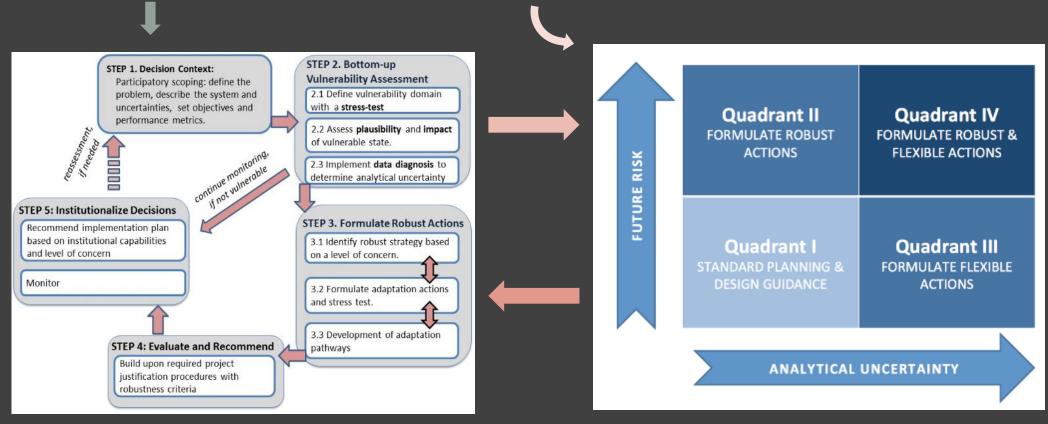
- **1. Bottom-Up Approaches** = avoid chronic unacceptable performance (not plan to mitigate a specific future climate)
- 2. <u>Stress test</u>: Discover the combinations of stressors that lead to failure (e.g. Δ urbanization + Δ demographics + Δ rainfall intensity)
 - **Decision scaling**: Align the technical analysis to the decision needs
- 3. Uses <u>science to assess the plausibility</u> of those states

Plans must be **Efficient** and **Acceptable**:

- 1. Acceptability has cultural, legal and social aspects.
- 2. Risk communication is important for planning under deep uncertainty
- 3. Standard economic approaches + incremental costs for 'robustness' or 'flexibility'
- 4. Added costs may require ancillary benefits (think: multi-purpose projects)
- 5. Decision makers like to evaluate options and not 'black-box' solution

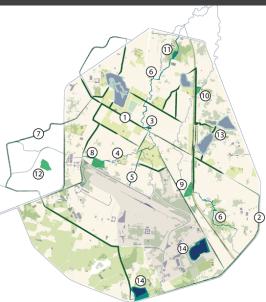
CRIDA FRAMEWORK

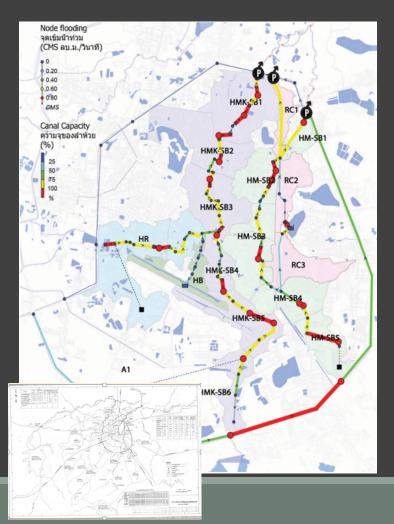
A planning framework that is coupled with a 'Level of Concern' analysis about the uncertain future



Stress tests: Uncover vulnerability domain & test effectiveness of plans







Stress Test: **Run many iterations** of hydraulic model simulations to discover

when/how it "breaks".









A collaborative process informed by risk assessment and management



Periodic briefings for direction held with decision makers. The mayor and director of Public Works SVP results.

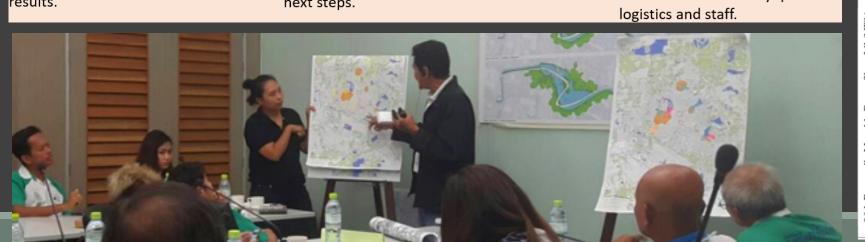


Source: estudioOCA

At various stages of the process, decision makers validated a planning milestone, requested additional information, and provide next steps.



USACE style planning charrettes with stakeholders were held to discuss alternatives / concepts at the sites. The city provided logistics and staff.



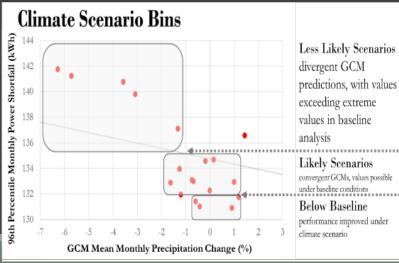
Plan is robust to
40% more urban
and increased
rainfall intensity
40% more
10%

Plan is robust to 90% urban catchment and rainfall intensity increase of 20%

COST

An Incremental Cost Analysis of various nonmonetized preferred indicators by stakeholder permitted an evaluation of the impact of incremental investments for robustness with respect to the various interests.

This also allows a discussion on shared risk and benefits.



Thank you



Udon Thani Mayor, Itthipol Treewatanasuwan, opening remarks at a workshop to share lessons with Lao PDR city officials







estudioOCA





