



NATIONAL PLANNING AUTHORITY



THIRD NATIONAL DEVELOPMENT PLAN (NDPIII) 2020/21 – 2024/25



June 2020





THE REPUBLIC OF UGANDA

THIRD NATIONAL DEVELOPMENT PLAN (NDPIII) 2020/21 – 2024/25

VISION

“A Transformed Ugandan Society from a Peasant to a Modern and Prosperous Country within 30 years”

GOAL

“Increased Household Incomes and Improved Quality of Life of Ugandans”

THEME

“Sustainable Industrialization for inclusive growth, employment and wealth creation”

June 2020

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LIST OF ACRONYMS

Abbreviation	Description
ACD	Anti-Corruption Division
AfCFTA	African Continental Free Trade Area
AfDB	African Development Bank
AFROSAL	African Organization of Supreme Audit Institutions
AGI	Agro-Industrialization
ASSIP	Accountability Sector Strategic Investment Plan
BCCU	Bugisu Coffee Cooperative Union
BTVET	Business, Technical and Vocational Training
BOU	Bank of Uganda
CDOs	Community Development Officers
CMA	Capital Markets Authority
CME	Community Mobilization and Empowerment
CNDPF	Comprehensive National Development Planning Framework
COMESA	Common Market for East and Southern Africa
CNOOC	China National Oil Corporation
CSOs	Civil Society Organisations
CTC	Cut, Tear and Curl
DDA	Dairy Development Authority
DDEG	Discretionary Development Equalisation Grant
DEI	Directorate of Ethics and Integrity
DFS	Digital Financial Services
DIT	Directorate of Industrial Training
DLG	District Local Government
DPP	Directorate of Public Prosecution
DPs	Development Partners
DRMS	Domestic Revenue Mobilisation Strategy
EAC	East African Community
EBA	Everything But Arms
ECCE	Early Childhood Care and Education
ECD	Early Childhood Development
EIA	Environmental Impact Assessment
EITI	Extractive Industries Transparency Initiative
EPRC	Economic Policy Research Centre
ERA	Electricity Regulatory Authority
FBOs	Faith Based Organizations
FDC	Forum for Democratic Change
FDI	Foreign Direct Investment
FID	Final Investment Decision
FGM	Female Genital Mutilation
FSDS	Financial Sector Development Services
GAPR	Government Annual Performance Report
GCIC	Government Citizen Interaction Centre

GDP	Gross Domestic Product
GER	Gross Enrollment Ratio
GKMA	Greater Kampala Metropolitan Area
HCs	Health Centres
HCI	Human Capital Index
HDI	Human Development Index
HESFEB	Higher Education Students Financing Board
HIPC	Highly Indebted Poor Countries
HRBA	Human Rights Based Approach
HTTI	Hotel and Tourism Training Institute
IBP	Integrated Bank of Projects
ICBT	Informal Cross Border Trade
ICT	Information and Communication Technology
IFMIS	Integrated Finance Management Information System
IG	Inspectorate of Government
ITNS	Insecticides Treated Nets
IPP	Integrated Personal and Payroll System
IRA	Insurance Regulatory Authority
ISO	International Standards Organization
JLOS	Justice, Law and Order Sector
KCCA	Kampala Capital City Authority
KIBP	Kampala Industrial and Business Park
KIIDP	Kampala Capital Authority Infrastructure Development Project
LED	Local Economic Development
LGs	Local Governments
MAAIF	Ministry of Agriculture Animal Industry and Fisheries
MATIP	Market and Agricultural Trade Improvement Project
MDAs	Ministries Departments and Agencies
MEMD	Ministry of Energy and Mineral Development
MTEF	Medium Term Expenditure Framework
MoTIC	Ministry of Trade Industry and Cooperatives
MICE	Meetings, Incentives, Conferences and Events
MIS	Management Information System
MEACA	Ministry of East African Community Affairs
MODVA	Ministry of Defense and Veteran Affairs
MoES	Ministry of Education and Sports
MoFA	Ministry of Foreign Affairs
MoFPED	Ministry of Finance Planning and Economic Development
MOH	Ministry of Health
MoGLSD	Ministry of Gender, Labour and Social Development
MoIA	Ministry of Internal Affairs
MoICT&NG	Ministry of Information and Communication Technology and National Guidance
MoJCA	Ministry of Justice and Constitutional Affairs
MoLG	Ministry of Local Government

MoLHUD	Ministry of Lands, Housing and Urban Development
MoPS	Ministry of Public Service
MoSTI	Ministry of Science Technology and Innovation
MoTWA	Ministry of Tourism, Wildlife and Antiquities
MoWE	Ministry of Water and Environment
MoWT	Ministry of Works and Transport
MPs	Members of Parliament
MSMEs	Micro Small and Medium Enterprises
MTR	Mid-Term Review
NAADS	National Agricultural Advisory Services
NAGRC&DB	National Animal Genetic Resource Centre and Data Bank
NARO	National Agricultural Research Organization
NDCs	Nationally Determined Contributions
NER	Net Enrollment Ratio
NFA	National Forestry Authority
NFLC	National Farmer Leadership Centre
NRI	Networked Readiness Index
NCHE	National Council of Higher Education
NPA	National Planning Authority
NARO	National Agricultural Research Organization
NCDC	National Curriculum Development Centre
NCDs	Non-Communicable Diseases
NDP	National Development Plan
NDPI	First National Development Plan
NDPII	Second National Development Plan
NDPIII	Third National Development Plan
NEMA	National Environment Management Authority
NFA	National Forestry Authority
NGOs	Non-Governmental Organizations
NIMES	National Integrated Monitoring and Evaluation Strategy
NITA	National Information Technology Authority
NMT	Non-Motorized Transport
NRM	National Resistance Movement
NSS	National Statistics System
NSSF	National Social Security Fund
NTMs	Non-Tariff Measures
OAG	Office of the Auditor General
OP	Office of the President
OPM	Office of the Prime Minister
OPMIS	Office of the Prime Minister Management Information System
OVCs	Orphans and other Vulnerable Children
OWC	Operation Wealth Creation
PAP	Project Affected Persons

PAU	Petroleum Authority of Uganda
PBS	Programme Based Budgeting System
PEFA	Public Expenditure and Financial Accountability
PFM	Public Finance Management
PFMA	Public Finance Management Act
PIBID	Presidential Initiative for Banana Industrial Development
PIP	Public Investment Plan
PIMS	Public Investment Management Strategy
PPDA	Public Procurement and Disposal of Public Assets
PPP	Public Private Partnership
PRDP	Peace Reconstruction and Development Programme
PSFU	Private Sector Foundation Uganda
PSRs	Public Sector Reforms
PWDs	Persons with Disabilities
QHSSE	Quality Health Safety Security and Environment
QMS	Quality Management Systems
REA	Rural Electrification Agency
REE	Rare Earth Elements
R&D	Research and Development
ROM	Results Oriented Management
ROW	Right of Way
SACCOs	Saving and Credit Cooperative Organizations
SAGE	Social Assistance Grant for Empowerment
SDGs	Sustainable Development Goals
SDPs	Sector Development Plans
SGR	Standard Gauge Railway
STEM	Science, Technology, Engineering and Mathematics
STI	Science Technology and Innovation
STEI	Science Technology, Engineering and Innovation
SMEs	Small and Medium Enterprises
SOEs	State Owned Enterprises
TRWR	Total Renewable Water Resources
TSA	Tourism Satellite Account
TSA	Treasury Single Account
TVET	Technical and Vocational Education and Training
UAC	Uganda AIDS Commission
UBC	Uganda Broadcasting Cooperation
UCAA	Uganda Civil Aviation Authority
UBOS	Uganda Bureau of Statistics
UCC	Uganda Communications Commission
UCDA	Uganda Coffee Development Authority
UCE	Uganda Commodity Exchange
UDB	Uganda Development Bank
UDC	Uganda Development Cooperation

UEDCL	Uganda Electricity Distribution Company Limited
UEGCL	Uganda Electricity Generation Company Limited
UETCL	Uganda Electricity Transport Company Limited
UEPB	Uganda Export Promotions Board
UFZA	Uganda Free Zones Area
UHI	Uganda Heart Institute
UHRC	Uganda Human Rights Commission
UICT	Uganda Institute of Information and Communications Technology
UIRI	Uganda Industrial Research Institute
ULC	Uganda Land Commission
UMA	Uganda Manufactures Association
UNBS	Uganda Bureau of Standards
UNCST	Uganda National Council of Science and Technology
UNDESA	United Nations Department of Economics and Social Affairs
UNECA	United Nations Economic Commission for Africa
UNHCC	Uganda National Housing and Construction Corporation
UNMA	Uganda National Metrological Authority
UNOC	Uganda National Oil Company
UPC	Uganda People’s Congress
UPE	Universal Primary Education
UPF	Uganda Police Force
UNHS	Uganda National Household Survey
UNRA	Uganda Road Authority
URA	Uganda Revenue Authority
URBRA	Uganda Retirement Benefits Regulatory Authority
URC	Uganda Railway Cooperation
URF	Uganda Road Fund
USE	Uganda Securities Exchange
USSIA	Uganda Small Scale Industries Association
USMID	Uganda Support to Municipal Infrastructure Development
UTL	Uganda Telecom
UIA	Uganda Investment Authority
UIRI	Uganda Industrial Research Institute
UMFSC	Uganda Microfinance Support Centre
UNBS	Uganda National Bureau of Standards
URA	Uganda Revenue Authority
URSB	Uganda Registration Service Bureau
UTB	Uganda Tourism Board
UWA	Uganda Wildlife Authority
UWEC	Uganda Wildlife Education Centre
UWEP	Uganda Women Empowerment Programme
UWRSA	Uganda Warehouse Receipt Systems Authority
UWRTI	Uganda Wildlife Research and Training Institute
UVRI	Uganda Virus Research Institute
VHTs	Village Health Teams

WASH	Water Sanitation and Hygiene
WHO	World Health Organization
WIPO	World Intellectual Property Organization
YLP	Youth Livelihood Programme
ZARDIs	Zonal Agricultural Research and Development Institutes

FOREWORD

The Third National Development Plan (NDPIII) comes at a crucial time in our country's history when the country, and indeed the world at large, is confronted with the COVID-19 pandemic and other disasters. Our resolve and determination to rise above this, and focus on our vision to building a modern, people centered, independent, integrated, resilient and self-sustaining economy, is at the centre of this NDPIII. Now more than ever, Uganda Vision 2040, EAC Vision 2050 and Africa Agenda 2063 as well as the Sustainable Development Goals (SDGs) must be accelerated by taking full advantage of the opportunities that our beloved country has been availed with. Towards this, the NDPIII aims at increasing household incomes and improving the quality of life of Ugandans through sustainable industrialization for inclusive growth, employment and sustainable wealth creation. Sustainable industrialization is being pursued in order to increase the country's resilience, transform the lives of the people through better incomes and gainful jobs, and strengthen the country's regional and international competitiveness. Uganda is well-endowed with abundant natural resources, and a major thrust of the NDPIII is how to harness and sustainably use the country's natural resources for socio-economic development for the benefit of current and future generations of Ugandans.

NDPIII aims at harnessing both government and private sector strengths, in a mixed economy approach, to grow Uganda's real economy through domestic production of goods and services of at least the basic necessities of livelihood; food, clothing, shelter, medicines, security, infrastructure, health, education and services. To this end, NDPIII strategizes on how Uganda will harness its abundant factors of production, through a knowledge-based economy of science, technology, and innovation, to improve the livelihood of its citizens. Export promotion and import replacement will be strategies to ensure production for domestic, regional and international markets. The role of both the public and private sectors will be strengthened in the delivery of services to the people and creation of gainful jobs. Uganda is gifted with a youthful population, and my Government is partnering with private sector to provide pathways to positively harnessing the dynamism and energies that young people have and creating opportunities to earn livelihoods and support nation-building.

NDPIII consolidates the achievements of the previous Plans. Since 1986, the National Resistance Movement (NRM) Government has been steadfast in providing an enabling environment for the private sector improving the living conditions and overall quality of life of Ugandans. The country has performed well and when we reflect on where we have come from as a country, we have much to be proud of. Most notably in the areas of improved peace infrastructure and expansion of access to social services. A firm foundation for socioeconomic transformation has been laid. This is evidenced by the doubled size of the economy's GDP from UGX64.23 trillion in 2010/11 to UGX128.49 trillion in 2018/19. In addition to, significant expansion of economic and social Infrastructure in Energy, ICT, Transport, Health and Education. The percentage of population with access to electricity more than doubled from 11 percent in 2010 to 23 percent in FY2016/17. The paved roads network has more than doubled from 8 percent in 1986 to 21.1 percent (or 4,551 km) as of May 2018; and Life expectancy increased by 20 years in one generation from 43 years in 1998 to 63.3 years in 2017. All Indicators point to the fact that Uganda is on course to becoming a middle-income

country and the delivery of the NDPIII will enable us achieve that target, whilst ensuring that we have significantly reduced poverty and inequality without leaving anyone behind.

NDPIII will build on this progress by enhancing value addition in key growth opportunities (Agriculture, Industry, Knowledge and ICT, and Minerals, Oil & Gas) which are essential to livelihood of Ugandans and have the highest potential to generate employment for our people, prosperity, and positive multiplier effects on other sectors. Government will continue to invest in maintaining and developing productive infrastructure to reduce the cost of doing business and increase connectivity especially for those areas that are lagging behind; and provide long term finance for investment in manufacturing and agro-industrialisation. Increasing productivity, inclusiveness and wellbeing of the population will also be crucial to improving the quality of life of the labour force needed for industrialization as well as the life of Ugandans.

To comprehensively develop the ‘real economy’ and address the 13 strategic bottlenecks adopted by the African Union, NDPIII has laid out 18 Programmes to promote a coordinated approach to achievement of the development objectives. The Agro-industrialisation programme will address the dominant subsistence sector by increasing commercialisation and competitiveness of agricultural production and agro processing. This will be key in ensuring resilience in food and clothing markets. The manufacturing programme will increase the product range and scale for export and import replacement and will also improve Uganda’s resilience. The private Sector development programme will increase competitiveness and strength of the private sector to drive sustainable and inclusive growth. The Innovation, Technology Development and Transfer Programme will be important in creating a knowledge-based economy. The integrated infrastructure programme will develop a seamless, safe, inclusive and sustainable multi-modal transport system to link production to markets. The sustainable energy programme will increase access and consumption of clean energy to enhance production. The sustainable urbanization and housing programme will attain inclusive, productive and liveable urban areas and shelter for socio-economic development. The human capital development programme will improve the productivity of Ugandans by ensuring a healthy and an educated resilient Ugandan population. The governance and security programme will improve adherence to the rule of law and capacity to contain prevailing and emerging security threats. The Digital Transformation Programme will increase ICT penetration and use of ICT services for social and economic development. And, the mind-set programme will aim to improve spirituality, empower families, communities and citizens to embrace national values and actively participate in sustainable development. The embracing of national values and ethics, and putting Uganda first is an imperative to the success of the NDPIII, which is dependent on the contribution, determination, sacrifice, commitment and hard work of each and every Ugandan, and not only the Government.

The Plan has come into implementation at the time when the country is suffering the effects of COVID-19 pandemic and has therefore laid out short and medium-term interventions to address the effects of the pandemic and the recovery of the country. The country will focus on the ‘real economy’ to support faster economic recovery and provide cushion against such crises. As such, Uganda’s future looks bright. By the end of the Plan, effective implementation of the programmes is expected to lead to; average annual economic growth rate of close to 7

percent, creation of an average 512,000 of jobs annually, increased income per capita to USD 1,198, lowering the poverty rate to 18.87 percent, reduction of income inequality (gini-coefficient) to 0.37 and further improvement in health and education outcomes of the population. With concerted dedication and discipline in implementation and monitoring of NDPIII, and prudent use of our God-given natural resources and economic wealth, Uganda is poised to take its rightful place among the middle-income countries of the world, and secure a beautiful legacy for current and future generations of Ugandans.

The achievement of the socioeconomic transformation aspirations is a concerted and collective effort. I urge all Ugandans including those in the diaspora to seize the investment opportunities outlined in this Plan. Particularly, the Private Sector, Civil Society, Youth, Cultural Institutions, Faith-Based Organizations, and Development Partners have a significant role to play in the realization of the development aspirations. Leaders, policy makers and implementers should have the right attitude, ideological orientation and patriotism for effective and efficient service delivery and support to implementation. Similarly, the general public should have a positive mind-set towards the Plan for its successful implementation.

With the assurance of sustained peace, stability, good-governance and cooperation with other African countries, which are very essential in development, we shall realize the goal of this Plan.

I wish to appreciate all arms of Government, Civil Society and Development Partners for their contribution towards the preparation of this Plan and to urge a collective dedication to the realization of its noble objectives for the benefit of the people of Uganda.

For God and My Country.

Yoweri Kaguta Museveni

PRESIDENT OF THE REPUBLIC OF UGANDA

EXECUTIVE SUMMARY

This National Development Plan (NDPIII) is the third in a series of six NDPs that will guide the nation in delivering the aspirations articulated in Uganda Vision 2040. The NDPIII (2020/21 – 2024/25) is anchored on the progress made, challenges encountered and lessons learnt from previous planning and implementation of NDPI and NDPII. The NDPIII comes into effect at the time when the country and the World are battling the COVID-19 pandemic that has posed social and economic impacts. In light of this, the Plan defines the broad direction for the country and sets key objectives, interventions and targets for sustainable socio-economic transformation of Uganda.

Achievements, Challenges and Lessons learned

The key achievements that have been registered over the last decade include:

- (i) Sustainable peace, security and macro-economic stability continued to prevail providing the basic anchor for economic growth and development;
- (ii) The size of the economy has doubled from UGX64 trillion in FY 2010/11 to UGX128 trillion in FY2018/19 in nominal terms;
- (iii) GDP per capita has grown from USD 844 in FY2011/12 to USD 878 in FY 2018/19, despite the growth in population;
- (iv) Domestic revenue collection increased from UGX 5.02 Trillion in FY2010/11 to UGX 16.359 trillion in FY2018/19 in nominal terms;
- (v) Total exports of goods and services in nominal terms grew from USD 3.83 billion in FY2010/11 to USD 5.3 billion in FY2017/18;
- (vi) Remittances increased from USD 819 million in FY2010/11 to over USD 1 billion in FY2017/18 in nominal terms;
- (vii) The total paved roads network as a percentage of total national roads more than doubled from 8 percent in 1986 to 21.1 percent (or 4,551 km) as of May 2018;
- (viii) Electricity generation capacity increased from 601MW in 2010 to 1839MW in 2020;
- (ix) Access to and utilization of education services significantly increased, including increased enrolment for UPE as well as Business, Technical and Vocational Training (BTVET);
- (x) Access to and utilization of health services also significantly increased.

However, there are a number of outstanding challenges, including:

- (i) A large proportion of households still in the subsistence economy;
- (ii) Insufficient creation of quality and gainful jobs in the economy, especially for the youth with an estimated unemployment rate of 13.3 percent. About 78 percent of the population is aged 30 years and below;
- (iii) Whereas cost of electricity has reduced, it remains higher than the targeted 5 cents per unit;
- (iv) Widening income inequality, particularly between the regions;
- (v) Limited access to and high cost of capital;
- (vi) Weaknesses in systems and gaps in law that do not foster efficiency in public service;
- (vii) Prevalence of corruption;

- (viii) Severe reduction in the forest cover as well as wetland degradation and encroachment leading to increased vulnerability to climate change;
- (ix) Low levels of revenue to GDP to finance infrastructure and social services;
- (x) Dwindling district level revenues insufficient to fund local service delivery;
- (xi) Uncoordinated approaches to implementation planning;
- (xii) Poor programme and project implementation often leading to interest rate payments incurred on borrowed funds before programme and project execution;
- (xiii) The Quality of education remains low characterized by low levels of literacy and numeracy, coupled with a high rate of school dropout; and,
- (xiv) Inadequate functionality of health facilities and rising cases of non-communicable diseases.

Based on the review of the country's performance during the past ten years of implementing the NDPs, a number of lessons have been learnt including:

- (i) Increasing investment in the '*real economy*' to optimize use of the increased infrastructure capacity. This economy includes productive sectors in: Agriculture, Industry, ICT, Services, Shelter, Clothing, Health, Education and Security) able to increase livelihoods, generate employment and produce goods for export substitution and import substitution;
- (ii) Revisiting the development approach, in particular the role of government in the development process. The market alone is unlikely to optimally drive Uganda's development process. A quasi market approach is required;
- (iii) Re-focusing efforts on the production of appropriately skilled labour for the economy;
- (iv) Improving the functionality and range of services provided by sub-counties and parishes in order to effectively address development needs at the local level;
- (v) Increasing the effective utilization of alternative sources of development financing, like; the private sector, the pension fund, development partners and CSOs;
- (vi) Breaking down the silo approach to planning, budgeting and implementation through the introduction of a programme approach that brings together all stakeholders necessary to address a particular development issue;
- (vii) Addressing the issue of land compensations for development projects;
- (viii) Strengthening the role of government in increasing access to market opportunities in global and regional markets;
- (ix) Strengthening Public Investment Management in order to increase the return on public investment; and,
- (x) The need to plan for and harness the potentials of the young people who are the majority of the population.

Regional and Global Development Context

The Plan has also been designed with the regional and global development outlook. The key regional and global agenda informing the plan include; Africa Agenda 2063, Agenda 2030, EAC 2050 and other development frameworks. For example, the Africa Continental Free Trade Area (AfCFTA) which is likely to spur increased interest for foreign direct investment and open new markets for Ugandan products.

The plan is cognisant of the challenges and threats posed by the regional and global trends including: Climate change, regional conflicts leading to large scale population movements and loss of markets, cyber security, terrorism, epidemics, and brain drain stymying innovation, research and entrepreneurship capacity.

National Development Outlook

Over the Plan period, an economic growth rate average of close to 7 percent is expected. This is expected to yield an annual average of 520,000 jobs. The GDP per capita is expected to reach USD 1,301 - therefore putting the country into middle income status. The economic growth and jobs strategy in this Plan focusses on: expanding the industrial base of the economy; consolidating and increasing the stock and quality of productive infrastructure; enhancing productivity especially in the agricultural sector; sustainable exploitation of natural resources; and supporting private sector development through providing affordable financing. Particular focus for jobs will be on: promoting Foreign Direct Investment (FDI) and expanding exports with a focus on supporting small and medium enterprises (SMEs) to access export markets while supporting small domestic firms to grow to small and then large firms; developing an economy that attracts and nurtures larger domestic firms, attract more foreign direct investment to Uganda, encourage trade integration, leverage urbanization for better jobs, prioritizing regional investment, strengthen local economic development, accelerate the transformation of agriculture from subsistence to commercial production in particular by connecting smallholders with value-chains.

Developments in the external sector are expected to contribute positively to growth on account of increase in exports largely driven by agro-processing and increased domestic production. Core inflation is targeted within 5 percent and a prudent fiscal policy that includes a ceiling on debt to GDP of 50 percent in present value terms is expected.

The overall development strategy of the plan is hinged on the need for rapid industrialization based on increased productivity and production in agriculture, while nurturing the potential of the ICT, minerals, oil and gas sectors.

Strategic Direction

The goal of this Plan is “Increased Household Incomes and Improved Quality of Life of Ugandans”. The goal will be pursued under the overall theme of **Sustainable Industrialization for inclusive growth, employment and sustainable wealth creation.** The key objectives of the Plan are:

1. Enhance value addition in key growth opportunities;
2. Strengthen the private sector to create jobs;
3. Consolidate and increase the stock and quality of productive infrastructure;
4. Enhance the productivity and social wellbeing of the population; and,
5. Strengthen the role of the state in guiding and facilitating development.

For successful implementation of the NDPIII, the following key development strategies will be pursued: i) Agro-Industrialization; ii) Fast-Track Oil, Gas and Mineral-Based Industrialization; iii) Import Substitution/Promotion of Local Manufacturing; iv) Export Promotion; v) Harness the Tourism Potential; vi) Provide a suitable fiscal, monetary and regulatory environment for the private sector to invest; vii) Increase local content participation; viii) Institutionalize infrastructure maintenance; ix) Develop intermodal transport infrastructure to enhance interoperability; x) Increase access to stable, reliable and affordable energy; xi) Leverage urbanization as a driver for socio-economic transformation; xii) Improve access and quality of social services; xiii) Institutionalize human resource planning for the economy; xiv) Enhance skills and vocational Development; xv) Promote Science, Technology, Engineering and Innovation as well as ICT; xvi) Increase access to social protection; xvii) Promote development-oriented mind-set; xviii) Increase government participation in strategic sectors; xix) Increase Resource Mobilization for Implementation of National Development Programmes; xx) Re-engineer the Public service to promote investment; and xxi) Enhance partnerships with non-state actors for effective service delivery.

Expected results

At the end of the five-year period, the following key results are expected to be achieved: Reduced Poverty rates; from 21.4 percent to 18.87 percent; Reduced Income Inequality (Gini coefficient); from 0.41 to 0.37; Increased contribution of industry to GDP; from 18.6 percent to 28.6 percent; Increased rate of growth of the industrial sector from 6.1 percent to 8.1 percent; Increased rate of growth of the agricultural sector from 3.8 percent to 7 percent; Reduced Youth unemployment due to annual increase in jobs created at 513,000 annually; from 13.3 percent to 9.7 percent; Increased value of manufactured exports in total exports; from 12.3 percent to 19.8 percent; Increased ratio of merchandise Exports to GDP from 12.7 percent to 16.5 percent; Increased share of intermediate goods (inputs for manufacturing) in total import bill from 18.6 percent to 25.5 percent; Reduction in the percentage of household dependent on subsistence agriculture as a main source of livelihood from 68.9 percent to 55 percent; Increased electricity consumption per capita from 100kwh to 578kwh; Increased forest cover from 9.5 percent to 15 percent; Reduction in the cost of electricity to USD 5 cents for all processing and manufacturing enterprises; Increased households with access to electricity from 21 percent to 60 percent; Increased area covered by broad band services from 41 percent to 90 percent.

NDPIII Programmes

The Plan has identified eighteen (18) programmes that have been designed to deliver the required results and address the 13 bottlenecks adopted by the African Union. These programmes incorporate the country's commitments to regional and international development frameworks and cross cutting issues. The corresponding human resource requirements for each programme have also been outlined.

Agro-industrialisation Programme: aims to increase commercialisation and competitiveness of agricultural production and agroprocessing. Key expected results include: increasing export value of selected agricultural commodities, increasing the agricultural sector growth rate,

increasing labour productivity in the agro-industrial value chain, creating jobs in agro-industry, and increasing the proportion of households that are food secure.

Mineral Development Programme: aims to increase mineral exploitation and value addition in selected resources for quality and gainful jobs in industrialisation. Key expected results include: reducing the volume and value of imported iron and steel and inorganic fertilisers; increasing the volume and value of refined gold exports and copper; increasing investment in the exploration and processing of selected minerals; and creating more jobs in the mining sub-sector.

Sustainable Development of Petroleum Resources Programme: aims to attain equitable value from the petroleum resources and spur economic development in a timely and sustainable manner. Key expected results include: reducing the volume and value of imported petroleum and petroleum products, increasing revenue from oil and gas sub-sector and its contribution to GDP as well as creating more employment opportunities for Ugandans along the petroleum value chain.

Tourism Development Programme: aims to increase Uganda's attractiveness as a preferred tourist destination. Key expected results include; sustainably increasing tourism arrivals and revenues as well as employment in the tourism sector.

Natural Resources, Environment, Climate Change, Land and Water Management Programme: aims to stop, reduce and reverse environmental degradation and the adverse effects of climate change as well as improve utilisation of natural resources for sustainable economic growth and livelihood security. Key expected results include: improved land use and management; increasing land area covered under forests and wetlands, increasing compliance of water permit holders with permit conditions and enhancing the accuracy of meteorological information.

Private Sector Development Programme: aims to increase competitiveness of the private sector to drive sustainable inclusive growth. Key expected results include: reduction of the informal sector, increase in non-commercial lending to the private sector in key growth sectors, increased value of public contracts and sub-contracts that are awarded to local firms, and increased volume of private sector investment in key growth areas.

Manufacturing Programme: aims to increase the product range and scale for import substitution and improved terms of trade. Key expected results include: increased share of manufactured exports in total exports, growth in the industrial sector contribution to GDP, and increased share of labour force employed in the industrial sector.

Integrated Transport Infrastructure and Services Programme: aims to have a seamless, safe, inclusive and sustainable multi-modal transport system. Key expected results include: reducing the average travel time; reducing freight transportation costs; increasing the stock of transport infrastructure; increasing average infrastructure life span and reducing fatality and casualties from transport accidents.

Energy Development Programme: aims to increase access to and consumption of clean energy. Key expected results include: increase in primary energy consumption; increase in the proportion of population accessing electricity; reduction in the share of biomass energy used for cooking; increase in transmission capacity; and enhanced grid reliability.

Digital Transformation Programme: aims to increase ICT penetration and use of ICT services for social and economic development. Key expected results include: increasing ICT penetration; reducing cost of ICT devices and services; creating more direct jobs in the sector; increasing ICT incubation; and increasing government services online.

Sustainable Urbanisation and Housing Programme: aims to attain inclusive, productive and liveable urban areas for socio-economic transformation. Key expected results include: decreasing urban unemployment; reducing the housing deficit; enhanced economic infrastructure in urban areas; increasing efficiency in solid waste collection; and more coverage of urban green spaces.

Human Capital Development Programme: aims to increase productivity of the population for increased competitiveness and better quality of life for all. Key expected results include: increased proportion of labour force transiting to gainful employment; increased years of schooling; improved child and maternal outcomes; increased life expectancy; increased access to safe and clean water and sanitation; and increased access by population to social protection.

Innovation, Technology Development and Transfer Programme: aims to increase the application of appropriate technology in the production and service delivery processes through the development of a well-coordinated STI eco-system. Key expected results include: Increase the Global Innovation Index; Gross Expenditure on R&D and business enterprise sector spending on R&D and Increase the number of Intellectual Property Rights registered.

Community Mobilisation and Mindset Programme: aims to empower families, communities and citizens to embrace national values and actively participate in sustainable development. Key expected results include: increased participation of families, communities and citizens in development initiatives; enhanced media coverage of national programmes; increased household savings; increased social cohesion and civic competence; and better uptake and/or utilisation of public services (education, health, child protection etc.) at the community and district level.

Governance and Security Programme: aims to improve adherence to the rule of law and capacity to contain prevailing and emerging security threats. Key expected results include: improvement in the corruption perception and democratic indices; increased case disposal rate; and increased percentage of districts with one stop frontline JLOS service points.

Public Sector Transformation Programme: aims to improve public sector response to the needs of the citizens and the private sector. Key expected results include: improvements in the indices of; government effectiveness, public service productivity, global competitiveness and corruption perception indices. In addition, there will be increased proportion of the population satisfied with public services.

Regional Development Programme: aims to accelerate equitable regional economic growth and development. Key expected results include reducing poverty in lagging sub-regions of: Karamoja, Bukedi, Bugisu, Busoga, West Nile, Acholi, Teso and Bunyoro.

Development Plan Implementation Programme: aims to increase the efficiency and effectiveness in the implementation of the Plan. Key expected results include: Increase level of Plan implementation, increased GDP growth rate, increased revenue, and improvements in alignment of plans and budgets.

Costing and Financing of the Plan

To achieve the planned objectives and results, the overall cost of financing all the NDPIII planned programme interventions over the 5-year period is estimated at around UGX360.09 trillion (average 35.8 percent of GDP, annually) of which UGX221.41 trillion (average 22 percent of GDP, annually) is contribution by the public while UGX136.96 trillion is private sector contribution (less recurrent private sector expenditure). This means that 61.5 percent of the total resources expected to finance the Plan will be from GoU consolidated budget while 38.5 percent will be from the private sector. Nevertheless, private contribution is significantly high if recurrent costs are included.

Implementation, Risk Management, Monitoring and Evaluation

Implementation reforms have been identified for each programme to ensure the delivery of the desired results.

The programme implementation architecture provides a coordinated framework to focus on delivery of common results and reduce ‘silo’ working modality and enhance synergies. This will require strengthening the coordinating role of the Office of the Prime Minister.

In order to ensure operationalization of the Plan, the Sector, Ministry, Department, Agency and Local Government plans will be aligned to the NDPIII. Implementation of these plans will also be linked to the Programme Based Budgeting System (PBBS). In addition, development partners will align their frameworks to meet the aspirations of the Plan.

The Plan acknowledges the need for risk informed development as a process and not an event. This is because there is a continuous interaction across local, regional and global risks including; terrorism, epidemics, cybercrime, natural hazards and disasters, climate change, organized economic crimes and sabotage, among others. The plan has therefore identified, analysed various potential (endogenous and exogenous) risks and prescribed possible mitigation, continuous monitoring and management measures during the plan period.

Monitoring and evaluation of the plan will be strengthened through the introduction of systemic and institutional reforms for improved effectiveness during NDPIII. Some of these include: rolling out and operationalizing an integrated Web-based NDP performance monitoring system that interfaces with the Programme Budgeting System and IFMIS; as well as operationalization of a High-Level Public Policy Management Executive Forum (Apex Platform) to strengthen effective public policy management and promotion of good governance practices.

PART I: BACKGROUND AND DEVELOPMENT CONTEXT

CHAPTER 1: BACKGROUND

1.1 Introduction

- 1. The Uganda Vision 2040 aims to transform the Ugandan society from a peasant to a modern and prosperous society.** This National Development Plan (NDP) is the third in a series of six NDPs that will guide the nation and deliver the aspirations of the people of Uganda, as articulated in Uganda Vision 2040. NDPIII (2020/21 – 2024/25) aims to build on the progress made, learn lessons from the planning and implementation experiences of NDPI and NDPII, and also seek to surmount some of the challenges encountered. At the end of its implementation, the country will be halfway through Vision 2040 30-year’s timeframe. Consequently, this Plan has been drafted with this context in mind.
- 2. The goal of the Plan is to increase household incomes and improve the quality of life of Ugandans.** This is expected to be achieved through resource-led industrialization. Successful resource-led sustainable industrialization will enable value addition in key growth opportunities (agriculture, ICT and minerals), trigger structural change and eventual movement of labour from low-paid agriculture to relatively better paid industrial employment. This transition should stimulate increased incomes and demand for agricultural output, quality education and health services and hence improvement in the quality of life of Ugandans.
- 3. The focus on industrialization is meant to consolidate the achievements so far registered and drive take-off.** It provides unmatched potential for sustained accelerated growth by adding value to abundant resources in Agriculture, Minerals, Oil/Gas, ICT and youthful labour force. This will further strengthen the national forward and backward linkages to stimulate production and productivity growth hence promoting gainful employment and wealth creation.
- 4. In particular, agro-industrialization will be pursued to transform the subsistence agriculture sector to a commercial and competitive sector.** This is required to increase household incomes of the majority (over 70 percent) of Ugandans directly and indirectly dependent on agriculture. This will be achieved by increasing export value of selected agricultural commodities, increasing the agricultural sector growth rate, increasing labour productivity in the agro-industrial value chain, creating jobs in agro-industry, and increasing the proportion of households that are food secure.
- 5. The NDPIII industrialization strategy will pursue a two-pronged approach to expand markets for increased demand of locally produced goods.** First, Government will pursue an export-oriented strategy by increasing the value and share of manufactured goods in total exports in order to address the balance of payment deficit. Second, government will promote an expansion and diversification of local manufacturing activity, through both strategic public and private sector investment in industry. This will also ensure that some of the currently imported goods are produced locally.

6. **To ensure that the resource-led sustainable industrialization process is both sustainable and beneficial to its citizens, government will work closely with the private sector in two critical areas.** These include, Private Sector Development and Human Capital Development that will be at the centre of the country's efforts to build an educated, skilful, and productive labour force to drive the industrialization process. Further, strategic investment will be undertaken in critical national infrastructure projects to lower production costs, enhance international competitiveness and facilitate the sustainable exploitation of development opportunities.

1.2 Achievements, Challenges and Lessons learnt from NDPI and NDPII

7. NDPIII aims to build on the progress made, learn lessons from the planning and implementation experiences of NDPI and NDPII, and also seek to surmount some of the challenges encountered. Towards this, the final evaluation of NDPI, the mid-term review of NDPII, as well as a synthesis of other diagnostic studies provide useful insights that inform the NDPIII, as detailed below.

1.2.1 Summary of key achievements

8. Over the last decade, the country has registered some significant economy-wide achievements that have begun to lay the foundation for pursuing the industrialization and diversification agenda. Some of these key achievements are highlighted below.
- (i) **Sustainable peace, security and macro-economic stability continued to prevail.** Sustained peace, security, and a stable macro-economic environment have provided the basic anchor for economic growth and development. During the period 2010 – 2019, Uganda has continued to enjoy peace and security in all regions of the country. Notably, the north and Karamoja regions have experienced sustained economic growth due to the restoration of peace and security. As a result, these two regions have registered a significant reduction in poverty levels over the ten-year period. Further, the economy has been characterized by a stable macroeconomic environment underpinned by low and stable inflation averaging 5 percent.
 - (ii) **The economy expanded more than 2 times from UGX64 trillion in FY 2010/11 to UGX128 trillion in FY2018/19 in nominal terms.** Over the NDPI and NDPII period, the economy has remained relatively resilient in spite of a challenging global economic environment, geopolitical challenges and the deepening impacts of climate change. The rebound in real GDP growth in FY2017/18 to 6.2 percent (after a sluggish growth of 3.6 percent in FY 2012/13) is evidence of a relatively robust economy. At present, the economy is projected to grow above 6.0 percent. The relatively strong performance of the economy over the last ten years is a result of the aforementioned continued peace that the country has enjoyed, a stable domestic macro-economic environment and continued robust investment in the country's infrastructure, particularly in roads and energy.
 - (iii) **GDP per capita has grown from USD 844 in FY2011/12 to USD 878 in FY 2018/19.** The size of the economy has consistently grown in excess of the population

growth rate. This has resulted in an increase of the GDP per capita, in spite of the population growing from 34.9 million in 2015 to 40.3 million as of June, 2019. However, the increase in the GDP per capita, remains below the NDPII target.

- (iv) **Domestic revenue collection increased from UGX5.02 Trillion in FY2010/11 to UGX16.359 trillion in FY2018/19 in nominal terms.** The size of the domestic revenue is critical in determining the country's ability to finance its development without relying excessively on development assistance. Domestic Revenue collection by the Ugandan Revenue Authority (URA) between the period FY2010/11 to FY2016/17 has seen a steady increase. Gross revenue collections by URA grew from UGX5.02 trillion in FY2010/11 to UGX14.5 trillion in FY2017/18. However, at 12.9 percent of Uganda's GDP, the tax revenue collected remains too low to support Uganda's developmental requirements. The informal nature of much of the country's economy, tax avoidance and weak capacity in revenue collection deny Uganda of up to 40 percent of total revenue that may be collected. Reforms to reduce tax avoidance, expand the tax base by tapping into semi-formal economic activities, and improve the efficiency of URA, remain tasks for the country and will be a major focus of NDPIII.
- (v) **Total exports of goods and services grew from USD 4.9 billion in FY2013/14 to USD 5.4 billion in FY2017/18, nominal terms.** Growing the value of Uganda's exports is key to the country's efforts to maintain its debt sustainability and earn enough foreign capital to pay for the importation of required goods and services, particularly intermediate goods which will be critical for the early stages of the country's industrialization. Over the course of NDP I and NDP II period, Uganda's exports grew in value from USD 4.9 billion in FY2013/14 to USD 5.4 billion in FY2017/18. Tourism, in particular, remains one of the best performing sectors under service exports. Visitor arrivals increased from 945,899 in 2010 to 1,505,669 in 2018, which earned the country foreign exchange revenue amounting to USD 1.6 billion. The improved security situation in the country undoubtedly contributed to this healthy growth. The volume and value of commodity exports, however, remain comparatively low and stagnant. This growth is expected to be even stronger when the Africa Continental Free Trade Area (AfCFTA) is fully operationalized. In addition, the continuation of a policy of clustering through fully serviced and spatially concentrated industrial parks should be encouraged to deepen and broaden the knowledge base of companies, attract foreign investment and increase local employment while at the same time contributing to a diversification of the economy and the increased production of locally made products for the local market.
- (vi) **Remittances increased from USD 819 million in FY2010/11 to over USD 1.4 billion in FY2017/18 in nominal terms.** Remittances from Ugandans abroad increased significantly from USD 819 million in FY2010/11 to USD 1.4 billion in FY17/18. The increased inflow of foreign exchange through remittances impacted positively on the economy through boosting aggregate demand and economic growth as well as the national savings pool available for investment. Consequently,

gross domestic savings as a percentage of GDP have grown from 14.5 percent in FY 10/11 to 16.5 in FY17/18, while investment has grown from 21.1 percent to 28.5 percent of GDP over the same period.

- (vii) **The total paved roads network as a percentage of total national roads increased from 8 percent in 1986, to 15.8 percent (3,317km) in 2011/12 and to 21.1 percent (or 4,551 km) as of May 2018.** It is now possible to drive on a paved road from Arua to Kabale (an equivalent of 899 Kms) or from Busia to Arua in a single day. Further, the dual road carriage road network has increased from about 16 km to over 80km as of December 2018 with the completion of the Kampala - Entebbe Express way. Though travel time has been reduced on national roads, increased cargo traffic on these roads has served to erode much of the positive gains. In this regard, total alignment of the Uganda National Physical Development Plan 2018-2040 with NDPIII is required.
- (viii) **National access to electricity increased from 11 percent in 2010 to 24 percent in FY 2018/19.** The cost of energy reduced from 9 cents and 16 cents in FY2012/13 to 8 cents and 9.8 cents for extra-large and large industries by September 2018, respectively.
- (ix) **The proportion of the labour force in paid employment increased from 17.3 percent in 2011/12 to 19.5 percent in 2016/17.** The percentage of the working labour force increased from 79.1 percent to 81.1 percent over the same period. However, labour underutilization remains a challenge as a large population of Ugandans are underemployed i.e. being either highly skilled but working in low paying jobs or working part-time.
- (x) **Access to and utilization of education services has significantly increased.** Government continued to invest heavily in the education sector over the NDPI and NDPII period. Consequently, 92 percent of all parishes now have a government-aided primary school, while 71 percent of all sub-counties have a government aided secondary school. Most regions of the country also now have a public university. In addition, government has promoted participation of the private sector in the provision of education. As a result, primary school enrolment increased to 8,655,924 children and 1,457,277 for secondary education in FY2016/17. Enrolment at the tertiary level now stands at about 259,000 of which 162,299 are attending universities. The aggregate impact of all this is an increase in literacy rate (of persons aged 10 years and above) from 70 percent in FY2012/13 to 74 percent in 2016/17, and average years of schooling from 4.7 in FY2012/13 to 6.1 in FY2016/17.
- (xi) **Enrolment at Business, Technical and Vocational Education and Training (BTVET) increased significantly.** Skills development has also been facilitated by the refurbishment and establishment of technical and vocational institutions, especially at the district level. Currently, 42 percent of all districts have at least one government aided technical and vocational institution providing varying levels of skills development. Consequently, enrolment into BTVET increased from 25,262 to 129,000 between 2008 and 2017. Progress has also been registered towards the

establishment of four centres of excellence at UTC Elgon for civil works and building technology; UTC Lira for highways construction and drainage, bridges and road construction; UTC Bushenyi for food manufacturing and food processing; and UTC Bukalasa Agricultural College for crop and animal husbandry. More investment and closer alignment of the training provided with the principles of NDPIII will be required.

- (xii) **Access to and utilization of health services has significantly increased with the population living within a 5km radius of a health facility increasing from 83 percent in 2012/13 to 86 percent in 2016/17.** By 2018, 75 percent of the population lived within a five-kilometer radius of a health facility. The health infrastructure network has improved in the country and currently consists of 2 national referral hospitals, 19 regional referral hospitals, 147 district hospitals, 193 HC4s (medical officers present); 1250 HC3s (clinical officers present), and 3610 HC2s (enrolled comprehensive nurses present). Significant progress has also been made in the provision of specialized medical care in cardiology and gynaecology. A modern state of the art women’s hospital with a capacity of 320 beds was opened in Mulago in 2018. The heart and cancer institutes of Mulago hospital have also been expanded and improved. This has increased access and utilization of health services. In-patient malaria deaths have reduced from 20 per 100,000 in 2016/2017 to 9.38 per 100,000 in 2017/2018 largely due to the effective distribution of insecticide treated nets (ITNS). HIV deaths reduced by 58 percent (56,000 deaths to 23,000 deaths) between 2010 and 2018, and new infections reduced from 92,000 to 52,000. In addition, between FY2012/13 and FY2016/17, infant mortality per 1,000 live births has gone down from 54 to 43 deaths of children, maternal mortality decreased from 438 to 336 deaths per 100,000 live births, and stunting has reduced from 33 percent to 29 percent, respectively. The aggregate impact of all this has been the increase in life expectancy by 9 years from 54.5 in 2012 to 63.3 years in 2017.

1.2.2 Challenges

9. There are areas where the country needs to do more. These include:
- (i) **A large proportion of households (68.9 percent, Population Census Report, 2014) is still stuck in the subsistence economy.** This segment of the population consists of largely small holder farmers, (living on fragmented pieces of land) that rely on peasant farming for home consumption and hardly realize any surplus for the market. Improving the incomes of this segment of the population will be central in the NDPIII period through increasing their land productivity and value addition to their products.
 - (ii) **Uganda’s high population growth rate at 3 percent is straining its capacity to deliver public services and accelerate economic growth.** At an estimated 41.6 million people in 2020, Uganda’s population is expected to double (84 million) by 2040. This has resulted into an unfavourable age structure, where a significantly young population (0 – 14 years) constitute 49.3 percent, revealing a high dependency

burden. While the young population creates a potential market and labour force if well invested in, the country is failing to cope with the required investment. Indeed, per capita expenditure on education has declined from 3 percent (2017/18) to 2.3 percent (2018/19).

- (iii) **In addition, a large youthful population consisting of 23 percent of the population (approx. 9.6 million people) creates both an opportunity and a challenge.** It creates an opportunity because of the potential demographic dividend from abundant labour force and future demand. However, if the anticipated youth bulge is not well planned for through balanced investments in social and economic policies, it creates a challenge and the spectre of missing the demographic dividend. This problem is compounded by a mismatch between skills required for labour markets and knowledge produced by training institutions. Equally the limitations of investment capital make it difficult for the youth to tap into the available opportunities. This creates the urgent need for skilled, technical and hands-on manpower personnel for the economy. Hence unless concerted effort is made to exploit the potential demographic dividends arising from youthful population, the unemployment problem will continue to increase.
- (iv) **High Cost of electricity.** Progress has been made in the reduction of the cost of electricity over the last 4 years from 9 cents to 8 cents and from 16 cents to 9.8 cents for extra-large and large industrial consumers respectively. However, it is still higher than the target of 5 cents per unit and the cost is a further burden on both investors and private consumers. The cost is even higher for medium industrial consumers at 15.6 cents for a unit and for commercial consumers (cottage industries) at 17.5 cents per unit. This renders most such industries uncompetitive which is deeply problematic as small-scale cottage industries are the engines of growth and job creation in most economies in Africa and generate quicker returns to local communities.
- (v) **Persistent vulnerabilities and wide-regional disparities in attaining required poverty reduction targets.** The percentage of people living below the poverty line (1.00 USD per day) was 21.4 percent in FY2017/18 compared to the NDPII target of 14.2 percent. Moreover, there are wide regional disparities with Bukedi (43.7 percent), Busoga (37.5 percent), Bugisu (34.5 percent) and Teso (25.1 percent) experiencing reversals compared to the previous poverty levels. Over the NDPII period, there was frequent economic loss and human mortality from disasters driven by increasing hazards, exposure and vulnerability mostly affecting these regions. Many households in these sub-regions depend on crop agriculture as their biggest source of income and this highlights the urgent need for an industrialization strategy to add value to agricultural produce.
- (vi) **Low investment in social protection systems.** This has impacted on poverty and vulnerability levels across the entire population.
- (vii) **Limited access to and high cost of capital.** The credit available to the private sector is characterized by high interest rates, high collateral requirements and short-term in

nature. The main source of development finance for businesses is short-term credit mainly from commercial banks where lending rates average 20 percent per annum. Furthermore, 20 percent of the adult population in 2018 accessed financial services informally, while 22 percent have no access at all. Currently, bank accounts per 1000 adults in Uganda stand at about 206. Improvements in affordable long and short-term credit are required.

- (viii) **Weak accountability for results in public service and prevalence of corruption.** The civil service is in general weak and not adequately equipped to drive development. For instance, the implementation of almost 50 percent of all NDP II core projects is unlikely to start before expiry of NDP II. This is due to a lack of capacity, a lack of will and diverse pressures placed on civil servants from other sources that all combine to frustrate the successful implementation of policy. This is compounded by prevalence of corruption that has increased the cost of doing business for both the public and the private sector. Addressing this will be key to transforming articulated goals into reality.
- (ix) **Severe reduction in the forest cover as well as wetland degradation and encroachment.** The forest cover in Uganda has reduced from 20 percent in 1986/87 to 9.5 percent in FY17/18 while wetland cover was reduced from 13percent to 10.9 percent over the same period. This has led to climate change as evidenced by severe weather patterns, prolonged droughts and floods. The implication is increased vulnerabilities and disparities in incomes as well as loss of livelihood to the population and reduction in GDP growth rates. The continued environmental degradation, loss of forest cover and wetlands is impacting negatively on Uganda's tourism, agriculture, among others; therefore, needs to be addressed urgently.
- (x) **Dwindling local revenues insufficient to fund local service delivery.** Local governments remain heavily reliant on the central government for funding. Despite an increase in the percentage share of the local government grants transferred from the National Budget from 12 percent in FY 2017/18 to 14.8 percent in FY 2018/19, most subnational expenditures (around 60 percent) are dedicated to recurrent expenditures, in particular the payment of wages and salaries. This leaves very little (around 30 percent) for actual service delivery. This is in spite of the fact that the population and the number of local governments have increased. To increase service delivery at the local level, this challenge needs to be addressed.
- (xi) **Uncoordinated approaches to implementation planning.** Government institutions continue to operate in "silos" with little integrated thought as to how to deliver on pledges and policies of government. All aspects of the NDPs require national buy-in and this starts with government. It is unsustainable and counter-productive to have the planning of major development projects undermined by a lack of coordination. Development projects are not isolated stand-alone items but directly impact on a wide variety of competencies covered by numerous government departments and institutions. This is true, both within and between sectors. Fully functional sector working groups exist only in a few sectors such as health; the justice, law and order

sector; education and energy. Coordination across government needs to be revisited in order to strengthen results-based planning and implementation.

- (xii) **The Quality of education remains low characterized by the low levels of literacy and numeracy, coupled with the high rate of school dropout.** Although primary school dropout rate has reduced from 50.9 percent to 38.5 percent over the last 14 years, it still remains a problem. This has led to an increase in the number of unskilled Ugandans joining the labour market and there is no deliberate effort yet by government to trace and retrain the school drop-outs with the necessary skills as per the labour market demand.
- (xiii) **High burden of disease amidst low functionality of health facilities.** Uganda, like many other low- and middle-income countries, is still grappling with a persistently high burden of common infections, maternal, child health, and nutrition complications as well as pandemics and epidemics. Further, the burden of NCDs is rapidly increasing with high mortality incidences outstripping existing health investments. Antimicrobial resistance is increasingly becoming a major challenge with the potential effect of increasing mortality, morbidity and cost of healthcare. Uganda has attained nearly 100 percent geographical coverage of the population living within a 5km access of any facility providing basic health services for communicable diseases. However, actual functional coverage and service delivery performance is much lower and sub optimal. This is due to limited coverage of comprehensive services, especially for preventive, specialty and diagnostic services. In addition, the critical gap in human resources for health and infrastructure in the country has reduced the functionality of many health facilities at all levels, especially in the rural areas. Health financing is inadequate and not efficiently organised; total health expenditure per capita is only USD 51 compared to USD 86 required to deliver the essential package of services in the context of UHC, largely funded through unsustainable external sources and high financial risk due to high out of pocket expenditure.
- (xiv) **Undernutrition among children and women remains high.** While stunting has reduced from 33 percent to 29 per cent and wasting is around 4 per cent, these are still a public health problem in several regions across the country. Nearly half of the children under 5 years are anaemic (53 percent) while nearly a third of women of reproductive age (32 percent) are anaemic. Undernutrition is a major risk factor for morbidity and mortality among children
- (xv) **Slow Project Implementation.** The implementation of core projects under the former NDPs has been slow, adversely affecting growth and job creation and undermining Vision 2040. Out of the 42 NDP II core projects, only 17 are on schedule, while 5 are under implementation but behind schedule. The rest are either only at the feasibility stage or have not yet started (see Annex 1).

1.2.3 Lessons learnt

10. Based on the review of the country's performance during the past eight years of implementing the NDPs, a number of major lessons have been considered while developing NDPIII. These are:

- (i) **The need to increase investment in the productive sectors of the economy in order to optimize use of the increased infrastructure capacity.** Heavy investment in economic and social service infrastructure has narrowed the huge deficits. However, there has been inadequate corresponding investment in the productive sectors of the economy resulting in low returns on infrastructure investments thus limiting optimal economic growth rates. Going forward, NDP III needs to re-prioritize investment in the productive sectors (particularly in agriculture, manufacturing and ICT) in order to optimize use of the infrastructure capacity that has been put in place in form of increased electricity generation capacity, all weather roads and telecommunications services. Additional investment in infrastructure should only be targeted to address specific gaps constraining rapid growth in the productive sectors.
- (ii) **The need to balance social and infrastructure spending to achieve better development results.** Investment in productive sectors without corresponding investments in improving the quality of human capital would increase Uganda's GDP from the 2017/18 level of USD 110 billion to USD 495 billion and GDP per capita of USD 825 in 2018 to USD 6,735 in 2040 respectively. However, Uganda's economy would grow faster if we concurrently prioritize and implement job-oriented economic reforms and investments in human capital, and attain the Vision 2040 target of being a higher middle-income country in 2040 with a GDP per capita of USD 9,523.
- (iii) **The need to revisit the development approach particularly the role of government in the development process.** Under NDPI and NDPII, government relied on market forces and the power of competition to bring down interest rates, the cost of electricity, the cost of ICT services, and direct investment in strategic areas of the economy. However, interest rates remain above 18percent even when the Central Bank Rate has been reduced to 10 percent. The cost of electricity remains above the targeted 5 cents per unit for all consumer categories. Access to the internet (specifically broadband) remains low due to limited coverage and the cost of accessing it remains high. There is considerable under-investment in manufacturing industry, the ultimate driver of the socio-economic transformation.

It is unlikely that left on its own, the market alone will drive Uganda's Development, a quasi-market approach is required. In which a strategic public sector crowds in private investments. Towards this, government needs to increase efficient and planned participation in the economy in order to direct development. Industrial policy and the construction of a developmental state needs to be central to NDPIII. In doing so, Uganda government needs to actively implement strategies

aimed at unlocking investment in strategic areas of the economy such as agro-industrialization, manufacturing, minerals, oil and gas as well as ICT. All of these have huge potential, but none of these sectors can be left to the market forces alone.

- (iv) **The need to strengthen Public Investment Management (PIM).** There is need to strengthen the entire PIM system right from identification, preparation, appraisal, implementation and evaluation of projects. In particular, focus should be on strengthening alignment between the planning, budgeting and budget implementation processes as well as coordination with development partners and civil society. Under NDPI and NDPII, alignment between the NDPs, the national budgets and ministerial annual work-plans remained weak and this contributed to under-performance in some areas (as identified above). While alignment at the macro (or strategic) level has been arguably better, it is much weaker at the sector and line ministries, departments and agencies and/or operational levels. Consequently, many priorities in the NDPs have not been implemented and the potential has not been reached. Under, NDPIII, the government at all levels needs to design and implement a mechanism that will require much stronger alignment and integration between the planning, budgeting and budget implementation processes in order to increase the rate of realisation of national priorities and maximise synergies. This mechanism should also bring on board development partners and civil society to ensure all stakeholders are implementing the same set of priorities.

In addition, there is need to strengthen project preparation and appraisal to improve the implementation of projects. The NDPIII Project Investment Plan (PIP) will be improved to categorize all investable ideas into bankable projects and match them to innovative financing opportunities. Projects will be grouped as core and others to guide sectors on project selection. Further, the structure of the MoFPED PIP shall be reviewed with a focus on giving priority to core projects.

- (v) **The need to re-focus efforts on the production of a minimum threshold of relevant and appropriately skilled labour for the economy.** A country that does not invest in its people only mortgages its future. The implementation of NDPI and NDPII came with a number of huge investments that required skill sets that the formal and informal education systems are not producing, particularly in the electric power generation dams, transport infrastructure and the oil/gas industry. These skill gaps will be further amplified during the NDPIII period as the scale of investment in these new sectors of the economy increases. Drastic action is thus required to address the serious skills shortage in Uganda. Going forward, NDPIII should thus prioritize interventions aimed at forecasting human resource requirements for the economy and then re-engineering the formal and informal education systems to respond in a timely manner.
- (vi) **The need to bring government closer to the people in order to effectively address their development needs.** The implementation of NDPI and NDPII was pegged at the MDA and district level and that is understandable as that is where service delivery occurs. At present, the sub-counties and parishes particularly, are

largely dysfunctional with regard to the provision of production related services such as agricultural extension services, commodity bulking, cooperative development and community mobilization. As a result, rural poverty has become further entrenched as a disproportionate percentage of the population remains trapped in subsistence agriculture. In addition, regional income disparities are widening as the regions dependent on crop farming experience stagnation or experience a continuing reduction in household incomes. Starting with NDPIII and going forward, the government needs to strengthen the subcounty as the lowest planning unit and the parish as the administrative and operational hub for all government services at the local level. The continued and intensified application of the Human Rights Based Approach (HRBA) is crucial to ensure that development policies and processes are people-centred and sensitive to their needs.

In doing so, the recommendations are that government builds;

- a) mechanisms into the NDPs to address/reduce regional inequalities. Regions have different development potentials and face different constraints that require different interventions. Spatial planning using the Area Based Commodity Planning approach should be used as a major driver for local economic development to address regional disparities. The localization of policy in this sense can be a useful mechanism to deliver.
 - b) on the efforts made under NDP II, with the application of the HRBA by all sectors, Ministries, Departments and Agencies, as well as local Government;
 - c) a robust NDP monitoring and evaluation system that integrates sector and local government management information systems.
- (vii) **Identify and exploit alternative revenue sources to complement domestic revenue collection.** For government to be able to finance this plan, there is need to explore other forms of financing, in addition to enhancing domestic revenue mobilization. In this regard, the private sector, the diaspora community and development partners all need to be involved in the drafting and implementation process of this plan to ensure all stakeholders are using their resources to implement the same set of development priorities. Using this approach, it should be possible to tap into resources held by pension sector, diaspora community, the private sector and development partners.
- (viii) **The need to break down the silo approach to planning, budgeting and implementation.** Planning and implementation of government programmes remains largely confined within sectors and MDAs, along sectoral/MDA mandates. As a result, the synergies and complementarities that could be derived from a more holistic approach are often forfeited. Under NDPIII, the programme-based approach to planning has been adopted. A total of 18 programmes have been designed to address the identified development challenges inhibiting growth. These programmes address the different aspects of an identified development challenge along the value chain in a systematic and comprehensive manner.

- (ix) **The requirement to place more effort on resolving the issue of land compensation.** Access to land for infrastructure development as well as other development activities such as manufacturing and agriculture have become prohibitive. In fact, costs associated with compensation of Project Affected Persons (PAP) have become more expensive than the actual cost of the projects themselves. This issue needs to be addressed in order to fast-track implementation of development activities. The possibility of corruption in increasing the costs of compensation cannot be discounted.
- (x) **The need to incorporate risk planning and mitigation into the plans and budgets to cater for unforeseeable challenges.** NDPI and NDPII did not sufficiently address risk management. Hence, there were no mitigation measures inbuilt in the implementation of these two previous plans. Consequently, NDPIII has incorporated a Risk Management Plan that spells out the key risks such as disasters, geo-political risks within the region, that may materialize during implementation and the mitigation measures that will be undertaken to ensure there is no development setback.
- (xi) **The requirement to prioritize efforts aimed at identifying market opportunities in global and regional protocol to which Uganda is signatory.** The country's trade balance remains negative and export receipts are far below their potential. However, there are significant market opportunities that are opening up through the various protocols to which Uganda is signatory or involved, such as the East African Community, the Africa Continental Free Trade Area (AfCFTA), Forum for China Africa Cooperation (FOCAC), the European Union Everything But Arms (EBA), and others. Until now, the country has not planned sufficiently to take advantage of these new trading arrangements and opportunities. The private sector remains inadequately informed about these arrangements and the opportunities they present. NDPIII aims to mainstream interventions aimed at increasing exports by exploiting new emerging market opportunities.

1.3 How NDPIII is different from NDPI and NDPII

11. **NDPIII builds on previous NDPs but to fast track realization of results, a programmatic approach to planning is adopted (discussed below).** The priorities will remain: agriculture, ICT, minerals and petroleum development, manufacturing, human capital and infrastructure development. Nevertheless, the approach to delivery will change in NDPIII to focus on achievement of results through a programmatic approach to planning and budgeting. NDPIII will therefore focus on resource-led industrialization through value addition in agriculture (agro-industrialization), minerals, petroleum and manufacturing.
12. **The increased role of the state.** Whereas in the previous NDPs the private sector was assumed to drive growth, under NDPIII the role of the state in guiding and facilitating development will be strengthened in order to fully exploit the quasi market and PPP approaches in development. In this case, Government will invest either wholly or jointly with the private sector and the communities in strategic enterprises in order to spur growth in a balanced manner across the country.

- 13. Increased investment in fundamentals (Human Capital Development, Transport, Energy and ICT) that will bridge the gaps between what is needed to exploit our development opportunities and what is currently available.** For instance, with regard to human capital, there are significant skill gaps in internationally certified welding, scaffolding, machine operators, assemblers and drivers. So, investment in skills development will be focussed on production of these in sufficiently large numbers to work in the expanding mineral and petroleum development sectors. With regard to Transport, focus will be on improving transport multi-modal interconnectivity in order to reduce the transportation costs of goods within the country and in the region, reduce travel times especially for the transportation of perishable goods, and improve efficiencies in connecting the different modes of transport. In Energy, focus will be on increasing access, to electricity, improving reliability of the network through among others investing more in evacuation and transmission of the electricity being generated to areas where it can be used like in industrial parks and zones.
- 14. Introduction of a programme approach to planning complemented by area-based commodity and spatial planning to:**
- (i) Focus implementation on delivery of common results, including SDGs, East African Community targets and Africa Agenda 2063 targets. Achievement of results specified in these development frameworks does not neatly fall within any particular sector.
 - (ii) Strengthen alignment and eliminate the ‘silo’ approach to service delivery and enhance synergies across sectors and other actors
 - (iii) Provide a framework for the already existing programme-based budgeting
 - (iv) Address area specific priorities and inequities in growth and household incomes
- 15. Adoption of an integrated Human Resource Development Planning Approach.** To harness the potential of human resource to adequately drive Uganda’s development agenda, NDPIII has adopted an integrated Human Resource Development Planning approach. A 5-Year National Human Resource Development Plan (NHRDP) has been developed as an attendant plan to the NDPIII. The 5-Year NHRP is the first of its kind within the Vision 2040 period and lays down strategies to guide and streamline the development of human resources in line with the short term, medium and long-term national development priorities. The NHRDP serves as a tool that determines the demand and supply of human resources by quantifying the skills and education qualifications that the country needs in the short term as well as over the medium and long terms while considering national, regional and international focus into context.
- 16. Clear and interlinked results and targets at the Goal, Objective, Programme and Project level that are directly linked to budget formulation and budget implementation processes.** NDPIII will be based on national programmes and projects with clear results and targets. These programmes and targets will be the basis for the formulation of the national budget in order to strengthen the link between planning,

budgeting and budget implementation as well as between NDP targeted results and national budget expenditure.

1.4 Approach and formulation process of the NDPIII

17. **The production of NDPIII is in line with the planning process outlined in the Comprehensive National Development Planning Framework (CNDPF, 2007) and the National Development Planning Regulations (2018).** A mix of top-down and bottom-up approaches is used which aims to ensure that strategic guidance is provided at the national level and that the articulation of the identified development priorities is done at sectoral and local government levels through the development of national development programmes and projects. The strategic direction of NDPIII was informed by an extensive consultation process based on background analytical work on past industrialization efforts and strategies, trends in key growth areas (agriculture, ICT, minerals, oil and gas), export and import performances, and sector priority papers, among others.
18. **Contributions and inputs were also sought from targeted stakeholders, for example, high level political and technical leaders, industrial and business owners, as well as regulation and implementation authorities.** Consultations with sector, regional, district, and community level stakeholders were also conducted. Other stakeholders including the private sector, civil society, faith-based organizations, Non-Government Organizations (NGOs), academia and Development Partners (DPs) also played a substantial part in informing the process.

1.5 Structure of the Plan

19. This Plan is organized into four parts, namely:
- (i) **Part One: Background, performance under previous plans and development context.** This has Chapter 1 which presents the background to NDPIII, including review of performance under NDPI and NDPII; Chapter 2 which provides the global and regional development context within which NDPIII will be implemented; and Chapter 3 that discusses the national development outlook.
 - (ii) **Part Two: Strategic direction.** This section comprises of Chapter 4 of NDPIII which discusses the strategic direction for the plan outlining the goal, theme, objectives, key results and strategies, the theory of change and flagship programmes.
 - (iii) **Part Three: Development programmes and implementation strategy.** Chapters 5 to 22 present the detailed articulation of the National Development Programmes.
 - (iv) **Part Four: Costing and Financing, Risk Management, Monitoring and Evaluation.** This is the final section of NDPIII and consists of Costing and financing, Risk Management, as well as Monitoring and Evaluation Strategy that will be used for assessing the success in implementing the Plan and for realising our country's developmental aspirations.

CHAPTER 2: REGIONAL AND GLOBAL DEVELOPMENT CONTEXT

2.1 Introduction

20. The global and regional perspectives provide both opportunities and threats that inform NDPIII strategic focus.
21. **Global growth is uncertain, tilted on the downside as the impact of the Corona pandemic is not clear.** Global growth was 2.9 percent in 2019 and economies are likely to be in recession in 2020 as the Corona pandemic impact becomes clearer. This projected growth rate is expected to hover around the same level or reduce slightly over the NDPIII period. Asia will likely continue to generate much of the global growth; growth in the region will probably remain above 5 percent. The dispute between China and the United States is expected to continue to affect the continent. The African Development Bank (AfDB) has warned that the dispute could cause a 2.5 percent reduction in GDP in resource-intensive African countries and a 1.9 percent reduction for oil exporters by 2021. Meanwhile, apart from the oil-dependent nations (such as Nigeria and Angola), growth in Africa is projected to remain strong, with Uganda among the few countries in the greater East African region anticipated to be among the fastest growing economies in the world by 2025.
22. **The global population is expected to increase from an estimated 7.7 billion as of February 2019 to 8.1 billion by 2025 with just nine countries contributing to half of that increase.** These nine countries include five from Africa and three from Asia. Roughly the same countries that will drive global economic growth over the NDPIII period will be the same countries that will experience the fastest population growth rates signalling a shift in demand patterns and a significant rise in consumption of food and food products, the extractives and manufactured goods in those countries. These developments signal an opportunity for Uganda to benefit from expanded markets for her food and food products, extractives and manufactured goods if policies are prudently put in place and implemented.
23. **Global trade will moderate due to trade tensions among a number of countries.** However, the rise in global population numbers coupled with an emerging and expanding middle class in Africa and Asia, respectively, will mitigate the reduction in trade in the developing world. Due to an increase in and the emergence of manufacturing capacity in Asia and Africa, consumption and trade patterns will increasingly be determined by distances to markets, competitive advantage and, possibly, even protection.
24. **As a landlocked country, Uganda will need to work closely with its neighbours to increase access to regional and international markets and take advantage of existing opportunities.** Uganda is signatory to regional and international development agendas that present opportunities for development cooperation with other state and non-state organizations as well as commitments to increase the wellbeing and quality of life of its constituents. They present a platform for mobilizing (financial and technological) resources to fund joint programmes and projects that seek to improve economic infrastructure for increased connectivity and competitiveness of the region with the rest of the world. These include the East African Vision 2050, the Africa Agenda 2063 and the United Nations

Sustainable Development Goals (2030 Agenda). These regional and international development agendas, which are fundamentally rooted in the principles of inclusivity, equality and leaving no one behind, require that the country achieve certain set development targets within specified timeframes.

25. **Emerging regional and global trends will provide both opportunities as well as challenges that should be harnessed and mitigated in NDP III.** Economic growth, demographics, trade and consumption patterns as well as changing dynamics of global value chains present opportunities as well as potential risks for the country's socio-economic transformation agenda. Opportunities for Uganda to grow its regional and global market presence abound in agro-industrialization, software development and programming, production of common household user goods through light manufacturing, and delivery of specialised health services and education. However, threats in climate change, cyber security, regional conflicts and their impacts on refugee influx must be planned for in NDP III.

2.2 Key Development Opportunities

2.2.1 Increased demand for agricultural exports

26. **The demand for agricultural exports is projected to increase due to the increasing global population, level of urbanization and rising incomes hence better prospects for food and food products and agro-industrialization.** However, in spite of its global comparative advantage in agriculture, Africa remains a net importer of food and processed agricultural products worth USD35 billion annually. This is expected to grow up to USD110 billion annually by year 2025. Nigeria, South Africa and Angola are the top importers and the three of them account for almost half of all the imports into the continent. Also, as the environmental footprint due to improved agricultural production surges in Southeast Asia and Latin America, production and export of processed agricultural commodities has the potential to be a major growth driver for many African countries, including Uganda resulting into increased export of processed agricultural commodities to the rest of Africa and Europe. Uganda has significant potential to supply a significant portion of this market. About 80 percent of Uganda's land is arable, but currently only 35 percent is being cultivated. Agriculture accounted for about 21.5 percent of GDP in 2017 and 46 percent of export earnings. Much of the export earnings from agriculture is from export of unprocessed raw materials. There is, thus, room to increase export earnings. Given that nearly three quarters of our population are employed in agriculture, the net benefit to the country would be significant.

2.2.2 Increased competitiveness in Manufacturing

27. **Africa and Uganda in particular has an opportunity to increase value added in manufacturing.** Africa accounts for only 1.9 percent of global value added in manufacturing and this has not radically changed for decades in spite of the rising levels of urbanization across the continent. Africa's industrial value added contracted from USD 702 billion in 2012 to USD 603 billion in 2018 with countries such as Nigeria, South Africa

and Algeria leading the decline (AfDB). For Uganda, most of our trade deficit is made up of imports of light manufactured goods from China and India that, until now, have produced these commodities more competitively due to low labour costs and higher labour productivity. Nevertheless, China's rising labour costs is an opportunity that needs tapping. The reserve pool of labour that enabled transnational corporations to generate mega-profits in the 1990s caused rapid economic growth over the past decade that has led to a rapid increase in wages. The median monthly wage in Shanghai is now USD 1,135, which is close to that of Poland (USD 1,569) and virtually the same as Hungary's (USD 1,139). Consequently, China is gradually shifting from low technology, labour intensive production to the production of high-end technology goods. This is an opportunity for Uganda. In Uganda, as in most of Africa, our major competitive advantage is the low cost of labour.

2.2.3 Increased Regional and International Transport Connectivity to facilitate trade

28. **Uganda must plan to take full advantage of this increased transport interconnectivity to increase exports to the Africa region as well as Asia and the Middle East.** Uganda's transport interconnectivity to the region (East and Central Africa) through the Northern and Central Corridor transport projects and Asia through the Maritime Silk Road is gradually improving. Through the Northern Corridor Transport project, the road connections to Juba and the Democratic Republic of Congo as well as the Maritime Silk Road will open up access to the wider East and Central African Region as well as Asia and the Middle East. The East African region's total road network in 2008 was 183,178 km, of which only 19 per cent was paved. Additionally, only 70 per cent of its paved roads are classified as being in good condition. By 2030, the paved road network will be 35,250 km, and is expected to reach 65,700 Km by 2050. The EAC has prioritized ten international road transport corridors (the East African Road Network) totalling to fifteen thousand eight hundred kilometres (15,800 km). China has introduced the Maritime Silk Road linking China across the Indian Ocean to East Africa and up through the Suez Canal into the Mediterranean and European markets. The improving interconnectivity is an opportunity that should be tapped.

2.2.4 Continued demand for natural resources

29. **Good economic growth prospects in South East Asia and one third of the countries in sub-Saharan Africa create a strong appetite for natural resources.** Even though growth is expected to slow down a little in the rest of Africa, it is expected to remain positive. As a result, manufacturing and construction activity is expected to continue growing. It is therefore expected that demand for iron and steel, cement, plastic plumbing materials and other petro-chemical construction and household consumables is expected to continue. There will also be an increase in demand for phosphates and its derivatives as these are used in agriculture, construction and the foods and beverages industry. Further, as the world works towards commitments to keep the global average temperature rise at or below 2°C, minerals and metals that will likely increase in demand include: aluminium, copper, lead, lithium, manganese, nickel, silver, steel, and zinc. Uganda has significant deposits of many

of these minerals in commercially viable quantities in the areas where exploration has been done. In addition to the discovery of oil deposits, the country has discovered significant deposits of iron ore, phosphates, copper, marble/limestone, and dimension stones among others. There is also great promise that there are significant mineral deposits in the areas that have not been fully explored yet. Given trends in demand for these minerals, the country has the opportunity of profitably exploiting these minerals. The projections for the price of crude oil to hover around its current price of about USD 60 over the NDP III period indicates that commercial production of oil remains viable even though the window for profitable exploitation of oil is narrowing as concerns over climate change increase.

2.2.5 Opportunities for Leveraging advances in ICT for Development

30. **With over two billion Internet users, six billion mobile phone subscriptions, and numerous other devices intercommunicating in a vast real-time multi-network, supporting every facet of human activity, ICT is an opportunity.** Technology is now being used to form new communities and platforms to address problems and exploit opportunities without conventional/physical management. It is now possible to deliver quality services using technology at a fraction of the cost of delivering those services using conventional means. Through use of tele-education, tele-medicine, and e-government, hard to reach communities can now be effectively reached and served in a cost-efficient manner. Uganda has been one of the pioneers of mobile payments on the continent and much e-commerce transactions are actually m-commerce. Given the immense advantages of connecting the population to the internet and to mobile networks, both universal broadband access and complete mobile coverage nationally should become a national priority in terms of infrastructure. There is also a huge potential for Ugandan companies to develop their own digital content and online services. This needs to be supported. Internet connectivity should also make it easier to draw diaspora professionals and other hard-to-get technical professionals into the country's development discourse as well as business outsourcing opportunities accessible.

2.2.6 New Innovative Development Financing Options

31. **Given the limited fiscal space the country needs to identify and utilize new innovative financing options to exploit identified opportunities.** These opportunities are evident in increasing the supply and access to electricity, expanding coverage of broadband internet and the other economic infrastructure needed, However, access to concessionary funding is limited, and unlimited use of commercial loans is likely to raise issues of debt stress. Given this reality, there are two possibilities that raise new opportunities for development financing. First, is in redirecting remittances away from consumption to development, for instance through use of diaspora bonds. Remittances from Ugandans working abroad have increased significantly from USD 819 million in FY2010/11 to USD 1.4 billion in FY17/18. Second, is in the use of blended finance to leverage development aid and philanthropy to attract private sector funding and/or make effective use of commercial loans. Another option could also be in the form of negotiating multi-country funding of development projects. For instance, Uganda, South Sudan, DRC and Tanzania could implement a jointly

funded unified power grid to serve South Sudan, Eastern DRC and northern Tanzania, significantly reducing the amount of capital that each country needs to mobilize.

2.3 Threats

2.3.1 Climate Change and its Impacts on Agriculture and Economic Growth

32. Conflict and climate change are major contributing factors leading to growing number of people facing hunger and forced displacement, as well as curtailing progress towards most development targets. For the first time in more than a decade, there were approximately 38 million more hungry people in the world, rising from 777 million in 2015 to 815 million in 2016. The year 2017 was one of the three warmest on record and was 1.1° C above the pre-industrial period. The five-year average global temperature from 2013 to 2017 was also the highest on record. The world continues to experience rising sea levels, extreme weather conditions and increasing concentrations of greenhouse gases. In Uganda, droughts are now more frequent and more severe leading to frequent cases of crop failure. The country has experienced frequent cases of flooding and landslides. For the first time in more than a decade, there was a reversal in the poverty levels in 2017 largely due to droughts and crop failures. The regions and economic groups that have experienced poverty reversals were those that largely depended on crop farming as their source of livelihood. The effects of climate change are further exacerbated by deforestation, land degradation and wetland degradation and encroachment. However, Uganda, like much of the world, is victim to forces outside of its control. Uganda's contribution to global warming and climate change is minimal, however, it is forced to deal with the symptoms of processes caused outside her borders. Uganda intends to fulfil its international obligations with regard to reduction of national emissions and adapt to the impacts of climate change by allocating the necessary resources to implement the partnership plan.

2.3.2 Regional Conflicts and the Refugee Challenge

33. Uganda is currently the third biggest refugee hosting country worldwide and largest in Africa. Uganda is currently hosting about 1.33 million refugees and approximately USD 2 billion is needed to finance the various multiyear integrated sector response plans in health, education, jobs and livelihood and water and environment amidst dwindling global resources to support refugees. Whereas Uganda's policy towards refugees has been applauded globally, the country's resources could be overwhelmed by the high and increasing number of refugees. In the districts of West Nile, south west and northern Uganda as well as the slums of Kampala where many of these refugees are settling, their impact on the environment as well as demand for social services is substantial. Refugee populations in some districts is higher than the host population.

34. Unresolved conflicts in the Great Lakes region are driving these refugee numbers and also affect regional trade potential. Many of these conflicts have their roots in the exploitation of and access to natural resources, identity clashes and governance issues. Whereas these conflicts are initially intrastate, they have the potential to draw in the

surrounding countries due to the transnational nature of some of these communities and the conflicts involved. Conflicts which may have begun over access to and/or exploitation of natural resources (land or minerals) can quickly expand into governance and identity conflicts. Uganda has and continues to be an active participant in the resolution of regional conflicts as regional peace and security is in the self-interest of the country. Moving forwards, Uganda needs to continue to participate in and intensify efforts to bring peace to the region. This must be done through cooperation with the international community as well as its regional neighbours. Voluntary repatriation of refugees to their home countries, once peace has been realised, can be explored only when the conditions of safety and dignity are in place.

2.3.3 Cyber Security

35. Cyberspace is now a medium for disinformation among competing commercial interests, ideological adversaries, governments, and extremists, and it is a battleground between cybercriminals and law enforcement. Cyberattacks at the level of cyberwar have already occurred, and are occurring with increasing frequency and effect. Three major approaches to cyberattacks are: breaking into a system to steal information from computer systems or networks; directly affecting the functionality of computers or related equipment through the use of worms, viruses, logic bombs and/or other malware; and the denial of service whereby a system is flooded with messages that overwhelms them and renders them non-functional. Targets may include businesses, military command and control systems, transportation systems, power grids, manufacturing facilities and communication systems. Uganda needs to significantly invest in building the competencies of communication structures to be able to anticipate or avert potential attempts at disrupting government and/or commercial operations in its territory as well as stop or disrupt attempts at spreading misinformation to foment unrest. Some of the steps Government can take in this regard include: enacting regulation of cyberspace, increasing resources for cyber-defence (both public and private) and, significantly, isolating critical infrastructure (e.g. power grids) from the internet.

2.3.4 Brain Drain stymying Innovation, Research and Entrepreneurship capacity

36. The hitherto weak ability of the economy to create sufficient numbers of jobs and low remuneration are driving the country's brain drain to higher-income countries with labour shortages. Often, highly trained professionals are emigrating to countries where their skills attract higher pay. Ugandan youths trained up to degree/diploma level are exiting our country to take up employment requiring little or no skills. These emigrants have been trained at great economic expense to the country and the remittances do not fully compensate for the expense of their training. Besides, the country's capacity for research, innovation, and entrepreneurship as well as skills to drive and sustain socio-economic transformation is constantly being compromised by emigration. Without opportunities at home, our homegrown talent will continue to exit in increasingly large numbers. This is precisely the talent needed to help create opportunities and drive the nation's goals with regard to Vision 2040.

37. **Uganda urgently needs to devise mechanisms to stop and then reverse the brain drain, especially in Science, Technology, Engineering and Mathematics (STEM).** It is undesirable that the majority of the country's graduates either find no employment in the country, are under-employed or are forced to supplement their incomes outside the public system. A comprehensive review of public sector remuneration and merit and competence-based recruitment structures are crucial in the public sector. Specifically, for highly trained professionals like medical doctors and specialized skills in the publicly owned enterprises in energy and oil. Uganda also needs to build greater opportunities for short working visits to its highly specialised professionals abroad.

2.3.5 Biological threats from emerging diseases

38. **Uganda has faced a number of emerging diseases such as Ebola, Murbag, and COVID-19, which have had immense impact on the economy.** In the first half of the year 2020, Uganda was hit by the COVID-19 pandemic caused by the coronavirus. This led to a partial lock down of the economy, which disrupted the supply chains and slowed down economic growth. The country therefore, needs to invest in building national capacity in biosecurity and disease surveillance system for early detection and mitigation of biothreats from emerging diseases.

39. **Tourism in particular has suffered due to the global COVID-19 pandemic.** Tourism was identified as an important and growing opportunity for Uganda to increase forex earnings and employment. However, it is vulnerable to global, regional and national shocks. For instance, travel restrictions due to COVID-19 pandemic has led to loss of tourism earnings. The country has already lost USD 400 million in the quarter ending June 2020 and is likely to lose 1.6 billion dollars in FY2020/21. Similarly, 600,000 Ugandans directly and indirectly employed in the sector are unemployed. These effects are likely to be felt in the short to medium term. This calls for innovative approaches to tourism to mitigate its vulnerability.

2.4 Regional and International Development Obligations

40. **NDPIII is cognizant of Uganda's commitments in regional and international development obligations.** Uganda is a signatory to the 2030 Agenda for Sustainable Development which consists of a set of 17 goals and attendant targets. The 2030 Agenda embodies the aspirations of a world that is more equal, more prosperous, more peaceful and just as well as mindful of the planet. Uganda adopted and localised these goals and targets and mainstreamed them into NDPII. In the period since the drafting of the NDPII, the East African Community and the African Union also finalized the development of regional development plans, namely the EAC Vision 2050 and Africa Agenda 2063. The NDPIII programmes incorporate the country's regional and international development commitments and also address the thirteen (13) strategic bottlenecks to Africa's socio-economic development as illustrated in Annexes 1 and 2 respectively. The bottlenecks have been integrated into the African Peer Review Mechanism (APRM).

2.4.1 Emerging issues

41. **The regional and global development environment remains favourable for fast-tracking growth.** The country should therefore fully embrace the unfolding global opportunities as well as take cognizance of the development obligations. The major development opportunities include: strong regional and global demand for food and food products especially in Africa and Asia where export standards are much closer to ours, manufactured goods due to the expanding global middle class; new financing options for funding of development infrastructure to further improve competitiveness; consolidation of the African export market made possible with the ratification of the African Continental Free Trade Area (AfCFTA); increased global reach and use of ICT which makes markets easier to reach and services cheaper to access as well as new possibilities for more structured technology transfer and adoption.
42. In order to take full advantage of the opportunities referred to in (40), the country needs to:
- (i) Prioritize the massive production of food and food products, iron and steel for the regional construction market as well as production of light manufactured goods on an industrial scale to reap from economies of scale;
 - (ii) Focus on creating the conditions and facilities for massive expansion of manufacturing in themed production zones with low transport and energy costs. Identify and support specific manufacturing clusters strategically located for agricultural production combined with value addition to other raw materials;
 - (iii) Articulate a transparent and development-oriented policy framework for the minerals sector adhering to EITI standards and principles, to retain a higher portion of natural resource rents and to utilize the proceeds towards achieving economic diversification and structural transformation;
 - (iv) Negotiate and institute mechanisms for an organized transfer and adoption of low cost, labour-intensive technology with China and India that are transiting from low technology/labour intensive manufacturing to high-tech;
 - (v) Increase investment in tourism infrastructure and launch a massive marketing campaign for the ‘Pearl of Africa’ brand to increase the share of the tourism market;
 - (vi) Make substantial investments in science, technology and innovation to take advantage of the growing sophistication of markets and global value chains;
 - (vii) Stem the ‘brain drain’ and institute mechanisms for initiating and scaling-up reversal of brain drain;
 - (viii) Invest significantly in an integrated and interoperable transport infrastructure to facilitate evacuation of goods from the production areas to collection and processing centres for export. The Northern Corridor transport infrastructure projects, road projects to the neighbouring countries of DRC and South Sudan as well as the Maritime Silk Road initiative would go a long way in furthering this initiative;

- (ix) Support the private sector (particularly local SMEs) to develop capacity to drive the industrialization effort, increase exports, create jobs and increase local content;
- (x) Restructure, recapacitate and empower an incentivized bureaucracy to play the role it should play in a 'development state' model;
- (xi) Effect massive investment in the production of human capital with the appropriate skills and the right attitude to drive the industrialization effort. Implementation of the National Human Resource Plan developed as an attendant Plan to NDPIII would be a good start.
- (xii) Minimize and/or mitigate the risks that the country faces after opening up to the world, and these include cyber warfare, brain drain, climate change and a surge in refugee numbers due to regional conflicts.

CHAPTER 3: NATIONAL DEVELOPMENT OUTLOOK

3.1 Macroeconomic Strategy

43. **The overall goal of NDPIII macroeconomic management is to accelerate and sustain inclusive economic growth, while maintaining macroeconomic stability and debt sustainability.** The macroeconomic strategy for the NDPIII therefore is to enhance the impact of public investment on growth through implementation of policies that foster efficiency in public investment, increase domestic revenue mobilization efforts and maintain price stability. In addition, Government will continue with measures to improve the external position through promoting a competitive exchange rate and building up foreign reserves to cushion the country against external shocks.
44. The Macroeconomic objectives underpinning the strategy include;
- (i) Poverty reduction from 21.4 percent to 18.5 percent;
 - (ii) Achieving an accelerated economic growth rate at about 7 percent by FY2024/25;
 - (iii) Increase in the stock of jobs by an annual average of about 512,000;
 - (iv) Fostering price stability by maintaining core inflation within the target band of 5 percent +/- 3;
 - (v) Promote a competitive foreign exchange rate by ensuring that an appropriate level of reserves in terms of months of imports of goods and services is achieved (EAC target at least 4.5 months);
 - (vi) Pursuing a prudent fiscal policy with the aim of supporting macroeconomic stability consistent with regional and domestic fiscal rules. This includes a ceiling on debt to GDP of 50 percent in present value terms and a gradual achievement of a fiscal deficit of 3percent by FY 2024/25;
 - (vii) Domestic revenue annual growth of 0.5 of GDP percentage points.
45. The key selected economic and financial indicators are shown in Table 3.1.

Table 3.1: Selected Economic and Financial Indicators, FY 2019/20 - 2024/25

	19/20	20/21	21/22	22/23	23/24	24/25
(Annual percentage changes, unless otherwise indicated)						
Output, prices and exchange rate						
Real GDP	3.07	4.51	5.99	6.38	7.00	7.20
Headline inflation (Period average)	2.92	5.63	5.78	4.93	4.70	5.00
Core inflation (period average)	3.09	5.60	4.88	4.91	4.69	5.00
Money and Credit						
Broad money (M3)	12.54	10.15	11.88	11.47	11.90	12.27
Credit to non-government sector	9.20	8.40	10.72	13.23	16.59	17.90
M3/GDP (percent)	17.42	17.80	17.53	17.59	17.52	17.46

(Percentage of GDP, unless otherwise indicated)

Central Government Budget						
Revenue and Grants	13.36	13.73	14.01	14.04	14.59	15.39
<i>Of which:</i>						
Grants	0.64	0.74	0.81	0.44	0.30	0.06
Tax revenue	11.62	11.96	12.28	12.68	13.23	13.72
Non-Tax Revenue	1.10	1.03	0.93	0.92	0.87	0.89
Oil revenue	-	-	-	-	0.19	0.71
Expenditure	20.83	21.55	20.19	19.21	18.72	18.32
Recurrent	11.64	11.97	11.52	10.73	10.23	9.96
Development	8.22	8.73	8.67	8.49	8.49	8.36
Net lending and investment	0.98	0.85	-	-	-	-
Primary balance	-4.84	-5.14	-3.46	-2.62	-1.65	-0.62
Overall balance	-7.48	-7.82	-6.18	-5.17	-4.13	-2.93
Excluding grants	-8.11	-8.55	-6.99	-5.61	-4.43	-3.00
<i>Of which: Net Domestic Borrowing</i>	1.85	1.99	1.60	1.31	0.92	0.31
Public debt*						
Public gross debt	41.40	45.71	47.80	48.66	48.40	46.71
External debt	27.76	31.00	32.60	33.54	33.92	33.06
Domestic debt	13.65	14.71	15.20	15.11	14.48	13.65
Interest payment to revenue	21.21	21.34	20.98	19.20	18.08	15.52
External sector						
Current account balance (including grants)	-6.98	-9.68	-6.47	-5.69	-4.94	-3.53
Current account balance (excluding grants)	-8.92	-8.96	-8.19	-7.73	-6.41	-5.35
Export (goods and services)	13.73	10.99	11.86	11.65	11.43	11.64
Imports (goods and services)	23.37	21.80	20.07	19.02	18.01	16.76
Gross international reserves						
In months of next year's total imports	4.11	3.30	3.53	3.90	4.45	4.61
Memorandum Items:						
GDP current market prices (UGX bn)						
Ushs. Bn	138,283	152,315	170,403		212,541	238,611
				189,941		
USD. Bn	36.89	39.65	43.34	47.30	51.91	57.42
GDP per capita (Nominal USD)	905	936	991	1,049	1,116	1,198
Population (million)	41.05	42.37	43.72	45.10	46.51	47.95

Source: MOFPED, using IMEM Model

* The threshold for interest payment to revenue is 15%, whereas the threshold for domestic debt to private sector credit is 75%.

3.2 Economic Growth

3.2.1 Economic Growth Prospects for NDP III

46. The NDP III growth prospects are hinged on the assumption that all interventions and projects outlined will be efficiently implemented between FY 2020/21 – FY 2024/25. Real GDP growth is estimated to range between 4.5 to 7.2 percent during this period supported by continued productivity enhancement. To remedy the climate change

and COVID risk that subdued growth in NDPII, in NDPIII Government will augment efforts to limit rain-fed agriculture by extensively pursuing construction of mini-micro irrigation schemes and multi-purpose surface storage facilities/reservoirs in the NDP III period. Growth will also be supported by the good the global and regional economies prospects; improvement in macroeconomic environment; COVID response economic stimulus; recovery in private sector activity supported by the pick-up in private sector credit; and rising domestic demand as the COVID-19 pandemic effects fade out gradually. Table 3.2 shows sectoral contribution to GDP for the NDP III period.

Table 3. 2: Contribution to growth by sector, FY 2018/19 - 2024/25

	18/19	19/20	20/21	21/22	22/23	23/24	24/25
Real GDP*	6.78	3.07	4.51	5.99	6.38	7.00	7.20
Agriculture, forestry and fishing	1.96	0.90	1.31	1.72	1.81	1.97	2.01
of which:							
Cash crops	0.17	0.08	0.11	0.15	0.16	0.17	0.18
Dairy farming	0.12	0.06	0.09	0.12	0.12	0.14	0.14
Food crops	1.09	0.51	0.74	0.98	1.04	1.13	1.16
Fishing	0.16	0.07	0.10	0.12	0.13	0.14	0.14
Livestock	0.13	0.06	0.09	0.12	0.13	0.14	0.14
Other	0.29	0.13	0.18	0.23	0.24	0.25	0.25
Industry	2.12	0.96	1.41	1.90	2.05	2.27	2.36
Of which:							
Agro - processing	0.77	0.35	0.52	0.70	0.75	0.83	0.86
Construction, cement and lime	0.55	0.25	0.36	0.49	0.54	0.61	0.63
Electricity and water	0.28	0.13	0.19	0.26	0.27	0.30	0.31
Mineral development	0.10	0.05	0.07	0.10	0.11	0.13	0.14
Other Manufacturing	0.42	0.19	0.27	0.36	0.38	0.41	0.42
Services	2.70	1.22	1.78	2.37	2.52	2.75	2.83
Of which:							
Transport services	0.43	0.19	0.26	0.35	0.37	0.40	0.41
Wholesale and retail trade	0.17	0.08	0.12	0.15	0.16	0.18	0.18
Telecommunications-ICT	0.25	0.12	0.18	0.24	0.25	0.27	0.28
Insurance	0.16	0.07	0.10	0.14	0.15	0.17	0.17
Financial services	0.19	0.08	0.12	0.16	0.17	0.19	0.20
Health	0.10	0.04	0.07	0.09	0.09	0.10	0.11
Public Administration	0.22	0.11	0.15	0.20	0.21	0.22	0.22
Other services	1.19	0.53	0.79	1.04	1.11	1.22	1.25

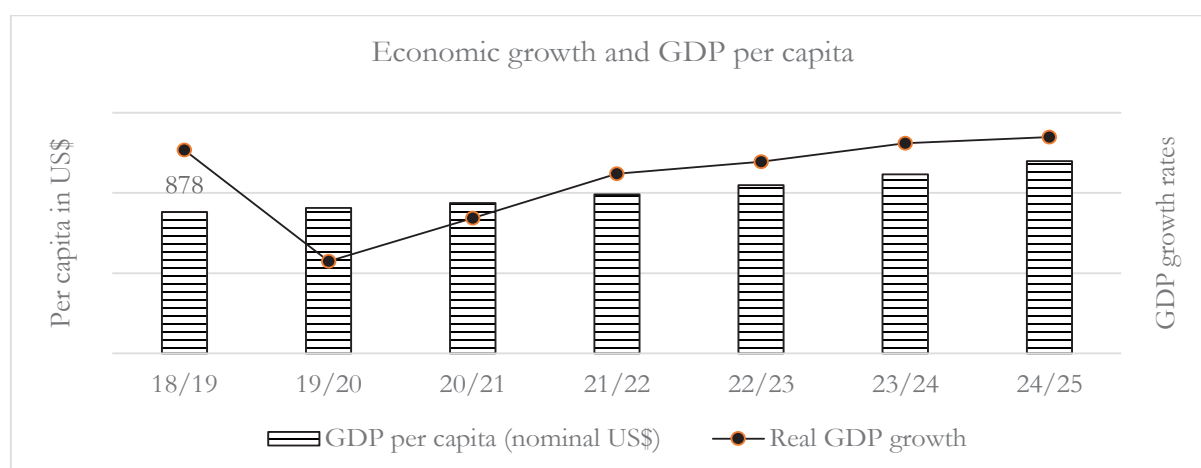
*Results based on the structure of the 2016/17 Social Accounting Matrix (SAM)

47. **The economy is expected to remain resilient throughout the NDPIII period in spite of the COVID-19 global pandemic.** The economy is projected to slow down from 6.5 percent in FY 2018/19 to 3.1 percent in FY 2019/20 largely due to the triple effects of COVID-19 pandemic, floods and locusts' invasion before rebounding to its potential of 7 percent in FY2023/24. Government has adopted a raft of measures to accelerate economic recovery and these include both short- and medium-term interventions of scaling up health and social protection emergency funds to contain the spread of COVID-19, availing an economic stimulus for corporations and SMEs, supporting import substitution and export promotion

and extending affordable credit to household enterprises operating within the subsistence economy among others. These short and medium-term interventions are expected to expedite the recovery of the economy from the negative effects posed by COVID-19 pandemic, floods and locusts’ invasion. Thus, growth is projected to increase to 4.5 percent in FY 2020/21 and 6.0 percent in FY 2021/22 and peak at 7.2 percent in FY 2024/25. Over the NDP III period, economic growth is projected to average at 6.2 percent as shown in Table 3.2

48. Following the above growth prospects, per capita income is projected to improve from 878 USD in FY 2018/19 to 1,198 USD in FY 2024/25, hence achieving middle-income status within the NDP III period. The projected trend of per-capita income and real GDP is shown in Figure 3.1.

Figure 3.1: GDP per capita and real economic growth



3.2.2 Growth and Job Creation Strategy

49. **The Economic Growth Strategy that underpins the NDP III is built on the need for rapid industrialization of the Ugandan economy linked to high productivity and production in agriculture; while nurturing the potential of the ICT, minerals, oil and gas sectors.** The growth of these sectors is expected to provide gainful employment to the majority of Ugandans though promoting public investment in high employment intensity value chains. The Economic Growth Strategy focuses on five key objectives:

- (i) Expanding the Industrial Base of the Economy;
- (ii) Consolidate and increase the stock and quality of productive infrastructure;
- (iii) Enhancing Productivity especially in the Agricultural sector;
- (iv) Exploiting Natural Resource Endowments with Environmental Protection in mind; and
- (v) Supporting private sector development through providing affordable financing for Production and Business.

50. **Sustained and diversified economic growth is essential for creating the foundation for gainful employment.** The rate of economic growth sets the absolute ceiling within which growth in employment and growth in labour productivity can take place.
51. **Uganda’s impressive macroeconomic performance over the last 20 years has not had a significant impact on the structure of the labour market.** Whereas the economy has grown at an average of 5.4 percent over the last 10 years it has not created enough gainful jobs. The working age population is growing faster than the economic growth. The working age population grew from 16.5 million to 19.1 million between 2012/13 and 2016/17. As of FY2016/17, the working population was 15 million persons but with total employment estimated at 9.1 million. Currently a total of 700,000 people enters the labour market every year of which only about 238,000 (34 percent) are absorbed. Moreover, employment has expanded in lower-productivity activities such as subsistence agriculture and petty trade as well as the informal sector.
52. **The NDPIII job creation strategy focuses on expanding and diversifying economic growth while maintaining macro-economic stability in order to create increased demand for labour.** In particular, the plan aims to; increase investment in productive areas, promote Foreign Direct Investment (FDI) and expand exports with a focus on supporting small and medium enterprises (SMEs) to access export markets while supporting small domestic firms to grow to small and then large firms. Further, the job strategy will focus on developing an economy that attracts and nurtures larger domestic firms, attract more foreign direct investment to Uganda, encourage trade integration, leverage urbanization for better jobs, prioritizing regional investment, strengthen Local Economic Development, accelerate the transformation of agriculture from subsistence to commercial production in particular by connecting smallholders with value-chains. The plan also priorities the need to streamline and reform youth and women employment programs to help young Ugandans find employment.
53. **The overall growth and job creation strategy highlighted above and detailed in the specific programme chapters 5-22 will contribute to the creation of about 2.5 million jobs over the course of NDPIII period.** The new jobs corresponding to the growth and jobs strategy over the entire NDPIII period are about 2.5 million with an annual average of about 512,000 jobs. The highest number of jobs (1.313 million jobs) are expected to come from the services sector with the Trade subsector contributing the largest proportion. Agriculture is expected to be the second highest contributor to jobs, followed by industry whose largest share of jobs is expected to arise from manufacturing (see Table 3.3).

Table 3.3: The Stock of New Jobs created 2021-24/25

Industry of employment	2020/21	2021/22	2022/23	2023/24	2024/25
Agriculture, forestry and fishing	143,926	149,561	158,796	168,887	175,241
Industry	61,563	72,295	79,127	88,125	94,969
Manufacturing	38,875	45,458	49,790	55,471	59,782
Construction	22,688	26,837	29,337	32,654	35,187
Services	170,378	242,481	267,836	304,912	328,245

Trade	102,688	145,838	162,216	185,797	200,640
Transport and storage	6,651	12,741	14,675	17,521	18,718
Education	17,682	20,810	22,573	24,947	26,964
Other service activities	23,304	33,912	36,750	41,198	44,033
Hotels , restaurant eating places	20,053	29,180	31,622	35,449	37,889
Other industrial activities	36,721	12,925	9,181	1,301	- 4,263
Total	412,588	477,262	514,939	563,225	594,192

3.3 Fiscal Strategy

54. **Government will continue to pursue fiscal policy that maintains macroeconomic stability and supports inclusive job-rich growth, while preserving debt sustainability.**

To achieve these objectives, Government’s fiscal strategy will focus on;

- (i) Continued investment in public infrastructure to accelerate inclusive growth while enhancing efficiency in public investment through the implementation of the Public Investment Management Policy and Strategy.
- (ii) Increased revenue mobilisation particularly through the implementation of the Domestic Revenue Mobilisation Strategy (DRMS), aimed at reducing debt reliance and keep debt at sustainable levels

55. **Despite the need to bridge the infrastructure gap and stimulate the economy in light of COVID-19 impact, the fiscal strategy will ensure that the fiscal deficit remains within sustainable levels over the medium to long-term.** Therefore, the NDP III macroeconomic framework adopts a fiscal deficit path where the debt to GDP ratio remains below 50 percent and the ratio of interest payments to domestic revenue remains at less than 15 percent. The fiscal deficit will gradually decline to below 3 percent of GDP by FY 2024/25, while expenditure to GDP will average 19.6 percent between FY 2020/21 and FY 2024/25. Tax revenue to GDP is projected to open at 11.9 percent of GDP in FY 2020/21 and to close at 13.7 percent in FY 2024/25. Therefore, tax revenue to GDP is projected to increase by 0.52 percentage points per fiscal year. The fiscal deficit path over the NDP III period is shown in Figure 3.2.

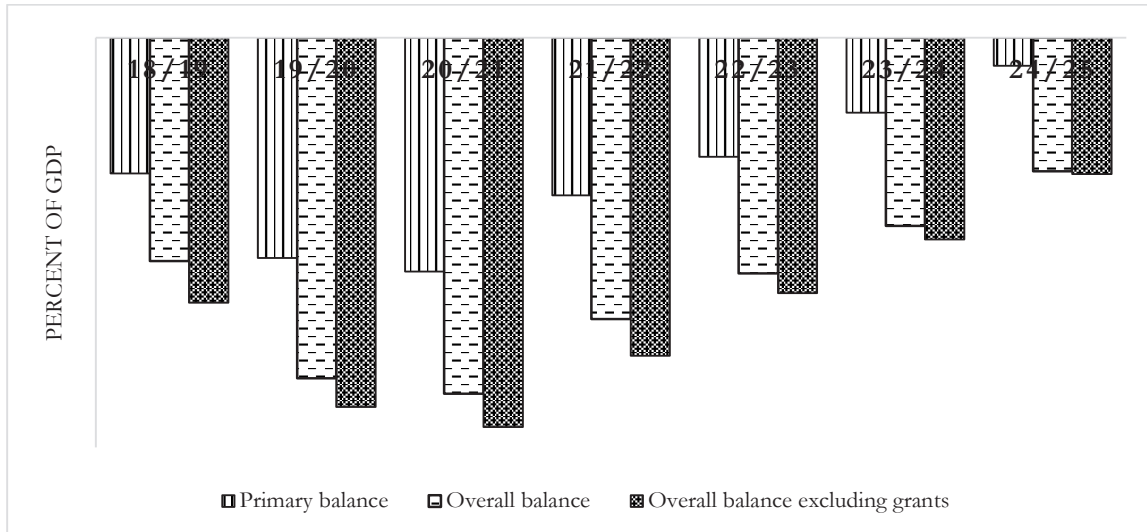
3.3.1 Revenue Strategy

56. **The revenue strategy over the NDP III period will focus on improving compliance and efficiency in tax revenue collections through implementation of the Domestic Revenue Mobilization Strategy (DRMS).** Emphasis will be given to strengthening administrative efforts so as to narrow the gap between current and potential revenue performance. Administrative efforts will be achieved through providing better training and resources to URA to modernize and expand ICT capability and other necessary tools. This will foster higher compliance.

57. Overall, these developments will result into total revenues and grants increasing from 13.7 percent to 15.4 percent of GDP between FY 2020/21 and FY 2024/25. An increase in

revenue would reduce the country’s deficit and consequently her reliance on debt thus keeping debt at sustainable levels.

Figure 3. 2:Overall fiscal deficit (percentage of GDP)



3.3.2 Expenditure Strategy

58. **The NDPIII expenditure strategy will focus on continued investment in public infrastructure but also balance it with Social sector spending.** This is required to further bridge the infrastructure gap but also invest in human resources required for production enhancement and accelerate inclusive growth. The details of this strategy are articulated in programme chapters 5-22 in the follow up sections. To reap the full return on the public infrastructure and social sector investments, strategy will focus on enhancing efficiency in public investments through adherence to the PFMA and implementation of the PIMs policy and strategy.

59. **The key projects to spur productivity and thus economic growth include;** improving transport infrastructure including road, air and railway; construction of refinery and Crude Oil pipeline; power production and distribution; construction of industrial parks to ease cost of doing business; provision of water for production like irrigation schemes and valley dams; agricultural post-harvest handling and marketing and more. Most spending on infrastructure is expected in FY 2021/22, driven by construction of the oil related infrastructure.

3.3.3 Deficit Financing and Debt Sustainability

60. **Revenue growth, while showing improvements prior to COVID-19, still remains subdued and cannot yield all the required financial resources to meet the required development needs.** Spending will be frontloaded during the NDPIII period with the deficit averaging 5.3 percent over the NDP III period and peaking at 7.8 percent in FY 2020/21, before narrowing to a modest 2.9 percent in FY 2024/25. The primary deficit will

average 2.7 percent over the period, reducing from a peak of 5.2 percent in FY2020/21 and settling at 0.6percent in FY 2024/25.

61. **A higher debt stock comes with a greater risk of debt distress, and its macroeconomic consequences.** To this end, the Government remains committed to carefully analysing its debt sustainability before contracting any new debt. Borrowing will be prioritised for those projects with higher economic returns; and the operationalisation of the newly developed Project Implementation Strategy is also expected to greatly improve efficiency in public investment. Contingent liabilities like debt of state-owned enterprises are a potential risk to debt sustainability, thus to better manage this risk, government is developing guidelines for borrowing by state-owned enterprises, and will continuously monitor these liabilities. This will allow the ambitions of NDPIII to be realised without compromising macroeconomic stability.

Table 3. 4: Sources of financing - Percentage of GDP

	18/19	19/20	20/21	21/22	22/23	23/24	24/25
Overall balance	-4.91	-7.48	-7.82	-6.18	-5.17	-4.13	-2.93
Over balance, excluding grants	-5.82	-8.11	-8.55	-6.99	-5.61	-4.43	-3.00
Primary balance	-2.98	-4.84	-5.14	-3.46	-2.62	-1.65	-0.62
Financing	4.91	7.48	7.82	6.18	5.17	4.13	2.93
External financing	2.81	4.86	5.48	4.12	3.70	3.35	2.76
Disbursement	3.72	5.40	6.29	5.20	5.22	4.89	4.48
Budget support	0.14	2.73	2.70	2.04	1.50	0.94	0.00
Concessional project loans	2.39	1.70	1.95	1.75	1.50	1.49	1.46
Non-concessional borrowing	1.19	0.96	1.64	1.40	2.22	2.45	3.02
Amortisation (-)	-0.91	-0.53	-0.81	-1.07	-1.52	-1.54	-1.72
Domestic financing (net)	0.92	0.91	1.00	1.03	0.74	0.49	0.17
Banking financing	0.96	1.30	1.33	0.81	0.66	0.27	0.01
Bank of Uganda	-3.74	-4.19	-4.59	-4.31	-3.76	-3.65	-3.63
Commercial banks	4.69	5.49	5.92	5.12	4.42	3.91	3.65
Non-Bank financing	0.90	0.92	1.00	0.80	0.65	0.46	0.16

Source: MOFPED, using IMEM Model

62. **External financing will be the main source of financing for the deficit over the NDPIII period** (Table 3.4). Both external and domestic financing will decrease over the course of NDPIII as the major infrastructure projects gradually come to a completion. External financing will average 3.8 percent of GDP over the period whilst domestic financing will average not more than 1.0 percent of GDP, with the view of avoiding crowding out of the private sector. Initially most external financing will come from concessional project loans; however, this will taper down from 1.9 percent of GDP in FY 2020/21 to 1.5 percent of GDP in FY 2024/25. In contrast, non-concessional borrowing is expected to increase from 1.6 percent of GDP in FY 2020/21, peaking at 3.1 percent in FY 2024/25. Budget support is a small component of overall financing, averaging 1.4 percent of GDP over the NDP III period.
63. Government will implement the integrated national financing framework (INFF) and strategy that takes cognizance of emerging innovative financing options for both public and private sector to deliver NDPIII goals.

External Financing

64. **Concessional loans from multilateral creditors will continue to be an important source of financing for NDPIII, averaging at 1.6 percent of GDP over the period.** These loans are characterised by long maturity periods and low interest rates; and will therefore continue to be maximally tapped especially for long term investments. Non-concessional external borrowing will also be required given the ambition of the NDPIII, and because concessional borrowing is not always available for all projects. Non-concessional borrowing is projected to average 2.2 percent of GDP over the NDPIII period. Government will continue to ensure that for projects where concessional loans cannot be secured, semi-concessional loans are prioritised over non-concessional borrowing and the terms negotiated are at the least cost and risk as possible.

Domestic Financing

65. **Domestic financing will be used carefully to avoid crowding out the private sector, and so constraining private investment and growth.** Conversant of this, domestic financing will be a relatively small net source of financing, averaging not more than 1.0 percent of GDP over the NDPIII period.

Monetary Sector

66. **The BOU's monetary policy stance will continue to be geared to ensuring price stability and supporting economic activity over the NDP III period.** The inflation outlook is expected to remain within the monetary policy target. The major risks to the outlook relate to increased aggregate demand - due to increased economic activity in the Oil and Gas sector. However, the objective of monetary policy over the NDPIII period will be to maintain annual core inflation within the target band of 5 percent +/-3 (Table 3.5).

Table 3. 5: Monetary Accounts, FY 2018/19 - FY 2024/25

	18/19	19/20	20/21	21/22	22/23	23/24	24/25
Depository Corporations Survey							
Net foreign assets	13,871	14,418	16,289	18,001	19,486	21,127	21,402
Bank of Uganda	13,407	12,940	11,012	12,540	14,603	17,338	18,613
Commercial banks	471	1,872	1,418	582	-256	-1,311	-2,331
Net domestic assets	10,533	13,439	15,925	19,296	24,226	30,128	38,426
Claims on central government (net)	3,967	5,340	6,381	8,417	10,281	11,713	12,829
Claims on the private sector	15,036	16,420	17,798	19,706	22,312	26,014	30,671
Other items (net)	-8,932	-9,562	-6,870	-7,948	-9,818	-12,199	-13,116
Money and quasi-money (M3)	24,091	27,112	29,864	33,410	37,241	41,672	46,783
Foreign exchange deposits	7,126	7,998	8,780	9,789	10,874	12,126	13,614
Bank of Uganda							
Net foreign assets	13,407	12,940	11,012	12,540	14,603	17,338	18,613
Net domestic assets	-6,638	-5,433	-2,790	-3,401	-4,451	-6,017	-5,943
Claims on central government (net)	-2,077	-2,277	-2,759	-2,759	-2,759	-2,759	-2,759
Claims on commercial banks	581	2,225	5,596	5,229	4,456	3,184	3,568
Other items (net)	-2,747	-2,989	-3,239	-3,486	-3,767	-4,064	-4,378
Base money	6,756	7,492	8,192	9,095	10,094	11,251	12,589

Financial Sector Development

70. **Government will continue to develop the financial sector and its infrastructure in an effort to catalyse the mobilization of domestic savings and investments.** To that end, and in light of the country's Financial Sector Development Strategy (FSDS) four strategic interventions will be implemented, namely:

- (i) **Increasing access to and use of finance**, to be able to channel available resources into formal platforms, priority actions will target offering a wide range of products and services through expanded delivery channels including Digital Financial Services (DFS), Credit, Non-Life and micro insurance, micro pensions, agriculture finance, agent banking among others. In addition, financial literacy programmes with a particular emphasis to digital finance is critical in accelerating use and access to formal finance.
- (ii) **Increasing access to long-term finance**, as a way of mobilizing savings and channelling them to areas where they are most needed, the capital markets infrastructure will be developed. This will also be complimented with efforts of expanding retirement benefits, increasing life insurance penetration, improving provision of long-term finance by development finance institutions among others.
- (iii) **Strengthening innovation and supporting infrastructure** by supporting and fostering innovations in the financial sector as well as the financial markets infrastructure development.
- (iv) **Strengthening financial stability and integrity**. This will involve strengthening the regulatory and supervisory capacity of the various players in the financial sector in order to enhance financial consumer protection, prevent and mitigate the financing of terrorism as well as countering money laundering vices that may jeopardize the country's financial systems.

External Sector Developments

71. **The overall current account balance (including grants) is set to improve from a deficit of 6.1percent of GDP in FY 2020/21 to 3.9percent in FY 2024/25.** The improvement is on account of relatively larger drop in imports to GDP compared to growth in exports to GDP. There is potential for exports growth especially for processed foods due to planned government's interventions in agro-processing. Exports (goods and services) are projected to increase from USD 4,359 million in FY2020/21 to USD6,686million in FY 2024/25. On the other hand, imports (goods and services) are expected to increase from USD 8,645 million in FY2020/21 to USD 9,622million in FY 2024/25. The current account will be partly financed by increase in foreign direct investments and government foreign borrowing. The strategy is envisaged to yield a healthy level of reserves cover equivalent to an annual average of 4.5 months of imports of goods and services.

Trade Developments

72. **Uganda will pursue an ambitious trade strategy that is consistent with the existing trading agreements and World Trade Organisation (WTO) provisions.** This will involve both export promotion and import substitution. The country will strengthen its capacity to locally and competitively produce products that were previously imported consistent with the World Trade Organisation (WTO), EAC, COMESA, and AfCFTA

provisions for international trade. It is therefore an opportune moment for the country to produce for exporting to the EAC, COMESA, AfCFTA and other markets.

PART II: STRATEGIC FOCUS, NATIONAL DEVELOPMENT PROGRAMMES AND FINANCING

CHAPTER 4: STRATEGIC DIRECTION

4.1 Goal

73. The **goal of NDPIII is to Increase Average Household Incomes and Improve the Quality of Life of Ugandans**. Achievement of this goal assumes that sustained peace, security, good governance, and a stable macro-economic environment will continue to prevail and that these will provide the basic anchor for economic growth and development under this plan. NDPIII aims to pursue achievement of these goals under the overall theme of **Sustainable Industrialization for inclusive growth, employment and sustainable wealth creation**.

4.2 Strategic Objectives

74 **NDPIII has five Strategic Objectives**. In pursuit of the industrialization agenda, the NDPIII's objectives are based on the country's comparative advantages that lie in its abundant natural resources and young population, the achievements registered so far from investments in productive infrastructure as well as the partnerships forged between the public and private sectors. These objectives meet the purpose of accelerating growth of the economy, transforming the lives of the people and strengthening the country's regional and international competitiveness. The five objectives are:

- (i) Enhance value addition in key growth opportunities;
- (ii) Strengthen the private sector capacity to drive growth and create jobs;
- (iii) Consolidate and increase the stock and quality of productive infrastructure;
- (iv) Enhance the productivity and social wellbeing of the population; and
- (v) Strengthen the role of the state in guiding and facilitating development.

75 These strategic objectives will provide the framework for streamlining and directing government, private sector, civil society and development partners' investments towards:

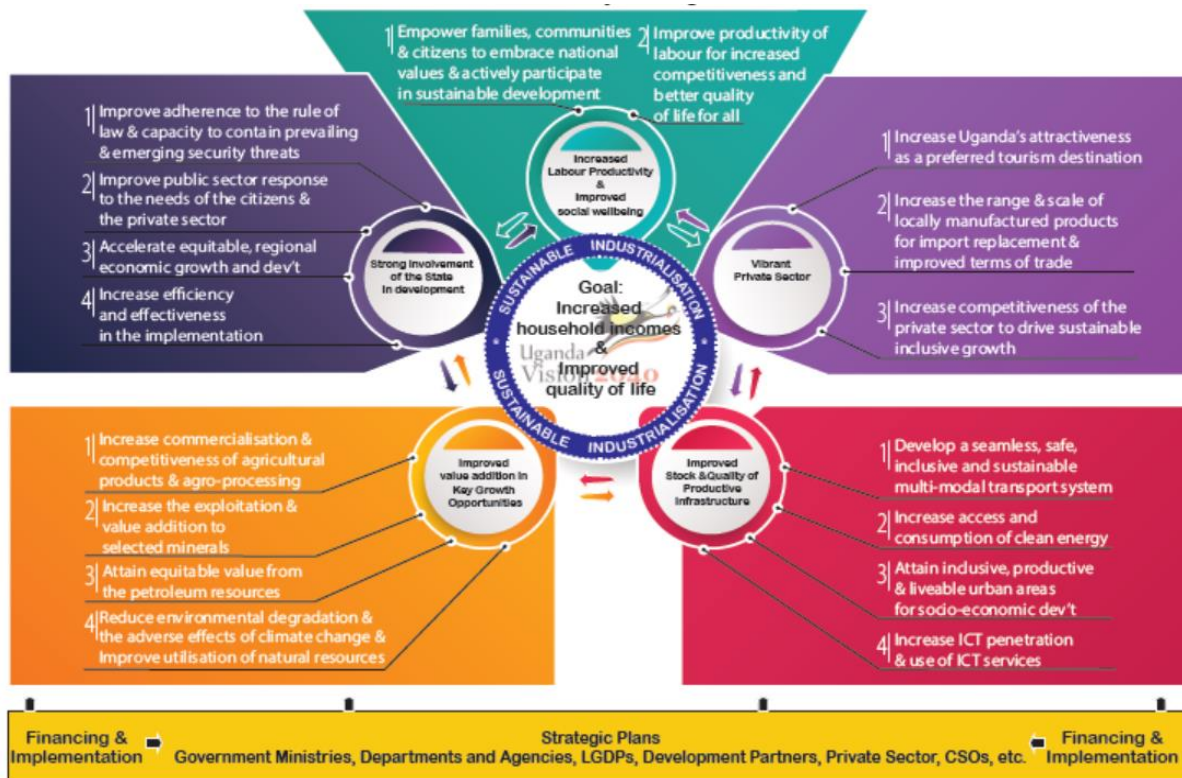
- (i) Increased agricultural production/productivity and agro-processing, mineral beneficiation and mineral-led industrialization, oil refining, digitalisation, and labour-intensive light manufacturing (including cottage industries);
- (ii) Sequential and coordinated infrastructure investments in energy, roads, water, air, rail, industrial parks, and mechanized irrigation schemes to support increased production/productivity for export expansion and the production of goods that are otherwise imported;
- (iii) Increased generation of more skilled, better motivated and healthier workforce for all sectors of the economy, but particularly for industrial sector as well as a modernized agricultural sector; and

- (iv) A strengthened private sector that is able to drive growth and investment in collaboration with the state.

4.3 Theory of change

76 **The theory of change for this plan is based on the achievement of higher household incomes and improved well-being through resource led sustainable industrialization.** Resource led sustainable industrialization will address the challenges of low value addition, low gainful employment, low technology importation and uptake. The expansion of Uganda’s manufacturing industry and the steps towards industrialization provide unmatched potential for accelerated growth by adding value to raw materials that are produced locally, rather than being exported unprocessed. This processing will create better and more sustainable jobs and will eventually lead to higher household incomes and thus a better quality of life for our citizens by deepening the national value chains.

Figure 4. 1: NDPIII Theory of Change



Source: National Planning Authority, 2020

77 **Under this plan, Government will play a more definitive role in addressing the challenges that are manifest due to the failure or absence of incentives to enable the market operate efficiently.** In other words, the state will play a developmental role in order to achieve Vision 2040 and not simply rely on market mechanisms, particularly where they are failing.

4.4 Key Development Results

78 At the strategic/macro level, tracking progress made during the implementation of this plan will be done through a set of NDPIII strategic level objectives indicators, as defined in table 4.1. These indicators cover all major areas of interest under the five strategic

objectives. Targets to be achieved at the end of the five-year period have been set within the context of Vision 2040 targets as well as the FY 2017/2018 baseline.

Table 4.1: NDPIII Key Strategic Results

Category	Key Result Areas (KRA)	Indicators	Baseline	NDPIII Targets					
			FY 2017/18	FY 2020/21	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	
Goal: Increased household incomes and improved Quality of life	Household incomes	Income per Capita (USD)	864	949	1,006	1,065	1,135	1,219	
		Real GDP growth rate	6.2	4.51	5.99	6.38	7.00	7.20	
		Population below the poverty line (percent)	21.4	25.39	21.4	20.55	19.57	18.87	
		Income Inequality (Gini coefficient)	0.41	0.49	0.43	0.42	0.38	0.37	
		Gender Inequality Index (GII)	0.523	0.520	0.515	0.510	0.505	0.50	
		Share of working population (percent)	79.0	80.6	82.2	83.8	85.5	87.2	
		Share of national labour force employed less subsistence (percent)	47.5	48.5	49.4	50.4	51.4	52.4	
	Quality of life	Human Development Index Score	0.52	0.56	0.58	0.60	0.62	0.64	
		Population growth rate (percent)	3.0	3.0	3.0	2.8	2.7	2.5	
		Homicide rate per 100,000 people	11	10.54	10.08	9.62	9.16	8.7	
Objective 1: Enhance value addition in Key Growth Opportunities	Agro and Mineral based industrialization	Average monthly nominal household Income (Ugx)	416,000	401,667	482,297	548,408	587,840	632,044	
		Sectoral contribution to GDP (percent)	Agriculture	22.9	21.22	20.88	20.54	20.22	19.89
			Industry	26.5	27.55	27.81	28.05	28.31	28.56
			Services	43.4	44.18	45.07	45.97	46.89	47.8
		Manufactured exports as a percent of total exports	12.3	13.53	14.88	16.37	18.01	19.81	
		High technology exports (percent of manufactured exports) ¹	3.54	3.89	4.28	4.71	5.18	5.70	
		Share of intermediate goods (inputs) in total imports (percent)	18.9	22.14	22.97	23.8	24.6	25.5	
	Tourism	Foreign exchange earnings from Tourism (USD billion)	1.45	1.5840	1.631	1.689	1.774	1.862	
		Share of Tourism to GDP (percent)	7.3	7.8	7.9	8.0	8.1	8.5	
	ICT	Contribution of ICT to GDP	2.0	2.67	2.89	3.13	3.40	3.69	
	Land	Percentage of titled land	21	24	29	32	35	40	
Objective 2: Strengthen private sector capacity to drive growth and create jobs	Private sector growth	Saving as a percent of GDP	16	16.35	16.79	17.36	18.57	19.91	
		Foreign Direct Investment (percent of GDP)	2.96	3.069	3.176	3.388	3.63	4.15	
		Gross Capital Formation as percent of GDP	24.2	26.44	26.76	27.08	27.41	27.7	
		Private sector credit	Annual % change	11.2	8.4	12.9	13.5	16.0	17.4
			% of GDP	11.7	10.9	10.5	10.7	10.8	11.2
		Exports as percent of GDP	Merchandise	12.7	14.33	14.83	15.35	15.89	16.45
			Goods & services	26.24	28.67	29.53	30.41	31.3	32.26
Youth unemployment rate (percent)	13.3	12.2	11.6	11.0	10.5	9.7			

¹ High-technology exports are products with high R&D intensity, such as in aerospace, computers, pharmaceuticals, scientific instruments, and electrical machinery.

Category	Key Result Areas (KRA)	Indicators		Baseline	NDPIII Targets					
				FY 2017/18	FY 2020/21	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	
		Net annual no. of jobs created		424,125	413,920	479,600	514,962	563,177	594,153	
Objective 3: Consolidate & increase stock and quality of Productive Infrastructure	Energy	Energy generation capacity (MW)		984	1,884	1990.4	2493.6	2996.8	3,500	
		Households with access to electricity (percent)		21	40	45	50	55	60	
		Cost of electricity (USD cents)	Residential		23	19.4	15.8	12.2	8.6	5
			Industrial (large)		9.8	8	7	6.7	5.5	5
			Industrial (Extra-large)		8	7	6.5	6.3	6.0	5
	Commercial		17	14.6	12.2	9.8	7.4	5		
	Road	Percent of paved roads to total national road network		21.1	27	30	32	34	36 (7500)	
		Travel time within GKMA (min/km)		4.14	3.98	3.86	3.74	3.62	3.5	
		Freight transportation costs (per ton per km) from coast to Kampala - USD		0.77	0.736	0.702	0.668	0.634	0.60	
		%age of District roads in Fair to good condition		61	64.8	68.6	72.4	76.2	80	
	Railway	Proportion of freight cargo by rail (percent)		3.5	7.8	11.2	14	16.2	25	
		Travel Time on Railway network	No of Days - Mombasa - Kampala	19	17	15	13	13	10	
			Mwanza - Dar-Kampala	20	20	19	17	15	15	
	Air	Volume of international air passenger traffic (Mn)		1.700	1.763	1.939	2.133	2.347	2.581	
		Volume of domestic air passenger traffic		22,301	28,152	30,967	34,064	37,470	41,217	
		Freight Cargo Traffic (tones)	Exported	39,594	42,166	44,274	53,129	63,755	76,506	
			Imported	22,499	21,204	22,264	23,377	25,715	28,286	
	Water transport	Freight Traffic on Lake Victoria (tons)		45,338	42,723	46,996	70,494	84,592	94,321	
	ICT	Proportion of area covered by broad band services		41	50.8	60.6	70.4	80.2	90	
		Internet penetration rate (internet users per 100 people)		25	30	35	43	46	50	
Unit cost of internet (USD)		237	210.6	177.2	143.8	110.4	70			
Water for production	Water usage (m ³ per capita)		30.27	41.82	42.9	44.28	51.06	59.1		
	Cumulative WfP Storage capacity (million m ³)		39.32	54.32	55.72	57.52	66.32	76.82		
Objective 4: Enhance the productivity and social wellbeing of the population	Labour productivity and Employment	Labour productivity (GDP per worker - USD)	Agriculture	2,212	2,527	2,656	2,757	2,919	3,114	
			Industry	7,281	8,162	8,446	8,622	8,971	9,413	
			Services	3,654	3,925	4,063	4,135	4,276	4,456	
	Labour Force Participation Rate (LFPR)		52.3	56	59.9	64.1	68.6	73.4		
	Employment Population Ratio		47.5	51.3	55.4	59.8	64.6	69.8		
	Health	Life expectancy at birth (years)		63.3	64.6	66.0	67.02	68.7	70	
		Infant Mortality Rate/1000		43	41.2	39.4	37.6	35.8	34	
		Maternal Mortality Ratio/100,000		336	311	286	261	236	211	
		Neonatal Mortality Rate (per 1,000)		27	22	21	20	19	18	
		Total Fertility Rate		5.4	5.0	4.9	4.8	4.6	4.5	
U5 Mortality Ratio/1000		64	59	55	50	46	42			
Education	Primary to secondary	Total	61	65	68	71	74	79		

Result Areas (KRA)		FY 2017/18	FY 2020/21	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	
		school transition rate						
Survival rates, percent	Primary	38	40	41	45	50	55	
	Secondary	77	79	82	86	90	95	
Ratio of STEI/ STEM graduates to Humanities		2:5	2:5	3:5	3:5	3:5	3:5	
Quality adjusted years of schooling		4.5	4.6	5.0	5.3	6.0	7.0	
Proportion of primary schools attaining the BRMS ² , %		50	54	58	62	66	70	
Literacy rate		73.5	74.1	75.3	76.9	78.4	80.0	
Proportion of the population participating in sports and physical exercises		40.9	43	45.1	50	55	60.9	
Employers satisfied with the TVET training (percent)		40	44	48.4	52.6	58	65	
Energy	Electricity consumption per capita (Kwh)	100	150	200	300	400	578	
Water and Environment	Forest cover (percent of total land area)	12.4	12.5	12.8	13.1	14.1	15	
	Wetland cover (percent)	8.9	9.08	9.20	9.32	9.45	9.57	
	Safe water coverage (percent)	Rural	73	75.4	77.8	80.3	82.6	85
		Urban	74	79.2	84.4	89.6	94.8	100
	Sanitation coverage (Improved toilet)		19	23	28	32	37	45
Hygiene (Hand washing)		34	36	38	42	46	50	
Social Protection Coverage (percent)	Proportion of population accessing social insurance, percent	5.0	7.5	10.0	12.5	15.0	20	
	Health insurance	2	7.5	10	15	20	25	
	Percent population receiving direct income support	0.5	0.7	2.5	3.0	6.5	8.0	
	Proportion of eligible population with access to social care services, percent	N/A	5.0	7.5	10.0	12.5	15.0	
Extent of hunger in the population (percent)		40	36	32	28	24	20	
Stunted children U5 (percent)		29	27	25	23	21	19	
Objective 5: Strengthen the role of the State in development	Tax Revenue to GDP ratio (percent)	12.58	12.04	12.36	12.77	13.32	13.81	
	Public resources allocated to Local Government (percent)	12.25	18.38	22.05	24.26	29.11	30	
	Cost of electricity for all processing and manufacturing enterprises (USD cents)	8	7	5	5	5	5	

4.5 Development Approach

79 **The development approach will focus on the following:** (i) Enhanced role of the state to drive growth; (ii) Programme based approach to strengthen alignment of plans, budgets, and implementation at the macro, sector and local government level and focus on results; (iii) Regional Approach to Planning and Implementation to address area specific priorities and inequities in growth and house-hold incomes; (iv) Area based commodity planning to improve productivity and value addition to area commodities with a competitive advantage; (v) Integrated Human Resource Development Planning Approach to address the human resource required for implementation of the Plan; and (vi) Human Rights Based

² Basic Requirements and Minimum Standards (BRMS)

Approach (HRBA) to planning, budgeting and implementation to ensure inclusive sustainable development. These are detailed below.

4.5.1 Enhanced role of the state

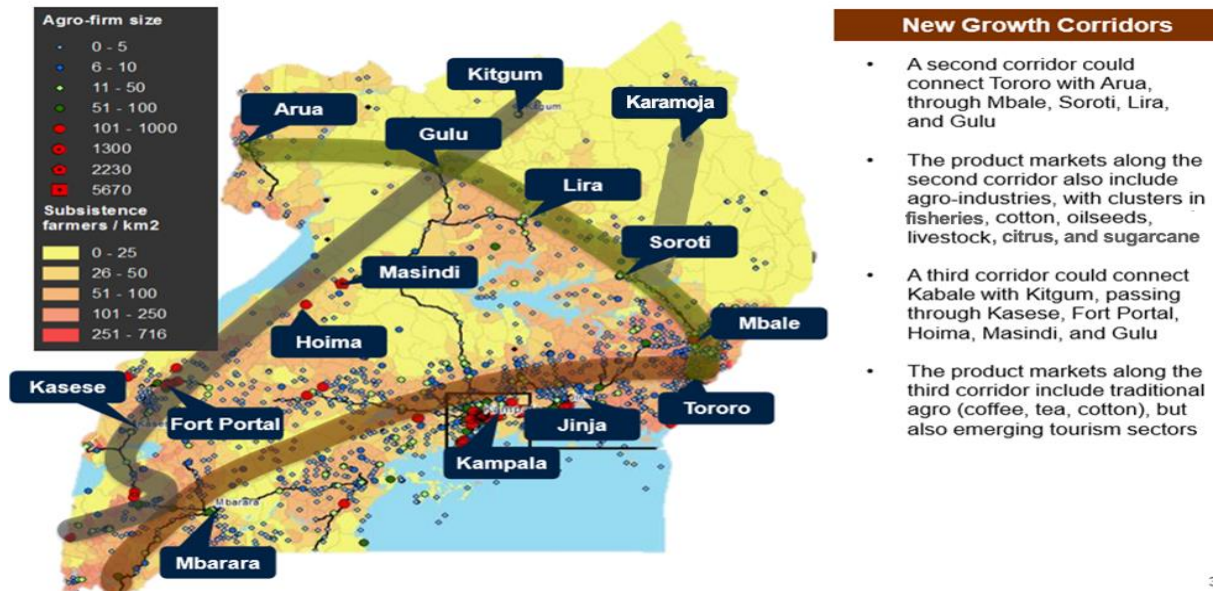
- 80 **The role of the state will be enhanced in areas where the market forces do not yield desired outcomes.** The Constitution of the Republic of Uganda (1995) defines the “Role of the State in Development” as follows:

The State shall stimulate agricultural, industrial, technological and scientific development by adopting appropriate policies and the enactment of enabling legislation”.

- 81 **Until now, the role of the state in development has been limited due to, initially, weak capacity of government (financial and technical) but, later on, adoption of the liberalization policies.** Consequently, government divested itself from the ownership of many strategic but publicly owned enterprises and corporations. However, economic history (and Uganda’s own experience in the energy sector) has shown that the private sector is not always able to efficiently allocate resources within the context of a country’s long-term growth prospects. In sectors like energy or transport, the state is more ideally suited to invest, as it can invest for the long term and is not seeking immediate short-term gains. The state can afford longer periods of capital recovery with minimal profits. Under this plan, government will invest directly or in partnership with the private sector (under PPP arrangements) in selected strategic sectors, particularly energy, transport infrastructure, specialized health and education institutions to compensate for market failures and develop strategic competitive advantages. It will also mean protecting our nascent industries in a bid to industrialize.
- 82 **Government investment will diversify Uganda’s growth corridors by developing two new growth corridors.** Uganda’s economic growth mainly generated by enterprise growth and improvements in infrastructure along a southern corridor which follows along the Malaba-Kampala-Katuna highway. As a result, the sub-regions in this corridor have the lowest share of households engaged in subsistence agriculture with majority of product markets being all agro-based in coffee, tea and dairy. These sub regions also have the highest share of households below the national poverty line and majority of households in middle income status (Kampala-Buganda-Ankole). Under the NDPIII, government will focus on development of two additional corridors i.e the Eastern Corridor and the Albertine Corridor thereby forming a growth triangle premised on regional growth of urbanised zones and corridors based on agriculture and natural resources clusters (Map 4.1). This growth triangle will be anchored around three Manufacturing Hubs (Gulu; Mbarara and Mbale) that are each reinforced by a number of primary production centres located in the surrounding sub-regions. The Eastern growth corridor will follow the current Meter Gauge Railway line that runs across Bukedi- Bugisu-Teso-Lango-Acholi sub-regions (with a spur to West Nile and Karamoja) while the Albertine growth corridor will run across Kigezi-Toro-Bunyoro sub-regions hence connecting to Kabale with Kitgum through Gulu. The growth triangle will be utilised to guide the extension of utilities and transport networks to these sub-regions. They will also support tourism development especially the Eastern and the Albertine loops. Furthermore, the corridors

are also targeted at connectivity with neighbouring countries leading directly to Kenya, Tanzania, Rwanda, The D.R.C and South Sudan thereby improving regional connectivity.

Map 4.1: Uganda's Growth Triangle



4.5.2 Programme based approach

83 **To strengthen the alignment of plans, budgets, and implementation at the macro, sector and local government level; government will introduce the programme-based approach to planning.** Within the context of this Plan, a programme is a group of related interventions/projects that are intended to achieve a common objective within a specified timeframe. The programme approach has been adopted for three main reasons:

- To focus implementation on delivery of common results. Achievement of results specified in these development frameworks does not neatly fall within any particular sector;
- To strengthen alignment and eliminate the ‘silo’ approach to service delivery and enhance synergies across sectors and other actors;
- To provide a framework for the already existing programme-based budgeting.

84 **Using this approach, national programmes have been designed to provide the framework for budgeting and implementation of activities that will deliver the specified results.** These programmes have been developed using the value chain approach to ensure all interventions targeting the bottlenecks at the different stages of the value chain as well as the relevant stakeholders are identified. In addition, this approach will improve the linkage between the national results framework as outlined in NDP III and the annual plans/budgets (for sectors and MDAs) that provide the conduit for implementation. The MTEF and annual national budgets will then be based on the developed and costed programmes and projects included in NDPIII, and these

programmes and projects will have the first call on the financial resources in the national budget.

4.5.3 Regional Approach to Planning and Implementation

85 **To address area specific priorities and inequities in growth and household incomes, local government planning and implementation will be strengthened as the major driver of Local Economic Development (LED).** Groups of local governments will be supported to develop Regional Development Plans in order to address specific development programmes that transcend district boundaries. A group of districts in northern Uganda have already come together and developed the Northern Uganda Regional Development Plan. Another Regional Development Plan has been developed for the Kasese region. The Busoga region is also considering developing a Regional Development Plan. The different regions will also be supported to do the same.

4.5.4 Area Based Commodity Planning

86 **Using the experience of success obtained from Kalangala, Ankole, Kigezi and Toro in the commercial production of vegetable oil, dairy and tea (respectively); the Area Based Commodity Planning approach will be utilized to replicate this success.** Using this approach, districts are to be clustered into nine agro-ecological zones and will be supported to maximize value addition in the selected commodities. A value chain has been developed for each selected commodity and used to critically analyse the bottlenecks constraining increased production/productivity and wealth creation. Projects will then be developed to address the identified bottlenecks. In addition, Government will strengthen its presence and service delivery capacity at both the sub-county and parish levels. The sub-county will be the unit of development planning, with the parish as the unit at which farmers will be organized and supported to increase production/productivity, bulk and market agricultural produce and for data-collection. Parishes will be used as the centres for delivery of production, marketing and financial services to farmers. The parish chief will also be the focal person in coordinating supervision of agricultural extension, primary education and health service delivery.

4.5.5 Integrated Human Resource Development Planning Approach

87 **To harness the potential of human resource to adequately drive Uganda's development agenda, NDPIII has adopted an integrated Human Resource Development Planning approach.** The approach is required to: build up the skills base of the country to fill the critical skills and education requirements for employment, employability and sustainable growth; expand the pool of entrepreneurs, business leaders, managers and professionals who will be able to contribute to solving problems in their establishments, create new products and services and help their enterprises to grow; and streamline national education and training systems in light of the national, regional and global Human Resource needs and trends.

88 **A 5-Year National Human Resource Development Plan (NHRDP) has been developed as an attendant plan to this third 5-year National Development Plan (NDPIII).** The 5-Year NHRDP is the first of its kind in the Vision 2040 period and lays

down strategies to guide and streamline the development of human resources in line with the short term, medium and long-term national development priorities. The NHRDP serves as a tool that determines the demand and supply of human resources by quantifying the skills and education qualifications that the country needs in the short term as well as over the medium and long terms while considering national, regional and international focus into context.

4.5.6 Human Rights Based Approach (HRBA)

89 **To ensure inclusive sustainable development, the NDPIII has adopted the HRBA with particular attention to human rights principles of equality and non-discrimination, empowerment and participation and attention to vulnerable groups.** Application of this approach will contribute to bringing the government closer to the people in order to effectively address their development needs, advance equality and leave no one behind. All sectors, ministries, departments, agencies and local governments are expected to adopt HRBA in their respective policies, programmes, legislation and plans.

4.6 Development Strategies

90 **To achieve the strategic objectives and deliver envisaged results NDPIII adopts 21 development strategies.** These strategies are detailed below.

4.6.1 Agro-Industrialization

91 **Agro-processing occupies a very important place in the agricultural value chain, creating backward and forward linkages between the farm and the market.** The backward and forward linkages between the agricultural, industrial and service sectors through agro-industrialization will stabilize and increase demand for raw agricultural commodities, increase prices, and stimulate increased production/productivity through increased use of improved inputs, increased agricultural research and reduced postharvest losses.

4.6.2 Fast-Track Oil, Gas and Mineral-Based Industrialization

92 **This plan has prioritized the fast-tracking of interventions aimed at facilitating the production and processing of oil/gas as well as mining, beneficiation and manufacturing** based on seven minerals, namely, iron ore, phosphates, copper, marble/limestone, gold, dimension stones, and sand/aggregates. These have been chosen based on the fact that they whether they exist in large enough quantities to enable commercial exploitation as well as their potential to impact upon the industrialization process. A matrix showing the various uses of these seven and other minerals that Uganda is endowed with is included in this plan as Annex 4. It is these uses that have guided the prioritization of these seven minerals as the launch pad for a mineral based manufacturing programme.

4.6.3 Import Substitution/Promotion of Local Manufacturing

93 **Government will adopt an import substitution strategy where suitable to nurture and promote local manufacturing.** Import substitution will be a spring board for

building; a resilient, integrated, independent and self-sufficient economy; capacity for export promotion in the medium to long term and improving competitiveness and strengthens the private sector to drive growth and create jobs. This strategy is informed by three key facts: only 10 commodities account for about 60 percent of the total import bill of goods; service imports account for about 30 percent of the total import bill of goods and service, 95 percent of which are transport, consultancy, travel and construction; some imports though of small value, are essential for the livelihood of Ugandans and are susceptible to disruptions in global value chains (e.g. salt & fertilizers).

- 94 In this regard, 10 products and 3 services will be prioritised for import substitution: petroleum and petroleum products; iron and steel; medical and pharmaceutical products; cereals; plastics; vegetable fats and oils; textile; salt; fertilizer; sugars and sugar preparations; transport; construction; and medical services.

4.6.4 Export Promotion

- 95 **An export-oriented strategy is important as a means to increase Uganda's foreign exchange earnings which will play a significant role in financing development projects and repay external debts.** Thus, an export-oriented strategy will seek to increase the value and volume of manufactured food products processed from the agricultural commodities specified above, textiles, cement, steel, soft drinks and processed minerals and oil. Proceeds from the sale of minerals and oil will be spent on the construction of infrastructure to further increase competitiveness as well as the importation of equipment to drive the industrialization process. Government will focus on increasing and sustaining Uganda's market share in four key markets, namely:

- (i) **EAC, COMESA and AfCFTA.** This is a key market because of its proximity and the market access requirements (phyto-sanitary) are similar to Uganda's and hence user specifications require little or no modification. It is a prime market for: building materials (cement, steel, tiles and plastics); fast moving consumer goods (sugar, dairy products, cooking oil, soap, and kitchen ware); as well as cereals and grains. In addition, it provides preferential access to Uganda's products through targeted negotiated trade agreements.
- (ii) **Middle East.** This is a stable and dependable market for the export of livestock and its products (beef, goat, dairy and poultry); as well as fruits and vegetables (pineapples, apple bananas, and avocados). The proximity of this market together with the market access requirements that are not as stringent as the European market makes it easier to secure and sustain. However, there is no negotiated bi-lateral trade agreement with this market, and Ugandan exporters have not been able to consistently supply the goods in required quantities at specified times.
- (iii) **China.** This is a crucial market because it is very big and growing. It is suitable for the export of poultry, beef, dairy, fish and its products, hides and skins (wet blue), cow horns, processed coffee, semi-processed cotton, sesame, and cocoa. There is increasing bi-lateral cooperation with China and it is Uganda's biggest import market. Uganda's limited exports to this market therefore contributes significantly to the country's negative trade balance. China has offered Uganda unilateral duty free and quota free access for over 3,000 commodities which are however limited by Technical Barriers to Trade (TBT) e.g. quality standards and tariffs on processed goods.

(iv) **European Union.** This is a traditional market where contracts exist and products are known. It is a good market for the export of fish, coffee, cocoa, and flowers. It is also a stable high-income market. Ugandan products have been offered access concessions through WTO and the Economic Partnership Agreement.

96 In order to support an increase in the share of exports to these four markets, focus should be put on the following areas:

- (i) Commercialization of agriculture/organization of farmers to ensure consistency in the supply of agriculture commodities exported to these markets;
- (ii) Development and enforcement of standards through regulation, certification, and enforcement of phyto-sanitary standards to ensure consistency in the quality of commodities exported;
- (iii) Strengthening commercial diplomacy and aggressive marketing to: create awareness of Ugandan made commodities, and lay the groundwork for negotiating bi-lateral trade agreements especially with China and the Middle East;
- (iv) Link local producers/manufacturers to external markets, and support negotiation of joint ventures between local producers/manufacturers and foreign suppliers;
- (v) Development of free zones;
- (vi) Introduction of export guarantee schemes; and,
- (vii) Strengthening institutional framework to support export development.

4.6.5 Harness the Tourism Potential

97 Despite the shocks and vulnerability, Government will continue promoting tourism as a foreign exchange earner and employer, providing an opportunity for many Ugandans to earn a living at the various levels of the tourism value chain. With diversification and development of the various tourism products, creative marketing, expansion of tourism source markets beyond the traditional ones, and improved infrastructure the country can double or even triple the number of tourist arrivals as well as the revenue generated by the sector thereby creating a lot more jobs in the process. Uganda will be marketed both as a niche tourism ‘product’ offering an unparalleled/unique tourism experience and as a mass tourism destination. Special resilient products will be designed for the different categories of tourists including: culture and heritage sites, religious events, eco-tourism, education and sports, medical tourism, plus nature and wildlife.

4.6.6 Provide a suitable fiscal, monetary and regulatory environment for the private sector to invest

98 Government will continue to support and strengthen the private sector as the main engine for growth, job creation and increased household income. Government will continue to address the challenges constraining private sector growth, including slow bureaucratic decision making by the public service, corruption, case backlog in the judiciary, and inadequate access to patient capital. In addition, government will continue to provide an enabling environment for private sector growth through maintaining macroeconomic stability, provision of long-term finance at affordable rates, reduction in

the amount of domestic arrears and putting in place mechanisms to ensure these are kept low as well as strengthening the use of PPP arrangements. By so doing, both domestic and foreign investors will be incentivized to increase investment in agro-processing, manufacturing, mineral mining and beneficiation and ICT. Insurance will be leveraged to enhance productivity by deepening the insurance industry to increase risk management.

4.6.7 Increase local content participation

- 99 **Leverage local content participation in key major infrastructure projects to nurture the private sector.** Starting with Karuma and the new suspended cable bridge in Jinja, government has increased efforts to increase local content participation through local procurement and supply of cement, iron and steel products as well as technical services in the case of the latter. Over the course of NDPIII, Government will scale up interventions to increase use of locally procured goods and services through use of preference schemes and investment in supplier development programmes. Government will also partner with the private sector to undertake workforce development programmes (skilling, training and re-training/retooling) to promote employment of local workforce. Increased use of local content will enhance value addition in Uganda's products and exports, increase competency of the national workforce as well as create jobs.

4.6.8 Institutionalize infrastructure maintenance

- 100 **Infrastructure efficiency and its lifetime is limited due to a number of factors, one of which is the lack of a maintenance culture.** Under this strategy, focus will be on prioritizing regular scheduled maintenance of transport infrastructure to increase lifetime through, for instance, building the capacity of the local construction industry and establishment of local hire pools. The youth will be encouraged to form hire pools and will be given special consideration in the award of contracts. Secondly, and more importantly, climate proofing the already existing transport infrastructure through, for instance, raising bridges and improving drainage systems will be carried out. Adequate provision will be made for operation and maintenance expenditure. In addition, audits of operation and maintenance activities will be strengthened to ensure value for money.

4.6.9 Develop intermodal transport infrastructure to enhance interoperability

- 101 **Government will continue to improve the country's competitiveness by investing to reduce transport costs and improve transport interconnectivity.** Government will selectively implement a few but strategic interventions in the transport network to further enhance interoperability with the aim of harnessing the exploitation of opportunities, increasing exports and opening up export opportunities in new markets. Hence, investments in the transport sector will contribute towards lowering the cost and increasing the efficiency of the country's connections to regional and global markets as well as increasing interconnectivity within the country. Special emphasis will be placed on upgrading transport infrastructure around Lake Kyoga to facilitate connections across Lake Kyoga linking Nakasongola, Lango, Teso and Busoga through tarmacking of roads around the lake and introduction of ferry services on the lake. This will open the remote areas around the lake to tourism and trade. In addition, government will prioritize rehabilitation of the meter-gauge railway for bulk transportation of goods within the

country; it will also upgrade the urban infrastructure particularly in the greater Kampala metropolitan area to reduce traffic congestion and its cost to the economy and improve rural road infrastructure.

4.6.10 Increase access to stable, reliable and affordable energy

102 **Access to affordable, reliable and stable power is critical to the industrialization process.** The main aim under this strategy will be to lower the cost of power to 5 U.S. cents per unit, increase generation capacity to at least 3500MW and increase access to the national grid to a minimum of 60 percent of the population. Emphasis will be on extending electricity supply to business and industrial parks, factories and other production centres. A three-pronged approach of increasing power generation and evacuation, upgrading transmission and distribution networks as well as extending coverage will be utilized.

4.6.11 Leverage urbanization as a driver for socio-economic transformation

103 **Government will pursue planned inclusive green cities that create economic opportunities for all, including the urban poor.** Opportunities arising out of urbanization for industrialization and from industrialization for urbanization will be articulated to better leverage urbanization for accelerated industrialization. Industrial policy, spatial plans, and national value chains will factor in ways urban functionality can support productivity of firms. In addition, urban planning will aim to achieve more balanced national urban systems, optimizing the complementary roles of the different cities, both large and small i.e. the national capital, regional cities, and strategic cities as articulated in Vision 2040.

4.6.12 Improve access and quality of social services

104 **A skilled, innovative and healthy labour force is essential for attracting local and foreign investment, which is essential for driving industrialization and sustained acceleration of growth.** To this end, government will focus on improving the quality and relevance of education service delivery in order to bridge the gap between the requirements of industry and the skills taught in the education institutions. Health services will be restructured to focus more on disease prevention using a multi-sectoral approach as opposed to the current curative focused model. Interventions focused on the ever-increasing burden of non-communicable diseases (NCDs) will be stressed to reduce mortality and impoverishment due to prolonged ill-health plus economic loss due to medical referrals abroad.

4.6.13 Institutionalize human resource planning for the economy

105 **Developing capabilities for forecasting the human resource requirements for the changing structure of the economy to address the situation where unemployment exists side by side with skill gaps in firms is critical.** In that regard, Government will prioritize the development of National Human Resource Development Plan to provide a framework for guiding human resource development, at all levels. Consequently, the National Development Plan as well as all sector and LG plans will have approved Human Resource Development Plans within the first year of their implementation.

4.6.14 Enhance skills and vocational Development

106 **Government will prioritize skills and vocational development to address unemployment, especially among the youth.** This will be informed by the skills projections in the national and sectoral human resource plans done through undertaking quick skills mapping with emerging or anticipated job opportunities in the economy. Government will then review the current Skilling Uganda Strategy and align it to the national and sectoral human resources plans and develop a comprehensive strategy to address the gaps in a coherent manner through existing or new vocational and tertiary institutions. Preference will be given to supporting building capacities of the existing vocational and tertiary institutions to start or expand programmes that produce graduates with the required skills, while at the same time reducing intakes for courses that no longer address the needs of our economy. For instance, vocational and tertiary institutions will be supported to develop a pool of national expertise in the emerging mining, light manufacturing, oil and gas industries. Overall, all skilling initiatives shall aim at providing Ugandans with Knowledge, Skills and Values for employment, job creation and productivity in the NDPIII growth areas.

4.6.15 Promote Science, Technology, Engineering and Innovation as well as ICT

107 **Government will prioritize strengthening of the legal framework around innovation to increase technology adaption and diffusion.** In addition, Government will strengthen the framework and mechanisms for guiding and coordinating research, innovation, and development of appropriate technology. Government will place special emphasis on the development of a policy and institutional framework for importation of appropriate technology. In particular, special focus will be given to ICT by establishing ICT incubation centres, and increasing internet access and bandwidth will be prioritized. Government will prioritize investments in ICT services to increase coverage as well as usage, down to the household level for increased productivity, especially in agriculture and the informal sector.

4.6.16 Increase access to social protection

108 **Government is already implementing programmes aimed at addressing the needs of some of the marginalised and vulnerable populations.** However, these programmes leave out significant numbers of the vulnerable people. Under this strategy, Government will prioritize merging, modification and/or expansion of existing programmes to cover more beneficiaries within the existing age cohorts or to include new age cohorts. It is only when existing programmes cannot be modified or expanded to meet emerging needs that consideration will be given to designing new ones focusing on both direct and indirect income support and provision to social care services among the vulnerable.

4.6.17 Promote development-oriented mind-set

109 **Government will streamline all “mindset change” initiatives** currently being implemented under Ministry of Information and Communication Technology and National Guidance plus a number of other government agencies e.g. the Ministry of Ethics and Integrity and National Leadership Institute (NLI) - Kyankwanzi into one coherent,

integrated and comprehensive programme to increase impact. In addition, the role of faith-based organizations, cultural institutions and families in re-orienting the mindsets of Ugandans to development will be leveraged. A national guidance strategy to harmonize interventions and communicate progress on development issues as well as increase participatory civic engagement in decision making will be developed and implemented. In the long-term, Government will review education curricula with the view to increase students' consciousness on national values, ideology and national defense.

4.6.18 Increase government participation in strategic sectors

110 **Government will intervene in strategic sectors to remove market distortions, lower entry barriers (particularly capital), as well as introduce and enforce policies, regulations and/or incentives to promote private investment.** Beyond the basic role of the state in development (of providing peace and security, ensuring macro-economic stability, and providing a conducive investment climate) the Ugandan state shall proactively act to stimulate agricultural, industrial, technological and scientific development by intervening directly, forming PPPs and/or incentivizing the private sector to invest in strategic sectors to unlock the country's development potential. Government will make a strategic decision to either:

- (i) invest directly or jointly with the private sector (PPPs) and local communities in certain priority sectors through the Uganda Development Corporation (UDC) and also revamp strategic State-Owned Enterprises;
- (ii) use government lending at preferential interest rates to promote private investment in key sectors through Uganda Development Bank (UDB) or other government banks (e.g. Postbank, Pride Micro finance), or;
- (iii) provide tax benefits to key private sector players, in selected priority sectors in line with the local content policy, through the Ministry of Finance, Planning and Economic Development to increase investment and production in key strategic industries or sectors.

111 **In addition, Government will intensify and streamline its efforts in marketing Uganda's goods and services in regional and global exports markets.** The Uganda Investment Authority and the Uganda Export Promotion Board will be tasked to work together more effectively to identify, address and/or recommend to the appropriate government agencies challenges inhibiting international competitiveness. Government will also increase ownership of key public infrastructure to reduce monopolistic exploitation and increase competitiveness. Government will tackle land administration challenges in order to increase land available for productive use and also, increase guidance of ordinary citizens on more productive application of their labour.

4.6.19 Increase Resource Mobilization for Implementation of National Development Programmes

112 **Domestic revenue will be the main source of financing for this Plan.** In that regard, government will intensify domestic revenue mobilization in order to increase revenue to GDP ratio from the current 12.8 percent to at least the sub-Saharan average of 15 percent.

Government will do this, through more efficient and effective tax administration, compliance enforcement and tax evasion reduction strategies. This will be achieved through leveraging technology advances and data systems such as integrating National Identification and tax systems data. Government will maintain a stable and predictable tax regime over the medium term given the consensus that the country has limited room for introducing new tax measures without overburdening the tax payer. However, Government will also intensify efforts to mobilize other sources of financing for implementation of government priorities under this Plan through use of infrastructure bonds, diaspora remittances, and secondary markets among others.

- 113 Government will prioritize development of the secondary market infrastructure.** Secondary markets will be developed to promote more participation of Ugandan citizens in the buying and selling of financial securities in order to support the mobilization of patient capital. The failure of investors to sell and buy securities amongst themselves hinders the development of Uganda's capital markets. One of the means of promoting the development of the secondary market is to conduct all government bond secondary trading on the local stock exchanges and subject to regulation by the Capital Markets Authority.
- 114 The pension fund remains a largely under-utilized resource.** The pension sector will be reformed to attract more local players into the industry. In addition, employees will be organized into groups to participate in pension funds of their choice. Whereas remittances from Ugandans abroad have grown significantly over the years, these are used largely for consumption. Government will implement policy measures aimed at redirecting the use of remittances from consumption to development as an additional source of financing by for instance issuing diaspora bonds, enabling diaspora Ugandans to buy treasury bills over the internet and other innovations.

4.6.20 Re-engineer the Public service to promote investment

- 115 Government will streamline its operations to cut bureaucratic red tape, reduce duplications and speed up clearances for business operations, fight corruption,** as well as introduce and enforce policies, regulations and/or incentives to promote private investment and exports. Government will address issues relating to increased use of technology such as e-extension and marketing in agriculture; popularizing the use of virtual tours and destination management systems in tourism; as well as tele-medicine in health in order to deliver services more efficiently and effectively and in a transparent and accountable manner. Government will also build capacity in all MDAs and LGs to conduct feasibility studies, design and manage programmes/projects as well as conduct negotiations e.g. for programme/project funding.
- 116 In addition, Government will work to strengthen legislative and judicial capacity, two of the key institutions needed to develop an internationally competitive business environment.** Efforts will be directed at improving the efficiency of the judicial due process and adjudication in terms of the number of court appearances as well as time taken to conclude a case, and streamline judicial operations to reduce case backlog particularly of a commercial nature. Support to the legislature will be aimed at further strengthening research capacity as well as reducing the time needed to debate and pass legislation.

4.6.21 Enhance partnerships with non-state actors for effective service delivery

117 **All development programmes will be mainstreamed into the Plan and included in the national budget to optimize resources for national development.** Civil Society interventions and resources are not included in the NDP framework. This is also true for resources used to finance programmes that are implemented directly by development partners or MDAs through off-budget financing. Government will increase coordination of development initiatives by development partners and NGO/CSOs as well as strengthen the partnership with the private sector to ensure all resources are deployed in the implementation of the same set of development priorities.

4.7 NDPIII Approach to Realization of SDGs

118 **Industry, Governance and Environment have been identified as accelerators for the attainment of NDPIII targets and in particular SDGs.** This was guided by a customised Uganda Integrated Sustainable Development Goals (iSDG) model. First, public investment in industry contributes to: reduction in poverty; access to clean and safe water and sanitation; access to affordable energy; access to decent employment; resilient infrastructure; sustainable consumption and production; combating the impacts of climate change. Second, good governance is key to the implementation of public expenditure and the facilitation of private investment and also increases productivity with significant improvement on a number of SDGs. Governance directly contributes to achievement of peaceful and inclusive societies. It also facilitates private investment, bringing people out of poverty, and increasing the effectiveness of implementation of water and sanitation activities. Third, environment on the other hand, directly contributes to the achievement of; sustainable cities, combating climate change and protection and preservation of environment and natural resources. It also helps significantly in the mitigation of the negative consequences of industrialization which could otherwise have a negative impact on growth and vulnerability.

119 **Investment in the SDG accelerators requires adoption of a highly integrated approach that supports implementation of interventions in conjunction with others.** The interventions in the accelerators must be implemented simultaneously in order to maximize the benefits arising from the synergies. Investment in industry and the added production it brings, serves well to help other sectors through spillovers in health outcomes (SDG 3) and reducing inequalities (SDG 5). However, industry interventions should be implemented in conjunction with others, especially environment, to help mitigate some of the negative spill overs from this investment. The synergistic effect of investing in industry alongside environment is critical to the achievement of SDG 8. Investing in governance alone contributes negatively to SDG 8, however, implementing it simultaneously with others has a strong synergistic effect.

4.8 National Development Programmes

120 **To implement the strategies articulated in 4.6 and achieve NDPIII goal, strategic objectives and envisaged results, 18 integrated programmes are identified.** Interventions related to the identified SDG accelerators have been integrated across the 18 programmes to enhance synergies because the accelerators work best when implemented together. The programmes are:

- (i) Agro-Industrialization;
- (ii) Mineral Development;
- (iii) Sustainable Petroleum Development;
- (iv) Tourism Development;
- (v) Natural Resources, Environment, Climate Change, Land and Water Management;
- (vi) Private Sector Development;
- (vii) Manufacturing;
- (viii) Digital Transformation;
- (ix) Integrated Transport Infrastructure and Services;
- (x) Sustainable Energy Development;
- (xi) Sustainable Urbanisation and Housing;
- (xii) Human Capital Development;
- (xiii) Community Mobilization and Mindset Change;
- (xiv) Innovation, Technology Development and Transfer;
- (xv) Regional Development;
- (xvi) Governance and Security;
- (xvii) Public Sector Transformation; and
- (xviii) Development Plan Implementation.

121 **These programmes incorporate the country's regional and international development commitments and also address the thirteen (13) strategic bottlenecks to Uganda's socioeconomic development, identified by H.E the President.** This is illustrated in Annexes 1 and 2 respectively. The bottlenecks have been integrated into the African Union's African Peer Review Mechanism (APRM). Detailed articulation of the programmes is provided in the subsequent chapters.

122 **Effective implementation of the programmes will require that the country pays special attention to the human resource requirements of the specific program.** The qualifications and skills required for effective implementation of planned program interventions are articulated under each program. These qualifications and skills gaps projected using the National Macro Model for human resource, indicate the nature of human resource that is critical to National Development priorities over the short, medium and long term. The qualifications and skills gaps fall in three (3) categories: (i) critical shortages with no training available in the country; (ii) where training is available in the country but in less supply, and (iii) where training is available, but in excess supply. Broad interventions to address these gaps are highlighted under objective two of the Human Capital Development Programme and the attendant National Human Resource Development Plan (NHRDP). In addition, sectors will prioritize these trainings in their respective Sector Development Plans and Sector Human Resource Development Plans over the next 5 years.

4.9 NDPIII Core Projects

123 **NDPIII Core projects are high multiplier projects with significant impact to realization of the Plan results.** The NDP identifies projects at two stages, core projects (Table 4.2) and other programme projects (Annex 3). Core projects are priority for the Plan. They have interventions that directly contribute to the delivery of key results of the Plan. They contribute most to attainment of desired results of the plan. These form a central focus for project implementation and monitoring during the plan period. Other programme projects are also considered as critical to the NDPs and these are delivered in the routine Government processes.

124 **The selection of NDPIII core projects also took regard of other key development planning requirements, specifically the need for balanced development.** Some projects have been selected as core due to the fact that: they require concerted effort of a wide array of stakeholders outside the lead implementing agency/sector for execution and hence place high demands on the need for concerted efforts; have large geographical coverage and create regional balance of interventions and results; while others are project ideas in the Uganda Vision 2040.

Table 4.1: NDPIII Core Projects

Programme	Core Projects	Status	Financing	Start Date	End Date
Agro-industrialisation	1.Fertilizer Blending Plant and Utilization Project (increase blending capacity from 300,000 MT to 1,500,000 MT and increase adoption rate from 2.5Kgs per hectare to 25Kgs per hectare)	NDPIII Project Idea	Private, PPP	2020/21	2024/25
	2.Tractor Assembly Plant	NDPIII Project Idea	Private, PPP	2020/21	2024/25
	3.Increase access to affordable mechanization at sub-county level project (Tractors at cheaper cost to cover O&M, and appropriate mechanization equipment at sub-county level)	NDPIII Project Idea	Public	2020/21	2024/25
	4.Establishment of irrigation systems project. (increase concentration in lacking regions and extraction countrywide)	ongoing Projects and NDPIII project idea	Public	2020/21	2024/25
	5.Production, Testing and Commercialization of pesticides, acaricides, and herbicides project	NDPIII Project Idea	Public	2020/21	2024/25
	6.Agriculture Storage and Post-harvest handling Infrastructure (Silos, Cold rooms and Dryers)	NDPIII Project Idea	Private, PPP, Public	2020/21	2024/25
	7.Regional Agricultural Processing and Marketing (cassava; meat; grains; dairy; potatoes; Rice)	Ongoing	Private, Public, PPP	2020/21	2024/25

Programme	Core Projects	Status	Financing	Start Date	End Date
	8. Markets & Agriculture Improvement Project (Phase II) (increase coverage from 50% municipals to 75% municipals covered)	Ongoing	Public, PPP	2020/21	2024/25
	9. Coffee value chain development project (Rehabilitation of old coffee trees-70%, Washing Station, and Soluble coffee Plant).	NDPIII Project Idea	Public, Private, PPP	2020/21	2024/25
	10. Textile milling and garmenting Project (Increase milling capacity from 25,000 (15%) bales to 80,000 bales (30%) and exports from USD 20Min to 100M USD)	NDPIII Project Idea	Public, Private, PPP	2020/21	2024/25
	11. Tea value chain development project (Research & Development and Processing Plants)	NDPIII Project Idea	Public, PPP, Private	2020/21	2024/25
	12. Fish and Fish products value chain development project. (restocking endangered species, preservation of breeding grounds and aquaculture parks)	NDPIII Project Idea	Public, Private, PPP	2020/21	2024/25
Mineral Development	13. Establishment of Steel Industry	Feasibility	PPP, Private	2019/20	2024/25
Sustainable Development of Petroleum Resources	14. Hoima Oil Refinery	Feasibility	Public	2020/21	2024/25
	15. East Africa Crude Oil Pipeline (EACOP)	Feasibility	Public	2020/22	2024/26
Tourism Development	16. Development of Source of the Nile and Kagulu hills	Feasibility	Public, Private, PPP	2020/21	2024/25
	17. Tourism Roads Development Project Kisoro	Concept	Public	2020/21	2023/24
	i) Kabale - Lake Bunyonyi (8.0km);	Concept	Public	2020/21	2023/24
	ii) Mgahinga National Park Headquarters (14.0km);	Concept	Public	2020/21	2023/24
	iii) Kisoro - Nkuringo - Rubuguri - Muko (54.0km)	Concept	Public	2020/21	2023/24
	iv) Rubuguri-Nteko Road (22.0km)	Concept	Public	2020/21	2023/24
	v) Hamurwa-Kerere-Kanungu/Buleme-Buhoma-Butogota-Hamayanja-Ifasha-Ikumba (149.0Km);	Concept	Public	2020/21	2023/24
	vi) Ishasha-Katunguru (88.0Km)	Concept	Public	2020/21	2023/24
	vii) Kitgum-olumu-Kalenga-Kapedo-Kaabong (184Km);	Concept	Public	2020/21	2023/24

Programme	Core Projects	Status	Financing	Start Date	End Date
	viii)Kebisoni-Kisizi-Muhanga/Kambuga Road (117km)	Concept	Public	2020/21	2023/24
	18. Mt. Rwenzori Tourism Infrastructure Development Project (Phase II)	Ongoing	Public	2020/21	2024/25
	19. Mt. Elgon Tourism infrastructure Development Project	NDPIII project idea	Public	2020/21	2024/25
	20. Improve and upgrade Kidepo Aerodrome	Feasibility	Public	2020/21	2024/25
Natural Resources, Environment, Climate Change, Land and Water Management	21. National Community Tree Planting Project (restore & maintain 102,000 ha of degraded forests & Establish 200,000 ha of community tree planting-woodlots; 6,320 of urban planting-greening)	NDPIII Project Idea	Public, Private, PPP	2020/21	2024/25
	22. Support to rural water supply and sanitation project. (From 53percent coverage to 71percent coverage)	Feasibility	Public	2020/21	2024/25
	23. Building Resilient Communities, Wetland Ecosystems and Associated Catchments in Uganda	Ongoing	Public	2018/19	2022/23
	24. Comprehensive inventory of Land (from current 23 percent of titled land to 50 percent)	NDPIII project idea	Public	NDPIII project idea	NDPIII project idea
Private Sector Development	25. Capitalisation of strategic Public Corporations (UDB, UDC, UTL and UNOC)	Ongoing	Public	2015/16	2024/25
	26. Micro, Small and Medium Enterprise (MSME) Competitiveness Project	NDPIII Project Idea	Public, Private, PPP	2020/21	2024/25
	27. Co-operatives revitalization for increased production and productivity	NDPIII Project Idea	Public, Private, PPP	2020/21	2024/25
Manufacturing	28. Industrial Parks Development (Namanve, Bweyogerere, Luzira, Soroti, Moroto, Mbale, Masaka, Jinja, Mbarara, Kasese, Luwero-Nakaseke, Arua, Gulu, Fort-Portal, Kabale, Hoima, Oraba, Onaka)	Ongoing	Public	2015/16	2024/25
	29. Construction of Border Export Markets especially for South Sudan and Eastern DRC	NDPIII Project Idea	Public	2020/21	2024/25
	30. Automotive Assembly Project	NDPIII Project Idea	PPP, Private	2020/21	2024/25
	31. Standard - Gauge Railway	Feasibility	Public	2021/22	2024/25

Programme	Core Projects	Status	Financing	Start Date	End Date
Integrated Transport Infrastructure and Services	32. Regional Trade Roads				
	i) Rakai – Isingiro- Kafunjo-Kikagati (135km)	NDPIII Project Idea	Public	2020/21	2024/25
	ii) Koboko – Yumbe – Moyo (105Km)	NDPIII Project Idea	Public	2020/21	2024/25
	iii) Nabumali Corner-Butaleja-Namutumba	NDPIII Project Idea	Public	2020/21	2024/25
	iv) Rukungiri-Ishasha-Ruthuru	NDPIII Project Idea	Public	2020/21	2024/25
	v) Rwebisengo-Budiba-Bunia Road (including a Bridge across River Semmuliki).	NDPIII Project Idea	Public	2020/21	2024/25
	33. Community Roads Improvement Project (Total 7,905 Kms; North 1,975Kms, East 2,300Kms, Central 1,540Kms, West 2,090Kms)	Feasibility	Public	2020/21	2024/25
	34. Rehabilitation of the Meter Gauge Railway (Relief of Road Transport of Cargo transportation)	Feasibility	Public	2021/22	2024/25
	35. Kampala-Jinja Express Highway	Procurement	PPP	2021/22	2024/25
	36. Kibuye – Busega Express Highway (City decongestion)	Procurement	PPP	2021/22	2024/25
	37. Busega - Mpigi Expressway (City decongestion)	Ongoing	PPP	2019/2020	2023/24
	38. Kampala Flyover Construction and Road Upgrading Project (City decongestion)	Ongoing	Public	2019/20	2024/25
	39. Iganga-Bulopa/Buwenge-Kaliro/Bugembe-Kakira-Bulongo	Feasibility & detailed designs	Public	2019/20	2024/25
	40. Rwenkunya-Apac-Lira (Regional interconnectivity)	Procurement	Public	2021/22	2024/25
	41. Bukasa Inland Port	Feasibility & detailed designs	Public	2020/21	2023/24
	42. Bukasa Inland Port (Inland Water Transport to connect the country to Kisumu and Mwanza ports through Victoria)	Feasibility & detailed designs	Public	2020/21	2023/24
	43. Bridge Project (including Karuma, Laropi, Mpondwe, & Semliki Bridges among others,	Feasibility & detailed designs complete	Public	2020/21	2024/25
	44. to promote connectivity across the country)				
	45. Improvement of Ferry Services Project (Improvement of water transport services)	NDPII ongoing	Public		2024/25

Programme	Core Projects	Status	Financing	Start Date	End Date	
	46. Improvement of Ferry Services Project	NDPII ongoing	Public		2024/25	
Energy Development	47. LPG Infrastructure Development Project (provision of clean energy and sustainable environment)	Feasibility	Public Private	2020/21	2024/25	
	48. Feasibility study for i. Ayago (840MW) ii. Oriang HPP (392MW) 49. Kiba HPP (330MW)	Feasibility	Public	2020/21	2024/25	
	50. Industrial Substations Upgrade (rehabilitating the existing substation to accommodate industrial power supply 320kv and 400kv)	Ongoing	Public	2020/21	2024/25	
	i) Lugogo	Ongoing	Public	2019/20	2022/23	
	ii) Mutundwe	Ongoing	Public	2019/20	2022/23	
	iii) Nkonge	Ongoing	Public	2019/20	2022/23	
	iv) Kampala North Substations	Ongoing	Public	2019/20	2022/23	
	v) Jinja	Ongoing	Public	2019/20	2022/23	
	vi) Rakai	Ongoing	Public	2019/20	2022/23	
	vii) Bushenyi	Ongoing	Public	2019/20	2022/23	
	viii) Kole	Ongoing	Public	2019/20	2022/23	
	ix) Nkonge	Ongoing	Public	2019/20	2022/23	
	x) Mubende	Ongoing	Public	2019/20	2022/23	
	51. Expansion and rehabilitation of the following transmission and distribution network					
	i) Masaka – Mwanza 220kV; (Transmission for export to Tanzania)	Concept	Public	2020/21	2024/25	
	ii) Nkenda – Mpondwe - Beni 220kV;(Transmission for export to Democratic Republic of Congo)	Concept	Public	2020/21	2024/25	
	iii) Olwiyo – Nimule – Juba 400kV; (Transmission for export to South Sudan)	Ongoing	Public	2018/19	2023/2024	
	iv) Grid Extension in North East, Lira and Buvuma Islands	Concept	Public	2020/21	2024/25	
	v) Kabaale-Mirama Transmission Line	Ongoing	Public	2016/17	2021/22	
	vi) Masaka -Mbarara Grid Expansion Line (400kv); transmission of industrial electricity to Mbarara and for expansion to Muko to aid exploitation of iron ore)	Ongoing	Public	2017/18	2021/22	
vii)Opuyo-Moroto 220Kv (Transmission of Industrial power to Karamoja)	NDPIII project idea	Public	2020/21	2024/25		

Programme	Core Projects	Status	Financing	Start Date	End Date
Digital Transformation	52. IT Shared Platform (GOVNET)	Feasibility	Public	2020/21	2022/23
	53. National Postcode and addressing Geographic Information System (Capture all physical addresses in the spatial database linked to National Identification Information database)	NDPIII project idea	Public	2020/21	2024/25
Sustainable Urbanisation and Housing	54. GKMA High density affordable housing	NDPIII project idea	Private, PPP	2020/21	2024/25
	55. Redevelopment of Slums and Informal Settlements Project	Ongoing	Private, PPP	2019/20	2023/24
Human Capital Development	56. Develop a Centre of excellence for cardiovascular services	Feasibility	Public	2020/21	2024/25
	57. Develop 2 regional oncology centres (Gulu and Mbarara centres)	Feasibility	Public	2020/21	2021/22
	58. Health Facilities Functionality and Referral system Project. (equip referral hospitals and increase functionality from the current 55% to 75%)	NDPIII Project Idea	Public	2020/21	2024/25
	59. Multi-sectoral community Health Promotion & Prevention Project	NDPIII Project Idea	Public, Private	2020/21	2024/25
	60. Basic Requirements and Minimum Standards (BRMS) for education institutions. (Quality enhancement actions like increasing the number of class rooms, reading materials, both primary and secondary schools, increasing the STEM/STEI physical infrastructure and transformation of stem research into commercialised products and services)	NDPIII Project Idea	Public, Private	2020/21	2024/25
61. Skills for Employment and Productivity. (uplifting the TVET institutions lagging in terms of infrastructure to minimum functionality, incentives to the private sector to provide apprenticeships, provision of seed capital in kind for young graduates to enhance their take off, provision of the connection to the market)	NDPIII Project Idea	Public private	2020/21	2024/25	

Programme	Core Projects	Status	Financing	Start Date	End Date
	62. Labour Market Information System project	Ongoing	Public	2020/21	2024/25
Innovation, Technology Development and Transfer	63. Four (4) Science and Technology Parks	Concept	Public Private	2020/21	2024/25
	64. Forty (40) Technology and Business Incubators (TBIs)	Concept	Public Private	2020/21	2024/25
Community Mobilisation and Mindset Change	65. National Service Scheme	Concept	Public	2020/21	2024/25
	66. Establishment of the National Productivity centre (GKMA and Regional Cities)	Concept	Public	2020/21	2024/25
	67. National apprenticeship scheme	Concept	Public	2020/21	2024/25
	68. MSMEs Nurturing for Youth Employment Project	NDPIII Project Idea	Public	2020/21	2024/25
	69. Labour Intensive Public Works	NDPIII Project Idea	Public	2020/21	2024/25

125 **Overall, a total of 69 core projects have been identified for the NDPIII.** Of these, 16 are ongoing projects that reflect the need to complete unfinished work during the NDPII period. 51 are new NDPIII project ideas that are at different levels of preparedness. In particular, these projects have been identified along the NDPIII programmes. Preparation of these projects must be fast-tracked and utmost finalized in the first year of NDPIII, for effective implementation.

126 **The plan identifies several reforms to inform review of the design and implementation architecture for development projects.** These reforms during the NDPIII include the following:

- (i) **Projects under the Regional Development Programme will be developed through a participatory and consultative process with the beneficiary Local Governments in the target regions during the first year of the Plan implementation.** With the support of NPA and MFPED, relevant Central Government Departments and Agencies together with the Local Governments and other stakeholders will, as part of project preparation phase, reach consensus on particular enterprises that have direct bearing on enhancing household incomes.
- (ii) **Under the agro industrialization programme, there is need to review projects design to consider projects that address the entire value chain for priority commodities.** Specifically, the agriculture sector needs to review the structure of project design to have a value chain approach focusing on specific agricultural commodities countrywide. This will generate increased focus to addressing the peculiar aspects of specific value chains. There should be a few projects that are not of a specific commodity value chain nature especially those that are cross cutting in nature. For example, projects addressing fertilizer production, mechanization, and markets among others.
- (iii) **Harmonize all projects under water for production into a single country wide project with specific performance indicators and targets.** There more than ten

projects under the water sector focusing on water for production. These projects are spread thin and it is challenging to measure their performance and the underlying challenges they sought to address still remain. As a result, the Plan envisages the need to harmonize the structuring and reporting for these projects. There should be a single project on irrigation that focuses on different regions and standard performance indicators identified on level of access to water for irrigation.

- (iv) **Consideration has been given to the need for regional balance.** As a result, particular project ideas have been identified focusing primarily on addressing income poverty in areas where poverty is highest. These projects have been highlighted under the regional development programme and will thus need to be fully developed, financed and implementation fast-tracked within the first year of the NDPIII. Further, the identification of projects within the various programmes considered the need for regional balance.
- (v) **Core projects will be given priority during the plan period and will thus take a first call on resources.** As a result, fast-tracking the finalization of required studies and sourcing of financing for implementation will be high on the agenda of Government for the first year of the NDPIII.

127 **The project preparation fund under the Ministry of Finance Planning and Economic Development will be expeditiously operationalized to finance studies for NDPIII core projects.** Mechanisms for financing the preparation of required studies for NDPIII core projects shall be strengthened also in line with the PFMA, 2015 and the Public Investment Management Policy instruments.

PART III: DEVELOPMENT PROGRAMMES

CHAPTER 5: AGRO-INDUSTRIALIZATION

5.1 Introduction

- 128 **Given the dominance of agriculture as a source of livelihood, Agro-Industrialisation (AGI) offers a great opportunity for Uganda to embark on its long-term aspiration of increasing household incomes and improving the quality of life.** First, AGI presents an avenue for promoting inclusive and equitable growth. Second, Uganda has a positive trade balance in agro-industrial products. Third, it provides an opportunity to add value to agricultural raw materials in order to promote export expansion of high value products. Fourth, it provides an opportunity for import substitution. Fifth, it provides an opportunity to address the high post-harvest losses, minimize losses to disasters, stabilize prices and increase household incomes. Additionally, the backward and forward linkages between agriculture and agro-industries will necessitate that Uganda sustainably transform agro-value chains to ensure sufficient supply for domestic industries to undertake transformative sustainable manufacturing while creating employment for its citizens.
- 129 **The aspiration of Agenda 2030 (SDG2, and 9), is to end hunger, achieve food security, improve nutrition and promote sustainable agriculture as well as promoting inclusive and sustainable industrialization and foster innovation.** SDG 8 also seeks to promote sustained, inclusive and sustainable economic growth, full and productive employment and decent work for all. Similarly, Agenda 2063 (Goal5) aspiration is to have modern agriculture for increased production and productivity. Relatedly, the EAC Vision 2050 seeks to promote value addition through agro-processing. The AfCFTA aims to create a single market for goods and services facilitated by movement of persons in order to deepen the economic integration of the African continent. This is an opportunity for Uganda to exploit its agro-industrialization agenda in order to feed the global value chain. The Uganda Vision 2040 puts emphasis on the establishment of economic lifeline industries including agro-based industries to drive agriculture productivity.
- 130 **However, there is still a high proportion of the population dependant on subsistence agriculture** majority of whom are rural women and youth due to: (i) low agricultural production and productivity; (ii) poor storage infrastructure; (iii) poor market access and low competitiveness for products in domestic, regional, continental and international markets; (iv) low value addition; (v) limited access to agricultural financial services and critical inputs; and (vi) poor coordination and inefficient institutions for planning and implementation of agro-industrialization.
- 131 **The goal of this programme therefore is to increase commercialisation and competitiveness of agricultural production and agro-processing.**
- 132 The key results to be achieved over the next five years are:
- (i) Increase the total export value of processed agricultural commodities; coffee, tea, fish, dairy, meat, and maize (and its products) from; USD 0.935 Billion to USD 2.7 billion;

- (ii) Reduce the total value of imported cereals and cereal preparations, vegetable fats and oils, and sugar preparations from USD 931.1 million to USD 500 million;
- (iii) Increase the agricultural sector growth rate from 3.8 percent to 6.0 percent;
- (iv) Increase labour productivity in the agro-industrial value chain (value added, USD per worker) from USD 2,212 to USD 3,114;
- (v) Increase the number of jobs created per annum in agro-industry along the value chain by 180,000;
- (vi) Reduction in the percentage of households dependent on subsistence agriculture as a main source of livelihood from 68.9 percent to 55 percent; and
- (vii) Increase the proportion of households that are food secure from 60 percent to 90 percent.

5.2 Situation Analysis

133 **The agricultural sector registered improved growth rates over the last five years averaging 3.4 percent per annum.** Notable improvements were especially observed in the food crops sub-sector (maize, cassava and bananas) that grew at an average of 3.7 percent. The cash crop sub-sector (coffee, cocoa, cotton, tea) averaged growth rates of 6.4 percent. The livestock sector was the least performer and grew at 2.1 percent. The fisheries sub-sector recovered from a slump of -2.1 percent in 2017/18/ to grow at 11.3 percent in 2018/19, due to strict enforcement of fishing regulations. However, the agricultural sector growth rate falls short of the 6.0 percent targeted under the Vision 2040 and NDPII partly due to increase in inter-seasonal and annual climate variabilities arising from climate change. On inter-seasonal and annual climate variabilities arising from climate change, agriculture has registered the greatest dampening effect on overall growth and employment rate. A large share of employment in the agricultural sector is informal, 71 percent of the few formal agricultural businesses employ less than 5 employees, while 20 percent of them have between 5 to 9 employees. The low agricultural labour productivity levels is partly attributed to Uganda's high agricultural employment per hectare of arable land.

134 **To foster a sustainable agro-industrialization agenda in Uganda, this programme has selected ten commodities; coffee, tea, fisheries, cocoa, cotton, vegetable oil, beef, maize, dairy and cassava.** Maize, cassava, dairy and fish are prioritised for their significant benefits on food security and nutrition. In particular, cassava is prioritized due to the ease with which it can be produced massively, drought resistance, potential for multi-industrial use and food security. Once mature, cassava can be stored up to two years underground, a key factor to mitigate against seasonal effects. Coffee, tea, fisheries, cocoa, cotton, vegetable oil, beef, maize, dairy are prioritized because of their impact on exports earnings (Table 5.1). For these commodities, there is existing production capacity. For instance, in 2017, fisheries production was 461,000MT and 110,000MT from aquaculture. Beef production was 211,358MT. Tea production was 39,299MT. Coffee production was 302,063 MT. Cassava and Maize production equalled 302,000MT each. Milk production was 2.5 billion litres (2018). Other commodities such as rice, beans, fresh fruits and vegetables, bananas, potatoes, other cereals, legumes, roots and tubers will continue to be supported as usual.

Table 5.1: Uganda's top 10 agricultural products exports by shares of total exports (percent), 2018

S/N	Commodity	percent share of total exports
1	Coffee	10.5
2	Fish and fish products	5.9
3	Dairy	3.4
4	Horticulture	2.6
5	Tea	2.2
6	Cocoa	1.9
7	Maize	1.7
8	Cotton	1.4
9	Vegetable oil	1.1
10	Bananas	0.2

Source: BOU, UBOS (2019)

135 Despite a huge market potential for the prioritised products, the country's capacity to satisfy the market demand remains inadequate. This can be attributed to a number of factors which are analysed below following the agricultural value chain:

136 Agricultural production and productivity is generally low. Despite Government's efforts to provide inputs and extend credit to farmers by providing funds to non-profit associations (such as SACCOs) as well as provision of financial education, a large number of households remained outside the market/money economy. This is largely because some households, particularly women and youth, do not have access to arable land. In addition, there is inadequate skills for maximizing land productivity and limited adoption of improved agricultural technologies. Furthermore, there are continued land wrangles and threats on land rights including arbitrary land evictions especially affecting the youth and women. The lack of land security and tenure for many farmers is an impediment to efficient agricultural productivity.

137 There is a wide gap in yields between research stations and farmer fields. Increase in total production is largely attributed to growth in land and labour use in agricultural production than to technical change. There is a wide gap in yields between research stations and farmer fields (Table 5.2). This is more pronounced in dairy, fish and fish products, cassava and maize.

Table 5.2: Comparison of yields on farm versus research stations

Commodity	Average farm yields (tons/ha)	Potential yields as at research stations (tons/ha)
Maize	2.3	8.0
Coffee (output million bags - 60kg)	1.4	2.5
Tea	1.65	2.1
Fish and fish products	1.5	23.2
Cassava	3.3	20.0
Dairy (milk in million litres)	1.5	24.0
Beef	0.15	0.9

Commodity	Average farm yields (tons/ha)	Potential yields as at research stations (tons/ha)
Oil palm	18.0	20.0
Fruits and vegetables. e.g. tomatoes	45.0	80.0

Source: UBOS

- 138 **Coffee production and productivity is limited by dominance of small holder farmers using traditional methods, low acreage per farmer, small number of trees per hectare and low yield per tree.** 53 percent of the coffee is produced by small holder farmers using traditional methods. These constitute 67 percent of the total number of coffee farmers. 35 percent is produced by farmers using improved methods. These constitute 28 percent of the total farmers. Commercial farmers produce only 10 percent, constituting 5 percent of the total farmers. Plantations produce only 2 percent. Two thirds of the Robusta coffee farmers harvest less than 0.5kg per tree and for Arabica farmers 0.62kg. About a third of all coffee farmers have less than 200 coffee trees. Coffee farmers grow less than the recommended density of 1100 trees per hectare for Robusta and 1600 for Arabica.
- 139 **Despite enormous agricultural production potential in maize, tea, beef and dairy products, and fish, it is under-exploited.** Maize production is affected by over reliance on traditional farming practices, use of low yielding varieties, small farm size and limited access to finance. Tea production potential is enormous; however, it is constrained by limited research in high yielding varieties. Production of beef and dairy on the other hand, is constrained by the quality of breeds and the livestock numbers as well as water shortages and scarcity of feeds during drought. Milk production is dominated by small-holder farmers who own over 90 percent of the national herd. Fish production is mostly affected by over-reliance on capture fisheries with limited investment in aquaculture. The deteriorating quality of water sources resulting from aquatic pollution coupled with weak enforcement of regulations has also resulted in decline in fish stocks.
- 140 **The agricultural production is weakly supported by services (such as extension, entrepreneurial training, R&D, innovations, regulation of agricultural inputs, and reliable weather information) to sustainably back the agro-industries.** Only 4 percent of all Ugandan farmers use a full package of production enhancing technologies (a combination of fertilisers and improved seeds) and supportive services. In addition, most farmers do not practice farming as a business due to limited entrepreneurial skills and have limited risk mitigation measures such as agriculture insurance and irrigation. Despite realization of 70 percent government staffing levels for extension workers, the extension system is weak. Often, agricultural products for farming are not of the right quality and variety. Consequently, production remains low, hindering the sustainable supply of raw materials to agro-industries. Therefore, in addition to strengthening the agricultural extension system from the research stations to the farm, cooperative colleges and colleges of commerce should be engaged to inculcate entrepreneurial and cooperative/grouping skills to the farmers and the communities at large.
- 141 **Agricultural production is also constrained by limited access to agricultural financial services and critical inputs.** Considering the supply side of development finance, public funding for agro-industry is inadequate. There are various government initiatives meant to support AGI development. However, these initiatives are scattered among different

agencies, are uncoordinated and non-transformative. Another important supply of development financing is through the development partners. But, increasingly the support is channelled through projects rather than programmes. Project financing is short term in nature and acts in a silo approach along the value chain. As such, it cannot be a source of a sustainable AGI agenda. Additionally, financial institutions are focusing on the low risk, high cash flow and well collateralised segment of the value chain i.e. agro-manufacturing, leaving the high-risk agricultural production under-served. This partly affects the capacity to finance investment for raw material production and in turn the linkage between production and agro-industries.

- 142 **To increase productivity of agriculture encouraging and organizing small-holder farmers into groups is crucial to enable them collectively address challenges they face.** Uganda's agriculture sector is dominated by small-holder farmers, on average each holding about 2.5 acres of land. These small-holder farmers are very efficient, given the right conditions their productivity will improve. But unless they are grouped, their productivity cannot be sustainably improved. The individual capacity of the farmers to address challenges they face is limited. Nonetheless, this capacity increases if the farmers form a group around entrenched productivity enhancing cooperative principles.
- 143 **Post-harvest handling and storage of agricultural commodities has generally improved.** Community storage facilities, modern grain processing equipment and cold chain infrastructure for dairy have been developed. However, Uganda still has a shortage of standard and modern storage facilities which leads to use of poor-quality storage and subsequently deterioration in quality of the products. Uganda's post-harvest losses range from 30 to 40 percent for grains and other staples, and 30 to 80 percent for fresh-fruits and vegetables. Cooperative colleges and colleges of commerce should be engaged to enhance the promotion of buffer stocking and marketing.
- 144 **For agricultural production to increase, farmers should be equipped with skills through modular and hands-on training for market-oriented production.** Crop and animal husbandry programmes that are being conducted by BTVET institutions and especially farm institutes and colleges, albeit on a small scale, should be cascaded to reach more farmers especially the most marginalised to ensure that they start engaging in sustainable agricultural production for the market. In addition, the capacities of community institutions that are engaged in mechanical and woodwork, welding and metal fabrication and construction of farm structures should be engaged to repair farm implements and also produce the requisite food processing implements like coffee hurling implements, fish driers, seed driers, animal feed mills and fruit processing implements for value addition and enhancement of competitiveness in the market. The BTVET institutions that have substantial acreages of land should be utilised as incubation centres.
- 145 **There has been mixed progress in agro-processing.** The contribution of agro-processing to total manufacturing has increased from 20.7 percent to 39.3 percent. However, most of the agro-processing industries are operating below installed capacity: Coffee (40 percent); Fish (less than 30 percent); Dairy (the 9 largest are operating at 57 percent of their capacity, with the overall average utilisation of installed capacity being 66 percent); Tea at 60 percent and Beef (less than 20 percent). Most maize mills (46.3 percent) have a capacity of 1-5 tonnes per day but many operate far below the installed

capacities with a seasonal dimension. This is mainly due to; insufficient supply of raw materials, poor transport infrastructure and high costs of energy, as detailed below:

- (i) **Over 95 percent of coffee is exported as raw unprocessed beans.** There is limited value addition at farm level and farmers continue to sell unprocessed coffee leading to lower earnings. This is partly explained by the limited capacity to undertake investment for value addition. Currently coffee value addition entails off farm processing, export grading and marketing with limited roasting and consumption. A large percentage of coffee is exported to re-exporting countries.
- (ii) **While there are over 30 operating tea factories in Uganda (mostly privately owned), they operate below capacity.** Government in partnership with Kigezi Highland Ltd completed construction of two tea factories in Kabale and Kisoro. However, most of the tea processing facilities are concentrated in a few areas. Some tea growing areas such as West Nile and central Uganda have no processing facility at all. Uganda produces mainly black tea processed by Cut, Tear and Curl (CTC) factories.
- (iii) **Fish processing capacity in Uganda is in primary processing, all 12 fish processing plants process only fish fillets, minced fish, salted and dried/smoked fish.** There is no plant undertaking secondary processing of fish into fish soluble, fish silage, fish meal fish oils and cutlery fish products, due to high capital requirements. Only one firm, Uganda Fish Skin Tannery, processes fish skin into leather for export. Fisheries waste, from which isinglass and pharmaceuticals could be manufactured is wasted.
- (iv) **Progress has been made in domestic production of vegetable oil and its by-products.** This is attributed to increase in raw materials for oil seed production (soya beans and palm), increased investment in the processing industries by the private sector, and extension of credit. However, there is still inadequate access to vegetable oil-processing facilities.
- (v) **The capacity for dairy processing has improved but processing plants are working below installed capacity.** The number of dairy processing plants has increased from 79 with processing capacity of 1.9 million litres in FY 2016 to 102 with processing capacity of 2.7 million litres per day (40 percent of the total milk produced) in 2018. These processing plants only utilize between 40 and 60 percent of their installed capacity implying a challenge of limited access to domestic and international markets.
- (vi) **Beef processing is hindered by supply and other logistical challenges.** Government in 2016 launched one of the largest beef processing plants in Africa, worth an annual turnover of 10 million USD with a processing capacity of about 400 animals in a single shift and a holding capacity for nearly 5000 animals. However, after making its maiden beef export of 50 tonnes to Egypt, the company has been hit by inadequate supply of raw materials. In addition, most of the beef is consumed domestically.

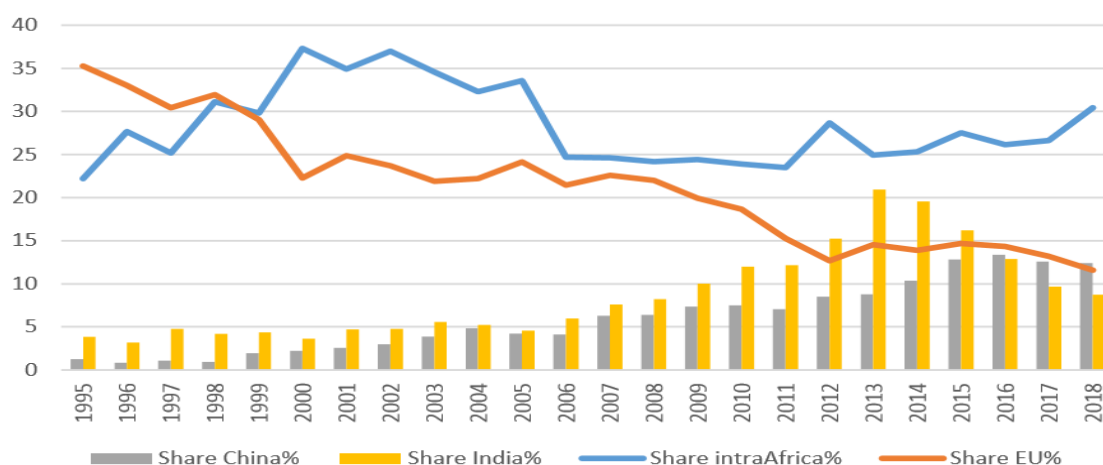
- (vii) **Value addition to cassava in Uganda is low.** Most processors mill cassava into flour and package it for local consumption. However, there is potential for import substitution of starch and ethanol if there is more value addition to cassava. Of all the imported starch and ethanol, 53 percent is for pharmaceutical industries, 32 percent for paperboard industries, 13.5 percent for food processors and 1 percent for laundry operators.
- (viii) **The maize industry is supported by small and medium-scale millers.** There are 780 maize milling plants in Uganda mainly concentrated in central region (38 percent), with maize flour being the main product. The other processed maize products for the domestic products include; animal feeds, cornflakes, dog feed and blended flours. While there are EAC harmonized standards for maize industrial products, local industrialists are unable to meet them due to; poor post-handling technologies, limited use of quality processing equipment and limited fortification.

146 Some progress has been made in marketing and export of agricultural products.

Whereas agricultural finance, improved production methods and technologies can be an effective tool for combating poverty, it cannot create the desired impact if the farmers are not engaged in production for the market. There was development of contractual marketing arrangements which increased capacity of smallholders to access formal grain markets. Intermediate supply chain management models were also developed to link the smallholder farmers to the large-scale processors. For example, the emergence of agricultural cooperatives in value addition and marketing of agricultural commodities such as Bugisu Coffee Cooperative Union (BCCU), Uganda Crane Creameries Cooperative Union (UCCCU). These achievements notwithstanding, ninety percent of the total agricultural marketing system remains low value i.e. largely an informal system serving lower-income consumers in domestic and international markets. The high value markets which are formal, engage in more processing, stronger quality controls and target higher-income consumers from domestic and export markets are limited to a few commodities (dairy, vegetable oil, tea).

- 147 The share of Uganda's agro-industrial products in the global market is only 0.17 percent competing with countries that are highly integrated in the global value chains.** However, Africa as a regional market has already overtaken the European Union (EU) to become Uganda's most important trading partner, with trade shares increasing from around 22 percent in 1995 to more than 30 percent by 2018. In terms of export values, Uganda now exports over 50 percent of its total exports to Africa, far higher than the shares of other East African countries, highlighting the importance of the AfCFTA to Uganda (Figure 5.1).

Figure 5.1: Uganda, Intra-African and Trade Partners' Trade Shares, 1995–2017



Source: UNECA, 2019. The AfCFTA – Impact Assessment for Uganda

148 Increasing and sustaining Uganda’s market share in the current markets (AfCFTA, China, EU, and the Middle East) is crucial for the agro-industrialization agenda.

Uganda stands to be a large beneficiary of the AfCFTA in Eastern Africa, with exports to the rest of Africa increasing by USD 199 million. AfCFTA is the lead market for a majority of agro-industry products including; tea, fisheries, vegetable oil, beef by-products, maize, dairy and cassava. China is also a crucial market because it is very big and growing. It is suitable for the export of poultry, beef, dairy, fish and its products, hides and skins (wet blue), cow horns, processed coffee, semi-processed cotton, sesame (simsim), and cocoa. European Union is a traditional market where contacts exist and products are known. It is a good market for the export of fish, coffee, cocoa, and flowers. It is also a stable high-income market. Our products have been offered access concessions through WTO and the Economic Partnership Agreement. The Middle East is a stable and dependable market for the export of livestock and its products (beef, goat, dairy and poultry); as well as fruits and vegetables (pineapples, apple bananas, and avocados).

149 For Uganda to sustain and increase its market share, challenges of complying with Non-Tariff Measures (NTMs) such as sanitary and phytosanitary measures, international quality certification, reliable supply capacity and inability to adhere to international standards need to be addressed. Other challenges include: poor market information systems; poor market infrastructure in rural and urban areas, including logistics facilities for product marketing and distribution; poor analysis, negotiation and development of international market opportunities.

150 For agro-industrialisation to work, there is need for a mechanism to coordinate the value chain players but also ensure that the services and resources are delivered to facilitate the AGI agenda. AGI cuts across the mandates of several Ministries, Departments and Agencies (MDAs) which are not properly coordinated. Additionally, there are other constraints to AGI like: i) cobweb of policies and Acts (over 25 policies and over 20 Acts exist under MAAIF and MTIC) directly impacting AGI; ii) government’s response to institutional failures by creating parallel institutions; iii) inadequate and poorly sequenced financing; iv) Limited policy evaluation that is manifested in the low levels of monitoring and evaluation that in turn impede learning for

improvement; and v) the multiplicity of weakly coordinated and inadequately developed support services, including; patient capital (or finance), business infrastructure, land, insurance, and Research and Development (R&D).

151 **Focus of AGI over this NDP period will be to address critical challenges along the value chain for the selected commodities.** For the ten commodities selected for AGI, the value chain will be analysed and fully development to fully meet both domestic and external market requirements. The approach will be to build on investments already made along the value chains and address the challenges limiting the realization of full potential of an AGI commodity.

5.3 Programme Objectives

152 In order to address the above constraints, the objectives of this programme are to:

- 1) Increase agricultural production and productivity;
- 2) Improve post-harvest handling and storage;
- 3) Improve agro-processing and value addition;
- 4) Increase market access and competitiveness of agricultural products in domestic and international markets;
- 5) Increase the mobilization and equitable access and utilization of agricultural finance; and
- 6) Strengthen the institutional coordination for improved service delivery.

153 Achievement of these objectives will be pursued through interventions along the agricultural value chain in the seven major export and income generation commodities as well as the four food security commodities (Map 5.1). These commodities have been chosen using the area based agricultural planning approach to ensure all agro-ecological zones are covered (Map 5.2).

154 Under this approach, the selected commodities follow area-based commodity clusters approach in which a given commodity cluster consists of districts near each within a zone that produce the similar commodity and exhibit complementarities in agroecological conditions, socioeconomic characteristics and infrastructure investment needs. An area-based commodity cluster will concentrate various value chain actors; producers, processors, agribusinesses, financial agents and public institutions that are engaged in the same agricultural commodity or agro-industrial subsector around opportunities, infrastructure and services to exploit these resources and address common challenges.

155 The area-based commodity clusters will serve as regional aggregation centres for raw materials and provision of infrastructure and facilities for primary processing, value addition and marketing including; post-harvest handling, storage, grading, sorting, bulking, distribution, etc. Through aggregation of farmers around a common facility or service, the clusters will also help farmers to become production specialists through provision of inputs and services required to increase quantity, improve the quality and consistency of production.

5.3.1 Interventions

156 In order to achieve the above objectives, NDPIII will prioritise the following interventions under this programme:

Table 5.3: Agro-industrialization Programme Interventions and Respective Actors

Interventions	Actors
Objective 1: Increase production and productivity	
1) Strengthen agricultural research and technology development: <ol style="list-style-type: none"> Invest in new and rehabilitate old infrastructure for agriculture research including laboratories, offices, technology demonstration and training centres, etc. Undertake strategic recruitment and training agricultural research staff Strengthen research standards and quality assurance through formulation of regulations and enforcement. Establish climate smart technology demonstration and multiplication centres at all the ZARDIs and BTVET institutions engaged in agroindustry programmes for technology dissemination and commercialization. Establish and strengthen linkages between agricultural research institutions, BTVET institutions engaged in agro-industry and agro-industry enterprises. Upscale research on biofortification and the multiplication of nutrient dense food staples such as beans, cassava and sweet potatoes, rice, among others. 	MAAIF, MOICT, NITA-U, NARO, Universities, Academic and vocational institutions, Professional bodies, International research organizations, CSOs, Public Research organizations
2) Strengthen the agricultural extension system <ol style="list-style-type: none"> Operationalize agricultural extension system. Develop and operationalize an ICT-enabled agricultural extension supervision and traceability system. Scale-up innovative extension models such as nucleus farmers in all agro-ecological zones. Incorporate BTVET institutions into the agricultural extension system to ensure that what is taught in these institutions is adopted and utilised by farmers. BTVET institutions with large acreages of land to be used as demonstration centres. Strengthen the research-extension-farmer linkages to increase uptake of new climate smart technologies. Develop and equip youth with knowledge, skills and facilities for access and utilisation of modern extension services. 	MAAIF, NARO, MoICT&NG, MoLG, UCDA, DDA, NAGRC&DB, CDO, LGs, Extension service providers, Private sector companies, MDAs, NGOs
3) Strengthen the agricultural inputs markets and distribution systems to adhere to quality standards and grades <ol style="list-style-type: none"> Setup and equip farm service centres within the public service e-service centres for bulk input procurement, storage and distribution. Strengthen licensing procedures, inspection, certification, import processing and regulation for improved inputs and new seed varieties Reform the current input subsidy programme including: Scaling up the e-voucher model of inputs distribution Establish and equip 9 regional mechanization centres to increase uptake of agricultural mechanization and labour-saving technologies Enforce pre-export verification for all agricultural inputs at source of origin. 	MAAIF, OWC, NAADS, UNBS, LGs, UCDA, DDA, NAGRC&DB, CDO
4) Increase access and use of water for agricultural production <ol style="list-style-type: none"> Complete the irrigation schemes under construction/rehabilitation including; Doho Phase II, Mubuku Phase II, Wadelai, Tochi, and Olweny Construct new irrigation schemes; Ngenge, Acomai, Atari, Amagoro, Nabigaga, Rwimi, Nyimur, Musambya, Kibimba, Kabuyanda, Matanda, Igogero, Angololo, Namatala, Namulu, Sipi, Unyama, Lumbuye, Palyec, Porongo, Lopei and Imyepi. Develop solar-powered small-scale irrigation systems for small holder farmers outside conventional irrigation schemes. 	MAAIF & MWE, MEMD, Farmers, Cooperatives and associations, UIA, Private Sector, MTIC, MoFPED, UMFSC, BOU

Interventions	Actors
<ul style="list-style-type: none"> d. Develop infrastructure and services for bulk water storage and transfer including water abstraction systems, transmission mains, water pumping systems, storage tanks, water distribution networks. e. Promote water use efficiency in agricultural production. 	
<ul style="list-style-type: none"> 5) Increase access to and use of agricultural mechanisation <ul style="list-style-type: none"> a. Expand and equip regional agricultural mechanisation and service centres in the 9 agroecological zones. b. Establish agricultural mechanisation manufacturing plants. c. Establish appropriate public and private financing options for agricultural mechanisation. 	MAAIF, MTIC, Universities, private sector, vocational institutions
<ul style="list-style-type: none"> 6) Increase access and use of digital technologies in agroindustry <ul style="list-style-type: none"> a. Empower youth to use ICT in developing agro-enterprise innovations; b. Develop ICT modules that can improve extension services and delivery of government input support. 	MAAIF, MoICT, NITA-U, UCC, UCDA, DDA, NAGRC&DB, CDO, NARO, NAADS
<ul style="list-style-type: none"> 7) Improve land tenure systems and land security mechanisms that promote inclusive agriculture investments: <ul style="list-style-type: none"> a. Increase the number of farmers with titled land to ensure land tenure security with special attention to the youth, women, PWDS and other vulnerable groups; b. Promote the policy of non-fragmentation of Agricultural land among family members in all agro-ecological zones; c. Secure and efficiently use public agriculture farmlands and ranches; d. Promote innovative land lease models to enable youth access and sustainable use of land. 	MAAIF, MLHUD, ULC, NARO, NAGRC, UCDA, CDO, DDA, NAADS
<ul style="list-style-type: none"> 8) Strengthen farmer organizations and cooperatives: <ul style="list-style-type: none"> a. Sensitize farmers on the benefits of cooperating; b. Support up-coming farmer groups and cooperatives to effectively manage themselves; c. Engage cooperative colleges and colleges of commerce to inculcate cooperative and entrepreneurial skills to the farmers and farmers groups; d. Empower youth to form cooperatives. 	MAAIF, MTIC, UCDA, DDA, NAGRC&DB, CDO, NAADS, OWC, LGs, Farmers, Cooperatives and associations
<ul style="list-style-type: none"> 9) Strengthen systems for management of pests, vectors and diseases: <ul style="list-style-type: none"> a. Develop and equip infrastructure and facilities for disease diagnosis and control; b. Develop human capacity for management of pests, vectors and diseases; c. Invest in agricultural drugs manufacture and distribution. 	MAAIF, MOH, NARO, Private Sector e.g Maama Care
<ul style="list-style-type: none"> 10) Promote sustainable land and environment management practices in line with the agroecological needs: <ul style="list-style-type: none"> a. Strengthen land, water and soil conservation practices; b. Introduce and upscale agro-forestry for mitigation and climate resilience; c. Reduce and mitigate emissions from agricultural systems through converting waste to energy and other green technologies; d. Reduce agro-chemical pollution of water and land; e. Undertake soil profiling and mapping; f. Build the capacity of youth to practise climate smart agriculture. 	MAAIF, NFA, MLHUD, UCDA, CDO, NAADS, NARO, NAGRC&DB, OWC, LGs
<ul style="list-style-type: none"> 11) Improve skills and competencies of agricultural labour force at technical and managerial levels. <ul style="list-style-type: none"> a. Strengthen training and skilling centres for new skills in agroindustry. b. Equip (with industrial training machines and tools), adequately fund and sufficiently staff (with a focus on academic staff) BTVET institutions engaged in agro-industry to implement agro-industrialization programme c. Review the agricultural education curriculum to suit the agroindustry skill needs, including needs of out-of-school youth and focus other areas beyond agronomy, animal science and extension. d. Increase decision making authority of BTVET institutions to increase relevance of programmes conducted by these institutions for the geographical areas they operate. e. Strengthen the capacity of technical and vocational institutions for training agricultural mechanics and technicians. 	MAAIF, MoES, MTIC, UCDA, CDO, NAADS, NARO, NAGRC&DB, OWC, DDA, LGs

Interventions	Actors
f. Enable access to technical and vocational training to improve skills in the agro-industry, particularly for women, persons with disabilities and the youth.	
12) Strengthen the capacity to collect, report, disseminate and use weather or accurate meteorological information.	UNMA, MAAIF
13) Strengthen and develop mechanisms to prevent incidences of child labour within the sector and exploitation of the agricultural labour force	MOGLSD, MAAIF, NAC, LGs
Objective 2: Improve post-harvest handling and storage	
1) Establish post-harvest handling, storage and processing infrastructure including silos, dryers, warehouses, and cold rooms of various scale and capacities at subcounty, district and zonal levels.	MAAIF, MTIC, UWRSA, NAADS, OWC, DDA, UCDA, CDO, NAGRC&DB, LGs Private sector
2) Establish regional post-harvest handling, storage and value addition facilities in key strategic locations; grain in Jinja; Cassava in Gulu; Dairy in Mbarara; Meat in Nakasongola; fresh fruits in Soroti; vegetable oil in Kalangala; beverages in Fort Portal, Fish in Mukono and Rice in Butaleja.	MAAIF, MTIC, UWRSA, NAADS, OWC, DDA, UCDA, CDO, NAGRC&DB, TGCU, LGs
3) Improve the transportation and logistics infrastructure such as refrigerated trucks and cold rooms for priority commodities.	MAAIF, MTIC, UWRSA, NAADS, OWC, MWT, Private Sector
Objective 3: Increase agro-processing and value addition	
1) Establish eco-friendly fully serviced agro-industrial parks/export processing zones to stimulate and expand agro-processing.	UIA, FZA, MAAIF, MTIC, Private Sector
2) Establish a strategic mechanism for importation of agro-processing technology <ol style="list-style-type: none"> a. Establish a scholarship and apprenticeship programme in strategic agro-industries b. Establish an exchange programme for practitioners in the agro-industry value chain with countries that have appropriate agro-processing technologies c. Amend the investment law to enable foreign and local investment partnership 	MAAIF, MoES, MTIC, MDAs, MAAIF, MoES, MTIC, MAAIF, Parliament, LRC, UIA, MOFPED
3) Establish new and rehabilitate existing agro-processing industries to minimize negative environmental impacts for processing of key agricultural commodities <ol style="list-style-type: none"> a. Establish 2 Starch and 3 ethanol processing factories from cassava in Gulu, Tororo and Lira b. Support existing cereal processing facilities to add value for import substitution c. Complete the Uganda Crane Creameries Cooperative Union in Mbarara milk processing plant with a capacity of 500,000 litres per day d. Complete Kayonza, Mabale and Zombo tea factories e. Establish a fertilizer blending factory in Mbale f. Establish two soluble coffee plants and 20 coffee washing stations in central and eastern Uganda g. Establish five new and expand the existing 2 spinning and textile mills h. Establish 10 new garment making factories in cities i. Establish 2 new vegetable oil mills in Lira and Kiryandongo and expand the vegetable oil refinery in Jinja j. Upgrade Soroti fruit factory and establish 5 more fruit factories including; Masaka, Arua, Kanungu, and Bundibugyo k. Establish meat processing factories in Nakasongola and Mbarara l. Establish fish processing factories in Mukono, Jinja, Kamuli and Serere m. Complete Atiak Sugar factory and construct a farmer-based sugar factory in Busoga n. Establish a rice processing factory along the entire value chain in Butaleja o. Establish a cocoa processing factory in Bundibugyo p. Establish youth led agro processing facilities focusing on incubation and demonstration centres q. Enforce micronutrient industrial food fortification of the already identified food vehicles. 	MAAIF, DDA, MTIC, LGs, UDC, NAADS, PSFU, OWC, UCDA, CDO, MTIC, MOH, NDA, NAGRC&DB, NARO, Academia, MoFPED, UDC, UDB, Private sector
4) Provide affordable, adequate and reliable electricity in the various production zones of the country	UEDCL, ERA

5) Construct and regularly maintain community access and feeder roads for market access	MWT, MAAIF
6) Improve skills and competencies of agricultural labour force at technical and managerial levels in post-harvest handling, storage and value addition	MoES, MAAF, MTICUCDA, CDO, DDA, NAGRC&DB, NAADS, OWC
Objective 4: Increase market access and competitiveness of agricultural products in domestic and international markets	
1) Strengthen enforcement and adherence to product quality requirements including; food safety, social and environmental standards, grades, etc. a. Enforce product certification; b. Train farmers and manufacturers on sanitary and phytosanitary standards c. Renovate, build and adequately equip certification laboratory facilities in various strategic locations; d. Regulate cross border informal trade in agro-products.	UNBS, MAAIF, MTIC
2) Digitalize acquisition and distribution of agricultural market information a. Develop and implement an integrated agriculture market information system; b. Empower and institutionalise youth participation in the agro-industry value chain especially focusing on packaging and marketing.	MAAIF, MICT, MTIC, MOGLSD, UEPB, NITA-U
3) Improve agricultural market infrastructure in rural and urban areas a. Develop infrastructure and facilities for rural and urban agricultural markets at district and community levels to meet quality standards. Develop urban agricultural markets in all districts b. Revitalize the warehouse receipt system; c. Revitalize the commodity exchange system.	MAAIF, MoLG, MTIC, UWRSA, UCE
4) Improve transportation and logistics facilities for effective product marketing and distribution a. Provide incentives for the acquisition of refrigerated trucks and warehouses at boarder points and landing sites b. Complete the rehabilitation of the meter gauge to facilitate connectivity of agro-industries to markets	MAAIF, MTIC, MoWT, URC, Private Sector, LGs
5) Strengthen capacities of public institutions in analysis, negotiation and development of international market opportunities particularly for the selected commodities a. Facilitate Uganda’s diplomatic missions to promote Ugandan products abroad	UEPB, MAAIF, MoFA, UCDA, CDO, DDA
Objective 5: Increase the mobilization, equitable access and utilization of Agricultural Finance	
1) Finalize and implement the Agricultural Finance Policy a. Scale up the Uganda Agriculture Insurance Scheme b. Increase the pool of funds available for agricultural lending including women, youths and rural populations c. Revise the Agricultural credit Facility (ACF) to fund all levels of the agriculture value chains d. Provide incentives to financial institutions to increase agricultural lending	MAAIF, MOFPED, BOU, UIRA, UDB, Financial Institutions, MTIC, LGs
2) Review tax levies and other incentives on agricultural insurance products to encourage uptake by farmers.	MOFPED, MAAIF UIRA
3) Facilitate organic bottom-up formation of farmers groups (including youth) and cooperatives (production, collective marketing, provision of financial services, and savings mobilization) a. Review legislation aimed at supporting organic bottom-up formation of farmer groups and cooperatives	MAAIF, MTIC, UCA, UNFFE
4) Strengthen existing agricultural commodity price stabilization mechanisms for commodities that are vulnerable to high price fluctuations particularly grains, cotton and dairy. a. Scale up the warehouse receipt system and Uganda Commodities Exchange b. Support Uganda Securities Exchange (USE) to complete the development of a commodity segment to trade commodities in addition to equities and bonds	MOFPED, MAAIF, MTIC, UWRSA, UCE, MAAIF, USE, MTIC, MOFPED, LGs, Private Sector

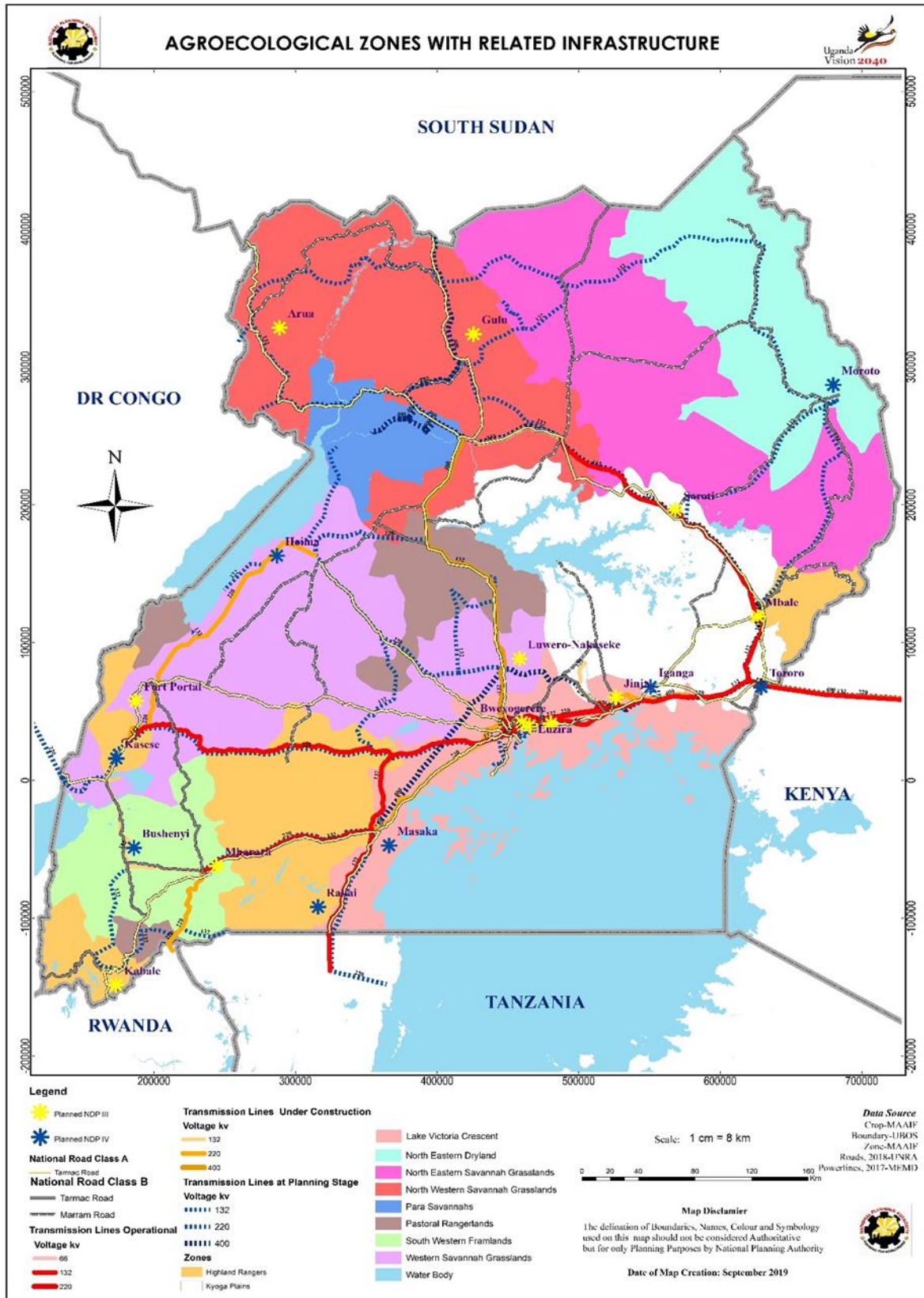
5) Develop concessional long-term financing for agricultural infrastructure and capital investments	UDB, MOFPED, UIA, UDC, MAAIF, MTIC
6) Support women farmers to transition to agro-business, export trade, and more profitable agricultural enterprises, including skilling and financial incentives (e.g. reduced credit interest rate and finance)	MAAIF, MTIC
Objective 6: Strengthen institutional coordination for improved service delivery	
1) Strengthen linkages between public and private sector in agro-industry a. Strengthen public private partnership models in agro-industrialization	MAAIF, MOFPED, MTIC, NAADS, PSFU, CSOs, Private sector, OWC
2) Strengthen coordination of public institutions in design and implementation of policies including access to quality food and food security	MAAIF, OPM, NPA, Private Sector

5.3.2 Implementation Reforms

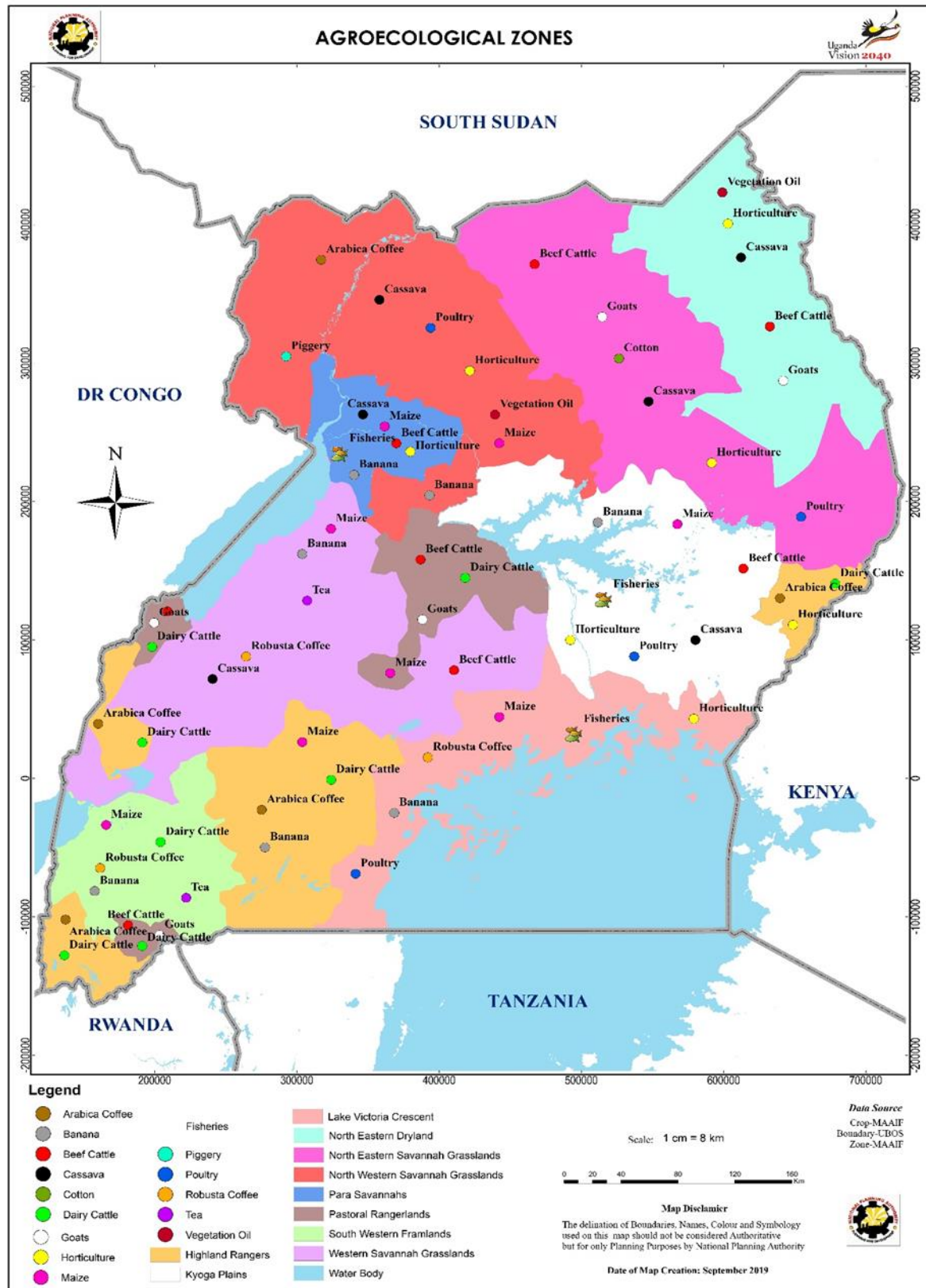
157 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- 1) Develop and implement service and service delivery standards for the sectors.
- 2) Streamline Operation Wealth Creation (OWC) coordination role into Government systems and legalize it.
- 3) Incorporate BTVET institutions (engaged in agroindustry) into the agricultural extension system to ensure that what is taught in these institutions is adopted and utilised by farmers.
- 4) Increase decision making autonomy of BTVET institutions to increase relevance of programmes conducted by these institutions for the geographical areas they operate in.
- 5) Promote joint planning and implementation of projects and other interventions in agro-industrialization.
- 6) Establish the Agro-industrialization Programme Technical and Steering Committees to lead and coordinate the implementation of the programme.
- 7) Revitalize the warehouse receipt system, and the commodity exchange system
- 8) Operationalize the parish model. Under this model, farmers will be organized and supported to increase production/productivity, bulk and market agricultural produce and for data-collection. Parishes will be used as the centres for delivery of production, marketing and financial services to farmers.

Map 5.1: Mapping of selected agricultural processing and supporting infrastructure



Map 5.2: Mapping of selected agricultural commodities to Agro-ecological Zones



5.3.3 Programme Human Resource Requirements

158 The critical skills and competencies required to fully implement this programme and realise expected goals in the next five years in line with framework of International Standards Classification of Occupations (ISCO) and the UNESCO International Standard Classification of Education (ISCED) are: Bioinformatics Scientists; Agricultural Lawyers; Horticultural Therapists; Hydroponics; Taxidermy specialists; Agri-chemists; Biochemists; Agricultural Entomology specialists; Agriculture Microbiology Specialists; Food microbiologists; Agriculture Microbiology Specialists; Food microbiologists; Ornamental Horticulture specialists; Soil Science specialists; Weed scientists; Food Technology and Processing specialists among others. Table 5.4 details the status of the availability of skills in short supply whose training is not available in Uganda and skills in short supply with training available in Uganda. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Table 5.4: Qualifications and Skills Gaps for Agro Industrialisation Programme

Qualifications and Skills	Status	Estimated 5-Year Gap
Agricultural Lawyer		896
Horticultural Therapists		1,135
Hydroponics		795
Taxidermy specialists		1,051
Bioinformatics Scientist		1,953
Agri-chemists		598
Biochemists		1,355
Agricultural Entomology specialists		1,140
Agriculture Biotechnologists		1,348
Agriculture Microbiology Specialists		1,134
Food microbiologists		1,540
Food Technology and Processing specialists		1,281
Ornamental Horticulture specialists		1,437
Soil Science specialists		1,240
Weed scientists		2,241

Key for the Table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 6: MINERAL DEVELOPMENT

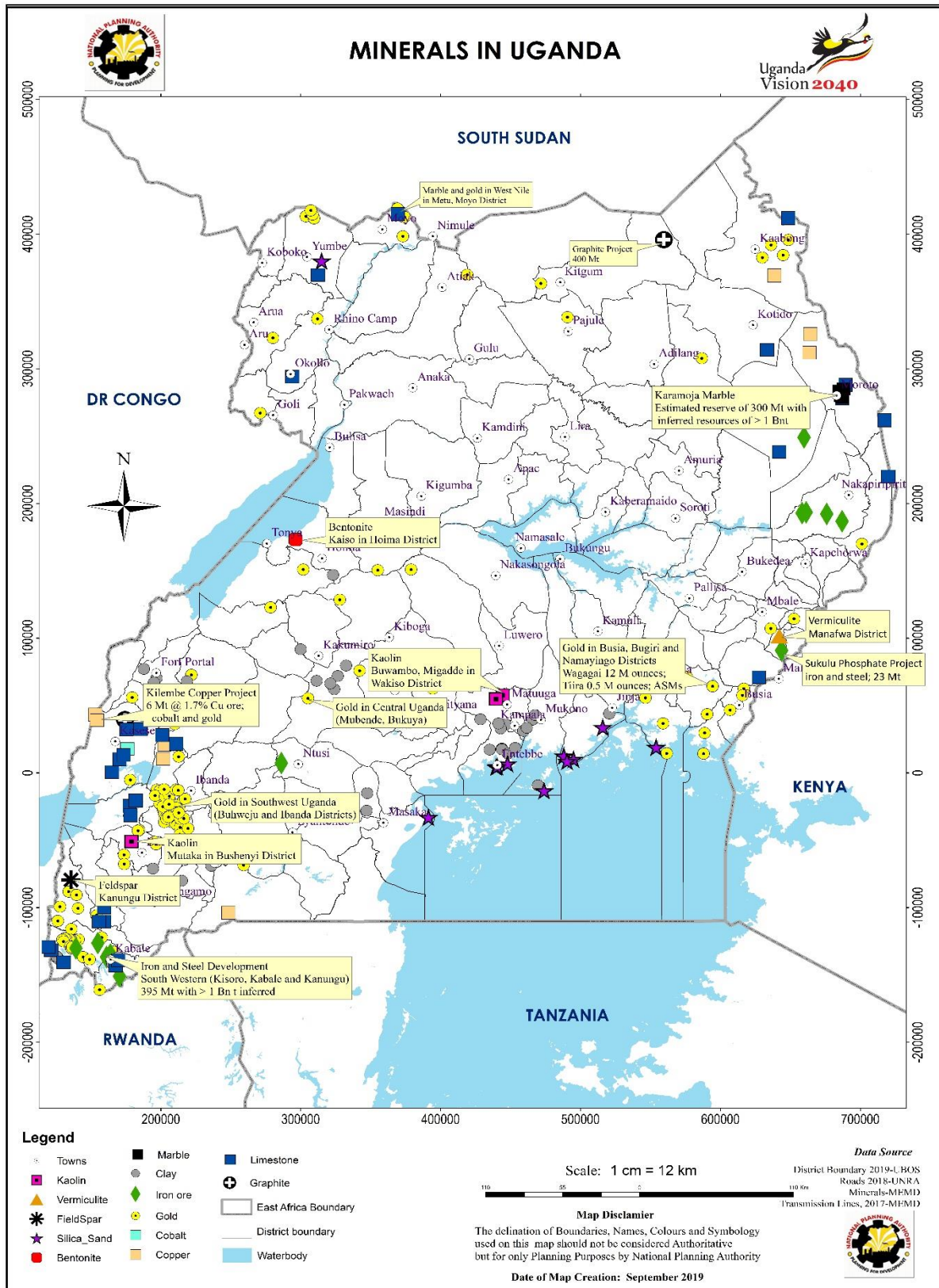
6.1 Introduction

- 159 **Mineral exploitation is critical for the industrialization process.** In addition to their intrinsic, practical value as part of a manufactured product, minerals also have a significant general value to an economy from both a financial, economic and an employment standpoint. Globally, the demand for minerals is increasing. Investing in mineral development will lower the cost of production, increase return on investment and boost the supply of locally manufactured products like cement, iron and steel, and fertilizers.
- 160 **Mineral development is critical for enhancing value addition to minerals as one of the key growth opportunities.** It facilitates the resource-based industrialization agenda, articulated by the Vision 2040, through value addition to available minerals, which increases export earnings and creates jobs. Further, sustainable mineral development provides resources that if well utilized can leverage investments in other sectors of the economy and lead to increased household incomes and quality of life.
- 161 **The aspiration of Agendas 2030 and 2063 is to achieve the sustainable management and efficient use of natural resources by 2030 (SDG 15).** The EAC Vision 2050 states that “while the exploitation of resource destination can be built on extraction of raw materials, greater benefits can flow from a natural resource management where resources such as minerals are processed locally”. Beyond that, the Uganda Vision 2040 aims at promoting local beneficiation through value addition on the minerals.
- 162 **However, there is limited minerals exploitation and value addition** due to: (i) rudimentary mining methods and informality in the mining sector; (ii) inadequate human and institutional capacity to carry out exploration, quantification and characterization activities; (iii) inadequate supporting physical and R&D infrastructure; and (iv) Limited investment in industries that utilize available minerals.
- 163 **The goal of the programme is, therefore, to increase the exploitation and value addition to selected resources for job rich industrialisation.**
- 164 The key results to be achieved over the next five years are:
- (i) Reduce the value of imported Iron and Steel from USD 370 million to USD 96 million;
 - (ii) Reduce the volume and value of imported inorganic fertilizers by 75 percent from 75,000 tonnes (USD 30 million) to 18,750 tonnes (USD 7.5 million), respectively;
 - (iii) Increase volume and value of refined gold exports from USD 450 million to USD 787 million;
 - (iv) Increase volume of copper produced from 0 to 2, 000 metric tonnes;
 - (v) Increase the number of trained and skilled Geoscientists from 108 to 200;
 - (vi) Increase the value of investment into the exploration and processing of the selected minerals from USD 0.8 billion to USD 2 billion;
 - (vii) Increase contribution of processed minerals to total manufactured exports from 5 percent to 7.1 percent;
 - (viii) Increase the number of jobs created by the programme by 10 percent annually.
 - (ix) Increase the per capita consumption of steel from 13.1 kg (2019) to 30 kg.

6.2 Situation Analysis

- 165 **Uganda has a vast potential of metallic mineral deposits, which is under-exploited.** These include; Gold, Iron Ore, Zinc, Niobium-Tantalum (or columbite-tantalite), Tin (cassiterite), Copper-Cobalt, Lead, Beryllium, Wolfram, Bismuth bismutite, Chromium, Lithium, Titanium. Nonmetallic minerals include; Bentonite, Diatomite, Kaolin, Limestone, Marble, Vermiculite, Gypsum, Phosphates, Feldspar, Aggregate, Crushed and Dimension Stone, Glass sands, Sand, Clays and Salt. Mineral exploration has indicated the potential for Uranium, Platinum Group Minerals, Nickel, Diamonds and Rare Earth Elements (Figure 6.1 & 6.2).
- 166 **The NDPIII uses a two-pronged approach to develop Uganda's mineral potential.** First, minerals whose quantities and values are known and where studies and work towards their development has already commenced will be fully developed. Towards this, 5 minerals are prioritised for development across the value chain; (Map 6.2). These are: Iron ore, Gold, Copper, Phosphates, and Development Minerals (marble, silica sand, aggregate, and limestone). Second, more studies will be undertaken to ascertain the quantity and quality of the other minerals for development in subsequent plans.
- 167 **As of 2018, over USD 3.392 billion was being spent annually on importation of mineral-based products (Annex 2), which can be produced from locally available minerals.** The current investment in mineral exploration is now over USD 1.6 billion. Progress has been made in increasing the total production capacity of cement from 2.3 million metric tonnes in 2015 to 6.8 million metric tonnes in 2018. This has resulted into reduction in cement prices from about USD 12 at its peak to the current price of USD 7 per 50 kg bag. This is, however, still high compared to potential import sources like China where it costs USD 4. Uganda has three gold refineries (AGR, Bullion and Simba) and this enabled the country to register gold exports of USD 450 million. Additionally, the new mineral legislation has provided mechanisms to enhance mineral revenue collection.
- 168 **An organo-phosphate fertilizer processing plant has been constructed in Tororo with an annual capacity of 50,000 tonnes.** Local production of fertilizers will lower costs, potentially increase fertilizer utilization from the current 1.5 kg of nutrient per hectare per year compared to 32 Kg/ha in Kenya, 29 kg/ha in Rwanda, and 6kg/ha in Tanzania and ultimately benefit agro-industrialization.
- 169 **Progress has also been made towards the production of sponge iron, with DongSong Group and Tembo Steel Ltd putting up 500,000 and 72,000 tonne capacity sponge iron plants in Tororo and Iganga, respectively.** Once completed, these two plants will facilitate the manufacture of iron and steel products from the available iron ore deposits and therefore reduce the country's import bill for steel products currently valued at USD350 million and increase exports to EAC states, none of which processes iron ore to steel. Additionally, government is planning to support the construction of a sponge iron plant in Muko.

Map 6.1: Location of different minerals in Uganda



- 170 **Airborne geophysical surveys have been undertaken across the country at high resolutions which has led to discoveries of 18 new mineral targets.** Streamlining the regulatory framework for mineral development has been undertaken; The Mining and Minerals Policy of Uganda was reviewed in 2018, the review and gazetting of the Mining Regulations in 2019 to facilitate e-Governance of mineral resources, and the enactment of the International Conference on the Great Lakes Region Act, 2017. These provide a framework for mineral certification to combat illegal exploitation.
- 171 **Despite the successes registered in this industry, there are still some challenges that have to be addressed to realize the aspirations of our Vision 2040.** There are unexplored and unquantified mineral resources. The airborne geophysical survey of Karamoja, which was a priority is still pending. The discoveries which require promotion and development include: Iron ore reserves, which stand at about 350 million tonnes of confirmed reserve with a resource base of over 1 billion tonnes inferred; Over 1 billion tonnes of marble in Karamoja; 12 million ounces of gold at Wagagai in Busia; 1.7 billion tonnes of graphite of graphite in Orom in Kitgum; 300 million tons of proven reserves of Rare Earth Elements (REE) and an additional 700 million tons of indicated reserves in Makuutu - Buwaaya; estimated 3 billion tons of kaolin and bentonite in Kaiso Tonya; among others. Some of the minerals available in Uganda are yet to be quantified (Map 6.1).
- 172 **The existent land tenure systems warrant adequate and amicable compensation of the land owners before mining or establishing any developments on the land.** License holders have to buy surface rights from either the landlords or tenants, and in some instances both parties, which makes the investment costs very high. Furthermore, the land prices are often inflated once owners or tenants get to know certain minerals exist below the ground. There is need to harmonise the existing laws and regulations.
- 173 **Mineral development is also hampered by high costs for exploration and quantification** given the unavailability of advanced testing, equipment and state-of-the-art laboratory services; inadequate human resources, infrastructure and a regulatory framework to facilitate exploration and quantification. Although a laboratory has been established and stocked with some equipment, more equipment needs to be acquired and more focus needs to be put on establishing ISO Accredited state-of-the-art laboratory that can ascertain the quality of minerals and inform their appropriate applications. Thus, reviewing and enacting existent laws and regulations (Mining Act 2003, Industrial Licensing Act 1969, Competition Bill, Legal and Industrial Metrology Bills) will highly contribute to regularization and compliance of the miners.
- 174 **In regard to Mining/Extraction, about 80 percent of the subsector is dominated by small miners,** using obsolete methods of mining due to lack of capital to invest in the requisite equipment to carry out activities on a large scale. Such mining methods affect miners through exposure to hazardous chemicals like mercury and limits the recovery amount of the fine minerals. The informality of the sector further limits government support and participation in the sector. In addition, there is **inadequate human resources especially in the areas of mines inspection and monitoring.** Other challenges include: inadequate supporting infrastructure to facilitate mining and value addition; high capital costs for mining operations, inadequate legal and regulatory framework, difficulty in

acquiring land for mining, negative social and environmental impacts and inadequate monitoring and inspection of mining operations.

- 175 **Regarding beneficiation and processing, the challenges faced include: Inadequate legal and regulatory framework; Limited investment due to high capital requirement** to establish industries that can beneficiate and process minerals; inadequate and inconsistent supply of raw materials; high cost of production due to high energy rates coupled with high transportation costs for minerals where industries are not built close to mining areas; inadequate infrastructure (energy, railway, roads, etc) due to most of the minerals are in remote regions and thus the mining areas are hard to reach; inadequate skilled human resource like geologists, geoscientists, to processing engineers; and limited access to appropriate and clean technology.
- 176 **Regarding Trade and Marketing, there is limited involvement of private sector due to unclear trade and marketing structures and existence of cheap and substandard products** through unfair trade practices Mineral related products that could be produced locally are imported due to lack of processing, refining and beneficiating centres in Uganda. This denies the country the revenue and employment that could be registered from such developments. Further to this, the imported products are usually fake and sub-standard which makes Uganda look like a dumping site. Some of these products include gold coated jewellery, tiles, glasses among others. Other problems include inadequate quality assurance infrastructure and standards due to lack of state-of-the-art geoscience laboratories; samples of the minerals are flown out of the country for testing resulting in time wasting and increasing the cost of production. In addition, some standards in the minerals industry are not yet developed which leaves a gap against which their quality is meant to be measured, thus giving room for fake and counterfeit products on the market. Price fluctuation also affects trade in minerals due to price volatility of minerals and mineral related products, only risk takers can invest in this industry due to its associated risks. Trade and marketing of minerals and mineral products have not been well structured and regulated. There has been no strategy or enabler to assess and facilitate good mineral transactions.
- 177 **Focus of Mineral Development over this NDP period will be to develop the 5 minerals whose quantities are known and carry out more exploration to ascertain quantities of the other minerals.** Towards this, for the 5 identified minerals, NDPIII will build on existing investments along the value chains and address the challenges limiting the realization of full potential of these minerals. For minerals that are suspected and not well quantified and studied more investments will be geared towards quantifying and fully studying the market viability of these minerals, for development in subsequent NDPs.

6.3 Programme Objectives

- 178 In order to address the above constraints, the objectives of this programme are to:
- 1) Increase exploration and quantification of priority minerals and geothermal resources across the country;
 - 2) Increase adoption and use of appropriate and affordable technology along the value chain;

- 3) Strengthen the legal and regulatory framework as well as the human and institutional capacity;
- 4) Increase investment in mining and value addition; and
- 5) Expand mineral based processing and marketing.

6.3.1 Interventions

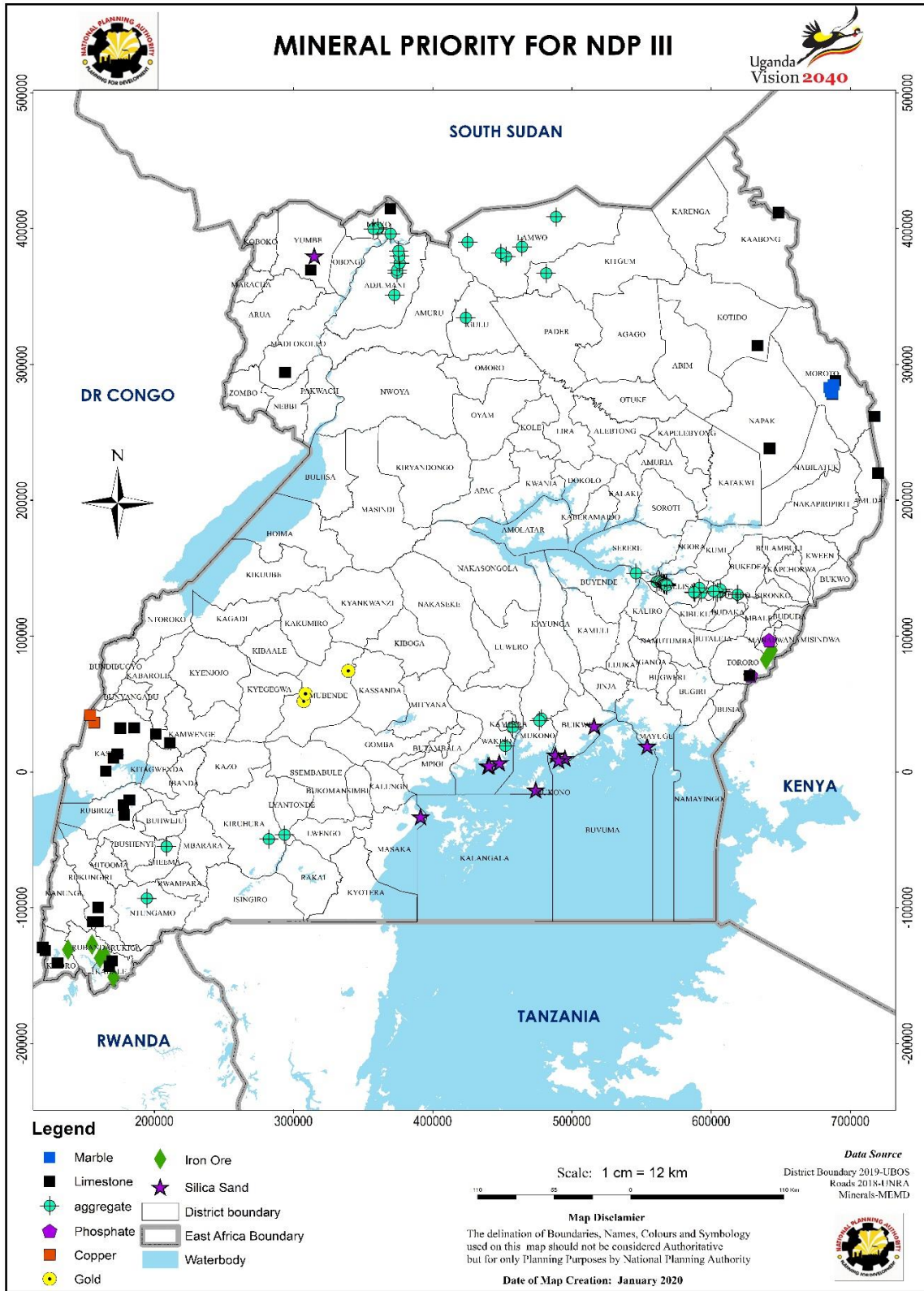
179 In order to achieve the above objectives, NDPIII will prioritize the following interventions

Table 6.1: Mineral Development Interventions and Respective Actors

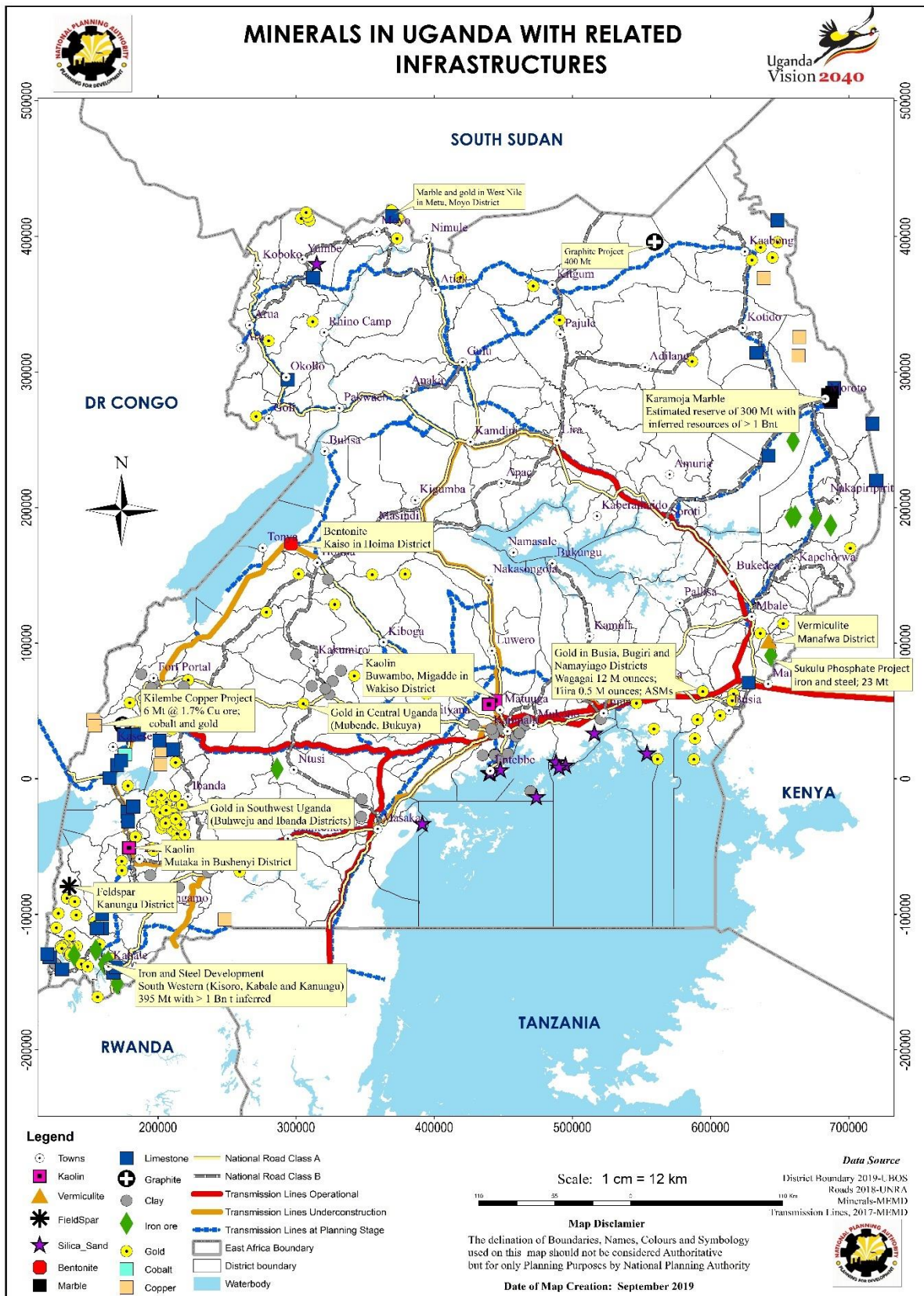
Interventions	Actors
Objective 1: Explore and quantify priority mineral resources across the country	
1. Establish and equip a dedicated exploration unit, with access to functional laboratories	MEMD, MFPED, MoPS, DPs
2. Undertake a detailed exploration and quantification of minerals and geothermal resources in the country	MEMD, MFPED, Private Sector, DPs
3. Establish a mineral classification system	MEMD, DPs
4. Undertake feasibility studies in priority mineral value chains to guide investment	MEMD, MTIC, MFPED, NEMA, NPA, Academia, DPs
Objective 2: Increase adoption and use of appropriate and affordable technology along the value chain	
1. Organize, formalize and regulate the artisanal and small-scale miners to increase investment in the sector, increase adoption of appropriate technologies, increase revenue generated, as well as improve the welfare of artisanal and small-scale miners who are largely women and youth.	MEMD, MTIC, LGs, CSOs, DPs
2. Provide incentives for acquisition of appropriate and clean technology	MEMD, MFPED, UIA, URA
3. Promote research and development;	MEMD, MSTI, UIRI, MoES, UNCST, NCHE, Academia, DPs
4. Provide training and extension services to ease the adoption of the acquired technology;	MEMD, MTIC, LGs, BTVET, NCHE, Academia, CSOs, DPs
Objective 3: Strengthen the legal and regulatory framework as well as the human and institutional capacity	
1. Review (Mining Act 2003, Industrial Licensing Act 1969, Competition Bill, Legal and Industrial Metrology Bills) and develop relevant laws and regulations	MEMD, MTIC, MoJCA, Parliament, Private Sector, CSOs
2. Streamline administrative functions of licensing, inspection and monitoring of compliance;	MEMD, MoPS, LGs
3. Develop and implement training and apprenticeship programmes in areas identified under 6.3.3 human resource requirements of the programme;	MEMD, MTIC, MoES, MGLSD, UMA, USSIA, DIT, PSFU, CSOs, DPs, Academic Institutions
4. Incentivize private sector to offer industrial training and apprenticeship opportunities;	MEMD, MFPED, UMA, UCMP, Private Sector, DPs
5. Strengthen professionalization of geo-scientists and its associated professionals <ol style="list-style-type: none"> a. Develop professional standards and necessary legislations; b. Establish a professional registration body 	MEMD, MJCA, Parliament, Cabinet Secretariat
6. Strengthen the capacity to undertake mineral certification, trading, testing, inspection, regulation and enforcement	MEMD, MTIC, MoWE, NEMA, LGs, MoIA, URA, UNBS, UPF, UNCE
7. Strengthen monitoring and inspection of mining operations to minimize negative social and environmental impacts	MEMD, MoPS, LGs

Interventions	Actors
8. Require mining companies to enter into Community Development Agreements (CDAs) with mining host communities	MEMD, LGs
9. Provide a framework for gender mainstreaming, equity and human rights and eradication of child labour in the mining industry	MEMD, MoJCA, MoGLSD, LGs, Development Partners, Parliament,
10. Domesticating appropriate regional and international treaties, conventions, agreements, protocols which support good governance in the mining industry;	MEMD
11. Establish and strengthen earthquake, landslides and other geohazard monitoring systems;	OPM, MEMD
12. Strengthen capacity to monitor, inspect and enforce health, safety and environmental provisions;	MEMD
Objective 4: Increase investment in mining and value addition	
1. Implement local content in public procurement to use and develop existing mineral potential, particularly in the major upcoming projects like highways connecting Kampala to the neighbouring cities, Ayago hydro-power generation plant, and regional markets like South Sudan, Democratic Republic of Congo and Rwanda.	MEMD, MTIC, MFPED, LGs, UIA
2. Establish and equip state-of-the-art mineral testing laboratories;	MEMD, MFPED, DPs
3. Extend transport, energy, water and ICT infrastructure to mining areas and mineral processing facilities/industries;	MEMD, MFPED, DPs
4. Establish research and development infrastructure;	MEMD, MoSTI, MFPED, MTIC, MoES, UNCST, NCHE, Academia, UIRI, DPs, Private Sector, UMA
5. Increase public investment in priority mineral processing;	MEMD, MFPED, MTIC, UDC, UDB
6. Undertake PPPs to invest in mineral value addition; <ul style="list-style-type: none"> a. Support existing iron making factories such as Tembo Steel Ltd and Steel Rolling Mills Ltd to enable increase in liquid steel production b. Fast-track the completion of the Katwe Salt Factory Project 	MEMD, MFPED, MoJCA, UDC, MTIC, UIA, Private Sector, Financial Institutions
7. Increase levels of production of selected minerals to ensure adequate and consistent supply of raw materials;	MEMD
8. Increase public investment in mining operations through for instance, UDB and UDC.	MEMD, UDC, MoFPED
9. Apply the international EITI standards and principles along the mineral sector value chain.	MEMD, UNES
Objective 5: Expand mineral processing and marketing	
1. Engage in bi-lateral and multi-lateral negotiations for increased access to external markets;	MEMD, MoFA, MTIC, MFPED, MoJCAs, UEPB, DPs
2. Introduce incentive packages to attract investment in priority mineral value chain;	MEMD, MTIC, MFPED, UIA, UDC, UDB, Financial Institutions, Private Sector
3. Streamline the process for acquisition and dissemination of minerals market information;	MEMD
4. Review the tax regime to reduce the importation of cheap and substandard products;	URA, MoFPED, NPA
5. Enhance the capacity of UNBS to undertake quality assurance and standard inspection.	UNBS, MoFPED
6. Establish a mineral certification mechanism for tin, tungsten & tantalite (3Ts) and Gold (G)	MEMD, MoFA, MoFPED

Map 6.2: NDPIII priority minerals



Map 6.3: Required Infrastructure to Mineral Areas



6.3.2 Implementation Reforms

180 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- 1) Develop and implement service and service delivery standards for the sectors.

6.3.3 Programme Human Resource Requirements

181 **Successful implementation of this programme will require addressing the following human resource gaps:** Geologists and geophysicist; Engineering Analysis and Design Specialists; Computerized Mine Design Specialists; Mechatronic engineers; Mine Surveying and Geospatial Specialists; Mechatronic engineers; Ore Body Modelling Specialists; Rock Engineering Specialists; Surface Mining Systems Specialists; Cartographers and surveyors; Digital Technologies and Mine Data Analytics Specialists; Mine Automation and Robotics Specialists; Mining geomechanics Specialists; Mine Automation and Robotics Specialists; Cartographers and surveyors among others. Table 6.2 details the status of the availability of skills in short supply whose training is not available in Uganda and skills in short supply with training available in Uganda. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Table 6.2: Qualifications and Skills Gaps for Mineral Development Programme

Qualifications and Skills	Status	Estimated 5-Year Gap
Computerized Mine Design Specialists		890
Engineering Analysis and Design Specialists		216
Geophysical Technician		286
Mechatronic engineers		534
Mine Surveying and Geospatial Specialists		513
Ore Body Modelling Specialists		456
Ore Dressing and Extractive Metallurgy Specialists		241
Rock Engineering Specialists		284
Rock Mechanics Specialists		727
Surface Mining Systems Specialists		879
Cartographers and surveyors		967
Digital Technologies and Mine Data Analytics Specialists		956
Engineering Chemists		232
Engineering Physicists		472
Geologists and geophysicist		727
Mine Automation and Robotics Specialists		198
Mining geomechanics Specialists		379

Key for the table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 7: SUSTAINABLE DEVELOPMENT OF PETROLEUM RESOURCES

7.1 Introduction

- 182 **The oil and gas industry has a potential to transform Uganda's economy.** The industry is also central to sustainable development, as oil and gas are key pillars of the energy system and, as such, are drivers of economic and social development. Sustainable exploitation of petroleum resources is important in order to maximize returns for current and future generations. This will require focusing on institutional design and planning for oil-sector efficiency; balancing petroleum resources developments with protection and conservation of natural environment; and strategic investment of petroleum revenues to promote equitable socioeconomic and infrastructural transformation of the whole economy.
- 183 **Sustainable development of petroleum resources is critical for enhancing value addition to oil and gas resources as one of the key growth opportunities.** It facilitates the resource-based industrialization agenda through exploitation of the available oil resources. This contributes to export, employment and improved quality of life. Further, sustainable exploitation of oil resources provides resources that if well utilized can leverage investments in other sectors of the economy and lead to increased household incomes.
- 184 **With careful planning and implementation, the oil and gas industry has the opportunity to contribute across all development indicators,** either by enhancing its positive contributions or by avoiding or mitigating negative impacts to ensure that “no one is left behind”. Overall, oil and gas production can foster economic and social development by providing access to affordable energy, opportunities for decent employment, business and skills development, increased fiscal revenues, and improved infrastructure. However, if not exploited in a sustainable manner, petroleum can exacerbate the challenges that all development agendas seek to address, mainly climate change and environmental degradation, population displacement, economic and social inequality, armed conflicts, gender-based violence, tax evasion and corruption, increased risk of certain health problems, and the violation of human rights. The need for sustainable exploitation of petroleum resources is further stressed in the EAC Vision 2050, which calls for all countries in the region to emphasize access, capacity, efficiency and sustainability of natural resources. Additionally, the Uganda Vision 2040 envisages the commercialization of oil and gas in a feasible and sustainable manner.
- 185 **However, sustainable exploitation of the petroleum resources in a timely manner is a major development challenge** that this programme must address. This is caused by specific challenges including: (i) Inadequate infrastructure to support the development of oil and gas resources; (ii) Un-harmonized legal and regulatory framework; (iii) Protracted negotiation for the Final Investment Decision (FID) between government and the International Oil Companies (IOCs); (iv) Land acquisition issues (high costs, cultural issues); (v) Limited human and institutional capacity to support oil and gas operations;

(vi) Unnecessary delays to grant approvals by relevant government agencies (ESIAs, water permits); (vii) Limited private-led investment in the oil and gas industry; (viii) limited refined petroleum storage infrastructure; (ix) low Liquefied Petroleum Gas (LPG) uptake and (x) unpreparedness to tap the local content potential.

186 The goal of this programme is therefore to attain equitable value from the petroleum resources and spur economic development in a timely and sustainable manner.

187 The key results to be achieved over the next five years are:

- (i) Increase national storage for refined petroleum products from 99.1 million litres in 2019 to 150 million litres;
- (ii) Increase oil and gas revenue from UGX 62.98 billion to UGX 265 billion;
- (iii) Increase contracts awarded to Ugandan firms in the oil and gas value chain;
- (iv) Change in the Natural Resource Governance Index from the position of 51;
- (v) Percentage change in the amount of revenue from oil and gas by 2 percent;
- (vi) Ugandans employed in the oil and gas and related industries from 3,400 jobs in 2019 to 50,000 jobs.

7.2 Situation analysis

188 Uganda has an estimated 6.5 billion barrels of oil of which 1.4 billion barrels are estimated recoverable. In addition, gas resources are currently estimated at 500 billion standard cubic feet (BCF). Sustainable management of the petroleum resources entails strategic focus on the entire oil and gas value chain, which comprises the upstream (e.g., promotion, licensing, exploration, development and production of petroleum resources), midstream (e.g., transportation, refining of oil and conversion of gas), and downstream (e.g., distribution, marketing and sale of petroleum products). The production of oil and gas is expected to contribute greatly towards a reduction in the country's imports of petroleum and petroleum products, which accounted for about 16 percent of total imports in 2017/18; and improve the Current Account Balance.

189 Progress has been made particularly with respect to upstream value chain activities.

The sector has transitioned from exploration and appraisal to new exploration and preparation for production of oil. The necessary policy, legal and institutional framework has been put in place as well as the necessary infrastructure, to support the oil and gas activities. In particular, Government in 2018 approved the National Content Policy for the Petroleum Sub-sector in Uganda. The policy aims to increase participation of Ugandans in the oil and gas activities and it provides principles for capacity building for national enterprises, skills development for the oil and gas sector, as well as development of a National Local Content Fund to support national enterprises and promote national participation in the industry. In addition, the Petroleum Authority of Uganda (PAU) and the Uganda National Oil Company (UNOC) were operationalized to regulate the petroleum industry and manage the business/commercial interests respectively. These policy and regulatory interventions have fostered effective and sustainable management of the oil and gas industry. For instance, in 2016, Uganda completed the first competitive licensing round, with issuance of 9 production licenses out of the 14 field discoveries.

This was a milestone into the development phase of the petroleum value chain, and is being undertaken under two separate projects—the Tilenga project in Buliisa and Nwoya Districts as well as Kingfisher project in Hoima and Kikuube Districts. In 2017, two more exploration licenses were issued to Oranto from Nigeria and Armour group from Australia.

- 190 **Tremendous progress has been made towards establishment of a 60,000 BoPD greenfield refinery in Hoima District.** This is in addition to land acquisition, resettlement and/or compensation of affected persons, and construction of road infrastructure (Map 7.1) leading to the location of the refinery project. Construction works for the Kabaale airport (which is part of the planned Kabaale Industrial Park) in Hoima District near the refinery land also commenced. Feasibility studies have been concluded on the development of transportation infrastructure for refined petroleum products.
- 191 **The government has also progressed in ensuring transparency and accountability around revenue management within the oil and gas sector.** The Public Finance Management and Accountability Act became law in 2015. It provides guidance on the management of petroleum revenues in Uganda. Furthermore, in early 2019, Government committed to joining the Extractive Industry Transparency Initiative (EITI). To this end, the government has established an EITI Secretariat and in partnership with civil society and the private sector set-up a multi-stakeholder group to steer implementation of the EITI Standard in Uganda’s extractive sector.
- 192 **Strategically strengthening UNOC will be crucial to maximizing Uganda’s interests in the Oil and Gas sector.** Since its set-up UNOC has made strides to maximize the country’s interests. It has fully refurbished the Jinja Storage Terminal (JST) and is currently being run by One Petroleum for stocking petroleum national reserves. It entered bulk trading of petroleum products and the first delivery was made by STABEX in February 2020. Further, it is in initial stages of establishing joint venture partnership with international oil companies and fronting Uganda's interest in Oil & Gas projects. Nevertheless, it needs strengthening for it to achieve its potential. It needs to be capitalized/increase its funding/equity to; protect Uganda’s interests in oil and gas projects by participating as a key player in key strategic projects; increase national strategic reserves by stocking sufficient quantities of petroleum products to prepare for any eventualities like border closures, pandemics among others; and strengthen its capacity.
- 193 **Focus of this programme over this NDP period will be to fast-track Uganda’s decisions for sustainable production and utilization of its oil resources.** This will require all readiness of required infrastructure, legal and policy and local content capacity. Further, ensuring the Uganda’s interests in oil and gas are maximized will be crucial.

7.3 Programme Objectives

- 194 In order to maximize the country’s returns from the oil and gas resources, the following specific objectives will be pursued over the NDPIII period:
- 1) To fast-track sustainable production and utilization of the country’s oil and gas resources;

- 2) To strengthen policy, legal and regulatory frameworks as well as institutional capacity of oil and gas industry;
- 3) To enhance local capacity to participate in oil and gas operations;
- 4) To promote private investment in oil and gas industry;
- 5) To enhance Quality Health, Safety, Security and Environment (QHSSE);
- 6) To improve security of supply of refined petroleum products

7.3.1 Interventions

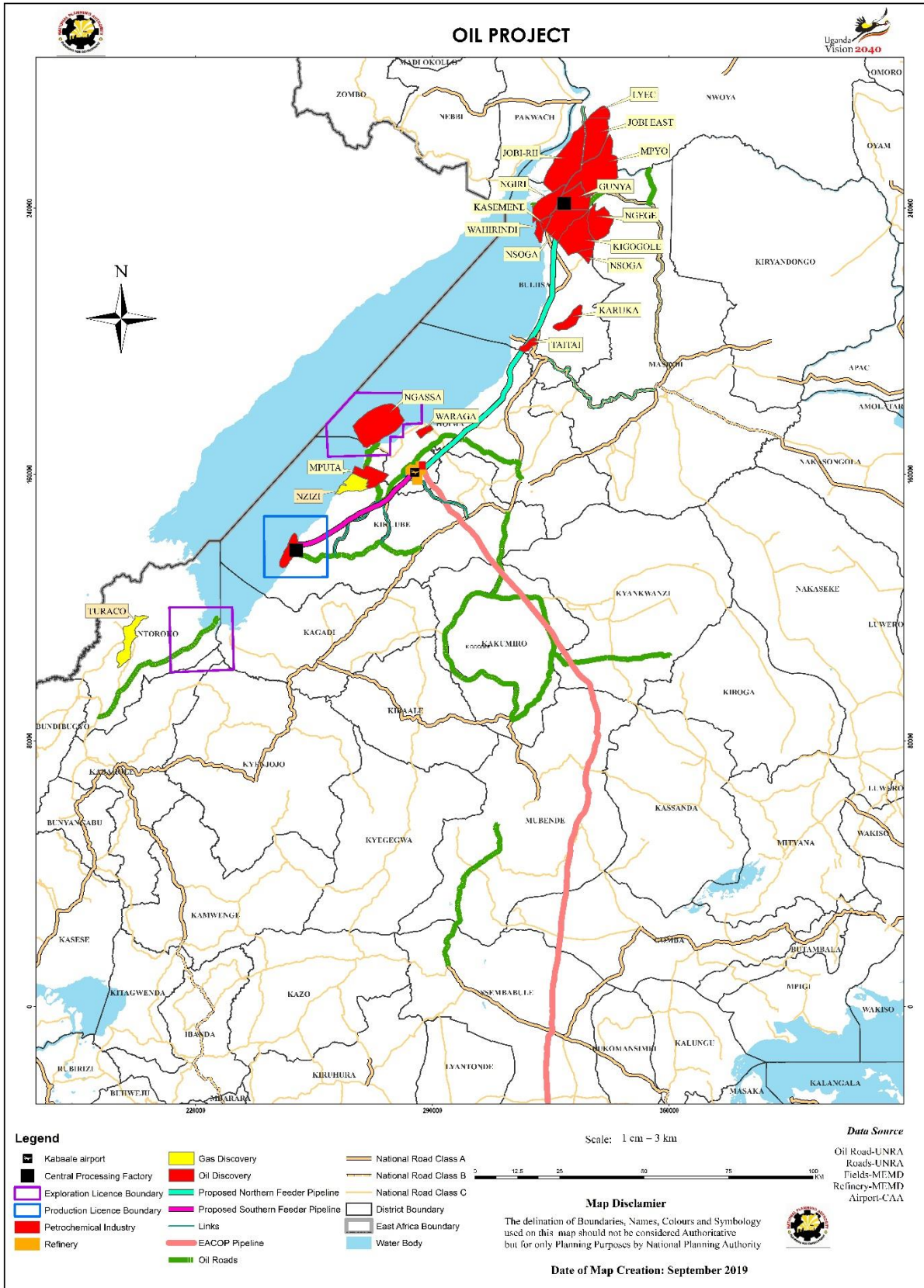
195 Table 7.1 highlights the prioritized interventions to achieve the above objectives.

Table 7.1: Petroleum Interventions and Respective Actors

Interventions	Actors
Objective 1: To ensure sustainable production and utilization of the country’s oil and gas resources	
1. Undertake further exploration and ventures of the Albertine Graben	MEMD, MoFPED, PAU, UNOC, Joint Venture Partners
2. Undertake construction and operationalisation of infrastructure projects in the Albertine Region to ease movement of goods, labour and provision of services <ol style="list-style-type: none"> a) Roads, energy, water and ICT network b) Oil refinery c) East African Crude Oil Pipeline d) Storage terminals and the auxiliary facilities e) Geoscience laboratory f) National Petroleum Data Repository 	MEMD, MoWT, UCAA, UNRA, MoLHUD, PAU, MWE, MoFPED, UNOC, MoICT&NG, LGs
3. Construct the Central Processing Facilities (CPFs) for Tilenga and Kingfisher projects;	MEMD
4. Conduct a feasibility study to establish a robust and adequate petrochemical industry	MEMD, MOFPED, NEMA, PAU, NPA, LGs
5. Development of the Natural Gas Pipeline from Tanzania to Uganda to support EACOP, Iron Ore Industry and other industrial and domestic uses	MEMD
Objective 2: To strengthen policy, legal, regulatory and institutional framework for the oil and gas industry	
1. Complete the relevant oil and gas project commercial agreements <ol style="list-style-type: none"> a) Share Holders Agreement (SHA), Host Governmental Agreements (HGA), Transportation and Tariff Agreement (TTA) 	MEMD, MoJCA, PAU, UNOC, Parliament, Joint Venture Partners
2. Review, update relevant policies, and harmonize conflicting laws and regulations;	MEMD, MoJCA, PAU, UNOC, Parliament, Joint Venture Partners
3. Operationalize the National Content policy to enhance local Content and participation of nationals including women and youth in the oil and gas sector	MEMD
4. Develop strategy for an oil and gas innovation hub;	MEMD, MoJCA, MoES, PAU, UNOC, Academia, Joint Venture Partners, NCHE
5. Improve the operations of the National Petroleum Information System	MEMD, URA, MoICT&NG.
6. Strengthen governance and transparency in the oil and gas Sector.	PAU, UNOC, BOU, MEMD, MOFPED
Objective 3: To enhance local capacity to participate in oil and gas operations	
1. Establish an oil and gas Incubation Fund to promote Local Entrepreneurs and SMEs	MEMD, MoFPED, UDB
2. Capitalize UNOC to execute its mandate as an investment arm of government in oil and gas industry	MEMD, MoFPED, UNOC, PAU, Parliament
3. Fast-Track Skilling (e.g., apprenticeship), Training and International Accreditation of Ugandans including women, youth and PWDs for employment and service provision in the development/phase of the oil and gas sector.	MEMD, MoJCA, MoES, PAU, UNOC, Academia, NCHE, Joint Venture Partners

Interventions	Actors
4. Implement the strategy on value addition and marketing of goods and services that will be demanded by the oil and gas sector	MEMD, PAU, other MDAs
5. Provide SMEs both technical (training) and financial support to enhance their participation in tendering and of delivery of contracts. (Direct and indirect participants in the oil and gas value chain)	MEMD
6. Establish inter and intra-sectoral linkages to ensure readiness to meet the needs in the oil and gas industry	MEMD, PAU, UNOC, PSFU, Joint Venture Partners
7. Establish a framework for adoption and transfer of knowledge and technology within the oil and gas sector.	MEMD
8. Implement the Agricultural Development Strategy for the Albertine Region	MEMD, MAAIF
Objective 4: To promote private investment in oil and gas industry	
1. Develop and implement a sustainable financing strategy	MOFPED, PSFU, UDB, UNOC
2. Implement a communication strategy to deal with public anxiety and managing expectations;	MEMD, UNOC, ICT, NITA_U, PAU
3. Develop and implement a marketing and promotional strategy for oil and gas projects.	MEMD, UNOC, ICT, NITA_U, PAU
Objective 5: To enhance Quality, Health, Safety, Security, Social and Environment (QHSSSE)	
1. Develop and implement oil and gas QHSSSE systems and standards;	MEMD, MoGLSD, MoH, MoD, MIA, MWE, PAU, UNOC, UNBS, NEMA, Joint Venture Partners
2. Establish QHSSSE governance and assurance framework;	MEMD, MoGLSD, MoH, MoD, MoIA, MWE, PAU, UNOC, UNBS, NEMA, Joint Venture Partners
3. Develop and implement an oil and gas disaster preparedness and contingency plan; a. Conduct an oil and gas hazard risk and vulnerability profiling and mapping of the districts involved	MEMD, MoGLSD, MoH, MoD, MIA, MWE, MoLHUD, PAU, UNOC, UNBS, OPM, NEMA, LGs, Joint Venture Partners
4. Develop decommissioning and closure management plans	MEMD, UNOC, MoGLSD, MoH, MoD, MIA, MWE, PAU, UNOC, NEMA, LGs, Joint Venture Partners
5. Develop and implement environmental and social management plan	MEMD, MoGLSD, MoH, MWE, PAU, UNOC, NEMA, UWA, LGs, Joint Venture Partners
6. Develop standards for storage infrastructure including LPG, transportation and other facilities	MEMD, UNBS
Objective 6. To improve security of supply of refined petroleum products	
1. Development of standards for storage infrastructure and other facilities	MEMD, UNBS, UNOC
2. Develop operations standards of transportation of petroleum products on Lake and Rail	MEMD, MoWT, UNBS
3. Develop strategic regional storage terminals for petroleum products	MEMD, MoWT UNOC
4. Restock and manage Jinja Storage Terminal	UNOC, MoFPED

Map 7.1: Mapping of selected supporting infrastructure for Petroleum Development



196 **Successful implementation of this programme will require addressing the following human resource gaps:** Petroleum Engineers; Drilling Engineers; Production Engineers; Reservoir Engineers; Electrical & Instrumentation Engineers; Reservoir Geologists; Production Geologists; Production Chemists; Production Geologists; Reservoir Geophysicists; Petroleum Economists; Refinery Engineers; Geotechnical engineer; Chemical Engineers; Geotechnical engineer; Chemical Engineers; Well testing specialist; Well testing specialist; Mechanical technicians; Basin Analysis specialists; Field Depletion Planning; Mechanical technicians among others. Table 7.2 details the skills in Short supply with Training not available in Uganda and Skills in Short supply with Training available in-Uganda. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Table 7.2: Qualifications and Skills Needs for: Sustainable Development of Petroleum Resources

QUALIFICATIONS AND SKILLS	Status	Estimated 5-Year Gap
Petroleum Engineers		191
Drilling Engineers		191
Production Engineers		335
Reservoir Engineers		287
Electrical & Instrumentation Engineers		249
Reservoir Geologists		96
Production Geologists		86
Production Chemists		191
Reservoir Geophysicists		191
Refinery Engineers		167
Pipeline Engineers		143
Petroleum Economists		335
Geotechnical engineer		143
Chemical Engineers		335
Well testing specialist		54
Mechanical technicians		197
Civil control engineers		179
Field Depletion Planning		81
Basin Analysis specialists		90

Key for the table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 8: TOURISM DEVELOPMENT

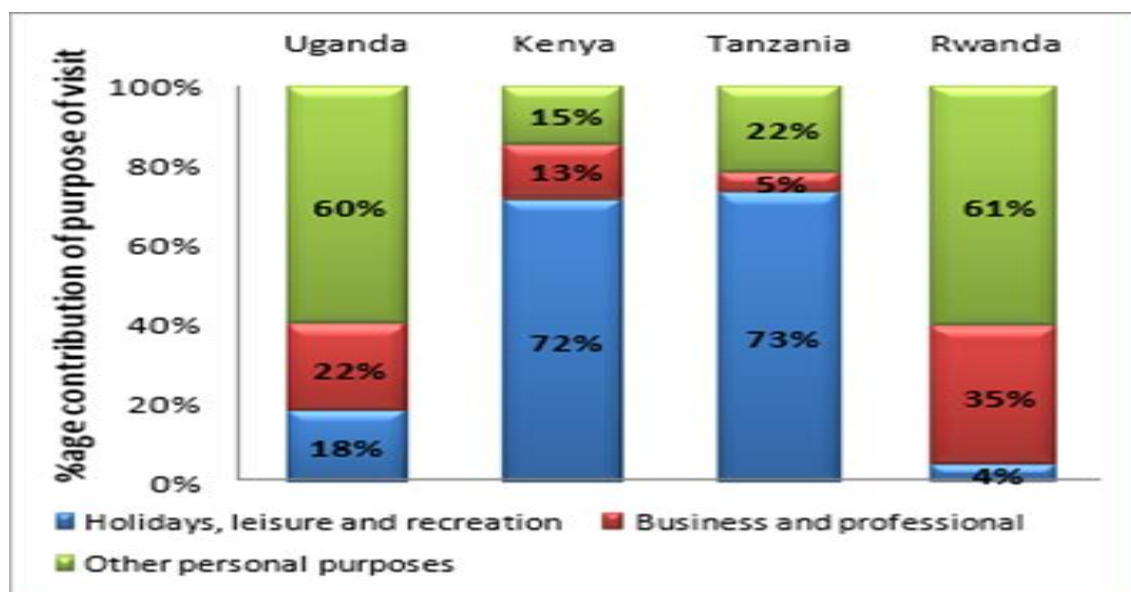
8.1 Introduction

- 197 **Tourism is important for increasing forex earnings, creating jobs and alleviating poverty.** It contributes towards inclusive growth and development of a country by: bringing numerous economic value and benefits; and, helping in building the country's brand value, image and identity. It is important for poverty reduction by providing employment and diversified livelihood opportunities. This in turn provides additional income or contributes to a reduction in vulnerability of the poor by increasing the range of economic opportunities available to individuals and households. Further, tourism has wide multiplier effects by developing not only primary industries but also secondary industries to support tourism e.g agriculture, manufacturing, transport and services.
- 198 **The aspiration of Agenda 2030 is to devise and implement policies to promote sustainable tourism which creates jobs, promotes local culture and products (SDG 8).** Tourism also supports SDG 15 to protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests, combat desertification, and halt and reverse land degradation and halt biodiversity loss. Agenda 2063 also targets increasing the contribution of tourism to GDP. EAC Vision 2050 prioritizes joint interventions in the tourism sector that are: competitively priced; cost effective and have a high return on investment through the issuance of an East African Visa; and joint marketing presenting the EAC as one tourism product and standardized joint classification of hotels. The Uganda Vision 2040 identifies tourism as one of the strategic opportunities that need to be harnessed for socio-economic transformation.
- 199 **Nevertheless, Uganda has inadequately exploited its tourism potential** due to: (i) limited branding, marketing and promotion; (ii) inadequate tourism infrastructure due to low investment in tourism infrastructure; (iii) undeveloped, narrow product range, and under-conserved; (iv) inadequate and unskilled manpower/personnel; (v) depletion of natural and cultural heritage; and, (vi) weak institutional, policy and regulatory framework due to weak co-ordination, outdated and non-deterrent laws, and small staff strength.
- 200 **The goal of this programme is therefore to increase Uganda's attractiveness as a preferred tourism destination.**
- 201 The key results to be achieved over the next five years (FY 20/21 to FY 24/25) are:
- (i) Increase annual tourism revenues from USD 1.45 billion to USD 1.862 billion;
 - (ii) Maintain the contribution of tourism to total employment at 667,600 people;
 - (iii) Increase inbound tourism revenues per visitor from USD1,052 to USD1,500;
 - (iv) Maintain the average number of International Tourist arrivals from the U.S, Europe, Middle East, China and Japan at 225,300 tourists;
 - (v) Increase the proportion of leisure to total tourists from 20.1 percent to 30 percent;
 - (vi) Increase the number of direct flight routes to Europe and Asia from 6 to 15.

8.2 Situation Analysis

- 202 **Uganda has a big potential in tourism compared to its comparators, notably in the areas of safaris, culture and historical heritage.** It is endowed with a variety of tourist attractions, being a home to 53.9 percent of the world's mountain gorillas, 7.8 percent of the world's mammal species, including the unique tree climbing lions and white rhinos, 11 percent of the world's bird species (1063 bird species), and variety of butter flies. Other unique attractions include chimpanzees and golden monkeys. The country has beautiful mountain ranges including the snow-capped Ruwenzori Mountain ranges, second largest fresh water lake (Lake Victoria), third deepest lake (Lake Bunyonyi) in the world and as well as the source of the world's longest river (River Nile) gifted with beautiful waterfalls and unique water scenery. Uganda is also blessed with a lot of water bodies and hot springs that could spur water-based tourism as well as a wide range of cultural heritage attractions like Namugongo Martyrs Shrine, Kasubi Tombs, Museums and a number of Kingdoms. New products like Golf tourism, Culinary tourism (Rolex Festival, Cultural food festivals etc) have also been developed.
- 203 **The country has made some modest investments in the diversification and development of tourism products, some tourism marketing** in the United States, Germany and the United Kingdom, and in the improvement of tourism infrastructure particularly hotels and transport. As a result, the country has registered some success in terms of increasing tourist arrivals and revenue as well as creating jobs along the tourism value chain. The vast majority of tourists are from African countries and there are increasing trends in visitors from Asia and the rest of the world. In terms of leisure tourism, the country remains dependent on traditional tourist source markets in America and Europe. As such, the quality of tourists and the expenditure per tourist is low compared to Uganda's comparators (Figure 8.1).
- 204 **In 2017, 35 percent of total arrivals came to Uganda to visit friends and relatives,** followed by those visiting for business and professional conferences at 28 per cent. With 80 percent of tourists being residents of East Africa, the per capita tourist expenditure is low and as a result the hotels have only 29 per cent annual occupancy rate, suggesting inadequate and limited flow of guests.
- 205 **The average length of stay for leisure tourists was 8.3 days, and the average spending per visitor per day was USD 111.** The tourist expenditure and length of stay are largely varied by the availability and variety of competitive tourism products and facilities which trigger tourists' decision to spend.
- 206 **Uganda's brand identity is still weak and not readily recognized globally for tourism and has been mostly shaped, in a negative light, by its history, politics and the media.** In addition, Uganda's commercial diplomacy has not aggressively marketed Uganda. The promotional campaigns by Uganda Tourism Board have focused mainly on the traditional source markets. Tourism marketing in emerging markets like China, Middle East and Japan is almost non-existent.

Table 8.1: Tourists’ comparison to Uganda by Purpose of Visit in 2017/18



Source: Uganda Bureau of Statistics

207 **Uganda’s transport connectivity is inadequate to facilitate tourism** (Map 8.1). Progress has been made in improving internal transport connectivity owing to government’s focus on tarmacking roads over the last ten years. But despite the progress made, there is still more work to be done. Bwindi roads are sometimes completely blocked as a result of landslides during the rainy season, disrupting tourist movement. There is also need for better air connectivity, especially for Kidepo Valley National Park, and Bwindi Impenetrable National Park. Also, the absence of an efficient public transport system (water transport, railway etc) connecting to tourism sites means that potential tourists who do not have their own transport or who find hiring private cars expensive are discouraged from touring such places.

Table 8.2: Tourism and Travel Competitiveness Index Ranking for EAC

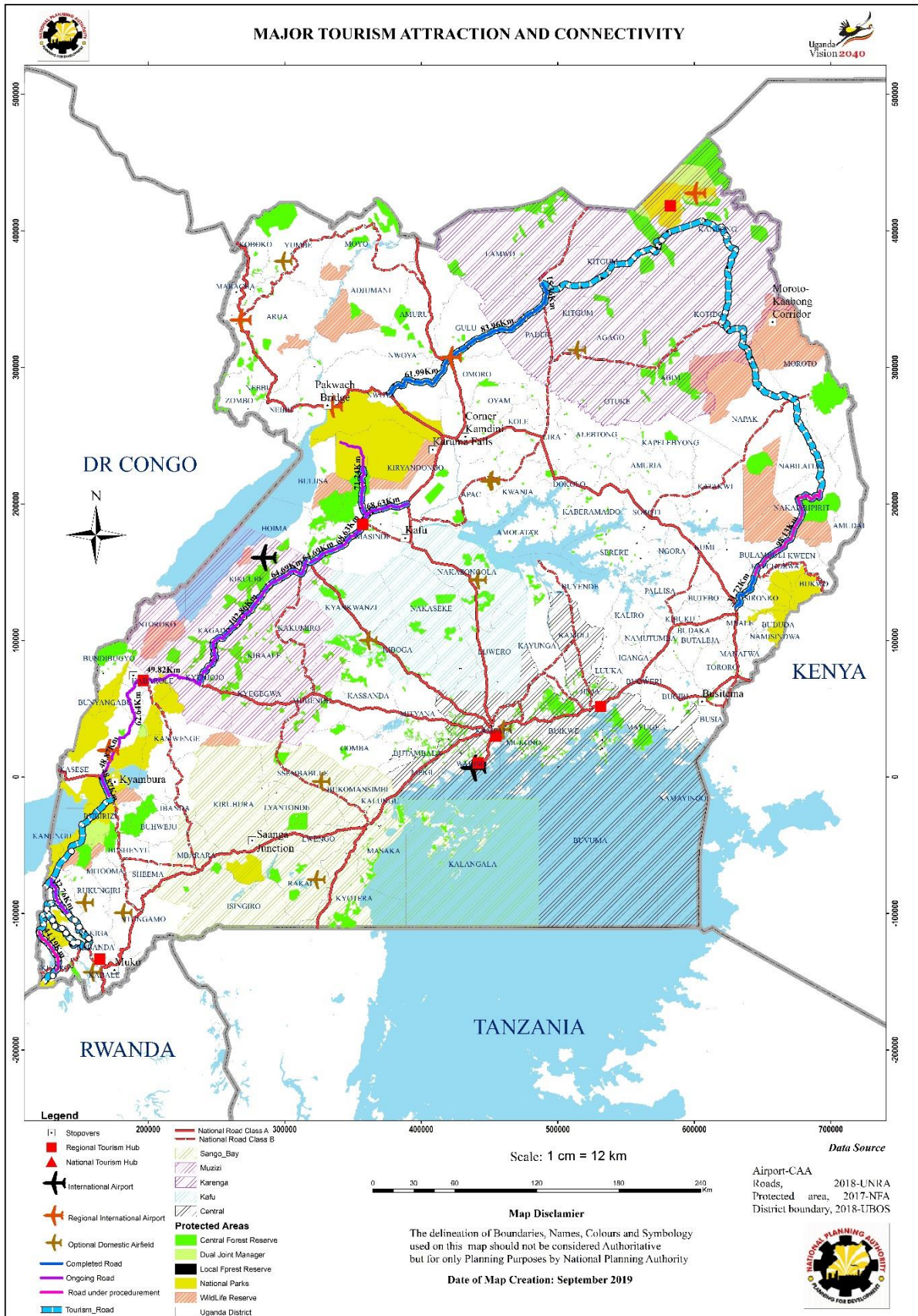
	2007 (out of 124)	2009 (out of 133)	2011 (out of 139)	2013 (out of 140)	2015 (out of 141)	2017 (out of 136)
Kenya	98	97	103	96	78	80
Tanzania	80	98	110	109	93	91
Uganda	101	111	115	116	114	106
Rwanda	-	-	102	105	98	97
Burundi	123	131	137	138	135	134

Source: WEF (2017a).

208 **The country has a very limited number of direct flights into the country thus making the international transport cost more expensive in comparison to the region comparators** (Table 8.1). There are no direct flights to Asia and only a few to the Middle East. The costs of services such as landing fees are also still key inhibitors to the growth. Other issues of concern include; ICT readiness, hygiene and health, tourist service infrastructure and air transport service infrastructure. Infrastructure is limited due to:

unavailability of electricity, water, ICT in key tourism sites, and lack of tourist stopover facilities.

- 209 **Uganda's tourism product range is narrow, under-developed and under conserved.** Uganda boasts of large water bodies, the River Nile, tall mountains, rich culture and heritage, diverse avian life and a strong entertainment sector but little of these have been developed for tourism. Currently, 51 per cent of tourist revenue comes from wildlife products, particularly from the sale of gorilla permits. In addition, dwindling stocks arising from poaching, illegal wildlife trade and trafficking, climate change effects, human-wildlife conflicts, encroachments and a number of other factors are constraining the growth of revenue even from this source. Further, cultural heritage conservation remains untapped. Uganda has rich historical and cultural heritage with over 650 cultural sites yet the existing laws and standards for the conservation and development of cultural heritage are outdated. The infrastructural facility for museums is only limited to one national museum with limited capacity for International exhibitions, conservation labs, increased population. The existing information system of cultural heritage sector is characterised by old paper files, and inadequate use of ICT equipment. The Geographical Information Systems (GIS) is limited to a few Historical buildings in Kampala, Entebbe and Jinja to enhance tourism services and national heritage data services.
- 210 **There is limited government support to the private sector to spur investment in tourism and the existing incentives are not yet attractive enough to lure them into product development.** The huge skills gaps also limit creativity and any meaningful innovation to add value to the existing products. In addition, inadequate access to Tourist Information and inhospitable treatment of tourists on arrival. There are not enough tourism information centres throughout the country and even the few available are not easily accessible to guide tourists during their stay leaving them to guess where to go and what to see. The local communities at times take advantage and provide substandard services to the industry's detriment. The reception of tourists at airports and border entry points is not market friendly and leaves quite a number of tourists feeling unwelcome.



- 211 **In addition, inadequate and relatively expensive hotels.** With a very low presence of international branded hotel chains, the country still has a shortage of quality accommodation capacity in and around National Parks, and across the country. By November 2018, only 3 international hotel chains were operating in Uganda i.e. Marriott International Group (Sheraton Hotel and Protea Hotel brands); Louvre Hotels Group (Golden Tulip Canaan brand) and Best Western Hotels and Resorts (Best Western Premier Garden Hotel, Entebbe) as compared to Kenya (with 15) and Tanzania (with 15) respectively. Hilton Garden Inn Kampala joined the Hilton Portfolio in 2019 and Royal Swiss Empuku Spa & Resort, Entebbe is expected to join the Swiss International Hotels & Resorts chain in 2019. Hotel beds in most game parks and game reserves are few and very expensive. For instance, a hotel bed in the Kidepo national park costs about USD700 a night, compared to an average of USD80 – USD100 in Asia for comparable or better accommodation. This situation is attributed to high costs of hotel establishments and unfavourable tax and incentives structure in the country. As the sector embarks on promoting and expanding the MICE industry, it is important that the issue of accommodation is addressed.
- 212 **Manpower/personnel working in tourism are inadequate and under-skilled.** The quality of personnel available to work in the tourism sector is generally low. There are few available tourism training institutions, whose quality is also lacking. The quality of both instructors and equipment at the Uganda Hotel and Tourism Training Institute (UHTTI) in Jinja and Uganda Wildlife Research and Training Institute (UWRTI) in Kasese needs upgrading. Efforts to engage a recognized international partner in tourism training to manage the UHTTI have not materialised. Some of the training and skills gap can quickly be addressed through apprenticeship and on job training.
- 213 **Further, there is inadequate policy and quality regulation in the sector.** There are no established standards to regulate/guide the tour guides. There have been incidences of exploitation of workers within the industry. The current poor stakeholder engagement and co-ordination in conducting training for their members constrains efforts to raise the skill levels in the sector, and the culture of training and continuous professional development is weak. Maintenance of standards and quality of service is at the discretion of the owners of the different facilities. This creates service quality gaps that undermine growth of the sector. Whereas Uganda Tourism Board has started classifying hotels and lodges, its capacity is limited leaving the majority of the actors along the value chain unregulated. In addition, these standards have not been rolled out to local governments for enforcement by district commercial officers. Local governments, regional clusters of private sector players, the Ministry of Tourism and UTB should do more to guide, inspect and regulate the sector.
- 214 **Focus over this NDP period will be two pronged; elite and local tourism.** Local tourism products will include: Culture and heritage sites, religious events, and education. Elite tourism products include: Meetings, Incentives, Conferences and Events (MICE), specialized health care services, plus nature and wild. Toward this, Uganda will be marketed both as a niche tourism ‘product’ offering an unparalleled and unique tourism

experience and as a mass tourism destination. Special products will be designated for the different categories of tourism.

8.3 Programme Objectives

215 In order to address the above constraints, the objectives of this programme are to:

- 1) Promote domestic and inbound tourism;
- 2) Increase the stock and quality of tourism infrastructure;
- 3) Develop, conserve and diversify tourism products and services;
- 4) Develop a pool of skilled personnel along the tourism value chain and ensure decent working conditions; and,
- 5) Enhance regulation, coordination and management of the tourism.

8.3.1 Interventions

216 In order to achieve the above objectives, NDPIII will prioritize the following interventions as highlighted in Table 8.2.

Table 8.3: Tourism Interventions and the Respective Actors

Interventions	Actors
Objective 1: Promote domestic and inbound tourism	
1. Review and implement a national tourism marketing strategy targeting both elite and mass tourism segments by: <ol style="list-style-type: none"> a. Brand Image: Build a positive and competitive image of the destination by increasing market presence in key source markets and improving destination awareness in domestic and key source markets; b. Build Market Structures to promote access to Source Markets through trade representation and Tourism Information centres; c. Establish a Market Intelligence Framework to monitor trends and status of Tourism Growth. 	UTB, MTWA, LGs, MoFA, UIA, Private Sector, Cultural & Religious Institutions, UWA, Media/UBC, MoICT & NG
2. Develop international, regional and domestic connectivity with countries already attracting large numbers of tourists and for domestic markets. In particular, upgrade and expand Entebbe airport and regional aerodromes.	MoWT, UNRA, UCAA, Uganda Airlines, UTB, CAA
3. Develop a more robust public/private sector system to collect and analyse information on the industry in a timely fashion. In particular, establish partnerships with domestic, regional and international airlines/carriers.	Uganda Airlines, Private sector
4. Upgrade handling and negotiation capacity of frontier services and foreign intermediaries <ol style="list-style-type: none"> a. Train Ugandan diplomats to support tourism marketing and handling, and Visa/consular staff in customer care; b. Introduce mechanisms to allow online purchase or pre-approval of visas. 	Uganda Airlines, MoFA, MOIA MTIC, MTWA, UEPB, and UTB.
Objective 2: Increase the stock and quality of tourism infrastructure	
1. Expand, upgrade and maintain tourism national transport infrastructure and services: <ol style="list-style-type: none"> a. Improve the road for southern access to Bwindi National Park; b. Build a bridge across the Nile at Murchison Falls National Park; c. Relocate and upgrade the airstrip at the periphery of Kidepo Valley National Park; d. Expand, upgrade and/or maintain National tourism roads; 	MoWT, UNRA, UCAA

Interventions	Actors
<ul style="list-style-type: none"> e. Improve infrastructure around Mt Elgon; f. Improve and/or maintain access to Protected Areas; g. Construct/rehabilitate/upgrade marine/water routes including 20 docking piers on Lake Victoria and Lake Albert. h. Develop and improve the roads to cultural heritage sites of Bigo Byamugenyi archaeological heritage, Nyeru, Patiko, Emin Pasha's fort 	
<ul style="list-style-type: none"> 2. Support the development and/or upgrade of accommodation and conference facilities of all types and sizes as well as leisure attractions and facilities (including, restaurants, bars and cafes): <ul style="list-style-type: none"> a. Increase the number of hotel rooms and food and beverage facilities; b. Facilitate the establishment of International hotel chains; c. Construct a National Convention centre to scale up MICE tourism. 	MLHUD, UWA, MoWT, Private sector, MTWA, MWE, MoFPED, UIA, KCCA
<ul style="list-style-type: none"> 3. Support the private sector to provide low-cost accommodation facilities in protected areas 	MTWA, Private sector
<ul style="list-style-type: none"> 4. Develop digital capability in the tourism industry to market and improve access to products: <ul style="list-style-type: none"> a. Provide fast, accessible and reliable internet connectivity in all wildlife protected areas and other major tourists' attractions; b. Promote use of e-tourism services. 	UCC, ICT
<ul style="list-style-type: none"> 5. Construct water dams in Toro Semuliki Wildlife Reserve, Lake Mburo National park, Kidepo Valley National Park, Murchison Falls National Park, Pian Upe Wildlife Reserve and Bokora-Matheniko Wildlife Reserve savannah wildlife protected areas 	MWE, UWA
<ul style="list-style-type: none"> 6. Establish trade and service facilities, including; insurance, banking, sports and recreation, cultural and craft facilities and services at the different tourist attraction points and tourist information centres. 	MTIC, UWA, Private Sector, MTWA, MOES, MoFPED, IRA, UEPB, NCS, MoGLSD
<ul style="list-style-type: none"> 7. Develop international, regional and domestic connectivity with countries already attracting large numbers of tourists and for domestic markets. In particular, upgrade and expand Entebbe airport and regional aerodromes. 	MoWT, UNRA, UCAA, Uganda Airlines, UTB
Objective 3: Develop, conserve and diversify tourism products	
<ul style="list-style-type: none"> 1. Develop new tourist attraction sites profiled by region to include new products such as: Community tourism; Adventure tourism further enhanced by developing hiking, climbing and cable cars in the Rwenzori Mountains; Water-based (marine) tourism; e.g. from Semuliki National Park to East Madi wildlife reserve through Lake Albert, Semuliki river and River Nile; MICE; Agro-tourism. 	MTWA, UWA, LGs, UTB, MoICT & NG, MLHUD, MWE), Cultural & Religious institutions, UWEC, MAAIF
<ul style="list-style-type: none"> 2. Upgrade, maintain and redevelop existing tourist attraction sites profiled by region to include new products like dark tourism, culinary tourism, adventure tourism, wellness 'tourism, war tourism 	MTWA, UWA, LGs, UTB, MoICT & NG, MLHUD, MWE), Cultural & Religious institutions, UWEC, MAAIF
<ul style="list-style-type: none"> 3. Diversify tourism products (eg cultural) and map potential across the country including conducting hazard risk and vulnerability mapping for tourism areas 	MTWA, OPM, LGs
<ul style="list-style-type: none"> 4. Establish and enforce quality marks/standards for the tourism industry and its sub-segments through regular inspection and grading of tourism-related facilities such as accommodation, attractions, beaches, restaurants and travel as well as enforce service standards for tour operators 	UTB, MTWA, MoH, KCCA, LGs, Tourism Police, Private Sector, UWA
<ul style="list-style-type: none"> 5. Develop competitive tour packages (including transportation, lodging, and excursions) 	Private Sector, MTWA, MoFPED, MTIC, UTB and UWA

Interventions	Actors
6. Provide security at tourist attraction sites including addressing human-wildlife conflicts	MoDVA
7. Develop and implement a framework for conserving natural and cultural heritage	MTWA, UWA, UPDF, LGs
8. Strengthen enforcement against tourism crime	MTWA, UWA, UPDF, LGs
9. Remove evasive species in protected areas.	UTB, MTWA, MAAIF, MTIC, Private Sector, UIA, UCDA, UWA, UEPB, MoWT, UNRA, MoLG, LGs
Objective 4: Develop a pool of skilled personnel along the tourism value chain and ensure decent working conditions	
1. Implement the tourism curriculum at the Uganda Hotel and Tourism Training Institute (HTTI).	UHTTI, UWRTI, MOES, NCDC
2. Provide tailor-made training for actors across the entire tourism value chain. a. Develop the Jinja and Kasese institutes to international standards; b. Provide a financing framework for this training.	MTWA, MOES
3. Incentivize the private sector to provide skills through internship and apprenticeship programmes.	MTWA
4. Nurture local hospitality sector enterprises for participation in local, regional and global tourism value chains.	MTWA
5. Establish and operationalize a tourism investment fund to enable private investors get access to affordable finance.	MoFPED, MTWA, MTIC, UTB, Enterprise Uganda
6. Strengthen/develop the legal and policy framework and mechanisms to ensure decent working conditions in the industry so as to reduce incidences of exploitation	MOGLSD, MTWA,
Objective 5: Enhance regulation, coordination and management of the tourism	
1. Develop a Tourism information Management System	MTWA, UTB
2. Establish and operationalize a tourism investment fund to enable private investors get access to affordable.	MoFPED, MTWA, MTIC, UTB, Enterprise Uganda, UDB
3. Establish quality marks/standards for grading of tourism-related facilities such as accommodation, attractions, beaches, restaurants and travel	MTWA, UTB
4. Strengthen inspection and enforcement of service standards for tourism facilities and tour operators	UTB, MTWA, MoH, KCCA, LGs, Tourism Police, Private Sector, UWA
5. Strengthen institutional partnerships for tourism development	OPM, MTWA, LGs, UWA, UTB, Private sector

8.3.2 Implementation Reforms

127 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- 1) Develop service delivery standards to set benchmark against which to assess performance.
- 2) Uganda Tourism Board (UTB) should be put in charge of all tourism marketing efforts given the diversity of tourism products. UWA should concentrate on conservation and wildlife management only.

8.3.3 Programme Human Resource Requirements

217 **Successful implementation of this programme will require addressing the following human resource gaps:** Museologists; Nature-Based Tourism and Ecotourism specialists; Sommelier-Wine and beverages tasters; Zoologists; Tourism research specialists; Human-wildlife Conflict Management specialists; Brand management specialists; Palentologists; Multilateral Agreement negotiations; Chefs among others. Table 8.3 details the status of the availability of skills in short supply whose training is not available in Uganda and skills in short supply with training available in Uganda. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Table 8.4: Qualifications and Skills Gaps for Tourism Programme

Qualifications and Skills	Status	Estimated 5-Year Gap
Airline management specialists		238
Ecotourism specialists		795
Multilateral Agreement negotiations		364
Museologists		334
Nature-Based Tourism and Ecotourism specialists		400
Palentologists		246
Sommelier-Wine and beverages tasters		501
Brand management specialists		817
Chefs		4,457
Geologists		454
GIS and Remote Sensing specialists		513
Human-wildlife Conflict Management specialists		400
Interpreters and Translators		411
Jewellery and Precious Metal Workers		1,239
Tourism Products development and innovation specialists		1,423
Tourism research specialists		444
Zoologists		208

Key for the table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 9: NATURAL RESOURCES, ENVIRONMENT, CLIMATE CHANGE, LAND AND WATER MANAGEMENT

9.1 Introduction

- 218 **Natural resource and climate change management are critical to the reduction of disaster losses, achievement of increased household incomes and improvement of quality of life of the population.** Sustainable land management is critical for harmonising environmental, economic and social opportunities for the benefit of present and future generations while maintaining and enhancing the quality of the land resource. Sufficient precipitation occasioned by maintaining and/or increasing forest and wetland cover is vital for hydropower generation, agriculture, fisheries, domestic water supply, industry, navigation, tourism, wildlife and ecosystems. Proper wetland management is necessary to mitigate flood risks, maintenance of aquatic ecosystem, and access to fresh water. Environment preservation is also critical for human health and tourism. In addition, adaptation and mitigation of climate change orchestrated impact of droughts, floods, heat waves and landslides on the livelihood of vulnerable populations is critical for reducing income inequality.
- 219 **Natural resource and climate change management are central for the realisation of the sustainable industrialisation agenda of this plan.** This is critical for sustainable exploitation of the key growth opportunities of agriculture, minerals, petroleum and tourism, ultimately contributing to increase in incomes and improved quality of life.
- 220 **Agenda 2030 (SDG 12, 13, 14 and 15) sets targets for combating the effects of climate change and sustainable management of water resources, land, terrestrial ecosystems, forests and the environment.** Aspiration 1, Goal 7 of Africa Agenda 2063 calls for putting in place measures to sustainably manage the continent's rich biodiversity, forests, land and waters and using mainly adaptive measures to address climate change risks. The EAC Vision 2050, pillar 3.4 targets sustainable utilisation of natural resources, environment management and conservation with enhanced value addition, with 92.9 percent of population having access to safe water. The Uganda Vision 2040 calls for development of appropriate adaptation and mitigation strategies on Climate Change to ensure that Uganda is sufficiently cushioned from any adverse impact brought by climate change. Further, the Vision identifies sustainable land use and management as one of the fundamentals to be strengthened in order to harness the country's abundant opportunities.
- 221 **Nevertheless, there is poor management of natural resources including land, water, and environment coupled with the worsening effects of climate change due to:** (i) poor land use and insecurity of tenure; (ii) limited capacity for climate change adaptation and mitigation; (iii) low disaster risk planning; (iv) rampant degradation of the environment and natural resources caused by low enforcement capacity, limited environmental education and awareness, limited alternative sources of livelihoods and limited research, innovation and adoption of appropriate technology; (v) limited access and uptake of meteorological information (inaccuracy in information) due to low technology and equipment for early warning and preparedness and ineffective systems and mechanisms for addressing vulnerabilities (vi) poor coordination and institutional

capacity gaps in planning and implementation; and (vii) absence of appropriate incentives for good environmental management practices.

222 The goal of the programme is to reduce environmental degradation and the adverse effects of climate change as well as improve utilisation of natural resources for sustainable economic growth and livelihood security.

223 The key results to be achieved over the next five years are:

- (i) Increase water permit holders complying with permit conditions at the time of spot check;
 - a. abstraction – surface from 78 percent to 82 percent;
 - b. abstraction – groundwater from 76 percent to 81 percent;
 - c. waste water discharge from 63 percent to 68 percent.
- (ii) Increase water samples complying with national standards;
 - a. water bodies at 65 percent by 2025;
 - b. supplies/water collection point at 80 percent by 2025;
- (iii) Increase land area covered by forests from 9.1 percent to 15 percent;
- (iv) Increase land area covered by wetlands from 8.9 percent to 9.57 percent;
- (v) Increase permit holders complying with ESIA conditions at the time of spot check from 40 percent to 90 percent;
- (vi) Increase the accuracy of meteorological information from 80 percent to 90 percent;
- (vii) Increase the percentage of automation of weather and climate network from 30 percent to 80 percent;
- (viii) Increase the percentage of titled land from 21 percent to 40 percent; and
- (ix) Reduce land related conflicts by 30 percent.

9.2 Situation Analysis

224 **There have been mixed results in the performance of key elements of this programme**, notably; conservation, restoration and management of land, water, environment and natural resources. There has been significant reduction in the forest cover from 15 percent in 2010 to 9.5 percent in 2017 as well as wetland degradation and encroachment from 11.9 percent in 2012 to 10.9 percent in 2017. In addition, there have been increasing cases of land evictions and grabbing due to land tenure insecurity with only 21 percent of the land registered. These have contributed to reduced agricultural productivity; land conflicts; increased food insecurity; higher incidence of diseases and pests in humans, livestock and crops; soil erosion and land degradation; loss of biodiversity; and flood damage to infrastructure and settlements.

225 **Overall, 15.3 percent of Uganda’s area is covered by open fresh water sources** (rivers, lakes, streams and swamps). The Total Renewable Water Resources (TRWR) for the country is 43.3 km³. Average annual groundwater recharge is relatively high in the range of 19.1 to 39.9 mm. Hence, Uganda is not a water scarce country. However, Uganda does experience water challenges such as, water pollution and siltation of dams and rivers. The major problem with the water resource is pollution caused by bacterial and chemical contamination of both groundwater and surface water resulting from inadequate sanitation facilities, unsafe disposal of municipal and industrial waste, poor farming practices

coupled with degradation of the wetland and catchment areas. Pollution has increased the costs of water treatment, raising the cost of water provision which at the moment is one of the highest in the region. The rate at which rivers and lakes are silting is threatening their ecological integrity, compounding water stress in some areas and the cost of treating drinking water.

226 Government efforts to revamp meteorological services and scaling up investment in collaboration with the development partners has greatly improved the meteorological sub-sector. Equipping of weather monitoring stations and training of staff for generation of data for meteorological products and services has been put in place and is continually upgraded to meet the evolving demands. Automation of weather monitoring and communication infrastructure (including radar technology) has leaped from 10 percent district coverage in 2014/15 to 43 percent in 2018/19 and the functional major manual stations have increased from 12 to 32 over the same period. The accuracy of seasonal forecasts improved from 60-70 percent in 2014/15 to 70-80 percent in 2018/19, with the lower limit for the first season and the upper limit for second season. However, the meteorological sub-sector has a number of challenges, which include; increased weather and climate variability due to climate change; rapidly changing technology which requires constant upgrade of the capital intensive infrastructure; rapid developments, which are exerting more demand for reliable weather and climate information; ever changing International Quality Management System (QMS) standards to which the country must comply; and the national innovative livelihood and survival strategies, which are rapidly changing (e.g. the national growing needs for Climate Smart Agriculture, which promotes a Green Economy among other benefits) the needs tailored information and data.

227 The restoration of forests and tree cover by natural regeneration or by plantation or by agroforestry has not kept pace with the annual loss of forest cover and loss of individual trees. Between 2016 and 2019 the forestry sub-sector contributed 3.5 percent of GDP per annum. Uganda's forests supply 88 percent of all its energy needs, provide 61 percent of Uganda's tourism income and provide jobs for about 1 million people. Private commercial plantations have been promoted together with tree planting campaigns and about 3,500 ha of degraded natural forests have been restored and 60,000 ha were allocated to private developers for commercial tree plantation development, out of which 5,400 ha of new plantations have been established. A total of 950 km of external boundaries were resurveyed and marked. However, the restoration of forests and tree cover by natural regeneration or by plantation or by agroforestry has not kept pace with the annual loss of forest cover and loss of individual trees. As a result, the forest cover has declined from 24 percent (or 4.9 million ha) of Uganda's total land area in 1990 to 9 percent (1.83 million ha) in 2018, a reduction of 57 percent in just 25 years. This is majorly attributed to biomass fuel cooking/combustion with other auxiliary drivers such as expansion of agricultural land, sporadic urbanization, and income poverty, industrialization and inadequate incentives for private plantation of forests. The influx of refugees who heavily rely on natural resources has worsened the situation. Additionally,

the existing penalties and enforcement mechanisms are inadequate to address the increasing impunity on forest encroachment.

- 228 **Wetlands have continued to provide domestic water estimated at USD 34 million per annum but degradation is alarming.** The demarcation of boundaries of critical wetlands has been ongoing and the restoration and protection of degraded wetlands has been undertaken countrywide, as well. However, wetland degradation is over 70 times the rate of restoration. between the period 1994 and 2015, 2.5 percent of the wetlands have been permanently lost and are no longer recoverable. The latest national land cover mapping, estimates wetlands coverage at 13 percent of the total land cover nationally. Of this, only 8.9 percent is intact, with 4.1 percent degraded by farmlands, tree plantations and houses. It is estimated that Uganda loses 846 km² of its wetlands annually, the major causes of wetland degradation are; poor farming practices, unplanned urbanization, expansion of informal settlements, excessive water abstraction, income poverty, poor intra and inter sector coordination with regards to continued issuance of land titles in wetlands, sand mining and industrialization with some of the demarcated business/industrial parks located in wetlands.
- 229 **Government has put in place relevant policy and regulatory framework to address land management, land use planning and management. Nonetheless, only 21 percent of land is surveyed and registered in Uganda.** The establishment of the Land Information System (LIS) has facilitated speedy and efficient registration of land in Uganda. The LIS has automated land registration processes and has been decentralized across 21 Ministry Zonal Offices (MZOs), bringing land services closer to the people. There have also been efforts to reduce the cost of surveying and titling land through programmes such as Systematic Land Adjudication and Certification (SLAAC). Nevertheless, there still exist land disputes which have led to human rights violations, conflicts and violence and disincentivized investment. Land disputes reduce the level of agricultural growth in Uganda by between 5 percent and 11 percent. The cost of surveying and registering land has remained prohibitive to most Ugandans, especially those who own customary land, which constitutes over 65 percent of the registrable land. SLAAC resulted to only a 5percent increase in surveyed and registered land.
- 230 **There is uncoordinated and unstandardized approach to acquisition of land for public use.** Currently, resources for acquisition of land to public use are spread across a number of implementing institutions leading to ad hoc efforts, duplication and disparities in valuation of land. This has highly contributed to delays and high cost of public investment.
- 231 **In addition, there is mismanagement of Government land due to lack of a comprehensive Government land inventory and weak land use planning.** This has led to encroachment of Government land and endangering of Government facilities.
- 232 **A foundation has been laid to enable proper management of the environment but more needs to be done to achieve results.** The legal and regulatory framework is in place: enactment of the National Environment Act of 2019, review of the National Environment Management Policy, and preparation of guidelines and strategies, notably:

the National Biodiversity Offset Strategy, Sustainable Mountain Strategy, guidelines for sound management of chemicals, Environment and Social Impact Assessment Guidelines and environment mainstreaming guidelines. In addition, restoration of fragile ecosystems including demarcation of riverbanks (160km) and restored degraded sites along riverbanks (200 ha) was initiated. Environmental compliance through monitoring, technical backstopping, ensuring environmental assessments and enforcement of the law, including supporting of livelihoods of communities through tree and fruit growing has also been ensured. However, the environment is increasingly under threat from both natural and man-made drivers of change including; poverty, rapid population growth, unplanned urbanisation, expansion of informal settlements, industrialisation, unregulated mining, low levels of awareness, inadequate information on critical issues and the impacts of climate change and variability among others. Fragile ecosystems including hilly and mountainous areas, riverbanks, lakeshores, wetlands, forests and rangelands are facing encroachment and degradation.

233 Data on air pollution is sparse due to the absence of air pollution detection equipment and there is currently no framework for monitoring and regulating air pollution.

The National Environment Management Authority is only able to collect air pollution data in Kampala. Recent studies carried out on air quality in Kampala indicated that the city has the second worst air quality in Africa and that concentrations of particulate matter (PM_{2.5}) were three times higher than the WHO air quality guidelines for ambient air (25 $\mu\text{g}/\text{m}^3$). The air pollution problem is attributed to emissions from increased traffic and reconditioned motor vehicles, and other anthropogenic activities.

234 There is significant increase in temperature at a rate of 0.520 per decade while some districts such as Gulu, Kitgum, Kotido and Kasese registered modest decrease in annual rainfall.

While Uganda's contribution to climate change is negligible accounting for only 0.099 percent of global emissions, it is highly vulnerable to climate change impacts given its low coping capacity. Climate change effects such as frequent and prolonged dry spells as well as erratic and poorly distributed rainfall amplify the level of vulnerability experienced by the majority of the population (68 percent) that are dependent on rainfed agriculture as their source of livelihood. To compensate for the reduced productivity, farmers are forced to encroach on forests and wetlands. Hence, climate change becomes both a driver and a result of environmental degradation starting a vicious cycle of vulnerability.

235 Consequently, Uganda has in the past decades been experiencing a widespread occurrence of natural and man-made hazards including droughts, floods, earthquakes, hailstorms, windstorms, lightning, landslides, fires, conflicts, disease

(human, crop and livestock). The country is undergoing increased exposure and vulnerability of population, livelihoods, critical infrastructures and environment to prevailing hazards that will result in frequent economic loss and human mortality if not managed. In the recent past, over 110 schools, 130 health facilities, roads, and bridges were damaged by floods, storms, fire, earthquakes, lightning and also affecting pupils due to limited disaster mitigation measures. In the past 4 years, over 10 different hazards

occurred in over 70 districts of the country recording 191 deaths and 55 missing, 468 injuries, and affecting 911,607 people. In the same period, these hazards, destroyed 19,712 and damaged 16,954 houses, and were a cause for relocation and evacuation of 21,943 and 18,451 respectively and damaged 100,605.3 ha of crops.

236 **To sum up, enhancing Natural Resources, Environment, Climate Change, Land and Water Management to sustainably increase household incomes and quality of life will be crucial.** This will require; sustainably managing water resources and wetlands, consolidating and building on gains made in meteorological services, restoration and conservation of forest cover, strengthening land management, use and planning, reducing pollution, managing and mitigating natural and man-made hazards.

9.3 Programme Objectives

237 In order to address the above constraints, the objectives of this programme are to:

- 1) Ensure availability of adequate and reliable quality fresh water resources for all uses;
- 2) Increase forest, tree and wetland coverage, restore bare hills and protect mountainous areas and rangelands;
- 3) Strengthen land use and management;
- 4) Maintain and/or restore a clean, healthy, and productive environment;
- 5) Promote inclusive climate resilient and low emissions development at all levels;
- 6) Reduce human and economic loss from natural hazards and disasters;
- 7) Increase incomes and employment through sustainable use and value addition to water, forests and other natural resources.

9.3.1 Interventions

238 In order to achieve the above objectives, NDPIII will prioritise the following interventions highlighted in Table 9.1.

Table 9.1: Programme Interventions and Respective Actors

Interventions	Actors
Objective 1: Assure availability of adequate and reliable quality fresh water resources for all uses	
1. Improve coordination, planning, regulation and monitoring of water resources at catchment level: <ol style="list-style-type: none"> a. Develop and implement integrated catchment management plans for water resources catchment areas; b. Develop and implement wetland and forest management plans; c. Develop a national green growth financing and investment plan d. Demarcate and gazette conserved and degraded wetlands; e. Establish functional gender sensitive regional and zonal management committee for water resources; f. Ensure effective early warning and early action for sustainable efficient utilization of water resources g. Maintain natural water bodies and reservoirs to enhance water storage capacity to meet water resource use requirements. 	MWE, LGs, NEMA, NFA, MEMD, MoFA, KCCA, OPM

<p>2. Strengthen enforcement capacity for improved compliance levels:</p> <ol style="list-style-type: none"> Procure equipment for monitoring set standards on air, noise, water resources and soil pollution; Create a critical mass of human resource to undertake enforcement of set standards and regulations; Undertake sensitization campaigns on the permitted levels of pollution and penalties for exceeding thresholds thereof; Build partnerships with stakeholders such as KCCA, Uganda Police, Urban Authorities and non-state actors to enhance compliance. 	<p>MoLG, MWE, LGs, NEMA, NFA, MoLHUD, KCCA, Communities, CSOs, private sector, DPs, UWA, Cultural institutions</p>
<p>Objective 2: Increase forest, tree and wetland coverage and restore and protect hilly and mountainous areas and rangelands</p>	
<p>1. Strengthen conservation, restoration of forests, wetlands and water catchments and hilly and mountainous areas:</p> <ol style="list-style-type: none"> Promote rural and urban plantation development and tree planting including the local and indigenous species; Formulate economic and social incentives for plantation forests; Promote application of performance based sustainable forest management criteria for all forest sector development aspects and scale up agroforestry as a climate smart agriculture practice; Establish dedicated fuel wood plantations necessary to contribute to achieving or exceeding net biomass surplus levels; Develop wetland management plans to support gazettement and demarcation of existing wetlands; Restore the natural integrity of degraded wetlands to their ecological functionality; Ensure the protection of rangelands and mountain ecosystems; Implement national targets on threatened/endangered species, restoration of natural habitats, management of invasive alien species with support and participation of local communities and indigenous peoples; Identify and declare special conservation areas to raise the conservation status of areas outside protected areas that are important biodiversity areas. Integrate environmental management in all disaster and refugee response interventions. Improve the management of districts and private forests; Leverage technology to strengthen enforcement capacity for improved compliance to standard agro-forestry practices. 	<p>MWE, NEMA, NFA, MoLG, DLG, UWA, MLHUD, OPM</p>
<p>2. Mobilise and significantly increase financial resources from all sources to conserve and sustainably use natural resources and mitigate disasters</p>	<p>MWE, NEMA, MoFPED, NPA, UDB</p>
<p>3. Increase funding for promoting non-consumptive uses of the natural resources</p>	<p>MEMD, MoFPED</p>
<p>4. Assure a significant survival rate of planted tree seedlings</p>	<p>NFA, MWE, DLG, CSOs, Private Sector, Cultural Institutions & FBOs</p>
<p>Objective 3: Strengthen land use and management</p>	
<p>1. Complete the rollout and integration of the Land Management Information System with other systems.</p>	<p>MLHUD, NPA, MoLG, MTIC, DPs, PSFU, CSOs, Local Communities, LGs</p>
<p>2. Fast-track the formulation, review, harmonisation, and implementation of land laws, policies regulations, standards and guidelines.</p>	<p>MLHUD, MOLG, MoJCA</p>
<p>3. Undertake a comprehensive inventory of Government land.</p>	<p>ULC, MLHUD, MOLG, KCCA</p>
<p>4. Capitalize the Land Fund to ensure access to land by lawful and bona fide occupants.</p>	<p>MLHUD, MOFPED, ULC</p>
<p>5. Strengthen the capacity of land management institutions in executing their mandate geared towards securing land rights.</p>	<p>MLHUD, MOLG, ULC, DLBs, Cultural/Religious Institutions</p>
<p>6. Promote land consolidation, titling and banking.</p>	<p>MLHUD, MDA's, LGs, Local</p>

	Communities, Private Sector, DPs, CSOs,
7. Acquire land for infrastructure/utility corridors	MoLHUD, MoWT, MoFPED, MEMD, UNOC, NITA, MoLG, MoJICA, UEDCL, UETCL, PAU, UNRA, URC, CAA, URF
8. Promote tenure security including women's access to land.	MOLHUD, MOLG, ULC
9. Establish the National Spatial Data Infrastructure (NSDI) to enhance data integration for planning and development;	NPA, MLHUD, MOLG, UBOS, UNBOS, MUK,
10. Develop and implement a Land Valuation Management Information System (LAVMIS);	MLHUD, MOLG,
11. Promote integrated land use planning.	MOLHUD, NPA, all MDAs, LGs, Private Sector
Objective 4: Maintain and/or restore a clean, healthy, and productive environment;	
1. Develop and implement a framework that reduces adverse per capita environmental impact of cities (air quality and waste management practises)	MEMD, MOWT, NEMA, MoTIC, MOLHUD, KCCA, MWE
2. Mainstream environment and natural resources management in policies, programmes and budgets with clear budget lines and performance indicators. b. Improve coordination, regulation and monitoring of environment management at both central and local government levels; c. Strengthen control and management of chemicals, pollution and environmental disasters; d. Increase funding for decentralized environment management.	MEMD, MoTIC, Urban Centres, NEMA
3. Formulate and implement vehicle emission standards and sustainable management of chemicals to curtail the high levels of air, land and water pollution particularly in urban areas	MWE, MoTIC, UBOS, UNBS, MoFPED NPA, NEMA, CSOs Academia, DPs, MOWT
4. Integrate education for sustainable development in national curricula at all levels for an environmentally literate citizenry	MWE, MoES, MoTIC, OPM
5. Undertake applied research and innovation on sustainable consumption and production to ensure resource use efficiency to reduce domestic material consumption per capita	MoTIC, MWE, UCPC, Academia, MSTI, UNCST
Objective 5: Promote inclusive climate resilient and low emissions development at all levels	
1. Building capacity for climate change adaptation and mitigation including hazard/disaster risk reduction: a. Promote continuous integration of climate change and disaster risk reduction in planning, budgeting and reporting; b. Undertake issuance of carbon footprint certificates to support the industrial sector move towards carbon neutrality; c. Finalize the development of a national Green House Gas Inventory and its Monitoring, Reporting and Verification system. Review Uganda's 2015 Nationally Determined Contributions in light of local emerging issues and new global climate change action ambition.	MWE, MoLG, LGs, MoFPED, NPA, NFA, OPM, KCCA, Communities, CSOs, private sector, DPs, UWA
2. Promote natural resource accounting to improve the national income measurement; a. Undertake economic valuation of selected ecosystems and their services; b. Integrate natural capital and ecosystem service accounting into the system of national accounts;	MWE, MoLG, LGs, NEMA, NFA, MoLHUD, UBOS, Communities, CSOs, private sector, DPs, UWA, Cultural institutions

c. Build sectoral, institutional and local government capacity in natural capital accounting	
3. Mainstream climate change resilience in programmes and budgets with clear budgets lines and performance indicators a. Scale up use of renewable energy through off-grid electrification and Liquefied Petroleum Gas; b. Build gender response capacity in climate change monitoring and evaluation systems through integration in local government performance assessment and national monitoring frameworks; c. Improve education, awareness raising and human and institutional capacity on climate change mitigation, adaptation, impact reduction and early warning; d. Establish eco-friendly municipal and city waste collection and sorting facilities, and systems for recycling and reuse as a remedy for immense methane emissions from open landfills; e. Formulate green and climate change resilient and mitigative building codes for the housing sub-sector.	MWE, MoWT, MLHUD, NPA, MoFPED, MoLG, LG, All Programme Leads
4. Implement resolutions from negotiation of carbon projects and develop bankable projects;	MWE (CCD), NFA, NEMA, MEMD
5. Develop local finance solutions tailored to micro, small and medium enterprises engaged in sustainable production and generation of climate change responsive technologies;	UDB, MWE, MOFPED, NPA, Private Sector
6. Build partnerships with stakeholders to formulate instruments such as climate and green bonds	UDB, MWE, MOFPED, NPA, DPs
Objective 6: Reduce human and economic loss from natural hazards and disasters	
1. Strengthen the policy, legal and institutional framework for effective disaster risk governance, management and response	OPM, MoLG, LGs, MoJCA, Parliament, Office of the President, MoFPED, MoIA, UPF, MoD, UPDF
2. Institutionalize disaster risk planning in Programmes; a. Develop a National Disaster Risk Management Plan; b. Undertake a disaster risk screening of the NDPIII and generate information to inform implementation planning; c. Finalize and disseminate the National Disaster Risk Atlas; d. Strengthen the Disaster Risk Information Management Systems; e. Promote re-enforcement and retrofitting of structures and buildings for resilience to disasters	NPA, OPM, UNMA, UPF, NEMA, MWE, MAAIF, MEMD, DLGs, MOH, MoLG, MoTIC, UPDF, MoFPED, MoJCA, MoLHUD, LGs
3. Enhance capacities for storage, management and distribution of relief commodities. a. Strengthen the national store and relief food chain management system b. Ensure timely access of relief food and non-food commodities by disaster victims.	OPM, MoFPED, DLG's, MAAIF, MoTIC, MWE, MOH
4. Enhance the capacity for resettlement of persons at risk of disasters.	OPM, MoLHUD, MoLG, DLG's, MoWT, MoFPED, MoICT
5. Enhance access and uptake of meteorological information	UNMA, MICT & NG, MAAIF, DLG, MoLG MSTI, OPM
6. Install new and adequately equip and maintain existing automatic weather stations to ensure maximum functionality	UNMA
Objective 7: Increase incomes and employment through sustainable use and value addition to water resources, forests, rangelands and other natural resources	
1. Increase investment in value addition to environment and natural resources products and services. a. Increase funding for promoting non-consumptive uses of the natural resources;	MoLG, MWE, MoFPED, LGs, NEMA, NFA, KCCA, Communities, CSOs, private sector, DPs,

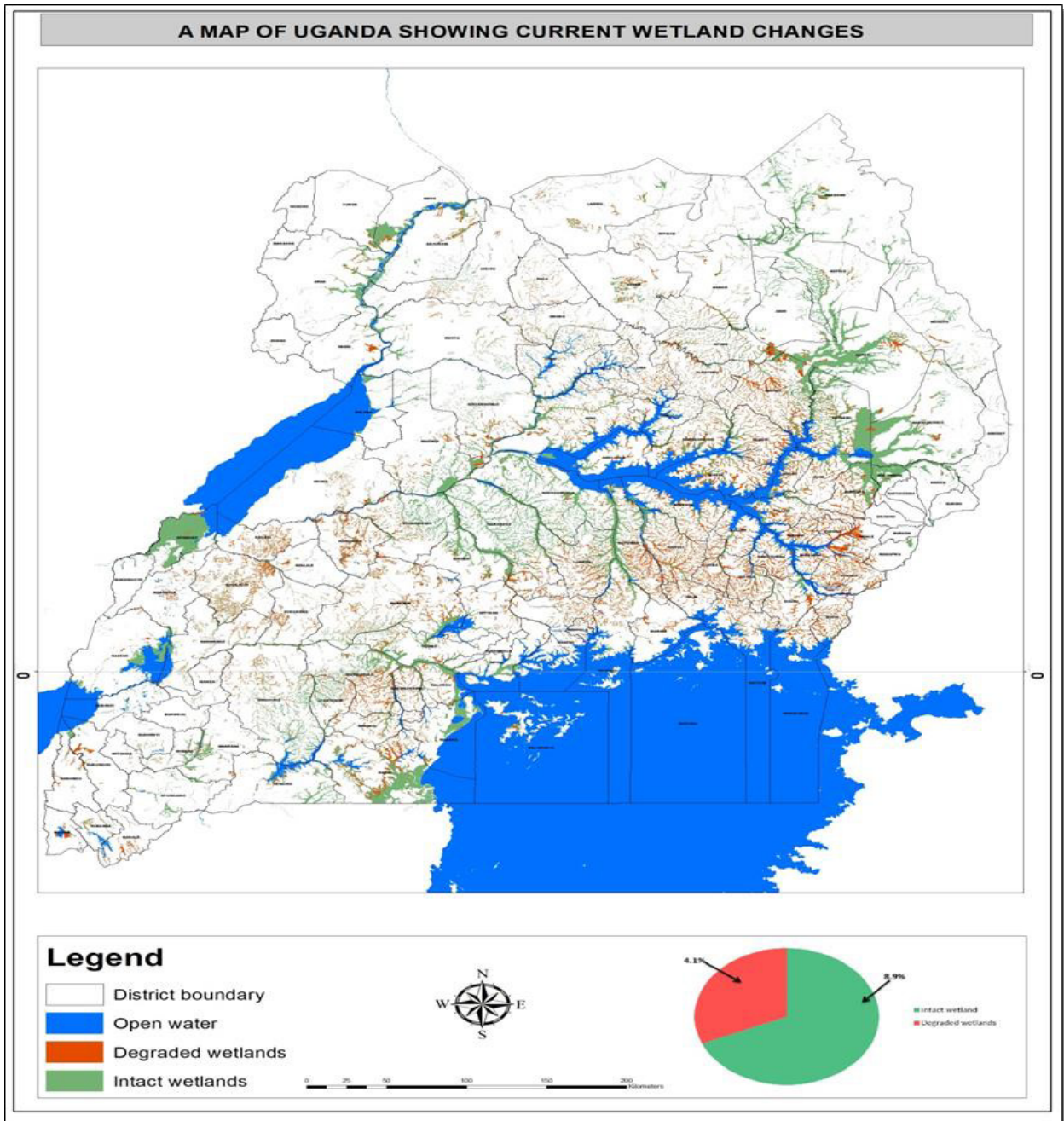
b. Mobilise and significantly increase financial resources from all sources to conserve and sustainably use natural resources.	UWA, Cultural institutions, MTIC, MoSTI
2. Increase awareness on sustainable use and management of environment and natural resources; a. Develop a clear communication strategy on sustainable natural resource management; b. Undertake targeted sensitization campaigns with information packaged in forms tailored to the information needs of recipients; c. Build strategic partnerships with other players such as; private sector, cultural institutions, media and politicians	MWE, NEMA, NFA, MoES, MoICT & NG, MTWA, CSOs and Private Sector Cultural and FBOs
3. Promote research, innovation and adoption of green appropriate technology to foster sustainable use and management of Water Resources & ENR; a. Develop a clear research agenda for this programme in partnership with relevant stakeholders; b. Undertake relevant applied research aligned to development needs and existing gaps	MWE MSTI, Academia/research institutions, NEMA, NFA, MWE
4. Promote forest cluster-based wood processing industries	NFA, MWE, MTIC, UIA
5. Support local community-based eco-tourism activities for areas that are rich in biodiversity or have attractive cultural heritage sites	NEMA, MWE, NFA, MTWA, MAAIF, MTIC, UDB, MSTI, UNCST
6. Promote payment for ecosystem services, biodiversity offsets and benefit sharing arising from use of biological resources	MWE

9.3.2 Implementation Reforms

239 The following key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- 1) Transfer the command of environment police force from Ministry of Internal Affairs to NEMA and NFA to streamline appropriate swift response towards enforcement of environmental laws and curbing environment offenders.
- 2) Establish environment courts within the judicial system. The backlog in courts derails judgement on environmental crimes which require swift conclusion to avert irreversible cumulative environment degradation effects that continue to occur in the face of slow court processes.
- 3) Establish district focal points for the Uganda National Meteorological Authority to enhance dissemination of meteorological climate information in the local governments. Currently, this responsibility falls on the district Natural resource and environmental officers who already have a wide range of tasks and this approach has proven ineffective over the years.

Map 9.1: Spatial representation of current wetland degradation



9.3.3 Programme Human Resource Requirements

240 **Successful implementation of this programme will require addressing the following human resource gaps:** Applied groundwater modelling specialists; Atmospheric Scientists; Environmental Law specialists; Faecal sludge management specialists; Geologists and Geophysicists; Geotechnical engineers and dredging specialists; Hydrogeology specialists; Hydrology and Hydraulics specialists; Integrated hydrological and river modelling specialists; Mining Engineers, Metallurgists and Related Professionals; River flood analysis and modelling specialists; Animal Science specialists. Table 9.2 details the status of the availability of skills in short supply whose training is

not available in Uganda and skills in short supply with training available in Uganda. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Map 9.2: Qualifications and Skills Needs for: Climate Change, Natural Resources, Environment, and Water Management Programme

QUALIFICATIONS AND SKILLS	Status	Estimated 5-Year Gap
Applied groundwater modelling specialists		191
Atmospheric Scientists		143
Faecal sludge management specialists		239
Geotechnical engineers and dredging specialists		96
Hydrology and Hydraulics specialists		478
Integrated hydrological and river modelling specialists		191
River flood analysis and modelling specialists		143
Conservation biology specialists		860
Ecological restoration specialists		765
Ecosystem biologist and biogeochemistry specialists		956
Environmental Engineers		956
Environmental Scientists and Specialists		287
Forest ecology specialists		956
Renewable Energy specialists		287
Soil Science and Soil Fertility specialists		215
Water Science and Quality specialists		956

Key for the table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 10: PRIVATE SECTOR DEVELOPMENT

10.1 Introduction

- 241 **The private sector is the engine of growth.** Successful businesses drive growth, create jobs and pay the taxes that finance services and investment. In particular, private sector-led industrial development plays a significant role in bringing about the much-needed structural changes that can set the economies on a path of sustained economic growth. In Uganda, the private sector generates 77 percent of formal jobs, contributes 80 percent of GDP, funds 60 percent of all investments and provides more than 80 percent of government domestic revenues.
- 242 **Therefore, strengthening the private sector is crucial to sustainably achieve the industrialization agenda and the goal of this plan.** This is the sustainable channel through which inclusive growth and gainful jobs can be generated. Through the private sector, household incomes and quality of life will be enhanced.
- 243 **The aspiration of Agenda 2030 focuses on the development of policies that support productive activities, decent job creation, entrepreneurship,** creativity and innovation, encourage formalization and growth of micro-, small- and medium-sized enterprises (SDG Goal 8) for inclusive growth and reduce inequality. Agenda 2063 also targets increasing the growth of SMEs to drive industrialization. This is complemented by EAC Vision 2050. The Uganda Vision 2040 calls for direct investment in strategic areas to stimulate the economy and facilitate private sector growth. In addition, the Vision pursues a quasi-market approach, which includes a mix of Government investments in strategic areas and private sector market driven actions.
- 244 **Nevertheless, Uganda's private sector is weak and uncompetitive to sustainably drive growth.** This is due to: (i) high cost of doing business, (ii) limited production and organisational capacity, (iii) absence of a strong supporting environment, (iv) weak enforcement of standards and the proliferation of counterfeits in the market, and (v) inadequate strategic and sustainable government investments and partnerships with the private sector in key growth areas.
- 245 **The goal of this programme is therefore to increase competitiveness of the private sector to drive sustainable inclusive growth.**
- 246 The key results to be achieved over the next five years (FY 20/21 to FY 24/25) are:
- (i) Reduce the informal sector from 51 percent in 2018/19 to 45 percent in 2024/25;
 - (ii) Increase non-commercial lending to the private sector in key growth sectors, from 1.5 percent in 2018/19 to 3 percent of GDP;
 - (iii) Increase the proportion of public contracts and sub-contracts that are awarded to local firms, from 30 percent to 50 percent;
 - (iv) Increase the value of exports from USD 3,450.7 million in 2017/18 to USD 4,973 million;

10.2 Situation Analysis

- 247 **The private sector in Uganda is dominated by about 1.1 million Micro, Small and Medium Enterprises (MSMEs) altogether employing approximately 2.5 million people.** Generally Ugandan firms face various growth and survival constraints on a number of fronts and this undermines their development and thereby limiting their impact on the economy. With a non-homogeneous private sector, Uganda's micro, small and medium-sized firms as well as large enterprises face similar challenges but with differences in the magnitude.
- 248 **Uganda has registered some progress in reducing the cost of doing business, but, there remains major financial and logistical impediments.** Uganda made a 16 percent improvement in doing business environment in five years, moving from 135th position in 2015 to the current 116th. Improvements were made mainly on contract enforcement. However, more needs to be done in starting a business; dealing with construction permits; getting electricity; trading across borders; registering property; tax payment and getting affordable credit. An SME entrepreneur spends nearly a month to undertake 13 procedures to set up a new company. Majority of MSMEs (74 percent) are also constrained by access and cost of finance. Despite the reforms made in the financial sector, interest rates in Uganda remain high (20–23 percent) comparing unfavourably to its comparators. MSMEs access to finance is limited by stringent financial requirements, particularly land collateral. This limits MSMEs' growth because they cannot acquire or absorb new technologies nor can they expand to compete in global markets or even strike business linkages with larger firms.
- 249 **Additionally, there are limited options for long-term financing which forces enterprises to use short term finance for long term projects.** The limited availability of long-term finance opportunities in Uganda is a result of three basic factors. First, formal savings that could be translated to long-term investments are low, with limited long-term savings in the retirement benefits and insurance sectors. Second, underdeveloped capital markets provide equity and debt finance to only a small number of large firms. Third, development finance institutions lack financial resources to expand their operations. This financing constraint affects local MSMEs more, since they cannot access finance on international markets. This is worsened by the public sector accumulation of domestic arrears owed to the private sector. 19 percent of business enterprises in the formal private sector indicated non-payment of debt and delayed payments for their services and products as one of the key challenges affecting their growth.
- 250 **Despite the improvements in transport infrastructure, inefficiencies in form of timely access to electricity, water and ICT continue increase the cost of doing business.** Uganda's road connectivity and quality has improved. But more needs to be done in water transport, air connectivity, and rail transport systems. Population access to electricity at 20 percent, though an improvement, is unsatisfactory. So is reliability of water supply at 103 out of 141. In addition, ICT adoption at 125 out of 141 is low.
- 251 **As a result of the high costs of doing business, generally, large manufacturing firms' plants operate below their installed capacity, at slightly above 50 percent.** Capacity

utilization for MSMEs was estimated at 73.5 percent lower than Tanzania's 80 percent but just slightly higher than Kenya's 71 percent. Further, many MSMEs continue operating informal systems. Those that have formalized keep many of their operations informal. Informal sector operators have identified five main incentives to motivate them to formalize: (i) offering them lower registration fees; (ii) enabling them access affordable credit; (iii) increased awareness about the need to register; (iv) a shorter registration process; and (v) eligibility to support programmes upon registration, in that order.

- 252 **The private sector in Uganda suffers from weak capacity.** Despite high MSMEs start-ups, most of the start-ups do not last more than two years (entrepreneurial risk at 38 out of 141). Only 11.6 percent (half of Kenya's), of MSME firms are internationally-recognized with a quality certification. This is due to; low levels of technology, limited uptake of innovations to continuously improve product quality, inadequate entrepreneurial ability, low skilled labour, and limited capacity to provide for innovation for new products. Support is needed by enterprises to enhance technology and mitigate climate change effects to boost productivity and improve profitability. The country has lacked a clear strategy and incentive mechanism for formalization of businesses except for taxation purposes. If Uganda is to harness its private sector potential a strategy to nurture and support MSMEs to grow and survive beyond five years will be key. Full operationalization of industrial parks is also critical.
- 253 **In addition, the weak or lack of organization of producers, sellers, and other market players reduces their ability to benefit from economies of scale and profitability.** Following the weak available cooperative schemes, the capacity of the farmers, traders, and business enterprises to leverage each other's strength is weak. Ugandan manufacturers and suppliers are still finding challenges in sustaining production and honouring contractual obligations of reliably supplying output. Therefore, revamping the cooperative movements is one key way of mobilizing and organizing private sector actors and resources, as well as increasing the formalization of private activities in the economy.
- 254 **Weak Government support environment constrains the private sector potential.** Weaknesses exist in: prevention of non-tariff barriers in regional markets; competition policies and laws which encourage innovations; enforcement of standards and the proliferation of counterfeits. Also, inefficiencies exist in the legal frameworks such as settling disputes and land administration and public sector efficiency. In particular, the absence of an overarching local content policy hinders leveraging large public infrastructure investments to nurture the private sector. There are piece-meal policies and legislations especially in the oil and gas sector to support local content development. The Build Uganda Buy Uganda Policy also has components of promoting the local enterprises to benefit from a number of civil works and other services in the economy. Nonetheless, there is need to establish an overarching comprehensive national content policy to effectively boost the local private sector to harness the multitude of opportunities available
- 255 **To sum up, enhancing the private sector to drive growth will require reducing the cost of doing business, particularly increasing access to and reducing the cost of finance.** Also improving timely and efficiency access to utilities and reducing

cumbersome procedures will be required. Further, government policy to nurture the private sector will be critical. While these apply to the entire private sector, special focus on nurturing and supporting MSMEs will be important to deliver inclusive growth and jobs. Towards this end, Government needs to prop up winners in MSMEs to enable them surmount survival, management and financial challenges. Here a holistic local content policy in public investments can be a powerful tool to strengthen the private sector.

10.3 Programme Objectives

256 In order to address the above constraints, the objectives of this programme are to:

- 1) Sustainably lower the costs of doing business;
- 2) Promote local content in public programmes;
- 3) Strengthen the enabling environment and enforcement of standards;
- 4) Strengthen the role of government in unlocking investment in strategic economic sectors;
- 5) Strengthen the organisational and institutional capacity of the private sector to drive growth.

10.3.1 Interventions

257 In order to achieve the above objectives, NDPIII will prioritise the following interventions highlighted in Table 10.1.

Table 10. 1: Private Sector Development Interventions and Respective Actors

Interventions	Actors
Objective 1: Sustainably lower the costs of doing business	
1. Increase access to affordable credit largely targeting MSMEs a. Capitalize public commercial banks b. Set up a short-term development credit window for MSMEs c. Strengthen use of the e-movable chattels registry d. Adopt appropriate measures to de-risk private sector lending particularly to the key growth opportunities	MoFPED; Parliament; UDB; Post Bank; Housing Finance; Pride-Micro Finance; Microfinance Support Centre
2. Increase access to long-term finance a. Capitalize and strengthen UDB with a functional MSME financing window b. Develop a Development Finance Institutions (DFIs) Policy c. Capitalise the Project Development Facilitation Fund d. Expand the pension and insurance coverage to increase formal sector savings	MoFPED; UDB; UDC; Parliament; Post Bank; Housing Finance; Pride-Micro Finance; Microfinance Support Centre
3. Mobilize alternative financing sources to finance private investment a. Deepen and widen the capital markets b. Strengthen the legal and regulatory frameworks for Private Equity and Venture Capital c. Build private sector capacity to access Green financing and green growth response	MoFPED; MTIC; UDB; USE; UDC; POST BANK; CMA; UIA, NPA
4. Address non-financial factors (power, transport, ICT, business processes etc) leading to high costs of doing business	UIA and PSFU, IRA; BOU; TELECOM COMPANIES; USE; MOFPED; CMA; MEMD, MWT, MOFA; MTIC;

Interventions	Actors
	NSSF; BOU; URBRA; MoJCA; LGs
Objective 2: Strengthen the organisational and institutional capacity of the private sector to drive growth	
1. Improve the management capacities of local enterprises through massive provision of Business Development Services geared towards improving firm capabilities through; <ol style="list-style-type: none"> Strengthening Business Development Services centres Establishing Business Development Services framework Strengthening Industry associations, chambers of commerce and trade unions Establishing National, regional and global business links for registered local enterprises Increased Automation of business processes De-risking Sub-county skills-based enterprise associations (EMYOGA) Supporting organic bottom-up formation of cooperatives 	MTIC & UIA; ENTERPRISE UGANDA; PSFU; MICROFINANCE SUPPORT CENTRE; UMA; UDB; USSIA; LGs, Farmers' associations/cooperatives
2. Strengthening system capacities to enable and harness benefits of coordinated private sector activities <ol style="list-style-type: none"> Establish and strengthen research and innovation facilities that are accessible to Micro, Small, and Medium Scale Enterprises (MSMEs). Develop product and market information systems Strengthen the system of incubation centres to support growth of SMEs in strategic areas Establish One stop centre for business registration and licensing 	MTIC; UIRI; MOSTI; UNCSI; EPRC; URSB; LGs, Academia, Private Sector, PSFU, UIA
Objective 3: Promote local content in public programmes	
1. Develop and implement a holistic local content policy, legal and institutional framework	MoFPED; MOTIC; MOGLSD; PPDA; UNBS; MEMD; LGs
2. Build the capacity of local construction industry to benefit from public investments in infrastructure	MoWT; MOTIC; MOGLSD; PPDA; UNBS; MEMD; LGs
3. Establish a public construction company	MoFPED, MoWT, UDC, NPA
4. Develop and publicise a transparent incentive framework that supports local investors	MoFPED; MOTIC; UIA
Objective 4: Strengthen the role of government in unlocking investment in strategic economic sectors	
1. Undertake strategic and sustainable government investment and promote private sector partnerships in key growth areas	MoFPED, MOTIC, UDC, UIA, UFZA
2. Strengthening research and innovation capacity in support of private and public investment	MoSTI, UNCST, UIRI, Academia, NPA, Private sector
3. Implement regional commitments to accelerate intra-regional trade	MoFPED, MoTIC, MoFA
Objective 5: Strengthen the enabling environment and enforcement of standards	
1. Support the national conformity assessment system to attain international recognition through Accreditation	MTIC, MFPED, UNBS, Development Partners
2. Rationalize and harmonize standards institutions, and policies at local and regional level;	MTIC, UIA, UNBS, PSFU, UMA, URSB
3. Review of legal and regulatory frameworks to remove restrictive legislation and fast track pending bills;	PARLIAMENT, PPDA, UIA, MOJCA, UDB, UDC
4. Improve data availability on the private sector; and Improving Dialogue between the private sector and Government	UBOS, PSFU, NPA, MoFPED
5. Create appropriate incentives and regulatory frameworks to attract the private sector to finance green growth and promote LED	MOFPED, MWE, MTIC, NPA, PSFU, UDC, UMA, MoLG, LG
6. Fully service the industrial parks and increase access to them by the local private players	UIA, MoFPED, MTIC, UMA
7. Increase accessibility to export processing zones	UFZA, MTIC, UEPB, UMA, MoFPED

10.3.2 Implementation Reforms

258 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- 1) Empowering the one-stop centres already established at UIA to make prompt decisions on matters raised by the private sector without delays.

CHAPTER 11: MANUFACTURING

11.1 Introduction

- 259 **Manufacturing is essential for building a resilient, integrated, independent and self-sufficient economy.** It has a high potential for enhanced economies of scale for factor productivity and deeper, more dynamic and stronger forward and backward linkages with other sectors. In addition, it has a greater diversification into a variety of economic activities. With a huge agricultural and mineral potential, good weather, a young and expanding population and a strategic location at the heart of regional trading blocks, development of a robust manufacturing sector is expected to accelerate Uganda's industrialization agenda.
- 260 Manufacturing provides an opportunity to strengthen the private sector to drive growth through increasing production for export expansion of high value products and import substitution ultimately contributing to job creation, increased incomes and improvement in quality of life.
- 261 **The aspiration of Agenda 2030, among other things, is to promote inclusive and sustainable industrialisation and foster innovation (SDG 9)** and promote full and productive employment and decent work for all (SDG 8). Aspiration 1 of Agenda 2063 aims at transforming Africa's economies through beneficiation from Africa's natural resources, manufacturing, industrialization and value addition. EAC Vision 2050 targets leveraging industrialization for structural transformation and improved intra-regional and global trade. Specifically, it targets increasing manufacturing contribution to GDP by 10percent. Uganda Vision 2040 states that a strong and competitive industrial base is important to create employment, advance technology and a resilient economy. To achieve this, the Vision targets; developing industries that utilise the local potential, attracting industries that utilise green technologies from fast emerging economies, offshoring industries, establishing economic lifeline industries, and investing in strategic industries.
- 262 **However, Uganda's manufacturing sub-sector is small, uses basic technology and creates low quality and quantity of gainful jobs.** This is due to: (i) lack of requisite infrastructure to support manufacturing; (ii) limited access to financing mechanisms that can support manufacturing (iii) weak SMEs in the industrial sector; (iv) proliferation of substandard goods and counterfeits on the market; (v) Poor linkage between trade and industrial development (vi) lack of a support system to nurture innovations to full commercialisation (vii) high cost of doing business, (viii) low labour productivity due to inadequate skills, and (ix) weak legal framework to support and promote manufacturing
- 263 **The goal of the programme therefore, is to increase the range and scale of locally manufactured products for import substitution and increased exports.**
- 264 The key results to be achieved over the next five years will be:
- i) Reduce the value of imported medical products and pharmaceuticals from USD 285.6 million to USD 200 million;

- ii) Increase the share of manufactured exports to total exports from 12.3 percent to 19.8 percent;
- iii) Increase the industrial sector contribution to GDP from 27.1 percent to 28.6 percent;
- iv) Increase the share of manufacturing jobs to total formal jobs from 9.8 percent to 10 percent;
- v) Increase share of labour force employed in the industrial sector from 7.4 percent to 10 percent; and
- vi) Increase manufacturing value added as a percentage of GDP from 8.3 percent to 10 percent.

11.2 Situational analysis

- 265 **Uganda's industrial sector mainly comprises manufacturing, mining and quarrying, construction, and utilities** (electricity and water supply) sub-sectors, whose industries are categorized into formal and informal. The manufacturing sub-sector is composed of food processing, manufacture of beverages and tobacco, textiles clothing and footwear, paper and printing, chemicals, petroleum and other chemical products, non-metallic minerals, basic metals and metal products among others. Of these, food processing, beverages and tobacco industry, saw milling, paper and printing, bricks and cement, steel and metal products, and textile clothing and footwear industry, comprise the biggest share. Specifically, industries include: 11 operational Sugar factories, 25 tea processing, 5 cement, 2 vertically integrated textile mills, 7 leather tanning and 23 involved in the iron and steel industry.
- 266 **Currently the industrial sector's contribution to GDP is 27.6 percent; with mining and quarrying contributing 2.0 percent, manufacturing 15.8 percent**, electricity 1.3 percent; water 2.3 percent and construction 6.6 percent. This level of industrial contribution to GDP is below the 35 percent mark for countries aiming to achieve middle-income status. The services sector makes the biggest contribution to GDP, standing at 43.2 percent, with agriculture taking the third place at 22.6 percent.
- 267 **Uganda's manufacturing sub-sector consists predominantly of last-stage (end-product) assembly and raw material processing.** This implies that many goods are imported as intermediate and capital goods to support production processes increases the country's import bill. Such goods include those like machinery specialized for particular industries and specialized medical equipment that the country has no immediately available local capacity to produce in the medium term due to among others, technological constraints. Also, while the country has enough raw material for manufacturing, little or no value is added especially in the following products; petroleum goods, iron and steel, and sugars and sugar preparations among others. This worsens the country's terms of trade and products exported are very sensitive to market price fluctuations which make forex earning very unpredictable.
- 268 **To support and promote the manufacturing activities, there is need for appropriate infrastructure especially in terms of transport (road and railway) plus low-cost adequate energy.** Over the NDPII period, the country made significant progress in terms of road construction, extending the network to cover most parts of the country. Additionally, a number of power plants have been constructed, which now puts the

generation capacity close to 2,000 MW. In 2018, a quarterly tariff adjustment of power was applied. Since its introduction there has been a reduction in power tariffs by between 2 to 0.8 percent for medium and large industrial users, respectively. There has also been progress towards the development of industrial parks including Kampala Industrial and Business Park (KIBP) Namanve, Luzira, Bweyogerere, Jinja, Mbale, Soroti, Mbarara SME, Kasese and Karamoja Industrial Parks. This has created indirect employment resulting in approximately 20,000 jobs for the construction workers and local artisans. These efforts have led to the growth of the southern corridor which has been effective in generating employment and income generating opportunities within a spatial context.

- 269 **However, the infrastructure remains inadequate (transportation infrastructure and energy; power outages, low voltage for large consumers), which increases costs of production, disrupts production and lowers the sales revenue of manufacturing firms.** The annual growth of demand for electricity in Uganda remains high at 12 percent. This is worsened by high electricity tariffs which stand at about USD 0.16 per kWh. Weak transportation infrastructure and attendant high costs erode Uganda's competitiveness at regional and international levels. Transport related costs to business in Uganda is estimated at 40percent which is twice the cost of the same services in other countries.
- 270 **Nurturing manufacturing requires affordable long-term financing in order to produce products at competitive prices.** To meet this need, the Uganda Development Bank was recapitalised and Uganda Development Corporation was revived. However, their capitalisation still remains low and the former's lending rates still remain closely similar to those of existing commercial banks, which hinders the sector growth. Furthermore, section 28 of UDC Act is not yet operationalized to provide the Industrialization Fund.
- 271 **Low quality and fake manufactured products constrain the sector as they outcompete genuine products.** In FY2017/18, 357 standards were developed; 899 product certification permits were issued; 1,128 market outlet inspections were conducted; 119,149 consignment of imported goods were inspected; 12,799 equipment were calibrated; and 772,059 equipment were verified. Although, the pre-export verification for conformity to standards (PVOC) started, its impact is yet to be felt to the level that is expected. Unscrupulous traders are exploiting the relaxed trade regime in Uganda to import fake goods on the local market, or even producing these items. The cost of complying with standards is as high as 0.07 – 0.1 percent of turnover compared to acceptable levels of 0.02percent of turnover. There is direct need to devise other means to fight substandard goods to supplement the amendments to the law which have increased the penalties for production and distribution of sub-standard goods by producers and marketers. Apart from sub-standard items, there are also counterfeits which involve illegally replicating the well-known brand names and designs on their packaging and labels with cheaper and sometimes substandard versions e.g. fake electronic appliances, shoes, adulterated coffee, rice, agricultural inputs, locally made soft drinks mainly water and juices, among others. Major investors now look out on how counterfeits are managed before investing in any country. The Anti-counterfeit Bill to fight counterfeits has been

drafted and is currently before Parliament. There is need for expeditious enactment of this law and strengthening of UNBS to properly man the products on the market.

- 272 **Support system to nurture innovations to commercialisation is key to manufacturing.** Manufacturing is boosted through establishment of industries that stem from innovations coming from the country's research and development institutions and system. Over the NDPII period, a number of initiatives have been made towards this including the establishment of the Ministry of Science, Technology and Innovation, the Presidential Innovations Fund, among others. However, challenges still remain as most of the initiatives to facilitate innovations to full commercialisation are scattered and disjointed across the sectors. With many innovators unsure of where to go to receive the necessary support.
- 273 **Progress in ease of doing business can unlock manufacturing potential.** Government launched the e-licencing portal as a central repository for all business licences in the country in a bid to reap benefits of e-registration such as transparency, one stop access to all relevant information, accountability and reduced opportunities for corruption through the use of online transactions. However, implementation has been slow and investors and manufacturers in particular continue to face high cost of doing business ranging from bureaucratic procurement processes, multiple licences and other fee requirements; difficulty in linking to logistical support services, the inability to obtain skilled nationals locally to run factories; public sector corruption and the general challenges of being a land-locked country. Uganda's rank on the Ease of Doing Business deteriorated to 122 in 2017 when it had been 115 in 2016 (a slide of seven places) in a one year. While it is also important to note that the year before had seen a leap forwards by 13 places in between 2015 and 2016. There is therefore need to make further reforms in improving the framework within which the economy is supported to grow by strengthening electronic systems in submission of export and import documentation; reviewing business and procurement laws and regulations in ways that reduce bureaucracy, duplication and tackling public sector corruption especially in enforcement of contracts.
- 274 **The industry sector is dominated by small and medium enterprises (SMEs), which make up some 93.5 percent of firms operating in the sector.** These are usually not able to reap the benefits of economies of scale and, given the strong correlation between firm size and export capacity, consequently have difficulties competing internationally. Of the top 500 firms in Africa in 2017, Uganda has only three companies on the list, and pointedly, none are in the manufacturing sub-sector. Manufacturing primarily engages in end-product assembly and raw materials processing, producing low value-added goods such as food and beverages, wood and wood products, textiles, leather, and metallic and non-metallic fabrication. Furthermore, manufacturing value-added per capita remains low at around USD 27 compared to USD 57 for low-income countries and USD 1,277 for the global average. In addition, medium and high-technology activities do not play a major role in manufacturing exports, constituting just 13.8 percent of total manufactured exports, lower than regional neighbours Kenya and Tanzania.

- 275 **Conducive legal framework to support and promote manufacturing is crucial.** The Ministry in charge of Trade and Cooperatives launched the Buy Ugandan Build Uganda (BUBU) Policy together with its implementation strategy in 2017. This has been provided for in both the Industrial Policy and the Trade Policy approved by Government in 2008. BUBU has played a key role in ensuring the utilisation of local natural resources in the country's production processes. For example, the use of cement and iron bars locally procured in the construction of Karuma Hydro Power Project, procurement of office furniture from Uganda Prisons and supply of uniform locally contracted to all government hospitals. This notwithstanding, implementation of these policies and legal provisions still remains slow. Furthermore, the tax regime is not phased across the manufacturing value chain, favouring processors more than manufacturers i.e it is constant irrespective of the extent of value addition thus laying a heavier burden on those who invest deeper upstream than those on the downstream ends of the value chains. There is need for revision of the tax regime to encourage and attract more investment in manufacturing and for a deliberate effort to support local production and consumption. The local content law should also be enacted such that these policies are enforceable.
- 276 **A combination of both light and heavy manufacturing industries has been prioritised over the NDPIII period in order to build a resilient, integrated, independent and self-sufficient economy.** These fall in two categories of (1) Light Manufacturing: Textiles & Apparels; Shoes; Assembly of electronic and medical items; Paper and paper products; Chemicals, petro-chemicals and pharmaceuticals; and Cereal and cereal products; Tiles, sanitaryware, plumbing, fixtures & fittings; (2) Heavy Manufacturing: Iron and steel; Cement production; Tractor and Automotive manufacturing and assembly. Specifically, this programme focuses on products prioritised in the import substitution strategy (section 4.6.3) that are not catered for by the other programmes.
- 277 Over the next five years, to nurture manufacturing, government will focus on development of the new corridors in the growth triangle anchored around three Manufacturing Hubs (Gulu; Mbarara and Mbale). Specifically, focus will be on: i) constructing four fully serviced industrial parks; (ii) strengthening MSMEs in the industrial sector to improve their capacity and product quality; (iii) promoting the use of appropriate technology in manufacturing processes; (iv) investment in support systems to nurture innovations to commercialisation; (v) increase the utilisation of the country's natural resources for production; (vi) improving labour productivity in manufacturing; (vii) attracting FDI in the manufacturing sector and linking these to local manufacturers and SMEs to be part of the suppliers of the global value chain; (viii) strength the capacity for standards development, enforcement and harmonization and (ix) strengthening the legal framework to support and promote manufacturing.

11.3 Programme Objectives

- 278 In order to address the above constraints, the objectives of this programme are to:
- 1) Develop the requisite infrastructure to support manufacturing in line with Uganda's planned growth corridors (triangle);

- 2) Increase value addition for import substitution and enhanced exports;
- 3) Develop financial and logistical systems to increase access to regional and international markets;
- 4) Strengthen the legal and institutional framework to support manufacturing.

11.3.1 Interventions

279 In order to achieve the above objectives, NDPIII will prioritise the following interventions highlighted in Table 11.1.

Table 11.1: Manufacturing Interventions and Respective Actors

Intervention	Actors
Objective 1: Develop the requisite infrastructure to support manufacturing in line with Uganda's planned growth corridors (triangle)	
1. Construct 4 fully environmentally sustainable serviced industrial parks (1 per region)	MTIC, MFPED, MoWT, MEMD, MoWE, MAAIF, MICT&NG, UIA, UFZA, UIRI, NEMA, LGs Development Partners
2. Provide appropriate financing mechanisms to support manufacturing <ol style="list-style-type: none"> a. Develop local finance solutions b. Build strategic partnerships that increase sustainable FDI to manufacturing 	MTIC, MFPED, UDB, MWE
3. Develop the transport networks to support manufacturing especially in resources areas like Muko, Karamoja region (road, water, rail and air)	MTIC, MFPED, MoWT, MEMD, MoWE, Development Partners
4. Develop infrastructure linking the neighbouring countries especially DRC and South Sudan	MTIC, MFPED, MoWT,
5. Upgrade industries to make them sustainable, with increased resource-use efficiency and greater adoption of clean and environmentally sound technologies and industrial processes	MTIC, MWE, UIRI, NEMA
Objective 2: Increase value addition for import substitution and enhanced exports;	
1. Support existing local manufactures for both medical products and pharmaceuticals	MoH, Medical related manufacturers, Academic & research institutions, Health Workers' Professional Associations, NCRI, International Health Agencies
2. Provide government support for installation of recycling facilities for Polyethylene terephthalate (PET), High-Density Polyethylene (HDPE) Low-Density Polyethylene (LDPE) and Polypropylene (PP)	MTIC, UNBS, UMA, UDB, Private sector
3. Support local automotive assembling and manufacturing	MTIC, MOSTI, UIA, Academia, Private sector
4. Support existing sugar factories to produce industrial sugars	MTIC, UMA, UDB, Private sector
Objective 3: Increase access to regional and international markets	
1. Expand the range of manufacturing standards and enforce applicable regulations	MTIC, MoFA, UNBS, UEPB,
2. Establish a sliding scale export incentive regime	MTIC, MFPED, URA, UMA
3. Establish a sliding scale export financing rate	MTIC, MFPED, URA, UEPB, UMA
4. Establish 4 export logistics centres	MTIC, MFPED, URA, UEPB, UMA, Development Partners,

Intervention	Actors
5. Establish 4 border markets to facilitate trade with regional neighbours (especially at the South Sudan and Congo borders)	MTIC, MoFA, URA, UMA, UEPB, Development Partners
6. Sign bilateral agreements to guarantee market access a. For infrastructure linking to DRC b. For infrastructure linking to South Sudan	MTIC, MoFA, MoJCA, Cabinet, Parliament
7. Strengthen information management and negotiation for greater access to targeted markets	MTIC, MoFA, UEPB,
8. Support the national conformity assessment system to attain international recognition through Accreditation	MTIC, MFPED, UNBS, Development Partners
9. Establish Export Credit Guarantee Schemes for SMEs	MTIC, MoFA, UEPB
Objective 4: Strengthen the legal and institutional framework to support manufacturing	
1. Enact and enforce the local content law	MTIC, MoJCA, Cabinet, Parliament
2. Enforce the laws on counterfeits and poor-quality products	MTIC, MoIA, UNBS, UPF
3. Change the tax regime to attract more investors in manufacturing; downstream parts of the value chains	MTIC, MoJCA, URA, Cabinet, Parliament, UMA
4. Formulate, implement and enforce standards, laws, and regulations to facilitate adoption to green manufacturing	MWE, MTIC, UNBS, UIA

11.3.2 Programme Human Resource Requirements

280 **Successful implementation of this programme will require addressing the following human resource gaps:** Electromechanical Equipment Assemblers; Manufacturing/Production Engineers; Manufacturing Production Technicians; Material Engineers; Machinists; Ophthalmic Laboratory specialists; Plastic Technology specialists; Manufacturing Robotics Technicians and specialists; Automotive Specialty Technicians; Chemical Plant and System Operators; Electrical and Electronic Engineering specialists; Fabric and Apparel Patternmaker specialists; Hydroelectric Plant specialists; Industrial Machinery Mechanics; Precision Instrument and Equipment Repairers; Metallurgy and Materials Science; Mechanical Engineering Technicians; Hydroelectric Plant specialists among others. Table 11.2 shows the total number of required expertise over the next five years by field of study for this program and the status of skills in Short supply and Training is not available in country and Skills in Short supply and Training is in-country. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Table 11.2: Qualifications and Skills Needs for Manufacturing Programme

QUALIFICATIONS AND SKILLS	Status	Estimated 5-Year Gap
Electromechanical Equipment Assemblers		627
Manufacturing / Production Engineers		197
Manufacturing Production Technicians		430
Material Engineers		538
Machinists		179
Ophthalmic Laboratory specialists		448
Plastic Technology specialists		574
Manufacturing Robotics Technicians and specialists		359
Automotive Specialty Technicians		414

Chemical Plant and System Operators		556
Civil Engineering specialists		323
Electrical and Electronic Engineering specialists		538
Fabric and Apparel Patternmaker specialists		430
Hydroelectric Plant specialists		592
Industrial Machinery Mechanics		556
Mechanical Engineering Technicians		287
Metallurgy and Materials Science		215
Precision Instrument and Equipment Repairers		538

Key for the table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 12: INTEGRATED TRANSPORT INFRASTRUCTURE AND SERVICES

12.1 Introduction

281 **Seamless integrated infrastructure is crucial to any economic development.** Infrastructure plays an important role in contributing to a higher rate of economic growth leading to improvement of the country's standard of living. Infrastructure is key to integration in global and domestic trade and market systems. As such, transport infrastructural problems limit a country's ability to engage properly and harness benefits in the globalization process. Uganda's transport infrastructure is an integral part of its regional and international competitiveness. Productivity in virtually every sector of the economy is affected by the quality and performance of the country's transportation, water, power supply and other types of infrastructure. Therefore, access to and efficiency of transport infrastructure is critical to Uganda's competitiveness and ability to harness its regional and globalization potential.

282 **People, goods and services need to be moved from one place to another.** Integrated transport infrastructure and services contribute to the NDPIII goal of increased household incomes and quality of life by linking growth opportunities in agriculture, tourism and minerals. This not only facilitates national and international integration, but also supports job creation, poverty alleviation, and inclusiveness.

283 **The aspiration of Agenda 2030 is to build resilient infrastructure, promote inclusive and sustainable industrialization and foster innovation by 2030 (SDG 9).** Similarly, Agenda 2063 (Goal 10) aspiration is to put in place the necessary infrastructure to support Africa's accelerated integration and growth, technological transformation, trade and development. Relatedly, infrastructure is the first of the five pillars in the EAC Vision 2050 that seeks to ensure access to modern, fast and affordable infrastructure that is essential for economic development and wellbeing of the population. Additionally, the Uganda Vision 2040 aims to have access to world class infrastructure and services, and modern technology to improve productivity and production.

284 **However, transport infrastructure and services are still inadequate and disjointed** due to: (i) transport investment prioritization being biased towards road transport over other modes; (ii) high cost of transport infrastructure and services; (iii) inadequate integrated land use and transport planning; (iv) inadequate transport asset management; (v) weak and disjointed policy, legal, regulatory, and institutional framework for infrastructure and services; and (vi) high vulnerability of the transport sector to the impacts of climate variability and change.

285 **The goal of the programme is, therefore, to develop a seamless, safe, inclusive and sustainable multi-modal transport system.**

286 The key results to be achieved over the next five years are presented in Table 12.1.

Table 12.1: Key Programme Results

Key result area	Indicators	Baseline	2024/25	
1.Reduce average travel time (min per Km)	Average travel time (min/km)	1.1 Within GKMA	4.1	3.5
		1.2 Within other Cities	N/A	2.0
		1.3 National roads	1.1	1.0
		1.4 District Roads	1.0	1.0
		1.5 Inland water transport (MW to PB in Hrs)	18Hrs	12 Hrs
		1.6 Passenger rail services	0.75	0.5
		1.7 Freight rail services Mombasa -K'la (days)	19	10
2.Reduce freight transportation costs (per ton per km):	Freight transportation costs (per ton per km)	2.1 Inland (on Road): tarmac	802	500
		2.2 Inland (on Road): Murrum	1,130	1,000
		2.3 Inland (on Rail):	0.04	0.02
		2.4 Inland (on water):	500	300
		2.5 From coast to Kampala (on Road) - USD	0.77	0.60
		2.6 From coast to Kampala (on Rail) (in USD):	0.05	0.03
		2.7 From coast (MW) to Kampala (PB) on water - USD	0.06	0.04
3.Reduce unit cost of building transport infrastructure, per Km	Unit cost of building transport infrastructure, per Km	3.1 Upgrading roads to paved standard (Bn/per Km)	3.1	3.0
		3.2 Rehabilitation/ reconstruction of paved roads (Bn/per Km)	1.8	1.75
		3.3 Average cost for construction of unpaved/ gravel road (in mn)	40	30
		3.4 Rehabilitation of metre gauge rail infrastructure (Bn/ Km)	5	4.5
		3.5 Establishment of Aids to Navigation	0	5
		3.6 Establishment of search and rescue facilities (USD)	200,000	180,000
4 Increase stock of transport infrastructure	Stock of transport infrastructure	4.1 Kms of paved National Roads	4,971	7,500
		4.2 Kms of paved urban roads	1,248	1,748
		4.3 Permanent way /railway road (Km)	262	462
		4.4 Construction of Roll-on Roll-off vessels (international)	5	7
		4.5 Construction of domestic (Ro'Pax) passenger ferries	10	15
		4.6 Ferry crossings	9	13
5 Increase average infrastructure life span	Average infrastructure life span	5.1 Tarmac roads – years		20 years
		5.2 First class murrum		2 years
6 Reduce fatality and causality per mode of transport	Fatality per 100,000 persons per mode of transport (road, water, rail)	6.1 Road	3,689	3,289
		6.2 Water	160	50

12.2 Situation Analysis

287 **Appropriate inter-modal transport connectivity will be key in harnessing Uganda's advantage of land-linked to tap regional and global markets.** Toward this, first, Uganda has to diversify its connectivity to global markets. Currently, the country mainly relies on the northern corridor as its major trade route. The corridor links the East African Economic centres to the World through Port Mombasa. There is need to reduce over

reliance on the northern corridor by developing other corridors. This will require, development of Bukasa inland port (together with Jinja, Portbell and Bukakata ports as feeder ports); the rehabilitation of the meter gauge railway line to Pakwach, Kampala and the Busoga loop; the development of a road network for bulk transportation of large volumes of cargo from the industrial parks in Kampala to Bukasa; as well as the deployment of the related water transport infrastructure to facilitate connections across Lake Victoria to Kisumu port onward to Mombasa and to Mwanza port onward to Dar-es-salaam. This will increase access to and reduce the travel time to Mombasa and Dar-es-Salaam as well as increase volume of cargo to these two ports. Secondly, Uganda needs to invest in appropriate transport infrastructure connecting to regional neighbours that are also land-linked. In this regard, transport connectivity and corresponding regional agreements to DRC and South Sudan need prioritizing.

- 288 **In addition, appropriate inter-modal transport connectivity will be crucial to inclusively tap the domestic economic opportunities.** The collapse of the meter gauge railway with the interconnecting Busoga line has left much of the Bukedi, Busoga and Teso sub-regions isolated and inaccessible to trade with the neighbouring regions and the rest of the country. The same is true of Karamoja. Consequently, these three sub-regions remain the poorest. To address poverty in these areas and harness their economic potential, the transport network in these regions has to be improved. This will require: i) upgrading transport infrastructure around L. Kyoga to facilitate connections across the lake linking Nakasongola, Lango, Teso and Busoga through tarmacking of roads around the lake and introduction of ferry services on the lake. This will open the remote areas around the lake to tourism and trade; and ii) rehabilitation of the meter-gauge railway for bulk transportation of goods from the heart of the country to Jinja/Bukakata and then onward to Bukasa inland port.
- 289 **Uganda's transport network is unbalanced, dominated by road transport.** In FY2018/19, about 96 percent of freight cargo and passenger traffic was delivered by road. As a result, the country is not able to optimally utilize the different transport modes to efficiently and effectively service the other sectors of the economy.
- 290 **Significant progress has been made in developing the road transport, nonetheless, more attention is required for District, Urban and Community Access (DUCA) roads.** The country's total road network is 159,366 km of this: 79,947 km (50 percent) are Community Access Roads; 38,603 km (24 percent) are District Roads; 20,854 km (13 percent) are National Roads; and 19,959 km (13 percent) are Urban Roads. Uganda's paved roads deficit is large; only 4,971 km (23.8 percent) of the national roads, 1,188km (6 percent) of urban roads and 145km (0.38 percent) of district roads are paved. The paved national roads increased from 19 percent in 2008, to 23.8 percent in 2019 but this is short of NDPII target of 6,000 km by 1,029 km. The National Roads network in fair to good condition is 93 percent for paved roads and 75 percent for unpaved roads against the target of 82 percent and 66 percent, respectively. DUCA roads are important for providing access to social and economic services, however, a big proportion of these roads are in bad condition.

- 291 **Non-Motorised mode of Transport (NMT) requires more attention.** In Uganda, over 80 percent of people use walking and cycling as the most sustainable mode of transport. As such the non-motorized mode of transport should be promoted and given priority over motorized modes in order to discourage use of private cars. However, there is insufficient investment and regulation of NMT thus accounting for high levels of congestion and road accidents.
- 292 **Uganda’s Air transport potential has not been adequately tapped, particularly to unlock the tourism opportunity.** The country has only one operational International Airport, Entebbe which is currently being expanded and upgraded to accommodate demand of increasing passengers and cargo traffic. Additionally, government is constructing a new international airport at Kabaale in Hoima district. In regard to regional and local transport, Government intends to develop five regional (Arua, Gulu, Pakuba, Kidepo and Kasese) aerodromes to promote trade and tourism.
- 293 **The Railway Transport is in dire need of investment to harness its potential.** Since the termination of the failed concession in 2018 modest progress has been registered. In FY2018/19, the Corporation delivered a total of 196,789 tons against an NDPII target of 144,210 tons and 529,596 passengers against the planned 400,000 passengers. A total of 3,031 trains were run during the financial year 2018/2019. Nevertheless, significant challenges need addressing. Due to under investment, railway transport is uncompetitive due to low train speeds (25kph) and unfavourable tax regime that makes fuel costly. This has favoured road transport. Further, limited railways network coverage and ageing infrastructure; of the 1,266 km of metre gauge line railway network only 330 km is operational. The current capacity of the rolling stock is very low due to long periods of deferred maintenance of the assets. Additionally, poor maintenance regime for locomotives, wagons, coaches and handling equipment. The Corporation has 4 mainline locomotives out of which 3 were active during the FY2018/19, with an average availability of about 40 percent. URC currently has 1,317 wagons available on the network, out of which 600 were active as of June 2019.
- 294 **The potential of Uganda’s lakes/rivers to improve connectivity if national road network is great.** For instance, by FY2016/2017, UNRA had 9 operational ferries linking national roads as shown in table 12.2. Therefore, developing maritime potential is key to improving interconnectivity and efficiency of other modes of transport.

Table 12.2: Performance of UNRA ferry services (UNRA 2018/19)

No.	Ferry Crossing	Districts Linked by The Ferry	percent Availability (percent)	Utilization (percent)	Passengers Carried
1	Laropi - Umi	Moyo and Adjumani	100	107	856,875
2	Obongi - Sinyanya	Moyo and Adjumani	100	102	629,409
3	Bisina - Agule	Katakwi-Kumi	100	101	334,578
4	Masindi - Kungu	Kiryandongo and Apac	99	109	214,694
5	Namasale – Zengebe	Amolatar and Nakasongala	99	97	352,970
6	Nakiwogo - Buwaya	Wakiso and Entebbe	98	98	499,926

No.	Ferry Crossing	Districts Linked by The Ferry	percent Availability (percent)	Utilization (percent)	Passengers Carried
7	Mbulamuti Ferry	Kayunga and Kamuli	98	88	792,976
8	Kiyindi - Buvuma	Kiyindi – Buvuma	93	93	194,871
9	Wanseko - Panyimur	Buliisa and Nebbi	86	92	237,073
	Total		97	99	4,113,372

295 **Maritime transport infrastructure and services have remained underdeveloped and are dominated by small motorized and non-motorized boats.** Uganda’s water transport systems have three components namely: wagon ferry services on Lake Victoria; short distance road vehicle ferries acting as ‘road bridges’; and informal sector operations by individual canoes. The principal lake and river transport system includes Lake Victoria, Lake Kyoga, Lake Albert and Lake George, together with River Kagera, the Victoria Nile and the Albert Nile. Currently, both motorized and non-motorized vessels ply the above lakes and rivers. Some water routes are served by wagon ferries while others are served by road bridge vehicle ferries. The wagon ferry routes are Port Bell-Mwanza and Port Bell-Kisumu which also connect to the rail network. There are seven bridge vehicle ferries including three on Lake Victoria, two on Victoria Nile, one on Lake Albert and one on Albert Nile. The wagon ferry routes of Port Bell –Mwanza and Port Bell-Kisumu remain without any national carrier on them. Due to the lack of wagon ferries, poor connecting infrastructure and often a lack of appropriate rolling stock, maritime transport as the traditional transport system has deteriorated, and private sector operations have become increasingly important on Lake Victoria.

296 **Transport safety has remained a challenge.** Although the number of fatalities per 10,000 vehicles has been reducing over the years; in absolute terms, road traffic fatalities rose from 2,845 in 2014/15 to 3,500 fatalities in 2017/18. This translates into approximately 10 people dying daily as a result of road accidents on Uganda’s roads. On water transport, 160 fatalities were registered during the financial year 2018/19. Railway transport also had a number of derailments and capsizements. Inadequate enforcement of road and inland water transport vehicle standards results in the poor state of some of the vehicles and vessels leading to high accidents.

297 **Uganda’s high and rising cost of transport infrastructure investments and services need addressing in order to sustainably acquire an integrated transport infrastructure system.** Over the past 15–20 years, the road sector has experienced significant increases in prices of road construction and maintenance. The average construction cost for upgrading roads to paved standard with bituminous surface treatment during the FY2018/19 was UGX 3.1 billion per kilometre as compared to UGX 2.36 billion per kilometre in the previous year. The average cost of reconstruction/rehabilitation of the paved roads was UGX 1.8 billion per kilometre as compared to UGX 1.96 billion per kilometre for the previous year. These rising and high costs are due to:

- i) **The high costs of acquiring Right of Way (RoW).** The huge costs associated with compensation of Project Affected Persons (PAPs) escalate costs of infrastructure and increase project implementation delays. This problem is further worsened by speculators who acquire and/or develop land along the proposed transport infrastructure corridors in anticipation of high compensation from government. Examples of projects where land acquisition has escalated costs of project implementation include Kampala-Entebbe Expressway (51.4 Km) with land and property compensation valued at UGX 331 billion (or USD 89 million), Kampala Northern Bypass (17.5 Km long) where land and property compensation worth UGX 83 billion (equivalent to USD 22 million) was approved. Government has also lost land along existing transport infrastructure (right of way) to illegal encroachers, mainly due to lack of enforcement of existing laws. Encroachers have made developments in wetlands, forests, along railway lines, air strips and aerodromes that have been non-operational for a long time. Ironically, encroachers expect and receive compensation when government needs to upgrade/expand existing transport infrastructure.
- ii) **Weak local content capacity due to weak local construction industry.** About 80 percent of civil works contracts in Uganda are undertaken by foreign/International road construction companies and a big portion of the road construction requirements are imported. The local construction industry is weak in terms of equipment, technical and financial capacity. Consequently, the country is unable to develop a minimum threshold of competent national expertise for construction, operation and maintenance of national transport infrastructure. Only 28 percent of all road contracts signed in FY2018/19 were allocated to local contractors. Taking all other factors constant, foreign companies should charge higher prices because they require a higher profit margin, cannot do small contracts, and have a higher price for domestic risks.
- iii) **Procurement delays due to the numerous whistle-blowers and administrative reviews have affected ability of the entity procuring contracts on time.** Section 90 and 91 of the PPDA Act, 2003, require that once any complaint is received, the procurement process should be suspended until that complaint is settled. This requirement has led to the delay in procurement of various infrastructure projects.
- 298 **There is need to prioritize transport infrastructure management and maintenance to increase its lifespan and returns on projects.** Uganda's transport network is poorly maintained, with only 28 percent of required road maintenance being implemented in FY2018/19. The funding for road maintenance and rehabilitation is not yet linked to road usage represented by both traffic loading (cargo freight) and traffic volumes (number of vehicles). This inadequate maintenance of existing stock of transport infrastructure reduces returns on investment and their lifespan.
- 299 **An Integrated transport Planning approach will be required to adequately address immediate and emerging transport infrastructure challenges.** Explosive growth in vehicle population coupled with inadequate transport planning has led to traffic congestion along the roads and highways, road crashes, high road maintenance costs,

increase in air pollution, delay in reaching the city centre and delay to access business centres. The motorized vehicle fleet almost doubled in less than 5 years, from 739,036 in 2012 to 1,355,090 in 2018, of which more than 50 percent are in the Greater Kampala Metropolitan Area (GKMA). *Boda-bodas* almost tripled in 8 years, from 354,000 in 2010 to 1.034 million in 2018. Research, development and innovation need to be carried out to provide evidence-based solutions to address the poor forecasting and management of traffic flow, limited capacity of urban transport infrastructure, inefficient public transport, pollution, road crashes and fatalities, indiscipline of road users and weak enforcement of traffic regulations. The 15-year National Transport Master Plan, including the Transport Master Plan for Greater Kampala Metropolitan Area approved by Cabinet in 2008 (NTMP/GKMA 2008-2023) covered all modes of transport except oil and gas pipelines. However, more than 80 percent of the investments and expenses were spent on roads.

300 **Uganda does not have an approved national transport policy.** Consequently, there are existing gaps in planning procedures; policy, objectives, plans, programmes, projects, and evaluation. In addition, the existing legal frameworks have a number of gaps that need to be addressed, as indicated in **Error! Reference source not found.**3. These affect the operations of transport infrastructure and services.

Table 12.3: Summary of legislative gaps

Sub sector	Gaps
Road	<ol style="list-style-type: none"> 1. Classification of roads 2. Road infrastructure for road safety, including provisions for pedestrians and cyclists 3. Storm water drainage, 4. Damage to the road and its furniture, 5. Use of Public-Private-Partnerships in construction, management and maintenance³
Rail	<ol style="list-style-type: none"> 1. Alignment of URC’s current status with the URC Act and PERD Act 2. Independent regulation of safety, plus investigation of accidents. 3. Use of more environmentally friendly operating procedures and efficiencies, including regulations requiring use of greener locomotives.
Inland Water Transport	<ol style="list-style-type: none"> 1. Certification of vessels plus measures to prevent marine pollution 2. Strengthened safety regulations, including, search and rescue 3. Promotion of private sector participation in water transport development
Air Transport	<ol style="list-style-type: none"> 1. Splitting of regulatory and operational functions of CAA 2. Need for strengthened security measures, including provision for an Accident and Investigation Unit 3. Regulations for the pilots and operation of drones
Urban Transport	<ol style="list-style-type: none"> 1. Powers to franchise bus routes

301 **Furthermore, public transport regulation is weak especially in urban areas.** The taxi industry is self-regulated and services are provided by 14-seater minibuses, which are not suited to mass transport. Services are not timetabled or integrated, and vehicles are generally poorly maintained. The problem is further worsened by use of unregulated motorcycles (*boda-bodas*) and tricycles (*tukutuku*). Institutional and regulatory

³ Section 2(1)(a) of the Public Private Partnerships Act 2015 states that the Act applies, inter alia, to the design, construction, maintenance and operation of road infrastructure and services.

mechanisms for improving public transport and the provision of mass transit are lacking. In addition, some institutions have conflicting mandates.

302 **Lack of a transport integrated Management Information System:** The transport infrastructure and services sector lack an integrated MIS. Together with the lack of real-time surveillance mechanisms on the various transport modes, this incapacitates the quick application of solutions to, say, change the signal timings and/or respond to a road/inland water accident, as well as the limited use of results to inform policy decisions.

303 **Over the next five years, Uganda needs to focus on;** (i) investing in a resilient inter-modal transport infrastructure that adequately connects the country to opportunities; (ii) reducing on the high cost of transport infrastructure and services; (iii) undertaking an integrated land use and transport planning; (iv) investing in transport asset management; and (v) addressing the policy, legal, regulatory, and institutional framework for infrastructure and services.

12.3 Programme Objectives

304 In order to address the above constraints, the objectives of this programme are to:

- 1) Optimize transport infrastructure and services investment across all modes;
- 2) Prioritize transport asset management;
- 3) Promote integrated land use and transport planning;
- 4) Reduce the cost of transport infrastructure and services;
- 5) Strengthen, and harmonize policy, legal, regulatory, and institutional framework for infrastructure and services;
- 6) Transport interconnectivity to promote inter and intra-regional trade and reduce poverty.

12.3.1 Programme Interventions

305 In order to achieve the above objectives, NDPIII will prioritize the following interventions highlighted in Table 12.4. Maps 12.3 and 12.4 present a spatial representation of the major transport infrastructure projects arising from the planned interventions.

Table 12.4: Infrastructure Interventions and Respective Actors

Interventions	Actors
Objective 1: Optimize transport infrastructure and services investment across all modes	
1. Implement an integrated multi-modal transportation hub (air, rail, road, water)	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, LGs, UNRA, URC, CAA, URF,
2. Construct, upgrade and climate proof strategic transport infrastructure (tourism, oil, minerals and agriculture)	MoWT, MoFPED, MoLHUD, PPDA, MoLG, LGs, MoJCA, UNRA, URC, CAA, URF,
3. Increase capacity of existing transport infrastructure and services	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF,

Interventions	Actors
4. Implement an inclusive mass rapid transport system (Light Rail Transport (LRT), BRT/Mass Bus Transport (MBT) and cable cars)	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF,
5. Provide Non-Motorized Transport infrastructure within urban areas	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF,
6. Rationalize development partner and government financing conditions	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF,
Objective 2: Prioritize transport asset management	
1. Rehabilitate and maintain transport infrastructure a. URF adequately capitalized to fund maintenance costs	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF,
2. Implement a transport infrastructure planning and PIM system	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF
3. Enforce loading limits	URA, UNRA, UPF, URC, CAA
4. Adopt cost-efficient technologies to reduce maintenance backlog	MoWT, UNRA, URC, CAA,
5. Develop local construction hire pools	MoFPED, & MoWT
6. Scale up transport infrastructure and services information management systems a. Develop an information system on road management b. Scale up the transport sector data management system c. Develop an integrated meter-gauge rail service information system	MoWT, UNRA, URC, CAA, MoICT, NITA
Objective 3: Promote integrated land use and transport planning	
1. Acquire infrastructure/ utility corridors	MoWT, MoFPED, MEMD, MoLHUD, UNOC, NITA, MoLG, MoJCA, UEDCL, UETCL, PAU UNRA, URC, CAA, URF
2. Develop and strengthen transport planning capacity	UNRA, URC, CAA, URF, MoFPED, MoWT, MoLG
3. Develop the National Transport Masterplan aligned to the National Physical Development Plan	MoWT, MLHUD, UNRA, URC, CAA, URF
4. Develop Transit-Oriented developments along transport infrastructure corridors (such as roadside stations)	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF,
Objective 4: Reduce the cost of transport infrastructure and services	
1. Implement cost-efficient technologies for provision of transport infrastructure and services	MoWT, UNRA, URC, CAA,
2. Strengthen local construction capacity (industries, construction companies, access to finance, human resource etc.) a. Develop and implement a strategy for strengthening local construction capacity b. Establish a construction equipment hiring pool	MoWT, UNRA, URC, CAA,
3. Promote Research, Development and Innovation (RDI) including design manuals, standards and specifications	UNRA, URC, CAA, URF, MoFPED, MoWT, MoLHUD, PPDA, MoLG, MoJCA
Objective 5: Strengthen and harmonize policy, legal, regulatory and institutional framework for infrastructure and services	
1. Review, update and develop transport infrastructure and services policies, regulations and standards and laws	MoWT
2. Enforce relevant transport infrastructure and services policy, legal, regulatory and institutional frameworks	MoWT, MoLG, MoLHUD, UPF, UNRA, CAA, URC,
3. Streamline governance and coordination of transport infrastructure and services	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF,
4. Monitor and evaluate transport infrastructure and services policy, legal and regulatory framework	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF,

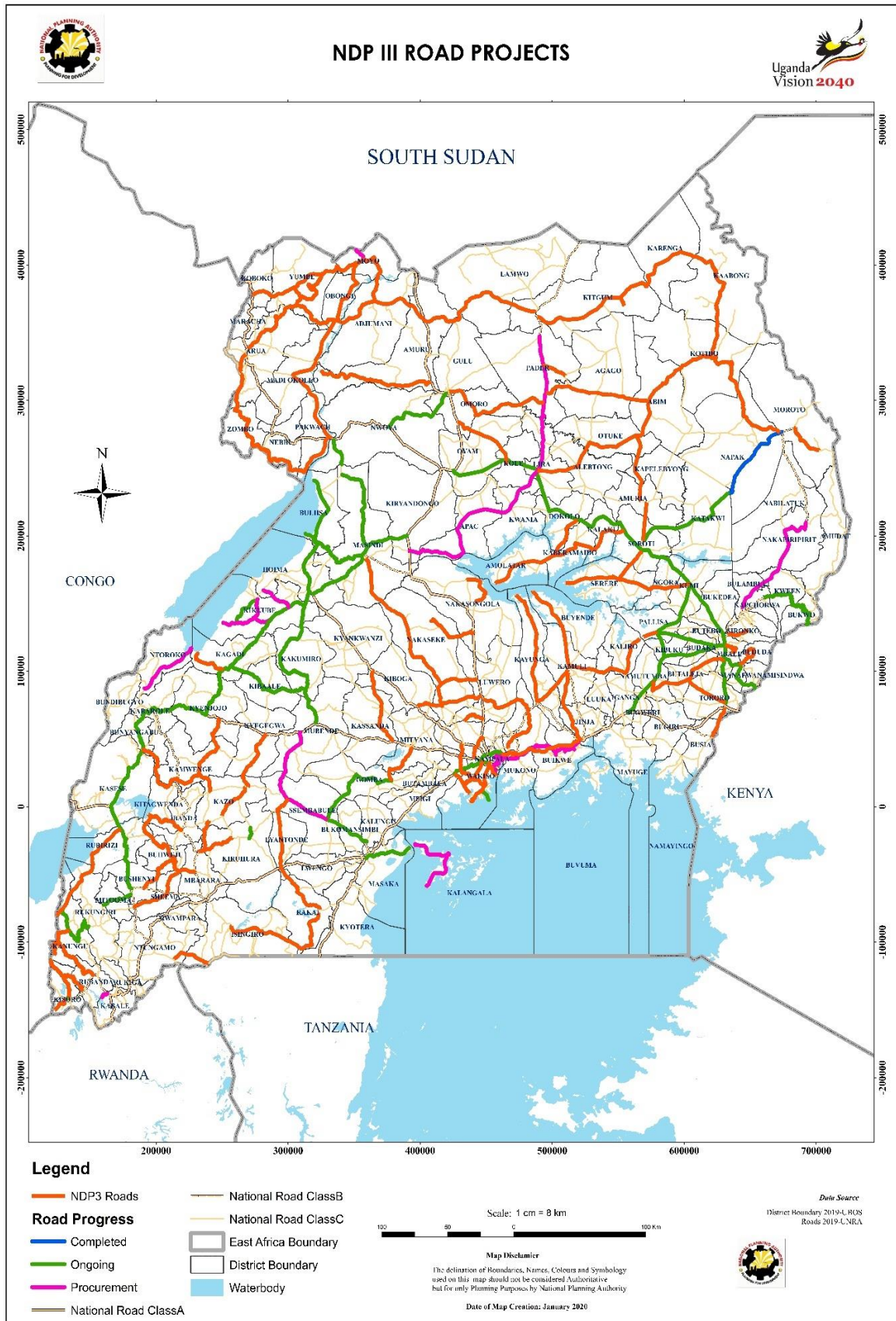
Interventions	Actors
5. Strengthen existing mechanisms to deal with negative social and environmental effects	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF, UAC, MoGLSD, LGs
Objective 6: Increase transport interconnectivity to promote inter and intra-regional trade and reduce poverty	
1. Upgrade transport infrastructure around L. Kyoga, Albert, Victoria and River Nile to facilitate connections	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF,
2. Develop the Tororo Inland Port	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF,
3. Rehabilitate, upgrade and extend the meter-gauge railway (including Jinja/Bukakata to Bukasa inland port)	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF,
4. Upgrade transport infrastructure particularly in the Karamoja area to promote mineral exploitation and industrialization in that area	MoWT, MoFPED, MoLHUD, PPDA, MoLG, MoJCA, UNRA, URC, CAA, URF,
5. Construct and upgrade cross border multi-modal transport infrastructure	MoWT, UNRA, URC

12.3.2 Implementation Reforms

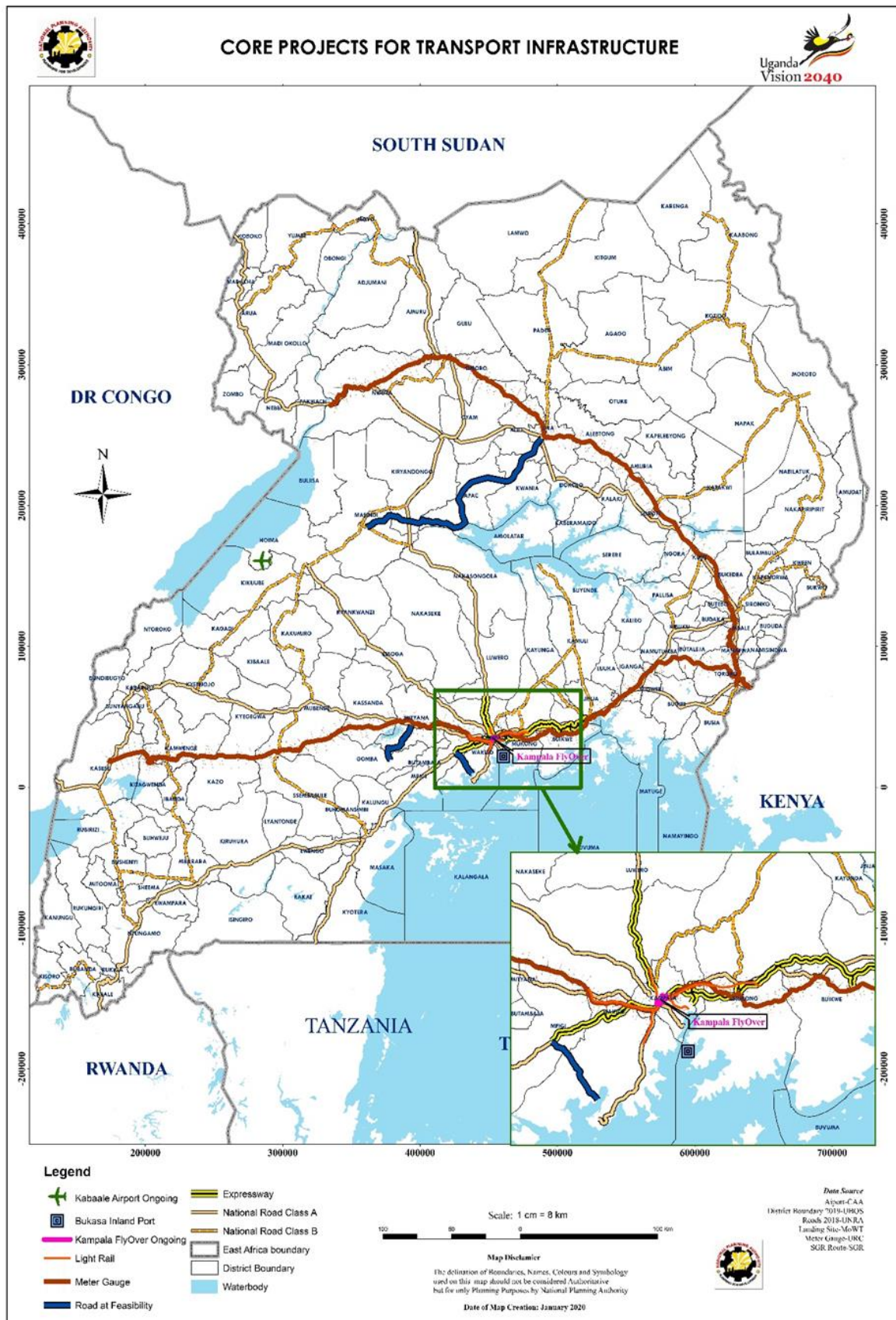
306 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- 1) Develop and implement service and service delivery standards against which performance will be accessed;
- 2) Consolidate all railway projects under the Uganda Railways Corporation that is mandated with implementation of railway construction.

Map 12.1: NDPIII Roads Projects



Map 12.2: Core Transport Infrastructure Projects



12.3.3 Programme Human Resource Requirements

307 **Successful implementation of this programme will require addressing the following human resource gaps:** Air Traffic Safety Electronics Technicians; Transport Planning specialists; Ship’s Engineer; Railway Safety and Control Systems specialists; Signalling Technicians; Flight Instructor; Automotive Electrician; Civil Engineers; Aircraft Pilots and Related Associate Professionals; Civil Engineering Technicians; Mechanical Engineering Technicians; Civil Engineering Labourers; Mechanical Engineering Technicians; Civil Engineering Labourers; Mechanical Engineers; Air Traffic Controllers; Airline management specialists among others. Table 12.6 details the status of the availability of skills in short supply whose training is not available in Uganda and skills in short supply with training available in Uganda. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Table 12.5: Qualifications and Skills Needs for: Integrated Transport Infrastructure and Services Programme

QUALIFICATIONS AND SKILLS	Status	Estimated 5-Year Gap
Air Traffic Safety Electronics Technicians		115
Transport Planning specialists		72
Ship’s Engineer		45
Railway Safety and Control Systems specialists		36
Signaling Technicians		36
Ships’ Engineers		27
Flight Instructor		65
Automotive Electrician		288
Civil Engineers		215
Aircraft Pilots and Related Associate Professionals		172
Civil Engineering Technicians		158
Mechanical Engineering Technicians		143
Civil Engineering Labourers		129
Mechanical Engineers		115
Air Traffic Controllers		62
Airline management specialists		36

Key for the table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 13: SUSTAINABLE ENERGY DEVELOPMENT

13.1 Introduction

- 308 **The availability of sustainable (reliable, affordable and clean) energy services is critical for economic growth, poverty reduction, as well as the social and cultural transformation of society.** The impact of growth on the demand and consumption of energy is usually experienced through expanded industrial and service sectors and increased income levels. Sustainable development and utilization of energy resources is required to allow the current and future generations meet their energy needs.
- 309 **Energy Development is fundamental for exploitation of key growth opportunities.** It facilitates the industrialization agenda through promoting sustainability, reducing the cost of doing business, enabling production, ultimately contributing to increased competitiveness, sustainable economic growth and improved quality of life.
- 310 **The aspiration of Agenda 2030 is to achieve universal access to electricity by 2030 (SDG 7).** This is complemented by Agenda 2063 (Aspiration 1). Furthermore, SDG 9 calls for building resilient infrastructure, promoting inclusive and sustainable industrialization as well as fostering innovation. In particular, the EAC Vision 2050 sets an ambitious target of increasing the energy production from 3,965MW in 2014 to an estimated 70,570MW in 2030. Additionally, the Uganda Vision 2040 aims to have access to clean, affordable and reliable energy to facilitate industrialisation, among others.
- 311 **However, the access to sustainable energy is still low due to:** (i) over reliance on biomass sources in the energy mix; (ii) constrained electricity transmission and distribution infrastructure; (iii) limited access to off-grid solutions; (iv) limited productive use of energy; (v) long lead time of energy projects; (vi) low levels of energy efficiency; and (vii) uncoordinated intra and inter sectoral planning.
- 312 **The goal of the programme is therefore, to increase access and consumption of clean energy.**
- 313 The key results to be achieved over the next five years are:
- (i) Increase primary energy consumption from 15.20 million tonnes of oil equivalent to 21.74 million tonnes in 2025;
 - (ii) Increase proportion of the population with access to electricity from 24 percent in FY2018/19 to 60 percent;
 - (iii) Increase per capita electricity consumption from 100 kWh in FY2018/19 to 578kWh;
 - (iv) Reduce share of biomass energy used for cooking from 88 percent in FY2018/19 to 50 percent;
 - (v) Increase the share of clean energy used for cooking from 15 percent in FY2018/19 to 50 percent;

- (vi) Increase transmission capacity from 2,354km in 2018/19 to 4,354km of high voltage transmission lines; and
- (vii) Increase grid reliability to 90 percent.
- (viii) Increase national LPG uptake from the current 1percent to 8 percent on the energy balance.

13.2 Situation Analysis

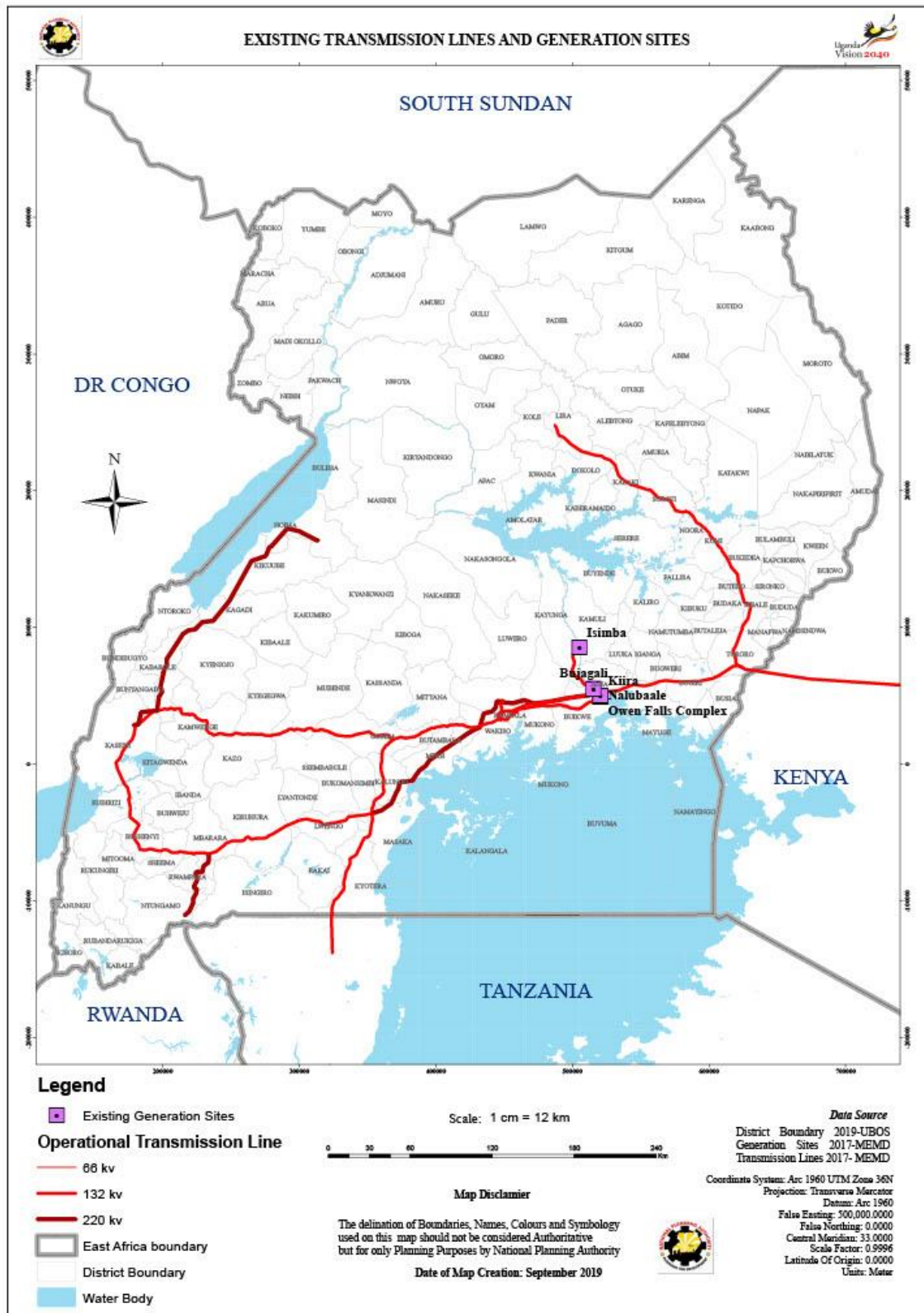
- 314 **Uganda's energy mix is biased towards biomass.** The primary energy consumption increased by 9.8percent from 13.84 million tonnes in 2016 to 15.20 million tonnes of oil equivalent in 2018 (Energy Balance, 2018). The energy consumption mix comprises oil products, bio mass and electricity. Biomass contributes 88percent in form of firewood, charcoal and crop residues. This has adverse socioeconomic implications on health, environment, gender and household productivity. Annually Uganda losses 120,000 hectares of forest cover of which 60percent (72,000 hectares) is due to charcoal and firewood. A Ugandan household emits 30 tonnes of carbon per year compared to 5 tonnes in UK. Biomass is followed by oil products accounting for 11percent and electricity at 2percent. Households (63.5percent) comprise the largest energy consumer group followed by industry (20.1percent), transportation (8.2percent), commercial/public (3.4percent,) and others (4.3percent).
- 315 **Biomass is Uganda's predominant cooking fuel used by the population with 85 percent using firewood and 13 percent using charcoal, mainly in the urban and peri-urban areas.** The total charcoal demand is 2.09 million tonnes as of 2019 generating employment for about 200,000 people in production, transportation and trade. Most of the firewood is obtained by cutting forests which has significantly contributed to the reduction in forest cover. Currently the country suffers a biodegradation loss of USD 2.3 billion, 25 percent of which is wood fuel.
- 316 **The total installed electricity generation capacity now stands at 1,182 MW including grid and off grid supply (FY 2018/19).** This is set to increase to about 1,800 MW in 2020 after Karuma is fully commissioned and other small generation plants come on board in FY2020/21. Most of the electricity is generated from hydro (79.5 percent large and small plants), thermal plants 8.7 percent, bagasse co-generation 8.2 percent, solar PV 3.5 percent with the remaining 1 percent imported from neighbouring countries of Rwanda and Kenya as well as diesel and biomass constituting 0.1 percent. Generation capacity is constrained by the long lead time of energy projects. For instance, it takes on average about 10-years from conceptual design to commissioning of a hydro power project. Additionally, there is inadequate planning for an appropriate optimal energy generation mix to meet the needs of the country.
- 317 **In regard to electricity transmission, the country is constrained by inadequate evacuation of power and limited electricity transmission infrastructure coverage (Map 13.1).** Inability to evacuate power presents financial loss to the Government from deemed energy clauses in Power Purchase Agreements. However, over the past five years, a total of 629 km of high voltage electricity transmission lines has been added to improve

the network bringing the total length to 2,569.8 km. Construction of an additional 518 km of HV transmission lines is ongoing, including; the 400kV Karuma-Kawanda; the 400kV Karuma-Olwiyo; the 132 KV Karuma-Lira and the Lira-Agago-Achwa. However, even with these additions, some parts of the country are yet to be covered including; Karamoja, Muko and West Nile.

- 318 **Electricity distribution is characterized by a dilapidated network, multiple and uncoordinated players and use of distribution network for transmission over long distances.** As a result, electricity distribution accounts for the highest technical and commercial losses on the entire grid. Nonetheless, there has been a significant reduction in losses from 35 percent in 2007 to 16.8 percent in 2019. The distribution network increased from 40,279.0 kms in 2017 to 45,423.1 km in 2018. This was mainly attributed to the grid extensions by the Rural Electrification Agency. To date, all district headquarters have been connected to the grid with the exception of Kaabong, Kotido and Buyende which are under implementation and Buvuma that is at feasibility study stage. 62 percent of sub-counties in the Country are electrified. There are plans underway for the electrification of 545 un- electrified sub county headquarters and townships as well as load growth centres within the sub-counties and town ships.
- 319 **Constraints in transmission and distribution limit the use of existing electricity supply for domestic use to around 600 MW, suppressing up to 450MW of demand (2019) and increasing cost of service by a further USD 0.10/kWh.** The maximum demand including exports has increased from 591.2 MW in 2017 to 656.2MW in February 2019.
- 320 **At 100 kWh per capita, Uganda currently has one of the lowest rates of electricity consumptions per capita in the world.** Access to electricity was at 28 percent in 2019 compared to the Sub-Saharan Africa average of 42 percent⁴. By the end of 2018, there were 1,352,735 consumers connected to the distribution network signifying a 15 percent (174,923) increment from 2017. The majority of the consumers on the network are classified as domestic (92 percent), whereas the other consumer categories, including commercial, industrial and street lighting combined constituting about 8 percent. On the contrary, industry consumes about 67 percent of the total electricity production, while domestic and commercial categories consume about 21 and 12 percent, respectively. To optimise electricity consumption, demand side management programmes have been implemented to reduce the energy bills for various energy consumers. These include investments and awareness creation in energy efficient technologies, energy auditing and standards. Additional measures are needed to increase industrial energy consumption.

4 World energy outlook 2018

Map 13.1: Existing Electricity transmission network



321 Over the next five years, Uganda needs to focus on: i) increasing access to sustainable energy and transitioning from biomass to more efficient energy sources, ii) upgrading and expansion of the transmission and distribution networks for improved reliability, iii)

integrated planning for a diversified energy generation mix, including renewable and alternative energy sources (hydro, solar PV, wind, geothermal and nuclear) iv) increasing industrial output and energy consumption for sustained economic development; v) improving energy efficiency on the supply and demand side; and, vi) building technical capacity and strengthening intra and inter-sectoral and institutional coordination.

13.3 Programme Objectives

322 In order to address the above constraints, the objectives of this programme are to:

- 1) Increase access and utilization of electricity;
- 2) Increase generation capacity of electricity;
- 3) Increase adoption and use of clean energy; and
- 4) Promote utilization of energy efficient practices and technologies.

13.3.1 Interventions

323 In order to achieve the above objectives and programme results, NDPIII will prioritize the following interventions in Table 13.1 with the attendant projects spatially represented in Map 13.2.

Table 13. 1: Energy Interventions and the Respective Actors

Interventions	Actors
Objective 1: Increase access and utilization of electricity	
1. Rehabilitate the existing transmission network;	MEMD, UETCL, LGs
2. Expand the transmission network to key growth economic zones (industrial and science parks, mining areas and free zones, etc.)	MEMD, UETCL, MOLHUD, UIA, UFZA, UMA, ERA, MOFPED, DPs
3. Construct transmission lines to the DRC Congo, Northern Tanzania and Southern Sudan	MEMD, UETCL, MoFPED, MoFA
4. Expand and rehabilitate the distribution network including rural and hard-to-reach areas (grid expansion and densification, last mile connections, evacuation of small generation plants, quality of supply projects)	UEDCL, UMEME, MEMD, ERA, REA, MOLHUD, LGs, DPs, MPFPED
5. Develop renewable off-grid energy solutions (Construct 10,000 km of medium voltage networks and 15,000 km of low voltage network).	ERA, MEMD, LGs, DPs, UEDCL, MOFPED
6. Establish mechanisms to reduce the end-user tariffs.	ERA, MOFED,
7. Develop ICT solutions to enable efficient and effective cascade Management of the dams along the Nile	MoICT, MoSTI, REA, MEMD
8. Develop and enforce standards on quality of service in the energy industry	UNBS UNBS, MEMD, ERA, UEGCL, UEDCL, UETCL, REA, PSFU
9. Review the existing Acts (Electricity Act, 1999 and Atomic Energy Act, 2008) and develop legislation for geothermal to promote exploration, development and utilization of Uganda's geothermal resources for social and economic transformation and energy efficiency.	ERA, MEMD, UEGCL, UETCL, UEDCL, REA
Objective 2: Increase electricity generation capacity	
1. Develop medium and small power plants (Muzizi HPP, Nyagak, biogas cogeneration).	UEGCL, ERA, MEMD, MOLHUD, MOFPED, DPs, MWE, NEMA
2. Undertake preliminary development of large generation plants (construction for Ayago 840 MW, feasibility for Kiba 330 MW and Oriang 392 MW)	UEGCL, ERA, MEMD, MOFPED, MWE, UWA, NEMA
3. Seek approvals for construction of a nuclear power generation plant	MEMD
Objective 3: Increase adoption and use of clean energy	

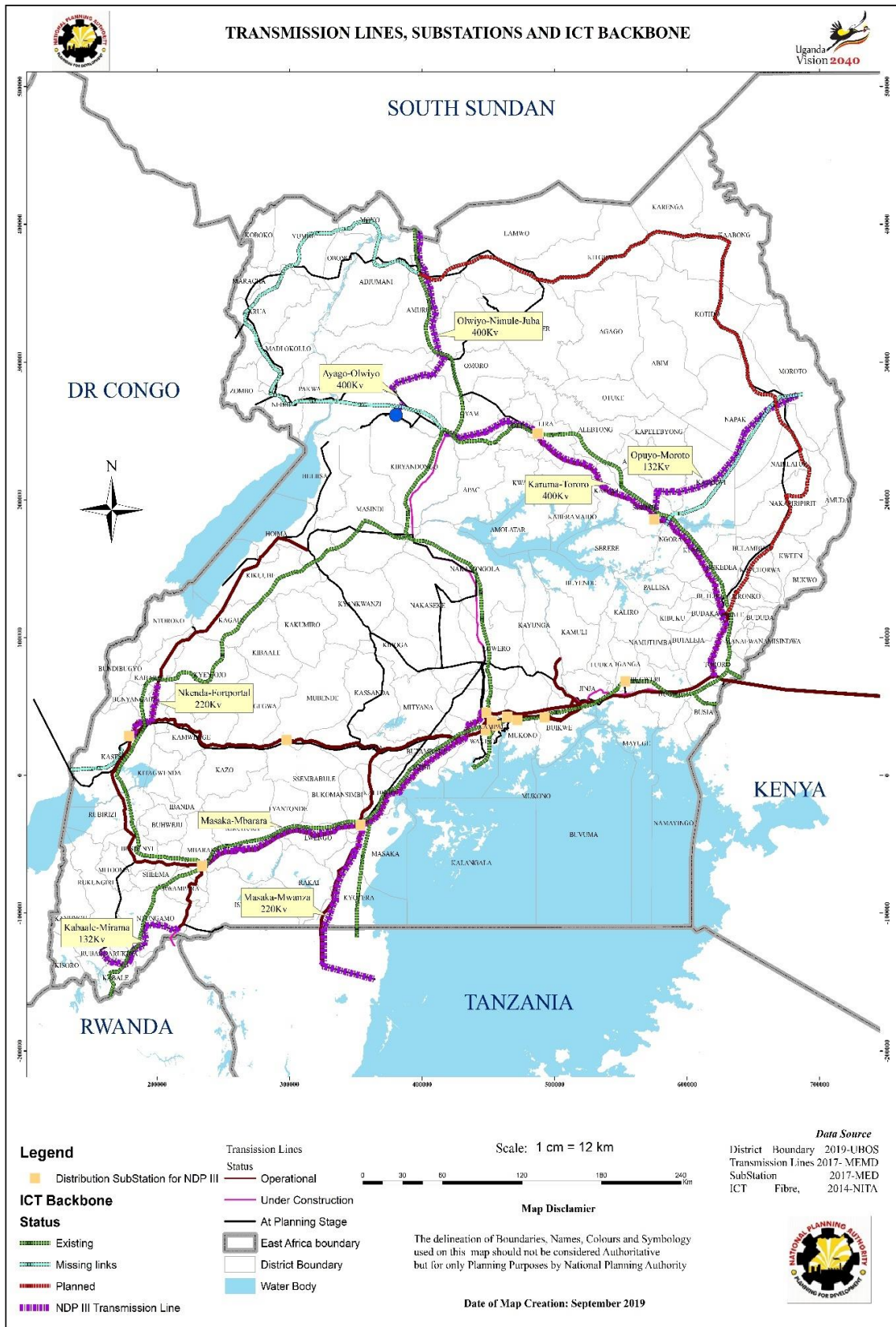
Interventions	Actors
1. Construct 200 off-grid min-grids based on renewable energies	ERA, MEMD, LGs, DPs, UEDCL, MOFPED
2. Promote use of new renewable energy solutions (solar water heating, solar drying, solar cookers, wind water pumping solutions, solar water pumping solutions)	MEMD, ERA, CSOS, LGs, MOFPED, MoH, MAAIF, MoES
3. Adopt the use of electric transport solutions e.g. solar powered motor cycles, bicycles and tricycles	MEMD, CSOs, MoWT, MoH
4. Develop a framework for net metering	ERA, MEMD, PSFU, UETCL, UEDCL
5. Build local technical capacity in renewable energy solutions	MEMD
Objective 4: Promote utilization of energy efficient practices and technologies	
1. Promote uptake of alternative and efficient cooking technologies including rural areas (electric cooking, domestic and institutional biogas and LPG);	MEMD, ERA, CSOS, LGs, MOFPED, MoH, MAAIF, MoES, UECCC
2. Invest in LPG infrastructure	MEMD, UNOC
3. Promote the use of energy efficient equipment for both industrial and residential consumers;	MEMD, ERA, LGS, CSOs, DPs
4. Introduce Minimum Performance Standards for selected electrical appliances.	UNBS, MEMD, ERA, UEGCL, UEDCL, UETCL, REA, PSFU

13.3.2 Implementation Reforms

324 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- 1) Government should consider restructuring the sector to reduce the multiplicity of players to lower costs, increase efficiency and improve coordination;

Map 13.2: Spatial Representation of Core Energy Projects



13.3.3 Programme Human Resource Requirements

325 **Successful implementation of this programme will require addressing the following human resource gaps:** Nuclear Physicists; Engineering Thermodynamics specialists; Environmental Geologists; Petroleum Engineering specialists; Renewable Energy Systems specialists; Energy Systems and Climate Change specialists; Power System Dynamics and Control specialists; Petroleum and Natural Gas Refining Plant Operators; Geoscientists; Energy Geoscientists; Geologists and Geophysicists; Petroleum Geologists; Energy Geoscientists; Electrical engineers; Electrical and Electronic Equipment Assemblers; Power Electronics and Drives specialists; Power line installation and maintenance specialists; Chemical and Physical Science Technicians among others. Table 13.2 details the status of the availability of skills in short supply whose training is not available in Uganda and skills in short supply with training available in Uganda. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Table 13. 2: Qualifications and Skills Needs for: Energy Development Programme

QUALIFICATIONS AND SKILLS	Status	Estimated 5-Year Gap
Nuclear Physicists		478
Engineering Thermodynamics specialists		430
Environmental Geologists		430
Petroleum Engineering specialists		430
Renewable Energy Systems specialists		430
Energy Systems and Climate Change specialists		382
Power System Dynamics and Control specialists		335
Petroleum and Natural Gas Refining Plant Operators		287
Geoscientists		191
Petroleum Geologists		191
Energy Geoscientists		143
Geologists and Geophysicists		96
Electrical engineers		956
Electrical and Electronic Equipment Assemblers		526
Power Electronics and Drives specialists		335
Power line installation and maintenance specialists		287
Chemical and Physical Science Technicians		191

Key for the table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 14: DIGITAL TRANSFORMATION

14.1 Introduction

- 326 **ICT is a fulcrum of development.** It is an accelerator, amplifier, and augments of change. It has a huge potential to improve national productivity by making Government and business enterprises more efficient, effective and globally competitive. It is therefore a crucial driver of social and economic development. However, the ICT landscape is itself changing and government must take deliberate steps to keep this pace through the development and adoption of new strategies that can be leveraged to realize the country's digital future.
- 327 **The aspiration of Agenda 2030 under SDG 9 is to significantly increase access to information and communications technology and provide universal and affordable access to the internet.** In addition, SDG 17 seeks to enhance the usage of enabling technology, specifically information and communications technology. Similarly, Agenda 2063, (Goal 10) aspiration is to double ICT penetration and contribution to GDP. Further, the aspiration of EAC Vision 2050 is to build EAC's ICT capacities to encourage innovation and increase competitiveness. The Uganda Vision 2040 identifies ICT among the key fundamentals as well as an opportunity to spur Uganda's transformation into a modern and prosperous country.
- 328 **Despite the potential that ICT has, utilization of its services across the country is still limited** due to: (i) limited network coverage; (ii) poor quality services (iii) high cost of end user devices and services; (iv) inadequate ICT knowledge and skills; and (v) limited innovation capacity.
- 329 **The goal of the programme is therefore, to increase ICT penetration and use of ICT services for social and economic development.**
- 330 The key results to be achieved over the next five years are:
- (i) Increase ICT penetration (Internet penetration from 25 percent to 50 percent, Digital Terrestrial Television signal coverage from 56 percent to 95 percent, 70 percent NBI connectivity in Government MDAs/DHq; 90 percent national broadband coverage with minimum speed of 8 Mbps
 - (ii) Reduce the cost of ICT devices and services (unit cost of 1Mbps /month of internet on the retail market from USD 237 to USD 70, unit cost of low entry smart phones from UGX 100,000 to UGX 60,000 and cost of a computer from UGX 1,600,000 to UGX 800,000);
 - (iii) Create 30,000 direct jobs annually within the ICT sector;
 - (iv) Increase local ICT innovation products developed and commercialized from 72 to 282;
 - (v) Provide 80 percent of government services online.

14.2 Situation Analysis

- 331 **Over the NDPII period, the information and communications services continued to grow at an average growth rate of 14.8 percent with the main drivers being the**

telecommunications followed by the broadcasting activities. Contribution from other activities such as computer programming as well as the ICT trade and manufacturing industries remain low. The sector contribution to GDP averaged at 3.1 percent and significantly contributed to national revenue. The growth is attributed to considerable investments made by both government and private players in expansion of infrastructure coverage, development of e-services among others. This consequently resulted in an upward trend in the usage of and access to ICTs.

- 332 **Total telephone subscriptions increased from 20.5 million in 2015 to 23.2 million in 2017 resulting in a tele density of 66.9 percent and** the number of internet users also increased from 6.2 million users in 2015 to 9.8 million users in 2017. This translated into an internet penetration rate of 25 percent. However, broadband access in Uganda is still largely mobile and in 2017, of the total number of users only 10,273 were fixed broadband which resulted in a 0.1 percent fixed broadband penetration rate. The low fixed broadband access implies that there is little progress in promoting broadband access to anchor institutions like schools, libraries, health centres, and Local Government offices and that a critical mass of institutions and businesses are not using broadband services to be competitive.
- 333 **To improve service delivery and increase uptake of e-services, Government developed common core infrastructure such the National Data Centre,** rolled out a series of horizontal shared services that cut across different public sector organization and several electronic governments (e-Government) systems across various MDAs/LGs. However, there is still duplication of IT applications and services within Government. Generally, Uganda continues to lag behind comparable countries in Africa in the global e-Participation Index (assesses citizens' use of the available online services and infrastructure), at position 91 of 193 countries. There was also a drop in the Networked Readiness Index (NRI) from 110 in 2013 to 121 out of 139 countries in 2016. Uganda dropped from rank/IDI value 149/2.14 in 2015 to rank/IDI value 158/1.90 in 2016 (ICT Development Index, year). However, in 2017, it improved by six places to rank 152 out of 176 countries with an IDI value of 2.19. The improvement in the IDI index is attributed to the major infrastructural developments in mobile network coverage and optic fibre network however, the utilization of ICT in the country is still low and the benefits from ICT use have not been fully harnessed. While development in ICT infrastructure remains essential, the Plan will focus on increasing the use of ICTs for acceleration of the entire economy and the programme will support the digital transformation and the move towards digital (smart) health, digital (smart) agriculture, digital (smart) manufacturing, digital (smart) cities among others.
- 334 **Over the years, cybercrime has experienced tremendous increase in level of sophistication.** As a result, the risk exposure has broadened involving malicious actors seeking to gain financially through illicit cyber means, unlawfully obtain sensitive information, cause damage to organizational reputation, effect disruption of normal service provision, influence erosion of trust in use of ICT enabled services, effect severe damage to digital infrastructure and property, execute cyber terrorism attacking sovereign

Governments and their citizens. The country has, however, made significant strides in national cyber security enhancement which include: development and implementation of the National Information Security Framework (NISF); establishment of the Uganda National Computer Emergency Response Team and Coordination Centre; and development of twelve information security standards, among others. This resulted in an improvement in Global Cybersecurity Index score from 0.536 in 2017 to 0.621 in 2018 though there was a drop in the position from 50th in 2017 to 65th out of 175 in 2018. Uganda still needs to enhance protection of essential services, protection of personal data and cyber crisis management.

- 335 **Efforts were made to incubate the youth to develop local products that can be consumed locally and even exported.** Toward this, a Government supported hub was constructed at UICT Nakawa. There are about twenty privately managed ICT hubs such as Hive, Innovation Village, and Outbox located in and around Kampala and no hubs in the other regions of the country. The ecosystem such as the information technology parks that would attract anchor companies to the country have not been established and the interaction between the triple-helix (academia, government, and ICT industry) has remained relatively weak.
- 336 **The ICT revolution and generally the increasing uptake of digital communications channels had a considerable impact on postal sector.** It witnessed an 80 percent drop in the domestic ordinary letter posted from 864,281 in 2015 to 168,386 in 2017. However, there was an increase in domestic Expedited Mail Service. Postal subsector will need to embrace the digital transformation and diversification of postal services. It remains very relevant in promoting e-commerce in cases where the physical delivery of items is required and in extending digital services to the rural areas and bridging the digital divide through the transformation of all postal centres into e-service access centres.
- 337 **The internet is a great enabler for sustainable development and the benefits can be effectively accrued if three constraints; cost of access, penetration and reliability are properly managed.** The total optical fibre network both Government and private owned spans around 12,000 km covering 49 percent of the districts and 24 percent of the sub counties with presence at all the border points. However, there is duplication of the fibre routes by both the public and private sector operators thus the effective national coverage is less than 4,000 km and the fibre network route is limited to the major urban centres, with most of the rural areas currently underserved. Uganda's broadband infrastructure also has a significant quality of service challenge.
- 338 **The cost of internet access remains high compared internationally at an average of USD 84 per Mbps.** Nonetheless, the cost of internet bandwidth has been progressively falling. The price of internet for MDAs and LGs has significantly dropped, from an average cost of 1 Mbps/month of USD 300 in 2015 to USD 70 in 2018. The commercial ISPs have accordingly slashed their prices for 1 Mbps/month from an average of USD 515 in 2015, down to USD 237 in 2018. High price of data is one of the main reasons why many people are not using the internet and associated services. It remains a major stumbling block to meaningful deployment of ICT in socio-economic development.

Generally, the high cost of communication negatively affects the competitiveness of Uganda and is detrimental to the growth of the local ICT sector.

339 **Over the next five years, Uganda will focus on promoting the use of ICT in the entire economy and society through:** (i) deployment of secure, integrated and cross sector infrastructure; (ii) developing and promoting usage of quality communication and e-services, (iii) digital inclusion and citizen participation; (iv) ensuring standardization and interoperability of systems; (v) enhancement of national cyber security (vi) promoting innovation and commercialisation of ICT products; (vii) enhancing digital literacy and developing skills; (viii) supporting development and uptake of emerging technologies such as Fourth Industrial Revolution Technologies; and (ix) process re-engineering and automation for end-to-end government business and service delivery.

14.3 Programme Objectives

340 In order to address the above constraints, the objectives of this programme are to:

- 1) Increase the national ICT infrastructure coverage;
- 2) Enhance usage of ICT in national development and service delivery;
- 3) Promote ICT research, innovation and commercialisation of indigenous knowledge products;
- 4) Increase the ICT human resource capital; and
- 5) Strengthen the policy, legal and regulatory framework.

14.3.1 Interventions

341 In order to achieve the above objectives and intended results, NDPIII will prioritize the following interventions highlighted in Table 14.1.

Table 14. 1: Digital Transformation Interventions and Respective Actors

Interventions	Actors
Objective 1: Increase the national ICT infrastructure coverage	
1. Extend broadband ICT infrastructure coverage countrywide in partnership with the private sector and all Government entities and implement last mile connectivity to key areas (Districts, sub-counties, schools, hospitals, post offices, tourism sites, police, LGs etc.)	MoICT&NG, NITAU, UCC, POSTA, UTL, MEMD, UETCL, UEDCL, UBC/SIGNET, Other Utility service providers (MoWE, MoWT), Communication service providers
a. Leverage existing infrastructure by government and private sector players	
2. Expand the Digital Terrestrial Television and Radio Broadcasting network	MoICT&NG, NITAU, UCC, UBC/SIGNET, Broadcast service providers
3. Establish and enhance national common core infrastructure (data centres, high power computing centres, specialized labs)	NITA, MoICT & NG, UCC, Private Sector players
Objective 2: Enhance usage of ICT in national development and service delivery	
1. Mainstream ICT in all sectors of the economy and digitize service delivery	ALL MDAs

Interventions	Actors
2. Strengthen Cyber Security in the country	MoICT&NG, NITAU, UCC, Private Sector players, Security agencies
3. Develop and implement the Data Protection and Privacy Programme	MoICT&NG, NITAU, UCC, Private Sector
4. Leverage the existing Government infrastructure to deliver public and private services	POSTA, MoICT & NG, NITAU, MoPS
5. Digitize, archive and commercialize Local Contents and data	ALL MDAs, Private Sector
6. Implement the national addressing system	POSTA, MoICT & NG, NITAU, MOLG, LGs, KCCA
Objective 3: Promote ICT research, innovation and commercialisation of indigenous knowledge products	
1. Develop and implement ICT Research and Innovation ecosystem	MoICT & NG, UICT, MSTI, UCC, NITAU, ACADEMIA, PRIVATE SECTOR
2. Develop Innovation and incubation Centres	MoICT & NG, UICT, MSTI, PRIVATE SECTOR, CIVIL SOCIETY, ACADEMIA
3. Support local innovation and promote export of knowledge products	MoICT&NG, NITAU, UCC, PRIVATE SECTOR, ACADEMIA
4. Promote local manufacturing and assembly of ICT products	MoICT & NG, UCC, NITA, MSTI, PRIVATE SECTOR
5. Undertake innovative management of e-waste	MoICT&NG, NITAU, UCC, PRIVATE SECTOR, ACADEMIA, NEMA, MWE, LGs
Objective 4: Increase the ICT human resource capital	
1. Develop a well-grounded ICT professional workforce	MoICT & NG, UICT, MoES, NCDC, NCHE, ACADEMIA
2. Develop an ICT professional's quality assurance framework	MoICT & NG, UICT, NITA, MoES, NCDC, NCHE
3. Provide digital literacy training	MoICT & NG, UICT, UCC, NITA, NCHE ACADEMIA
4. Develop ICT centres of excellence and vocational institutions	MoICT & NG, UICT, UCC, MoES, NCHE
5. Review and implement ICT training curriculum at all levels of Education system in line with the emerging technologies	MoICT & NG, UICT, UCC, NITA, MoES, NCDC, NCHE, ACADEMIA
6. Implement targeted capacity building for teachers to incorporate ICT in Pedagogy	MoICT & NG, UICT, MoES, NITAU, NCHE
Objective 5: Strengthen the policy, legal and regulatory framework	
1. Regulate, coordinate and harmonize ICT infrastructure planning, sharing and deployment within the public and private sector	MoICT & NG, UCC, NITAU
2. Review and develop appropriate policies, strategies, standards and regulations that respond to industry needs	MoICT & NG, UCC, NITAU

14.3.2 Implementation Reforms

342 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- 1) Government should take lead in the coordination of ICT infrastructure development and deployment so as to cure the silo-based approach to planning and development of infrastructure.
- 2) Government should digitalise and roll out e-services to all sectors, MDAs and Local Governments to be able to harness the potential of ICT. All sectors, MDAs and LGs will adopt new ways of delivering services, re-engineer their business processes ensuring that they are simplified, streamlined and optimized and develop e-solutions such as e-health, e-education, e-extension services among others
- 3) There is need to rationalize agencies under the ICT sector to remove duplications and overlaps of mandates.

14.3.3 Programme Human Resource Requirements

343 **Successful implementation of this programme will require addressing the following human resource gaps:** DevOps specialists, Graphic Designing specialists, Software Engineering specialists, Software Developers, Software Quality Testing (SQT) Automation specialists, Web Programming specialists, System auditors, Information Technology managers, Enterprise architecture specialists, among others. Table 14.2 details the status of the availability of skills in short supply whose training is not available in Uganda and skills in short supply with training available in Uganda. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Table 14.2: Qualifications and Skills Needs for ICT and Digital Technology Programme

Qualifications and Skills	Status	Estimated 5-Year Gap
Applications developers		920
Business intelligence (BI) analysts		416
Computer and Information Systems Managers		489
Computer Science Programmers		556
Computer Systems Analysts		456
Computer vision engineers		575
Data Communication and Software Engineering specialists		380
DevOps specialists		1,241
Graphic Designing specialists		1,093
Information Science specialists		402
Machine learning and Artificial Intelligence (AI) specialists		397
Machine learning Engineers		460
Multimedia Artists and Animation specialists		277
Software Engineering specialists		1,936
Software Developers		2,928
Software Quality Testing (SQT) Automation specialists		3,113
Web Programming specialists		2,056
System auditors		2,342

Qualifications and Skills	Status	Estimated 5-Year Gap
Information Technology managers		1,948
Enterprise architecture specialists		1,739

Key for the table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 15: SUSTAINABLE URBANIZATION AND HOUSING

15.1 Introduction

- 344 **Urbanization offers considerable opportunities for accelerating socio-economic transformation.** Depending on the form that urbanization takes, the concentration of economic actors in space enables substantial productive advantages that can contribute to growth and development. Planned and efficient urbanization will enhance rather than restrict inclusive structural transformation. Because the growing middle-class consumption is largely urban based, urbanization also influences industrial development. As income grows, discretionary spending increases and consumption patterns change, generating demand for manufactured goods and urban construction and thus opportunities for industry.
- 345 **In regard to this plan, urbanisation and housing will contribute to the improvement of incomes and quality of the population by contributing to increasing productivity, inclusiveness and well-being of the population.** This will be achieved through the provision of decent and affordable housing, employment opportunities as well as transformation of the informal sector.
- 346 **The global Agenda 2030 for Sustainable Development (SDG11), as well as the African Agenda 2063 advocate for a well-planned and managed urbanization as a force for sustainable development.** The Uganda Vision 2040 also seeks to invest in better urban systems to enhance productivity, liveability, and sustainability.
- 347 **However, Uganda’s current urban growth and development is unsustainable** due to: jobless urban growth; inadequacies in physical planning and plan implementation leading to a sprawl of unplanned settlements including in risk prone areas; a deficiency in quantity and/or quality of social services, public infrastructure and housing; a skewed national urban system; and vulnerability due to climate change.
- 348 **The goal of this programme is therefore, to attain inclusive, productive and liveable urban areas for socio-economic development.**
- 349 The key results to be achieved over the next five years are:
- (i) Decrease the urban unemployment rate from 14.4 percent to 9.4 percent;
 - (ii) Reduce the acute housing deficit of 2.2 million by 20 percent;
 - (iii) Decrease the percentage of urban dwellers living in slums and informal settlements from 60 percent to 40 percent;
 - (iv) Decrease the average travel time per km in GKMA from 4.1 min/km to 3.5 min/km;
 - (v) Increase the proportion of tarmacked roads in the total urban road network from 1,229.7 km (6.1 percent) to 2,459.4 km (12.2 percent);
 - (vi) Improve the efficiency of solid waste collection from 30 percent to 50 percent.

15.2 Situation Analysis

- 350 **Uganda is urbanizing rapidly, albeit from a low base (at 18 percent).** At 5.2 percent urban growth rate per annum, 26.5 percent of Uganda's population will be urban by 2030. During the 10-year (2020-2030) plan period alone, Uganda's urban population is projected to grow by 69 percent, adding 8.1 million people to the country's cities. Uganda's rapid urbanisation can foster the transition to a middle-income country, if it is planned well. An estimated 70 percent of GDP is generated in Uganda's urban areas, where only 24.4 percent of the population lives. If Uganda's growing cities and the national urban system are to play a central role in economic transformation, the binding constraints as well as opportunities highlighted below should be addressed to increase productivity and create jobs in the urban areas.
- 351 **Uganda's high urbanization rate has not been matched by the capacity of local authorities to plan and manage urban growth.** Many urban areas in Uganda have expanded beyond their original spatial plans with many urban areas surrounded by vast sprawling unplanned settlements and have increasingly encroached on the wetlands and drainage corridors. 60 percent of the urban population live in informal settlements (slums), which are characterised by social conflicts and crime. The urban sprawl negatively impacts productivity and efficiency of firms, costs incurred by households, service delivery, and the degradation of greenspaces as well as ecosystem services. The encroachment on and destruction of wetlands and natural drainage features which are meant to consolidate runoff water and then release it gradually is the main reason for persistent flooding in urban areas.
- 352 **The inadequacies in physical planning is worsened by the complex land tenure system prescribed by the Constitution, which vested land ownership to residents, with urban authorities poorly managing statutory leases.** The failure to enforce the Physical Planning Act (2010), the National Physical Planning Standards and Guidelines (2011) and the National Land Policy (2013), has resulted in land fragmentation through unregulated land subdivision and transactions. Land transactions, land and property transfer and registry are key challenges for doing business by the private sector. Only 21 percent of the country's land is titled impacting investments, land transactions and supply of land for development.
- 353 **Uganda's urban areas, especially the Greater Kampala Metropolitan Area (GKMA), are characterised by overcrowding, poor infrastructure and inadequate social services such as water, sewage, solid waste collection.** The absence of an efficient public transport system and adequate road connectivity results in traffic congestion, which curtails mobility and inhibits economic agglomeration. In the GKMA alone, 2.2 million persons use the inadequate and dilapidated infrastructure every day, which leads to the severe traffic congestion. Furthermore, in relative terms, Uganda's urban population has a lower level of access to electricity (57 percent), and basic sanitation (28 percent) than averages for low and middle-income countries. Uganda also faces an acute deficit of affordable and quality housing totalling an estimated 2.2 million housing units, out of which 210,000 units are needed in the urban areas. The backlog is expected to increase to

8 million housing units by 2030 if not addressed. The annual needs for new decent housing for the entire country is estimated at 200,000 units per annum yet only 60,000 units are constructed annually. The provision of houses has largely been left to an ill-equipped private sector.

- 354 **The current urbanization is characterized by minimal industrialization.** This has resulted in rapid urbanization without the required jobs in skill-intensive and higher-productivity sectors and, ultimately, extensive informality, poverty and inequality. Most non-farm employment is in the informal sector (91 percent), with young people occupying 94.7 percent of those jobs. In Kampala, informal firms account for 57 percent of employment. Apart from the slow pace of industrialisation, most youths lack certified skills that would turn them into job creators and not job seekers. However, the increase in the working age population provides Uganda with an immense window of opportunity to translate its high population growth rates into a demographic dividend. The country's ability to harness this demographic dividend and turn it into inclusive growth and productive jobs is premised on its capacity to harness rapid urbanisation.
- 355 **Uganda's national spatial system is dominated by the Greater Kampala Metropolitan Area (GKMA),** which comprises 10 percent of the national population, 40 percent of the urban population, 46 percent of formal sector workers and 70 percent of manufacturing firms with five or more employees. The GKMA is by far the largest of Uganda's urban areas and was approaching 3.5 million in 2017, with no other urban area standing at more than 200,000 at the time of the 2014 census. In order to maintain and promote the vital economic contribution and competitiveness of urban areas, it is critical to adopt an integrated approach towards the envisioned sustainable urbanization and housing programme.
- 356 **Over the next five years, focus on harnessing the urbanization potential will be on:** (i) fast tracking sustainable urbanization; (ii) building capacities of urban centres to manage the rapid urbanization; (iii) building the requisite infrastructure and housing for urbanization; (iv) fast-tracking industrialization for urban centres; (v) planning and diversifying the country's urban centres; and (vi) greening Uganda's urbanization process.

15.3 Programme Objectives

- 357 In order to address the above constraints, the objectives of this programme are to:
- 1) Increase economic opportunities in cities and urban areas;
 - 2) Promote urban housing market and provide decent housing for all;
 - 3) Promote green and inclusive cities and urban areas;
 - 4) Enable balanced, efficient and productive national urban systems;
 - 5) Strengthen urban policies, planning and finance.

15.3.1 Interventions

- 358 In order to achieve the above objectives and intended results, NDPIII will prioritize the interventions highlighted in Table 15.1.

Table 15.1: Sustainable Urbanization and Housing Interventions and Respective Actors

Interventions	Actors
Objective 1: Enhance economic opportunities in cities and urban areas	
1. Support establishment of labour-intensive manufacturing, services, and projects for employment creation including development of bankable business plans	MLHUD, MoLG, NPA, MDA's, Private sector, DPs
2. Upgrade accredited institutions to offer certified skilling, entrepreneurship and incubation development in sustainable urbanisation and housing related fields	MGLSD, MoFPED, MOE, MLHUD, MOLG
3. Reform and improve business processes in cities and urban areas to facilitate private sector development	MOTIC, URA, MoFPED, MoLHUD MoLG, Private Sector
4. Develop and implement an integrated rapid mass transport system (Light Railway Transport and Mass Bus Transport) to reduce traffic congestion and improve connectivity in urban areas	MoWT, KCCA, MLHUD, MDA's, private sector, DPs, CSOs, Local Communities, LGs
5. Improve urban safe water and waste management services and associated infrastructure for value addition and revenue generation	MoWE, KCCA, MLHUD, MoLG, MoWT, NWSC, MDA's, private sector, DPs, CSOs, Local Communities
6. Improve the provision of quality social services to address the peculiar issues of urban settlements	MoWE, KCCA, MLHUD, MoLG, MoWT, MoH, MoES, NEMA, private sector, DPs, CSOs, Local Communities
Objective 2: Promote urban housing market and provide decent housing for all	
1. Develop and implement an investment plan for adequate and affordable housing	MLHUD, MoLG, MoFPED, NPA, MDAs, MTIC
2. Develop, promote and enforce building codes/standards	MLHUD, MoLG, MoFPED, NPA, MDAs, MTIC, MoWT
3. Develop an inclusive housing finance mechanism including capitalization of Housing Finance Bank to provide affordable mortgages and revisiting the mandate of NHCC to support housing development for all.	MOFPED, MKCC&MA, MLHUD, NPA, DPs, Private Sector, Civil Society, Local Communities
4. Incentivize real estate companies to undertake affordable housing projects to address the housing deficit	UIA, MLHUD, Private sector
5. Address infrastructure in slums and undertake slum upgrading including operationalisation of the Condominium Law in slums and cities.	UIA, MTIC, Uganda Free zones Authority, MoWT, MoLG, MLHUD, MAAIF, LGs
6. Design and build inclusive housing units for government workers (civil servants, police and army)	UNHCC, MLHUD, MOLG, MKCC&MA, Housing Finance Bank
7. Promote the production and use of sustainable housing materials and technologies	MTIC, MLHUD, Private Sector
Objective 3: Promote green and inclusive cities and urban areas	
1. Conserve and restore urban natural resource assets and increase urban carbon sinks	MLHUD, MWE, NEMA Private Sector
2. Undertake waste (including faecal matter) to wealth initiatives which promote a circular economy	MLGSD, MOWE, MOEMD, MLHUD
3. Develop green buildings, risk sensitive building codes and systems to promote energy efficient housing	MLHUD, MOFPED, OPM, MOEMD, MKCC&MA
4. Promote mass transport and non-motorized transit in city	MOW, MLHUD, MOWE
5. Increase urban resilience by mitigating against risks of accidents, fires, flood earthquake, landslides and lightning specifically focusing on: <ol style="list-style-type: none"> Strengthen effective early warning systems; Improve emergency responses. 	MLHUD, MOWT, MOWE, OPM
6. Develop and protect green belts	MLHUD, NEMA, MOWE
7. Establish and develop public open spaces	MLHUD, MOWE
Objective 4: Enable balanced and productive national urban system	
1. Develop and implement integrated physical and economic development plans in the new cities and other urban areas	MLHUD, MOLG, OTHER MDAs and Private Sector
2. Implement the Greater Kampala Metropolitan Area Economic Development Strategy	MKCC&MA, MLHUD, MOLG, other MDAs and Private Sector
Objective 5: Strengthen urban policies, governance, planning and finance	

Interventions	Actors
1. Review, develop and enforce urban development policies, laws, regulations, standards and guidelines	MLHUD, MWE, PSFU, CSOs, Local Communities, MoLG, LGs
2. Implement participatory and all-inclusive planning and implementation mechanism to enforce the implementation of land use regulatory and compliance frameworks	MLHUD, KCCA, MWE, MoLG, PSFU, CSOs, Local Communities, LGs
3. Scale up the physical planning and urban management information system	MLHUD, NPA, MoLG, MTIC, DPs, PSFU, CSOs, Local Communities, LGs

15.3.2 Implementation Reforms

359 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- (i) Restructure Ministry of Kampala Capital City and Metropolitan Affairs and corresponding Ministries to effectively handle metropolitan affairs in the country.

15.3.3 Programme Human Resource Requirements

360 **Successful implementation of this programme will require addressing the following human resource gaps:** Electrical Engineering Technicians; Environmental and Occupational Health and Hygiene Professionals; Geographic Information System specialists; Electronics Mechanics and Servicers; Construction Supervisors; Environmental Protection Professionals; Environmental and Occupational Health Inspectors and Associates, among others. Table 15.2 shows the total number of required expertise over the next five years by field of study for this program that are in short supply and training is in-country. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Table 15. 2: Qualifications and Skills Needs for: Sustainable Housing and Urban Development Programme

QUALIFICATIONS AND SKILLS	Status	Estimated 5-Year Gap
Electrical Engineering Technicians		920
Environmental and Occupational Health and Hygiene Professionals		837
Geographic Information System specialists		837
Electronics Mechanics and Servicers		669
Environmental Engineers		669
Environmental specialists		669
Social Work Associate Professionals		669
Urban Researchers		669
Cartographers and Surveyors		586
Environmental Policy Analysts		586
Civil Engineering Technicians		502
Landscape Architects		418
Urban policy analysts		418
Social Impact Assessment specialists		402
Building Architects		368

QUALIFICATIONS AND SKILLS	Status	Estimated 5-Year Gap
Interior Designers and Decorators		335
Town and Traffic Planners		335
Incinerator and Water Treatment Plant Operators		301
GIS and R specialists		234
Map Design & Spatial Planning Specialist - GIS Developer		201
Integrated Development Environment specialists		184
Construction Supervisors		1,171
Environmental Protection Professionals		1,171
Occupational Health Inspectors and Associates		1,004
Stonemasons, Stone Cutters, Splitters and Carvers		502
SketchUp Modeler		669

Key for the table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 16: HUMAN CAPITAL DEVELOPMENT

16.1 Introduction

- 361 **A country that invests in its human capital secures its future.** Well-educated, skilled and healthy human resources are essential to facilitate development. In particular, adequate investment in science, technology and innovation (STEI) is critical for a country to industrialise and achieve sustainable development. The availability of appropriate and adequate human capital facilitates increase in production, productivity and technological growth. Investing in population health; nutrition, early childhood development, sanitation and hygiene basic education and tackling vulnerabilities helps set the foundation for the required human capital.
- 362 Ultimately, human capital development contributes to the NDPIII goal of increased household incomes and quality of life through increasing productivity, inclusiveness and well-being of the population.
- 363 **The aspiration of Agenda 2030, 2063 and EAC Vision 2050 is to have a holistic approach to achieving sustainable development for all.** SDG 1 calls for poverty reduction and enhancing resilience through social protection, and equitable access to basic services and resource. SDG 2 calls for ending hunger, achieving food security and improved nutrition. SDG 3 and Goal 3 of Agenda 2063 call for ensuring healthy lives and promoting the well-being for all at all ages. SDG4 emphasizes equitable quality education, promotion of lifelong learning opportunities and skills revolution underpinned by science, technology and innovation. SDG 5 provides for gender equality and empowerment of all women and girls, while SDG 6 and Africa Agenda 2063 (goal 1) call for provision of clean water and sanitation for all. Furthermore, SDG8 provides for full and productive employment and decent work for all, while SDG 10 calls for reduced inequalities. The Uganda Vision 2040 identifies human capital development as one of the fundamentals that need to be strengthened to accelerate the country's transformation and harnessing the demographic dividend.
- 364 **However, Uganda's human capital is characterised by low labour productivity (38 percent), low human development (HDI at 0.516) and fewer STEI graduates (2 out of 5 are STEI graduates).** This is mainly attributed to: (i) weak foundation for human capital; (ii) lack of appropriate knowledge skills and attitudes; (iii) weak talent and sports nurturing; (iv) high youth unemployment (v) poor population health and safety; (vi) food and nutrition insecurity (vii) inadequate population management including child marriages, teenage and unwanted pregnancies; limited information on Sexual and Reproductive Health (SRH); (viii) insufficient coverage of social protection; (ix) gender and other inequalities and (x) lack of institutionalized and integrated human resource planning and development.
- 365 **Therefore, the goal of the Human Capital Development Programme is improving productivity of labour for increased competitiveness and better quality of life for all.**
- 366 The key results to be achieved over the next five years are:

- (i) Increased proportion of labour force transitioning into decent employment from 34.5 percent to 55 percent;
- (ii) Increased ratio of Science and Technology graduates to Arts graduates from 2:5 to 3:5;
- (iii) Increased percent of employers satisfied with the training provided by the TVET institutions from 40 percent to 65 percent;
- (iv) Increased average years of schooling from 6.1 to 11 years;
- (v) Increased learning adjusted years of schooling from 4.5 to 7 years;
- (vi) Reduced prevalence of under 5 stunting from 28.9percent to 19percent;
- (vii) Reduce neonatal mortality rate from 27/1,000 live births to 19/1,000;
- (viii) Reduced under 5 mortality from 64/1000 live births to 42/1000;
- (ix) Reduced Maternal Mortality Rate from 336/100,000 to 211/100,000;
- (x) Reduced unmet need of family planning from 28 to 10 percent and increase CPR from 35 to 50 percent;
- (xi) Reduced mortality due to NCDs from 40 to 30 percent;
- (xii) Reduced Mortality due to high risk Communicable Diseases (Malaria, TB & HIV/AIDS) (percent) from 60 percent in 2017 to 30 percent;
- (xiii) Reduce teenage pregnancy rate from 25 percent in 2016 to 15 percent;
- (xiv) Reduce gender gap index from 0.523 in 2017 to 0.8;
- (xv) Increased access to safe water supply from 70 to 85 percent (rural) and from 74 percent to 100 percent (urban);
- (xvi) Increased access to basic sanitation from (improved toilet) 19 to 40 percent and hand washing from 34 to 50 percent;
- (xvii) Increased proportion of the population accessing universal health care from 44 to 65 percent;
- (xviii) Increased percentage of vulnerable people with access to social insurance from 7 to 15 percent;
- (xix) Improvement in the world sports ranking in niche sports: football (77th to 70th); netball (6th to 4th); athletics (9th to 4th).

16.2 Situation Analysis

367 **Uganda has the second youngest population in the world, 50.3 percent of the 40 million people are below 15 years.** The country also has a high population growth rate of 3 percent and a fertility rate of 5.4 percent. At this growth rate, the population is projected to be 48.3 million by 2025. This population structure, offers the country a high

opportunity for abundant labour force but also creates a challenge of a high dependency burden. This is worsened by the refugee population, the highest in Africa and the third in the world.

- 368 **With adequate investment in people, Uganda will harness the demographic dividend.** However, the current demographic indicators present a challenge. With a human development index (HDI) of 0.516, the country is classified in the low human development category— ranking it at 162 out of 189 countries. Also, a Human Capital Index (HCI) of 38 percent implies that, with the current state of education and health, a child born in Uganda is expected to achieve only 38 percent of their productive potential at age 18.
- 369 **This Plan follows life cycle approach to human capital development; pre-conception, infancy, childhood, adolescence, adulthood, and old age.** The detailed analysis of each phase shows a mixed performance as highlighted below:
- 370 **At pre-conception, conception and Infancy, significant progress has been made in maternal and child health.** This improvement is due to increased provision of free antenatal services in most health facilities with ANC visits, increasing from 44 percent in 2011 to 60 percent in 2016 and the proportion of hospital deliveries increasing from 57 to 73 percent over the same period. In particular, maternal mortality ratio declined from 438 in 2011 to 336 in 2016 and infant mortality (per 1,000) improved from 54 to 43 over the same period. In addition, there was increase in access to prevention of mother to child HIV transmission services from 68 percent in 2015 to 90 percent in 2016. However, neonatal mortality rate has stagnated at 27 per 1,000 for the last 20 years (below the NDPII target of 10 per 1,000); completion rate of immunization before 1 year remains low at 78 percent (NDPII target 95 percent); low sanitation and hygiene coverage (19 percent improved-toilet coverage and 34 percent hand washing); limited access to health insurance at 2 percent; limited access to prenatal, antenatal and post-natal care and education; limited child and maternal nutrition education; low parenting skills and non-functionality of some health facilities and poor maternal nutrition (with anaemia at 32 percent, undernourishment at 9 percent and vitamin A deficiencies). 28 percent of Ugandan women have an unmet need for family planning, and about 7,500 babies are infected with HIV annually. The slow improvement in some of the indicators is due to; negative health behaviour, lack of knowledge, limited access to health services, and the lack of a multi-sectoral response to health. Nonetheless, these challenges are less prevalent in households where mothers have attained at least some secondary level education.
- 371 **At childhood phase (1-12 years), progress has been registered in a number of areas.** In education, enrolment in primary education has tripled from 2.8 million in 1997 following the introduction of Universal Primary Education (UPE) to 8.8 million in 2018; increased physical infrastructure that has led to improvement in the Pupil Classroom Ratio from 87:1 in 2003 to 55:1 in 2018; increase in qualified primary school teachers from 185,548 in 2013 to 207,238 in 2018; the Gross Enrolment Ratio (GER) and Net Enrolment Ratio (NER) in Primary improved from 117 percent, and 93 percent in 2015/16 to 111 percent and 94 percent in 2017/2018, respectively. In childhood health, significant

progress has been registered in the areas of reduction in under-five mortality from 90/1000 in 2011 to 64/1000 in 2016, and safe water coverage is high at 74.9 percent in rural at 92.3 percent in urban. However, there are still challenges that include high diarrheal diseases prevalence accounting for 69 percent of childhood illnesses; high malaria prevalence at 17 percent of children 0-59 months; low improved latrine coverage (19 percent); limited access to hand-washing facilities (34 percent); poor menstrual health; poor housing conditions leading to respiratory and other diseases; and hunger where 66 percent of children go without a meal at school. With regard to social protection, significant progress has been made in terms of laws and policies for child protection against all forms of abuse. However, challenges still exist at this phase which include; child abuse, neglect and deprivation.

- 372 **At childhood phase (1-12 years), challenges to education results include:** low access to Early Childhood Care and Education (ECCE) at 15.6 percent in 2015/16; poor quality of ECCE services; poor quality and efficiency of primary education as evidenced by low literacy rates (49.9 percent at P.3, and 53.1 percent at P.6), low numeracy rates (55.2 percent at P.3, and 50.9 percent at P.6) and low survival rates in primary at 38 percent in 2018 due to high drop-out. However, there is no major difference in literacy and numeracy between boys and girls in primary education. These challenges are exacerbated by among others: weak school management; limited teacher capacity; absence of school feeding; limited parental/community participation; low financing and poor assessment methods.
- 373 **Child mortality and under-nutrition (high child stunting rate of 28.9 percent) are high.** Access to safe drinking water (51 percent), latrine coverage (19 percent), and access to hand-washing facilities (34 percent) are low. Malaria prevalence is high at 19 percent and poor housing conditions prevail. Child abuse, neglect and deprivation continue. According to the 2016 UDHS, there have been overall improvements in social development indicators related to various forms of violence against women and girls (VAWG). Despite this, challenges remain with 56 percent of women having experienced spousal violence and 22 percent sexual violence. The figures for violence against children are also high, with 59 percent of females and 68 percent of males reporting experiencing physical violence during childhood. Child poverty is at (55 percent) and child labour at (27 percent); continued exposure to harmful cultural practices including female genital mutilation (FGM) is prevalent. In addition, the disability prevalence rate of population aged 5 years and above is high at 12.5 percent for any form of disabilities.
- 374 **Between the age of 13 -19 years, progress has been registered in various areas.** In education and skilling, the number of secondary schools increased by 26 percent from 2,373 in 2007 to 3000 in 2017, with more growth registered in the private sector at 34 percent over the same period. There was an increase in: secondary enrolment from 1.23 million in 2009/10 to 1.37 million in 2016/17; the public TVET institutions from 126 in 2012 to 152 in 2018; enrolment in formal TVET from 34,380 in 2012 to 95,841 in 2018; universities and other degree awarding institutions from 34 in 2011 to 60 in 2017; and university enrolment from 139,683 to 162,299 over the same period. However, challenges still exist including: low GER (25 percent) and NER (22 percent); poor learning

outcomes in science subjects due to few science teachers, science laboratories and instruction materials; low completion rates at secondary (senior four) at 34.8 percent in 2017 (36.2 percent boys and 33.5 percent girls), teenage pregnancies; early marriages; lack of fees; gender disparities in enrolment in favour of boys at secondary (gender parity index of 0.88), at TVET (GPI, 0.61) and university (GPI, 0.81); low enrolment at TVET compared to university mainly due to the negative image associated with TVET.

375 In addition, TVET is characterised by: consorted focus on training institutions and limited focus on industry as a major vehicle for the delivery of BTVET; limited supply of quality tutors and instructors for tutoring/instruction effectiveness; lack of an effective internship/apprenticeship/on-job training management, system; and delayed youth transition into self or formal employment. There is also a rigid supply driven curriculum and limited resource allocation towards the development of the demand driven industry-led occupational standards (ATPs), unexploited linkage between TVET, universities and industry; limited pace of rolling out international accreditation for TVET institution; perceived overlaps in the mandates of the quality assurance systems; mismatch between university admissions and national skills gaps; low staffing levels; limited focus on incubation of research and STIs into goods and services; and weak alignment between university curricular and lower education sub-sectors.

376 Sports and physical education (P.E) are critical skills mix sought after to alleviate youth unemployment however, more investment is required to harness this opportunity. There is limited data particularly on sports and PE within schools as it does not explicitly feature in the existing plans and the EMIS. The country has registered significant achievements in regard to sports outside the schooling system. For example, Uganda is ranked 77th in world football, 6th in world netball, 9th in world athletics and 18th in rugby. The subsector is currently faced with policy institutional and financing challenges that require addressing for it to continue making progress. Foremost, the current policy and regulatory framework (i.e., NCS Act 1964 & National Physical Education and Sports Policy 2004) needs updating to among others streamline the management of the sub-sector and improve its governance. Institutionally, district sports councils are not functional and would need to be revitalized to facilitate and monitor sports activities at the grassroots level. Also, there is lack of technical capacity particularly in the governance of sports associations. Further, there is general shortage of standard sporting infrastructure and facilities. With regard to financing, in recent years, public spending on sports and P.E has increased substantially. Between 2010 and 2017, government spending on the subsector rose by a factor of 17 from UGX 1.4 billion (2010) to UGX 23.5 billion (2017). Nonetheless, insufficient resourcing remains a significant barrier particularly to access to sports and P.E by the talented young person's especially in the countryside.

377 With regard to adolescent health, the country has a draft School Health Policy targeting in-school children including adolescents and is developing an adolescent health policy. Nonetheless, there is low access to adolescent health friendly services and limited disease surveillance resulting in high teenage pregnancies at 25 percent, of which 34percent come

from the lowest wealth quintile compared to 15 percent from the highest quintile; HIV prevalence increases rapidly with age in this age group, most especially among adolescent girls where it increases from 0.5 percent at 15 years to 5.1 percent by 20 years; sexual and other forms of violence against children remain prevalent, with one in four girls (25 percent) and one in ten boys (11 percent) reporting sexual violence in the previous one year; low access to sexual and reproductive health information and services; high substance use and abuse; poor access and adherence to HIV treatment; high HIV/AIDS positivity rate at 3.1 percent; exposure to violence; high substance use and abuse; physical inactivity; and mental disorders that hinder their ability to grow and develop to their full potential. In addition, adolescents remain prone to harmful cultural practices including female genital mutilation (FGM), caregiving, sexual exploitation and also face particularly age and gender related exclusions from socio-economic opportunities, contravening the leave no one behind agenda.

- 378 **At the adulthood phase (19-64 years), progress has been registered in various areas.** There has been an increase in: public TVET institutions from 126 in 2012 to 152 in 2018; enrolment in formal TVET from 34,380 in 2012 to 95,841 in 2018; universities and other degree awarding institutions from 34 in 2011 to 60 in 2017; and university enrolment from 139,683 to 162,299 over the same period; existence of a qualifications framework; increase in number of university students accessing loans to 8,190 in 2014; and increase in wage employment from 24 percent in 2009 to 27 percent in 2016/17. More access to social security was registered for age categories 31-50 years and 51-60 years at 16.9 percent and 18.2 percent, respectively; 148,286 youth established 11,839 projects as at 2017 through the Youths Livelihood Programme (YLP); and the Uganda Women Empowerment Programme (UWEP) supported 43,977 women beneficiaries through 3,448 projects in FY2017/18. Further, 75 percent of the population lives within 5 kms from the health facilities; improvement in MMR from 438 to 336 in 2016. Nonetheless, the burden of communicable diseases remains high at 60 percent. The highest contributors to this burden include; HIV/AIDS (about 88 percent of all adults living with HIV are receiving anti-retroviral therapy), Malaria (293 per 1000) and TB (234 per 100,000).
- 379 **At the adulthood phase (19-64 years), a rapid increase in NCDs is a concern, now contributing up to 40 percent of the disease burden and high death rate.** NCD conditions that require significant focus include injuries (13 percent mortality rate), cardiovascular illness (9 percent mortality rate), cancers (5 percent), chronic respiratory conditions (2 percent), diabetes (1 percent), and others (10 percent mortality rate). Twenty four percent (24 percent) of women and 9 percent of men aged between 15-49 are overweight or obese. Whereas the staffing norms have been improving, gaps still exist among the critical staff e.g. doctors, anaesthetists, pharmacist, public health nurses. Health worker population ratio was noted to have improved from 1.85/1,000 (2017) to 1.87/1,000 persons (June 2018) though still below the WHO recommended threshold of 2.5 per 1,000 persons (AHSPR, 2018/19). Similarly, a wide gap (on average 68 percent) is noticed in the specialized and super-specialised areas like mental health (100 percent), dermatology (100 percent), cardiology (69 percent), oncology (77 percent), and neurology (71 percent).

- 380 **At the adulthood phase (19-64 years), challenges to human development include:** low labour productivity; high youth unemployment at an average of 38 percent (if adjusted for non-paid labour); low transition rates from training to employment at 35 percent; fragmented employment creation initiatives; limited application and uptake of modern and appropriate technology to maximize productivity; lack of institutionalized and integrated human resource planning and development at national and sectoral level; lack of a functional labour market information system; inadequate framework to regulate and manage labour migration; increasing poverty levels from 19.7 percent in 2012/13 to 21.4 percent in 2016/17; and increasing income inequality with the Gini coefficient increasing from 0.43 in 1999 to 0.44 in 2009; high burden of communicable diseases (60 percent) mainly attributed to HIV/AIDS, malaria and TB; rising mortality due to Non-Communicable Diseases (NCDs) including; injuries (13 percent), cardiovascular illness (9 percent), cancers (5 percent), chronic respiratory conditions (2 percent), diabetes (1 percent), and others (10 percent), explaining 40 percent of the disease burden. In addition, the health worker to population ratio of 0.4 per 1,000 remains below WHO recommended threshold of 2.5 medical staff per 1,000 persons. Further, a wide gap remains (68 percent) in the super-specialized areas like mental health (100 percent), dermatology (100 percent), cardiology (69 percent), oncology (77 percent), and neurology (71 percent). Disability prevalence has remained high with most commonly observed disabilities being loss and limited use of limbs (35.3 percent), spine injuries (22.3 percent), hearing difficulties (15.1 percent), seeing difficulties (6.7 percent) and mental retardation. In addition, 26 percent of Ugandans face food insecurity with Eastern, South Western and West Nile regions being hardest hit.
- 381 **Health financing is inadequate but also off-budget financing by development partners distorts direct public sector efforts.** Total per capita health expenditure is only USD 53 per capita compared to USD 84 required to deliver the essential package of services. This per capita health expenditure is composed of Private/households-Out of Pocket Expenditure (42.6 percent), Development Partners (41.7 percent), and Government (15.7 percent). Off-budget financing dominates direct public (donor and Government) spending. For example, in FY2018/19, out of UGX 5,185 billion of direct public financing UGX 2,877 billion (55 percent) was off-budget. This off-budget is largely ear-marked for specific interventions such as HIV/AIDS, TB, Malaria and health infrastructure. This leaves many priority healthcare interventions not effectively attended too. This may also explain the less than satisfactory expenditure performance of the GOU Budget.
- 382 **At the Old Age (64+), progress has been registered particularly in regard to provision of social protection.** Old age in Uganda is associated with extreme poverty and vulnerability due to: social exclusion; food insecurity; high NCD burden and limited access to lifelong learning [42 percent of older persons have never been to school, with majority (57percent) being female]. In addition, disability among the aging population has continued to grow, estimated at 2.1 percent of older persons (65 years and above). About 153,704 older persons from 47 districts have benefited from the social assistance grant for empowerment (SAGE) to reduce their vulnerability. However, roll out the SAGE

programme nationally has not been possible due to inadequate funds and social care programmes are limited.

- 383 **The big gap in the specialized and or super specialized human resources amidst an increasing burden of NCDs and complicated communicable diseases is threatening Uganda's health and economic gains.** The limited expertise and inadequate technological capacities at country level, makes many patients to seek healthcare outside the country (Medical Tourism). The increasing referrals abroad have not only impoverished patients and lead to high Government expenditure on sponsored patients but have also made it difficult to manage patient conditions locally, leading to many deaths among the elderly. Accordingly, NCD prevention and management particularly through palliative care and physical activity; good nutrition, social assistance and protection; vulnerability assessment; universal health coverage; functional adult literacy and non-formal skills training should be part of the priorities of HCD.
- 384 **Over the next five years, Uganda needs to focus on addressing the challenge of low labour productivity in the country, by:** (i) strengthening the foundation for human capital; (ii) improving quality of education at all levels; (iii) developing competences possessed by labour; (iv) improving population health and safety; (v) improving food and nutrition security; (vi) improving population management; (vii) expanding social protection; (viii) increasing application and uptake of modern and appropriate technology; (ix) institutionalizing and integrating human resource planning and development and (x) developing a functional labour market information system; (xi) promoting sports, recreation and physical education; and (xii) support refugee hosting communities to meet increasing service delivery demands.

16.3 Programme Objectives

385 The objectives of this programme are to:

- 1) To improve the foundations for human capital development;
- 2) To produce appropriate knowledgeable, skilled, and ethical labour force (with strong emphasis on science and technology, TVET and Sports);
- 3) To streamline STEI/STEM in the education system;
- 4) To improve population health, safety and management;
- 5) To reduce vulnerability and gender inequality along the lifecycle; and
- 6) To promote sports, recreation, and physical education.

16.3.1 Interventions

386 In order to achieve the above objectives and intended results, NDPIII will prioritize the interventions in Table 16.1.

Table 16. 1: Human Capital Interventions and Respective Actors

Interventions	Actors
Objective 1: To improve the foundations for human capital development	
1. Institutionalize training of ECD caregivers at public PTCs and enforce the regulatory and quality assurance system of ECD standards	MoES, MoGLSD, MoFPED, MoLG, Private Sector, DPs
2. Promote optimal Maternal, Infant, Young Child and Adolescent Nutrition practices <ul style="list-style-type: none"> a. Strengthen the enabling environment for scaling up nutrition at all levels b. Promote consumption of fortified foods especially in schools with focus on beans, rice, sweet potatoes, cooking oil, maize. c. Promote dietary diversification d. Develop the national food fortification policy and law 	MoH, MoES, MoGLSD, MTIC, MoFPED, MoLG, MAAIF, Private Sector (eg Maama Care Foundation), DPs
3. Increase access to immunization against childhood diseases	MOH, MoGLSD
4. Improve adolescent and youth health <ul style="list-style-type: none"> a. Provide youth-friendly health services b. Establish community adolescent and youth-friendly spaces at sub county level c. Include youth among the Village Health Teams 	MOH, MoGLSD, Private Sector, CSOs
5. Strengthen the family unit to reduce domestic violence, child deprivation, abuse and child labour	MoGLSD, MoJCA, MoIA, MoFPED, MoLG, Private Sector, CSOs
6. Equip and support all lagging primary, secondary schools and higher education institutions to meet Basic Requirements and Minimum Standards (BRMS)	MoES, MoH, MoGLSD, MoFPED, MoLG, NCHE, MoWE, Private Sector, DPs
7. Roll out Early Grade Reading (EGR) and Early Grade Maths (EGM) in all primary schools to enhance proficiency in literacy and numeracy	MoES, MoLG, LGs, Private Sector, CSOs
8. Implement an integrated ICT enabled teaching, school level inspection and supervision	MoES, MoICT&NG, MoLG, MoFPED
9. Develop and implement a distance learning strategy <ul style="list-style-type: none"> a. Invest in basic remote ICT-enabled learning infrastructure b. Liaise with Higher Education Institutions, and Technology Companies and Entrepreneurs to design and roll-out remote learning platforms with greater penetration in marginalized communities c. Procure and distribute solar powered radio sets for all households in the country to support distance learning and community mobilisation d. Procure and distribute two solar powered TV sets to each village in the country to support distance learning and community mobilisation. This should be first piloted before full roll-out e. Establish a national Radio and TV station dedicated to education and distance learning 	MOES, MoICT&NG, Telecom companies, HEI's, ICT Entrepreneurs, LGs
10. Upgrade EMIS to include tracking enrolment, drop-out, retention, and uniquely identify learners, teachers, and institutions.	MoES, NITA-U, LGs, UBOS
11. Integrate Education for Sustainable Development into the school curriculum	MoES, NCDC, MoLG
12. Implement a National Strategy against Child Marriage and Teenage Pregnancy	MOH, MoES, MGLSD, MoLG, LGs, NPC, NPA
Objective 2: To produce appropriate knowledgeable, skilled and ethical labour force	
1. Establish a functional labour market <ul style="list-style-type: none"> a. Establish a functional labour market information system b. Develop and implement an apprenticeship and job placement policy and programme c. Extend internship programme to out-of-school youths d. Conduct regular tracer studies 	MoGLSD, MoES, UMA, PSFU, MTIC, MoLG, NCHE, UBOS
2. Roll out the modularised TVET curricula for all formal TVET programmes as to attain a flexible demand driven TVET system in Uganda.	MoES, UMA, PSFU, MTIC, MoGLSD, DIT, Industry

Interventions	Actors
3. Support the TVET institutions that have the minimum requisite standards to acquire International accreditation Status	MoES, Training Institutions, Accreditation bodies, Industry
4. Refocus and support Vocational Training Institutions (schools, institutes and colleges) to deliver a dual training system for TVET (i.e. 80percent training in industry and 20 percent learning in the institution) and Universities (ie 40percent training in industry and 60 percent training in institution).	MoES, MoTIC, MoGLSD, NCHE, UMA, PSFU, industry
5. Provide incentives to increase enrolment in skills-scarce TVET programmes to reverse the currently inverted skills triangle	MoPS, MOFPED, MOES, NCHE
6. Implement the National Strategy for Girls Education, by among others strengthening affirmative action for enrolment of girls and PWDs in BTVET	MOES, LGs, MGLSD
7. Accelerate the acquisition of urgently needed skills in key growth areas <ol style="list-style-type: none"> a. Develop comprehensive national and sectoral Human Resource Development Plans (HRDP) b. Consolidate and centralize capacity building initiatives in the public service in line with the HRDP c. Operationalise the Skills Development Fund as provided for by the TVET Policy and incentivise the private sector to offer training of their employees in the scare skills areas d. Align the issuance of work permits in line with the HRDP e. Establish and implement a National Central Admission System for higher education and link higher education admissions and financing to the critical skill needs identified in the plan f. Introduce a minimum of one year of compulsory TVET training immediately after A'level before enrolling for further education g. Link allocation of scholarships and loan financing to critical skill needs identified in the plan h. Assess and certify the competencies acquired by trainee beneficiaries during apprenticeship, traineeship, indenture training, and further training and or upgrading in order to foster promote the relevancy of skills training and lifelong learning 	MoPS, MoES, MoFPED, NCHE, MoGLSD, MTIC, DIT, UMA, PSFU, MoFA, MoIA, NPA, Tertiary Institutions, HESFEB, Industry
8. Provide the required physical infrastructure, instruction materials and human resources for Higher Education Institutions including Special Needs Education	MoES, MoFPED, NCHE, Universities
9. Implement an incentive structure for the recruitment, training, and retention of the best brains into the teaching profession across the entire education system	MoES, MoFPED, Industry
10. Introduce initiatives for retaining children in formal school for at least 11 years.	NPA, MoPS, MoGLSD, Sectors and LGs, MoES, MoFPED, NCHE, Universities
11. Develop digital learning materials and operationalize Digital Repository	NCDC, MoES
Objective 3: To streamline/emphasise STEI/STEM in the education system	
1. Provide early exposure of STEM/STEI to children (eg introduction of innovative science projects in primary schools)	MoES, MoSTI, MoFPED, MoLG, NCDC
2. Provide the critical physical and virtual science infrastructure in all secondary schools and training institutions	MoES, MoFPED, MoSTI
3. Adopt science project-based assessment in the education curricular	MoES, UNEB, NCDC, MoSTI
4. Promote STEM/STEI focused strategic alliances between schools, training institutions, high calibre scientists and industry <ol style="list-style-type: none"> a. Prioritise STEI/STEM for programme and institutional accreditation; b. Prioritise STEI/STEM admissions and financing at Higher Education Institutions; c. Prioritize investment in STEI/STEM Research and incubation to transform it into goods and services for national growth and societal wellbeing. 	MoES, MoSTI, Private sector, UMA, HESFEB, NCHE, HEIs, Universities, Industry
5. Link primary and secondary schools to existing science-based innovation hubs	MoES, MoSTI, Universities, NCHE

Interventions	Actors
Objective 4: To improve population health, safety and management	
1. Reduce the burden of communicable diseases with focus on high burden diseases (Malaria, HIV/AIDS, TB, Neglected Tropical Diseases, Hepatitis), epidemic prone diseases and malnutrition across all age groups emphasizing Primary Health Care Approach	MoH, UCI, UHI, MoES, MoGLSD, MoLG, MoW&T, MoPS, Private Sector, CSOs, HDPs, OPM, UAC, Cultural and Religious Institutions
2. Prevent and control Non-Communicable Diseases with specific focus on cancer, cardiovascular diseases and trauma. a. Establish centres of excellence in provision of oncology, cardiovascular and trauma services at both national and regional levels and foster regional integration; b. Position Uganda as a medical tourism destination in the region.	MoH, UCI, UHI, MoES, MoGLSD, MoLG, MoW&T, MoPS, Private Sector, CSOs, HDPs, OPM, UAC, LGs, Community, Cultural and Religious Institutions
3. Improve the functionality of the health system to deliver quality and affordable preventive, promotive, curative and palliative health care services focusing on: a. Ensure adequate human resources for health at all levels, with special focus on specialized and super specialized human resources; b. Emergency medical service and referral system; c. Expanding geographical access; d. Availability of affordable medicine and health supplies including promoting local production of medicines (including complementary medicine); e. Undertake continuous training and capacity building for in-service health workers; f. Develop and implement service and service delivery standards targeting lower middle-income standards.	MoFPED, MoH, MoLG, MoPS, MoICT&NG, NPC, NMS / JMS, Professional Councils, Professional Associations, Medical Bureaus, Private Health Providers, HDP
4. Improve maternal, adolescent and child health services at all levels of care a. Invest in appropriate guidelines, health care package, infrastructure, technologies and human resource capacity for neonatal services at all levels of health care; b. Develop and implement a comprehensive set of interventions to reduce teenage pregnancies, with a special focus on hot spot districts; c. Increase investment in child and maternal health services at all levels of care.	MoH, UCI, UHI, MoES, MoGLSD, MoLG, MoW&T, MoPS, Private Sector, CSOs, HDPs, OPM, UAC, LGs, Community, Cultural and Religious Institutions
5. Increase access to inclusive safe water, sanitation and hygiene (WASH) with emphasis on increasing coverage of improved toilet facilities and handwashing practices a. Invest in effective management of the entire WASH value chain segments such as containment, emptying, transportation, treatment, safe reuse or disposal.	MWE, OPM, MoH, MoLG, MoW&T, MoGLSD, MoES, MEMD, MoIA, Medical Bureaus, Private Health Providers, HDP
6. Increase access to Sexual Reproductive Health (SRH) and Rights with special focus on family planning services and harmonised information	MoH, MWE, NPC, MoLG, MoGLSD, Private Sector, CSOs, HDPs, Community, Religious leaders, DPs
7. Increase financial risk protection for health with emphasis on implementing the national health insurance scheme	MOH, Parliament, MoFPED
8. Promote health research, innovation and technology uptake	MOH, Research & academic Institutions, Health MDAs, MSTI, Private sector
9. Establish and operationalize mechanisms for effective collaboration and partnership for health at all levels	OPM, MoH, MoLG, MWE, MoW&T, MoGLSD, MoES, MEMD, MoIA, Medical Bureaus, Private Health Providers, HDP

Interventions	Actors
10. Improve nutrition and food safety with emphasis on children aged under 5, school children, adolescents, pregnant and lactating women and vulnerable groups.	OPM, MoH, MoLG, MAAIF, MWE, MoGLSD, MoES
11. Improving Occupational Safety and Health (OSH) management.	MoGLSD, MoH, MoLG, MoW&T, MoGLSD, MoES, MoIA
12. Promote physical health activities and behavioural change across all categories of the population	MoH, MoES, MoGLSD, MoLG, LGs
13. Promote delivery of disability friendly health services including physical accessibility and appropriate equipment	MoH, MoLG, MoW&T, MoGLSD, MoES
14. Strengthen population planning and development including civil registration, vital statistics registration and population data bank at National and Sub national levels	MFPEd, NPC, NPA, UBOS, NIRA, URSB, MoIAs, MoDVA, MoLGs
15. Establish and operationalize a multisectoral home-grown school feeding initiative	OPM, MoH, MoLG, MWE, MoGLSD, MoES, MAAIF, MoFPED, NDA, MTIC, Private Sector, Host LG, Development Partners
16. Reduce the burden of HIV epidemic and its impact on the socio-development of communities, using the multisectoral approach	UAC, MoH, All MDAs, Civil Society, Private Sector, Development Partners
Objective 5: Reduce vulnerability and gender inequality along the lifecycle	
1. Expand scope and coverage of care, support and social protection services of the most vulnerable groups and disaster-prone communities	MoGLSD, OPM
2. Establish early warning systems for disaster preparedness including risk reduction and management of national and global health risks.	MoGLSD, UNMA, OPM, MoFPED, NEMA, MoH, LGs
3. Expand livelihood support, labour-intensive public works, and labour market programmes to promote green and resilient growth	MoGLSD, MoLG
4. Expand and reform contributory social security schemes to the informal sector to cover more risks and provide a wider range of benefits	MoGLSD, MoFPED, URBRA
5. Promote Women's economic empowerment, leadership and participation in decision making through investment in entrepreneurship programmes, business centres	MoGLSD, MoES, MoLG, LGs, DPs, CSOs
6. Scale up Gender Based Violence (GBV) prevention and response interventions at all levels	MoGLSD, MoES, MoFPED, LGs, NPC, DPs, CSOs, UPF, Judiciary, MoJCA
7. Support Gender equality and Equity Responsive Budgeting in all Sectors and Local Governments	MoGLSD, EOC, MoFPED, LGs, NPC, DPs, CSOs
8. Implement a National Male Involvement Strategies in promotion of gender equality	MoGLSD, MoH, MoES, MoLG, LGs
9. Implement the Uganda Gender Policy Action Plan	MGLSD, CSOs, Private Sector, LGs, All MDAs
10. Reform and strengthen youth employment policies and programmes towards a demand driven approach	MGLSD, CSOs, Private Sector, LGs,
Objective 6: To Promote Sports, recreation, and physical education	
1. Develop and implement a framework for institutionalizing talent identification, development, and professionalization.	MoES, MoGLSD, MoLG, NCS, Sports Clubs
2. Introduce accredited sports and physical education as stand-alone curricular subject(s) in schools and for sports coaches, administrators, and technical officials	MoES, NCDC, NCS, MoLG, Universities
3. Establish regional sports-focused schools/sports academies to support early talent identification and development, and the training of requisite human resources for the sports sub-sector.	MoES, MoFPED, NCS, Sports Clubs

Interventions	Actors
4. Protect existing sports facilities and construct appropriate and standardized recreation and sports infrastructure at national, regional, local government and schools in line with the country’s niche’ sports (i.e. football, netball, athletics, golf and boxing)	MoES, MoFPED, NCS, Sports Clubs & Associations, FUFA, Private Sector
5. Leverage public private partnerships for funding of sports and recreation programmes	Private sector, MoES, MoFPED, NCS, Sports Clubs
6. Develop and implement professional sports club structures to promote formal sports participation	MoES, MoFPED, NCS, Sports Clubs

16.3.2 Programme Implementation Reforms

387 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- (i) Fast-track the legal and policy reforms required for curriculum synchronisation and implementation as well as assessment/examination across the entire education system.
- (ii) Introduce a minimum of one year of compulsory TVET training immediately after A’level before enrolling for further education to be delivered through a compulsory National Service programme framework.
- (iii) Recentralize some of the critical cadres in the health sector such as specialists, anaesthetists, hospital managers, DHOs.
- (iv) In line with the National Human Resource Development Plan the education and government scholarship policy should address the human resource gaps identified by the plan. Government internal scholarships and the loan scheme should be targeted to addressing training needs in areas where the country has gaps but can be delivered within the country. While foreign scholarships should be provided in areas that address staffing gaps in areas that are not available in the country.
- (v) In line with the National Human Resource Development Plan the Government issuance of work permits must be based on human resource gaps identified by the plan. In this regard, work permits should be provided in only the areas where the country is facing staffing shortages.
- (vi) Establish and implement a National Central Admission System for higher education and link higher education admissions and financing to the critical skill needs identified in the Plan
- (vii) Link allocation of scholarships and loan financing to critical skill needs identified in the plan
- (viii) Put in place a mechanism that provides opportunities for short working visits to the country’s highly specialised professionals abroad to address the acute staffing needs.
- (ix) Mainstream off-budget financing into budgets.

16.3.3 Programme Human Resource Requirements

388 **Successful implementation of this programme will require addressing the following human resource gaps:** Cardiologists; Colon and Rectal Surgeons; Dermatologists; Gastroenterologists; Geriatric Medicine Specialists; Haematologists; Infectious Disease Specialists; Vocational Education Teachers; Radiologists; Pathologists; General Surgeons; Podiatrists; Plastic Surgeons; Otolaryngologists; Oncologists; Neurologists among others. Table 16.2 shows the total number of required expertise over the next five years by field of study for this program and the status of skills in Short supply and Training is not available in country and Skills in Short supply and Training is in-country. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Table 16. 2: Qualifications and Skills Needs for Human Capital Development and Social Protection Programme

QUALIFICATIONS AND SKILLS	Status	Estimated 5-Year Gap
Cardiologists		209
Colon and Rectal Surgeons		239
Dermatologists		568
Gastroenterologists		538
Geriatric Medicine Specialists		418
Haematologists		299
Infectious Disease Specialists		1,123
Neurologists		717
Oncologists		418
Otolaryngologists		490
Plastic Surgeons		118
Podiatrists		478
General Surgeons		837
Anaesthesiologists		418
Emergency Medicine Specialists		454
Pathologists		1,135
Radiologists		2,868
Vocational Education Teachers		2,868

Key for the table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 17: INNOVATION, TECHNOLOGY DEVELOPMENT AND TRANSFER

17.1 Introduction

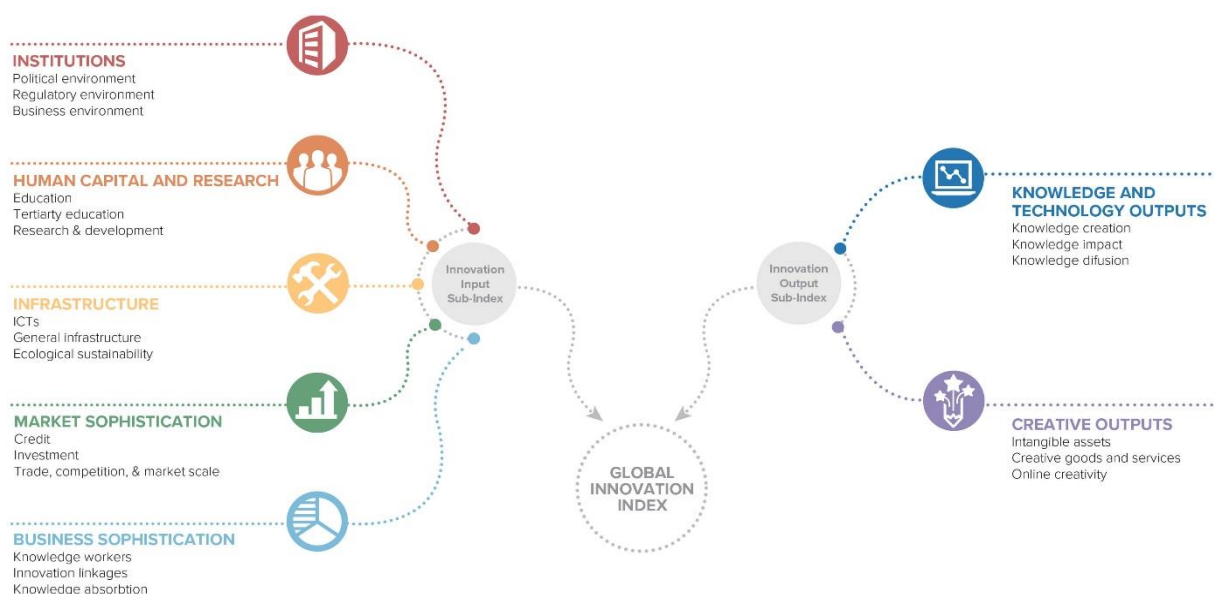
- 389 **Countries that invest in research and innovation as well as those that support regulated technology importation and adoption are able to transform faster.** STI together with ICT enable the acceleration of the entire economy and this supports the digital transformation and the move towards digital (smart) health, digital (smart) agriculture, digital (smart) manufacturing, digital (smart) cities, among others. Technology is often imported and adopted through external trade while science and innovation are largely born and bred in-country through tertiary institutions of learning as well as technology incubation centres.
- 390 **Innovation, technology development and transfer increase productivity, inclusiveness and wellbeing of the population.** It enables transformation of ideas into usable products, eases work processes and methods, enhances access to information and knowledge ultimately improving competitiveness in the economy. Innovation, technology development and transfer have the potential to address key development challenges facing the country including: low industrialization and value addition; infectious disease outbreaks; limited application of ICT; low research and innovation in industry and academia; climate change issues; and low quality of life.
- 391 **Agenda 2063 posits that by 2023, Africa's youth will not only be mobile across the continent, but 15percent of all new business start-ups will emanate from their ingenuity** and talent acquired in part from the fruits of the skills revolution driven by science, technology and innovation (STI). SDG Goal 17 (target 17.6) puts in place mechanisms for technology transfer and adoption as well as promotion of science and innovation by promoting North-South, South-South and triangular regional and international cooperation on and access to science, technology and innovation, and enhance knowledge sharing on mutually agreed terms. The East African Vision 2050 articulates that STI, whether embodied in human skills, capital goods or practices and organizations, is one of the key drivers of economic growth and sustainable development. The Uganda Vision 2040 identifies Science, Technology Engineering and Innovation (STEI) among the key fundamentals required to achieve the Vision aspirations.
- 392 **However, Uganda has not adequately prepared to use STI to industrialize.** This is because; i) there are no formal mechanisms put in place to facilitate technology transfer; ii) the country's investment on STI is currently very small; iii) the country is yet to establish any incubation and technology parks to facilitate innovation and technology development; and iv) there are no formal established mechanisms linking universities and research institutions with industry to facilitate development and commercialization of new innovations.
- 393 **The goal of this programme, therefore, is to increase the application of appropriate technology in the production and service delivery processes through the development of a well-coordinated STI eco-system.**

- 394 The key targets to be achieved by this programme over the next five years include:
- (i) Increase the Global Innovation Index from 25.3 to 35.0;
 - (ii) Increase Gross Expenditure on R&D as a percentage of GDP (GERD) from 0.4 percent to 1 percent;
 - (iii) Increase business enterprise sector spending on R&D (percent of GDP) from 0.01 percent to 0.21 percent; and
 - (iv) Increase the number of Intellectual Property Rights registered per year from 2 to 50.

17.2 Situation Analysis

- 395 **Uganda is not investing significantly in Science, Technology (including ICT), and Innovations.** The 2019 Global Innovation Index (GII) ranks Uganda at 102 out of the 129 countries, compared to Kenya, Rwanda, and Tanzania ranked 77, 94 and 97, respectively. In particular, the country's expenditure on research and development (R&D) was only 0.4 percent of GDP, business expenditure on R&D was 0.01 percent and the country logged about 250 patent applications with only 2 registrations.
- 396 **Government has established the necessary institutions, legal framework, and infrastructure to facilitate STI, nonetheless, this is still inadequate.** With regard to institutional framework, the Ministry of Science Technology and Innovation (MoSTI) was established in 2016 to advocate for, promote and monitor the progress of STI. With regard to the legal framework, the Trade Secrets Act (2009), the Trademark Act (2010), the Industrial Property Act (2014), and the Plant Variety Protection Act (2014) were developed. In regard to infrastructure a successful model of ST&I technology promotion was developed through shared-use incubators, among others. Nonetheless, there is need to improve the regulatory frameworks for Bio-Safety and oversight of research projects and institutions. Additionally, the rate of turning innovations into targetable outputs that have impact on economic development is still low.
- 397 **To realise the benefits of the 4th Industrial Revolution, investing in the development of a solid STI eco-system (figure 16.1) is critical.** This will be done through: incorporating science education in the curricula from primary and high school levels to the encouragement of research poles around existing universities; establishing partnerships between university research institutions and industry as a key driver of improving the overall ecosystem making it attractive for human skills; broadening the culture of science, technology and innovation; making science and technology accessible to all levels of learning, including the public through the media to show how research can drive high technology innovation and wealth creation, and; knowledge sharing both nationally and internationally is critical.

Figure 17. 1: Pillars of the Global Innovations Index (WIPO, 2019)



398 Over the next five years, focus on harnessing STI will be on developing of a well-coordinated STI eco-system.

17.3 Programme Objectives

399 To achieve the targeted results, the objectives of this programme are to:

- 1) To develop requisite STI infrastructure;
- 2) To build human resource capacity in STI;
- 3) To strengthen R&D capacities and applications;
- 4) To increase development, transfer and adoption of appropriate technologies and innovations;
- 5) To improve the legal and regulatory framework.

17.3.1 Interventions

400 In order to achieve the programme objectives and intended results, the following interventions laid out in Table 17.1 will be prioritized:

Table 17. 1: STI Interventions and Respective Actors

Interventions	Actors
Objective 1: Develop requisite STI infrastructure	
1. Support the establishment and operations of Technology & Business incubators and Technology Transfer centres;	MoSTI, MFPED, MLHUD, LGs, Private Sector, DPs
2. Support the establishment and operations of Science and Technology Parks to facilitate commercialization;	MoSTI, MFPED, MLHUD, MTIC, LGs, Private Sector, UMA, DPs
3. Support academia and research institutions to acquire R&D infrastructure;	MoSTI, MFPED, MLHUD, MTIC, MoES, LGs, Private Sector, DPs
4. Establish a material science, nano & bio science technology centres, Space Science and Aeronautics Technology Institute	MoSTI
5. Initiate and establish funding linkages for STI with multi-national and development partners;	MoSTI, MoH, MAAIF, UVRI, UMA, Research Institutions, Academia, Private Sector, DPs
6. Create a favourable policy environment to attract private sector funding for STI;	MoSTI, MoH, MAAIF
7. Establish a Research and Innovation Fund.	MoSTI, MFPED
Objective 2: Build institutional and human resource capacity in STI	
1. Develop and Implement a National STI Advancement and Outreach Strategy;	MoSTI
2. Support the review of the curriculum and delivery methods at all levels of education with a view of promoting innovation;	MoSTI, MoES, NCDC, NCHE, Academia, Private Sector, DPs
3. Design and conduct practical skills development programmes	MoSTI, MoES, NCHE, Academia, Private Sector, DPs
4. Design and implement special programmes for Nano technology, space exploration, nuclear technology, bio sciences, ICT and engineering;	MoSTI, MEMD, MoH, MAAIF, MFPED, NCHE NPA, Academia, Private Sector, All MDAs, DPs
5. Develop a framework for promotion of multi-sectoral and multilateral collaborations a. Monitor and evaluate the mainstreaming of ST&I in all sectors b. Strengthen the capacity of MDAs to effectively implement ST&I interventions including deployment of ST&I advisers to MDAs	MoSTI
Objective 3: To strengthen R&D capacities and applications	
1. Develop and popularize a National STI Research Agenda for STI;	MoSTI, MoICT&NG, MoH, MAAIF, MTIC, NPA, EPRC, Academia, Private Sector, DPs
2. Develop and implement a National Science and Technology Innovation Strategy;	MoSTI, MoICT&NG, MoH, MAAIF, LGs, UIRI, UNCST, UMA, Private Sector, DPs
3. Strengthen the Intellectual Property (IP) value chain management;	MoSTI, MoICT&NG, MoH, MJCA, MAAIF, MoIA LGs, URSB
4. Develop and maintain a national STI Information Management System (including a database of new and on-going Scientific Research, technologies innovations and indigenous knowledge from public and private sectors);	MoSTI, MoICT&NG, MFPED, MoH, MAAIF, UBoS, NPA, All MDAs, Private Sector, DPs
5. Increase investment in R & D in key priority sectors like; agriculture, Oil & Gas, Minerals, Energy, Health, Transport;	MoSTI, MEMD, MoH, MAAIF, MoWT,

Interventions	Actors
	MFPED, NARO, NaGRIC, Academia, Private Sector, DPs
6. Establish research collaborations at local, regional and international level;	MoSTI, MEMD, MoH, MAAIF, MoWT, MFPED, NARO, NaGRIC, Academia, Private Sector, DPs
7. Develop, oversee and implement programmes in new and emerging areas of space science, marine, nuclear, data and climate science, nanotechnology, bio-technology, among others;	MoSTI, MEMD, MoH, MAAIF, MFPED, NPA, Academia, Private Sector, All Sectors, DPs
8. Create capacity on application of drones, satellite imagery through GIS, real-time disaster modelling, and widespread connectedness, improve emergency response and production;	MoSTI
9. Increase availability of and access to multi-hazard early warning systems and disaster risk information to save lives and reduce losses to disasters.	MoSTI, OPM
10. Conduct ST&I surveys and studies for use in evidence-based planning and policy formulation	MoSTI, MAAIF, MoH, MICT
Objective 4: Increase development, transfer and adoption of appropriate technologies and innovations	
1. Develop and implement a National Technology Transfer and Adoption Strategy;	MoSTI, MoICT&NG, NITA-U
2. Develop strategic local and international partnerships and cooperation on technology transfer and adoption;	MoSTI, Academia, Private Sector, All Sectors, DPs
3. Support the development of standards for domestic products and services;	MoSTI, MTIC, UNBS, Private Sector
4. Establish platforms for the interaction between the academia, research institutions, industry and state and non-state actors.	MoSTI, NPA, UMA, Universities
5. Increase public investment in technology transfer and adoption.	MoSTI, MoFPED, MTIC
6. Strengthen the function of technology acquisition, promotion as well as transfer and adoption	MoSTI
Objective 5: To improve the legal, institutional and regulatory framework	
1. Develop strategies to domesticate and implement international conventions and treaties that facilitate STI;	MoSTI, MoFA
2. Develop policies, laws and regulations for technology development, transfer and market development and attraction of private funding and FDI in STI.	MoSTI, MoICT&NG, MoJCT, Parliament, Cabinet Secretariat
3. Develop, review and amend policies to promote the development and uptake of technologies	MoSTI, MoJCT, Parliament, Cabinet Secretariat
4. Develop a framework for promotion of multi-sectoral and multilateral collaborations	MoSTI, MoFA

17.3.2 Implementation Reforms

401 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- 1) Develop and implement service and service delivery standards for the STI;
- 2) Establish a framework where MDAs implement STEI joint initiatives between their R&D departments, academia and industry;

- 3) Review the education curriculum to mainstream STEI and R&D to produce globally competitive human resource.

17.3.3 Programme Human Resource Requirements

402 **Successful implementation of this programme will require addressing the following human resource gaps:** Planetary science specialists; Applications developers; Astrochemistry and cosmochemistry specialists; Planetary science specialists; Animal Geneticists; Optical Assembly Technicians; Big data analysts; Clinical research specialists; Machine learning and Artificial Intelligence (AI) specialists; Multimedia Artists and Animation specialists; Project investment appraising specialists; Scientific researchers; Systems Analysts; Software Developers among others. Table 17.2 details the status of the availability of skills in short supply whose training is not available in Uganda and skills in short supply with training available in Uganda. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Table 17.2: Qualifications and Skills Needs for: Innovation, Technology Development and Transfer Programme

Qualifications and Skills	Status	Estimated 5-Year Gap
Astrobiology specialists		717
Astrochemistry and cosmochemistry specialists		598
Astronomists specialists		598
Cosmology experts		609
Nanotechnologists		598
Optical Assembly Technicians		1,494
Planetary science specialists		998
Space archaeology specialists		598
Animal Geneticists		1,811
Applications developers		3,173
Applications Engineers		1,918
Big data analysts		1,912
Clinical research specialists		1,315
Machine learning and Artificial Intelligence (AI) specialists		1,368
Multimedia Artists and Animation specialists		1,321
Project investment appraising specialists		2,390
Scientific researchers		1,948
Software Developers		2,928
Systems Analysts		1,572

Key for the table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 18: COMMUNITY MOBILIZATION AND MINDSET CHANGE

18.1 Introduction

- 403 **Community mobilization for mind-set change for development can have far-reaching repercussions on the lives of the people and society.** Mind-set change brings with its great benefits, including public appreciation of the country's development agenda and increased awareness for ownership and social accountability. It helps to enhance the well-being of the people or groups by changing their attitudes, norms, practices and behaviours. In addition, it helps build capacities of communities to assess their needs, identify options for addressing them, prioritize, leverage resources, and create sustainable solutions.
- 404 **The regional and continental perspectives and aspirations as espoused in Agenda 2063 is a strong cultural identity, common heritage, values and ethics.** The EAC Vision 2050 also calls for a systematic mind-set change on the way to economic development, which must encompass the greater Pan-Africa vision, Regional Values and adoption of a productivity culture. In addition, the Uganda Vision 2040 highlights the need for development and promotion of a well-defined ideology and a national value system which is subscribed to by every citizen. The 'mind-set' of Ugandans should be brought to the forefront of national attention and considered as a key issue in the discourse of national development.
- 405 **Limited awareness and implementation of a national value system has contributed to a weak sense of responsibility, ownership and accountability of development programmes among the general populace.** This is mainly due to: (i) a dependency syndrome; (ii) a high selfish tendency leading to corruption; (iii) short-sightedness; (iv) a low sense of nationalism/patriotism; (v) a weak community development function (vi) a low saving culture; and low nurturing of innovations.
- 406 **The goal of this programme therefore is to empower families, communities and citizens to embrace national values and actively participate in sustainable development.**
- 407 The key results to be achieved over the next five years are:
- (i) Increase the proportion of families, citizens and communities informed about national and community programmes from 30 to 90 percent;
 - (ii) Increase the participation of families, communities and citizens in development initiatives by 80 percent;
 - (iii) Increased media coverage of national programmes;
 - (iv) Increased spirit of accountability and transparency;
 - (v) Increased household savings and investments;
 - (vi) Increased social cohesion and civic competence;

- (vii) Increased uptake and/or utilisation of public services (education, health, child protection, population services, water and sanitation, livelihood programmes etc.) at the community and district levels;
- (viii) Increased adult literacy rate from 72.2 to 80 percent;
- (ix) Reduction in prevalence of negative social norms and cultural practices that perpetuate gender inequality.

18.2 Situation Analysis

- 408 **The 1995 Constitution of Uganda, mandates the state to mobilize, organize, and empower its citizens to build an independent and sustainable foundation for development.** The Local Governments Act (Cap 243) also offers a statutory role for local authorities to take lead in community governance and promote the well-being of the community. This is provided through the practical mechanisms in effective community leadership; integrating national priorities in planning and various agencies at the local level; implementing development programmes and monitoring in line with the national priorities. However, most local governments have low resource revenues to support implementation of community mobilisation initiatives.
- 409 **In addition, the Equal Opportunities Act 2007 provides for sensitizing and mobilizing communities to demand for equal treatment or consideration** in the enjoyment of rights and freedoms, attainment of access to services, education, employment and physical environment as well as the participation in the social, cultural and political activities regardless of sex, age, race, colour, ethnic origin, tribe, creed, religion, health status, social or economic standing, political opinion or disability.
- 410 **Government has tried inculcating the right attitudes and mind-sets through an expansive community involvement approach such as Barazas to inform bottom-up participative planning and decision-making.** Government has also invested in the promotion of patriotism clubs to enhance civic education and initiated the Harmonized Participatory Planning Guide to deepen community involvement and ensure actors are well coordinated at local Government level. In addition, Government has invested in mobilizing and facilitating the participation of Ugandans in the diaspora to support the country's growth and development.
- 411 **Further, efforts towards mind-set change have been made through such projects as the establishment of the National Farmers Leadership Centre (NFLC) - a 'village self-help' programme, which was formally opened in May 2016.** NFLC approaches the mindset change from the viewpoint of 'skilling' by training (Saemaul Undong) and agricultural development. However, skilling has to be complemented with work and social ethics. The country should go beyond acquiring knowledge and capacity to espouse mind-set change if it is to achieve 'socio-economic transformation'.
- 412 **Nevertheless, there is general lack of responsibility and ownership of government programmes, a serious obstacle to development.** This is attributed to low popularisation and domestication of development initiatives, programmes and policies to lower levels;

functional and allocative inefficiency; poor monitoring and supervision; and weak implementation. The uptake in appreciating and participating in community initiatives is attributed to passive, unproductive and a highly dependent population coupled with low literacy levels of citizens. Despite the existence of free universal primary and secondary education, about 26 percent of Ugandans aged 10 years and above are still illiterate; 38.5 percent of pupils who enrol in P.1 do not complete P.7; and 12 percent of Ugandans aged 6-12 years, 3 percent of those aged 13-18 years and 6 percent of those aged 19-24 years have never attended school.

- 413 **A ‘dependency syndrome’ is so widespread throughout the country and at all levels of society.** There is a general tendency of people waiting for the government to come to their aid for the most basic things that they can do for themselves contributing to high poverty incidences at 21 percent. For instance, 17 percent of rural households do not have pit latrines while 63 percent have no access and are not using a hand washing facility. This greatly leads to poor health outcomes among families and communities due to limited water and sanitation facilities. Limited sensitization and involvement on the importance and maintenance of water sources like boreholes has led to low ownership after project implementation for sustainability.
- 414 **There is a high tendency among Ugandans to consider self-interests before anything else.** A major hindrance to development is the civil servants who are devoid of any sense of duty and responsibility in the delivery of public services. This not only breeds conflict of interest and corruption, but also, more fundamentally, drastically undercuts the government’s performance. Economic loss due to disruptions and delays in public service, not to mention outright acts of corruption is enormous.
- 415 **Short-sightedness is quite evident in daily work practices.** Sloppy work, the habit of leaving things undone, a failure to keep to deadlines and promises, poor time management, among others, are the ‘norm’ rather than the exception in a variety of fields ranging from unskilled chores to construction projects. Continuous monitoring and supervision is required to ensure that work is accomplished.
- 416 **There are several behavioural barriers to adoption of positive mind sets cushioned by long years of social conditioning.** These are demonstrated by harmful culture, beliefs and practices that promote stigma and discrimination, inability to live healthy and productive lifestyles. High rates of child marriages, teenage pregnancies, gender-based violence, female genital mutilation (FGM), and child sacrifice are manifestation of a failing social safety net.
- 417 **Weakness in the sense of nationalism and patriotism is another general trait.** Absence of a properly articulated common national ideology has denied the population an opportunity to rally around a common goal and value system to instil values such as; patriotism, work ethics, integrity, positive attitudes and mind-sets, national identity, and positive cultural practices as the basis for participatory civic awareness and engagement. It has also compromised the ability of institutions to manage information flow to guide and shape the mindset and attitudes of the population. There is still evidence of ideological disorientation because citizens are still inhibited in terms of the consciousness indicated

in negative cultural practices. The breakdown of the family unit has worsened instilling positive values and attitudes at an early stage of development.

- 418 **Participation of cultural and religious institutions in community development programmes has not been institutionalized.** The role of cultural and religious institutions in instilling and nurturing values, norms and behaviours towards a common goal has not been harnessed. Government has not effectively harnessed the power of society (or ‘social capital’) for economic prosperity and community development. Also, some cultures still practise negative cultural behaviours such as child sacrifice, child marriages, FGM, gender-based violence (GBV) and limited use of indigenous knowledge to support creative industries.
- 419 **The expansive community development structure, from the national level down to the parishes has had limited impact on mobilizing the population to engage in meaningful productive activities to generate household income.** This is partly due to: underfunding; lack of basic resources including transport; coordination and reporting tools; and training materials to effectively coordinate agencies and mobilize communities. Community mobilization infrastructure at the local governments’ levels including; halls, play grounds, libraries, among others is either dilapidated or lacking, especially in the new districts.
- 420 **In addition, there is duplication of the community mobilization function across sectors, making it incoherent and disjointed.** Cited among the MDAs carrying out Community Mobilization prior to service delivery include: Health, Water and Environment, Education and Sports, Works and Transport, Energy, Agriculture, Tourism, Trade and Industry, Justice Law & Order, Public Sector Management and Local Government. This contributes to lack of or limited coordination, ownership and sustainability for most public projects.
- 421 **Going forward, experiences need to be taken from the NFLC and rolled out as a basis for social capital mobilization for rural community development.** From this, communities are no longer simply recipients of, or followers to, the central leadership, but they turn out to be active participants and leaders or change agents for community development. In the next five years therefore, emphasis will be placed on actively engaging families, communities and citizens to provide more public awareness, sensitization for positive mind-set change, and reducing negative cultural beliefs that hinder people from participating in development programmes.

18.3 Programme Objectives

- 422 In order to address the above constraints and challenges, the objectives of this programme are to:
- 1) Enhance effective mobilization of families, communities and citizens for national development;
 - 2) Strengthen institutional capacity of central and local government and non-state actors for effective mobilization of communities;
 - 3) Promote and inculcate the National Vision and value system; and

- 4) Reduce negative cultural practices and attitudes.

18.3.1 Interventions

423 To achieve the above objectives, this plan will prioritize the following interventions under this programme as highlighted in Table 18.1.

Table 18.1: Community Mobilization Interventions and Respective Actors

Interventions	Actors
Objective 1: Enhance effective mobilization of families, communities and citizens for national development.	
1. Review and implement a comprehensive community mobilization (CMM) strategy <ul style="list-style-type: none"> a. Prepare a Community Mobilization and Empowerment (CME) Coordination Framework b. Design and implement activities aimed at promoting awareness and participation in existing government programmes; c. Establish feedback mechanism to capture public views on Government performance and enhance citizen participation in the development process d. Identify transformational youth champions per district to create a critical mass required to effect mind-set change in country 	OP, MOGLSD, ICT&NG, UBC, MoLG, Uganda Media Centre, GCIC
2. Develop and implement a national civic education programme aimed at improving the level of awareness of roles and responsibilities of families, communities and individual citizens	MOGLSD, JSC, ICT&NG, UHRC, EC, OP, MoLG, LGs
3. Design and implement a programme aimed at promoting household engagement in culture and creative industries for income generation;	MOGLSD, UBC, OP, MoLG
4. Develop a policy on diaspora engagement;	MOGLSD, MOFA
5. Implement the 15 Household model for social economic empowerment	National Women Councils, Local Council women Leaders, MOGLSD, MoLG, Youth councils, PWD Councils, CSOs
Objective 2: Strengthen institutional capacity of central and local governments and non-state actors for effective mobilization of communities	
1. Equip and operationalize Community Mobilization and Empowerment (CME) institutions/structures of central, local government and non-state actors for effective citizen mobilization and dissemination of information to guide and shape the mindsets/attitudes of the population	MOGLSD, MoLG, OP, LGs, Religious and Cultural institutions and other Non-State Actors
2. Establish and operationalize Community Development Management Information System (CDMIS) at parish and sub-county level.	MOGLSD, LGs, OP, MoLG
3. Institutionalize cultural, religious and other non-state actors in community development initiatives	MOGLSD, LGs, OP, MoLG, Religious and Cultural institutions and other Non-State Actors
Objective 3: Promote and inculcate the national Vision and value system	
1. Develop and implement a national service programme;	MOGLSD, MOPS, UCSC, MOES, MODVA, MoLG
2. Popularize the national vision, interest and common good for the citizenry	ICT&NG, MOGLSD, NPA, UBC, MoLG
3. Establish a National incentives framework including rewards and sanctions for best performing workers, leaders and communities;	MoPS, OP (Ethics & Integrity), MoLG
4. Develop and/or operationalize a system for inculcating ethical standards in the formal, informal and all communities.	MoGLSD, MoLG, OP (Ethics & Integrity)
5. Develop and enforce ordinances and by-laws to ensure the national vision and value system is adhered to	LGs, MoGLSD, MoLG, OP (Ethics & Integrity), MoJCA, UPF
Objective 4: Reduce negative cultural practices and attitudes	

Interventions	Actors
1. Conduct awareness campaigns and enforce laws enacted against negative and/or harmful religious, traditional/cultural practices and beliefs.	MOGLSD, MoLG, NPC, JLOS, LGs, OP, DPs, UBC, Religious and Cultural institutions and other Non-State Actors
2. Promote advocacy, social mobilisation and behavioural change communication for community development.	OPM, MOGLSD, MoLG, LGs, MOH, OP, MOES, MoICT&NG, MOGLSD, MOWE, MoLG, LGs, Non-State Actors, DPs

18.3.2 Implementation Reforms

424 The key implementation reform required to fully implement this programme is to establish a Technical Coordination Committee of the Community Mobilization and Mind-set change programme at Ministry of Gender, Labour and Social Development (MGLSD) to coordinate joint activities with the Ministry of ICT and National guidance (MoICT&NG), Office of the President and Ministry of Defence and Veteran Affairs.

CHAPTER 19: GOVERNANCE AND SECURITY PROGRAMME

19.1 Introduction

- 425 **Good governance is essential for enabling development in economic, political, environment and social sectors.** Efficient political and economic strands promote social order. A stable, predictable and secure political environment is a pre-requisite for socio-economic development. This involves protecting gains from internal instability and external aggression. The society fabrics at individual, household, community and national levels must be at peace for any development to take place. The rule of law is the foundation of a free society that places limits on Government authority such that all citizens of that society including the rulers, lawmakers, judges, and members of all social classes are equally subject to a common set of laws and by implication, are not subject to Government action that is unsupported by the law.
- 426 **The 2030 Agenda (SDG 16) recognises the need to build peaceful, just and inclusive societies that provide equal access to justice and strong institutions.** Aspiration 3 of Agenda 2063 is to have an Africa of good governance, democracy, respect for human rights, justice and the rule of law. Pillar 3.6 of the EAC Vision 2050, calls for democratic values, human rights, access to justice and the rule of law entrenched in all East African Partner States. According to the Uganda Vision 2040, the tenets of good governance include constitutional democracy, protection of human rights, rule of law, political and electoral processes, transparency and accountability, government effectiveness and regulatory quality and security. Particularly the Vision 2040 identified human rights observance as a critical feature of good governance and the rule of law.
- 427 **However, weak adherence to the rule of law and existence of internal and external security threats are still major challenges.** This is due to: (i) weak policy, legal and regulatory frameworks for effective governance; (ii) weak business support environment; (iii) low respect for and observance of human rights and fundamental freedoms; (iv) limited access to and affordability of justice; (v) high crime rates (vi) weak societal security structure and (vii) low recovery rate of public funds from individuals implicated in corruption.
- 428 **The goal of the programme is, therefore, to improve adherence to the rule of law and capacity to contain prevailing and emerging security threats.**
- 429 The key results to be achieved over the next five years are:
- (i) Improve on the Corruption Perception Index from 26 percent to 35 percent;
 - (ii) Increase the Democratic Index from 6.5 percent to 8.6 percent;
 - (iii) Increase the expenditure on R&D by Security Sector from UGX 7 billion to 10 billion;
 - (iv) Increase percentage expenditure on R&D from 0.01 to 0.1;
 - (v) Increase the percentage of citizens' participation in electoral processes from 80 percent to 90 percent;

- (vi) Increase the rate of case disposal from 60 percent to 75 percent;
- (vii) Attain a 25 percent enrolment in the National service by 2025;
- (viii) Decrease the percentage of backlog cases in the system from 18 percent to 10 percent; and
- (ix) Increase the percentage of districts with one stop frontline JLOS service points from 67.5 percent to 90 percent.

19.2 Situation Analysis

- 430 **Uganda’s security policy framework, identifies and groups potential threats to Uganda and its people into different categories** to include: border insecurity; destabilizing external influences; political instability; environmental stress and resource constraints; human underdevelopment; internal insecurity; economic shocks and stress; social polarization and civil disaster. The threats to security and peace in the country range from low-level civil disorder, large scale violence, subversion and sometimes organized and armed insurgency. Foreign powers have also acted as a threat to internal security, by either committing or sponsoring, violent extremism, terrorism or rebellion, without actually declaring war.
- 431 **Government has progressively and successfully dealt with internal and external threats to security and peace of the country through various interventions and institutional mechanisms.** The superior focus has been through strengthening institutions, and equipment for defense, intelligence and policing. However, it is apparent that emerging and potential threats to peace and security are periodically encountered and thus the need for new approaches, adequate preparation for timely, detection, prevention and effective management of these new complexities. Some of these threats include; cybercrime, influx of foreigners and potential manipulation of citizenship, porous borders, integration and globalization, radicalization, also referred as violent extremism, natural resource conflicts, election violence, small arms and light weapons, terrorism, and transnational border crimes.
- 432 **ICT provides both an opportunity and a threat to security.** The introduction of ICT into crime prevention, including CCTV cameras, Criminal Database, Finger Print Scanners, DNA and Forensics, Tracking, communication, has also improved the way in which the police and other services operate. The police has invested in mobilizing and empowering communities to prevent violence and crime through ICT using innovations such as UPF “Mobi” and “SUMA” applications. These, along with other strategies have led to reduction in the crime rate from 667 in 2017 to 551 in 2019 for every 100,000. However, there is still a challenge of kidnaps and high profile murders whose investigations have not been concluded. There is need for formulation of a national policy on crime prevention, strengthen the capacity of crime fighting agencies including investigation, prosecution and correctional institutions to reduce the crime rate and effectively and efficiently respond to crime. With the growth of more sophisticated, technology based and syndicated crime, the methods and skills required of law enforcement personnel needs to be enhanced to meet the new challenge.

- 433 **A number of successes have been registered regarding legislation, representation and government oversight.** Out of 80 bills submitted by the Executive to the Parliament, fifty-four (54) were passed into law as of FY 2018/19; six (6) were withdrawn and 20 are still pending. Representation of electorates in Parliament also increased from 417 MPs in the FY 2015/16 to 433 MPs in FY 2018/19 with exclusion of the UPDF representatives and Ex-Official Members. Women representation in Parliament also increased to 34.9percent by FY 2018/19. Parliament disposed of 73 percent of the reports tabled and delivered 75 percent of the targeted Ministerial Statements. Due to the oversight function of Parliament and the actions of the anti-corruption institutions there was also improvement in the score of the Corruption Perception index to 26/100 in 2018 from 25/100 in 2015.
- 434 **However, there are still a number of challenges** that include: i) Inadequate appreciation of multiparty democracy that has led to friction among the individual members of parliament, their political parties and the electorate; ii); delays in processing of bills into Acts of parliament affecting the delivery of services iii) inadequate information on the implementation of the international protocols which makes it challenging for parliament to oversee government’s commitments and/ or activities carried out at international level; iv) backlog of the constitutional reports for consideration by the parliamentary oversight committees v) increased instances of maladministration and administrative injustice in the public sector resulting into ineffective service delivery; xi) corruption in the judicial system; and limited civic and voter education.
- 435 **Public trust and confidence in JLOS institutions has increased from 49 percent to 59 percent since 2016; however, this is still too low due to:**
- (i) Case backlog and delays in delivery of justice remains one of the main impediments in access to justice. The level of backlog now stands at 18percent and the average time taken to dispose of cases stands at 810 days.
 - (ii) Access to JLOS services – the Uganda Vision 2040 prioritized improving access to justice through enhancing physical presence of institutions involved in the delivery of justice. This was to be achieved through construction of justice centres to ensure completeness of the chain of justice across all districts. Currently, the sector has one-stop front line service point in 66.7 percent of 117 the districts. There is a weak justice system for children with limited child friendly services in JLOS institutions. Data capturing the national diversion rate is now 76.3 percent compared to the baseline of 75 percent and the 2020 target of 80 percent.
 - (iii) Access to legal aid is essential to guaranteeing equal access to justice for all, especially for citizens who do not have sufficient financial means. Although, the proportion of magisterial areas accessing state funded legal aid services has increased from 26 percent in 2016 to 39.02 percent in FY2018/19, this is still too low. Currently, legal aid service provision is restricted to mainly legal representation in certain legal matters especially at higher court levels by the state. Legal aid service provision at lower courts is minimal and usually provided by

non-state actors. Legal aid is limited for those unable to afford advocates. There is need to fast track the legal aid law as well as enhance the State Brief Scheme and Pro-bono services.

- (iv) Transparency and accountability - The clearance rate of corruption cases by the Anti-Corruption Division (ACD) increased from 96 percent in 2016/17 to 97.7 percent in 2017/18 while the clearance rate of complaints against lawyers, police and JLOS officers increased from 75 percent in 2016/17 to 97.7 percent in 2017/18. The implementation of the Sector anti-corruption strategy is on track. The corruption perception index improved from 0.25 to 0.26. Furthermore, the ODPP made applications for 7 orders (in respect of 138 properties) for restraining properties of officers implicated in corruption cases. Consequently, 7 percent of the value of proceeds of crimes was recovered vis-à-vis the set target of 20 percent. The low performance was due to; on-going valuation process of some properties, high cost of valuation, understaffing in Government Valuation Department. However, the recovery processes are constrained by the weak asset recovery frame work and the service is concentrated in Kampala.

436 **In particular, there is need to strengthen the capacity and operations of the commercial justice institutions to provide fast and effective dispute resolution in all the specialized areas and in the area of Alternative Dispute Resolution.** Furthermore, land justice disputes continue to take up a large proportion of the load in terms of case backlog in the civil arena and have been noted to contribute to several criminal matters, including murders, arsons, assaults and trespass. The delay in disposal of these matters also means that vast assets are tied up in litigation for prolonged periods, therefore hindering economic development processes. Strategies will be employed to give particular attention to the disposal of land matters and to strengthen the institutions that are specialised in this field.

437 **Uganda's reliability of policing service (index) dropped from 4.0 in 2017 to 3.6 in 2018 Global Competitiveness report.** The daily average population of prisoners in custody has been on the upsurge from 30,509 prisoners in FY2010/11 to 53,033 prisoners in FY2017/18 – an annual growth of 8.3 percent against the 3.0 percent national population growth. However, investments in rehabilitation of inmates led to a reduction in the rates of re-offending from 23 percent in 2015 to 17 percent in 2018. Also, as a result of investments in crime fighting agencies the conviction rate increased to 62 percent from 53 percent in 2014.

438 **JLOS institutions are frequently accused in cases of human rights violations and this erodes public confidence in law enforcement agencies,** legitimacy in upholding the rule of law, and the resultant awards against Government lay a heavy financial burden on the State. Additionally, the inadequate knowledge within the public domain and citizenry contributes to low levels of effective demand for rights, implementation of citizen responsibilities, accountability, and therefore creates opportunity for impunity. There is need to strengthen institutional compliance of service delivery systems as well as enable people to appreciate/know their rights/service points and standards.

439 **Uganda is currently the third biggest refugee hosting country worldwide and largest in Africa.** Unresolved conflicts in the Great Lakes region are driving these refugee numbers and also affect regional trade potential. Uganda is currently hosting about 1.33 million refugees. Many of these conflicts have their roots in the exploitation of and access to natural resources, identity clashes and governance issues. The lack of a comprehensive national policy on migration, fragmented approach to migration issues by key stakeholders, lack of comprehensive data providing evidence base to policy makers, insufficient preparation of service providers meant to create a protective environment for vulnerable migrants, are all critical issues that need to be addressed in order to unlock the potential of migration in Uganda and enhance the protection of vulnerable individuals

19.3 Programme Objectives

440 In order to address the above constraints, the objectives of this programme are to:

- 1) Strengthen the capacity of security agencies to address emerging security threats;
- 2) Strengthen policy, legal, regulatory and institutional frameworks for effective governance and security;
- 3) Strengthen people centred security, legislation, justice, law, and order service delivery system;
- 4) Reform and strengthen JLOS business processes to facilitate private sector development;
- 5) Strengthen transparency, accountability and anti-corruption systems;
- 6) Strengthen citizen participation in democratic processes;
- 7) Strengthen compliance and implementation of the Uganda Bill of Rights; and
- 8) Enhance Refugee protection and Migration Management.

19.3.1 Interventions

441 In order to achieve the above objectives, NDPIII will prioritise the interventions in Table 19.1.

Table 19. 1: Governance and Security Interventions and Respective Actors

Interventions	Actors
Objective 1: Strengthen the capacity of security agencies to address emerging security threats	
1. Improve the capacity and capability of security sector through training and equipping personnel; a. Strengthen capacity to handle emerging sophisticated crimes such as cyber-crimes.	MODVA, ISO, ESO, MoIA, UPF, UPS
2. Enhance the welfare and housing of security sector personnel;	MODVA, ISO, ESO, MIA, UPF, UPS
3. Seamlessly transition, resettle and reintegrate veterans into productive civilian livelihoods;	MODVA, MoIA, UPF
4. Strengthen research and development to address emerging security threats;	MODVA, ISO, ESO, MoIA, MoSTI,
5. Establish and operationalize a National Service Programme;	MODVA
6. Rollout CCTV surveillance project	MoIA, UPF
7. Strengthen identification and registration of persons' services;	NIRA, DCIC

Interventions	Actors
8. Strengthen border control and security;	MODVA, MoIA, DCIC, UPF, MoH, LGs
9. Strengthen counter terrorism;	MODVA, MoIA, DCIC, UPF
10. Strengthen conflict early warning and response mechanisms;	MODVA, MoIA, DCIC, UPF, OP, MoH, LGs
11. Strengthen prevention of Trafficking in Persons;	MoIA, DCIC, MODVA, UPF, OP, LGs
12. Strengthen the control and management of small arms and light weapons.	MoIA, DCIC, MODVA, UPF, OP
Objective 2: Strengthen policy, legal, regulatory and institutional frameworks for effective governance and security	
1. Review and enact appropriate legislation; a. Domesticating international and regional treaties.	Parliament, MDAs
2. Review, and develop appropriate policies for effective governance and security;	MoDVA, OP, MoIA, MoJCA, UPF, ULRC
3. Simplify, translate and disseminate laws, policies and standards;	Parliament, ULRC, MDAs, DEI
4. Improve the legislative process in Parliament and Local Governments to ensure enhanced scrutiny and quality of legislation	Parliament, LGs
Objective 3: Strengthen people centred delivery of security, justice, law and order services	
1. Develop appropriate infrastructure for legislation, security, justice, law, and order;	Parliament, MoJCA Institutions, MoDVA
2. Promote equitable access to justice through legal aid services; a. Strengthen family justice b. Promote child friendly justice procedures	MoJCA, Judiciary, ULRC, UHRC, DGAL, LDC, UPS, UPF
3. Strengthen transitional justice and informal justice processes;	MoJCA, LG courts
4. Enhance crime prevention and strengthen community policing;	UPF, MoLG, LGs
5. Strengthen response to crime;	UPF, UPS, Judiciary, MoJCA
6. Strengthen citizenship identification, registration, preservation and control;	NIRA, MoIA, DCIC, URSB, LGs
Objective 4: Reform and strengthen JLOS business processes to facilitate private sector development	
1. Re-engineer business processes to reduce red tape in service delivery especially regarding commercial and land dispute resolution; a. Strengthen case management systems b. Reform rules and procedures c. Increase efficiency of Court Processes d. Integrate and automate information management systems e. Strengthen capacity of duty bearers f. Enforce commercial laws g. Roll out alternative dispute resolution h. Support relevant courts for faster resolution of land disputes	MoJCA, MoIA, URSB, DCIC, MOICT & NG, NITA-U, UPS, Judiciary
Objective 5: Strengthen transparency, accountability and anti-corruption systems	
1. Strengthen the oversight role of Parliament over the Executive;	Parliament
2. Enhance the Public Demand for Accountability;	Citizenry, URA, OPM (Barazas), MDAs, LGs
3. Strengthen the prevention, detection and elimination of corruption;	IG, OAG, DEI, PPDA, FIA, JLOS institutions, Media, CSOs
4. Strengthen and enforce Compliance to accountability rules and regulations	OAG, MoFPED, Parliament
5. Develop and implement an asset recovery framework	DEI, IG, OP, UPF, Judiciary, MoJCA
6. Mainstream Anti-Corruption initiative (transparency, Accountability and Anti-Corruption- TAAC) initiative in all MDA Plans, Projects/Programmes and budgets	Anti-corruption institutions, NPA, MDAs, LGs, MOFPED
Objective 6: Strengthen citizen participation and engagement in the democratic processes	

Interventions	Actors
1. Strengthen democracy and electoral processes; a. Increase participation of the population (including vulnerable persons) in civic activities	EC, Parliament, CSOs, UHRC
2. Strengthen the representative role of MPs, Local Government councillors and the Public	Parliament, LGs
Objective 7: Strengthen compliance with the Uganda Bill of Rights	
1. Finalise and Implement the Uganda National Action Plan on Human Rights and adopt the National Action Plan on Business and Huma Rights; a. Translate and disseminate the bill of rights in local languages b. Improve access to improved water, sanitation and hygiene in detention facilities c. Translate and disseminate the bill of rights in local languages d. Strengthen efforts to combat SGBV	UHRC, DPs, OPM, NPA, UPF, MoGLSD
2. Integrate HRBA in all public policies, legislation, plans and programmes	NPA, UHRC
Objective 8: Enhance Refugee protection and Migration Management	
1. Coordinating the responses that address refugee protection and assistance	OPM, MoLG, LGs, DPs
2. Operationalizing the national refugee policy	OPM, MoLG, LGs
3. Develop a migration policy	OPM, MoLG

19.3.2 Implementation reforms

442 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- 1) Develop and implement service and service delivery standards for Governance and security sector MDAs.

19.3.3 Programme Human Resource Requirements

443 **Successful implementation of this programme will require addressing the following human resource gaps:** Admiralty (Maritime) Law specialists; Entertainment Law specialists; Bankruptcy Law specialists; Business (Corporate) Law specialists; Civil Rights Law specialists; Criminal Law specialists; Customs and Border Inspectors; Environmental Law specialists; Family Law specialists; Firefighters; Health Law specialists; Immigration Law specialists; Intellectual Property Law specialists, among others. Table 19.2 details the status of the availability of skills in short supply whose training is not available in Uganda and skills in short supply with training available in Uganda. The interventions to address key skills and competencies are highlighted under objective two of the Human Capital Development Programme and the National Human Resource Development Plan (NHRDP). To holistically address these gaps, sectors and LG will develop respective human resource development plans while MDAs will produce capacity building plans.

Table 19.2: Qualifications and Skills Needs for: Governance and Security Programme

QUALIFICATIONS AND SKILLS	Status	Estimated 5-Year Gap
Admiralty (Maritime) Law specialists		1,434
Entertainment Law specialists		1,434
Personal Injury Law specialists		717
Private investigator		5,975
Bankruptcy Law specialists		1,076
Business (Corporate) Law specialists		717
Civil Rights Law specialists		2,151
Criminal Law specialists		2,868
Customs and Border Inspectors		3,944
Environmental Law specialists		1,243
Family Law specialists		1,530
Firefighters		2,390
Health Law specialists		1,673
Immigration Law specialists		2,199
Intellectual Property Law specialists		1,482
International Law specialists		956
Judges		1,434
Labour (Employment) Law specialists		1,195
Military Law specialists		1,554
Police Inspectors and Detectives		1,195
Real Estate Law specialists		1,793
Tax Law specialists		1,088

Key for the table

Skills in Short supply and Training is not available in country	Skills in Short supply and Training is in-country

CHAPTER 20: PUBLIC SECTOR TRANSFORMATION

20.1 Introduction

- 444 **Poorly functioning public sector institutions and weak governance are major constraints to equitable development.** The public service plays a vital role in providing public goods, such as defence, public order, property rights, macroeconomic management, environment protection, and coordinating private sector activity. As countries get more globalised governments face increasingly complex and cross-cutting issues, such as economic volatility, climate change and migration. Public servants are under greater public scrutiny as citizens are becoming increasingly aware and impatient. To this end, public service delivery needs to develop new dimensions to enable appropriate response to changes in the global environment as well as to the demands of an active citizenry.
- 445 **Ultimately,** public sector transformation contributes to the NDPIII objective of strengthening the role of the state in guiding and facilitating development through increasing the effectiveness and efficiency of the public sector in response to the needs of the citizens and the private sector.
- 446 **The aspiration of Agenda 2030 is to build effective, accountable and inclusive institutions at all levels by 2030** (SDG 16). Agenda 2063 (Goal 12) calls for building capable institutions and transformed leadership at all levels. The EAC Vision 2050 states the need to raise the level of R&D, science and technology and innovation in the public sector to enhance industrial competitiveness. Additionally, the Uganda Vision 2040 aims to institute measures to strengthen public sector management and administration by ensuring that the public officials are fully responsible and accountable for all the resources under their control.
- 447 **However, there is weak performance, low accountability for results and unsatisfactory work ethic in the public sector that does not adequately respond to the needs of citizens and the private sector.** This is due to: (i) poor accountability systems and undue focus on processes rather than results; (ii) inefficient government systems and processes; (iii) duplication of mandates; (iii) inadequate talent management across government; (iv) an inefficient and inadequately funded decentralized system of government; (v) limited computerization of government systems; (vi) high level of corruption; and (vii) ineffective and inadequate communication and feedback mechanisms.
- 448 **The goal of the programme is therefore, to improve public sector response to the needs of the citizens and the private sector.**
- 449 The key results to be achieved over the next five years are:
- (i) Increase Government effectiveness Index from -0.52 to 0.01;
 - (ii) Reduce corruption as measured by the corruption perception index from 26 percent to 35 percent;

- (iii) Increase the attractiveness of Uganda as an investment destination as measured by the Global Competitiveness Index from 48.9 to 55.

20.2 Situation Analysis

- 450 **Improving public sector performance and effective response to citizen needs requires addressing three facets of the public sector: the people (civil servants, their leaders and citizens); the public sector architecture and systems; and resources required.** The citizens should be able to demand and receive accountability for results and value for money from the public servants. To facilitate this, there is need for clear systems to adequately measure performance for results in a transparent manner and access to timely, accurate and comprehensible public information. This promotes active communication between the implementers of programmes and the public and enhances the work ethic and attitudes of public servants as they are incentivised to deliver. However, the public servants require efficient public sector architecture, systems and resources to effectively deliver results.
- 451 **Efforts to improve public sector performance have been biased to processes, neglecting the people who deliver in these processes.** A series of public sector reforms (PSRs) have been implemented in Uganda since the 1980s. These began with structural adjustment programmes in the early 1980s and later reforms in all key Government sectors, such as public service, public finance, public sector coordination, auditing, and anti-corruption, were implemented. While reforms in the 1980s and 1990s aimed at achieving public sector efficiency, those in the 2000s focused on achieving effectiveness through public financial management initiatives and modern management practices, such as Results Oriented Management (ROM). Despite these reforms, the public sector is not well-accountable for results with low work ethics to respond to citizen needs. This is largely due to reforms that should ensure that public sector servants are accountable for results have been weak or largely not enforced. In addition, there is inadequate dissemination of the requisite public information to the citizenry to effectively influence public opinion and active participation in national programmes. There is poor coordination among the various Government communication actors sometimes resulting in conflicting messages to the public.
- 452 **Accountability systems and institutions have been strengthened but they largely focus on processes rather than holding the public sector accountable for results.** In 2000s Uganda adopted the ROM to consistently and systematically enhance the development of individual, institutional, and state capacity, and subsequently the sustainability of improvements in service delivery. It was expected that ROM would enhance accountability for results and build confidence and trust in public service delivery, and subsequently to transforming Uganda's economy and society. On paper, the tenets of ROM are in place. Results based planning, budgeting, personnel performance, monitoring and evaluation and management information systems have been set up.
- 453 In 2003 Cabinet approved the National Integrated Monitoring and Evaluation Strategy (NIMES) under the Office of the Prime Minister (OPM) to ensure coordinated monitoring and evaluation of all Government programmes. This was followed by the Public Sector

Reform Programme (PSRP - 2005/06–2010/11) that sought to address several public sector challenges such as skills gaps and weak management; weak performance and accountability and poor pay. The Comprehensive National Development Planning Framework (CNDPF) approved by Cabinet in 2007 sought to ensure coordination in planning and budgeting across agencies of Government. The CNDPF provided ground for the National Development Plan (NDP) and the Uganda Vision 2040 that succeeded the Poverty Eradication Action Plan (1997-2009). Output based budgeting has since been reformed to programme-based budgeting. Nevertheless, performance contracts for all accounting officers have not been administered and enforced. Budgets do not adequately respond to plans and results. The alignment of the budgets at national and LG levels also continues to be a challenge. Monitoring and evaluation reports are not implemented and enforced. This has weakened public service accountability for results and has built a less than satisfactory work ethic in public service.

- 454 **Some progress has been made to develop service and service delivery standards that provide a benchmark against which to measure and hold public servants accountable but this is not across the entire Government and where they exist, they are not enforced.** Service delivery standards have been developed in Health, Education, Environment, Physical planning and Water but these have never been approved by the sectors nor have they been certified by NPA and Parliament. The absence of service delivery standards makes it difficult for holding public servants accountable and assessing service delivery progress.
- 455 **Public sector reforms in government systems and architecture have been undertaken to improve realization of results, nevertheless, they are yet to yield significant results.** In 2018 a Public Service Restructuring report that aimed at stopping mushrooming of agencies and duplication of mandates was produced but is yet to be implemented. Further, the report focused only on government Agencies neglecting the need for necessary reforms in the mainstream Ministries which led to creation of these agencies in the first place. As such, implementation of the report recommendations might not achieve the desired results unless, a comprehensive public sector architecture study is carried out and implemented.
- 456 In regard to Public Financial Management (PFM) several reforms have been implemented since the early 1990s, achieving the maintenance of robust and stable fiscal and macro-economic policies and fundamentals, more accurate planning and budgeting, enhanced control and management of public funds and higher standards of scrutiny and oversight of collection and utilization of public resources. These include the enactment of the Budget Act, 2001; the 2003 Public Finance and Accountability Act (PFAA), the Public Procurement and Disposal of Public Assets (PPDA) Act, 2003; the Public Finance and Accountability Regulations, (PFAR), 2003; and the Treasury Accounting Instructions (TAI), 2004; the implementation of the Integrated Financial Management System (IFMS); and the Treasury Single Account (TSA) in 2013. Nonetheless, several challenges remain, particularly in the areas of budget credibility, enforcement of laws and regulations

(compliance), combatting corruption and insufficient domestic revenues to finance the budget according to national priorities.

- 457 **At entry level, although Government recruits relatively good talent it faces challenges in managing it.** Public service human resource planning is disjointed. A majority of public servants recruited do not undergo induction training required to be civil servants. Where it is happening, it is disjointed and not informed by national common core values. Efforts have been made to strengthen the Civil Service College for it to continuously train and retrain public servants but more is required to achieve desired results. In-service continuous training is inadequate, where it exists it is not informed by a needs and impact assessment for training. While the NALI was set up to train civil servants a sense of nationalism and core values, training is not mandatory. Further, in addition to low remuneration it is not commensurate to performance as both good and poor performers are provided the same pay. This kills morale and leads to self-selection of poor performers in the public sector. Indeed, there is no framework to reward innovation, instead, those who attempt to innovate but fail to get the desired results may be penalized. There is a general sense of entitlement among public servants without corresponding need to improve service delivery. Often private sector employees provide better services for seemingly less remuneration, particularly at low cadre levels.
- 458 **In 1993 Government made strides of taking services nearer to people through implementing the decentralization policy however failure to accompany it with fiscal decentralization has made it inefficient.** Despite decentralization policy of taking services nearer to the people, services are largely re-centralized and the share of budget executed at LGs is dismal. The number of LGs, in line with the decentralization policy, is consistently rising, yet the share of the budget going to LGs is declining. LGs increased from 133 (including municipalities) in FY2015/16 to 168 in FY2018/19. However, the share of LG transfers of the national budget has on average stagnated at around 10 percent, during this period. This is below the NDP II target of 30 percent. This is making it difficult for LGs to deliver on their mandate. This directly affects the quality of social services at service delivery points such as schools, health facilities, roads, extension services and management of natural resources among others. Further, contrary to decentralization policy, several services have been re-centralized. These re-centralized services include: building primary schools' classrooms, toilets and providing furniture under Ministry of Education and Sports and building health centres under Ministry of Health.
- 459 **Further, budget allocations to LGs are mainly for paying workers' salaries, however, these workers are to a large extent redundant due to inadequate corresponding operational resources.** 68.4 percent of the LG Budgets are for Wages and salaries; and pensions and gratuities. The corresponding non-wage that is required to facilitate these workers to deliver services is dismal (13 percent or UGX 2.5 billion per LG) to keep them busy. Also, the development budget is dismal (18 percent). This leads to workers' redundancy and poor quality of service delivery at the sub-national level.
- 460 **Uganda has a story of contradiction in the area of fighting corruption.** On the one hand, the country has a wide range of comprehensive anticorruption institutions and

extensive legislation, even by international standards. On the other hand, weak enforcement of the laws, with evidence that corruption in Uganda has been increasing since the mid-2000s. One of the main agencies mandated by the Constitution to fight corruption is the Inspectorate of Government (IG). Other institutions mandated by law to curb corruption include the police, judiciary, Directorate of Public Prosecutions (DPP) and Parliament. While the number of convictions in corruption-related cases has gone up, largely as a result of the creation of the Anti-Corruption Court in 2010, the number of corruption cases closed due to lack of sufficient evidence has similarly risen, pointing to the weak investigative capacity of anti-corruption agencies. Research reports and various media outlets in Uganda are also awash with reports of corruption in the public sector.

- 461 **The general public has also not helped the fight against corruption as the corrupt are applauded for being ingenious.** While corruption is condemned across the general public, often the same public will protect the corrupt once they are prosecuted. Further, the peer pressure from the public for need to amass wealth leads to high tendencies of corruption. Also, with the general citizenry condoning corruption and not holding public servants accountable for actions, efforts by Government will not yield the intended results.
- 462 **Strengthening the external and internal audit functions within Government has improved compliance and value for money.** In this regard, auditing reforms have involved the enactment of Audit Act 2008, and recruitment and professionalisation of human resources, both in the Office of the Auditor General (OAG) and within the internal audit directorate in MoFPED. These improvements have led to timely audits and production of audit reports for Parliament's scrutiny and discussion. Uganda was the winner of the African Organisation of Supreme Audit Institutions (AFROSAI) prize of 2011 and 2013, and the country's OAG is rated among the best supreme audit institutions in Africa. Outcomes from auditing initiatives are poor, partly due to the fact that the OAG is a reporting office to Parliament, with limited powers to enforce its recommendations. Findings indicate that reports submitted by OAG to Parliament take a long time to be debated and not many of the recommendations are implemented by the Executive.

20.3 Programme Objectives

- 463 In order to address the above constraints, the objectives of this programme are to:
- 1) Strengthen accountability and transparency for results across Government;
 - 2) Streamline Government structures and institutions for efficient and effective service delivery;
 - 3) Strengthen strategic human resource management function of Government for improved service delivery;
 - 4) Deepen decentralization and citizen participation in local development; and
 - 5) Increase transparency and eliminate corruption in the delivery of services.

20.3.1 Interventions

464 In order to achieve the above objectives and intended results, NDPIII will prioritize the following interventions highlighted in Table 20.1.

Table 20. 1: Public Sector Transformation Interventions and Respective Actors

Intervention	Actors
Objective 1: Strengthen accountability for results across government	
1. Review and strengthen the client chatter feedback mechanism to enhance the public demand for accountability	OP, OPM, MoPS
2. Develop and enforce service and service delivery standards	MoPS, OPM, NPA
3. Strengthening public sector performance management <ul style="list-style-type: none"> a. Administer and enforce performance contracts for political leadership b. Administer and enforce performance contracts across public service from Commissioner- level upwards c. Administer a pay reform and welfare system (eg housing) commensurate with performance contracts d. Institute the practice of strategic human resource management in all MDAs and LGs 	MoPS, OP, OPM, MoFPED, NPA
4. Enforce compliance to the rules and regulations	OP, OPM, MoLG
Objective 2: Streamline Government architecture for efficient and effective service delivery	
1. Restructure Government institutions (MDAs & sectors) to align with new programme planning, budgeting and implementation <ul style="list-style-type: none"> a. Undertake functional analysis and reforms of government institutions b. Review and implement the recommendations on harmonization and restructuring of institutions report (2018) 	OP; MoPS; OPM; MoFPED; NPA;
2. Review and develop management and operational structures, systems and standards	MoPS, OPM, MoLG
3. Rationalize and harmonize policies to support public service delivery	OPM, MoPS, MoLG, MoFPED, NPA
Objective 3: Strengthen human resource management function of Government for improved service delivery	
1. Undertake nurturing of civil servants through patriotic and long-term national service training	MoPS, OP; OPM; UPDF; NPA, LGs
2. Design and implement a rewards and sanctions system <ul style="list-style-type: none"> a. Introduce exit policy for non-performers and rewards for star performers at all levels. 	MoPS, OP; OPM; IGG; MoFPED
3. Empower MDAs to customize talent management (Attract, retain and motivate public servants)	MoPS, OPM, MoFPED, MoLG
4. Roll out the Human Resource Management System (Payroll management, productivity management, work leave, e-inspection)	MoPS, MoFPED, MoLG
5. Develop and operationalize an e-document management system	MoPS
6. Review the existing legal, policy, regulatory and institutional frameworks to standardise regulation and benefits in the public service	MoPS, MoFPED, MoJCA, Parliament
7. Upgrade Public sector training to improve relevance and impact. <ul style="list-style-type: none"> a. Strengthen training partnerships with tertiary institutions b. Implement E-learning programmes at the civil service college 	MoPS, MoE, NCHE, tertiary institutions
Objective 4: Deepen decentralization and citizen participation in local development	
1. Strengthen collaboration of all stakeholders to promote local economic development; <ul style="list-style-type: none"> a. Provide a conducive environment to facilitate Private Sector participation in investment in the local economy 	OP, MoLG, MoFPED, LGs, PSFU, DPs
2. Increase participation of Non-State Actors in Planning and Budgeting	MoFPED, NPA, MoLG, LGs
3. Operationalize the parish model	MOLG, OPM, OP, LGs, UBC, NPA

Intervention	Actors
4. Build LG fiscal decentralization and self-reliance capacity a. Evaluate the fiscal decentralization policy	MoPPED, MoLG, LGFC, NPA, OP, OPM, URA, LGs
Objective 5: Increase accountability and transparency in the delivery of services	
1. Reengineer public service delivery business processes a. Implement service delivery process reforms b. Automate institutional management functions c. Implement e-governance across the public sector	MoICT&NG; NITA-U; MoPS, UBC
2. Design and implement electronic citizen (e-citizen) system a. Develop a mechanism that links vital personal data systems	MoICT&NG, NIRA, NITA, OP, OPM, URA, MoH, MoES, Security Agencies, UBC
3. Improve access to timely, accurate and comprehensible public information a. Develop a common public data/information sharing platform b. Review the information and communication institutional framework c. Review and enforce standards of communicators and information disseminators on government business	MoICT&NG, Uganda Media Centre, UBC, UCC, GCIC

20.3.2 Implementation Reforms

465 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years:

- 1) Develop and enforce service and service delivery standard across the public sector

CHAPTER 21: REGIONAL DEVELOPMENT

21.1 Introduction

466 **The overall national efforts in poverty eradication are being derailed due to some regions dragging the poverty-reduction gains.** Poverty eradication efforts provide a mixed story. This story is at three levels: First, there are parts (Central, Kigezi, Lango) of the country where poverty is significantly lower than the national average; Second, are parts (Acholi, West Nile and Karamoja) of the country where poverty is significantly higher than the national average but it is declining very fast. Third, there are parts (Bukedi, Busoga, Teso and Bunyoro regions) of the country where poverty is increasing. Poverty reduction targets have been missed as evidenced by poverty reversals in some parts of the country despite enormous and sustained Government efforts. In fact, between FY2012/13 and FY2016/17, the percentage of people living below the poverty line (USD 1.00 per day) increased from 19.7 percent to 21.4 percent after more than 15 years of sustained reduction in the percentage of people living below the poverty line. And moreover, the increase was higher in rural areas (from 22.8 percent to 25 percent) than in urban areas (from 9.3 percent to 9.6 percent).

467 **The aspiration of Agenda 2030 (SDG 10) entreats countries to reduce inequality within and among countries, and also strive to end poverty in all its forms everywhere (SDG 1).** Countries are required to reduce at least by half the proportion of men, women and children of all ages living in poverty in all its dimensions according to national definitions by 2030. The EAC Vision 2050 (Chapter 2 section 2.4) is to have a developed, stable and competitive regional bloc that will ensure “enhanced inclusiveness in development and socio-economic transformation”, and has set a target to reduce the percentage of people living below the poverty line to less than 10 percent by 2030. The Uganda Vision 2040 emphasizes balanced development through ensuring that all regions of the country benefit from growth of the national economy.

468 There is imbalance in the development of regional potential. This is due to i) regional income poverty; (ii) limited and underdeveloped regional value chains; (iii) inadequate economic and social infrastructure; (iv) poor local leadership and weak public sector management in the regions.

469 **Therefore, the goal of the regional development programme is to accelerate equitable, regional economic growth and development.**

470 The key results to be achieved over the next five years are to reduce poverty in the lagging regions of Uganda as is depicted in Table 21.1:

Table 21.1: Key results to be achieved by the Regional Development Programme

Sub-Region	Baseline (percent)	Target (percent)
Karamoja	60.8	42.1
Bukedi	43.7	25.8
Bugisu	40.9	23.5
Busoga	37.4	19.1
West Nile	34.9	26.0

Sub-Region	Baseline (percent)	Target (percent)
Acholi	33.4	18.3
Teso	25.1	19.7
Bunyoro	17.4	6.3

21.2 Situation Analysis

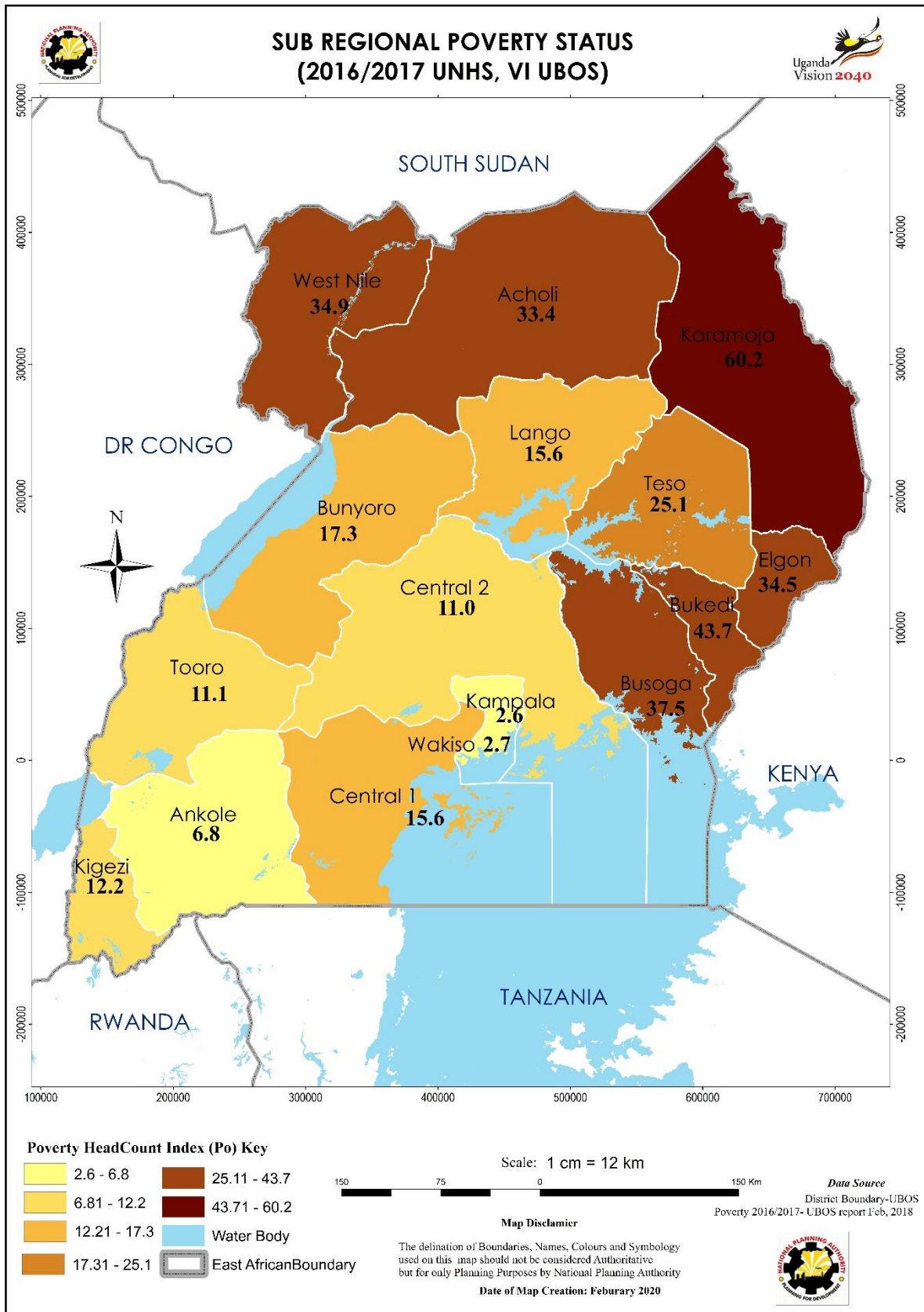
- 471 **The NDP II targeted poverty to reduce from 19.7 percent in FY 2012/13 to 14 percent in FY2019/20; however, poverty reversed to 21.4 percent.** In absolute terms, this implies that the number of poor people increased from 6.6 million in 2012/13 to 8.03 million in 2016/17. Majority of the poor people live in rural areas but are disproportionately concentrated in the sub-regions of Bukedi, Busoga, Bugisu, Teso, Acholi, West Nile, Karamoja and Bunyoro regions compared to other parts of the country (Map 21.1)
- 472 **Poverty reversals have been highest in Bukedi, Busoga, Bugisu and Teso** (Table 21.2)). These four sub-regions combined constitute 24 percent of the total population of Uganda. In addition, the poverty levels in West Nile, Acholi and Karamoja remain significantly above the national average.

Table 21. 2: Changes in poverty in targeted regions between 2012/13 and 2016/17

Sub region	Poverty rate 2016/17	Poverty rate 2012/13	Percent Change
1. Bukedi	43.7	29.4	14.3
2. Busoga	37.5	22.8	14.7
3. Bugisu	34.9	25.8	9.1
4. West Nile	34.9	42.0	-7.1
5. Karamoja	60.1	74.5	-14.3
6. Acholi	33.4	45.5	-12.1
7. Teso	25.1	20.8	4.3
8. Bunyoro	17.3	8.5	8.8

- 473 **Based on poverty levels and trends over the last five years, therefore, this programme has chosen eight geographical sub-regions as the areas of focus for accelerated poverty reduction efforts categorized into three groups.** The first group (consisting of Bukedi, Busoga, Bugisu and Teso) is comprised of those sub-regions where poverty reversals were highest and poverty headcount is significantly above the national average. The second group (consisting of West Nile, Acholi and Karamoja) is comprised of those where poverty levels still remain significantly above the national average, even though poverty levels are reducing. The last group comprises of Bunyoro where the percentage of people below the poverty line doubled over this period.

Map 21.1: Sub-Regional Poverty Status



- 474 **Overall, poverty is driven by heavy reliance on subsistence rain-fed agriculture as the only economic activity.** Significant number of people in these sub regions depend on subsistence rain-fed agriculture as their main source of livelihood. At the time of poverty measuring, these regions were witnessing a drought. In addition, poverty in Bukedi region is also attributed to low farm output due to pests diseases and high child poverty. In Busoga and Bunyoro regions, the locking of small farm land sizes for sugar cane growing is highly likely contributing to the increase in poverty. In Karamoja, the high poverty levels are attributed to the harsh weather conditions as well as poor agricultural and cultural practices. Other contributing factors include large household sizes (high fertility) and low education attainment, particularly for household heads; poor transport connectivity; and low access to grid electricity.
- 475 **Finally, unexploited natural resources (minerals and tourism sites) in these subregions helps to explain the persistent poverty levels.** For example, there is an estimated 300 million tonnes of marble in Karamoja; an estimated 1 billion tonnes of inferred Nickel in Kitgum; an unquantified volume of gold in Busia, Namayingo, Karamoja, Kitgum and Moyo and other minerals. The tourism potential is also not well exploited, for instance, the Mt. Elgon, Teso rocks and Karamoja cultural potential is under developed and under-marketed.
- 476 **Over the next five years, this programme will focus on accelerating poverty reduction in those regions lagging behind the national poverty line by, providing affirmative actions for these regions.** In addition to affirmative actions, interventions from other programmes, will be employed to address: i) heavy reliance on subsistence rain-fed agriculture using rudimentary technology as the only economic activity; ii) unexploited natural resources in these subregions; iii) poor transport network; iv) low access to grid electricity.

21.3 Programme Objectives

- 477 In order to address the above constraints, the objectives of this programme are to:
- 1) Stimulate the growth potential of the sub-regions in the key growth opportunities (Agri-business, Tourism, Minerals and Manufacturing);
 - 2) Close regional infrastructure gaps for exploitation of local economic potential;
 - 3) Strengthen and develop regional based value chains for LED;
 - 4) Strengthen the performance measurement and management frameworks for local leadership and public sector management.
- 478 Under area-based agribusiness development, the programme has prioritized the following agro-enterprises from among those already prioritized under the Agro-Industrialization programme, based on agroecological zones (table 21.3). The mineral and tourism related enterprises will be exploited based on the location of such activities.

Table 21. 3: Selected enterprises by sub region

Above the national average and worsening	Above the national average but improving	Below the national average but reversing
Busoga (4 enterprises) <ul style="list-style-type: none"> • Sugarcane • Maize • Fish • Cassava 	Karamoja (3 enterprises) <ul style="list-style-type: none"> • Livestock (cattle, goats), • Cereals (Sorghum) • Vegetable oil (sunflower) 	Bunyoro (4 enterprises) <ul style="list-style-type: none"> • Maize • Cassava • Sugarcane • Livestock (Dairy/beef)
Bugisu (3 enterprises) <ul style="list-style-type: none"> • Coffee • Maize • Banana 	Acholi (4 enterprises) <ul style="list-style-type: none"> • Vegetable oil (sunflower, sesame, cotton, soya) • Cashew nuts • Livestock • Cassava 	
Bukedi (4 enterprises) <ul style="list-style-type: none"> • Cassava • Cotton • Rice • Fish 	West Nile (4 enterprises) <ul style="list-style-type: none"> • Livestock/Beef • Poultry • Coffee • Tea 	
Teso (4 enterprises) <ul style="list-style-type: none"> • Citrus • Livestock • Vegetable oil (Nuts, Soya, Sunflower) • Cassava 		

21.3.1 Programme Interventions

479 In order to achieve the above objectives and intended results, NDP III will prioritise the affirmative interventions in Table 21.4. These are affirmative interventions, additional to contributions from the other 17 programmes.

Table 21.4: Regional Development Interventions and Respective Actors

Interventions	Actors
Objective 1: Stimulate the growth potential of the sub-regions through area-based agribusiness LED initiatives	
1. Organize farmers into cooperatives at district level a. Support Youth and Women cooperatives b. Provide financing and extension services	LGs, MGLD, Farmers groupings
2. Increase regulation of farm input markets to reduce adulteration	MAAIF
3. Construct irrigation schemes and valley dams to ensure production all year round	MWE, MAAIF
4. Strengthen agricultural extension services through increased supervision and implementation of the parish model	LGs, CSOs, Farmers grouping
5. Strengthen research in the prioritized agro-enterprises for increase productivity	NARO, OWC, Cooperatives
6. Establish an agricultural financing facility for farmers in target regions	MAAIF, MFPED
7. Operationalize the Industrial and Business Parks situated in the target regions	UIA, OWC
8. Establish post-harvest handling, storage and processing infrastructure including silos, dryers, warehouses, cold rooms and a warehouse receipt system for farmers in those regions	MTIC, MAAIF
9. Establish demonstration farms for regionally identified commodities	MAAIF
10. Establish a marketing system for the selected agro-enterprises (market information centres, standards, Packaging)	MTIC, MAAIF
11. Develop targeted agri-LED interventions for refugees and host communities	LGs, OPM, DPs
Objective 2: Close regional infrastructure gaps for exploitation of local economic potential;	
1. Develop community access and motorable feeder roads for market access	LGs

Interventions	Actors
2. Increase transport interconnectivity in these programme regions to promote intra-regional trade and reduce poverty	MoWT, MOLG, UNRA, LGs
3. Increase energy connectivity in these programme regions	MEMD, MOLG, REA, LGs
4. Increase ICT interconnectivity in these programme regions	MO ICT&NG, NITA
Objective 3: Strengthen and develop regional based value chains for LED;	
1. Develop and implement regional specific development plans	NPA, MoLG, LGs
2. Develop region-specific tourism products in poverty-stricken regions	MTWA, UTB
3. Facilitate formation of tourism groups in target communities (e.g. arts and crafts);	MTWA, UTB
4. Establish regional tourism information centres;	MTWA, UTB
5. Skill locals in hospitality (tour guide, hoteliers);	MTWA, UTB
6. Nurture local private sector to participate in local, regional and global tourism value chains through training and credit extension	MTWA, UTB
7. Expand, upgrade and maintain tourism support infrastructure	MTWA, UTB
8. Organize the artisanal and small-scale miners into groups/cooperatives;	MEMD
9. Provide incentives for acquisition of appropriate technology;	MEMD
10. Provide training and extension services to ease the adoption of the acquired technology;	MEMD
11. Incentivize private sector to offer industrial training and apprenticeship opportunities;	MFPED, MTIC
12. Construct roads to support mining and mineral processing in the regions;	MTW, UNRA
13. Extend adequate and reliable energy to support mining and mineral processing industries;	MEMD
14. Provide water to support mining and mineral processing;	MWE
15. Promote value addition through LED in the mining activities;	MEMD
16. Restore degraded excavation sites;	MWE, NEMA
17. Provide support to youth and women enterprises;	
18. Undertake massive sensitization and awareness campaigns on environment.	MWE
Objective 4: Strengthen the performance measurement and management frameworks for local leadership and public sector management.	
1. Introduce community score cards of local government performance	MOLG
2. Institute regional ordinances and charters for regional government commitments to visions, roles and responsibilities.	MOLG

21.3.2 Implementation reforms

480 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years include:

- 1) Develop and implement regional development programmes in Busoga, Teso, Bukedi, and Karamoja, similar to the approach taken in Rwenzori, West Nile and Bunyoro;
- 2) Transfer the implementation and management of the programme to the Ministries of Local Government and Gender, Labour and Social Development to enable OPM focus on its primary mandate of coordination.

CHAPTER 22: DEVELOPMENT PLAN IMPLEMENTATION

22.1 Introduction

481 **Evidence-based development planning, implementation/operational planning, resource mobilisation, budgeting and budget execution as well as effective monitoring evaluation and reporting are crucial tenets of effective policy implementation.** In addition, strengthening statistical production and utilization as well as coordination and supervision, across all levels of plan implementation in a coherent manner, is critical to ensuring successful implementation of the Plan.

482 **The aspiration of Agenda 2030 (SDG 17) and Agenda 2063 (Goal 12 and Goal 20) is to strengthen the means of implementation through continuous capacity-building, multi-stakeholder partnerships, ensuring policy and institutional coherence as well as data, monitoring and accountability.** The EAC Vision 2050 states that successful implementation will depend on effective execution of functions and responsibilities of the different organs and institutions by strengthening institutions; improved accountability; and enhanced legal oversight.

483 **However, slow implementation of the national development plans remains a major development challenge for Uganda.** This is due to: (i) weak implementation planning and budgeting; (ii) weak M&E systems for supporting implementation and policy planning; (iii) limited financing and fiscal management; (iv) weak coordination of implementation; and (v) weak systems for statistical development.

484 **The goal of this programme, therefore, is to increase efficiency and effectiveness in the implementation of NDPIII.**

485 The key targets to be achieved over the plan period are to:

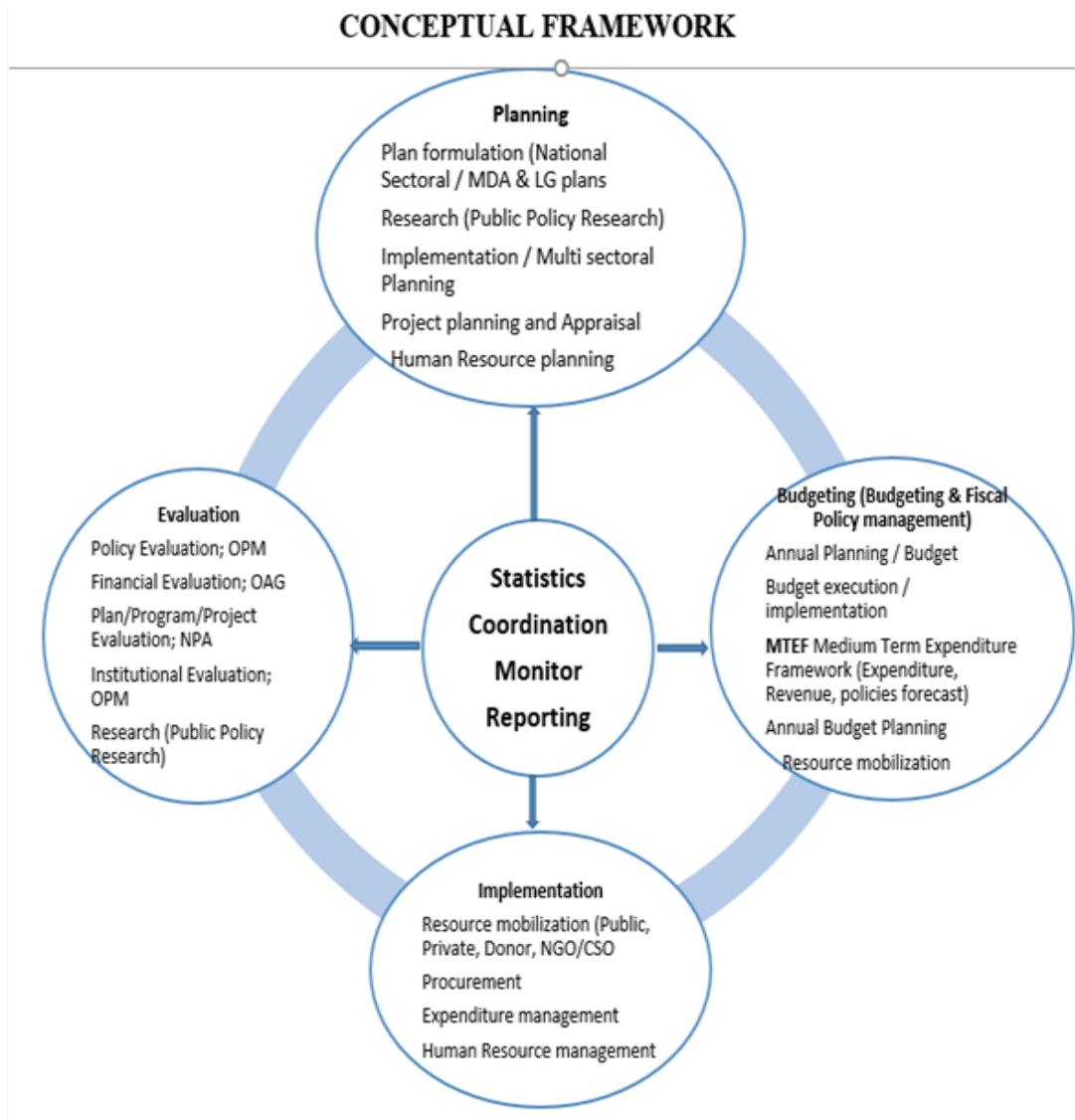
- (i) Achieve at-least 80 percent of the NDPIII targets;
- (ii) Increase the GDP growth rate from 6.3 percent to at-least 7 percent per annum;
- (iii) Increase the Revenue to GDP ratio from 15.6 percent to 18 percent by 2025;
- (iv) Reduction in Domestic Arrears as a percentage of total expenditure for FY N-1 from 1 percent in FY2017/18 to 0.2 percent;
- (v) Increase the alignment between the Annual Budgets and the NDPIII from 60 percent to 85 percent at national and programme levels;
- (vi) Maintain the proportion of supplementary budget expenditure (net of loan servicing) within 3 percent.

22.2 Situation analysis

486 **Successful development plan implementation is a function of addressing all facets of the implementation cycle.** This cycle revolves around strategic planning, cost estimation, annual prioritization, budgeting, implementation, auditing and accounting, monitoring and evaluation. This is reinforced by effective coordination and an efficient statistical

generation mechanism for results (see Figure 22.1). Development plan implementation is strong to the extent to which the cycle components are strong, otherwise implementation will be weak.

Map 22.1: Development Plan Implementation Cycle



487 **Significant progress has been made in strategic planning, nevertheless, planning capacity is generally low particularly in implementation planning and at decentralized levels.** In 2007, the Government adopted the Comprehensive National Development Planning Framework (CNDPF) that defines the planning process in Uganda, comprising: the 30-year National Vision; Three (3) 10-year plans; six (6) 5-year NDPs; Sector Development Plans (SDPs); Local Government Development Plans (LGDPs); Annual Work Plans (AWPs) and budgets. There is significant improvement in development of plans across government since the introduction of the CNDPF. As of 2018/19, 89 percent (16/18) of Sectors, 82 percent (104/127) of MDAs and 94 percent (153/162) of LGs had plans aligned to the NDPII. Despite the good progress in development of plans, due to existing weakness in planning in general particularly at

sector level, plans are not translated into budget interventions. Also, Human Resource (manpower) Planning is unsatisfactory as there is a large miss match between skills available and the labour market requirements. Further, the extent to which planning is informed by evidence requires strengthening. The country does not have a clear research and evaluation agenda to guide planning, implementation and policy making. As a result, research efforts by various public, private and non-governmental institutions has not been harnessed.

- 488 **Public Investment Management (PIM) requires strengthening.** Strides have been taken to develop PIM with the setting up of an appraisal unit in MoFPED and a Project Feasibility Studies Unit in NPA. Also, the first phase of Integrated Bank of Projects (IBP) covering pre-investment (project preparation and appraisal) has been developed and over 400 personnel from various MDAs have trained in the integrated investment appraisal. In addition, PIM Diagnostic and the Action Plan were developed and PIMS functions were institutionalized in MDAs. However, a 2018 PEFA assessment found that only 10 percent of projects are subject to independent economic analysis, guidelines for project selection are not consistently used (most projects are selected on the basis of financing rather than adequacy of design), recurrent costs are not adequately considered, procurement is slow and there are no standard rules and procedures to monitor all projects. Further, analysis of multi-year commitments of the PIP to free up resources for new development priorities is weak. Therefore, there is need to strengthen the PIMs policy framework to address these challenges.
- 489 **Budgeting for results has significantly improved with the introduction of Performance Based Budgeting, nevertheless, budget alignment to plans requires strengthening.** During the NDPII implementation, Budgeting transited from Output Based Budgeting (OBT) to results/performance based (Programme Based) budgeting. The NDPII results at outcomes, outputs and the corresponding indicators therefore informed the development of the Programme Based Budgeting System. To-date, the planning process has been reformed and taken the programme approach to delivery of common results. However, compliance levels of the annual budget to NDP require strengthening. Compliance level over the last four years has averaged only 60.3 percent with many priority growth sectors underfunded. Also, budget credibility is a concern, there is much volatility between budgeted and actual allocation. Persistent supplementary budget pressures compromise budget credibility. Further, budget allocations are heavily skewed towards MDAs as opposed to LGs where most of the implementation action is supposed to be. Transfers to local governments remain inadequate to support the effective delivery of decentralized functions and LED interventions.
- 490 **Implementation of off-budget initiatives diverts effort of implementing institutions away from focusing on priority interventions and therefore affecting the credibility of the budget.** Off-budget reduces realization of national outcomes due to three reasons. First, alignment of off-budget resources to the national plan is not certain. Second, it crowds out government budgets as public servants are overstretched to implement activities outside the budget, thus putting little attention to those within the budget. Third,

it can lead to duplication and wastage of resources due to double counting. There is need for a mechanism that comprehensively captures off-budget financing. This will also curtail development of projects that are not in NDPIII unless these are really emergency projects.

- 491 **Slow progress has been made in mobilizing domestic resources to finance results.** Reforms in tax policy and administration have contributed to an increased domestic revenue collection over time. A Domestic Revenue Mobilization Strategy, which will inform reforms in tax system has been developed. As a result, though, not yet sufficient, revenue collection has increased. On average, at least 75 percent of the national budget is domestically financed. However, the tax to GDP ratio remains low at 12.9 percent in FY2019/20. This limits the available resource envelope for implementation of key national priorities. Poor revenue collection in local governments is particularly a concern
- 492 **Progress has been made in monitoring and evaluation.** The evaluation function in Government has been operationalized and evaluation capacity built for state and non-state actors. In 2017 Universal Primary Education (UPE) policy in Uganda was evaluated. Also, Uganda Evaluation Association organized a successful 7th Uganda Evaluation Week in 2019. In addition, sectors and MDAs continued to produce mandatory periodic reports such as the Annual National Development Report (NDR); the Certificate of Compliance reports; Governments' Annual and Half-Annual Performance Reports (GAPR/GHAPR); the Annual and Semi-Annual Budget Performance reports; and Annual Sector Performance Reports that are inform the respective annual reviews. However, a number of policies implemented have never been evaluated to determine their impact save for NDP mid-term reviews. For example, the. USE, Affirmative Action on girl child education, political representation at various levels of Government, public and private education at universities, privatization among others constitute some of the policies that require evaluation. Government needs to establish a framework for evaluation of all its projects, programmes and policies with a view of ascertaining their impacts hence evaluations ought to be conducted regularly and timely. Further a periodic institutional evaluation to enhance Government effectiveness is not done.
- 493 **Coordination, monitoring and reporting of NDP implementation across Government requires strengthening.** Sectors and MDAs work in silos often competing in the implementation space. The coordination framework in OP, OPM, MoFPED and NPA is not clear. OPM that is mandated to coordinate the implementation of Government programmes for results is also an implementer, which creates a conflict of interest and credibility challenges. The NDPII MTR found no evidence to show deliberate strengthening of coordination of implementation for purposes of enhancing NDP implementation. Weaknesses in systems for coordination of implementation including lack of NDP implementation oversight, weak use of information from monitoring and evaluation processes, duplication of efforts, waste of resources due to lack of synergies and timely sharing of information, poor data quality, and lack of central joint reviews is evident. The NDPII put in place various mechanisms such as National development

forums, Annual performance review, sector and MDA but these have never been operationalized.

494 **Statistical data production and policy research successes registered include:** Uganda Bureau of Statistics (UBoS) issued a number of reports covering Population and Social Statistics; Macroeconomic Statistics; Business and Industry Statistics; Agriculture and Environmental Statistics; Statistical Coordination and Administrative Support Services; District Statistics and Capacity Building. The other surveys undertaken include the Malaria Indicator Survey; listing of Education Institutions; Uganda National Panel Survey; Informal Cross Border Trade (ICBT) Survey; and Time to Cross Traders Perception Survey in the border posts of Mpondwe, Bunagana and Goli under the Great Lakes Region Facilitation Project. There has been a general improvement in the quality and quantity of statistics with the conduct of new surveys like the National Manpower Survey and the production of new outputs such as GIS enabled visualizations and geo-referenced statistical maps. In addition to the regular data production activities for social and economic statistics, new areas of statistical production were governance, peace & security, gender, science and technology, environment, oil and gas, satellite accounts, nutrition platform, and quarterly GDP were initiated.

495 **Despite the achievements articulated above, the National Statistics System (NSS) continues to face a number of institutional,** structural and capacity gaps that have inhibited the production of high-quality statistics. These gaps require addressing.

496 **Strengthening the collection, coordination and harmonization of administrative data in particular, will be crucial.**

22.3 Programme Objectives

497 The overall objective of this programme is to ensure efficiency and effectiveness in the implementation of Plans. Specifically, the programme aims to:

- 1) Strengthen capacity for development planning;
- 2) Strengthen budgeting and resource mobilization;
- 3) Strengthen capacity for implementation to ensure a focus on results;
- 4) Strengthen coordination, monitoring and reporting frameworks and systems;
- 5) Strengthen the capacity of the national statistics system to generate data for national development; and
- 6) Strengthen the research and evaluation function to better inform planning and plan implementation.

22.3.1 Interventions

498 Prioritized interventions over the five-year period to achieve the above objectives are highlighted in Table 22.1.

Table 22. 1: Development Plan Implementation Interventions and Respective Actors

Interventions	Actors
Objective 1: Strengthen capacity for development planning	
1. Strengthen capacity for development planning at the sector, MDAs and local government levels; a) Facilitate Professional training and retraining in planning competences in MDAs and LGs b) Develop a platform to facilitate sharing of spatial data for planning (Spatial Data Infrastructure) c) Integrate migration and refugee planning and all other cross cutting issues in national, sectoral and local government plans	MOFPED, NPA, NPC, NIRA, MoLHUD, UBOS
2. Strengthen the planning and development function at the parish level to bring delivery of services closer to the people;	MOLG, MOPS
3. Strengthen human resource planning to inform skills projections and delivery of national human resource capacity to support expansion of the economy;	MOGLSD, NPA, UBOS
4. Strengthen Public Investment Management across the entire government to be able to develop bankable projects on time a) Strengthen capacity for implementation/multi-sectoral planning (identify, design, appraise and execute projects and programmes that cut across MDAs and take advantage of synergies across sectors) along the implementation chain. b) Review the Development Committee guidelines in view of the emerging developments in PIMs to include gender and equity and green growth principles, among others c) Strengthen the capacity of the Development Committee and MDA project units to support the PIMs process d) Undertake real time monitoring of project and budget spending across all ministries through the Integrated bank of projects e) Develop and implement a PIMs policy f) Operationalise the project preparation fund	OPM, OP, MOFPED, NPA, MoLG, Universities
Objective 2: Strengthen budgeting and resource mobilization	
1. Fast track the implementation of the integrated identification solution linking taxation and service delivery (e-citizen).	MOFPED, URA, NIRA, MOICT
2. Amend and develop relevant legal frameworks to facilitate resource mobilisation and budget execution.	MOFPED
3. Expand financing beyond the traditional sources	MOFPED
4. Deepening the reduction of informality and streamlining taxation at national and local government levels	MOFPED, URA, URSB
5. Implement electronic tax systems to improve compliance both at National and LG levels.	URA, MOLG, LG
6. Establish an appropriate, evidence-based tax expenditure “governance framework” to limit leakages and improve transparency	MOFPED, URA
7. Build capacity in government agencies to negotiate better terms of borrowing and PPPs	MOFPED
8. Align government borrowing with NDP priorities	Parliament, MOFPED, NPA
9. Impose sanctions for accumulation of domestic arrears	MOFPED
10. Harmonize the PFMA, PPDA, LGA, and regulations to improve the Public Financial Management systems (PFMs).	MOFPED, OAG
11. Develop a Comprehensive Asset Management Policy	MOFPED, MOPS, MOWT, MOLG
12. Strengthen the alignment of the Sector, MDA and LG Plans to the NDP III	Parliament, MOFPED, NPA, Sectors, MOLG
13. Alignment of budgets to development plans at national and sub-national levels	MOFPED, NPA, Sectors, MOLG,
14. Roll out Automated Procurement systems to all MDAs and LGs (e-GP).	MoFPED, PPDA,
15. Strengthen Parliament to effectively play its role in the national budget processes for proper implementation of NDPIII priorities. a) Review and strengthen the support structure in Parliament along the PFM reforms b) Ensure compliance of all provisions of the PFMA (2015) by MDAs	Parliament, MOFPED,

Interventions	Actors
16. Integrate GoU Public Financial Management (PFM) Systems for integrated PFM systems.	MoFPED, AGO,
17. Operationalise the system for tracking off-budget financing.	MoFPED,
18. Fastrack the review and amendment of the relevant procurement laws, policies and regulations to simplify the procurement process	MoFPED, PPDA, Parliament
19. Conduct a cost-benefit analysis of current tax exemptions and government subsidies	MoFPED, NPA, Research organs
Objective 3: Strengthen capacity for implementation to ensure a focus on results	
1. Review and re-orient the institutional architecture for Community Development (from the parish to the national level) to focus on mindset change and poverty eradication;	MoPS, MoLG, MoGLSD,
2. Harmonize the PFMA, PPDA and LGA and regulations to improve budget execution	MoFPED, MoLG
3. Increase financing for local government investment plans;	MoFPED, LGFC, NPA
4. Review and reform the Government Annual Performance Review (GAPR) to focus on achievement of key national development results.	OPM, NPA
5. Strengthen implementation, monitoring and reporting of local governments	MoLG, LGs
Objective 4: Strengthen coordination, monitoring and reporting frameworks and systems	
1. Operationalise the High-Level Public Policy Management Executive Forum (Apex Platform);	OP, OPM, MoFPED, NPA
2. Expand the Terms of Reference for the Budget and National Economic Committees of Parliament to include consideration of the NDP;	MoFPED, Parliament
3. Develop an effective communication strategy for NDPIII;	NPA, OPM
4. Develop integrated M&E framework and system for the NDP;	OPM, NPA, UBOS
5. Develop and roll out the National Public Risk Management system in line with international best practices;	MoFPED, NPA
6. Enhance staff capacity to conduct high quality and impact-driven performance audits across government;	OAG
7. Strengthen expenditure tracking, inspection and accountability on green growth	MoFPED, NPA
Objective 5: Strengthen the capacity of the statistical system to generate data for national development	
1. Align and synchronize national survey and census programmes to NDPIII, Africa Agenda 2063, SDGs and other development framework data requirements;	NPA, UBOS
2. Acquire and/or develop necessary statistical infrastructure in the NSS including physical, Information and Communication Technology and Human Resources;	UBOS
3. Harness new data sources including big data, data science, block chain technologies and geospatial technologies in statistical production;	UBOS
4. Amend the UBOS Act, 1998 to be inclusive of the NSS to better coordinate the NSS and define the roles of other players within the NSS Framework;	UBOS
5. Review and update the National Standard Indicator Framework in line with the NDP III, Agenda 2063 and SDGs;	UBOS
6. Standardize and operationalize use of standard statistical infrastructure including the rules, regulations and instruments for conducting censuses and surveys among data producers;	UBOS
7. Mainstream documentation of methodologies (Metadata) for NSS indicators;	UBOS
8. Build the capacity of civil society and Private Sector organisations in the production and use of statistics;	UBOS
9. Undertake research to improve methodologies for key statistics and indicators;	UBOS
10. Support Statistical professional development and application through collaboration with the academia and relevant international organisations;	UBOS
11. Enhance the compilation, management and use of Administrative data among the MDAs and LGs; <ul style="list-style-type: none"> a. Strengthen compilation of statistics for cross-cutting issues. (eg migration, gender, refugees and others) b. Strengthen production and use of disaggregated district level statistics for planning 	UBOS, NIRA, LGs
Objective 6: Strengthen the Research and Evaluation function to better inform planning and plan implementation	
1. Develop the National Development Planning Research Agenda	NPA, OP, OPM, MoSTI, MoFPED, Academia, CSOs,

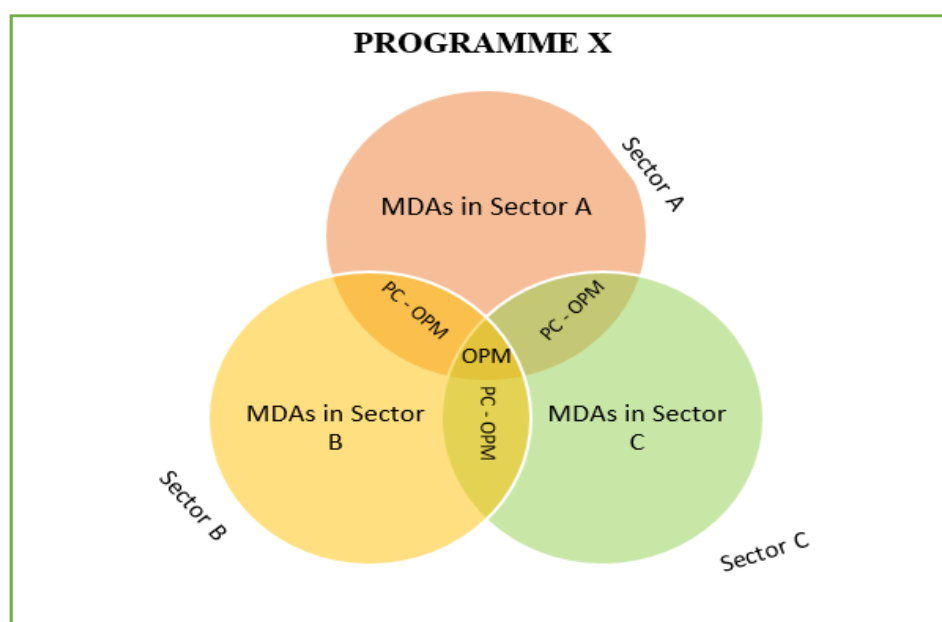
Interventions	Actors
	Religious Entities, Cultural Institutions
2. Develop an integrated system for tracking implementation of internal and external audit recommendations;	MOFPED, OAG
3. Expand the Performance/Value for Money Audits, Specialized Audits and Forensic Investigations undertakings	MOFPED, OAG
4. Strengthen the follow up mechanism to streamline the roles of the relevant oversight committees to avoid duplication of roles;	OP, OPM, Parliament, NPA
5. Promote the use of big data analysis techniques in Audit and Investigations;	MICT, NITA, MOFPED, OAG
6. Amend the relevant laws and regulations to strengthen institutional evaluation, policy evaluation, plan/programme and project evaluation;	Parliament, OP, OPM, OAG, MOFPED, NPA
7. Build research and evaluation capacity to inform planning, implementation as well as monitoring and evaluation;	OP, OPM, MOFPED, MoPS, NPA

22.3.2 Implementation Reforms

499 The key implementation reforms required to fully implement this programme and realise expected goals in the next five years include:

- 1) APEX platform should be operationalized to perform the oversight role and hence be accountable for delivery of results.
- 2) Strengthen the capacity of the Office of the Prime Minister to lead the overall coordination and reporting on implementation of NDPIII programmes and implied results. The programme coordination framework will be at three levels: Policy Level by the Prime Minister; Programme Coordinating level through Programme Coordinators; and at Sector level. This is illustrated in the figure 22.2.

Figure 22. 1: Programme Coordination Framework



- a. **Policy Level by the Prime Minister:** The Prime Minister shall be responsible for the overall implementation of the NDPIII programmes. The Prime Minister will be required to steer policy engagements with all Ministers in charge of implementation of the programmes. The Prime Minister will report to Cabinet and implement the policy actions on implementation of the Plan.
- b. **Programme Coordinator (PC) at OPM:** The capacity at OPM will be built through establishment of programme coordinators to support programme coordination of the different sectors of the programme and follow up on the implementation of the plan. The programme coordinators will undertake the following roles:
 - i. In line with the Sectors, identify the key policy and project requirements for the implementation of the programme interventions;
 - ii. Identify key implementation issues to be resolved to enable the implementation of the programme;
 - iii. Ensure coordination of the line Sector in implementation of the programme(s);
 - iv. Oversee the alignment of non-state actor plans to the programmes;
 - v. Propose annual targets with the line Sectors on key priorities of the Programme;
 - vi. Collect regular data on the implementation of the programme;
 - vii. Generate regular reports on implementation of the programmes;
 - viii. Recommend reviews and evaluation of key programme policies and projects; and
 - ix. Follow up implementation of the international frameworks e.g. SDGs within the programmes.

PART IV: COSTING, FINANCING, RISK MANAGEMENT, AND MONITORING AND EVALUATION

CHAPTER 23: COSTING AND FINANCING OF NDPIII PROGRAMMES

23.1 The Overall Cost of the Plan

500 The overall cost of financing all the NDPIII planned programme interventions over the 5-year period is estimated at around UGX 411.681 trillion (average 40.9 percent of GDP, annually) of which UGX 276.878 trillion (average 27.5 percent of GDP, annually) is contribution by the Public while UGX 134.803 trillion is private sector contribution (less recurrent private sector expenditure). This means that 67.3 percent of the total resources expected to finance the Plan will be from GoU consolidated budget while 32.7 percent will be from the private sector. Nevertheless, private contribution is significantly high if recurrent costs are included.

Table 23.1: Total NDPIII Planned Expenditure FY2020/21-FY2024/25

Programme	Total NDPIII Costing 2020/21 - 2024/25					
	Total	2020/21	2021/22	2022/23	2023/24	2024/25
Agro-industrialisation	18,656	3,942	3,438	3,431	3,361	4,484
Mineral Development	5,132	1,011	904	1,157	992	1,068
Sustainable Development of Petroleum Resources	6,355	1,337	1,146	1,441	1,168	1,262
Tourism Development	11,345	1,776	1,910	2,271	2,507	2,881
Natural Resources, Environment, Climate Change, Land and Water Management	11,902	2,264	2,313	2,537	2,283	2,505
Private Sector Development	7,586	1,346	1,306	1,566	1,564	1,805
Manufacturing	8,701	1,483	1,499	1,793	1,863	2,064
Integrated Transport Infrastructure and Services	52,249	8,404	8,467	11,918	11,538	11,923
Energy Development	8,181	1,822	1,514	1,869	1,436	1,539
Digital Transformation	15,865	2,392	2,440	2,717	3,208	5,108
Sustainable Urbanisation and Housing	7,242	1,366	1,341	1,536	1,431	1,568
Human Capital Development	54,669	10,164	10,358	10,167	11,145	12,836
Innovation, Technology Development and Transfer	5,161	927	978	983	1,034	1,238
Community Mobilisation and Mindset Change	18,985	3,032	3,266	3,710	4,169	4,809
Governance and Security	42,052	8,020	7,464	7,978	8,654	9,935
Public Sector Transformation	20,281	3,334	3,476	3,847	4,158	5,467
Regional Development	32,504	6,218	5,706	6,201	6,599	7,779
Development Plan Implementation	10,573	1,960	1,883	1,916	1,926	2,888
Interest Payments Due	74,244	12,432	13,651	14,742	15,374	18,045
Total Budget	411,681	73,232	73,059	81,780	84,408	99,203

23.2 Public Financing Sources

501 The amount of public resources required to finance the Plan is UGX 276.878 trillion. It gradually increases from UGX 49.674 trillion in FY2020/21 and peaks to UGX 65.970 trillion in FY 2024/25, in the final year of implementation of the Plan (see Table 23.2).

Table 23.2: Public Sector Costing FY2020/21-2024/25

Programme	Public Costing 2020/21 - 2024/25					
	Total	2020/21	2021/22	2022/23	2023/24	2024/25
Agro-industrialisation	9,187	1,856	1,721	1,732	1,684	2,193
Mineral Development	2,938	692	515	651	524	555
Sustainable Development of Petroleum Resources	3,838	974	683	852	644	685
Tourism Development	3,609	617	613	731	774	874
Natural Resources, Environment, Climate Change, Land and Water Management	9,505	1,745	1,899	2,088	1,828	1,945
Private Sector Development	3,137	622	544	653	620	698
Manufacturing	2,871	592	481	594	577	627
Integrated Transport Infrastructure and Services	24,004	4,220	3,827	5,385	5,203	5,369
Energy Development	5,215	1,403	943	1,159	831	878
Digital Transformation	4,015	616	645	727	814	1,213
Sustainable Urbanisation and Housing	4,356	833	825	952	840	907
Human Capital Development	30,657	4,756	5,901	6,029	6,553	7,418
Innovation, Technology Development and Transfer	3,005	536	594	582	602	690
Community Mobilisation and Mindset Change	4,161	781	722	811	865	982
Governance and Security	39,268	7,646	6,951	7,435	8,052	9,184
Public Sector Transformation	20,281	3,334	3,476	3,847	4,158	5,467
Regional Development	22,013	4,059	3,889	4,228	4,486	5,351
Development Plan Implementation	10,573	1,960	1,883	1,916	1,926	2,888
Interest Payments Due	74,244	12,432	13,651	14,742	15,374	18,045
Total Budget	276,878	49,674	49,764	55,114	56,356	65,970

502 The main source of the public resources for financing the Plan will be tax revenue. Currently, tax revenue to GDP stands at 12.9 percent and it is projected to increase annually by 0.5 percentage points over the Plan period. This requires Government to prioritise the implementation of strategies that increase resources available to finance public investment as laid out in the Domestic Revenue Mobilisation Strategy (DRMS). Domestic revenue mobilisation is the only sustainable way to increase additional space for sustainable budget expenditures, foster national ownership and reduces dependency on external assistance.

23.2.1 Domestic Revenue Mobilisation

503 To strike a balance between growing the economy and raising more resources while also catering for the welfare of the poor, the following policy priorities and actions will be implemented:

(i) Address non-compliance

- (a) Target large business non-compliance with stronger enforcement actions. URA will be empowered to carry out stronger enforcement actions, including the use of enhanced, risk-based techniques to target audit activities where the likelihood of under-declaration of income or failure to comply is perceived to be highest, for example with PAYE and Corporate Income Tax (CIT).
- (b) Link tax compliance with re-licensing of traders and service providers, expanding the withholding tax regime to capture evaders at the point of engagement with Government can improve compliance and bring in more revenue. Additionally, significant levels of under-declaration by professionals' merit stronger investigative and enforcement action by URA.

- (c) Support compliance and enhance revenues through sharper focus on registration, improved taxpayer services and education. This can be achieved by making it easier for Ugandans who are currently outside the tax system to become registered and active taxpayers; and more difficult for those who can afford to pay but are unwilling yet enjoying social services paid for by others.
- (d) Refine data access and internal data management through better ICT infrastructure for URA. This will require integrating Government data systems to support domestic revenue collections.

(ii) Address Tax Policy and design Deficiencies

- (a) Strengthening Productivity of VAT: While VAT is one of the most important revenue sources, its productivity is comparatively low. This requires: (i) reviewing current VAT threshold and rate to ensure that together these minimize administrative and compliance costs, encourages small business growth and safeguards revenues; (ii) removing unnecessary VAT exemptions to curb unjustifiable revenue leakages while maintaining those that support Ugandan welfare and economic objectives; limiting the range of zero-rated supplies as far as possible; reviewing the policy on deeming to allow the VAT system to function normally; and ensuring that Government unequivocally honors its commitment to pay contractors on time since non-payment undermines the short-term VAT yield and has a negative impact on tax morale.
- (b) Renegotiate the various generous Corporate Income Tax (CIT) related treaty provisions especially the Double Tax Agreements (DTAs) to bring them in line with the Ugandan DTA policy.
- (c) Review Personal Income Tax (PIT) exemptions for public officials and expatriates as well as the PIT thresholds and bands to ensure that the tax system does not unfairly reduce disposable incomes.
- (d) In the spirit of growing the tax base through growing the small and medium enterprises, Government will review the current presumptive tax regime to encourage the growth and formalisation of SMEs.
- (e) While the Plan assumes minimum revenue streams from the oil and gas industry, Government will review the fiscal regime to fully capture revenue streams and the full value chain of the extractive and mining sector. Several features of a strong regime include: a royalty, to ensure government revenue from the time production commences; a CIT so that returns to equity are taxed in a similar way as other companies; and an additional tax to ensure the government obtains an increased share in economic rents of more profitable projects.

23.2.2 Other Public Financing Strategies

a) Development Assistance Grants

504 Grants will continue to support the financing of the Plan. In the period 2012/13-2017/18, the country received UGX 4.5trillion in grants alone both for budget and project support. Relations with the development partners will be strengthened considering mutual respect of national, regional and global interests in order to exploit further this existing financing

opportunity. Existing opportunities to tap into development assistance resources include the strategies for implementing SDGs, Africa Agenda 2063 and the integration of cross cutting issues like Climate change, HIV/AIDS, Family Planning, Refugees among others. For example, Climate Change and environment related financing often addresses key infrastructure sectors, such as water, energy, and forestry resources development. This Plan provides for developing capacity for the country to take advantage of these financing opportunities. During this period, the Government will setup a Joint Development Assistance Committee to work with the local development partners group with the objective to optimize development assistance flows into the implementation of the mainstreamed global development agenda.

b) Oil and Oil Related Revenues

505 Since the oil and gas industry is under-going development, the country cannot reliably project to have substantial resources from the industry to support implementation of the Plan. Based on the current Oil and Gas Policy, oil related revenues will be included in the budget for investments after approval by Parliament. Building confidence of the investors in the oil sector and ensuring increased transparency and accountability in the management of sector resources will be prioritized to facilitate increased investment that creates a basis for the fast-tracked onset of oil revenues.

c) Public Private Partnerships

506 A number of projects have been financed under PPP arrangements although at small scale and capacity for negotiation and structuring of PPP agreements has been developed. Over the NDPIII, PPPs will contribute significantly to the financing of prioritized interventions, especially in the infrastructure, health and education sectors where cost recovery is potentially high through self-financing of the projects. Increased capacity to negotiate, design and manage PPP projects continues to be a priority of this plan.

d) South-South Cooperation

507 Cooperation between Uganda and other developing and emerging economies is critical to its development. For example, between 2000 and 2014, 91percent of Chinese support came in the form of loans (81percent) and grants (10percent) to support infrastructure development projects, some of which were core projects under NDPII. It is therefore important that South-South cooperation financing is directly relevant for the NDPIII financing envelope. Uganda will therefore consolidate its relationship with her South-South cooperation partners with a view to strengthening her ability to take advantage of existing and potential resource development opportunities.

23.3 Public Debt Acquisition

23.3.1 External and Domestic Debt

508 Over the recent years, the country has been obtaining its loan resources from multilateral (56.3 percent), bilateral (19 percent) and commercial sources (24.8 percent). Multilateral sources include regular international development assistance (IDA-regular) at 27 percent;

ADF (15.2 percent), and other multi-lateral sources (14.0 percent). Paris Club bilateral sources are majorly France (4.4 percent), United Kingdom (2.8 percent), and others (5.2 percent); while the non-Paris Club bilateral sources have been mainly China (6.6 percent) and Saudi Arabia (0.3 percent). Commercial sources on the other hand include China (14.7 percent), SCB (3.4 percent) and others (6.6 percent).

- 509 Concessional loans from multilateral creditors will continue to be an important source of financing for NDP III, averaging at 1.7 percent of GDP over the period as derived from the macroeconomic framework. Non-concessional and semi-concessional external borrowing will also be required given the ambition of the NDP III, and because concessional borrowing is not always available for all projects. Government will continue to ensure that for projects where concessional loans cannot be secured, semi-concessional loans are prioritised over non-concessional borrowing.
- 510 As already described in the macroeconomic strategy, Government will minimize its domestic borrowing to less than 1 percent of GDP over the Plan period. This is to avoid the effects of crowding out private sector financing and investment that are critical to the delivery of NDPIII.

23.4 Private Financing Sources

- 511 The amount of private resources required to supplement public financing of the Plan is UGX 134.803 trillion which is 32.7 percent (Table 23.3). Nevertheless, private contribution is significantly high if recurrent costs are included. With available investment opportunities contained in the development programmes especially in integrated transport infrastructure and services, human capital development, agro-industrialisation, manufacturing and tourism among others, it is envisaged that private sector resources will be useful in leveraging the public resources available. Besides, substantial opportunities exist in the community mobilization programme most especially for the Civil Society Organizations as well as other non-state actors.

Table 23.3: Private Sector Financing FY2020/21-2024/25

Programme	Private Sector Estimates 2020/21 - 2024/25					
	Total	2020/21	2021/22	2022/23	2023/24	2024/25
Agro-industrialisation	9,468	2,086	1,716	1,699	1,676	2,291
Mineral Development	2,194	319	389	505	468	513
Sustainable Development of Petroleum Resources	2,517	364	463	590	524	577
Tourism Development	9,509	1,355	1,666	1,954	2,327	2,207
Natural Resources, Environment, Climate Change, Land and Water Management	2,397	519	414	449	455	559
Private Sector Development	4,449	724	762	913	944	1,107
Manufacturing	5,829	890	1,018	1,199	1,286	1,437
Integrated Transport Infrastructure and Services	26,472	3,988	4,270	6,120	5,741	6,354
Energy Development	2,965	419	571	710	605	661
Digital Transformation	11,850	1,776	1,795	1,990	2,394	3,894
Sustainable Urbanisation and Housing	2,886	533	516	584	591	661
Human Capital Development	24,012	5,408	4,456	4,138	4,592	5,418
Innovation, Technology Development and Transfer	2,156	391	385	401	431	548
Community Mobilisation and Mindset Change	14,824	2,252	2,543	2,899	3,303	3,827
Governance and Security	2,783	374	513	543	603	751
Public Sector Transformation	-					
Regional Development	10,490	2,159	1,817	1,973	2,113	2,428
Development Plan Implementation	-					
Interest Payments Due	-					
Total Budget	134,803	23,557	23,295	26,666	28,052	33,233

512 The following will constitute the NDPIII financing sources and Government will work towards availing a conducive environment and support:

(i) Domestic Private Investments (including Private savings, Cooperatives, SACCOs, and Retirement Funds)

513 Domestic private investment supported by private savings, cooperatives, SACCOs, and retirement funds will be instrumental in funding NDPIII priorities. Government will strengthen the fora where it interacts with the private sector to facilitate private investment in strategic sectors of the economy. This will be done through reducing overhead costs incurred before an investment decision is made e.g. by government conducting feasibility studies of projects in which the private sector is interested, giving tax incentives to entrepreneurs in strategic sectors, promoting cooperatives and SACCOs or divesting ownership in public companies to the private sector to free up resources to fund other public investments.

(ii) Blended Finance

514 Blended finance, such as equity guarantees for energy and transport infrastructure, is another possible source of finance for implementing priorities under this plan. Efforts will be scaled up to explore opportunities for use of blended finance as well as joint financing of regional projects with our neighbouring countries. In addition, non-traditional financing sources like venture capital and collective investment vehicles will be developed further, including re-enforcing the existing regulatory framework.

(iii) Foreign Direct Investment (FDI)

515 The projected FDI flows as already indicated in the external sector outlook will be on average 4.5 percent of GDP per year compared to 3.8 percent in NDPII period. Part of

these resources will be directed to NDP projects requiring PPPs. Uganda Investment Authority and the Ministry of Finance, Planning and Economic Development will play a key role in ensuring that investors are provided an appropriate investment environment and facilitate ease of doing business in Uganda.

(iv) Private Remittances and Diaspora Resources

- 516 Whereas private remittances and transfers have in the past majorly supported household (consumptive) expenses, they are identified as a potential source of investment funds. Consequently, Government is developing modalities for redirecting the utilization of remittances to fund diaspora-focused investments through the issuance of bonds as well as interesting the diaspora in investing in key development projects.
- 517 Whereas remittances will initially be marginal in the initial years of the NDPIII, the finalization of the Diaspora Investment Strategy in the first year of the NDP will open the window for increased flows in the subsequent years. The Ministry of Finance, Planning and Economic Development, Uganda Investment Authority, Capital Markets Authority, Bank of Uganda and National Planning Authority, and the Ugandan Diaspora will play a key role in ensuring that this investment strategy is finalized and implemented.

(v) NGOs/CSOs and Philanthropy

- 518 NGOs/CSOs and philanthropy finance a large number of projects, some of which are of a development nature. Specifically, NGOs receive and spend up to 1.4 percent of GDP annually. Therefore, government will amend the law under which NGOs/CSOs are registered to streamline the operations of these NGOs/CSOs to ensure that they only implement priorities articulated in this Plan. In addition, participation of NGOs/CSOs at national, sector and local government levels in annual planning will be strengthened to achieve this objective.
- 519 Overall, owing to the requirement of enormous resources for financing the development plan, an overall Integrated National Development Financing Framework (INFF) will be developed. This will further identify the magnitude of financing to be generated from all the various sources both private and public.

CHAPTER 24: RISK MANAGEMENT

24.1 Introduction

- 520 The Plan prioritizes increasing household income and improving the quality of life of the citizens. To achieve this overriding goal, clear objectives, corresponding programmes have been formulated and targets have been set. The Plan exploits the available opportunities within and outside the country that can be tapped into, however, these come along with risks that may impede the realization of intended results. Also, these risks are interconnected and systemic whose impact affects all the NDPIII Programmes.
- 521 The Plan acknowledges the need for risk informed development as a process and not an event. This is because there is a continuous interaction across local, regional and global risks including; terrorism, epidemics like the recent COVID-19 global pandemic, cybercrime, natural hazards and disasters, climate change, organized economic crimes and sabotage among others.
- 522 The risk management approach therefore adopted in the NDP is consistent with the Government of Uganda Risk Management Strategy 2018 whose main objective is to facilitate the integration of risk management into National Development Planning, Strategy formulation, annual planning and in all systems and processes.

24.2 NDPIII Risk Profile

- 523 In the context of the NDP, risks are those events if they happen would cause harm, loss and or diminished opportunities and would likely adversely impact the achievement of the National Development Objectives as defined in the NDP. Successful execution of the NDP requires the identification, mitigation, and monitoring of these risks. These risks can be categorised as, operational, strategic, and external risks and are outlined below.
- i. **External Risks:** This category of risks cannot be typically reduced or avoided through the approaches or strategies used to for managing operational or strategic risks. External risks lie largely outside the Government control. Government focus for this category of risks is to identify them, assess their potential impact and figure out how best to mitigate their effects should they occur. These include:
 - a. **Natural disasters like, landslides, floods, earthquakes and insect infestations have costed the economy and impacted on the lives of the people.** For example, the impact of flood, each year, in Uganda is estimated to be USD 62 million in GDP and impacting about 50,000 people. Also, between 2004 and 2013, droughts affected close to 2.4 million people and in 2010 caused an estimated loss and damage value of USD 1.2 billion, equivalent to 7.5 percent of Uganda's 2010 GDP. Although these risks are generally predictable, their impact and timing are usually not. The effect of natural disasters is usually drastic and immediate.
 - b. **Geopolitics and armed conflicts in the region have had significant impact on Uganda's economy.** The country experienced slow growth of 4.5 percent in 2016 partly due to the unrest in South Sudan resulting in the decline of exports

by at least 72 percent, from USD 25 million to USD 7 million in the period from June to July 2016.

- c. **Climate Change.** Climate change has been manifested into rising temperatures, more erratic rainfall, and extreme weather events such as floods and drought. Climate change has the potential to reduce food production and the availability of potable water, with consequences for migration patterns, human and financial losses and levels of conflict. Uganda is vulnerable to the negative impacts of climate change.
 - d. **Epidemic and Pandemics such as COVID-19.** Pandemics include elements of surprise and non-linearity. As with all complex risk events, significant underlying drivers - either unknown or underestimated – are exacerbating immediate and prolonged impacts. These include background conditions and contexts related to critical infrastructure placement, known but ignored vulnerabilities within and across key systems (including consumption drivers of high risk practices, for example in animal husbandry and ‘wet’ markets), and lack of redundancy in the quantity of limited systems (such as number of ventilators, number of ICU beds, number of ICU nurses and physicians).
 - e. **Terrorism that has a direct negative impact on foreign direct investment and tourism.** Over the past two decades, the Terrorism Index for Uganda has averaged 4.61 from 2002 to 2018 reaching an all-time high of 6.09 in 2004 and a record low of 2.76 in 2013. However, in the recent years, the index has increased to 3.96 in 2018 from 3.93 in 2017. The Global Terrorism Index measures the direct and indirect impact of terrorism, including its effects on lives lost, injuries, property damage and the psychological aftereffects.
- ii. **Strategic Risks:** These are risks to the NDP that are a country assumes in pursuit of achieving superior growth and development objectives. Risks falling in this category include the following:
- a. **Macroeconomic risks.** The principal task of macroeconomic policy is to provide a stable and enabling platform upon which firms and individuals invest, work and consume. These risks include forex exchange risks, interest rates risks, inflation and volatility in the commodity prices.
 - b. **Public debt risks.** Although the current public debt level remains sustainable, the current economic dynamics arising from the impact of COVID-19 pandemic are likely to see government’s public debt increase. Uganda’s risk rating has also deteriorated from low risk to moderate risk of debt distress. This downgrade is on account of the significant increase in the present value of the public external debt compared to revenue from exports. The major risks to the outlook of external debt sustainability relate to poor performance of domestic revenue, low revenues from exports as well as an increased rate of debt accumulation, particularly on non-concessional terms.

- c. **Public investments risks.** The potential risk involved in Public Investment Management (PIM) is the failure to achieve value for money (VFM). Although the country still has some room to scale up public investment through borrowing, great care should be taken to support projects with high rates of return.
- iii. **Operational/Preventive Risks:** These include the following:
- a. **Market, urban school, household and bush fires.** In addition to the droughts and floods, fire outbreaks follow in the 3rd place in destroying and damaging houses and businesses (markets, schools). Between 2008 and 2018, total fire incidents reported were 9,037; of which 130 relate to fire incidents in schools and 177 relating to shops, warehouses and markets. Property worth millions of shillings was lost in these fires and 546 deaths were reported.
 - b. **Post-election violence and byelections that have disrupted economic activities and extra expenditures on byelections.** The previous election cycles posed macroeconomic instabilities that dampened economic activities and growth. This emanates from the post-election expectations formation and uncertainty among investors about the economy.
 - c. **Economic crime (Money Laundering; Cyber-attack; Corruption).** Uganda's incidence rate of economic crimes remains high at 66 percent above the continental and global incidence rates at 62 percent and 49 percent respectively. In Uganda, 24 percent of persons that experienced economic crime suffered a direct loss of between USD 100,000 and USD 1 million. Cybercrime incidence rate as well remain high at 31 percent in 2018, and therefore a major current and future threat to development.
 - d. **Land acquisition delays for NDPIII projects.** Land related disputes have resulted in a 5-11 percent loss in agricultural production. Also, land acquisition delays have stalled and impeded the implementation of key NDPII projects resulting into immediate costs to government in form of idle equipment costs, penalties on non-utilized borrowed funds, and delayed realization of intended investment returns.

524 From the above, it can be seen that there are a number of potential risks that must be embedded throughout all the strategic and operational plans and workplans during the implementation of NDP. At the broad level, a brief analysis of the NDPIII envisaged risks is included in table 24.1. All MDAs will assess the potential risks and provide appropriate mitigation measures to manage the risk together with responsible actors are identified.

525 The risk assessment and analysis of the aforementioned and other potential risks for NDPIII is based on the key causes, the likelihood of occurrence and their expected impact on the realization of the NDPIII results. This is in accordance with the GoU Risk Management Strategy (RMS).

Table 24. 1: Key NDPIII envisaged risks (Low 1, Moderate 2, High 3; Minor 1, Moderate 2, Significant 3)

Risk No	Risk	Risk category	Root cause/factors (s)	Assessment of inherent risk			Risk response/Mitigation	Lead
				Likelihood	Impact	Risk Rating		
1	Natural Disasters e.g floods, mudslides, crime drought), crime (safety that lead to reduced household incomes and poor quality of life	External Risk	<ol style="list-style-type: none"> 1. Destruction of biodiversity 2. Cultural practices of bush burning 3. adherence to fire safety standards for fire 				<ol style="list-style-type: none"> 1. Strengthen emergency/Disaster Risk Response (DRR) 2. Utilise existing disaster coordination mechanisms at regional level to inform disaster response 3. Operationalise and enhance disaster risk governance structures to manage disaster risk 4. Strengthening of community-level awareness, preparedness and response 5. Invest in climate change mitigation/green growth 6. Business Continuity Planning 7. Disaster Risk Financing 	MOH, MoES, MGLSD, LGs, MoFPED, BOU, Communities, IRA, LGs, MGLSD, UPDF, UPF, OPM, LGs, Development Partners
2	Epidemics and Pandemics	External Risk	<ol style="list-style-type: none"> 1. Wet markets and animals 2. Globalisation where it is easy for airborne pathogens to travel the globe at rapid speed through air travel, mail, and global commerce. 				<ol style="list-style-type: none"> 1. Global and regional protocols agreed and signed by the governments, to respond to global pandemic. 2. Utilise existing disaster coordination mechanisms at regional level to inform pandemic /epidemic response 	MOH, MoES, MGLSD, LGs, MoFPED, BOU, Communities, IRA, LGs, MGLSD, UPDF, UPF, OPM, LGs, Development Partners

3	Political or Geo-Political Risks	External	<p>1. Transnational or geopolitical risks, in the broadest sense, emerge when the interests of countries in defined policy arenas collide, or when the international system at large is undergoing a transformation. Examples include political conflict, trade wars, sanctions, retreat from multilateral</p>				<p>3. Business Continuity/Response Plans</p> <p>4. Operationalise and enhance disaster risk governance structures to manage disaster risk and potential health-emergencies</p> <p>5. Strengthening of community-level awareness, preparedness and response.</p> <p>6. Disaster Risk Financing</p> <p>7. Create/invest redundancies in systems e.g in ICU equipment, Personal Protection Equipment (PPE's) and Health care personnel</p> <p>8. Strengthen core public health infrastructure, including water and sanitation systems</p>	
							<p>1. Business continuity plans that anticipate having to arrange substitute suppliers and alternative supply chains</p> <p>2. Engage with EAC and IGAD to address the security issues in the region</p> <p>3. Bilateral and international agreements for conflict resolution/peace building</p> <p>4. Increase transparency of electoral processes</p>	<p>UPDF, CMI, ISO and ESO, EAC, IGAD, UPF, MOFA and Regional Security Agencies</p>

				<p>finance Uganda's development aspirations mainly in infrastructure.</p> <ol style="list-style-type: none"> The Global COVID-19 pandemic has increased the risk of debt distress. Slow growth of exports and diversification Low tax revenues Increase in domestic borrowing 	<p>budget/operationalise the Domestic Revenue Mobilisation Strategy (DRMS)</p> <ol style="list-style-type: none"> Reforms in Public Investment Management Development of the integrated Bank of Projects and strengthening institutional capacity in project management 	<p>OPM, MWE, CSOs, Public, LGs, MoFPED, MLHUD</p>
7	<p>Climatic Change induced risks (drought, flooding)</p>	<p>External Risk</p>	<ol style="list-style-type: none"> Human activity Global warming Natural causes 	<ol style="list-style-type: none"> Undertake Disaster Planning of high-risk areas Provide contingency financing Enforce environmental management practices Mainstreaming climate change into sector development plans, including translation of key priorities into sector annual plans and budgets Research to inform policy, planning and action on climate change in Uganda 	<ol style="list-style-type: none"> Improve project selection, appraisal and analysis. Rigorous assessment and prioritization of projects Increasing domestic revenue mobilization Operationalisation of the Public Private Partnership (PPP) 	<p>MoFPED, MDA's and LG's</p>
7	<p>Public Investment Risks</p>	<p>Strategic Risk</p>	<ol style="list-style-type: none"> Low domestic revenue to finance budget Weakness in project selection, appraisal and analysis Corruption 			

8	Protectionism risks	External risk	<ol style="list-style-type: none"> 1. Rising unemployment may increasingly tempt governments to adopt restrictive trade policy measures 2. Geo-politics in bilateral and multilateral trade agreements such as World Trade Organisation (WTO) 3. Weaknesses in trade agreements such as World Trade Organisation (WTO) 4. Pandemics that trigger in ward looking approach 					<ol style="list-style-type: none"> 1. Strengthen Global and Regional Economic Cooperation and collaboration such as COMESA, EAC and SADC and WTO 2. Enhance stimulus/support to local small and medium enterprises to enhance resilience of businesses 3. New technological innovations to reduce on the global supply chains. 4. Business continuity plans that anticipate having to arrange substitute suppliers and designate alternative manufacturing or retail sites. 	MoIA, MoFA, MEACA, MoTIC, MoFPED, OP
9	Competitive risks	External Risk	<ol style="list-style-type: none"> 1. Emergency of disruptive technology 2. Radical strategic moves by multinational companies and countries 					<ol style="list-style-type: none"> 1. Expand international and regional bilateral trading partners 2. Business continuity plans that anticipate having to arrange substitute suppliers and designate alternative 3. Innovation programs 	
10	Cyber Crime/Attacks	External Risk	<ol style="list-style-type: none"> 1. National security interests 2. Business and financial interests 3. Political and social interests 4. Weaknesses in cybersecurity governance and risk management 					<ol style="list-style-type: none"> 1. Awareness 2. Encryption and access control measures 3. Business Continuity Plans/Disaster Recovery Plans 4. IT systems integration 	Security agencies, NITA, UCC, MDA's and LGs

11	Critical National Infrastructure (CNI) risks e.g power generation, telecommunications, water supply systems and computer systems	Strategy External Risks	5. Proliferation of IT Systems across government 1. Terrorism 2. Cyber-attacks/terrorism 3. Climate Change/Natural disasters such as floods, landslides, pandemics etc				1. Business Continuity/Disaster Recovery Planning 2. Awareness 3. Mainstream mitigation in Sector and Entity strategies and Investment plans	MDA's and LG's; MoWE, UNRA, UCC, NWSC, UMEME, NITA-U, MoFPED
12	Global and regional economic shocks (price fluctuations; oil prices, fluctuation of key commodity prices;)	External Risk	1. Global Demand and supply factors; 2. Financial crisis 3. Geo-politics				1. Increase internal oil reserves capacity 2. Expand international and regional bilateral trading partners 3. Increase value addition on locally produced commodities 4. Maintain macroeconomic stability	
13	Corruption	Operational risk	1. Illicit acquisition of wealth 2. Weak Management Information Systems Security 3. Weak enforcement of Anti-corruption laws 4. Weaknesses in the governance structures				1. Implement anti-corruption programmes 2. Enhance anti-money laundering surveillance and audit systems. 3. Continue interfacing different e-government systems (banking, land and tax MIS).	IG, DEI, OAG, Parliament, OP, State House, Anti-Corruption CSOs, Citizens, FIA, BOU, Commercial Banks, URA, MOLHUD
14	Inability to appropriately allocate limited		1. Non-Alignment of budgets to the Plan				1. Ensure 80 percent budget alignment to the NDP	MoFPED, Parliament

	resources to key Plan priorities		<p>2. Supplementary budgets which have a direct effect on development expenditure</p> <p>3. Financing unplanned activities beyond the contingency fund</p>				<p>2. Ring fence development expenditure from supplementary budgets</p> <p>3. Minimize unplanned emergency spending beyond contingency fund allocations</p>	
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24.3 General Interventions for Risk Management

526 In order to effectively manage the identified risks so to achieve the NDPIII planned results, government with relevant stakeholders shall undertake the following:

- i) All Sectors, MDAs, local government plans shall integrate risk management. This will be informed by an elaborate risk analysis and corresponding proofing of investments prone to risks. NPA shall assess the extent of integration of risk management during the formulation and implementation of the plans.
- ii) Institutionalize and enhance capacities in risk management at all levels including national, sectors, MDAs, and local governments.
- iii) Develop baseline data to facilitate progress tracking of risk management indicators. In addition, government shall document risk events and accompanying losses in lives, livelihoods and health and in the economic, physical, social, cultural and environmental assets of persons, businesses, communities
- iv) Strengthen reporting on risk management practices and enhance documentation and sharing information
- v) In line with the Uganda Risk Management Strategy (RMS) 2018, operationalise the risk implementation plan

CHAPTER 25: MONITORING AND EVALUATION

25.1 Introduction

- 527 **The Monitoring and Evaluation (M&E) strategy for the Plan is informed by the achievements, challenges and lessons learnt from the NDPI End Evaluation and NDPII Mid-term Review (MTR).** The strategy articulates the NDPIII M&E reforms, the roles and responsibilities of stakeholders, reporting and dissemination mechanisms, processes, required M&E capacities and events. It also includes the results framework that will guide the data collection, analysis and reporting and information needed to assess implementation progress towards the realization of the NDPIII development goal and objectives.
- 528 **The overall objective of the M&E Strategy is to support coordination of sectors, MDAs, LGs and other stakeholders in undertaking monitoring and evaluation of the NDPIII.** The M&E strategy will guide generation of data for: (i) evidence-based planning; (ii) accountability; (iii) monitoring and evaluating policies, programmes and projects; (iv) institutional learning through data utilization and sharing; and (v) decision making through measuring the performance, outcome and impact of development interventions.
- 529 **In order to avoid over-laps, role conflicts, and uncertainty in the M&E function during the NDPIII implementation, the specific roles and responsibilities of key actors have been detailed in the M&E strategy in addition to the institutional mandates.** Key institutions with a role in M&E include: Parliament, Presidency, Cabinet, OPM, NPA, MoFPED, UBOS, MDAs, LGs and Non-State Actors.
- 530 **Office of the President (OP) shall be responsible for the oversight of the Plan. OP shall provide overall leadership in Public Policy Management and promotion of good governance practices.** The Presidency through the newly established Apex platform shall provide a forum for State and Non-State actors to contribute to the implementation architecture of government. It will be the oversight responsibility of the Presidency to ensure coherence, transparency and management for results over the NDP period. The Presidency shall be responsible for all the recommendations made to improve implementation of the plan for effective utilisation of results over the NDP period.
- 531 **The Parliament shall be responsible for programme oversight, independent monitoring and evaluation of the budget to inform resource utilisation.** Parliament shall enact necessary legislation to facilitate effective implementation of the Plan. It will be the responsibility of Parliament to scrutinise the budgets for implementation of this Plan, guide the alignment of resources to the planned priorities and manage budget compliance to the Plan. Parliament through its M&E function shall foster good governance and consistency of the budget management to the Plan and guarantee value for money through enforcing the recommendations of the Auditor General's reports. In addition, Parliament shall conduct Ex-ante and ex-post evaluations to assess the execution of the plans.

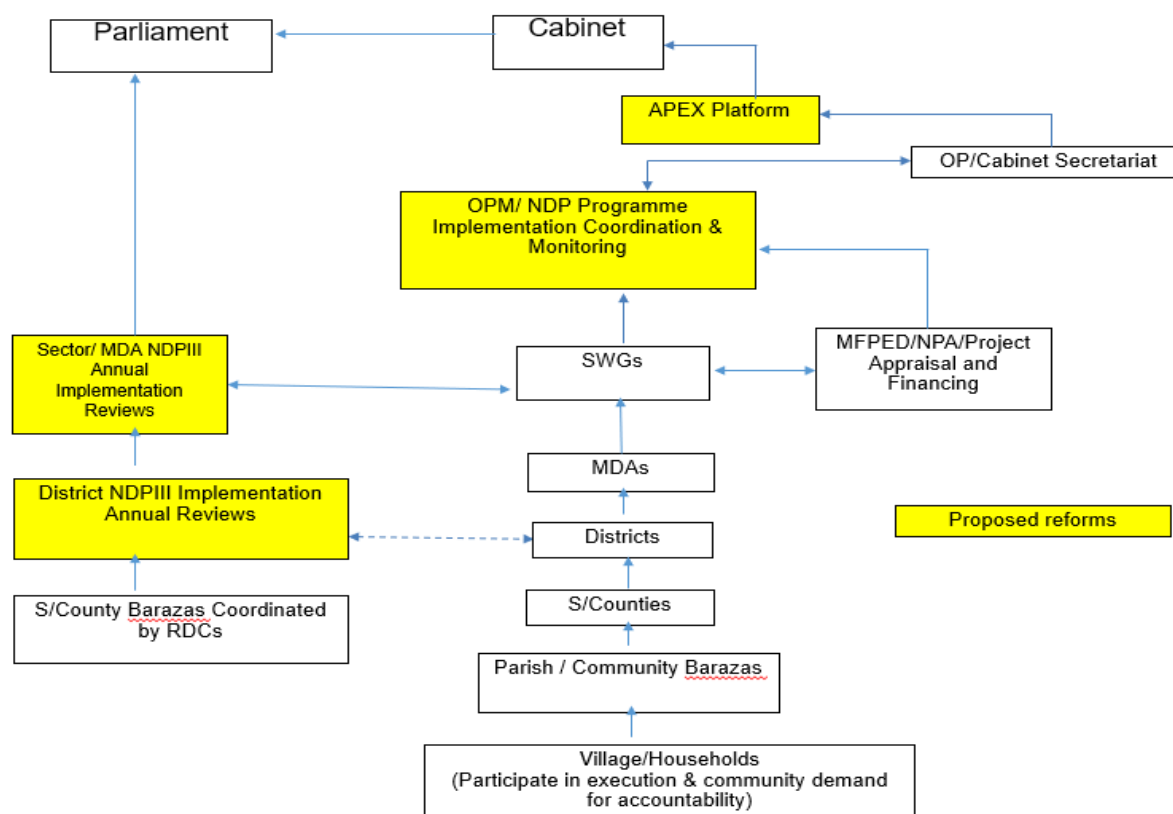
- 532 **OPM shall oversee the coordination and implementation of the Plan.** OPM is responsible for developing an M&E and Co-ordination framework for MDAs and LGs for performance assessment. OPM as the lead Office for M&E Policy, shall work for the legalization of the M&E function through an Act of Parliament and champion the operationalisation of M&E and statistical units within the Planning departments and strengthen their functionality and develop and implement the M&E capacity building plan. OPM will coordinate implementation monitoring and conduct performance evaluations including commissioning joint evaluations by, and/or with MDAs to guarantee effective implementation. OPM shall coordinate the development and management of the MISs. The Delivery Unit under OPM shall be reviewed and strengthened to make it more effective in-service delivery through addressing implementation constraints to fast track government projects and programmes.
- 533 **Ministry of Finance, Planning and Economic Development shall conduct budget monitoring in line with the Plan, resource allocation in the Charter of Accounts to support the M&E function.** MFPED shall assess compliance of projects under the Integrated Bank of Projects system in line with the Plan.
- 534 **NPA will assess the implementation progress of the Plan at the strategic level through annual, mid-term and end programme results (Outcome and Impact) assessments, Certificate of Budget compliance to NDP and the annual National Development Report that is laid on the floor of Parliament.** NPA will develop baselines and review the performance of the Plan in partnership with UBOS and other stakeholders. Also, in partnership with the private sector and CSOs will continue to undertake impact evaluation for both policies and programmes on delivery of services critical to the delivery of the Plan especially those that form the evaluation agenda as prescribed by Cabinet. Further, in partnership with OPM and UBOS shall coordinate the development and review of the MDAs and LGs on performance indicators and targets by programme. In addition, NPA in partnership with UBOS shall be responsible for reporting the manpower, skills and employment status.
- 535 **MDAs/LGs shall undertake M&E activities based on their strategic and development plans.** The M&E reports will form part of the secondary data information required by OPM, NPA, SWGs and other stakeholders. MDAs/LGs shall be responsible for ensuring that the M&E units are functional. In addition, MDAs/LGs shall produce mandatory reports.

25.2 The NDPIII M&E Reforms

- 536 **The NDPIII M&E reforms include;**
- a) **Automated and integrated NDP M&E system:** Government of Uganda is developing an integrated Web based performance monitoring system that will provide an interface with the PBS and IFMIS. Its operationalization will entail strengthening MDA and LG MISs and capacity to generate NDP periodic progress reports.
 - b) **M&E institutional architecture:**

- (i) **Creation of an Executive Oversight Platform for uptake, learning and utilization of results for evidence-based decision making (Apex Platform).** This policy reform will strengthen effective public policy management and promotion of good governance and accountability practices. The platform will act as a convener for five government institutions that include; Office of the President, Office of the Prime Minister, Ministry of Finance, Planning and Economic Development, and National Planning Authority, Ministry of Local Government through an annual NDP forum chaired by H.E the President. It will introduce a framework through which the non-state actors can contribute to the implementation architecture of government that feeds into the APEX Platform. The APEX will receive reports on the progress of implementation of the NDP through the OPM, MoFPED, NPA, and UBOS for cabinet discussion
- (ii) **Establishment of programme coordinators.** The Office of the Prime Minister (OPM) will be responsible for coordination of the different sectors of the programme and follow up of the implementation of the Plan. The capacity of OPM shall be strengthened to coordinate the NDP M&E framework for the 18 programmes. OPM will be strengthened with at least 18 additional M&E specialists and 18 programme coordinators. For effective implementation of the Plan and M&E system, the Directorate of M&E and the Prime Minister’s Delivery Unit will be adequately resourced and empowered to deliver on the OPM function with respect to the Plan. Coordinating the implementation of the programmes will be carried out in close collaboration/partnership with NPA, MoFPED, UBOS and Sector Working Groups (SWGs) who will receive Sector/MDA and District NDPIII annual implementation review reports that will be informed by Baraza reports coordinated by RDCs and the Parish Development Committee review reports. Overall, the OPM will be the main channel for the flow of public sector information and reports from MDAs and districts through SWGs.
- (iii) Develop guidelines for the Parliamentary Session Committees to utilize the findings of the Certificate of Compliance when vetting and approving budgets of MDAs.
- c) **Annual Programme Reviews.** The sectors shall continue to undertake reviews before OPM commences preparation of the programme performance report – GAPR. OPM shall revise the sector review guidelines to define the content, frequency, reporting, action follow up, coordination in producing the reviews, and uptake of the GAPR recommendations in collaboration with MoFPED. As part of the administrative and policy measures, NPA and MFPEd through PCC and BCC, respectively shall require sectors to undertake annual reviews within the stipulated time.

Figure 25.1: Programme Implementation Architecture



- d) **Enforce service and service delivery standards to provide a benchmark for monitoring.** This will standardize service delivery and increase efficiency and effectiveness with which public services are delivered. All service delivery units will have service and service delivery standards in the NDPIII period given the priority to attain a middle-income status.
- e) **Develop the National Evaluation Agenda (NEA).** OPM shall develop the NEA based on the rolling Cabinet agenda to coordinate the design, commission, quality controls and dissemination of national policies, programmes and projects evaluations across MDAs, LGs, CSOs and private sector. OPM shall require all evaluations undertaken by different stakeholders to be in line with NEA.
- f) **Operationalise and strengthen functionality of the M&E and statistical units within the Planning departments.** OPM, MoFPED, UBOS and MoPS shall implement the provisions of the National Evaluations Policy on operationalisation of M&E and statistical units within the Planning departments in MDAs and LGs.
- g) **Strengthen inspection and supervision function for M&E.** The Ministry of Public Service (MoPS) in collaboration with OP, OPM, MoLG, MoES, MoH and other stakeholders will review the financing and implementation mechanism, human resource, and follow up of inspection and supervision of the implementation of the Plan.
- h) **Promote the Partnership Policy.** OPM will promote the partnership policy among the several players to align their activities for the effective implementation of the Plan. The programme

approach has necessitated the reorganisation and restructuring of the way partners relate with government. Therefore, the partnership policy will guide the reorganisation and functioning of the government arrangement with partners. In addition, NPA will promote the partnership with the private sector and civil society in the evaluation of Government performance.

25.3 M&E Events and Key Actors

537 **M&E events shall be organized by different actors to provide progress on the implementation of the Plan.** The outputs from these events shall be produced timely and sequentially so that they can inform the planning and budgeting of the Plan

538 The M&E events and processes are summarized in Table 25.1.

Table 0.1: Main M&E Events

Main M&E Events	Purpose and Description	Output	Lead Agency	Other Key Actors	Time frame
Annual APEX NDP Forum	Overall review for results	<ul style="list-style-type: none"> - High level Synthesised Oversight Programme and Monitoring report - Executive Policy Decision report - Status report on the implementation of recommendations - Recommendation reports - Programme Spot Inspection reports 	OP	OPM, MOFPED, NPA	Annual
Government Annual Performance Review	Internal review of implementation of Government policies, projects and programmes	<ul style="list-style-type: none"> - GAPR and GHAPR - Local Government Annual Performance Report 	OPM	Cabinet, MDAs, LGs	Semi-Annual and Annual
Government Evaluation Agenda	Profile of evaluations approved by Cabinet and policy and programme evaluations from MDAs	<ul style="list-style-type: none"> - Policy and programme Evaluations 	OPM	NPA, OPM	Annual
Alignment of Plans, BFPs and budgets to the NDPIII	Issue Planning Call Circulars to support alignment of Plans, BFPs and budgets to the NDPIII: Issue guidelines to support alignment of SDPs/LGDPs and BFPs to the Plan at sector, MDA and LG levels; and organize annual meetings for planners and budget officers to quality assure BFPs and budgets.	<ul style="list-style-type: none"> - Certificate of Compliance - Planning Call Circular 	NPA	MFPED, OPM, Districts, Sub-counties, MDAs	Call Circular: July every year; Meetings for planners: annually
Budgeting and Financial monitoring	Issue Budget Call Circulars to commence the budget preparation process	<ul style="list-style-type: none"> - Budget call circulars - Financial Monitoring Reports 	MFPED	MFPED, OPM, NPA, Districts, Sub-counties, MDAs	Annual

Main M&E Events	Purpose and Description	Output	Lead Agency	Other Key Actors	Time frame
Monitoring, Coordination and Evaluation along the Project Cycle	Assessment of compliance to the M&E guidelines on project identification	- Project Concept note - Public Investment Plan - Project progress reports	OPM, MDAs and LGs	MFPED, OPM, NPA, PSFU, Academia, PIP Technical Committee Researchers, CSOs, and Politicians	Annually
Statistics Production and use in the NDP implementation	Basis for a before, midterm and end line assessment of the NDP progress	Survey, statistical abstracts and census reports	UBOS	OPM, NPA, MFPED, other MDAs as well as LGs	Annually
Evaluative studies	Assess the effectiveness, relevance and intermediate and final outcomes based on Cabinet and policy and programme evaluations from MDAs	Evaluation reports	OPM, NPA, MFPED, other MDAs as well as LGs	EPRC, MDAs, Civil Society & LGs	Continuous
Programme and Sector Annual Reviews	Assess programme and sector performance, identify challenges and solutions	- Programme and sector Annual Review Reports - Annual National Development Report	PWGs, SWGs, NPA, MDAs/ Independent Consultants	NPA, private sector players, Researchers, CSOs, and members of Parliament	Annually
NDPIII/Project Mid-Term Review	Assess mid-term progress of NDPIII and projects and programmes to ensure consistency of implementation with overall focus and objectives	NDP progress reports	NPA	MDAs, MFPED, LGs, private sector, CSOs, academia, development partners, researchers, Parliament	January-June 2023
NDPIII and Projects ex-post evaluations	To determine effectiveness, relevance, sustainability and intermediate and final outcomes of the NDPIII projects and programmes	Project Evaluation reports	OPM, NPA, MFPED, other MDAs as well as LGs	MDAs, development partners, Private Sector, CSOs, Researchers, general public	July-December 2020 for NDPIII
Impact Evaluations	Assess intended and unintended negative and positive consequences of the NDP including its projects and programmes	Impact Evaluation reports	NPA	MDAs, development partners, Private Sector, CSOs, Researchers, general public	Every Two years after the end of Plan

25.4 Performance Reporting and Dissemination of Results

539 The performance monitoring reports that will be produced and disseminated at various levels are outlined in the sections below.

25.4.1 Economy-Wide Reports

(a) Certificate of Compliance

540 **Alignment of Plans (5-year SDPs and LGDPs and annual BFPs) and the budgets to the NDPIII will be confirmed through issuance of Certificates of Compliance by NPA to MDAs, LGs, and MoFPED.** The certification report for plans and budgets will be based on criteria, developed by NPA and agreed with Parliament, and issued on the 1st April of every year. The Certificate of compliance will in addition provide an assessment of expenditure performance of the Plan.

(b) National Development Report (NDR)

541 **Timely production of National Development Reports (NDRs) has since been hampered by the existence of the manual M&E framework and this is to be solved by the introduction of a web based NDP M&E system.** To this end, a series of NDRs for the NDPIII will be produced annually by NPA and submitted to Parliament, as required by the NPA Act (2002). The NDR provides a review of the progress made towards achievement of NDP goals, objectives, programmes and corresponding targets. The report will contain an assessment of the development performance of the economy, including the contribution of the public and private sectors, as well as other non-state actors. The NDR will serve as the main monitoring and evaluation annual feedback from the Authority to stakeholders.

(c) Government Annual and Half Annual Performance Reports (GAPR & GHAPR)

542 **These reports will continue to be produced annually and semi-annually by OPM to facilitate internal review of Government performance by Cabinet.** The reports provide analysis of the performance of sectors, and MDAs against the national budgetary resource allocations. They will be largely focused on assessing progress on interventions that are aimed at achieving planned NDPIII programme results. As before, the GAPR and GHAPR will continue to be disseminated through the Cabinet retreat.

(d) Annual Budget Performance Report (ABPR)

543 **MoFPED will continue to produce the Annual Budget Performance Report which provides information on the performance of the National Budget against the annual plans.** In particular, the report provides analyses of the revenue and expenditure, including sectoral and LG financial and physical performance. The report is disseminated to MDAs and LGs during the national and regional budget conferences, as a key feedback to inform the next budgeting process.

(e) Manpower, skills and Employment Status Report

544 To keep track of the number of jobs created, skills developed and skills required in the short and medium term, a National Employment and Skills development report shall be produced

and disseminated after every two years. In this regard, UBOS will develop a more comprehensive employment and labour statistics data base to facilitate reporting on employment and skills development status. NPA will take leadership of the production of the report and will work with key stakeholders such as UBOS, EPRC, MoGLSD, MoES, UIA, and PSFU.

25.4.2 Sector level reports

a. Annual Sector Performance Reports

545 **During NDPII implementation, not all sectors have been able to produce annual sector performance reports as planned.** However, most of the sectors held joint sector review meetings to assess progress, the output being workshop reports. All sectors will therefore be required to produce annual sector performance reports which will be a key performance review reference during finalization of the subsequent financial year's BFPs and budget appropriation by Parliament. Data for production of the reports will be based on management information system reports. All sectors will be required to produce and disseminate the report by October of every year.

b. Quarterly Sector Performance Reports

546 **Quarterly sector performance reports are currently produced by MDAs and LGs to provide information on the utilization of funds for the preceding quarter.** The reports are mainly used by MoFPED and OPM to support the work-plans and justification for release of funds. The reports are currently based on the Programme Based System (PBS) and will be strengthened during NDPIII to relate to the sector MIS' and the NDPIII output and outcome indicators.

25.4.3 Local Government level reports

547 **LGs will produce reports that will be structured to focus on progress of NDPIII and SDP implementation by local governments.** There is no LG that produces an annual performance report. Currently, local governments produce annual budget performance reports which are submitted to the Ministry of Finance, Planning and Economic Development. LGs will therefore produce reports that will be structured to focus on progress of NDPIII and SDP implementation by local governments. In addition, district MIS' will be strengthened as it will be linked to the Web based NDP M&E system to provide data for preparation of the reports.

25.5 M&E Processes

548 **The processes for NDPIII M&E will comprise the key tasks outlined in the sections below.**

(a) Operationalising the NDPIII M&E Systems

549 **This will involve putting in place and strengthening the necessary institutional frameworks and human resource capacities to undertake the identified M&E processes.** In particular, all MDAs will have functional MISs that will feed the integrated Web based NDP M&E system. OPM will be strengthened to be able to coordinate all the 18 NDPIII programmes and this will among others include recruiting staff to take lead on these programmes. The PBS and IFMIS will have indicators and targets emanating from the NDPIII results framework to foster alignment.

(b) NDPIII M&E Stakeholders Participation

550 **Stakeholder participation will be based on the NDPIII M&E institutional framework and arrangements.** This will, therefore, be strengthened in line with the M&E reforms. In line with the NDPIII development plan programme, the M&E function at all levels will be strengthened including at Cabinet, Sector and local government levels to facilitate effective participation of stakeholders.

25.6 Capacity Building

551 **During the NDPIII, M&E capacity will continue to be strengthened for both public and private actors at all levels.** As part of this strategy, OPM working together with NPA will prepare a detailed training plan for all key stakeholders. The training plan will be aimed at building a critical mass of civil servants to undertake M&E along the Public Investment Management (PIM) cycle. In addition, MDAs and local governments will be required to allocate more funds to M&E departments to enable them deploy adequate human, material and financial resources for quality and useful M&E. The key institutions targeted for M&E capacity building include: The Parliament of Uganda; National Planning Authority; Office of the Prime Minister; Ministry of Finance, Planning and Economic Development; NGO Forum and Other Umbrella Civil Society Organizations; Ministry of Local Government; other Ministries, Departments and Agencies; and Local Governments.

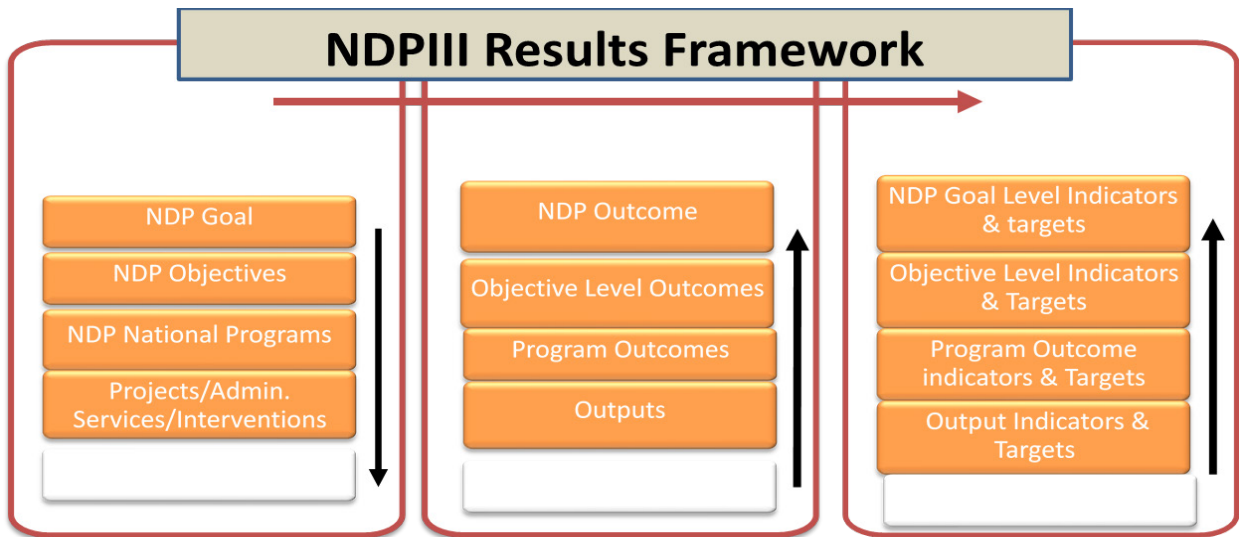
25.7 NDPIII Results Framework

552 **The Result Framework will be used to measure and assess progress during implementation** of this Plan and a tool for compliance assessment as required under Section 13(7) of Public Finance Management Act, 2015.

553 **The detailed NDPIII results framework which is an annex to the Plan focusing on measurement of results at the national aggregate (macro), programme and decentralized level.** It therefore includes indicators for the NDPIII Goal, objectives, programme and sub programme level outcomes and outputs (Figure 25.2). The results framework is, divided into indicators for: (i) Higher/Executive level; (ii) Programme and (iii) Sector/sub programme level. The programme and sub programme outcomes and output indicators derived from the NDP culminate into the outcome and impact indicators articulated in the higher-level results framework. The results framework has as well taken care of the

SDGs, Agenda 2063, EAC Vision 2050, Human Rights, Gender, IPOA, Green Growth indicators and targets. This results framework shows how the achievement of lower level objectives and interventions by LGs and MDAs leads to the achievement of the overall goal of the Plan.

Figure 25. 1: NDP Results framework



554 The programme level results framework is attached in Annex 5.

CHAPTER 26: NATIONAL STATISTICAL SYSTEM

- 555 **Statistics is recognized as a national and international “public good”.** Therefore, development and maintenance of the National Statistical System (NSS) to ensure collection, management, analysis and dissemination of integrated, relevant, reliable and timely statistical data and information for development planning is critical. In the post-2015 development era, the need for data and information will go beyond what the NSS is currently able to provide. This will require galvanization of all stakeholders including data users and producers (in public, private and civil society sectors), data suppliers (households, establishments and institutions) as well as research and training institutions.
- 556 **In a programmatic approach that requires focus on results, the statistical requirements of NDPIII will be immense.** The programmatic approach will require annual monitoring of results, this will have implications for statistical systems. Uganda’s National Statistical System should be re-oriented towards the production of high-frequency statistics (e.g. annual, quarterly, monthly, daily statistics) instead of low frequency statistics (e.g. periodic survey statistics and censuses). This is because high-frequency data provides a high-degree of precision and helps to reflect and intervene upon real-time intermittent changes that may not be reflected in seemingly longer low frequency survey series and censuses.
- 557 **Statistical production should be aligned to the NDPIII requirements.** Results monitoring and evaluation is best done when statistics production is in alignment with the requisite NDPIII requirements. Therefore, Uganda’s National Statistical System should be re-oriented towards the production of statistics that the NDPIII requires.
- 558 The main thrust for the development and maintenance of Uganda’s NSS in the NDPIII is to transform and modernize national statistical governance, infrastructure, systems and capacities so that the statistical system can respond more effectively to current and future data needs at various levels – national, regional, continental and global. In particular, this thrust will ensure production of quality statistical data and information for monitoring and evaluating the performance of NDPIII and associated reporting on development progress.
- 559 **The demand for quality statistics in Uganda has grown tremendously over the last 10 years.** This has been driven by: socio-economic changes; new reporting requirements in line with programme-based planning and budgeting; and reporting progress on SDGs, Africa Agenda 2063 and EAC Vision 2050. In addition, a programmatic approach that requires focus on results, implies the statistical requirements of NDPIII will be immense. There is therefore a need to re-orient the NSS towards production of high-frequency statistics and statistical production aligned to the NDPIII requirements.
- 560 **NDPIII Statistical requirements necessitate the adoption and intensification of non-traditional data sources including, big data, data science, geospatial technologies and block-chain among others.** These data methods and approaches help to obtain both large volumes of structured and unstructured data so as to understand underlying insights and

patterns critical for policy and development. The data produced is also of high velocity, variety, variability and quality of data beyond the traditional sources. Importantly also, gathering, storing and dissemination/access to such very large volume of data is only possible with a substantially upgraded data IT infrastructure in Uganda. These modern data methods benefit businesses, industries, the job markets among others. Also, innovative technologies including Computer Aided Personal Interviews (CAPI) should be rolled out across the NSS.

- 561 **Administrative data systems should be developed and leveraged for timely data at all levels (Central, MDA and Local Government levels) to enable tracking of results across the different programme players, in line with the NDPIII Programmatic Approach.** The production and compilation of administrative data should be further developed at the sectoral, regional and local government (district) level. Additionally, data critical to cross-cutting issues like gender and refugees should also be collected at these levels. UBOS in conjunction with the relevant MDAs, Local Governments and academia should therefore work out a framework that standardizes the data from different administrative units through statistical rules, regulations and instruments
- 562 **During the NDP III reporting period, it is envisaged that there will be full implementation of the PNSD III.** The specific targets during the period are: (i) Development of administrative data value chain in MDAs and LGs; (ii) Improvement in statistical Infrastructure (Human, Financial, IT infrastructure) in the NSS; (iii) Increased statistical production and spatial data dissemination for the NDP III; (iv) The Statistics Common Cadre mainstreamed in the structures of MDAs and LGs; (v) Development and implementation of Strategic Plans for Statistics for all MDAs and LGs; (vi) Full implementation of the Long-term Census and Survey plan; (vii) Updated National Standard Indicator framework; and (viii) Attainment of the World Bank Statistical Capacity Index score (WBSCI) for Uganda from 74.4 to 80 percent.
- 563 **Government data systems will be key for NDPIII.** Data systems from birth certificates, passports, national IDs, driving permits, tax purposes, security, and other transactions need to be integrated for policy purposes. This will leverage the role of data in development.
- 564 The objectives of the NSS are:
1. **Strengthening development, production and dissemination of quality statistics.** This is to be achieved through: broadening the scope and coverage of statistical information generated by the NSS; ensuring statistics generated in the NSS meet user needs; and enhancing efficiency and effectiveness of statistical production processes.
 2. **Strengthening coordination, cooperation and partnerships in the NSS.** This is to be achieved through strengthening coordination of the NSS and building collaborative partnerships in the production of statistics.

3. **Promoting standardization in the collection, collation, analysis and publication of statistics.** This is to be achieved through promoting adherence to international statistical standards, guidelines and methodologies; and development and implementation of the NSS Statistical Quality Assurance and Certification Framework.
 4. **Capacity development and technical support for statistics producers, providers and users.** This is to be achieved through strengthening the statistical capacity of the workforce within the NSS and providing technical support to producers and users of statistics.
 5. **Scale up data uptake and impact.** This is to be achieved through promoting data use culture and expanding choices for data use.
- 565 The aspects of statistical development have been incorporated in the NDPIII under various programmes including Public Sector Transformation, Plan Implementation as well as the M&E section.

ANNEXES

Annex 1: Mapping of the global, continental and regional development frameworks.

NDPIII GOAL AND PROGRAMMES	SDG	AA2063 (PA – Priority Area)	EAC 2050
Goal: Increase Household Incomes and improve quality of life (GDP per capita, poverty, inequality, human development)	SDG: 1,2, 3,4,5, 6, 8,10	Goal 1 – PA: Incomes; poverty and inequality Goal 4 - Sustainable and inclusive economic growth	Socio-Economic Indicators: Poverty; Income Distribution (Gini Co-efficient)
PROPOSED PROGRAMME	SDG	AA2063: (PA – Priority Area)	EAC 2050
1. AGRO-INDUSTRIALIZATION PROGRAMME	SDG: 2, 9, 12	Goal 4 - PA 4.2: STI driven manufacturing/ industrialization, Target b Goal 5: Modern agriculture	Goal: Agricultural production and productivity, GOAL: Leveraging industrialization (Agro-processing industry)
2. MINERAL-BASED INDUSTRIALIZATION PROGRAMME	SDG: 9, 9.2 SDG: 12	Goal 4 - PA 4.2: STI driven manufacturing/ industrialisation Goal 7 - PA 7.1 Sustainable consumption patterns	GOAL: Leveraging industrialization (Extractive Industries)
3. PETROLEUM DEVELOPMENT PROGRAMME	SDG: 9, 9.2 SDG: 12	Goal 4 - PA 4.2: STI driven manufacturing/ industrialization Goal 7 - PA 7.1 Sustainable consumption patterns	GOAL: Leveraging industrialization
4. TOURISM DEVELOPMENT PROGRAMME	SDG 8, 8.9	Goal 4: PA 4.4: Hospitality/tourism	Goal: Enhance tourism, trade in goods and other services within the EAC region and with the rest of the world.
5. PRIVATE SECTOR DEVELOPMENT PROGRAMME	SDG: 8, SDG: 9, 9.3	Goal 4 – PA 4.2: STI driven manufacturing/industrialisation Growth of SMEs	GOAL: Leveraging industrialization (Industrial Development and SMEs)
6. MANUFACTURING PROGRAMME	SDG: 7, 8, 9, 12, 13	Goal 4 – PA 4.2: STI driven manufacturing/industrialisation Growth of SMEs	GOAL: Leveraging industrialization (Industrial Development and SMEs)
7. INNOVATION, TECHNOLOGY DEVELOPMENT AND TRANSFER PROGRAMME	SDG: 17, 17.6	Goal 4 – PA 4.2: STI driven manufacturing	GOAL: Improved access to affordable and efficient Regional transport, energy and communication network
8. SUSTAINABLE ENERGY DEVELOPMENT PROGRAMME	SDG 7 SDG: 12	Goal 7- PA 7.5 Renewable energy Goal 1: PA 1.4 Modern and liveable habitats (electricity) Goal 7 – PA 7.1 Sustainable consumption patterns	GOAL: Improved access to affordable and efficient Regional transport, energy and communication network
9. TRANSPORT INFRASTRUCTURE DEVELOPMENT AND SERVICES PROGRAMME	SDG 9 SDG: 12	Goal: 10 Goal: 4 Goal 6 – PA 6.2 Port Operations	GOAL: Improved access to affordable and efficient Regional transport, energy and communication network

10. DIGITAL TRANSFORMATION	SDG:9, 17	Goal 10	GOAL: Improved access to affordable and efficient Regional transport, energy and communication network
11. SUSTAINABLE URBAN DEVELOPMENT PROGRAMME	SDG 11	Goal 1 – PA 1.4: Modern and livable habitats	Cross-cutting issue: Cities of the Future and Human Settlements
12. HUMAN CAPITAL DEVELOPMENT PROGRAMME	SDG: 3,4,6 SDG: 5,8,10	Goal: 2,3, and 1 (PA 1.3: Social protection) Goal 1: PA 1.4 Modern and livable habitats (water and sanitation) Goal 17: Full gender equality Goal 18: Engaged and empowered youth and children	Enabler: Education, Health Cross-cutting issue: Gender, Women and Youth Empowerment
13. NATURAL RESOURCES, ENVIRONMENT, CLIMATE CHANGE, LAND AND WATER MANAGEMENT	SDG: 12, 13, 14, 15	Goal 1: Modern and Livable Habitats and Basic Quality Services (Water and Sanitation) Goal 7: Environmentally sustainable climate resilient economies	GOAL: Sustainable utilisation of natural resources, environment management and conservation with enhanced value addition.
14. PUBLIC SERVICE TRANSFORMATION PROGRAMME	SDG: 16, 17	Goal 12 – Institutions and transformative leadership	Cross-cutting issue: Management framework and Policies
15. COMMUNITY MOBILIZATION AND MINDSET CHANGE PROGRAMME	SDG: 16, 16.7, 16.10	Goal 16: African Cultural Renaissance is pre-eminent Goal 12 – PA 12.2: Participatory dev't and local governance	Culture and Sports: culture and creative industry, EAC Culture fund, EAC Cultural identity
16. GOVERNANCE AND SECURITY PROGRAMME	SDG: 16	Goal 11: Democracy and governance, HR and rule of law Goal 13: Peace, security, and stability are preserved Goal 14: A stable and peaceful Africa Goal 15: A fully functional and operational African peace and security architecture	GOAL: Democratic values, human rights, access to justice and the rule of law Goal: A Peaceful and Secure East Africa
17. DEVELOPMENT PLAN IMPLEMENTATION PROGRAMME	SDG: 16, 17	Goal 12: Institutions and transformative leadership Goal 20: Goal 20: Africa takes full responsibility for financing her development	Cross-cutting issue: Management framework and Policies
18. REGIONAL DEVELOPMENT PROGRAMME	SDG: 1, 1.2 SDG: 2, 2.3 SDG: 8, 8.2	Goal 1: Goal 1 – PA: Incomes; poverty and inequality Goal 5: Modern agriculture	Socio-Economic Indicators: Poverty; Income Distribution (Gini Co-efficient) Goal: Agricultural production and productivity

Annex 2: Matching bottlenecks to Africa’s socioeconomic development to NDPIII strategies and national programs

No	Bottleneck	NDPIII Strategy	NDPIII National Program
1	Ideological Disorientation	1. Promote a development- oriented mindset	1. Community Mobilization and mindset change
2	Interference with the private sector	1. Provide suitable, fiscal, monetary and regulatory environment for the private sector to invest 2. Increase local content participation	1. Private sector development 2. Manufacturing 3. Digital transformation
3	Underdeveloped Infrastructure	1. Institutionalize infrastructure maintenance 2. Develop inter model transport infrastructure 3. Increase access to reliable and affordable power 4. Leverage urbanization for social economic transformation	1. Integrated transport infrastructure and services 2. Sustainable energy development 3. Sustainable urbanization and housing
4	Weak States (esp. army, police, judiciary etc)	1. Increase Government’s participation in strategic sectors 2. Enhance partnerships with non-state actors for effective service delivery	1. Governance and security 2. Public sector transformation 3. Development plan implementation
5	Fragmented markets, market access and expansion	1. Promote export-oriented growth 2. Develop inter model transport infrastructure <i>(Issues of regional integration have been dealt with in the EAC/AfCFTA protocols)</i>	1. Agro-industrialization 2. Mineral based industrialization program 3. Sustainable petroleum development 4. Tourism development 5. Integrated transport infrastructure and services
6	Lack of Industrialization and Low Value Addition	1. Promote Agro-industrialization 2. Increase local manufacturing 3. Increase government participation in strategic sectors 4. Promote mineral based industrialization 5. Harness tourism potential	1. Agro-industrialization 2. Mineral development 3. Sustainable petroleum development 4. Manufacturing 5. Tourism Development 6. Innovation, technology development and transfer
7	Under-development of Human Resources	1. Improve access and quality of social services 2. Institutionalize human resource planning 3. Enhance skills development and vocational training 4. Increase access to social protection	1. Human Capital Development 2. Community mobilization and mindset change 3. Innovation, technology development and transfer
8	Under-development of agriculture	1. Promote Agro-industrialization 2. Promote export-oriented growth	1. Agro-industrialization 2. Innovation, technology development and transfer
9	Under-development of the services sector (banking, Insurance Tourism)	1. Provide suitable, fiscal, monetary and regulatory environment for the private sector to invest 2. Private sector development	1. Development Plan Implementation 2. Private Sector Development 3. Tourism Development

No	Bottleneck	NDPIII Strategy	NDPIII National Program
		3. Harness tourism potential	
10	Attacks on Democracy and Governance	1. Enhance partnerships with non-state actors for effective service delivery	1. Governance and Security
11	A non-responsive civil service	1. Re-engineer public service to promote investment and give private sector Support	1. Public sector transformation
12	Inadequate Domestic Resource Mobilization	1. Increase resource mobilization	1. Development Plan Implementation
13	Structural inequalities in access to opportunities	<ol style="list-style-type: none"> 1. Increase Government's participation in strategic sectors 2. Enhance partnerships with non-state actors for effective service delivery 3. Improve access and quality of social services 4. Enhance skills and vocational training development 5. Increase access to social protection 6. Promote a development-oriented mindset 	<ol style="list-style-type: none"> 1. Regional development 2. Community mobilization and mindset change 3. Human capital Development

Annex 3: Other NDPIII Programmes Projects

No	Project Title	MDA	Start Date	End Date	Status
AGRO-INDUSTRIALISATION					
ONGOING PROJECTS					
1	NAADS	NAADS	2015/16	2019/20	NDPII on going
2	Enhancing National Rice Production (ENRP)		2015/16	2020/21	NDPII on going
3	Uganda Multi-Sectoral Food Security & Nutrition Project (UMFSNP)		2016/17	2020/21	NDPII on going
4	The National Oil Palm Project	MAAIF	2019/20	2022/23	NDPII on going
5	Northern Uganda Farmers Livelihood Project (NUFLIP)		2015/16	2019/20	NDPII on going
6	Regional Pastoral Livelihood Improvement Project		2015/16	2019/20	NDPII on going
7	Market Oriented and Environmentally Sustainable Beef Industry in Uganda (MOBIP)				NDPII on going
8	Uganda Meat Export Services (MESIP)		2015/16	2019/20	NDPII on going
9	Livestock Disease Control Project (LDC)				NDPII on going
10	Support to Sustainable Fisheries Project		2015/16	2019/20	NDPII on going
11	Promoting Environmentally Sustainable Commercial Aquaculture		2015/16	2019/20	NDPII on going
12	Project for Irrigation Scheme development in Central and Eastern Uganda		2015/16	2021/22	NDPII on going
13	Improving Access and Use of Agricultural Equipment and Mechanization through the use of labour-saving Technologies		2015/16	2021/22	NDPII on going
14	Strengthening Institutional Development Project (SIDP)		2015/16	2019/20	NDPII on going
15	National Farmers Leadership Centre, Kampiringisa		2015/16	2020/21	NDPII on going
16	Support to Agricultural Training Institutions (SATIP)		2015/16	2019/20	NDPII on going
17	The National Food and Agriculture Statistics System				NDPII on going
18	COMESA- Policy and Seed Trade Harmonization Project		2016/17	2021/22	NDPII on going
19	Agriculture Value Chain Development Project	MAAIF	2017/18	2021/22	NDPII on going
20	Water for Production Regional Center-North (WfPRC-N) based in Lira	MWE	2016/17	2020/21	NDPII on going
21	Water for Production Regional Center-East (WfPRC_E) based in Mbale	MWE	2016/17	2020/21	NDPII on going
22	Water for Production Regional Centre-West (WfPRC-W) based in Mbarara	MWE	2016/17	2020/21	NDPII on going
23	Multi-Lateral Lakes Edward & Albert Integrated Fisheries and Water Resources Management (LEAFII)	MWE	2016/17	2020/21	NDPII on going
24	Farm Income Enhancement and Forestry Conservation Project Phase II (FIEFOC II)	MWE	2016/17	2020/21	NDPII on going
25	Drylands Integrated Development Project		2014/15	2019/20	NDPII on going
26	Markets and Agricultural Trade Improvements Programme (MATIP 2)	MoLG	2015/16	2022/23	NDPII on going
27	Multisectoral Food Safety & Nutrition Project	MAAIF			
NEW PROJECTS					
1	Agro-Industrialisation for Local Economic Development (Agri-Led) In Rwenzori Region	MoLG	2019/20	2021/22	Concept
2	National Oil Seeds Project – (Component 2)	MoLG	2020/21	2026/27	Concept
3	Rural Development & Food Security in Northern Uganda	MoLG	2020/21	2022/23	Concept
4	Supporting Agribusiness Growth and Development through Enhanced Marketing systems and Value Addition (SAGDEMVA) Scaling up.	MoTIC	2020/21	2022/23	Under consideration/refinement
5	Growing Inclusive Markets for Agricultural Commodities (GIMAC)	MoTIC	2020/21	2022/23	Under consideration/refinement
6	DRC market expansion	MoTIC	2020/21	2023/24	Concept
7	Linking producers to exporters via producer associations	MoTIC	2020/21	2024/25	Concept
8	linking Ugandan exporters to foreign buyers (UAE, China, Britain)	MoTIC	2020/21	2024/25	Concept
9	Export readiness assessment	MoTIC	2020/21	2024/25	Concept
10	Rural Industrial Development Strategy (OVOP Project Phase III)	MoTIC	2020/21	2024/25	Concept
11	Uganda Green Incubation Project - Songhai Model	MoTIC	2020/21	2024/25	New project
12	ICT for Agricultural Development Project	MAAIF	2020/21	2024/25	Concept

No	Project Title	MDA	Start Date	End Date	Status
13	China-Uganda South to South Cooperation Project		2020/21	2024/25	Concept
14	Water for Smallholder Agricultural Production Project (WASAP)	MWE	2020/21	2024/25	Profile
15	Development of Sustainable Cashew Value Chain Program in Uganda	MAAIF	2020/21	2024/25	Concept
16	Increasing Rice Production and Marketing in Eastern Uganda through Nucleus Farmer Model	MAAIF	2020/21	2024/25	Concept
17	Support to Agricultural Training Institutions	MAAIF	2020/21	2024/25	Concept
18	Support to Institutional Development Project II (SIDP II)	MAAIF	2020/21	2024/25	Concept
19	National Food and Agricultural Statistics Systems (NFASS)	MAAIF	2020/21	2024/25	Concept
20	National Oil Seeds Project	MAAIF	2020/21	2024/25	Concept
21	Climate Smart Agriculture & Agribusiness Development Project	MAAIF	2020/21	2024/25	Concept
22	Integrated Cassava Industry Development Program	MAAIF	2020/21	2024/25	Concept
23	Establishment of the National Agricultural Innovations and Skills Enhancement (NAISE) Program	MAAIF	2020/21	2024/25	Concept
24	Establishment of Value Addition & Processing Plants In Uganda (Grains, Fruits, Cassava And Tea)	MAAIF	2020/21	2024/25	Concept
25	Phase 2 Agro Processing and Marketing of Agricultural Products (APM)	MAAIF	2020/21	2024/25	Concept
26	Restoration and Preservation of the Critically Endangered Fish Species	MAAIF	2020/21	2024/25	Profile
27	Water and Sanitation Development Facility – CENTRAL	MWE	2020/21	2024/25	Profile
28	Support to External Markets for Flowers, Fruits and Vegetables	MAAIF	2020/21	2024/25	Pre-feasibility
29	Enhancing Resilience of Agricultural Landscapes and Value chains in Eastern Uganda-Scaling Up CSA practices	MAAIF	2020/21	2024/25	Concept
30	Fostering Sustainability and Resilience for Food Security in Karamoja Sub region	MAAIF	2020/21	2024/25	Concept
31	Uganda Strategic Analysis and Knowledge Support System		2020/21	2024/25	Concept
32	Integrated Landscape Management for Improved Livelihoods and Ecosystem Resilience in Mount Elgon		2020/21	2024/25	Concept
33	Gamma irradiation Facility Project	MEMD	2020/21	2021/22	Feasibility
34	The maize seed and cotton production project under Uganda Prisons Service	UPS	2020/21	2024/25	Concept
35	Relocation and Operationalisation of the National Livestock Resources Research Institute (NaLIRRI) from Tororo to Maruzi	NaLIRRI	2020/21	2024/25	Concept
36	East and Central Africa Agricultural Transformation	MAAIF	2020/21	2024/25	Concept
37	Improvement in NASARRI's and RWEBITABA ZARDI's Infrastructure	MAAIF	2020/21	2024/25	Concept
PROJECT IDEAS					
1	Coffee value chain development project	MAAIF	2020/21	2024/25	NDPIII Project Idea
2	Tea value chain development project	MAAIF	2020/21	2024/25	NDPIII Project Idea
3	National Oil Palm Project	MAAIF	2020/21	2024/25	NDPIII Project Idea
4	National Oil Seeds Value Chain development	MAAIF	2020/21	2024/25	NDPIII Project Idea
5	Meat and meat products value chain development project	MAAIF	2020/21	2024/25	NDPIII Project Idea
6	Dairy products value chain development project	MAAIF	2020/21	2024/25	NDPIII Project Idea
7	Cotton, Textiles, apparels and leather value chains development project	MAAIF	2020/21	2024/25	NDPIII Project Idea
8	Fish and fish products value chain development project	MAAIF	2020/21	2024/25	NDPIII Project Idea
9	Horticulture value chain development project	MAAIF	2020/21	2024/25	NDPIII Project Idea
10	Grain and starchy food staples value chain development project	MAAIF	2020/21	2024/25	NDPIII Project Idea
11	Water for agricultural production facility development	MAAIF	2020/21	2024/25	NDPIII Project Idea
12	Development of capacity for technology development and transfer	MAAIF	2020/21	2024/25	NDPIII Project Idea
13	Market and Agricultural Trade Improvement project – MATIP (Phase II)	MAAIF	2020/21	2024/25	NDPIII Project Idea

No	Project Title	MDA	Start Date	End Date	Status
14	Development of agricultural storage facilities	MAAIF	2020/21	2024/25	NDPIII Project Idea
15	Enhancing access and use of agricultural mechanization	MAAIF	2020/21	2024/25	NDPIII Project Idea
16	Fertilizer Production, Marketing, Distribution and Utilization Project	MAAIF	2020/21	2024/25	NDPIII Project Idea
17	Commercialization and Mechanization of Agroindustry through strengthening Technical and Vocational Education and Training (CAMA – TVET)	MAAIF	2020/21	2024/25	NDPIII Project Idea
18	Enhancing access and use of ICT in agriculture	MAAIF	2020/21	2024/25	NDPIII Project Idea
19	Establishment of irrigation systems project	MAAIF	2020/21	2024/25	NDPIII Project Idea
20	Enhancement of capacities for pests, vectors and diseases management project. (Domestic Production of pesticides, acaricides, herbicides)	MAAIF	2020/21	2024/25	NDPIII Project Idea
21	Agriculture Storage and Post-harvest handling Infrastructure	MAAIF	2020/21	2024/25	NDPIII Project Idea
22	Regional Agricultural Processing and Marketing (cassava processing in Gulu; meat processing in Nakasongola; grains processing in Jinja; dairy processing in Mbarara; potatoes in Kisoro; Rice in Butaleja)	MAAIF	2020/21	2024/25	NDPIII Project Idea
MINERAL DEVELOPMENT					
ONGOING PROJECTS					
1	Mineral Laboratories equipping and Systems improvement	MEMD	2017/18	2019/20	Ongoing
2	Mineral Wealth and Mining Infrastructure Development	MEMD	2015/16	2021/22	Ongoing
NEW PROJECTS					
1	Minerals Laboratories	MEMD	2017/18	2019/20	Concept
2	Establishment of Steel Industry	MEMD	2019/20	2024/25	Feasibility
PROJECT IDEAS					
None					
SUSTAINABLE DEVELOPMENT OF PETROLEUM RESOURCES					
ONGOING PROJECTS					
None					
NEW PROJECTS					
1	Hoima Oil Refinery Proximity Development Project: Phase II	MoLHUD	2020/21	2024/25	Concept
2	Hoima Oil Refinery Proximity Development Project. (Phase one - Preparation of the project master plan)	MoLHUD	2020/21	2024/25	Concept
3	Research and Innovations in Petrochemicals	MoSTI	2020/21	2024/25	Concept
4	LPG Promotion, Supplies & Infrastructure Intervention	MEMD	2020/21	2024/25	Prefeasibility
5	Acquisition of petroleum data and promotion of frontier basins	PAU	2010/21	2024/25	Profile
6	Development and Implementation of an integrated National Petroleum Data Repository (NPDR)	PAU	2020/21	2024/25	Profile
7	Investment in the East African Crude Oil Pipeline (EACOP)		2020/21	2024/25	Concept
8	Investment in the Oil Refinery through Construction of Oil Refinery Project (Hoima Oil Refinery)		2020/21	2024/25	Feasibility
9	Development and Operation of Kampala Storage Terminal		2020/21	2022/23	Concept
10	Bulk Fuel Trading and Construction of the Oil Jetty and Pipeline at Jinja Storage Terminal		2020/21	2021/22	Concept
11	Infrastructure Development for Kabaale Petro based Industrial Park		2020/21	2024/25	Concept
12	Establishment of Modern Laboratory for Oil and Gas Analysis	PAU	2020/21	2024/25	Profile
13	The Establishment of Petroleum regional Office in the Albertine Graben	PAU	2020/21	2023/24	Concept
PROJECT IDEAS					
None					
TOURISM DEVELOPMENT					
ONGOING PROJECTS					
None					
NEW PROJECTS					

No	Project Title	MDA	Start Date	End Date	Status
1	Development of Museums and Heritage Sites for Cultural Promotion	MoTWA	2020/21	2024/25	Concept
2	Mt. Rwenzori Cable Car Project	MoTWA	2020/21	2024/25	Pre-feasibility studies conducted.
3	Hot springs and Waterfalls Tourism Development	MoTWA	2020/21	2024/25	Designs for Kitagata hotsprings done.
4	Enhancing Wildlife Research Capacity in Uganda	MoTWA	2020/21	2024/25	Profile
5	Development of Source of the Nile Phase II and Kigulu hills	MoTWA	2020/21	2024/25	Concept
6	Mitigating Human-Wildlife Conflict Project	MoTWA	2020/21	2024/25	Profile
7	Mt. Rwenzori Tourism Infrastructure Development Project (Phase II)	MoTWA	2020/21	2024/25	Pre-feasibility Study
8	Redevelopment of Namugongo and the surrounding areas	MoTWA	2020/21	2024/25	20 percent of the targeted work completed at Namugongo including a police station, a command Centre, Resuscitation Center, Police Station, a water tank, 8 washrooms, 2 gates where one has an observational tower, a baggage scanner and one lagoon.
9	L. Victoria Tourism Circuit development Project	MoTWA	2020/21	2024/25	UWEC infrastructure developed including animal exhibits, floating restaurant, Water reservoir, and establishment of a beach.
10	Establishment of Regional Satellite Wildlife Conservation Education Centers in Uganda	MoTWA	2020/21	2024/25	Feasibility study
11	Tourism Roads Development Project (Kabale - Lake Bunyonyi (8.0km); Kisoro - Mgahinga National Park Headquarters (14.0km); Kisoro - Nkuringu - Rubuguri - Muko (54.0km); Rubuguri-Nteko Road (22.0km); Hamurwa-Kerere-Kanungu/Buleme-Buhoma-Butogota-Hamayanja-Ifasha-Ikumba (149.0Km); Ishasha-Katunguru (88.0Km); Kitgum-olumu-Kalenga-Kapedo-Kaabong (184Km); Kebisoni-Kisizi-Muhanga/Kambuga Road (117km))	MoTWA	2020/21	2024/25	Concept
12	Mt. Elgon Tourism infrastructure Development Project	MoTWA	2020/21	2024/25	Concept
13	Improve and upgrade Kidepo Aerodrome	MoTWA	2020/21	2024/25	Concept
14	Developing Dolwe and other Rock Art Sites in Eastern Uganda into Tourism Hubs	MoTWA	2020/21	2024/25	Concept
PROJECT IDEAS					
1	National Convention Centre Establishment	MoTWA	2020/21	2024/25	NDPIII Project Idea
CLIMATE CHANGE, NATURAL RESOURCES, ENVIRONMENT, LAND, AND WATER MANAGEMENT					
ONGOING PROJECTS					
1	Karamoja Small Town and Rural growth Centres Water Supply and Sanitation Project	MWE	2016/17	2020/21	Ongoing
2	Enhancing Resilience of Communities to Climate Change	MWE	2017/18	2021/22	Ongoing
3	Building Resilient Communities, Wetland Ecosystems and Associated Catchments in Uganda	MWE	2018/19	2022/23	Ongoing
4	Protection of Lake Victoria-Kampala Sanitation Program	MWE	2010/11	2023/24	Ongoing
5	Kampala Water Lake Victoria Water and Sanitation Project	MWE	2011/12	2023/24	Ongoing
6	Karamoja Drought Resilience Project	MWE	2019/20	2023/24	Ongoing
7	Solar Powered Mini-Piped Water Schemes in rural Areas	MWE	2015/16	2019/20	Ongoing
8	Piped Water in Rural Areas	MWE	2015/16	2019/20	Ongoing
9	Water Services Acceleration Project (SCAP)	MWE	2017/18	2019/20	Ongoing
NEW PROJECTS					
1	Education and Science Cooperation between Çukurova University and Makerere University: Development of Irrigation Capability in Nakasongola	MUK	2020/21	2024/25	Concept

No	Project Title	MDA	Start Date	End Date	Status
2	Water and Sanitation Development Facility-North II (WSDF-N II)	MWE	2020/21	2024/25	Concept
3	100 percent Service Coverage Acceleration Project (SCAP100 – Umbrellas)	MWE	2020/21	2024/25	Concept
4	Strategic Towns Water Supply and Sanitation Project (STWSSP)	MWE	2020/21	2024/25	Concept
5	Integrated Water Resource Management and Development Project	MWE	2020/21	2024/25	Concept
6	Water and Sanitation Development Facility-South West II (WSDF-SW II)	MWE	2020/21	2024/25	Concept
7	National Wetland Project Phase III	MWE	2020/21	2024/25	Pre-feasibility
8	Lake Victoria Water and Sanitation (LVWATSAN) Phase 3	MWE	2020/21	2024/25	Proposal
9	Safe Water for Healthy Productive Population by 2030 (SWAHPP 2030)	MWE	2020/21	2024/25	Profile
10	Multi-Purpose Water Use Project In Kiruhura District	MWE	2020/21	2024/25	Pre-feasibility
11	Multipurpose Water Use Project in Hoima District	MWE	2020/21	2024/25	Concept
12	Water Security enhancement innovation in Industries	MWE	2020/21	2024/25	Concept
13	Irrigation for climate resilience project	MWE	2020/21	2024/25	Profile
14	National Tree planting Project	NFA	2020/21	2024/25	Concept
15	Strengthening Forest Protection and Landscape Resilience project (SFLP)	NFA	2020/21	2024/25	Feasibility
16	Water and Sanitation Development Facility Central Phase 2	MWE	2020/21	2024/25	Concept
17	Water and Sanitation Development Facility-East II (WSDF-E II)	MWE	2020/21	2024/25	Concept
18	Inner Murchison Bay Clean Up Project (IMB CUP)	MWE	2020/21	2024/25	Concept
19	Water Management Zones Project Phase 2	MWE	2020/21	2024/25	Prefeasibility
20	Water for Production Project Phase II	MWE	2020/21	2024/25	Concept
21	Development of solar powered water supply systems project	MWE	2020/21	2024/25	Pre-feasibility
22	Insiro Water and Sanitation Infrastructure Development Project	MWE	2020/21	2024/25	Concept
23	Support to rural water supply and sanitation project. (From 53percent coverage to 71percent coverage)	MWE	2020/21	2024/25	Feasibility
24	Upgrade of meteorological infrastructure and systems efficient services delivery in Uganda	UNMA	2020/21	2024/25	Concept
PROJECT IDEAS					
1	Development of Capacity for Climate Proofing of Infrastructure Investments	MWE	2020/21	2024/25	Concept submitted to DC
2	Management and Maintenance of Natural Water Bodies and Reservoirs in Uganda	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
3	Adapting to Climate Change in the Lake Victoria basin	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
4	Water Resources Pollution Management s	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
5	Management of Aquatic water weeds	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
6	Mapping of groundwater aquifer resources to guide development of groundwater resources	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
7	Lake Victoria Environmental Management Phase Three	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
8	Lake Victoria Integrated Water Resources Management	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
9	National Rehabilitation and Expansion for existing boreholes	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee

No	Project Title	MDA	Start Date	End Date	Status
10	Rural Universal Water and Sanitation Access (RUWASA 2030) Phase I	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
11	Rehabilitation and Expansion of Rural Large Gravity Flow Schemes	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
12	Integrated Bulk Water Supply and Multi-Purpose	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
13	Climate resilient Rainwater Harvesting	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
14	Scaling SMART appropriate Technology Development Project	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
15	Climate Smart Water Supply and Sanitation Project	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
16	Construction of Kisoro Water Supply and Sanitation	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
17	Proposed District Headquarters Water Supply and Sanitation	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
18	Implementation of Faecal Sludge Service Chain Management in Un-Sewered Urban	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
19	Implementation of Wakiso Sanitation Master Plan	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
20	Construction of an integrated wastewater and pollution management Facility for the China – Uganda Liaoshen Industrial Park in Kapeeka	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
21	Installation of solar energy packages for selected water supply systems under the Energy for Rural Transformation Phase III (ERT III)	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
22	Implementation of s under the Nexus Green – Component Urban Water Supply Systems for Domestic use	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
23	Implementation of the Regional Bulk Water Transfer s in the 5No. Regions of Central, South Western, Eastern,, Northern and Karamoja.	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
24	Access and Benefit-sharing of Genetic Resources	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
25	National E-waste Collection and Dismantling Center	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
26	Environmental Literacy and Public Education for Uganda	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
27	Support to Decentralized Environmental Management Function in Uganda	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
28	Environment Management Programme for Refugee Settlements	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
29	Enhancing Regulation and Management of Oil and Gas Sector in Uganda	PAU	2020/21	2024/25	Concept Note to be submitted to Finance Committee
30	Greening Uganda`s Sector Plans and Programmes	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
31	Combating Industrial Green House Gases Emissions	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee

No	Project Title	MDA	Start Date	End Date	Status
32	Restoration of riverbanks and Lakeshores in the Victoria and Kyoga Basins	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
33	Strengthening Decentralized Environment and Natural Resources Management for sustainable Development	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
34	Enhancing Resilience of Mountain Ecosystems for Improved Community Livelihoods	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
35	Water for Production Regional Centre - North Project Phase 2	MWE	2020/21	2024/25	Will start when phase I ends
36	Water for Production Regional Centre - East Project Phase 2	MWE	2020/21	2024/25	Will start when phase I ends
37	Water for Production Regional Centres - West Project Phase 2	MWE	2020/21	2024/25	Will start when phase I ends
38	Strengthening Water Utilities Regulation Project	MWE	2020/21	2024/25	Concept Note submitted to Dev Cmtee.
39	Transboundary Water Development and Management	MWE	2020/21	2024/25	Concept Note submitted to Dev Cmtee.
40	Forest Resources Development and Conservation Project (FREDCO)	MWE	2020/21	2024/25	Concept Note submitted to Dev Cmtee.
41	Global Climate Change Alliance plus (GCCA+): Scaling up Agriculture Adaptation to Climate Change in Uganda	MWE	2021/22	2025/26	Concept Note to be submitted to WESWG.
42	Climate Resilient Livelihood Opportunities for Women Economic Empowerment (CRWEE) in Karamoja and West Nile Regions of Uganda (October 2018 - 30 September 2030)	MWE	2021/22	2025/26	Concept Note to be submitted to WESWG.
43	Building resilience to Climate Change Induced Flooding in Uganda through Management of Water Resources and Social Protection Adaptation Mechanisms.	MWE	2021/22	2025/26	Concept Note submitted to Dev Cmtee.
44	Building resilience to droughts in the cattle corridor areas of Uganda through improved water management	MWE	2021/22	2025/26	Concept Note to be submitted to WESWG.
45	Lake Kyoga Integrated Water Resources Management Project	MWE	2021/22	2025/26	Concept Note to be submitted to WESWG.
46	Restoration of fragile ecosystems (riverbanks and lakeshores projects)	MWE	2021/22	2024/25	Project on the Implementation of the Kalagala-Itanda Offset Sustainable management plan
47	Support Forest Landscape Restoration and Management Project	MWE	2021/22	2024/25	Piloted in Awoja and Mubuku catchments
48	Strengthening environmental compliance monitoring in Uganda	MWE	2021/22	2025/26	Concept drafted
49	Enhancing Resilience and Productivity of Rangeland Ecosystems in the cattle corridor	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
50	Mainstreaming environment and natural resources management in other sectors	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
51	Environment Management and Capacity Building for Sectors and Local Governments	MWE	2020/21	2024/25	Concept Note to be submitted to Finance Committee
52	National Community Tree Planting Project (restore & maintain 102,000 ha of degraded forests & Establish 200,000 ha of community tree planting-woodlots; 6,320 of urban planting-greening)	NFA	2020/21	2024/25	NDPIII Project Idea
53	Comprehensive inventory of Land (from current 23 percent of titled land to 50 percent)	MoLHUD	2020/21	2024/25	NDPIII Project Idea
PRIVATE SECTOR DEVELOPMENT					
ONGOING PROJECTS					
1	Competitiveness and Enterprises Development (CEDP)	MFPED	2020/21	2023/24	Ongoing
2	Capitalisation of strategic Public Corporations (UDB, UDC and UNOC)		2015/16	2024/25	Ongoing
NEW PROJECTS					
1	Handcraft exports development	MoTIC	2020/21	2024/25	Concept
2	Implementation of Business Continuity	NIRA	2021/22	2023/24	Concept

No	Project Title	MDA	Start Date	End Date	Status
PROJECT IDEAS					
1	Co-operatives revitalization for increased production and productivity	MoTIC	2020/21	2024/25	NDPIII Project Idea
2	Micro, Small and Medium Enterprise (MSME) Competitiveness Project	MoTIC	2020/21	2024/25	NDPIII Project Idea
3	MSMEs Nurturing for Youth Employment Project	MoTIC	2020/21	2024/25	NDPIII Project Idea
MANUFACTURING					
ONGOING PROJECTS					
1	Industrial Parks Development (Namanve, Bweyogerere, Luzira, Soroti, Moroto, Mbale, Masaka, Jinja, Mbarara, Kasese, Luwero-Nakaseke, Arua, Gulu, Fort-Portal, Kabale, Hoima, Oraba, Onaka)	MoTIC	2020/21	2024/25	Continuing having started in 2019/2021
NEW PROJECTS					
1	Namboole – Industrial Park – Mukono	UNRA	2020/21	2024/25	FS and DD Completed
2	Electrification of 110 Industrial Parks (Category 1) & Electrification of Industrial Parks (Category 2)	MEMD	2020/21	2021/22	Concept
3	Electrification of Industrial Parks Project	MEMD	2020/21	2024/25	Feasibility
PROJECT IDEAS					
1	Textiles, apparels and leather value chains development project	MoTIC	2020/21	2024/25	NDPIII Project Idea
2	Construction of Border Export Markets especially for South Sudan and Eastern DRC	MoTIC	2020/21	2024/25	NDPIII Project Idea
3	Tractor and automotive assembly	MoTIC	2020/21	2024/25	NDPIII Project Idea
INTEGRATED TRANSPORT INFRASTRUCTURE AND SERVICES					
ONGOING PROJECTS					
1	Upgrade Atiak - Moyo-Afoji (104km)	MoWT	2014/15	2019/20	NDPII ongoing project
2	Improvement of Ferry Services	MoWT	2018/19	2022/23	NDPII ongoing project
3	Design Masaka-Bukakata road	MoWT	2015/16	2019/20	NDPII ongoing project
4	Design of Mukono-Katosi-Nyenga (72km)	MoWT	2014/15	2019/20	NDPII ongoing project
5	Design Mpigi-Kabulasoka-Maddu (135 km)	MoWT	2017/18	2021/22	NDPII ongoing project
6	Design Kapchorwa-Suam road (77km)	MoWT	2015/16	2019/20	NDPII ongoing project
7	Design Kyenjojo-Hoima-Masindi-Kigumba (238km)	MoWT	2008/09	2020/21	NDPII ongoing project
8	Hoima-Wanseko Road (83Km) _ Critical Oil Roads	MoWT	2012/13	2019/20	NDPII ongoing project
9	Musita-Lumino-Busia/Majanji Road	MoWT	2013/14	2020/21	NDPII ongoing project
10	Mubende-Kakumiro-Kagadi Road	MoWT	2013/14	2019/20	NDPII ongoing project
11	Kampala Northern Bypass Phase 2	MoWT	2013/14	2021/22	NDPII ongoing project
12	Kampala-Jinja Expressway	MoWT	2020/21	2024/25	NDPII ongoing project
13	Seeta-Kyalwajjala-Matugga-Wakiso-Buloba-Nsangi	MoWT	2019/20	2024/25	NDPII ongoing project
14	Najjanankumbi-Busabala Road and Nambole-	MoWT	2017/18	2020/21	NDPII ongoing project
15	Tirinyi-Pallisa-Kumi/Kamonkoli Road	MoWT	2018/19	2021/22	NDPII ongoing project
16	Albertine Region Sustainable Development Project	MoWT	2016/17	2019/20	NDPII ongoing project
17	Upgrading Rukungiri-Kihihi-Ishasha/Kanungu Road	MoWT	2014/15	2022/23	NDPII ongoing project
18	Upgrading Mbale-Bubulo-Lwakhakha Road	MoWT	2016/17	2019/20	NDPII ongoing project
19	Kampala Flyover	MoWT	2015/16	2019/20	NDPII ongoing project
20	Construction of 66 Selected Bridges	MoWT	2019/20	2023/24	NDPII ongoing project
21	Upgrading of Muyembe-Nakapiripirit (92 km)	MoWT	2019/20	2023/24	NDPII ongoing project
22	Lot 1: Rwenkunyee-Apac (91Km) Road	MoWT	2019/20	2023/24	NDPII ongoing project
23	Lot 2: Apac-Lira-Puranga (100Km) Road.	MoWT	2016/17	2020/21	NDPII ongoing project
24	Soroti-Katakwi-Moroto-Lokitonyala road	MoWT	2019/20	2022/23	NDPII ongoing project
25	Kibuye- Busega	MoWT	2019/20	2022/23	NDPII ongoing project
26	Busega-Mpigi	MoWT	2019/20	2024/25	NDPII ongoing project
27	Luwero- Butalangu	MoWT	2019/20	2024/25	NDPII ongoing project
28	Karugutu-Ntoroko Road	MoWT	2018/19	2022/23	NDPII ongoing project
29	Land Acquisition	MoWT	2018/19	2022/23	NDPII ongoing project
30	UNRA Retooling Project	MoWT	2018/19	2020/21	NDPII ongoing project
31	Upgrading of Kitala-Gerenge Road	MoWT	2019/20	2020/21	NDPII ongoing project
32	Upgrading of Kaya-Yei Road	MoWT	2019/20	2023/24	NDPII ongoing project
33	Development of Nakaseke-Ssingo-Kituma road	MoWT	2019/20	2023/24	NDPII ongoing project
34	Kihihi-Butogota-Bohoma Road	MoWT	2019/20	2022/23	NDPII ongoing project
35	Kisoro-Lake Bunyonyi Road	MoWT	2019/20	2022/23	NDPII ongoing project
36	Kisoro-Mgahinga National Park Headquarters Road	MoWT	2019/20	2022/23	NDPII ongoing project

No	Project Title	MDA	Start Date	End Date	Status
37	Kisoro-Nkuringo-Rubugiri-Muko Road	MoWT	2019/20	2022/23	NDPII ongoing project
38	Kebisoni-Kisizi-Muhanga road	MoWT	2019/20	2022/23	NDPII ongoing project
39	Nansana-Busunju Section I	MoWT	2019/20	2020/21	NDPII ongoing project
40	Nansana-Busunju II	MoWT	2019/20	2020/21	NDPII ongoing project
41	Namunsi-Sironko/Muyembe-Kapchorwa Section I	MoWT	2019/20	2020/21	NDPII ongoing project
42	Fortportal Kyenjojo Road	MoWT	2019/20	2020/21	NDPII ongoing project
43	Hima-Katunguru Road	MoWT	2017/18	2020/21	NDPII ongoing project
44	Ishaka-Rugazi-Katunguru Road	MoWT	2019/20	2020/21	NDPII ongoing project
45	Nakalama-Tirinyi-Mbale Road	MoWT	2019/20	2020/21	NDPII ongoing project
46	Fortportal Hoima Road	MoWT	2020/21	2023/24	NDPII ongoing project
47	Koboko Yumbe Moyo	MoWT	2020/21	2023/24	NDPII ongoing project
48	Yumbe Ure	MoWT	2020/21	2023/24	NDPII ongoing project
PROPOSED NDPIII PROJECTS					
1	Kayunga – Bbaale – Galiraya	UNRA	2020/21	2024/25	FS and DD Completed
2	Jinja-Mbulamuti-Kamuli	UNRA	2020/21	2024/25	FS and DD Completed
3	Kotido-Kaabong	UNRA	2020/21	2024/25	FS and DD Completed
4	Moroto-Kotido	UNRA	2020/21	2024/25	FS and DD Completed
5	Kisubi-Nakawuka-Natete / Nakawuka-Kasanje-Mpigi/Nakawuka-Mawugulu-Nanziga-Maya/Kasanje-Buwaya	UNRA	2020/21	2024/25	FS and DD Completed
6	Namboole – Industrial Park – Mukono	UNRA	2020/21	2024/25	FS and DD Completed
7	Kitgum-Kidepo (Kitgum – Orom – Karenga)	UNRA	2020/21	2024/25	FS and DD Completed
8	Luwero-Butalanga	UNRA	2020/21	2024/25	FS and DD Completed
9	Katine-Ochero	UNRA	2020/21	2024/25	FS and DD Completed
10	Dokolo – Ochero – Namasale	UNRA	2020/21	2024/25	FS and DD Completed
11	Puranga-Acholibur	UNRA	2020/21	2024/25	FS and DD Completed
12	Buloba – Wakiso-Kassengeje- Matugga – Kasangati	UNRA	2020/21	2024/25	Procurement of Design and Build Contractor ongoing for Kira – Kasangati – Matugga Section.
13	Najanankumbi – Busabala – Kazi	UNRA	2020/21	2024/25	Procurement of Design and Build Contractor ongoing
14	Atiak – Laropi – Moyo – Afoji	UNRA	2020/21	2024/25	Civil Works to commence in January 2019
15	Luku – Kalangala – Mulabana	UNRA	2020/21	2024/25	FS and DD Completed
16	Namagumba – Budadiri – Nalugugu	UNRA	2020/21	2024/25	FS and DD Completed
17	Bubulo – Buduuda Circular Road	UNRA	2020/21	2024/25	FS and DD Completed
18	Kamuli – Bukungu	UNRA	2020/21	2024/25	FS and DD Completed
19	Kabale – Lake Bunyonyi	UNRA	2020/21	2024/25	FS and DD Completed considered for inclusion as tourism road funded by AfDB
20	Kisoro – Mgahinga National Park Headquarters	UNRA	2020/21	2024/25	FS and DD Completed considered for inclusion as tourism road funded by AfDB
21	Pajule – Pader District Headquarters	UNRA	2020/21	2024/25	FS and DD Completed
22	Atiak – Kitgum	UNRA	2020/21	2024/25	FS and DD Completed
23	Karenga – Bira (Kaabong – Sudan Border)	UNRA	2020/21	2024/25	FS and DD Completed
24	Kisoro – Nkuringo – Rubugiri – Muko	UNRA	2020/21	2024/25	FS and DD Completed
25	Ishasha – Katunguru	UNRA	2020/21	2024/25	FS and DD Completed considered for funding by AfDB
26	Rwimi – Dura – Kamwenge – Kyenjojo	UNRA	2020/21	2024/25	Project at concept stage
27	Ntusi – Lyantonde – Rakai	UNRA	2020/21	2024/25	Project at concept stage
28	Misindye – Kabimbiri – Zirowe – Kapeeka – Singo	UNRA	2020/21	2024/25	Project at concept stage
29	Lugazi – Buikwe – Kiyindi	UNRA	2020/21	2024/25	Project at concept stage
30	Kayunga – Busana – River Nile – Kamuli	UNRA	2020/21	2024/25	Project at concept stage
31	Soroti – Serere – Pingire – Mugarama	UNRA	2020/21	2024/25	Project at concept stage
32	Kumi – Ngora – Brooks Corner – Serere – Kagwara	UNRA	2020/21	2024/25	Project at concept stage
33	Moroto – Lokitanyala	UNRA	2020/21	2024/25	FS and DD Completed
34	Kotido – Abim – Aloï – Lira	UNRA	2020/21	2024/25	Project at concept stage

No	Project Title	MDA	Start Date	End Date	Status
35	Koboko – Yumbe – Moyo	UNRA	2020/21	2024/25	FS and DD ongoing. Considered for funding by World Bank as part of the response to the displaced persons situation in West Nile Region
36	Ure – Yumbe	UNRA	2020/21	2024/25	Considered for financing by JICA as part of response to the displaced persons situation in West Nile Region
37	Tororo – Busia	UNRA	2020/21	2024/25	FS and DD ongoing
38	Mbale - Nkokonjeru	UNRA	2020/21	2024/25	Project at concept stage
39	Kampala – Mukono	UNRA	2020/21	2024/25	Project at concept stage
40	Kalerwe – Mpererwe – Manyangwa	UNRA	2020/21	2024/25	Project at concept stage
41	Zana – Kajansi – Mpala	UNRA	2020/21	2024/25	Detailed designs for Zana – Kajansi completed. Kajansi – Mpala at concept stage.
42	Namungona – Nansana – Kakiri	UNRA	2020/21	2024/25	Procurement of design Consultant ongoing.
43	Bwaise – Kawempe – Matuga	UNRA	2020/21	2024/25	Project at concept stage
44	Karuma Bridge & Access Roads	UNRA	2020/21	2024/25	Detailed designs complete
45	Laropi/Umi Bridge	UNRA	2020/21	2024/25	Project at concept stage
46	New Pakwach Bridge and Access Roads	UNRA	2020/21	2024/25	Project at concept stage
47	New Katunguru Bridge and Access Roads	UNRA	2020/21	2024/25	Project at concept stage
48	Masindi Port Bridge and Access Roads	UNRA	2020/21	2024/25	Feasibility studies and detailed designs complete
49	New Sezibwa Bridge	UNRA	2020/21	2024/25	Project at concept stage
50	Semiliki bridge	UNRA	2020/21	2024/25	Project at concept stage
51	Nakiwogo Bridge	UNRA	2020/21	2024/25	Project at concept stage
52	katuna-muko-kachwekano	UNRA	2020/21	2024/25	project concept
53	Kampala Southern by-pass	UNRA	2020/21	2024/25	Procurement of PPP Concessionaire ongoing
54	Kampala-Jinja Expressway	UNRA	2020/21	2024/25	Procurement of PPP Concessionaire ongoing
55	Kampala-Bombo Expressway	UNRA	2020/21	2024/25	Feasibility studies complete. DD ongoing
56	Kampala Outerbelt way and Bridge Crossing at Gaba	UNRA	2020/21	2024/25	DD ongoing
57	Kampala - Busunju - Hoima	UNRA	2020/21	2024/25	Procurement of a design consultant ongoing.
58	VVIP Express Route (Nakasero-Northern Bypass Express Route)	UNRA	2020/21	2024/25	FS and DD completed
59	Kamuli - Kaliro - Paliisa	UNRA	2020/21	2024/25	Project at concept stage
60	Kazo - Buremba - Kyegegwa	UNRA	2020/21	2024/25	Procurement for design consultant ongoing
61	Rakai - Isingiro - Kafunjo - Kikagati	UNRA	2020/21	2024/25	Project at concept stage
62	Soroti - Amuria - Abim	UNRA	2020/21	2024/25	Project at concept stage
63	Gulu - Pader - Patongo - Abim	UNRA	2020/21	2024/25	Project at concept stage
64	Kilak - Rhino Camp	UNRA	2020/21	2024/25	Project at concept stage
65	Panyimur - Pakwach - Rhino camp - Laropi	UNRA	2020/21	2024/25	Project at concept stage
66	Butalangu - Ngoma - Masindi	UNRA	2020/21	2024/25	FS and DD of Butalangu – Ngoma complete. Procurement of works contract ongoing. Ngoma – Masindi at concept stage
67	Nakasongola - Zengebe	UNRA	2020/21	2024/25	Project at concept stage
68	Goli - Paidha-Zombo-Warr-Arua	UNRA	2020/21	2024/25	FS and DD completed
69	Corner Ayer-Corner Aboke-Bobi	UNRA	2020/21	2024/25	FS and DD completed
70	Access to Muzizi Hydro Power Project (Muhoro - Ndaiga - Muzizi)	UNRA	2020/21	2024/25	Project at concept stage
71	Kabwohe Buzibwera/Nsika-Ibanda –Kabujogera – Mashoro–Rwenjaza/Kyambura	UNRA	2020/21	2024/25	FS and DD Complete
72	Kashwa-Kashongi-Ruhumba,	UNRA	2020/21	2024/25	FS and DD complete
73	Kashozi-Buremba-Kariro	UNRA	2020/21	2024/25	Project at concept stage

No	Project Title	MDA	Start Date	End Date	Status
74	Nabumali - Butaleja - Namutumba	UNRA	2020/21	2024/25	FS and DD ongoing
75	Nagongera - Busolwe	UNRA	2020/21	2024/25	Project at concept stage (being considered for low cost seal intervention)
76	Hamurwa - Kerere- Kanungu/ Buleme - Buhoma - Butogota - Hamayanja - Ifasha - Ikumba	UNRA	2020/21	2024/25	FS and DD ongoing
77	Kanoni - Misingi - Mityana	UNRA	2020/21	2024/25	FS and DD ongoing
78	Bombo - Ndejje - Kalasa	UNRA	2020/21	2024/25	FS and DD ongoing
79	Kabwohe - Kitagata - Rukungiri	UNRA	2020/21	2024/25	Project at concept stage
80	Adjumani - Obongi - Kulikulinga	UNRA	2020/21	2024/25	Project at concept stage
81	Katuugo-Kinyogoga	UNRA	2020/21	2024/25	Project at concept stage
82	Kinyogoga-Kaweweeta	UNRA	2020/21	2024/25	Project at concept stage
83	Iganga - Bulopa/ Buwenge - Kaliro/Bugembe - Kakira - Bulongo	UNRA	2020/21	2024/25	FS and DD ongoing
84	Kitagate - Kitwe - Mirama Hills	UNRA	2020/21	2024/25	Project at concept stage
85	Myanzi - Bukuya - Kiboga	UNRA	2020/21	2024/25	Project at concept stage
86	Kapeeka - Singo Military Barracks/Mayanja	UNRA	2020/21	2024/25	Project at concept stage
87	URC Capacity Building Project; Phase 1	URC	2020/21	2021/22	Feasibility study complete
88	URC Capacity Building Project; Phase 2	URC	2020/21	2022/23	Feasibility study complete
89	Rehabilitation of Tororo Gulu Railway Line (Physical Rehabilitation of 375km & capacity building component to URC)	URC	2020/21	2023/24	Feasibility study complete
90	Passenger Train Services (PTS) Expansion Project	URC	2020/21	2024/25	Feasibility study complete
91	Rehabilitation of MV Pamba	URC	2020/21	2023/24	Feasibility study complete
92	Rehabilitation of Ports of Portbell and Jinja	URC	2020/21	2024/25	Feasibility study complete
93	Reconstruction of Kampala-Kasese Railway Line(330kms)	URC	2020/21	2023/24	Feasibility study complete
94	Gulu-Pakwachi	URC	2020/21	2023/24	Feasibility study complete
95	Establish a Centralized Aeronautical Database	UCAA	2020/21	2024/25	Feasibility study complete
96	Implement the HF datalink (HFDL)	UCAA	2020/21	2024/25	Feasibility study complete
97	Implement ground-based augmentation system (GBAS) landing system (GSL)approaches	UCAA	2020/21	2024/25	Feasibility study complete
98	Substitution/Upgrading some Navigation Aids:	UCAA	2020/21	2024/25	Feasibility study complete
99	Installation of Super AWOS (Automatic Weather Observation System) at Soroti Aerodrome	UCAA	2020/21	2024/25	Feasibility study complete
100	Design, construction and equipage of a new Control Tower at Entebbe International Airport	UCAA	2020/21	2024/25	Feasibility study complete
101	Acquisition of Electronic Terrain and Obstacle Data (eTOD): Areas 2, 3 & 4 for Mbarara, Gulu, Soroti and Arua	UCAA	2020/21	2024/25	Feasibility study complete
102	Construct a new Domestic Terminal at EIA with associated car park and access road	UCAA	2020/21	2024/25	Feasibility study complete
103	Construct an automated multi-storey car park at EIA (2500 parking slots)	UCAA	2020/21	2024/25	Feasibility study complete
104	Expand the road toll at EIA (4 nos. additional ticketing lanes constructed)	UCAA	2020/21	2024/25	Feasibility study complete
105	Refurbish the RFFS station	UCAA	2020/21	2024/25	Feasibility study complete
106	Establish and implement the State Safety Programme (SSP)	UCAA	2020/21	2024/25	Feasibility study complete
107	Establish an Aviation Training Centre in Entebbe or Kampala	UCAA	2020/21	2024/25	Feasibility study complete
108	Establish an Aviation Centre in Kampala	UCAA	2020/21	2024/25	Feasibility study complete
109	Zone land around airports	UCAA	2020/21	2024/25	Feasibility study complete
110	Acquire land for future expansion of Entebbe International Airport	UCAA	2020/21	2024/25	Feasibility study complete
111	Expansion and upgrade of Entebbe International Airport – Phase2	UCAA	2020/21	2024/25	Feasibility study complete
112	Improve and upgrade Arua Airport	UCAA	2020/21	2024/25	Feasibility study complete
113	Improve and upgrade Kasese Airport	UCAA	2020/21	2024/25	Feasibility study complete
114	Improve and upgrade Gulu Airport	UCAA	2020/21	2024/25	Feasibility study complete
115	Improve and upgrade Pakuba Airport	UCAA	2020/21	2024/25	Feasibility study complete
116	Improve and upgrade Kidepo Airport	UCAA	2020/21	2024/25	Feasibility study complete
117	Improve and upgrade Kisoro Airport	UCAA	2020/21	2024/25	Feasibility study complete

No	Project Title	MDA	Start Date	End Date	Status
118	Improve and upgrade Mbarara Airport	UCAA	2020/21	2024/25	Feasibility study complete
119	Improve and upgrade Tororo Airport	UCAA	2020/21	2024/25	Feasibility study complete
120	5 year - Road Maintenance funding: Routine and periodic maintenance works	URF	2020/21	2024/25	Feasibility study complete
121	Tarmacking projects for Town Council roads - 100km for 5 years (20km per year)	URF	2020/21	2024/25	Feasibility study complete
122	Purchase of supervision transport for 134 Districts & 41 Municipalities (200 vehicles @ 200mio.)	URF	2020/21	2024/25	Feasibility study complete
123	Research studies	URF	2020/21	2024/25	Feasibility study complete
124	Rehabilitation of urban roads	MoWT	2020/21	2024/25	Undergoing feasibility
125	Upgrading / Rehabilitation of Road Infrastructure in GKMA and Wakiso District	MoWT	2020/21	2024/25	Undergoing feasibility
126	Improvement of Gulu Municipal Roads-Phase 2	MoWT	2020/21	2024/25	Undergoing feasibility
127	Low Cost Sealing of Rural Roads	MoWT	2020/21	2024/25	Undergoing feasibility
128	Low Cost Sealing of District Roads	MoWT	2020/21	2024/25	
129	District Roads Improvement Project	MoWT	2020/21	2024/25	Undergoing feasibility
130	Community Roads Improvement Project	MoWT	2020/21	2024/25	Undergoing feasibility
131	Construction of 120 Steel Bridges on the DUCAR Network	MoWT	2020/21	2024/25	Undergoing feasibility
132	Rural Bridge Infrastructure Development Project	MoWT	2020/21	2024/25	Undergoing feasibility
133	Rehabilitation of Regional Mechanical Workshops in Gulu, Mbarara, Bugembe and Kampala	MoWT	2020/21	2024/25	Undergoing feasibility
134	Purchase of road equipment for Urban Councils and a bitumen/ resealing equipment for the Ministry	MoWT	2020/21	2024/25	Undergoing feasibility
135	Construction of One Stop Border Posts Facilities	MoWT	2020/21	2024/25	Undergoing feasibility
136	Construction of Gulu Logistics Hub	MoWT	2020/21	2024/25	Designs completed. Procurement of a Contractor is ongoing
137	Bus Rapid Transit for Greater Kampala Metropolitan Area	MoWT	2020/21	2024/25	Undergoing feasibility
138	Reduction of Road Accidents	MoWT	2020/21	2024/25	Undergoing feasibility
139	Management and Administration of Motor vehicle Registration in Uganda	MoWT	2020/21	2024/25	Undergoing feasibility
140	Promotion of Air and Railway Transport Regulation and Safety	MoWT	2020/21	2024/25	Undergoing feasibility
141	Promotion of Local Content in the Works and Transport Sector (large scale production of construction materials)	MoWT	2020/21	2024/25	Undergoing feasibility
142	Establishment of a Training Centre in Luwero for road equipment operators and mechanics.	MoWT	2020/21	2024/25	Undergoing feasibility
143	Strengthen and Improve the Central Mechanical Workshop (CMW) as a center for production engineering, industrial training and research.	MoWT	2020/21	2024/25	Undergoing feasibility
144	Improvement of public sector efficiency through the implementation of a Government-wide computerized motor vehicle fleet management system	MoWT	2020/21	2024/25	Undergoing feasibility
145	Re-development of the Uganda Martyrs Sites at Namugongo for Anglicans	MoWT	2020/21	2024/25	Undergoing feasibility
146	Construction of State House Phase II: Office of the Statehouse Comptroller Project	MoWT	2020/21	2024/25	Undergoing feasibility
147	Construction of Ministry of Works and Transport Headquarters Building	MoWT	2020/21	2024/25	Undergoing feasibility
148	General Building Construction and Rehabilitation Works	MoWT	2020/21	2024/25	Undergoing feasibility
149	Strengthening and Improvement of Construction Materials Testing and Materials Research Function	MoWT	2020/21	2024/25	Undergoing feasibility
150	Technical Assistance to Improve Regulation of the Construction Industry	MoWT	2020/21	2024/25	Undergoing feasibility
151	Support to regulatory bodies, i.e. the Engineers Registration Board and National Building Review Board	MoWT	2020/21	2024/25	Undergoing feasibility
152	Review and Update of Standards for Roads and Buildings	MoWT	2020/21	2024/25	Undergoing feasibility
153	Kaberaido to Namasale road	MoWT	2020/21	2024/25	NDPIII Project Idea
154	Simu-Kamu-Upper Bulambuli Road	MoWT	2020/21	2024/25	NDPIII Project Idea
155	Revival of Buliisa Ship	MoWT	2020/21	2024/25	NDPIII Project Idea
156	Construction of selected small bridges	UNRA	2020/21	2024/25	NDPIII Project Idea

No	Project Title	MDA	Start Date	End Date	Status
157	Community Roads Improvement Project (Total 7,905 Kms; North 1,975Kms, East 2,300Kms, Central 1,540Kms, West 2,090Kms)	UNRA	2020/21	2024/25	NDPIII Project Idea
158	Rehabilitation of the Meter Gauge Railway	URC	2020/21	2024/25	NDPIII Project Idea
159	Bukasa Inland Port	MoWT	2020/21	2024/25	NDPIII Project Idea
160	Upgrading of roads from gravel to paved standard using probase technology	MoWT	2020/21	2024/25	
161	District Roads Rehabilitation Project	MoWT	2020/21	2023/24	
162	Multinational Lake Victoria Maritime Comm. &Transport Project	MoWT	2020/21	2024/25	
163	Capacity Building of Uganda Railways Corporation	MoWT	2020/21	2024/25	
164	Integrated Corridor Development Initiative – Lake Victoria Transport Programme – SOP1 & 2	MoWT	2020/21	2024/25	
165	Rehabilitation of Tororo-Pakwach railway line, Phase I (375km)	URC	2020/21	2024/25	
166	Road Authority Offices	UNRA	2020/21	2023/24	
167	Rehab. of Districts Roads by force on Account	UNRA	2020/21	2024/25	
168	Construction Equipment Project	UNRA	2020/21	2022/23	
167	Support to Ferry and Road Infrastructure Improvement in Kalangala District	UNRA	2020/21	2024/25	
166	Vehicle End of Life Remanufacturing Project	MoWT	2020/21	2022/23	
165	Sealing of Low and Medium Volume Roads	MoWT	2020/21	2024/25	
164	Essential Road Maintenance Equipment	MoWT	2020/21	2024/25	
165	Development of a Nautical Charting System – PHASE 1	MoWT	2020/21	2024/25	
166	Development of selected roads in Bwindi – Rwenzori Southwest Tourism Circuit:	UNRA	2020/21	2024/25	
167	Rehabilitation of Fort Portal - Hima road (55 km)	UNRA	2020/21	2022/23	
168	Development of Regional Aerodromes	MoWT	2021/22	2031/32	
169	Standard Gauge Railway Project	URC	2021/22	2025/26	
170	Automated Vessel Registration and Licensing	MoWT	2020/21	2024/25	
171	Rehabilitation of District Roads	MoWT	2020/21	2026/27	
172	The River Nile Transport Corridor Project	UNRA	2020/21	2024/25	
173	Upgrading Manibe – Yumbe Road (77km) to Paved Standard	UNRA	2020/21	2024/25	
174	UNRA Retooling Project	UNRA	2020/21	2024/25	
175	Rehabilitation of Kampala – Jinja Highway (72km)	UNRA	2020/21	2022/23	
176	Rehabilitation of Mityana – Mubende Road (100km)	UNRA	2020/21	2022/23	
177	Rehabilitation of Masaka Town Roads (7.3km)	UNRA	2020/21	2022/23	
178	Upgrading of Selected Town Roads (20.2km) in Mbarara Municipality to Paved Standard	UNRA	2020/21	2022/23	
179	Upgrading of Selected Town Roads (20km) In Mpigi, Butambala and Gomba Districts to Paved Standard	UNRA	2020/21	2022/23	
ENERGY DEVELOPMENT					
ONGOING PROJECTS					
1	Lira-Gulu-Agago 132KV transmission project	MEMD	2016/17	2021/22	Ongoing
2	Mirama - Kabale 132kv Transmission Project	MEMD	2016/17	2021/22	Ongoing
3	Grid Expansion and Reinforcement Project -Lira, Gulu, Nebbi to Arua Transmission Line	MEMD	2016/17	2021/22	Ongoing
4	Energy for Rural Transformation (ERT) Phase III	MEMD	2017/18	2021/22	Ongoing
5	ORIO Mini Hydro Power and Rural Electrification Project	MEMD	2017/18	2020/21	Ongoing
6	Kampala Metropolitan Transmission System Improvement Project	MEMD	2017/18	2020/21	Ongoing
7	Masaka-Mbarara Grid Expansion Line	MEMD	2017/18	2020/21	Ongoing
8	Muzizi Hydro Power Project	MEMD	2015/16	2019/20	Ongoing
9	Nyagak III Hydro Power Project	MEMD	2015/16	2019/20	Ongoing
10	Airbone Geophysical survey and Geological Mapping of Karamoja	MEMD	2019/20	2020/21	Ongoing
11	Nuclear Power Infrastructure Development Project	MEMD	2016/17	202/21	Ongoing
12	Grid Rural Electrification Project IDB I - Rural Electrification	MEMD	2015/16	2020/21	Ongoing
13	Uganda Rural Electrification Access Project (UREAP)	MEMD	2015/16	2020/21	Ongoing

No	Project Title	MDA	Start Date	End Date	Status
14	Construction of the 33KV Distribution Lines in Kayunga, Kamuli and Kalungi Service Stations	MEMD	2015/16	2020/21	Ongoing
15	Bridging the demand gap through the accelerated rural electrification Programme (TBEA)	MEMD	2015/16	2020/21	Ongoing
16	Industrial Substations Upgrade (Lugogo; Mutundwe; Nkonge; Nkenda; Kawanda; Lira; Opuyo; Tororo; Mbarara North; Masaka West; Kawaala, Kampala North Substations; Luzira, Iganga, Mukono, Namanve Upgrade)	MEMD			Ongoing
NEW PROJECTS					
1	Uganda Geothermal Resources Development Phase II	MEMD	2020/21	2024/25	Concept
2	Grid Extension in North East, Lira and Buvuma Islands	MEMD	2020/21	2024/25	Concept
3	Opuyo - Moroto Interconnection Project	MEMD	2020/21	2024/25	Concept
4	Kampala-Entebbe Expansion Project	MEMD	2020/21	2022/23	Concept
5	Design, Construction and Installation of Uganda National Infrasond Network (DCIIN)	MEMD	2020/21	2021/22	Concept
6	132kV Mbale — Bulambuli — Kapterol Transmission Line.	MEMD	2020/21	2021/22	Concept
7	220kV Hoima-Kinyara Project	MEMD	2020/21	2022/23	Concept
8	Mirama Kikagati-Nsongezi (132 kV, 37.3km)	MEMD	2020/21	2021/22	Concept
9	220kV Masaka - Mutukula — Mwanza Transmission Line	MEMD	2020/21	2022/23	Concept
10	Nkenda-Mpondwe - Beni (D.R. Congo) 220kV	MEMD	2020/21	2022/23	Concept
11	Substation Capacity Upgrade Project (Tororo, Lugazi, Mbarara North, Mbarara South and Mirama)	MEMD	2020/21	2022/23	Concept
12	Heat flow mapping of volcanic system Eastern Uganda	MEMD	2020/21	2024/25	Concept
13	Agago Achwa Kitgum Nimule 190km, 220kV Transmission Project	MEMD	2020/21	2024/25	Concept
14	Olwiyo — Nimule (Uganda) — Juba (Sudan) 400kv transmission line project	MEMD	2020/21	2024/25	Concept
15	Upgrade of Nkenda, Fort Portal, and Hoima Substations from 132kV to 220kV Project (include 116 lyanda and muzizi)	MEMD	2020/21	2024/25	Concept
16	Nuclear Research Reactor Project	MEMD	2020/21	2024/25	Concept
17	Grid Reinforcement and Extension Project (Grid Reinforcement of Lira and Nkonge substations, Grid 106 extension to Mubende, Rakai, Bushenyi, and Jinja Industrial Parks)	MEMD	2020/21	2024/25	Feasibility
18	Hoima-Kinyara-Kafu	MEMD	2020/21	2024/25	Feasibility
19	Mirama -Nsongezi 132kV line and associated substations	MEMD	2020/21	2024/25	Feasibility
20	Suply of electricity to SGR	MEMD	2018/19	2021/22	Feasibility
21	Substation Capacity Upgrade Project (Tororo, Lugazi, Mbarara North, Mbarara South and Mirama)	MEMD	2020/21	2024/25	Feasibility
22	Sukuru Phosphate Transmission Line Project	MEMD	2020/21	2024/25	Concept
23	Extension of Transmission Grid to Evacuate excess electricity generated from Tilenga and Kingfisher oil fields	MEMD	2020/21	2024/25	Feasibility
PROJECT IDEAS					
1	Ayago Interconnection Project	MEMD	2020/21	2024/25	Concept
2	Fuel Efficiency Initiative	MEMD	2020/21	2024/25	Concept
3	Energy Access Scale Up Project	MEMD	2020/21	2024/25	Concept
4	220kV Kapeeka — Kiboga — Hoima Transmission Line	MEMD	2020/21	2024/25	Concept
5	Wobulenzi — Kapeeka Transmission Line	MEMD	2020/21	2024/25	Concept
6	Nakasongola - Kaweweeta — Kapeeka	MEMD	2020/21	2024/25	Concept
7	132kV double circuit Nakasongola, Kaweweta Kapeeka transmission line	MEMD	2020/21	2024/25	Concept
8	Sukulu Phosphate Transmission Line Project	MEMD	2020/21	2024/25	Concept
9	Completion of Kampala Metropolitan Area Improvement	MEMD	2020/21	2024/25	Concept
10	Oriang Interconnection project	MEMD	2020/21	2024/25	Concept
11	Investment in Upstream New Ventures	MEMD	2020/21	2024/25	Concept
12	Lugazi Cogeneration Power Plant (25 MW)	MEMD	2020/21	2024/25	Concept

No	Project Title	MDA	Start Date	End Date	Status
13	Kinyara Cogeneration Power Plant (35 MW)	MEMD	2020/21	2024/25	Concept
14	Mayuge Cogeneration Power Plant (23 MW)	MEMD	2020/21	2024/25	Concept
15	Small Hydropower Plants (250.3 MW total)	MEMD	2020/21	2024/25	Concept
16	Sustainable Mining and Transformation	MEMD	2020/21	2024/25	Concept
17	Uganda Geochemical Index Map Project	MEMD	2020/21	2024/25	Concept
18	Uranium Exploration for Peaceful and Scientific Applications in Uganda	MEMD	2020/21	2024/25	Concept
19	Extension of a Seismological Network to the Albertine Rift	MEMD	2020/21	2024/25	Concept
20	Design construction installation of Earthquake Shake Table	MEMD	2020/21	2024/25	Concept
21	Petroleum and Motor Waste and used accessories Management Project	MEMD	2020/21	2024/25	Concept
22	Geohazard mapping in Uganda	MEMD	2020/21	2024/25	Concept
23	Sand exploration for industrial application	MEMD	2020/21	2024/25	Concept
24	220kV Nkenda - Buloba Transmission	MEMD	2020/21	2024/25	Concept
25	220kV Buloba - Gaba Transmission Line	MEMD	2020/21	2024/25	Concept
26	132kV Mutundwe-Gaba-Luzira	MEMD	2020/21	2024/25	Concept
27	400kV Kiba Interconnection Project	MEMD	2020/21	2024/25	Concept
28	132kV Mukono - Nalubaale Toff — Lugazi	MEMD	2020/21	2024/25	Concept
29	Kiba HPP (330 MW)	MEMD	2020/21	2024/25	Concept
30	Ayago HPP (840MW)	MEMD	2020/21	2024/25	Concept
31	Kingfisher Thermal Power Plant (58 MW)	MEMD	2020/21	2024/25	Concept
32	Metal Toxicity in Uganda	MEMD	2020/21	2024/25	Concept
33	Albatos Thermal Power (50 MW)	MEMD	2020/21	2024/25	Concept
34	Modern Mineral Laboratories Infrastructure Development Project	MEMD	2020/21	2024/25	Concept
35	Local Mineral Value Addition (MVA) Benefits Optimizing Initiative	MEMD	2020/21	2024/25	Concept
36	Tanzania to Uganda Natural Gas Transmission Pipeline Project	MEMD	2020/21	2024/25	Concept
37	Oriang HPP (392 MW)	MEMD	2020/21	2024/25	Concept
DIGITAL TRANSFORMATION					
ONGOING PROJECTS					
1	Regional Communication Infrastructure Programme (RCIP)	NITA-U	2016/17	2021/22	Ongoing
NEW PROJECTS					
1	IT Shared Platform (GOVNET)	NITA-U	2020/21	2024/25	Feasibility
PROJECT IDEAS					
1	Transforming postal units into service delivery centres	POSTA UGANDA			NDPIII Project Idea
2	National Postcode and Addressing Geographic Information System	POSTA UGANDA			NDPIII Project Idea
3	National ICT Initiatives Support Project	MoICT&NG			NDPIII Project Idea
4	Institutionalization of ICT function in MDAs and LGs	NITA-U			NDPIII Project Idea
5	Broadband Over Powerline for Rural Schools Internet connectivity.	NITA-U			NDPIII Project Idea
6	National Internet Exchange Point.	NITA-U			NDPIII Project Idea
7	E-Waste Management Plant and Collection Centres	NITA-U			NDPIII Project Idea
8	Strengthening National Infrastructure Information Sharing and Coordination	MoICT&NG			NDPIII Project Idea
SUSTAINABLE URBANISATION AND HOUSING					
ONGOING PROJECTS					
1	Uganda Support to Municipal Infrastructure Development Program - Additional Financing (USMID-AF)	MLHUD	2020/21	2024/25	Concept
NEW PROJECTS					
1	Rural Settlements Development Project	MoLHUD	2020/21	2024/25	Concept
2	Social Housing Project	MoLHUD	2020/21	2024/25	Concept

No	Project Title	MDA	Start Date	End Date	Status
3	Establishment of The Uganda Mortgage Refinance Company (UMRC)	MoLHUD	2020/21	2024/25	Concept
4	A City A Year Development Project	MoLHUD	2020/21	2024/25	Concept
5	Housing Project for Public/Private Sector Workers in Uganda	MoLHUD	2020/21	2024/25	Concept
6	Redevelopment of Slums and Informal Settlements Project	MoLHUD	2020/21	2024/25	Concept
7	Development of Pilot Eco-City in Kajansi Town Council-GKMA	MoLHUD	2020/21	2024/25	Concept
8	Albertine Region Sustainable Development Project	MoLHUD	2020/21	2024/25	Concept
9	GKMA Satellite City Development Project	MoLHUD	2020/21	2024/25	Concept
10	Uganda Support to Physical Planning, Land Tenure Security and Urban Infrastructure Development in Refugee Host Areas	MoLHUD	2020/21	2024/25	
11	Improved tenure governance as a tool to consolidate peace, strengthen food and nutrition security, and eradicate poverty in Northern Uganda	MoLHUD	2020/21	2024/25	
PROJECT IDEAS					
1	GKMA High density affordable housing	MoLHUD	2020/21	2024/25	NDPIII Project Idea
HUMAN CAPITAL DEVELOPMENT					
ONGOING PROJECTS					
1	Promotion of Green Jobs and Fair Labour Market in Uganda (PROGREL)	MoGLSD	2015/16	2019/20	Ongoing
2	IDB funded Technical and Vocational Education and Training Phase II	MoES	2017/18	2019/20	Ongoing
3	Naguru Rehabilitation Referral Hospital	Naguru RRH	2017/18	2020/21	Ongoing
4	Rehabilitation and Construction of General Hospitals	MoH	2012/13	2020/21	Ongoing
5	Construction and Equipping of the International Specialized Hospital of Uganda	MoH	2016/17	2020/21	Ongoing
6	Regional Hospital for Paediatric Surgery	MoH	2016/17	2020/21	Ongoing
7	Uganda Reproductive Maternal and Child Health Services Improvement Project	MoH	2017/18	2021/22	Ongoing
8	Strengthening Capacity of Regional Referral Hospitals	MoH	2018/19	2024/25	Ongoing
9	GAVI Vaccines and Health Sector Development Plan Support	MoH	2017/18	2021/22	Ongoing
10	East Africa Public Health Laboratory Network Project Phase II	MoH	2016/17	2020/21	Ongoing
11	Uganda Sanitation Fund Project II	MoH	2017/18	2020/21	Ongoing
12	Institutional Capacity Building in the Health Sector-Phase II	MoH	2015/16	2018/19	Ongoing
13	Arua Rehabilitation Referral Hospital	Arua RRH	2014/15	2020/21	Ongoing
14	Fort Portal Rehabilitation Referral Hospital	Fort Portal RRH	2015/16	2020/21	Ongoing
15	Gulu Rehabilitation Referral Hospital	Gulu RRH	2014/15	2020/21	Ongoing
16	Hoima Rehabilitation Referral Hospital	Hoima RRH	2015/16	2020/21	Ongoing
17	Jinja Rehabilitation Referral Hospital	Jinja RRH	2015/16	2020/21	Ongoing
18	Kabale Regional Hospital Rehabilitation	Kabale RRH	2015/16	2020/21	Ongoing
19	Masaka Rehabilitation Referral Hospital	Masaka RRH	2014/15	2020/21	Ongoing
20	Mbale Rehabilitation Referral Hospital	Mbale RRH	2016/17	2020/21	Ongoing
21	Soroti Rehabilitation Referral Hospital	Soroti RRH	2015/16	2020/21	Ongoing
22	Lira Rehabilitation Referral Hospital	Lira RRH	2016/17	2020/21	Ongoing
23	Mbarara Rehabilitation Referral Hospital	Mbarara RRH	2016/17	2020/21	Ongoing
24	Mubende Rehabilitation Referral Hospital	Mubende RRH	2015/16	2020/21	Ongoing

No	Project Title	MDA	Start Date	End Date	Status
25	Moroto Rehabilitation Referral Hospital	Moroto RRH	2013/14	2020/21	Ongoing
26	UVRI Infrastructural Development Project	UVRI	2017/18	2020/21	Ongoing
27	Construction of maternity	MoH	2015/16	2019/20	Ongoing
28	Rehabilitation and Equipping of Health Facilities in Western Region	MoH	2014/15	2018/19	Ongoing
29	Health Facility Quality of Care Assessment Programme	MoH	2015/16	2019/20	Ongoing
30	Global Fund for AIDS, TB and Malaria	MoH	2015/16	2020/21	Ongoing
31	Mulago Hospital Complex	MoH	2017/18	2020/21	Ongoing
32	LGMSD (former LGDP)	KCCA	2011/12	2020/21	Ongoing
33	Butabika and health centre remodelling/construction	Butabika NRH	2015/16	2020/21	Ongoing
34	Renovation and Equipping of Kayunga and Yumbe General Hospitals	MoH	2016/17	2020/21	Ongoing
35	Uganda Teacher and School Effectiveness Project	MoES	2015/16	2020/21	Ongoing
36	Albertine Region Sustainable Development Project	MoES	2015/16	2020/21	Ongoing
37	Skills Development Project	MoES	2015/16	2020/21	Ongoing
38	Institutional Support to Lira University - Retooling	Lira University	2017/18	2021/22	Ongoing
39	Support to NCDC Infrastructure Development	NCDC	2017/18	2021/22	Ongoing
40	Support to Soroti University Infrastructure Development	Soroti	2016/17	2020/21	Ongoing
41	John Kale Institute of Science and Technology (JKIST)	MoES	2015/16	2020/21	Ongoing
42	Institutional Support to Busitema University - Retooling	Busitema University	2017/18	2021/22	Ongoing
43	LGMSD (former LGDP)	KCCA	2015/16	2019/20	Ongoing
44	Institutional Support to Muni University - Retooling	Muni University	2017/18	2019/20	Ongoing
45	Institutional Support to UNEB - Retooling	UNEB	2017/18	2019/20	Ongoing
46	Support to Education Service Commission	ESC	2013/14	2020/21	Ongoing
47	Retooling of the National Curriculum Development Centre	NCDC	2017/18	2021/22	Ongoing
48	Institutional Support to Soroti University Retooling	Soroti University	2017/18	2019/20	Ongoing
49	Karamoja Primary Education Project	MoES	2011/12	2016/17	Ongoing
50	Nakawa Vocational Training Institute	MoES	2009/10	2014/15	Ongoing
51	Improving the Training of BTVET Technical Instructors, Health Tutors & Secondary Teachers	MoES	2012/13	2016/17	Ongoing
52	Relocation of Shimoni PTC	MoES	2006/07	2014/15	Ongoing
53	Support to Innovation - EV Car Project	Kiira Motors	2012/13	2016/17	Ongoing
54	Support to other Scientists	MoSTI	2007/08	2016/17	Ongoing
55	African Centres of Excellence II	MoES	2017/18	2019/20	Ongoing
56	Uganda National Examination Board (UNEB) Infrastructure Development Project	UNEB	2015/16	2021/22	Ongoing
57	OFID Funded Vocational Project Phase II	MoES	2017/18	2020/21	Ongoing
58	Schools' Facilities Grant	MoES	2015/16	2019/20	Ongoing
59	Development of BTVET	MoES	2010/11	2019/20	Ongoing
60	SPEDA II	MUK	2015/16	2019/20	Ongoing
61	Support to the Implementation of Skilling Uganda Strategy (BTC)	MoES	2015/16	2019/20	Ongoing
62	Improvement of Muni and Kaliro National Teachers Colleges	MoES	2017/18	2020/21	Ongoing
63	Support to UMI infrastructure Development	UMI	2010/11	2018/19	Ongoing
64	Development of Uganda Petroleum Institute Kigumba	MoES	2013/14	2019/20	Ongoing
65	Support to MUBS Infrastructural Dev't	MUBS	2015/16	2019/20	Ongoing
66	Development of PTCs Phase II	MoES	2015/16	2019/20	Ongoing
67	Food Technology Incubations II	MUK	2015/16	2019/20	Ongoing
68	Technology Innovations II	MUK	2015/16	2019/20	Ongoing
69	Labour Market Information and Analysis System	MoGLSD	2020/21	2024/25	Concept
NEW PROJECTS					
1	Uganda Heart Institute Infrastructure Development	UHI	2020/21	2024/25	Feasibility
2	Establishment of oncology and diagnostic center in Gulu regional referral hospital	UCI	2020/21	2021/22	Feasibility

No	Project Title	MDA	Start Date	End Date	Status
3	Establishment of oncology and diagnostic center in Mbarara regional referral hospital	UCI	2020/21	2021/22	Feasibility
4	Construction of 138 Health Centre IIIs and completion of central warehouse at the National Medical Stores	MoH	2020/21	2024/25	Profile
5	Renovation and Equipping of 15 selected Hospitals and the Uganda Heart Institute Project	MoH	2020/21	2024/25	Profile
6	Uganda Blood Transfusion Service	UBTS	2020/21	2024/25	Profile
7	District Infrastructure Support Programme Project	MoH	2020/21	2024/25	Profile
8	Rehabilitation of Hospitals and Supply of Medical Equipement in Northern Region in Uganda	MoH	2020/21	2021/22	Profile
9	Italian Support to The Health Sector Development Plan (HSDP) Karamoja Infrastructure Development Project-Phase II	MoH	2020/21	2022/23	Profile
10	Infrastructure Project at Mulago Specialised Women and Neonatal Hospital	Mulago Neonatal Hospital	2020/21	2024/25	Concept
11	Infrastructural Development Project at Kiruddu National Referral Hospital	Kiruddu NRH	2020/21	2024/25	Concept
12	Upgrade of Intensive Care and Radiology Services in Select Health Facilities	MoH	2020/21	2024/25	Concept
13	Development of Secondary Education Phase II	MoES	2020/21	2024/25	Feasibility
14	SAUDI funded Vocational Education and Training Phase II	MoES	2020/21	2024/25	Profile
15	Support to National Health and Department Institutions Phase II	MoES	2020/21	2024/25	Profile
16	Establishment of Primary Schools in 1818 Parishes	MoES	2020/21	2024/25	Profile
17	Establishment of seed Secondary schools in 387 sub-counties	MoES	2020/21	2023/24	Profile
18	Establishment of Primary Schools in 504 Parishes	MoES	2020/21	2022/23	Profile
19	Support to Higher Education, Science and Technology (HEST II) Project	MoES	2020/21	2024/25	Concept
20	Busitema University Expansion of Science, Technology and Innovation Infrastructure	Busitema University	2020/21	2024/25	Concept
21	Gulu University Infrastructure Development Project Phase I	Gulu University	2020/21	2024/25	Concept
22	Lira University Infrastructure Development	Lira University	2020/21	2024/25	Concept
23	Support to Makerere University by the Government of Korea	MUK	2020/21	2024/25	Concept
24	Mutebile Centre of Excellence	MUK	2020/21	2024/25	Concept
25	Establishment of ICT Based Education at Makerere University	MUK	2020/21	2024/25	Concept
26	Developing Professional & Commercial Livestock Farmers using the SPEDA model	MUK	2020/21	2024/25	Concept
27	Mbarara University of Science and Technology Infrastructure Development Project	MUST	2020/21	2024/25	Concept
28	National High-Altitude Training Centre (NHATC) Project, Phase Two	MoES	2020/21	2024/25	Concept
29	Development and improvement of SNE	MoES	2020/21	2024/25	Concept
30	Support to Kabale University Infrastructure Development	Kabale University	2020/21	2024/25	Concept
31	Support to Kyambogo University Infrastructure Development	Kyambogo University	2020/21	2024/25	Concept
32	Enhancing quality and regional competitiveness of Uganda's higher education sector	MoES	2020/21	2024/25	Concept
33	Skills Development and Establishment Business Incubation Centres for Sustainable Enterprise Development and Employment Creation	MoTIC	2019/2021	2022/2023	Concept
34	Chemical Safety & Security (CHESASE) Project	MoGLSD	2020/21	2024/25	Concept
35	Improving Opportunities and Productivity of the Youth	MoGLSD	2020/21	2024/25	Concept
36	Jobs for Urban Youth (JOY)	MoGLSD	2020/21	2024/25	Concept
37	Promoting Labour Productivity for Women and Girls	MoGLSD	2020/21	2024/25	Concept
38	Safe and Productive External Employment Programm	MoGLSD	2020/21	2024/25	Concept

No	Project Title	MDA	Start Date	End Date	Status
39	Disability Income Support Grants for Inclusive Development	MoGLSD	2020/21	2024/25	Concept
40	Strengthening Counselling and Guidance in Employment for School to work transition	MoGLSD	2020/21	2024/25	Concept
41	People Centered Action Against Drug and Substance Abuse (Pasa)	MoGLSD	2020/21	2024/25	Concept
42	National Integrated Early Childhood Development Programme (NIECD)- MGLSD	MoGLSD	2020/21	2024/25	Concept
43	Institutional support to prisons retooling project	UPS	2020/21	2024/25	Concept
44	National Integrated Early Childhood Development Programme (NIECD)- MGLSD	MoGLSD	2020/21	2024/25	Concept
PROJECT IDEAS					
1	Improving functionality of existing health facilities including an efficient referral system	MoH	2020/21	2024/25	NDPIII Project Idea
2	Establishment of oncology in Arua regional referral hospital	UCI	2020/21	2024/25	NDPIII Project Idea
3	Establishment of oncology in Mbale regional referral hospital	UCI	2020/21	2024/25	NDPIII Project Idea
4	Physical exercise and nutrition (at community and workplace)	MoH	2020/21	2024/25	NDPIII Project Idea
5	Multi-sectoral community Health Promotion & Prevention Project	MoH	2020/21	2024/25	NDPIII Project Idea
6	Establishment of a pre-school class in public primary schools	MoES	2020/21	2024/25	NDPIII Project Idea
7	Skills for Employment and Productivity (SEP)	MoES	2020/21	2024/25	NDPIII Project Idea
8	Training for health specialists	MoH	2020/21	2024/25	NDPIII Project Idea
9	Housing for health staff	MoH	2020/21	2024/25	NDPIII Project Idea
10	Functionalising neonatal units in all regional referral hospitals	MoH	2020/21	2024/25	NDPIII Project Idea
11	Health Facilities Functionality and Referral system Project.	MoH	2020/21	2024/25	NDPIII Project Idea
12	Basic Requirements and Minimum Standards (BRMS) for education institutions	MoES	2020/21	2024/25	NDPIII Project Idea
13	Fast Track the End of Aids Through Efficient Coordination and Regulation of The Multi-Sectoral Response	UAC	2020/21	2024/25	NDPIII Project Idea
14	Science and Maths Awareness Project -SMAP	MoES/ MoSTI	2020/21	2024/25	NDPIII Project Idea
INNOVATION, TECHNOLOGY DEVELOPMENT AND TRANSFER					
ONGOING PROJECTS					
1	Kiira Motors Corporation	MoSTI	2018/19	2021/22	Ongoing
2	Uganda Industrial Research Institute	UIRI	2015/16	2019/20	Ongoing
3	Sericulture and Apiculture technology and Innovation	MoSTI	2020/21	2024/25	Ongoing
NEW PROJECTS					
1	Building on achievements of the Mak FTBIC to establish an Agrotechnology and Innovations Park (AgTIP) for improved technology uptake and job creation	MUK	2020/21	2024/25	Concept
2	Technological Innovations for Sustainable Economic Development for a Middle-Income Uganda (TISEDMIU)	MUK	2020/21	2024/25	Concept
3	Establishment of Municipal Innovation and Technology Hubs (MIT Hubs)	MoSTI	2020/21	2024/25	Concept
4	Enhancing Research and Development in Indigenous Medicine	MoSTI	2020/21	2024/25	Concept
5	The Shea Industrial Development Project	MoSTI	2020/21	2024/25	Concept
6	Establishment of National Science and Technology Parks (NSTPs)	MoSTI	2020/21	2024/25	Concept
7	Enhancing Research and Development in Materials Science and Nanotechnology	MoSTI	2020/21	2024/25	Concept
8	The National Space Agency/ Program	MoSTI	2020/21	2024/25	Concept
PROJECT IDEAS					
1	Science and Technology Parks	MoSTI			NDPIII Project Idea
2	Technology and Business incubators (TBIs)	MoSTI			NDPIII Project Idea
3	Automotive Industrial Technology Park	MoSTI			NDPIII Project Idea

No	Project Title	MDA	Start Date	End Date	Status
4	Banana Industrial Technology Park	MoSTI			NDPIII Project Idea
5	Bio-sciences Technology Development Centres	MoSTI			NDPIII Project Idea
COMMUNITY MOBILISATION AND MINDSET CHANGE					
ONGOING PROJECTS					
1	Strengthening Social Risk Management and Gender Based Violence Prevention and Response Project	MoGLSD	2018/19	2022/23	Ongoing
2	Promotion of Culture and Creative Economy	MoGLSD	2017/18	2020/21	Ongoing
3	Social Assistance Grant for Empowerment	MoGLSD	2015/16	2019/20	Ongoing
4	Uganda Women Entrepreneurs Fund (UWEP)	MoGLSD	2020/21	2024/25	Extended
NEW PROJECTS					
1	Strengthening Occupational Safety and Health in Uganda (SOSHU)	MoGLSD	2020/21	2024/25	Concept
2	Improving Work Culture and Ethics	MoGLSD	2020/21	2024/25	Concept
3	Youth Livelihood Programme (YLP) Phase 2	MoGLSD	2019/20	2023/24	Concept
4	Support to women in leadership and decision making	MoGLSD	2020/21	2024/25	Concept
5	Accelerating FGM/C Abandonment in Uganda	MoGLSD	2020/21	2024/25	Concept
6	Support to Integrated Community Learning for Wealth Creation (SUICOLEW)	MoGLSD	2020/21	2024/25	Concept
7	Strengthening culture and creative industries for employment and wealth creation	MoGLSD	2020/21	2022/23	Concept
8	National Service Scheme	MoGLSD	2020/21	2024/25	Concept
9	Enterprise Programme for Indigenous Ethnic Minorities in Uganda	MoGLSD	2020/21	2024/25	Concept
10	Active Ageing programme	MoGLSD	2020/21	2024/25	Concept
11	Establishment of Industrial Business Shelters (Jobs for Urban Youth)	MoGLSD	2020/21	2024/25	Concept
12	Establishment of Creative Industries	MoGLSD	2020/21	2024/25	Profile
13	Support to Integrated Community Learning for Wealth Creation	MoGLSD	2020/21	2024/25	Concept
14	Establishment of the National Productivity Centre	MoGLSD	2020/21	2024/25	Concept
15	National Apprenticeship and Graduate Volunteer Scheme	MoGLSD	2020/21	2024/25	Concept
16	Enhancing Women Participation in Public Procurement for income generation	MoGLSD	2020/21	2024/25	New Project
PROJECT IDEAS					
None					
GOVERNANCE AND SECURITY					
ONGOING PROJECTS					
1	Construction of A Maximum-Security Prison	UPS	2017/18	2021/22	Ongoing
2	Sustainable Peace for Regional Integration	MoIA	2017/18	2021/22	Ongoing
3	Rehabilitation of parliament	Parliament	2017/18	2024/25	Ongoing
4	Construction of Supreme Court and Court of Appeal Building	MoJICA	2019/20	2022/23	Ongoing
5	Strengthening Foreign Affairs	MoFA	2019/20	2024/25	Ongoing
6	Strengthening Mission Abroad	MoFA	2019/20	2024/25	Ongoing
NEW PROJECTS					
1	Strengthening of Internal Security	MoIA	2015/16	2024/25	Concept
2	Defence Equipment Project	MoDVA	2020/21	2024/25	Concept
3	UPDF Peace Keeping Mission in Somalia (AMISOM)	MoDVA	2020/21	2024/25	Concept
4	Ministry of Defence and Veteran affairs Retooling Project	MoDVA	2018/19	2024/25	Concept
5	Strengthening ESO	ESO	2016/17	2024/25	Concept
6	Establishment of the Military Referral Hospital	MoDVA	2015/16	2024/25	Concept
7	Establishment of a National Service	MoDVA	2020/21	2023/24	Concept
9	Food and Beverages Production Projects- Kakiri	MoDVA	2015/16	2024/25	Concept
10	Luwero Industries	MoDVA	2015/16	2024/25	Concept
11	Revamping Magax2 Armored Vehicle Engineering Centre (MAVEC)	MoDVA	2015/16	2024/25	Concept
12	Defence Research, Science and Technology Centre (DRSTC)	MoDVA	2015/16	2024/25	Concept
13	Construction of MoDVA Headquarters	MoDVA	2020/21	2022/23	Concept

No	Project Title	MDA	Start Date	End Date	Status
14	Development of UPDAF Physical Infrastructure	MoDVA	2015/16	2024/25	Concept
15	Establishment of National Defence College (NDC)	MoDVA	2015/16	2024/25	Concept
16	Construction of dormitories for the Institute of Security and Intelligence Studies (ISIS)	MoDVA	2015/16	2024/25	Concept
17	Construct a referral hospital- Kitante Medical Centre (KMC)	MoDVA	2015/16	2024/25	Concept
18	Capacity Building - ISO	ISO	2015/16	2024/25	Concept
19	Capacity Building - ESO	ESO	2015/16	2024/25	Concept
20	Construction of Jumbo Medical Centre	MoDVA	2015/16	2024/25	Concept
21	Construction of ESO HQRS and Field offices	ESO	2015/16	2024/25	Concept
22	Purchase of ICT and Specialized Technical Equipment	MoDVA	2015/16	2024/25	Concept
23	Construction of Executive Guest houses	MoDVA	2015/16	2024/25	Concept
24	Upgrading of External Security Organisation (ESO) international Centre (Katonga)	ESO	2015/16	2024/25	Concept
25	Defence Barracks Infrastructure Development Project (30,000 Housing Units)	MoDVA	2020/21	2024/25	Concept
26	Installation of the Solar Power plants across UPDF barracks	MoDVA	2020/21	2024/25	Concept
27	Construction of Strategic Fuel Reserves	MoDVA	2020/21	2024/25	Concept
28	Rehabilitation, resettlement and reintegration of physically challenged soldiers	MoDVA	2020/21	2024/25	Concept
29	Establishment of the sector Veterans SACCO Project	MoDVA	2020/21	2024/25	Concept
30	Establishment of 5 Regional Vocational and Technical Training Centers for Military Veterans	MoDVA	2020/21	2024/25	Concept
31	Military Veterans Bee Keeping Project in Eastern Region Project	MoDVA	2020/21	2024/25	Concept
32	UPDF Widows' Economic Empowerment Project	MoDVA	2020/21	2024/25	Concept
33	Establishment of a physical and psychosocial rehabilitation Centre for military veterans	MoDVA	2020/21	2024/25	Concept
34	Construction of a Forensic Laboratory	MoIA	2020/21	2024/25	Concept
35	Construction of Uganda National Military Museum	MoDVA	2020/21	2024/25	Concept
36	Construction of the Marines Strategic Sites project	MoDVA	2020/21	2024/25	Concept
37	Institutional Support to Parliament	Parliament	2020/21	2024/25	Concept
38	Support to the e-Parliament	Parliament	2020/21	2023/24	Concept
39	Access to Labour Justice for Workers.	MoGLSD	2020/21	2024/25	New project
40	Aliens Registration	NIRA	2020/21	2024/25	New project
41	Substitution of aged registration kits	NIRA	2021/22	2024/25	New project
42	Registration of the remaining 11.4 million unregistered citizens	NIRA	2020/21	2021/22	New project
43	Substitution of National ID cards upon expiry in 2024 and Upgrade of Citizen National ID Card to a Smart Card (e-ID) and creation of the Personal Digital Identity	NIRA	2023/24	2024/25	New project
44	Upgrade of the identification system-Integration of the IRIS Recognition biometric technology in the NIRA system (NSIS)	NIRA	2021/22	2022/23	New project
45	National Forensic DNA databank Infrastructure development project in Uganda	MoIA	2020/21	2024/25	New project
46	Support to the Judiciary Project		2020/21	2024/25	Concept note
47	Construction and Rehabilitation of Courts		2020/21	2024/25	Concept note
48	Uganda Institute for Diplomacy and International Affairs (UIDIA) Buildings	MoFA	2020/21	2024/25	Concept
49	International integrated Foreign Service Communication System Project (ICS)	MoFA	2020/21	2024/25	Concept
50	National CCTV Network Expansion Project (Classified)	MoIA	2018/19	2020/21	Concept
51	Construction of ISO HQRS	ISO	2020/21	2024/25	Concept
52	Construction of Lecture rooms, boarding and staff quarter facilities at the Institute of Security and Intelligence Studies-Entebbe	ISO	2020/21	2024/25	Concept
53	Construction and Equipping Medical Supplies at Kitante Medical Centre	ISO	2020/21	2024/25	Concept
54	Establishment of 5 Regional Model Agricultural Farms for Military Veterans	MoDVA	2020/21	2024/25	Concept

No	Project Title	MDA	Start Date	End Date	Status
PROJECT IDEAS					
1	Establish a security information monitoring centre		2020/21	2024/25	NDPIII Project Idea
2	ISO retirement project	ISO	2020/21	2024/25	NDPIII Project Idea
3	Construct and develop Tororo Railway and Road polytechnic	MoDVA	2020/21	2024/25	NDPIII Project Idea
4	Construction of a Rehabilitation and Psycho-social Support centre for Military Veterans in Uganda	MoDVA	2020/21	2024/25	NDPIII Project Idea
5	Strengthening Diplomatic and Strategic Foreign Stations		2020/21	2024/25	NDPIII Project Idea
PUBLIC SECTOR TRANSFORMATION					
ONGOING PROJECTS					
1	Enhancing Prosecution Services for all (EPSFA)	DPP	2017/18	2021/23	Ongoing
2	Detention Facilities Sanitation Project	UPS	2017/18	2021/22	Ongoing
3	Law Reform Commission	LRC	2015/16	2019/20	Ongoing
4	Revitalisation of Uganda Prisons Industries	UPS	2017/18	2020/21	Ongoing
5	Construction of the IGG Head Office building Project	IG	2019/20	2022/23	Continuing having started in 2019/2020
6	Construction of PPDA /URF Headquarters	PPDA	2019/20	2024/25	Continuing having started in 2019/2022
7	Support to Ministry of Public Service	MoPS	2020/21	2024/25	Ongoing
8	Equipping of the National Records Centre and Archives (NRCA)	MoGLSD	2019/20	2020/21	Ongoing
9	Acquisition, Ownership and Management of Government Office Accommodation		2018/19	2022/23	Ongoing
10	ADB Support to UCI	UCI	2015/16	2020/21	Ongoing
11	Health Service Commission	HSC	2015/16	2020/21	Ongoing
12	Health Systems Strengthening	MoH	2010/11	2014/15	Ongoing
NEW PROJECTS					
1	Institutional Support to Arua Regional Referral Hospital	Arua RRH	2020/21	2024/25	Concept
2	Institutional Support to Butabika National Referral Hospital	Butabika NRH	2020/21	2024/25	Pre-feasibility
3	Retooling of Entebbe Regional Referral Hospital	Entebbe RRH	2020/21	2022/23	Profile
4	Institutional Support to Fort Portal Regional Referral Hospital	Fortportal RRH	2020/21	2024/25	Concept
5	Institutional Support to Gulu Regional Referral Hospital	Gulu RRH	2020/21	2022/23	Concept
6	Institutional Support to Hoima Regional Hospital	Hoima RRH	2020/21	2024/25	Concept
7	Institutional Support to Kabale Regional Referral Hospital	Kabale RRH	2020/21	2024/25	Feasibility
8	Institutional Support to Kawempe National Referral Hospital	Kawempe NRH	2020/21	2022/23	Profile
9	Institutional Support Project to Kiruddu National Referral Hospital	Kiruddu NRH	2020/21	2024/25	Concept
10	Institutional Support to Lira Regional Hospital	Lira RRH	2020/21	2024/25	Concept
11	Institutional Support to Masaka Regional Referral Hospital	Masaka RRH	2020/21	2024/25	Concept
12	Institutional Support to Mbale Regional Hospital	Mbale RRH	2020/21	2024/25	Concept
13	Institutional Support to Mbarara Regional Referral Hospital	Mbarara RRH	2020/21	2024/25	Concept
14	Institutional Support to Ministry of Health	MoH	2020/21	2024/25	Concept
15	Institutional Support to Moroto Rehabilitation Referral Hospital	Moroto RRH	2020/21	2024/25	Concept
16	Institutional Support to Mubende Regional Referral Hospital	Mubende RRH	2020/21	2024/25	Concept
17	Institutional Support to Mulago	Mulago National Hospital	2020/21	2023/24	Concept
18	Institutional Support to National Trauma Centre, Naguru	National TRH	2020/21	2023/24	Concept

No	Project Title	MDA	Start Date	End Date	Status
19	Institutional support to Mulago Specialised Women and Neonatal Hospital	Mulago Neonatal Hospital	2020/21	2024/25	Concept
20	NMS retooling Project	NMS	2020/21	2022/23	Concept
21	Soroti Regional referral Retooling Project	Soroti RRH	2020/21	2024/25	Concept
22	Institutional Support to Uganda Cancer Institute	UCI	2020/21	2024/25	Concept
23	Institutional Support to UVRI	UVRI	2020/21	2024/25	Concept
24	UAC Retooling Project	UAC	2020/21	2024/25	Concept
25	Uganda Heart Institute Retooling Project	UHI	2020/22	2024/25	Concept
26	Retooling and Capacity Building Project II for MoES	MoES	2020/21	2022/23	Concept
27	Institutional Support to Gulu University	Gulu University	2020/21	2024/25	Concept
28	Institutional Support to MUBS	MUBS	2020/21	2024/25	Concept
29	Makerere University Retooling Project	MUK	2020/21	2024/25	Concept
30	Mbarara University of Science and Technology Retooling Project	MUST	2020/21	2024/25	Concept
31	Support to Kyambogo University Retooling Project	Kyambogo University	2020/21	2024/25	Concept
32	Local Government's Revenue Collection and Management Information Systems (Log Rev)	MoLG	2020/21	2025/26	Concept
33	Institutional Support to Local Government Sector	MoLG	2020/21	2025/26	Profile
34	Establishment of Civil Service College Uganda Phase II	MoPS	2020/21	2023/24	Concept
35	Strengthening Institutional Effectiveness of Government Through Establishment of Service-Uganda-Centers.	MoPS	2020/21	2023/24	Profile
36	Construction of Office Extension Block at Ministry of Public Service	MoPS	2021/22	2024/25	Concept
37	Construction of Land, Housing and Urban Development sector House	LHUD	2020/21	2024/25	Concept
38	Institutional Support to Ministry of Science, Technology and Innovation	MoSTI	2020/21	2024/25	Concept
39	Improvement of public sector efficiency through the implementation of a Government-wide computerized motor vehicle fleet management system	MoWT	2020/21	2024/25	Continuing having started in 2019/2023
40	Development of Capacity for Climate Proofing of Infrastructure Investments	MWE	2020/21	2024/25	Concept
41	Retooling to Ministry of Water and Environment	MWE	2020/21	2024/25	Concept
42	Retooling to NEMA	NEMA	2020/21	2024/25	Concept
43	Retooling to NFA	NFA	2020/21	2024/25	Concept
44	Support to UNMA	UNMA	2020/21	2024/25	Concept
45	Strengthening MGLSD and Its Institutions Phase II	MoGLSD	2021/22	2025/26	Concept
46	Strengthening the Capacity of Equal Opportunities Commission	EOC	2020/21	2024/25	Concept
47	Strengthening the Labour Market and Analysis System for Uganda	MoGLSD	2020/21	2024/25	Concept
48	Establishment of the National Job Center for Uganda	MoGLSD	2020/21	2024/25	Concept
49	Support to Office of the Auditor General	OAG	2020/21	2024/25	Concept
50	Proposed Central Regional Offices & a Modern Specialized Skills Enhancement Facility		2020/21	202/25	Concept
51	Development of an Integrated system for tracking the implementation of Audit recommendations	OAG	2020/21	2022/23	Concept
52	Strengthening Asset Management and Transition to Accrual Accounting (SAMTRAC)		2020/21	2024/25	Concept
53	Support to UBOS	UBOS	2020/21	2024/25	Concept
54	Construction of UBOS offices	UBOS	2020/21	2022/23	Concept
55	Support to Financial Intelligence Authority	FIA	2020/21	2024/25	Concept
56	Support to MoFPED	MFPED	2020/21	2024/25	Concept
57	Support to National Authorising Office/DARC	MFPED	2020/21	2024/25	Concept
58	Support to PPDA	PPDA	2020/21	2024/25	Concept
59	Support to URA	URA	2020/21	2024/25	Concept
60	Support to PPDA	PPDA	2020/21	2024/25	Concept
61	Support to MFPED	MFPED	2020/21	2024/25	Concept

No	Project Title	MDA	Start Date	End Date	Status
62	Support to Inspectorate of Government	IG	2020/21	2024/25	Concept
63	Support to Directorate of Ethics and Integrity	DEI	2020/21	2024/25	Concept
64	Revitalisation of Prison Industries	UPS	2017/18	2020/21	Concept
65	Establishment of the National Identification and Registration Authority (NIRA) Headquarters	NIRA	2020/21	2022/23	Concept
66	Establishment of 34 Regional Offices for Uganda Registration Services Bureau	URSB	2020/21	2024/25	Concept
67	Recruitment of staff to fill the approved structure of 865 positions	NIRA	2021/22	2022/23	Concept
68	Support to Ministry of Internal Affairs (Government Chemist)	MoIA	2020/21	2024/25	Concept
69	Financial Inclusion in Rural Areas (PROFIRA) of Uganda		2020/21	2024/25	Concept
70	Support to National Physical Devt Planning	MLHUD	2020/21	2024/25	Concept
71	Support to MLHUD	MLHUD	2020/21	2024/25	Concept
72	Support to Uganda Land Commission	ULC	2020/21	2024/25	Concept
73	Institutional support to National Planning Authority	NPA	2020/21	2024/25	Concept
74	Strengthening Office of the President	OP	2020/21	2024/25	Concept
75	Petroleum Authority of Uganda Institutional Support Project	PAU	2020/21	2024/25	Concept
76	Construction of the Trade House	MoTIC	2020/21	2024/25	Concept
77	Support to Uganda Export Promotion Board	EPB	2020/21	2024/25	Concept
78	Support to Electoral Commission	EC	2020/21	2024/25	Concept
79	Acquisition of Land and Construction of Government MDA Offices.		2020/21	2024/25	Concept
80	Local Government's Revenue Collection and Management Information System (LGRMIS)	MoLG	2020/21	2024/25	Concept
81	Institutional Support to NIRA	NIRA	2020/21	2024/25	Concept
82	Upgrade of the identification system -integration of IRIS recognition Biometric Technology	NIRA	2020/21	2024/25	Concept
83	Establishment of the NIRA headquarters	NIRA	2020/21	2024/25	Concept
84	Substitution of aged registration kits	NIRA	2020/21	2024/25	Concept
85	Implementation of business continuity	NIRA	2020/21	2024/25	Concept
86	Fully Populating the NIRA approved structure of 865 positions	NIRA	2020/21	2024/25	Concept
87	Strengthening Government Structures, Systems and Procedures through Job Evaluation of the Public Service	MoPS	2020/21	2024/25	Concept
88	Rolling out of the Electronic Document and Records Management System (EDRMS) to MDAs and LGs		2020/21	2022/23	Concept
89	Strategic Public Service Institutional Performance Management Project (SPIMP)		2020/21	2024/25	Concept
90	Assistance to Uganda Prisons Service (UPS)	UPF	2020/21	2024/25	Concept
91	Institutional Support to Prisons Retooling Project	UPF	2020/21	2024/25	Concept
92	Enhancing Prosecution services for All (EPSFA)	DPP	2020/21	2024/25	Concept
93	Support to State House	State House	2020/21	2024/25	Concept
94	Refurbishment of State House Complex, Entebbe	State House	2020/21	2024/25	Concept
95	Readiness Support to Social Development Institutions (RESUSODI)	MoGLSD	2020/21	2024/25	Concept
96	Institutional Support for Acquisition of Land and Construction of Staff Housing Units	MoH	2020/21	2023/24	Concept
97	Infrastructure for Digitalizing Health Information in the Ugandan Health Sector	MoH	2020/21	2021/22	Concept
PROJECT IDEAS					
None					
REGIONAL DEVELOPMENT					
ONGOING PROJECTS					
1	Northern Uganda Social Action Fund (NUSAF) 3	OPM	2016/17	2019/20	Ongoing
NEW PROJECTS					
1	Northern Uganda Girls Academy Project	LG	2020/21	2024/25	Concept
2	Historical and Cultural Tourism Development Project	LG	2020/21	2024/25	Concept

No	Project Title	MDA	Start Date	End Date	Status
3	Northern Uganda Industry Ready Youth Skills Development Project-Phase 1	LG	2020/21	2024/25	Concept
4	Northern Uganda LG System Strengthening Project	LG	2020/21	2024/25	Concept
5	Nile River Water Bulk Transfer Project	LG	2020/21	2024/25	Concept
6	Northern Uganda Agro-Industrialization Parks Project	LG	2020/21	2024/25	Concept
7	Cross-Regional Production and Consumption Quality Control Project	LG	2020/21	2024/25	Concept
8	Northern Uganda Household Incomes and Food Security Enhancement Project	LG	2020/21	2024/25	Concept
9	Northern Uganda High-Value Crops (Cashew, Macadamia, Shea, And Pomegranate) And Value Chain Project	LG	2020/21	2024/25	Concept
10	Northern Uganda Social System Support Project	LG	2020/21	2024/25	Concept
11	Northern Uganda Public University Science, Technology, Engineering, and Innovation Hubs Development	LG	2020/21	2024/25	Concept
12	Northern Uganda Small scale irrigation schemes Project	LG	2020/21	2024/25	Concept
13	Solar Thermal Electricity (STE) Plants Project	LG	2020/21	2024/25	Concept
14	Northern Uganda Science Technical Education and Innovation (STEI) Vocational Secondary Education	LG	2020/21	2024/25	Concept
15	Enhancing Income Security in Northern Uganda Through Supporting Community-Based Honey Value Chain	LG	2020/21	2024/25	Concept
16	Support to Cassava Production, Processing and Marketing	LG	2020/21	2024/25	Concept
17	Development of Coffee Value Chain in West Nile, Acholi and Lango Sub regions	LG	2020/21	2024/25	Concept
18	Northern Uganda LG System Strengthening Project	LG	2020/21	2024/25	Concept
19	Northern Uganda Regional Farming Development Project (NURFDEP)	LG	2020/21	2024/25	Concept
20	Promotion of Clean Energy for improved livelihood for Northern Region	LG	2020/21	2024/25	Concept
21	Solar Energy for Rural Transformation (SERT) in Northern Uganda	LG	2020/21	2024/25	Concept
22	Support to Security of Land Tenure in Northern Uganda	LG	2020/21	2024/25	Concept
23	Development of Tea Value Chain in West Nile, Acholi and Lango Sub regions	LG	2020/21	2024/25	Concept
24	Improving Post Harvest Handling in West Nile, Acholi and Lango Sub regions	LG	2020/21	2024/25	Concept
PROJECT IDEAS					
1	Income Poverty Reduction Project targeting: Karamoja, Bukedi, West Nile, Acholi and Busoga	MoLG	2020/21	2024/25	NDPIII Project Idea
2	Establishment of Farmers owned Sugar factory in Busoga		2020/21	2024/25	NDPIII Project Idea
3	Labour Intensive Public Works		2020/21	2024/25	NDPIII Project Idea
4	Teso Income Enhancement	MoLG	2020/21	2024/25	NDPIII Project Idea
5	Bugisu Income Enhancement	MoLG	2020/21	2024/25	NDPIII Project Idea
6	Bunyoro Income Enhancement	MoLG	2020/21	2024/25	NDPIII Project Idea
7	Rwenzori Income Enhancement	MoLG	2020/21	2024/25	NDPIII Project Idea
8	Luwero Income Enhancement	MoLG	2020/21	2024/25	NDPIII Project Idea
DEVELOPMENT PLAN IMPLEMENTATION					
ONGOING PROJECTS					
1	Resource Enhancement and Accountability Program (REAP)	MFPED	2019/20	2022/23	Ongoing
NEW PROJECTS					
None					
PROJECT IDEAS					
None					
KCCA NDPIII SELECTED PRIORITIES					
No	Project Title		Start Date - End Date		Status
1	Re-registration of all motor cycles in GKMA within 1year		2019/20 - 2024/25		

No	Project Title	MDA	Start Date	End Date	Status
2	Identifying and gazetting boda-boda stages and exclusion zones in GKMA		2019/20 - 2024/25		Update of Gazetted and Ungazetted stages is ongoing to revalidate gazette
3	Gazetting of specific stages for buses, taxis and town cabs		2019/20 - 2024/25		Gazetting, Updating and Route assignment of stages within each park is ongoing to enable route plans for stages
4	Rerouting and restriction of movement of PSV & heavy goods vehicles within GKMA		2019/20 - 2024/25		Stakeholder engagement and Public Consultation on the draft statutory instrument for HGV restriction is ongoing
5	Construction of the non-motorized transport - railway corridor		2020/21 - 2024/25		Design completed
6	Repair of walk ways and cycle lanes		2020/21 - 2024/25		Repair of walkways and cycle lanes is done routinely based on available budget
7	Modeling the traffic flow in the Central Business District to identify and implement 1-way routes		2019/20 - 2024/25		Traffic Study is being implemented in phases with call order for first phase Prepared focusing on road works within the CBD and how traffic flow should be routed pending completion of Flyover construction.
8	Identify and Gazette alternative market space, lorry parks, HGV waiting areas		1/11/2019		Consultations with associations ongoing dealing in HGV is ongoing to identify waiting areas outside the CBD
9	Enforce removal of illegal roadside markets				Started with Kasubi Market, next is Busega and then Kitintale
10	Review and update street parking management plan/strategy - partial study		2019/20 - 2024/25		Concept Design is on going
11	Gazette & mark parking slots within Kampala city		2019/20 - 2024/25		Identification of additional areas proposed for gazetting and marking is ongoing
12	Carry out building inspections to enforce building codes and regulations				Inspections have started
13	Review of building occupational permits				Ongoing
14	Construction of the non-motorized transport corridor		2019/20 - 2024/25		Pilot Project works on going
15	Construction of TCC and signalization of 35 Junctions		Jan 2020 to Ma 2022		Detailed Design on going
16	Kampala fly-over Project		2019/20 - 2024/25		Phase 1 commenced with relocation of services
17	Construction of the NMT Facilities - Walkways				Works phased as per budget
18	KIIDP 2 Roads & Junctions - Lot 1		2019/20 - 2024/25		Phase 1 of relocation of services ongoing
19	KIIDP 2 Roads & Junctions - Lot 2		2019/20 - 2024/25		Phase 1 of relocation of services ongoing
20	KIIDP 2 Roads & Junctions - Lot 3		2019/20 - 2024/25		Phase 1 of relocation of services ongoing
21	Consultancy services For Construction works Lot 1 and lot 2		2019/20 - 2024/25		Phase 1 of relocation of services ongoing
22	Priority Drainage channels Batch 2 Lot 1 Lubigi channel		2019/20 - 2024/25		Conclusion of Procurement process
23	Priority Drainage channels Batch 2 Lot 2 Nakamiro channel		2019/20 - 2024/25		Conclusion of Procurement process
24	Consultancy services For Construction works for drainage works		2019/20 - 2024/25		Conclusion of Procurement process
25	Construction of selected community drainage systems: {(a) Makindye (15.758km) – St. Dennis Ssebugwawo - Konge, Kikande, Muswangali zone 1 -Salaama road,		2019/20 - 2024/25		Extracted from the Kampala Drainage Masterplan

No	Project Title	MDA	Start Date	End Date	Status
	Mzee Ndika, Kumbwa Muswangali zone, Namuwongo drains discharging into Namwungo channel - 4No., Namuwongo channel either sides from 8th Street Total to Kanyoogoga, Lubega Road drain and crossing behind Calendar Guest House, Katuba Stage, Badogo Stage channel Near Mayenga Abdallah after Kiruddu Hospital opposite Mild care P/S Sign Post, Makindye 2 -Lusaka parish 4drains upstream and downstream, Luwafu - Kirundu, Bukenje (Makindye Kizungu), Kabalagala drain behind Kabalagala Seed School African Academy, White Nile Katwe I (behind SEBA building), Wabigalo community drain towards Ebenezer Central zone, Vivo Energy section on Kayondo Rise Wabigalo, Kabanda, Kabalagala Kalanzi, Katwe Kubitanda, Lubuga II Upper shell section, Kibuli Islamic University (Kakonge road), Ndagana Kisakye to Kansanga primary channel, Nabutiti to Kilombe (360m), Mayor zone Kabalagala, 8th Street (Total Station to Wabigalo), Central Zone drainage channel Wabigalo, James Katumba near ETM, Along after turning to Salaama road 2 sloping drains before Police Post, and St. Ponsiano Kyamula drainage upstream and downstream. (b) Kawempe (19.7km) - Buyera, Kyabatola, Tirupati, Nassanga, Kasawuli, Nyanzi, Bilal, Taibah, Vimba, Ssemuwemba, Ssenjoba, Ssekiranda, & Jamilu; (c) Central (14.6km) - Sserwanga, Rubaga road A, Nanozi, Kakajjo, Kiyindi, Katende, Kyadondo, & Old Kampala P/S; (d) Lubaga (12.9km) - Wamala-Ndeeba rd, Namitala, Wankulukuku-Ssuna, Masanyalazze, Kikandwa, Namungoona, Nakulabye-Kikaya, Kitunzi, & Mapeera well (e) Nakawa (23.9km) - Kiwatule - which starts at the By pass, Summary road Mutungo Biina, Butabika – Lake side-Butabiika channel, Ntinda-Bukoto Channel, Kampala Road –Mutungo-Butabiika, Kitintale channel – just outside African auto along Naguru road, Kisasi Kyanja opposite the serling offices, Naguru go down channel, Mutungo Zone 4}				
26	Construction of selected secondary drainage systems: {(a) Kawempe - Nsooba, Kigwanya, Kambale, Nabisasiro, Nakibinge, Bawalakata, Kyanja, Katanga, & Kiwuunya; (b) Nakawa (22.4km) - Kanywankoko, Nyakana, Valley Drvie, Muteesa II road, Lugogo Sheel Club, Wankoko, Kawooya, Kasokoso, Kiwatule, Mayindo, Kilombe, & Kyambogo; (c) Central/Makindye (32.2km) - UMA Lugogo, Kitante, Kanyogoga, Namuwongo, Kibuli, Kayuga, & Jugula; (d) Lubaga (12.2km)- Kawaala, Kosovo-Lubya, Nabisasiro }		2019/20 - 2024/25		Extracted from the Kampala Drainage Masterplan
27	Construction of selected primary drainage systems {(a) Nakawa - Kinawattaka, (b) Makindye - Ggaba, Kansanga, Mayanja/Kaliddubi; (c) Central (9.7km) - Nakivubo; (d) Lubaga (11.3km) - Nalukolongo}		2019/20 - 2024/25		Extracted from the Kampala Drainage Masterplan
28	Construction of multi storey car park and bus station at the new taxi park		2020/21 - 2022/23		Detailed designs and funding commitment completed pending cabinet approval of the loan
29	Old Taxi Park Development Project		2019/20 - 2024/25		Old Taxi Park Detailed Area Masterplan development to commence in Nov. 2019
30	Redevelopment of USAFI Public Transport Terminal		2019/20 - 2024/25		Studies using DFID support being undertaken
31	Priority Drainages KIIDP Batch 2 - Lot 1 Lubigi		Sept 2019 to Nov 2020		The bank granted no objection and the best evaluated bidder has been invited for a technical discussion
32	Priority Drainages KIIDP Batch 2 - Lot 2 Nakamiro		Sept 2019 to Nov 2021		The evaluation report is yet to be submitted to the bank for approval

No	Project Title	MDA	Start Date	End Date	Status
	Lot 1 (Identified for AfDB Financing)				Appraisal stage, 4 year Financing Agreement.
	Reconstruction				
33	Wamala Road		2020/21 - 2024/25		Design completed
34	Luwafu Road		2020/21 - 2024/25		Design completed
35	Kabega Road		2020/21 - 2024/25		Design completed
36	Muteesa I Road		2020/21 - 2024/25		Design completed
37	Old Mubende		2020/21 - 2024/25		Design completed
38	Canon Apollo Kivebulaya Road/ Albert Cook Road Junction (J-10)		2020/21 - 2024/25		Design completed
39	Bulange Junction (G2J-12)		2020/21 - 2024/25		Design completed
40	Kayemba/Lukuli Road Incl. J-22		2020/21 - 2024/25		Design completed
					Appraisal stage, 4 year Financing Agreement.
	Lot 2 (Identified for AfDB Financing)				
	Dualling/Widening				
41	Portbell Road Incl. J-18, J-23		2020/21 - 2024/25		Design completed
42	Old Portbell Road/ Spring Road Incl. J-17, J-24, J-25, J-26		2020/21 - 2024/25		Design completed
					Appraisal stage, 4 year Financing Agreement.
	Lot 3 (Identified for AfDB Financing)				
	Reconstruction				
43	Eighth Street-Namuwongo Rd		2020/21 - 2024/25		Design completed
44	Fifth Street		2020/21 - 2024/25		Design completed
45	Sixth Street		2020/21 - 2024/25		Design completed
46	Sir Apollo Kaggwa		2020/21 - 2024/25		Design completed
47	Seventh Street		2020/21 - 2024/25		Design completed
48	Muzito Road		2020/21 - 2024/25		Design completed
49	Ssuna Road 1		2020/21 - 2024/25		Design completed
50	Ssuna Road 2		2020/21 - 2024/25		Design completed
51	Gaba Road/ Muyenga Road Junction (Kabalagala) (J-13a&b)		2020/21 - 2024/25		Design completed
					Appraisal stage, 4 year Financing Agreement.
	Lot 4 (Identified for AfDB Financing)				
	Dualling/Widening				
52	Kasubi - Northern Bypass		2020/21 - 2024/25		Design Completed
53	Kibuye-Busega (A109)		2020/21 - 2024/25		Design Completed
	Upgrading				
54	Kyebando Ring 2		2020/21 - 2024/25		Design Completed
55	Kisaasi Road 2		2020/21 - 2024/25		Design Completed

No	Project Title	MDA	Start Date	End Date	Status
	Lot 5 (Identified for AfDB Financing)				Appraisal stage, 4 year Financing Agreement.
56	Green Bus Route (via Ntinda)		2020/21 - 2024/25		Design Completed
	Lot 6 (Identified for AfDB Financing)				Appraisal stage, 4 year Financing Agreement.
	Upgrading				
57	Mugema Road		2020/21 - 2024/25		Design Completed
58	Masiro Road Reconstruction		2020/21 - 2024/25		Design Completed
59	Sentema Road		2020/21 - 2024/25		Design Completed
60	Nsambya Rd / Hanlon Rd Junction (J-1)		2020/21 - 2024/25		Design Completed
	Lot 7 (Needs to be Financed by GOU)				
	Reconstruction				
61	Mpererwe-Kitezi Road		2020/21 - 2024/25		Design Completed
62	Ntinda-Kisasi		2020/21 - 2024/25		Design Completed
	Lot 7 (Needs to be Financed by GOU)				
63	Salama Road		2020/21 - 2024/25		Design Completed
	Lot 8 (Identified for UK Export Financing)				
64	Akii Bua Road		2020/21 - 2024/25		Design Completed
65	Albert Cook Road		2020/21 - 2024/25		Design Completed
66	Balintuma Road		2020/21 - 2024/25		Design Completed
67	Bandali Rise		2020/21 - 2024/25		Design Completed
68	Barnabas Road		2020/21 - 2024/25		Design Completed
69	Baskerville Avenue		2020/21 - 2024/25		Design Completed
70	Bazarabusa Drive		2020/21 - 2024/25		Design Completed
71	Binaisa Road		2020/21 - 2024/25		Design Completed
72	Bombo Road		2020/21 - 2024/25		Design Completed
73	Bombo Road 2		2020/21 - 2024/25		Design Completed
74	Bombo Road 3		2020/21 - 2024/25		Design Completed
75	Boundary Close		2020/21 - 2024/25		Design Completed
76	Bukasa Close		2020/21 - 2024/25		Design Completed
77	Bukoto Crescent		2020/21 - 2024/25		Design Completed
78	Bukoto Street		2020/21 - 2024/25		Design Completed
79	Butikiro Road		2020/21 - 2024/25		Design Completed
80	Buziga Road		2020/21 - 2024/25		Design Completed

No	Project Title	MDA	Start Date	End Date	Status
81	Chorley Crescent		2020/21 - 2024/25		Design Completed
82	Chwa II Road		2020/21 - 2024/25		Design Completed
83	Clement Hill Road		2020/21 - 2024/25		Design Completed
84	Colville Street		2020/21 - 2024/25		Design Completed
85	Commercial Road		2020/21 - 2024/25		Design Completed
86	Dewinton Road		2020/21 - 2024/25		Design Completed
87	Diplomate Road		2020/21 - 2024/25		Design Completed
88	Ekobo Avenue		2020/21 - 2024/25		Design Completed
89	Elgon Terrace		2020/21 - 2024/25		Design Completed
90	Factory Close Roads		2020/21 - 2024/25		Design Completed
91	Faraday Road		2020/21 - 2024/25		Design Completed
92	Fort Road		2020/21 - 2024/25		Design Completed
93	Gabunga Road 1		2020/21 - 2024/25		Design Completed
94	Gadafi Road		2020/21 - 2024/25		Design Completed
95	George Street		2020/21 - 2024/25		Design Completed
96	Ginnery Road		2020/21 - 2024/25		Design Completed
97	Haji Musa Kasule Road		2020/21 - 2024/25		Design Completed
98	Hamu Mukasa Road		2020/21 - 2024/25		Design Completed
99	Hannington Road		2020/21 - 2024/25		Design Completed
100	Impala Avenue		2020/21 - 2024/25		Design Completed
101	John Kiyingi Road		2020/21 - 2024/25		Design Completed
102	Kabalega Crescent		2020/21 - 2024/25		Design Completed
103	Kafu Road		2020/21 - 2024/25		Design Completed
104	Kagera Road		2020/21 - 2024/25		Design Completed
105	Kalerwe Market Road		2020/21 - 2024/25		Design Completed
106	Kalungi Road		2020/21 - 2024/25		Design Completed
107	Kamuli Road		2020/21 - 2024/25		Design Completed
108	Kanjokya Street		2020/21 - 2024/25		Design Completed
109	Kansanga Kiwafu Road		2020/21 - 2024/25		Design Completed
110	Kanyike Road		2020/21 - 2024/25		Design Completed
111	Kasozi Road		2020/21 - 2024/25		Design Completed
112	Katalima Road		2020/21 - 2024/25		Design Completed
113	Katonga Road		2020/21 - 2024/25		Design Completed

No	Project Title	MDA	Start Date	End Date	Status
114	Kawaala Road		2020/21 - 2024/25		Design Completed
115	Keti Falawo		2020/21 - 2024/25		Design Completed
116	Kigo Road		2020/21 - 2024/25		Design Completed
117	Kigobe Road		2020/21 - 2024/25		Design Completed
118	Kimathi Avenue		2020/21 - 2024/25		Design Completed
119	Kinawataka Road		2020/21 - 2024/25		Design Completed
120	King George VI Way		2020/21 - 2024/25		Design Completed
121	Kintu Road		2020/21 - 2024/25		Design Completed
122	Kira Road 1		2020/21 - 2024/25		Design Completed
123	Kireka Road		2020/21 - 2024/25		Design Completed
124	Kireka Road Link		2020/21 - 2024/25		Design Completed
125	Kisugu Road		2020/21 - 2024/25		Design Completed
126	Kiwafu Road		2020/21 - 2024/25		Design Completed
127	Kiwatule Road		2020/21 - 2024/25		Design Completed
128	Kizanyiro Road		2020/21 - 2024/25		Design Completed
129	Kololo Hill Drive		2020/21 - 2024/25		Design Completed
130	Kome Crescent		2020/21 - 2024/25		Design Completed
131	Konge Road		2020/21 - 2024/25		Design Completed
132	Kyaddondo Road 1		2020/21 - 2024/25		Design Completed
133	Kyaddondo Road 2		2020/21 - 2024/25		Design Completed
134	Kyagwe Road 1		2020/21 - 2024/25		Design Completed
135	Kyagwe Road 2		2020/21 - 2024/25		Design Completed
136	Kyambogo Road		2020/21 - 2024/25		Design Completed
137	Kyambogo Road Stretch		2020/21 - 2024/25		Design Completed
138	Kyanja Road		2020/21 - 2024/25		Design Completed
139	Lance Road		2020/21 - 2024/25		Design Completed
140	Lower Kololo Terrace		2020/21 - 2024/25		Design Completed
141	Lubiri Ring Road		2020/21 - 2024/25		Design Completed
142	Lubowa Road		2020/21 - 2024/25		Design Completed
143	Lumas Road		2020/21 - 2024/25		Design Completed
144	Luthuli Avenue		2020/21 - 2024/25		Design Completed
145	Luthuli Rise		2020/21 - 2024/25		Design Completed
146	Luwafu Road		2020/21 - 2024/25		Design Completed

No	Project Title	MDA	Start Date	End Date	Status
147	Mabua Road		2020/21 - 2024/25		Design Completed
148	Mackinnon Road		2020/21 - 2024/25		Design Completed
149	Main Access Road		2020/21 - 2024/25		Design Completed
150	Makamba Road		2020/21 - 2024/25		Design Completed
151	Makerere Primary School Road		2020/21 - 2024/25		Design Completed
152	Makindu Lane		2020/21 - 2024/25		Design Completed
153	Malcom-X Avenue		2020/21 - 2024/25		Design Completed
154	Mapeera Road		2020/21 - 2024/25		Design Completed
155	Market Rise		2020/21 - 2024/25		Design Completed
156	Martin Road		2020/21 - 2024/25		Design Completed
157	Matia Mulumba Road		2020/21 - 2024/25		Design Completed
158	Mawanda Road		2020/21 - 2024/25		Design Completed
159	Mbogo Road		2020/21 - 2024/25		Design Completed
160	Mbogo Road End Connectivity		2020/21 - 2024/25		Design Completed
161	Misaki Lwalanda Road		2020/21 - 2024/25		Design Completed
162	Mpererwe Kiti Road		2020/21 - 2024/25		Design Completed
163	Mugema Road		2020/21 - 2024/25		Design Completed
164	Mulwana Kibira Road		2020/21 - 2024/25		Design Completed
165	Musajja Alumbwa Road		2020/21 - 2024/25		Design Completed
166	Mutabazi Road		2020/21 - 2024/25		Design Completed
167	Mutungo Ring Road		2020/21 - 2024/25		Design Completed
168	Mutunya Road		2020/21 - 2024/25		Design Completed
169	Muwafu Road 1		2020/21 - 2024/25		Design Completed
170	Muwayire Road		2020/21 - 2024/25		Design Completed
171	Muwuliriza Road		2020/21 - 2024/25		Design Completed
172	Muyenga Road		2020/21 - 2024/25		Design Completed
173	Mwanga II Road		2020/21 - 2024/25		Design Completed
174	Naalya Road		2020/21 - 2024/25		Design Completed
175	Nabulagala Road		2020/21 - 2024/25		Design Completed
176	Naguru Avenue		2020/21 - 2024/25		Design Completed
177	Naguru Drive		2020/21 - 2024/25		Design Completed
178	Naguru East Road		2020/21 - 2024/25		Design Completed
179	Naguru Road		2020/21 - 2024/25		Design Completed

No	Project Title	MDA	Start Date	End Date	Status
180	Nakasero Lane		2020/21 - 2024/25		Design Completed
181	Namasole Road		2020/21 - 2024/25		Design Completed
182	Namungoona Road		2020/21 - 2024/25		Design Completed
183	Namuwongo Road		2020/21 - 2024/25		Design Completed
184	Nasser Road		2020/21 - 2024/25		Design Completed
185	Ndagire Road		2020/21 - 2024/25		Design Completed
186	Nile Avenue		2020/21 - 2024/25		Design Completed
187	Nsalo Road 2		2020/21 - 2024/25		Design Completed
188	Nsambya Estate Road		2020/21 - 2024/25		Design Completed
189	Nsimbe Road		2020/21 - 2024/25		Design Completed
190	Nviri Lane		2020/21 - 2024/25		Design Completed
191	Old Kampala Road		2020/21 - 2024/25		Design Completed
192	Old Kira Road		2020/21 - 2024/25		Design Completed
193	Old Kira Road (Ntinda To Kiwatule)		2020/21 - 2024/25		Design Completed
194	Parliament Avenue		2020/21 - 2024/25		Design Completed
195	Pilkington Road		2020/21 - 2024/25		Design Completed
196	Press House Road		2020/21 - 2024/25		Design Completed
197	Prince Charles Drive		2020/21 - 2024/25		Design Completed
198	Rashid Khamis Road 1		2020/21 - 2024/25		Design Completed
199	Roscoe Road		2020/21 - 2024/25		Design Completed
200	Rubaga Road		2020/21 - 2024/25		Design Completed
201	Rubeire Road		2020/21 - 2024/25		Design Completed
202	Said Barre Avenue		2020/21 - 2024/25		Design Completed
203	Salama Road		2020/21 - 2024/25		Design Completed
204	Salmon Rise		2020/21 - 2024/25		Design Completed
205	School Road 1		2020/21 - 2024/25		Design Completed
206	Second Street		2020/21 - 2024/25		Design Completed
207	Sekabila Road		2020/21 - 2024/25		Design Completed
208	Semawata Road		2020/21 - 2024/25		Design Completed
209	Sezibwa Road		2020/21 - 2024/25		Design Completed
210	Shimoni Road		2020/21 - 2024/25		Design Completed
211	Sir Apollo Kaggwa Road 1		2020/21 - 2024/25		Design Completed
212	Sir Apollo Kaggwa Road 2		2020/21 - 2024/25		Design Completed

No	Project Title	MDA	Start Date	End Date	Status
213	Solent Avenue		2020/21 - 2024/25		Design Completed
214	Speke Road		2020/21 - 2024/25		Design Completed
215	Ssali Bypass		2020/21 - 2024/25		Design Completed
216	Ssenyonga Road		2020/21 - 2024/25		Design Completed
217	St. Kizito Road		2020/21 - 2024/25		Design Completed
218	St. Peter's Kanyanya Road		2020/21 - 2024/25		Design Completed
219	Station Road		2020/21 - 2024/25		Design Completed
220	Tank Hill Bypass		2020/21 - 2024/25		Design Completed
221	Teletubies Road		2020/21 - 2024/25		Design Completed
222	Ternan Avenue		2020/21 - 2024/25		Design Completed
223	Third Street		2020/21 - 2024/25		Design Completed
224	Tufnell Drive		2020/21 - 2024/25		Design Completed
225	Upper Kololo Terrace		2020/21 - 2024/25		Design Completed
226	Upper Naguru East Road		2020/21 - 2024/25		Design Completed
227	Wakaliga Road		2020/21 - 2024/25		Design Completed
228	Wamala Road		2020/21 - 2024/25		Design Completed
229	Wampewo Avenue		2020/21 - 2024/25		Design Completed
230	William Kauna Road		2020/21 - 2024/25		Design Completed
231	Willis Road		2020/21 - 2024/25		Design Completed
232	Windsor Loop Road		2020/21 - 2024/25		Design Completed
233	York Terrace		2020/21 - 2024/25		Design Completed
234	Yusuf Lule Road		2020/21 - 2024/25		Design Completed
235	Zadoki - Spencon Road		2020/21 - 2024/25		Design Completed
236	Zzimwe Road		2020/21 - 2024/25		Design Completed
	Lot 8 continued (Identified for UK Export Financing) Atlas Flyover Bridges				Design Completed
237	Mpererwe		2020/21 - 2024/25		Prefeasibility study done
238	Kamwokya		2020/21 - 2024/25		Prefeasibility study done
239	Kabalagala		2020/21 - 2024/25		Prefeasibility study done
240	Rosebury		2020/21 - 2024/25		Prefeasibility study done
241	Uganda Management Institute		2020/21 - 2024/25		Prefeasibility study done
242	Kawempe Hospital		2020/21 - 2024/25		Prefeasibility study done

No	Project Title	MDA	Start Date	End Date	Status
	MRT Development				
243	Suburban Passenger Rail East		2020/21 - 2024/25		Complete all Designs
244	Suburban Passenger Rail West		2020/21 - 2024/25		Complete all Designs
245	Metro Kololo CBD/Nansana		2020/21 - 2024/25		Complete all Designs
246	BRT -Pilot		2020/21 - 2024/25		Complete all Designs
247	Cable Car Infrastructure		2020/21 - 2024/25		Complete all Designs
248	LRT-Kira/Gaba		2020/21 - 2024/25		Complete all Designs
	KCCA Transport Infrastructure to be constructed in the Long Term				
249	Dualization of BRT Corridor		2020/21 - 2024/25		Complete all designs
250	BRT- Entebbe extension		2020/21 - 2024/25		Complete all designs
251	BRT- Masaka extension		2020/21 - 2024/25		Complete all designs
252	BRT- Bombo extension		2020/21 - 2024/25		Complete all designs
253	BRT- Gayaza extension		2020/21 - 2024/25		Complete all designs
254	BRT- Jinja extension		2020/21 - 2024/25		Complete all designs
255	LRT-Busega/Portbell		2020/21 - 2024/25		Complete all designs
256	LRT-East Ring		2020/21 - 2024/25		Complete all designs
257	LRT-Completion of Ring		2020/21 - 2024/25		Complete all designs
258	LRT- Extension to new neighbourhood		2020/21 - 2024/25		Complete all designs
259	Provision of city bus services		2020/21 - 2024/25		Complete all designs
260	Metro Namanve/CBD		2020/21 - 2024/25		Complete all designs
261	Metro CBD/Queensway		2020/21 - 2024/25		Complete all designs
262	Metro -Queensway/Kajjansi		2020/21 - 2024/25		Complete all designs
	Construction and Maintenance Works (identified for GOU Funding)				
263	Maintenance of Bituminous roads		2020/21 - 2024/25		Road Maintenance Strategy prepared
264	Maintenance of gravel roads		2020/21 - 2024/25		Road Maintenance Strategy prepared
265	Periodic maintenance (Paved)		2020/21 - 2024/25		Road Maintenance Strategy prepared
266	Construction of Bridges		2020/21 - 2024/25		New Bridge sites have been identified
267	Maintenance of Bridges		2020/21 - 2024/25		Road Maintenance Strategy prepared
268	Road Marking & Road Furniture		2020/21 - 2024/25		Road Maintenance Strategy prepared
269	Road Safety & Traffic Management		2020/21 - 2024/25		Road Maintenance Strategy prepared
270	Maintenance of street lights and traffic junction		2020/21 - 2024/25		Road Maintenance Strategy prepared
271	Transport Studies		2020/21 - 2024/25		Road Maintenance Strategy prepared

No	Project Title	MDA	Start Date	End Date	Status
272	Repair and Maintenance of Equipment		2020/21 - 2024/25		Road Maintenance Strategy prepared
273	Purchase of light equipment for road maintenance		2020/21 - 2024/25		Road Maintenance Strategy prepared
274	Supervision/Administration cost for Roads		2020/21 - 2024/25		Road Maintenance Strategy prepared
275	Consultancy Services		2020/21 - 2024/25		Road Maintenance Strategy prepared
276	Installation of Solar Street lighting		2020/21 - 2024/25		Street Lighting masterplan approved
277	Refurbishment of Kololo SS		2019/2020 2020/2021		BOQs prepared
278	Refurbishment of Naguru Katali Primary School		2019/2020 2020/2021		BOQs prepared
279	Refurbishment of Nakivubo Primary School		2021/2022		BOQs prepared
280	Refurbishment of Kasubi Family Primary School		2022/2023- 2023/2024		BOQs prepared
281	Refurbishment of Katwe Primary School and Kansanga P/S		2024/2025		BOQs prepared
282	Construct Four (4) unit storied staff houses in four Secondary Schools.		2021/2022- 2024/2025		Design completed
283	Construct Four (4) unit storied staff houses in two primary schools		2021/2022- 2024/2025		Designed completed
284	Kampala City Lighting and Urban Infrastructure improvement project		2020/21 - 2024/25		Feasibility and detailed design on going
285	Purchase of engineering plant and equipment for mechanised drainage maintenance		2020/21 - 2024/25		Specifications and BOQs ready
286	Renewal of KCCA vehicle fleet		2020/21 - 2024/25		Specifications and BOQs ready
287	Purchase of engineering plant and equipment for mechanised road maintenance		2020/21 - 2024/25		Specifications and BOQs ready

Source: NPA

Annex 4: Prioritized Minerals for NDP III and their uses

Mineral Element	Locations and Quantities	Primary Uses	Secondary Uses	Tertiary Uses
Phase I Minerals				
Oil & Gas	The Albertine Graben with 1.4b barrels of recoverable oil.	Crude Oil (Petroleum), Liquified Petroleum Gas (LPG), Gasoline, Jet Fuel, Kerosene, Diesel, Motor Oil, Asphalt, Sulphur, Fertilizers, Plastics and several other petrochemicals.		
Marble/Limestone	14.5mil Mt at Hima, Kasese and 11.6mil Mt at Dura, Kamwenge and Over 300mil Mt of Marble in Karamoja region	<ol style="list-style-type: none"> Used for making cement and lime both of which are important inputs in the construction industry. Lime is also used as soil conditioner in Agriculture (to reduce soil acidity). Used (marble) as a raw material for marble tiles used in making Portland cement, and the white varieties are used to make calcium carbonate powder used in paint and detergents. 	<ol style="list-style-type: none"> Used in waste water treatment with ferrous sulfate Calcium Supplement in Poultry and livestock feeds Soil conditioner to neutralize acidic soils (agricultural lime) 	<ol style="list-style-type: none"> Used in the Manufacture of glass
Gold	5mil ounces of gold in Mubende District mined by Anglo Uganda corporation. 1mil ounces of Gold estimated at Mashongain Bushenyi district. 500,000 ounces of gold estimated at Tiira, Busia, and	<ol style="list-style-type: none"> Jewelry manufacturing Financial Gold: Coinage, Bullion, Backing 	<ol style="list-style-type: none"> Used in awards and status symbols Used in aerospace Used in dentistry 	<ol style="list-style-type: none"> Used in the computer industry. Mobile phones manufacturing.

Mineral Element	Locations and Quantities	Primary Uses	Secondary Uses	Tertiary Uses
	Over 800,000 ounces estimated at Alupe in Busia. 500,000 ounces of gold at Kampono (Ibanda) 139,000 ounces and possible reserves of 160,000 ounces of gold at Nakabat, Moroto.			
Sand/Aggregates	Diimu & Bukakata, Lwera-Masaka; Nalumuli Bay & Nyimu Bay and Kome Island-Mukono (The highest quality- 99.95percent SiO_2)	1. Silica sand is the main ingredient in making glass.	1. Used as a construction material.	
Iron Ore	50mil Mt at Muko-Kabale; 2mil Mt in Mugabuzi-Mbarara; 23mil Mt at Bukusu and 45mil Mt at Sukulu-Tororo, 48mil Mt at Buhara-Kabale (new discovery), 55mil Mt at Butogota-Kanungu (new discovery), and 8mil Mt in Bufumbira-Kisoro (new discovery)	1. Steel production used in construction (housing/housing appliances), aircrafts.	Alloy with other metals to increase its usability	De-sulphurization, chemical modification and homogenization in the ladles
Phosphates	230mil tonnes at Sukulu with grade of 13.1percent P_2O_5 , 50mil tonnes at Bukusu with grade of 12.8percent P_2O_5	1. Used in making of fertilizers. 2. Used in making of detergents and chemicals.	pharmaceuticals with calcium for building and repair of bones and teeth	Used as a polishing agent in the manufacture of toothpaste.
Copper	Kilembe in Kasere District (1.77percent Cu, 4.5mil tonnes), Boboong in Kotido District, Kitaka in Bushenyi District and Kampono in Mbarara District	1. Electrical conductors 2. Coins	1. Gunmetals 2. Electronic products manufacturing 3. Circuitry in manufacturing silicon chips for use in micro-Processors to	Metal alloy with zinc and nickel to use in manufacture of boats/ships that don't corrode

Mineral Element	Locations and Quantities	Primary Uses	Secondary Uses	Tertiary Uses
			operate faster and use less energy	
Phase II Minerals				
Rare Earth Elements	73.6mil tones of REE estimated at Sukulu with grade of 0.32percent La_2O_5 Aluminous clays that are enriched in Scandium, Gallium, Yttrium and REE in Makuutu area estimated at 3Bn tonnes with grades of 23percent REE and 27percent Alumina	Used to produce automotive catalysts and petroleum cracking catalysts, flints for lighters, pigments for glass and ceramics and compounds of polishing glass.	Is used in making high tech electronics products such as highly specialized miniature nuclear batteries, lasers repeaters, superconductors and miniature magnets.	Used as alloys, chemicals catalysts and in glass making 2. Used in glass polishing.
Cobalt	Kilembe (0.17percent Co, 5.5mil tonnes)	<ol style="list-style-type: none"> 1. Coloring glasses/tinting 2. Paint pigments in construction industry 3. It is widely used in cancer treatment, as a tracer and for radiotherapy due to its resilience in high temperatures, not too radioactive and doesn't hurt patients. 	<ol style="list-style-type: none"> 1. Manufacture of high-end equipment like medical or mobile devices using its alloys 2. Mills and drilling bits due to its hardness and resilience in high temperatures. 	1. In special alloys for the aerospace industry, electronics and high-tech industry.
Tin	1mil Mt at 2.5percent tin estimated in Ntungamo and 2.5m Mt in Isingiro	<ol style="list-style-type: none"> 1. Used mainly for coating iron/steel to minimize rusting 2. In making cans for the food industry 	1. In metals, it is used for bearings and in solder	<ol style="list-style-type: none"> 1. A niobium-tin alloy is used for superconducting magnets. 2. Tin piping and valves maintain purity in water and beverages.
Tungsten	Kirwa wolfram resources are at 801,300Mt with average grade of 68.67percent WO_3 2.1mil Mt and possible reserves of	Used in making armour plate in military equipment, Manufacture of filaments for electric bulbs and in making tungsten-carbide for drilling	Used in super alloys to form wear-resistant coatings.	Its carbides are used to make cutting and drilling tools, including a new 'painless' dental drill which spins at ultra-high

Mineral Element	Locations and Quantities	Primary Uses	Secondary Uses	Tertiary Uses
	355mil Mt at Nyamulirowithoregra deat 0.1percent	bits		speeds.
Granite	Bulema-Kanungu; Bugangari-Rukungiri; Mutaka-Bushenyi; Lwemivumbo-Mubende; Nyabakweri-Ntungamo; Lunya-Mukono.	1. Used in buildings, bridges, paving, monuments, and many other exterior projects. 2.Used in indoors, polished granite slabs and tiles are used in countertops, tile floors, stair treads and many other design elements		

Annex 5a: NDPIII Costing by Programme

Programme	Total NDPIII Costing 2020/21 - 2024/25										Public Costing 2020/21 - 2024/25										Private Sector Estimates 2020/21 - 2024/25									
	Total	2020/21	2021/22	2022/23	2023/24	2024/25	Total	2020/21	2021/22	2022/23	2023/24	2024/25	Total	2020/21	2021/22	2022/23	2023/24	2024/25	Total	2020/21	2021/22	2022/23	2023/24	2024/25						
	Agro-industrialisation	18,656	3,942	3,438	3,431	3,361	4,484	1,856	1,721	1,732	1,684	2,193	9,468	1,856	1,721	1,732	1,684	2,193	9,468	2,086	1,716	1,699	1,676	2,291						
Mineral Development	5,132	1,011	904	1,157	992	1,068	692	515	651	524	555	2,194	692	515	651	524	555	2,194	319	389	505	468	513							
Sustainable Development of Petroleum Resources	6,355	1,337	1,146	1,441	1,168	1,262	974	683	852	644	685	3,838	974	683	852	644	685	2,517	364	463	590	524	577							
Tourism Development	11,345	1,776	1,910	2,271	2,507	2,881	617	613	731	774	874	3,609	617	613	731	774	874	9,509	1,355	1,666	1,954	2,327	2,207							
Natural Resources, Environment, Climate Change, Land and Water Management	11,902	2,264	2,313	2,537	2,283	2,505	1,745	1,899	2,088	1,828	1,945	9,505	1,745	1,899	2,088	1,828	1,945	2,397	519	414	449	455	559							
Private Sector Development	7,586	1,346	1,306	1,566	1,564	1,805	622	544	653	620	698	3,137	622	544	653	620	698	4,449	724	762	913	944	1,107							
Manufacturing	8,701	1,483	1,499	1,793	1,863	2,064	592	481	594	577	627	2,871	592	481	594	577	627	5,829	890	1,018	1,199	1,286	1,437							
Integrated Transport Infrastructure and Services	52,249	8,404	8,467	11,918	11,538	11,923	4,220	3,827	5,385	5,203	5,369	24,004	4,220	3,827	5,385	5,203	5,369	26,472	3,988	4,270	6,120	5,741	6,354							
Energy Development	8,181	1,822	1,514	1,869	1,436	1,539	1,403	943	1,159	831	878	5,215	1,403	943	1,159	831	878	2,965	419	571	710	605	661							
Digital Transformation	15,865	2,392	2,440	2,717	3,208	5,108	616	645	727	814	1,213	4,015	616	645	727	814	1,213	11,850	1,776	1,795	1,990	2,394	3,894							
Sustainable Urbanisation and Housing	7,242	1,366	1,341	1,536	1,431	1,568	833	825	952	840	907	4,356	833	825	952	840	907	2,886	533	516	584	591	661							
Human Capital Development	54,669	10,164	10,358	10,167	11,145	12,836	4,756	5,901	6,029	6,553	7,418	30,657	4,756	5,901	6,029	6,553	7,418	24,012	5,408	4,456	4,138	4,592	5,418							
Innovation, Technology Development and Transfer	5,161	927	978	983	1,034	1,238	536	594	582	602	690	3,005	536	594	582	602	690	2,156	391	385	401	431	548							
Community Mobilisation and Mindset Change	18,985	3,032	3,266	3,710	4,169	4,809	416	781	811	865	982	4,161	416	781	811	865	982	14,824	2,252	2,543	2,899	3,303	3,827							
Governance and Security	42,052	8,020	7,464	7,978	8,654	9,935	7,646	6,951	7,435	8,052	9,184	39,268	7,646	6,951	7,435	8,052	9,184	2,783	374	513	543	603	751							
Public Sector Transformation	20,281	3,334	3,476	3,847	4,158	5,467	3,334	3,476	3,847	4,158	5,467	20,281	3,334	3,476	3,847	4,158	5,467	-	-	-	-	-	-							
Regional Development	32,504	6,218	5,706	6,201	6,599	7,779	4,059	3,889	4,228	4,486	5,351	22,013	4,059	3,889	4,228	4,486	5,351	10,490	2,159	1,817	1,973	2,113	2,428							
Development Plan Implementation	10,573	1,960	1,883	1,916	1,926	2,888	1,960	1,883	1,916	1,926	2,888	10,573	1,960	1,883	1,916	1,926	2,888	-	-	-	-	-	-							
Interest Payments Due	74,244	12,432	13,651	14,742	15,374	18,045	12,432	13,651	14,742	15,374	18,045	74,244	12,432	13,651	14,742	15,374	18,045	-	-	-	-	-	-							
Total Budget	411,681	73,232	73,059	81,780	84,408	99,203	49,674	49,674	55,114	56,356	65,970	276,878	49,674	49,674	55,114	56,356	65,970	134,803	23,557	23,295	26,666	28,052	33,233							

Annex 5b: NDPIII Total Costs (Uganda Shillings, percent of GDP)

Programme	Total NDPIII Costing 2020/21 - 2024/25				Public Costing 2020/21 - 2024/25				Private Sector Estimates 2020/21 - 2024/25						
	2020/21	2021/22	2022/23	2023/24	2024/25	2020/21	2021/22	2022/23	2023/24	2024/25	2020/21	2021/22	2022/23	2023/24	2024/25
Agro-industrialisation	2.5%	1.9%	1.7%	1.5%	1.8%	1.2%	1.0%	0.9%	0.7%	0.9%	1.3%	1.0%	0.8%	0.7%	0.9%
Mineral Development	0.6%	0.5%	0.6%	0.4%	0.4%	0.4%	0.3%	0.3%	0.2%	0.2%	0.2%	0.2%	0.3%	0.2%	0.2%
Sustainable Development of Petroleum Resources	0.8%	0.6%	0.7%	0.5%	0.5%	0.6%	0.4%	0.4%	0.3%	0.3%	0.2%	0.3%	0.3%	0.2%	0.2%
Tourism Development	1.1%	1.1%	1.1%	1.1%	1.1%	0.4%	0.3%	0.4%	0.3%	0.3%	0.9%	0.9%	1.0%	1.0%	0.9%
Natural Resources, Climate Change, Environment, Land and Water Management	1.4%	1.3%	1.3%	1.0%	1.0%	1.1%	1.1%	1.0%	0.8%	0.8%	0.3%	0.2%	0.2%	0.2%	0.2%
Private Sector Development	0.8%	0.7%	0.8%	0.7%	0.7%	0.4%	0.3%	0.3%	0.3%	0.3%	0.5%	0.4%	0.5%	0.4%	0.4%
Manufacturing	0.9%	0.8%	0.9%	0.8%	0.8%	0.4%	0.3%	0.3%	0.2%	0.2%	0.6%	0.6%	0.6%	0.6%	0.6%
Integrated Transport Infrastructure and Services	5.3%	4.7%	5.9%	5.1%	4.7%	2.7%	2.1%	2.7%	2.3%	2.1%	2.5%	2.4%	3.0%	2.5%	2.5%
Energy Development	1.1%	0.8%	0.9%	0.6%	0.6%	0.9%	0.5%	0.6%	0.4%	0.3%	0.3%	0.3%	0.4%	0.3%	0.3%
Digital Transformation	1.5%	1.4%	1.4%	1.4%	2.0%	0.4%	0.4%	0.4%	0.4%	0.5%	1.1%	1.0%	1.0%	1.1%	1.5%
Sustainable Urbanisation and Housing	0.9%	0.8%	0.8%	0.6%	0.6%	0.5%	0.5%	0.5%	0.4%	0.4%	0.3%	0.3%	0.3%	0.3%	0.3%
Human Capital Development	6.4%	5.8%	5.1%	4.9%	5.1%	3.0%	3.3%	3.0%	2.9%	2.9%	3.4%	2.5%	2.1%	2.0%	2.1%
Innovation, Technology Development and Transfer	0.6%	0.5%	0.5%	0.5%	0.5%	0.3%	0.3%	0.3%	0.3%	0.3%	0.2%	0.2%	0.2%	0.2%	0.2%
Community Mobilisation and Mindset Change	1.9%	1.8%	1.8%	1.8%	1.9%	0.5%	0.4%	0.4%	0.4%	0.4%	1.4%	1.4%	1.4%	1.5%	1.5%
Governance and Security	5.1%	4.2%	4.0%	3.8%	3.9%	4.8%	3.9%	3.7%	3.6%	3.6%	0.2%	0.3%	0.3%	0.3%	0.3%
Public Sector Transformation	2.1%	1.9%	1.9%	1.8%	2.2%	2.1%	1.9%	1.9%	1.8%	2.2%	0.0%	0.0%	0.0%	0.0%	0.0%
Regional Development	3.9%	3.2%	3.1%	2.9%	3.1%	2.6%	2.2%	2.1%	2.0%	2.1%	1.4%	1.0%	1.0%	0.9%	1.0%
Development Plan Implementation	1.2%	1.1%	1.0%	0.9%	1.1%	1.2%	1.1%	1.0%	0.9%	1.1%	0.0%	0.0%	0.0%	0.0%	0.0%
Interest Payments Due	7.8%	7.7%	7.3%	6.8%	7.1%	7.8%	7.7%	7.3%	6.8%	7.1%	0.0%	0.0%	0.0%	0.0%	0.0%

Annex 5c: NDPIII Total Costs by Function

Sector	2020/21 - 2024/25			2020/21				
	Wage	Recurrent	Devt	Total	Wage	Recurrent	Devt	Total
Agriculture	1,045	2,431	4,765	8,241	206	351	1,112	1,669
Lands, Housing & Urban Development	77	580	1,184	1,841	21	89	231	340
Energy & Mineral Development	403	1,004	6,954	8,361	170	152	2,362	2,684
Works & Transport	417	4,769	31,139	36,325	63	694	5,602	6,359
Information & Communication Technology	302	1,829	1,677	3,808	49	176	302	527
Trade and Industry	139	687	376	1,202	28	125	120	273
Education and Sports	16,631	9,584	3,018	29,233	2,311	1,059	625	3,996
Health	5,353	5,945	1,440	12,737	1,191	1,139	487	2,816
Water & Environment	264	796	9,252	10,312	54	95	1,686	1,835
Social Development	29	802	219	1,050	6	177	71	255
Defence & Security	3,887	6,997	10,456	21,341	812	1,360	2,606	4,778
Justice, Law and Order	4,179	10,480	3,925	18,584	632	1,484	1,090	3,207
Public Sector Management	1,041	4,237	2,034	7,312	143	308	574	1,025
Accountability	1,701	11,875	2,206	15,782	235	1,618	618	2,471
Legislature	449	4,364	371	5,184	54	625	74	753
Public Administration	582	7,779	1,185	9,545	88	1,436	151	1,676
Science, Technology and Innovation	80	468	696	1,244	22	66	212	299
Tourism	21	1,516	74	1,611	2	216	15	234
Local Government	2,313	4,689	1,919	8,921	473	811	762	2,046
Interest Payments Due	-	74,244	-	74,244	-	12,432	-	12,432
Total Budget	38,912	155,076	82,890	276,878	6,561	24,414	18,700	49,674

Annex 6: NDPIII Programme Level Results Framework

Key results		Baseline FY2017/18	Targets					
			2020/21	2021/22	2022/23	2023/24	2024/25	
1. Agro - industrialization								
1.1	Increase Agricultural Real GDP growth rate (percent)	3.8	5.2	5.4	5.6	5.8	6.0	
1.2	Increase total Export value of priority ⁵ agricultural commodities (USD Billion)	Total	0.935	1.217	1.482	1.818	2.23	2.7
		Coffee	0.492	0.619	0.747	0.900	1.084	1.307
		Tea	0.091	0.136	0.171	0.216	0.270	0.338
		Fish	0.146	0.280	0.353	0.446	0.558	0.698
		Diary	0.077	0.101	0.118	0.149	0.186	0.214
		Meat	0.003	0.004	0.004	0.005	0.006	0.007
	Maize	0.125	0.076	0.089	0.103	0.119	0.136	
1.3	Increase the cumulative water for production storage capacity (Mcm)	39.3	54.32	55.72	57.52	66.32	76.82	
1.4	Increase area under formal irrigation (ha)	15,147	19,776	19,938	20,200	23,762	27,424	
1.5	Increase the percentage of functional water for production facilities	86.7	87.7	88.2	88.7	89.2	89.7	
1.6	Increase the proportion of households that are food secure	69	75.20	80.16	84.13	87.30	89.84	
1.7	Reduce the proportion of households dependent on subsistence agriculture as a main source of livelihood (percent)	68	67	65	60	57	55	
1.8	Number of jobs created in the agro-industrial value chain		50,000	75,000	150,000	125,000	100,000	
1.9	Labour productivity in agriculture (USD)	2,212	2,527	2,656	2,757	2,919	3,114	
1.10	Post-harvest losses for priority commodities (percent)	37	33	30	25	18	15	
1.11	Storage capacity (MT)	550,000	750,000	1,050,000	1,250,000	1,350,000	1,500,000	
2. Mineral Development								
2.1	Increase volume of copper produced (metric tonnes)		300	600	1,000	1,500	2,000	
2.2	Increase the value of refined Gold exports	450	550	700	800	900	1,000	
2.3	Increase the number of trained and skilled Geoscientists	108	120	140	160	180	200	
2.4	Increase the value of investment into the exploration and processing of the selected minerals	0.8	0.9	1.2	1.5	1.7	2.0	
2.5	Contribution of processed minerals to total manufactured exports (percent)	5.0	5.5	5.8	6.2	6.6	7.1	
2.6	Number of people employed mineral sector (million)	1.6	1.8	2.0	2.2	2.4	2.6	
2.7	Increase the Volume of imported Iron and Steel (tonnes)	700,000	600,000	450,000	300,000	200,000	125,000	

⁵ Processed coffee, cotton, dairy, meat, horticulture, tea and fish

Key results		Baseline FY2017/18	Targets					
			2020/21	2021/22	2022/23	2023/24	2024/25	
2.8	Reduce the value of imported Iron and Steel (USD Mn)	370	253	214	175	136	97	
2.9	Reduce the volume of imported inorganic fertilizers (tonnes)	75,000	49,198.3	42,169.9	36,145.7	30,982	18,750	
2.10	Reduce the Value of imported inorganic fertilizers (USD Mn)	26	18.1	15.4	12.8	10.1	7.5	
3. Sustainable development of Petroleum Resources								
3.1	Amount of revenue from oil and gas sector (UGX Bn)	62.98	60	63	64	65	265	
3.2	Increase the contribution of the Oil & Gas to GDP (percent)	3	0	0	0	2	5	
3.3	Increase the proportion of investment in oil and gas to GDP (percent)	20	22	24	26	28	30	
3.4	Increase Ugandans employed in the oil and gas and gas related industries	3,400	4,250	5,210	8,300	15,000	20,000	
3.5	Increase contracts awarded to local companies	50	70	80	90	150	200	
3.6	Investment in Oil and Gas (Bn)		0.984,41	4.2	4.6	2.2	1.1	
3.7	Local Content (percent)		3.8	3.925	4.05	4.175	4.3	
4. Tourism Development								
4.1	Increase the contribution of Tourism to GDP (percent)	7.3	7.8	7.9	8	8.1	8.5	
4.2	Increase annual Foreign exchange earnings (USD - Bn)	1.45	1.5840	1.631	1.689	1.774	1.862	
4.3	More Ugandans visiting key tourist attractions (Museums, National Parks, Source of the Nile and UWEC)	646,099	710,709	767,566	828,971	895,289	966,912	
4.4	Increase average Inbound tourism revenues per leisure tourist (USD)	1,036	1,223	1,292	1,361	1,431	1,500	
4.5	Increase the number of International Tourist arrivals from the U.S., Europe, Middle East, Japan and China ⁶	212,616	115,000	171,500	260,000	281,760	301,483	
4.6	Increase the number of direct flight routes to Europe and Asia	6	8	10	12	14	15	
4.7	Increase tourism arrivals	1,402,409	785,349	1,126,976	1,706,563	1,877,220	2,102,486	
4.8	Increase contribution of tourism to total employment, percent	6.3	6.8	7.1	7.5	8	8.5	
5. Natural resources, Environment, Climate change, Land and Water management								
5.1	Percentage of titled land	21	24	29	32	35	40	
5.2	Increase water permit holders complying with permit conditions at the time of spot check	Ground water	76	77	78	79	80	81
		Surface water	78	78.5	79.5	80	80.5	82
		Waste water discharge permit conditions	63	64	65	66	67	68

⁶ German speaking (Germany, Austria, Switzerland), US & Canada, China, Japan, Middle East (UAE, Gulf states)

Key results		Baseline FY2017/18	Targets					
			2020/21	2021/22	2022/23	2023/24	2024/25	
5.3	Increase water samples complying with national standards	water bodies		60	61	62	63	65
		Supplies/water collection point		65	68	71	74	80
5.4	Increase land area covered by forests, percent		9.1	10.3	11.5	12.7	13.9	15
5.5	Increase the proportion of land area covered by wetlands, percent		8.9	9.08	9.20	9.32	9.45	9.57
5.6	Increase permit holders complying with ESIA conditions at the time of spot check, percent		40	50	60	70	80	90
5.7	Increase accuracy of Meteorological Information, percent		60	66	72	78	84	90
5.8	Increase the percentage of automation of weather and climate network		30	40	50	60	70	80
5.9	Average Annual Change in a Green House Gas (GHG) emissions (MtCO ₂ e)		1.39	1.31	1.23	1.15	1.07	1.0
5.10	Reduce the number of deaths and missing persons and directly affected persons attributed to disasters per 100,000 population		150	130	110	90	70	50
5.11	Increase the proportion of green jobs to total jobs		25	28	32	35	36	38
6. Private sector development								
6.1	Reduce the informal sector		56.6	52.9	51.7	50.4	49.2	48.1
6.2	Increase in non-commercial lending to the private sector in key growth sectors		1.5	1.997	2.196	2.416	2.657	2.923
6.3	Increase the proportion of public contracts and sub-contracts that are awarded to local firms		30	50	50	50	50	50
6.4	Increase the value of exports		5,390	5,952	6,295	6,674	7,018	7,356
7. Manufacturing								
7.1	Increase the share of manufactured exports to total exports, percent		12.3	13.53	14.88	16.37	18.01	19.81
7.2	Increase the industrial sector contribution to GDP (percent)		26.5	27.6	27.8	28.1	28.3	28.6
7.3	Increase contribution of manufacturing to industrial GDP		15.8	15.8	15.9	16.1	16.3	16.4
7.4	Increase the share of manufacturing jobs to total formal jobs (percent)		9.0	9.7	9.9	10.1	10.3	10.4
7.5	Increase share of labour force employed in the industrial sector (percent)		12.6	12.9	13.0	13.2	13.3	13.4
7.6	Increase manufacturing value added (percent of GDP)		8.3	8.6	9.0	9.4	9.6	10.0
8. Integrated transport infrastructure and services								

Key results		Baseline FY2017/18	Targets					
			2020/21	2021/22	2022/23	2023/24	2024/25	
8.1	Reduce average travel time (min/km)	Within GKM A	4.14	3.98	3.86	3.74	3.62	3.5
		Within other Cities	N/A	2.4	2.3	2.2	2.1	2.0
		National roads	1.13	1.0	1.0	1.0	1.0	1.0
		District Roads	1.0	1.0	1.0	1.0	1.0	1.0
		Inland water transport (MW to PB in Hrs)	18	16.8	15.6	14.4	13.2	12
		Passenger rail services	0.75	0.70	0.65	0.60	0.55	0.5
		Freight rail services Mombasa - K'la (Days)	19	17	15	13	13	10
8.2	Freight transportation costs (per ton per km)	Inland (on Road): Murrum (UGX)	1,130	1,125	1,120	1,114	1109	1,000
		Inland (on Road): tarmac	802	741.6	681.2	620.8	560.4	500
		Inland (on Rail): USD	0.04	0.038	0.036	0.034	0.032	0.03
		Inland (on water): UGX	500	460	420	380	340	300
		From coast to Kampala (on Road) - USD	0.77	0.034	0.702	0.668	0.634	0.60
		From coast to Kampala (on Rail) (in USD):	0.05	0.046	0.042	0.038	0.034	0.03
		From coast (MW) to Kampala (PB) on water - USD	0.06	0.056	0.052	0.048	0.044	0.04
8.3	Stock of transport infrastructure	Paved National Roads (km)	4,971	5,717	6,163	6,609	7,055	7,500
		Paved urban roads (km)	1,253	1,348	1,448	1,548	1,648	1,748
		Permanent way /railway road (Km)	262	302	342	382	422	462
8.4	Freight Cargo - Central Corridor	Export	9,168	10,084	11,001	11,918	12,835	13,752
		Import	4,142	4,556	4,969	5,384	5,798	6,212
		Export	10,243	11,268	12,292	13,317	14,341	15,365

Key results			Baseline FY2017/18	Targets				
				2020/21	2021/22	2022/23	2023/24	2024/25
8.5	Freight Cargo Northern Corridor	Import	25,360	27,896	30,433	32,969	35,505	38,041
8.6	Construction of Roll-on Roll-off vessels (international)		5	5	6	6	7	7
8.7	Construction of domestic (Ro'Pax) passenger ferries		10	11	12	13	14	15
8.8	Unit cost of building transport infrastructure, per Km	Upgrading roads to paved standard (Mn/per Km)	3.1	2.98	2.86	2.74	2.62	2.5
		Rehabilitation / reconstruction of paved roads (Mn/per Km)	1.8	1.79	1.78	1.77	1.76	1.75
		Average cost for construction of unpaved/ gravel road (in million)	40	38	36	34	32	30
		Rehabilitation of metre gauge rail infrastructure (Bn/ Km)	5	4.9	4.8	4.7	4.6	4.5
8.9	Development of Aids to Navigation		0	1	2	3	4	5
8.10	Development of search and rescue facilities (USD)		200,000	196,000	192,000	188,000	184,000	180,000
8.11	Average infrastructure life span	Tarmac roads – (years)	18	20	20	20	20	20
		First class murrum (years)	2	2	2	2	2	2
8.12	Fatality per 100,000 vehicles (road transport)		26	25	24	23	22	21
8.13	Total fatalities (Water transport)		160	138	116	94	72	50
9. Sustainable Energy Development								
9.1	Increase proportion of the population with access to electricity		24	30	35	40	50	60
9.2	Increase primary energy consumption (million tonnes of oil equivalent)		15.20	16.0	17.0	18.0	19.0	21.74
9.3	Increase per capita electricity consumption (kwh per capita)		100	150	200	300	400	578

Key results		Baseline FY2017/18	Targets					
			2020/21	2021/22	2022/23	2023/24	2024/25	
9.4	Increase transmission capacity of High voltage ⁷ transmission lines (km)	2,354	2,600	3,000	3,400	3,800	4,354	
9.5	Increase grid reliability (percent)			90	90	90	90	
9.6	Increase energy generation capacity (MW)	984	1,884	1990.4	2493.6	2996.8	3,500	
9.7	Increase the share of clean energy used for cooking	15	20	25	30	40	50	
9.8	Reduce share of biomass Energy used for cooking (percent)	85	80	75	70	60	50	
10. Digital transformation								
10.1	Increase ICT penetration	Internet penetration	25	30	35	43	46	50
		Digital Terrestrial TV signal coverage	56	79	79	83	87	95
		Population covered by broadband services (percent)	74	79	79	83	87	90
10.2	Reduce the cost of ICT devices and services	Unit cost of 1Mbps/month of internet	237	200	140	100	90	70
		Unit cost of low entry smart phones (UGX)	100,000	95,000	87,000	75,000	70,000	60,000
		Cost of a computer - UGX	1,600,000	1,550,000	1,300,000	1,000,000	9,000,000	800,000
10.3	Increase fixed broad band connectivity		167,000	177,000	225,000	270,000	300,000	322,000
10.4	ICT contribution to GDP		2.0	2.67	2.89	3.13	3.40	3.69
10.5	ICT directly and indirectly created jobs							30,000
10.6	Proportion of government services online		20	25	40	61	72	80
10.7	National broadband coverage with minimum speed of 8 Mbps		31	41	51	61	71	100
11. Sustainable urbanization and housing								
11.1	Decrease the average travel time per km in GKMA (min/km)		4.14	3.98	3.86	3.74	3.62	3.5
11.2	Increase the proportion of titled land, percent		21	24	29	32	3	40
11.3	Increase paved urban roads		1,253.69	1,348	1,448	1,548	1,648	1,748
11.4	Increase proportion of paved urban roads to total urban roads, percent		6.1	7.32	8.54	9.76	10.98	12.2

⁷ High voltage refers to 132kV-400kV

Key results	Baseline FY2017/18	Targets					
		2020/21	2021/22	2022/23	2023/24	2024/25	
11.5 Decrease urban unemployment rate (percent)	14.41	13.5	12.3	11.3	10.3	9.4	
11.6 Proportion of urban population living in slums and informal settlements	60	58	55	50	44	40	
11.7 Reduce the acute Housing deficit (Million)	2.2	2.112	2.024	1.936	1.848	1.76	
11.8 Improve the efficiency of solid waste collection	30	33.2	36.8	40.8	45.2	50.1	
12. Human Capital Development							
12.1 Increase Quality adjusted years of schooling	4.5	4.6	5.0	5.3	6.0	7	
12.2 Increase average years of schooling	6.1	6.8	7.3	8.0	9.5	11	
12.3 Reduced prevalence of under 5 Stunting, percent	28.9	27	25	23	21	19	
12.4 Improve unionization density, percent	6	9	11	12	17	20	
12.5 Increase proportion of labour force transitioning into decent employment, percent	34.5	35	35.5	36	40	55	
12.6 Increase percentage of employers satisfied with the training provided by the TVET institutions, percent	40	44	48.4	52.6	58	65	
12.7 Increase ratio of STEI/ STEM graduates to Humanities	2:5	3:5	3:5	3:5	3:5	3:5	
12.8 Reduce Maternal Mortality ratio (per 100,000)	336	311	286	261	236	211	
12.9 Reduced Under 5 Mortality Rate (Per 1,000)	64	59	55	50	46	42	
12.10 Total Fertility Rate	5.4	5.0	4.9	4.8	4.6	4.5	
12.11 Reduce mortality due to Malaria, AIDS and TB	Malaria	13.0	11	10	8	7	6
	AIDS	5.0	4	3.5	3	2.5	2
	TB	4.0	3.5	3	2.5	1.8	1
12.12 Reduce NCDs	Hypertension rate, percent	25					19
	Diabetic rate	3.4					0.4
	Annual Cancer Incident Cases	80,000					50,000
	Alcohol abuse	5.8	5.6	5.4	5.2	5.0	4
12.13 Reduce teenage Pregnancy	25	22	20	18	16	15	
12.14 Increase access to safe water supply	Rural	73	75.4	77.8	80.3	82.6	85
	Urban	74	79.2	84.4	89.6	94.8	100
12.15 Increase access to basic sanitation	Improved toilet coverage	19	23	28	32	37	45
	Improved handwashing facility	34	36	38	42	46	50

Key results	Baseline FY2017/18	Targets					
		2020/21	2021/22	2022/23	2023/24	2024/25	
12.16 Reduce prevalence of child disability	13	12	11	10	9	8	
12.17 Reduce unmet need for Family Planning	28	26	22	18	14	10	
12.18 Increase proportion of workplaces with occupational health services	20	25	30	35	40	45	
12.19 Increase Gender gap index	0.523	0.57	0.6	0.65	0.7	0.8	
12.20 Reduce GBV prevalence	56	50	45	40	35	30	
12.21 Improve compliance to the gender & equity certificate	95	100	100	100	100	100	
12.22 Increase proportion of population with access to Universal health care, percent	44	48.2	52.4	56.6	60.8	65	
12.23 Proportion of population with access to social insurance, percent	5.0	7.5	10.0	12.5	15.0	20	
12.24 Improve Uganda's ranking in niche sports (football, athletics, netball, boxing, rugby etc.)	Football	77	76	74	72	70	65
	Netball	6	6	5	4	4	1
	Athletics	9	8	7	6	6	4
	Rugby	18	18	17	16	15	4
12.25 Increase proportion of workplaces with health wellness programme, percent	20	25	30	35	40	45	
12.26 Percentage share of national labour force engaged in subsistence	39.5	36.7	34.9	33.2	31.5	29.9	
13. Innovation, Technology Development and transfer							
13.1 Global Innovation Index (percent)	25.32	27.00	29.00	31.00	33.00	35	
13.2 Gross Expenditure on R&D (GERD) as a percent of GDP	0.4	0.5	0.6	0.7	0.8	1.0	
13.3 Business enterprise sector spending on R&D (percent of GDP)	0.01	0.05	0.09	0.13	0.16	0.21	
14. Community Mobilization and Mindset Change							
14.1 Increase percentage of Households participating in public development initiatives	60	70	75	80	85	90	
14.2 Increase proportion of the population informed about national programmes	30	50	60	70	80	90	
14.3 Improve percentage of vulnerable and marginalized persons empowered	1.5	2.6	3.7	5.2	7.8	10	
14.4 Increase participation in government programmes	Level of participation in electoral processes (voter turnout)	69	80	85	85	90	95
	Households' participation	10	20	30	40	50	60

Key results		Baseline FY2017/18	Targets					
			2020/21	2021/22	2022/23	2023/24	2024/25	
	in saving schemes (percent)							
14.5	Improve staffing levels for national guidance and community mobilization functions at all levels	Central Level	84	86	88	90	92	94
		LG Level	86	88	90	92	94	96
14.6	Reduce incidence of unethical behavior (corruption, crime rate, theft, immorality)	Corruption perception index	26	28.7	30.1	31.6	33.2	35
		Crime rate per 100,000 persons	612	460	400	350	306	306
14.7	Level of satisfaction with public service delivery	50	60	70	80	90	90	
14.8	Government effectiveness index	-0.5	-0.39	-0.11	0	0.004	0.01	
15. Governance and security								
15.1	Reduce percentage of backlog cases in the system	18	14.2	13.2	12.2	11.3	10.4	
15.2	Increase disposal rate of cases	60	64.6	67.1	69.7	72.3	75	
15.3	Increase percentage of districts with one stop frontline JLOS service points	67.5	76.3	79.5	82.8	86.3	90	
15.4	Improve Corruption Perception Index	26	28.7	30.1	31.6	33.2	35	
15.5	Increase percentage expenditure on R&D	0.01	0.05	0.05	0.08	0.09	0.1	
15.6	Increase expenditure on R&D by Security Sector (Ugx Billion)	7	7.6	8.2	8.8	9.5	10.3	
15.7	Increase Democratic index	6.5	7.0	7.3	7.6	7.9	8.6	
15.8	Attain a 25 percent enrolment in the National service	0	5	10	15	20	25	
15.9	Proportion of eligible voters registered							
15.10	Increase percentage of citizens engaged in electoral process	80	90	90	90	90	90	
15.11	Improve Peace Index	2.196	1.9	1.9	1.8	1.8	1.72	
15.12	Improve level of implementation of the Settlement Transformative Agenda, percent	40	50	70	80	90	100	
16. Public Sector transformation								
16.1	Increase Government effectiveness index	-0.58	-0.08	0.08	0.05	0.03	0.01	
16.2	Improve Global competitiveness index	48.9	51.0	52.0	53.1	54.2	55	
16.3	Reduce corruption perception index	26	28.7	30.1	31.6	33.2	20	
17. Regional Development								
	1. Bukedi	43.7	40.7	37.7	34.8	31.8	25.8	

Key results		Baseline FY2017/18	Targets				
			2020/21	2021/22	2022/23	2023/24	2024/25
17.1 Reduce poverty in the lagging regions of Uganda	2. Busoga	37.5	34.4	31.4	28.3	25.2	19.1
	3. Elgon	34.5	32.7	30.8	29.0	27.2	23.5
	4. West Nile	34.9	33.4	31.9	30.5	29.0	26.0
	5. Karamoja	60.2	57.2	54.2	51.2	48.1	42.1
	6. Acholi	33.4	30.9	28.4	25.9	23.3	18.3
	7. Teso	25.1	24.2	23.3	22.4	21.5	19.7
	8. Bunyoro	17.3	15.5	13.6	11.8	10.0	6.3
	17.1 Increase average monthly household income (UGX)	416,000	401,667	482,297	548,408	587,840	632,044
17.2 Improve proportion of households reporting better living conditions, percent	45	50	55	60	65	70	
18. Development Plan implementation							
18.1 Attain maximum alignment between the Annual Budgets and the NDPIII at national and programme level	60	100	100	100	100	100	
18.2 Improve achievement of NDPIII targets, percent	0	20	40	60	70	80	
18.3 Maintain single digit Inflation rate	3.4	5.49	6.08	5.66	5.29	5.00	
18.4 Improve Private sector credit (percent GDP)	11.2	13.62	16.28	16.45	16.98	17.01	
18.5 Increase GDP growth rate	6.2	4.51	5.99	6.38	7.00	7.2	
18.6 Increase Revenue to GDP ratio	12.95 ⁸	13.08	13.29	13.69	14.38	15.43	
18.7 Increase Proportion of direct budget transfers to local government	12	15.6	18.4	25	28	30	
18.8 Improve on World Bank Statistical Capacity Indicator (WBSCI) score	74.4	75.2	76.64	77.76	78.88	80.0	
18.9 Government Effectiveness index	-0.5	-0.39	-0.11	0	0.004	0.01	
18.10 Proportion of NDPIII baseline indicators up-to-date & updated	60	65	74	85	90	100	

⁸ FY2018/19



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