

Compiled by: UNESCO-UNEVOC International Centre for Technical and Vocational Education and

Training

January, 2014

Validated by: Latvian Academic Information Centre / Latvian National Observatory Akademiskās

Informācijas Centrs (AIC)

January, 2014

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UNEVOC/2014/TVETDB/LVA/1

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January, 2014

Contents

Abbreviations	4
1. TVET mission, strategy and legislation	5
2. TVET formal, non-formal and informal systems	7
3. Governance and financing	11
4. TVET teachers and trainers	13
5. Qualifications and Qualifications Frameworks	13
6. Current reforms, major projects and challenges	15
7. Links to UNEVOC centres and TVET institutions	16
8. References and further reading	16

Abbreviations

CoM Cabinet of Ministers of the Republic of Latvijas Republikas Ministru

kabinets)

CP Credit Points (kredītpunkti)

EQAVET European Quality Assurance in Vocational Education and Training

EQF European Qualifications Framework

LQF Latvian Qualifications Framework (*Latvijas kvalifikā ciju ietvarstruktūra*)
MoES Ministry of Education and Science (*Izglītības un zinātnes ministrija*)

MoW Ministry of Welfare (Labklā Jības ministrija)

NQF National Qualifications Framework (Nacionālā kvalifikāciju ietvarstruktūra)

SEA State Employment Agency (Nodarbinā tī bas valsts aģentūra)

SEDA State Education Development Agency (Valsts izglītības attīstības aģentūra)

TVETipedia Glossary

Accreditation

Below are listed TVET terms mentioned in this report. Click on a term to read its definitions on the UNESCO-UNEVOC TVETipedia glossary.

Low prestige/Attractiveness of vocational education

and training

Assessment National Qualifications Framework

Basic Education Non-formal education
Certificate Occupational standard

Competence/y Professional\Vocational qualification

Continuing education and training Qualification
Curriculum Quality

Diploma Quality Assurance

Employment Skills

Flexibility Social Partners

General Education Standard
General/Generic skills Teacher

Higher Education Teacher In Vet
Informal Learning Tertiary Education

In-service training Trainer
Job TVET

Knowledge TVET institution

Labour market Upper secondary education

Labour market Work experience

Learning Outcomes

Latvia

Population: 1,971,000 (2015)
Youth population¹: 205,000 (2015)
Median population age: 42.9 (2015)
Annual population growth (2010–2015)²:



Data © OpenStreetMap Design © Mapbox

1. TVET mission, strategy and legislation

TVET mission

According to The Ministry of Education and Science (MoES) the TVET mission is to ensure practical and theoretical preparation for work, allow obtaining professional qualification and ensure further professional development.

TVET strategy

The Cabinet of Ministers of the Republic of Latvia (CoM) seeks to ensure the conformity of TVET to the demand of labour market and further collaboration among TVET institutions and employers. In 2009, the government adopted a concept paper on raising the attractiveness of TVET and the engagement of social partners. The strategic objectives of this concept paper have been:

- to improve the TVET programmes;
- to implement the sectoral qualifications frameworks; and
- to promote the participation of social partners in developing and implementing TVET policy, in particular quality assurance policies.

TVET legislation

• The Vocational Education Law 1999 (*Profesionā lās izglītības likums*) ensures the legal basis for vocational education. It defines the three levels of vocational education: (1) vocational basic education; (2) vocational secondary education; and (3) professional higher education including the first level professional higher education (college education) and the second level professional higher education. It also regulates the two formal types of continuous vocational education: vocational continuing education and professional improvement. The Cabinet of Ministers Order of August 2012 requests the MoES to elaborate and submit to the Cabinet a new Vocational Education Law project by 1st January 2014.

¹ Population aged 14-25

² All statistics compiled from the United Nation's Population Division's *World Population Prospects, the* 2015 Revision (http://esa.un.org/unpd/wpp/DVD/)

January, 2014

- The Education Law (1991, 1998) (*Izglītības likums*) regulates all types and stages of education, defines rights and functions of involved institutions, as well as levels and types of education establishments.
- The Law on Higher Education Institutions (HEIs) (1995) (*Augstskolu likums*) states the cooperation between HEIs and state institutions to harmonise autonomy of HEIs with interests of society and state; regulates legal basis of HEIs and colleges, sets and protects the autonomy of HEIs.
- The National Education Development Guidelines for 2007-2013 (2006) (*Izglītības attīstības pamatnostādnes* 2007-2013. gadam) defines current education policy priorities.
- The Guidelines for Lifelong Learning Policy for 2007–2013 (2007) (*Mūžizglītības politikas pamatnostādnes* 2007–2013. gadam) guides the main policy planning and relevant implementation programmes prepared by the MoES.

Sources:

Academic Information Centre (2012). Referencing of the Latvian Education System to the European Qualifications Framework for Lifelong Learning and the Qualifications Framework for the European Higher Education Area. Self-Assessment Report Second Version. Riga: Academic Information Centre.

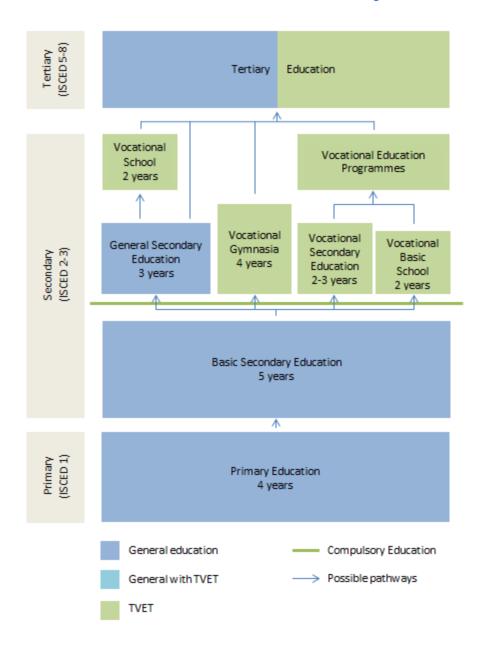
CEDEFOP ReferNet (2012). Latvia VET in Europe – Country report. Thessaloniki: European Centre for the Development of Vocational Training.

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2. TVET formal, non-formal and informal systems



Scheme compiled by UNESCO-UNEVOC from Latvian Academic Information Centre & Latvian National Observatory Akademiskās Informācijas Centrs (AIC).

Formal TVET system

At the Second Stage of Basic School Level

TVET programmes provided at basic education aim to integrate young people back into the education system and mainly target early school leavers and those who have a low level of basic knowledge and skills. Pupils are enrolled on programmes without consideration of their previous

January, 2014

education with the condition that they are at least 15-year old. Those who have not completed the basic education programme and/or have difficulties in acquiring general education subjects are offered pedagogic correction programmes.

At the Upper Secondary Level

There are two main categories:

- Vocational education programmes; and
- Vocational secondary education programmes

Students who have graduated from basic school may be admitted to these programmes. Vocational education programmes are shorter and do not give the right to directly continue studies at higher education level. For students who want to continue their studies, a 1-year intermediate programme in general secondary education is offered. Vocational secondary education programmes are longer, include centralised examinations in general subjects and give the rights to directly continue studies at higher education level.

At the Post-Secondary (non-tertiary) Level

Programmes at this level lie between the upper secondary and tertiary levels of education. They are designed for general secondary school graduates aged 18–20 years and are more oriented towards acquisition of vocational knowledge and skills. The duration of these programmes is shorter than programmes at the tertiary level.

At Higher Education Level

Programmes are divided into academic (leading to a degree) and professional (leading to a degree and professional qualification).

TVET programmes' descriptions

The following table shows TVET programmes in Latvia against requirements of admission, the average duration of studies and the accessibility for other pathways:

NAME OF EDUCATIONAL PROGRAMME	REQUIREMENTS OF ADMISSION	AVERAGE DURATION OF STUDIES	ACCESS TO (HORIZONTAL/ VERTICAL) TO OTHER PATHWAYS
vocational basic education programme (including pedagogical correction programme)	1)basic education 2)without basic education, but not younger than 15 year old	1-2 (or 3 years with pedagogical correction programme)	Vocational secondary education programmes

	т .	1	
vocational	general or	2-3 years	vocational
education	vocational		secondary
programme	basic		education,
	education		intermediate
			general
			education
			programmes
vocational	general or	3-4 years,	higher
secondary	vocational	2 years after	education
education	basic	vocational	
	education		programmes
programme		programme	L'alan
intermediate	vocational	1 year	higher
programme in	education		education
general	programme		programmes
secondary			
education			
vocational	general	1 year	Labour
education	secondary		market
programme	education		
first level	secondary	2-3 years	
higher	education	,	
professional			
education			
programmes			
(college			
programmes)			
second level	secondary	4–5 years	
higher	education	not shorter	
professional	or	than 4 years	
education	(academic)	after	
programmes	bachelor's	secondary	
(university	degree	education and	
programmes)		not shorter	
' ' ' '		than 2 years	
		after college	
		education	
short cycle	first level	1-2 years	
•			
programmes	1 =	of the studies	
	1		
		years	
	degree		
professional	secondary	Minimal 4	
bachelor's	education	years	
studies or			
professional			
higher			
i ingrici			
study programmes	professional higher education or academic bachelor's	Total duration of HE studies at least 4 years	

January, 2014

programmes		
professional master's studies	bachelor's degree	1-2 years Total duration of HE studies
		- at least 5 years

Table extracted from CEDEFOP ReferNet Publication. Latvia VET in Europe Country Report 2012.

Continuing Vocational Education

There are two formal types of continuing education:

- Vocational continuing education: enables adults with previous education and work experience to obtain professional qualifications. Programmes are always concluded by a specific qualification for a specific profession acknowledged by the state; and
- Professional improvement: enables people regardless of their age and previous education or professional qualifications to master systematised professional knowledge and skills based on the requirements of the labour market.

Non-formal and informal TVET systems

The government has established a system for validating skills and competences acquired through non-formal and informal education. The procedure on validating professional competences obtained outside the formal education includes the following steps:

- individual's application for assessment of their professional competence;
- professional qualification exam; and
- awarding the document that certifies a professional qualification.

Local governments support and provide funding or co-founding for education establishments in their territory. Accordingly in 2010, the number of education establishments offering adult nonformal learning programmes has increased.

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Academic Information Centre (2012). Referencing of the Latvian Education System to the European Qualifications Framework for Lifelong Learning and the Qualifications Framework for the European Higher Education Area. Self-Assessment Report Second Version. Riga: Academic Information Centre.

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3. Governance and financing

Governance

- The Cabinet of Ministers (CoM) (Ministru kabinets) determines the state's political and strategic areas in TVET, sets the framework for issuing state recognised qualifications and determines the recognition of foreign qualifications.
- The Ministry of Education and Science (MoES) (Izglītības un zinātnes ministrija) develops the framework regulations for TVET and accredits providers, creates and updates the register of occupational standards and makes proposals about the allocation of funds from the state budget.
- The National Centre for Education (Valsts izglītības satura centrs) is under the direction
 of the MoES. With regard to TVET, the Centre carries out functions such as: developing
 curricula; providing procedures for state centralised examinations; coordinating the
 development of TVET standards; and implementing programmes for improving TVET
 teachers.
- The State Education Quality Service (Izglītības kvalitātes valsts dienests) is also under the direction of the MoES. The Service licenses TVET programmes and evaluates the quality of TVET programmes.
- The State Employment Agency (SEA) (Nodarbinātības valsts aģentūra) is under the supervision of the Ministry of Welfare (MoW) (Labklājības ministrija). The agency implements labour market policies and programmes for the unemployed. The Mow and its Labour Department are responsible for managing active and passive labour market policy as well.
- The State Education Development Agency (SEDA) cooperates with TVET establishments to implement different TVET programmes in collaboration with the sectoral organisations and the National Tripartite Sub-Council for Cooperation in Vocational Education and Employment.
- The National Tripartite Sub-Council for Cooperation in Vocational Education and Employment (Profesionālās izglītības un nodarbinātības trīspusējās sadarbības apakšpadome) was founded in 2000 by different actors: ministries (Welfare, Economy, Finance, Justice, Agriculture, MoES, Regional Development and Local Government Affairs); the Free Trade Union Confederation of Latvia; and the Employers' Confederation of Latvia. The Sub-Council reviews drafts of state development plans; evaluates proposals and submits suggestions to state and non-government organisations.
- The 12 Sectoral Expert Councils (Nozaru ekspertu padomes) were established in 2011. The councils aim to engage collective representatives from MoES, the Ministry of Economics, Employers' Confederation of Latvia, Free Trade Union Confederation of Latvia and, on a voluntary basis, representatives from the Ministry of Welfare (MoF) and the State Employment Agency (SEA). The councils elaborate sectoral qualifications

frameworks and demands for occupational standards, attract sectoral experts for quality assurance (qualification exams, accreditation of TVET schools and programs), review students' enrolment plans, and provide support to educational establishments in ensuring students' practical learning in enterprises.

Financing

The majority of TVET schools are owned by the state; accordingly the national budget is the main source of funding. Also, subsidies for TVET come from the local governments and private sources according to the ownership of TVET institutions. TVET institutions may receive additional funding in the form of donations, provision of paid services and other incomes, which have to be used for institutional development. Important sources of funding include the EU, and the Swiss and Norwegian financial assistance instruments. Another source is students' fees. The following chart demonstrates the main TVET sources of funding:

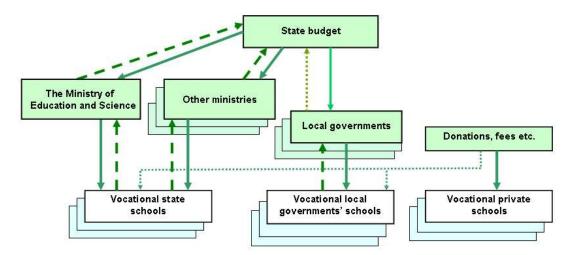


Chart extracted from CEDEFOP ReferNet Publication. Latvia VET in Europe Country Report 2012.

The government aims to change the funding system fundamentally. For example, it is planned to introduce a funding system that provides for a common financing principle "money follows the student" with the aim to motivate local governments to perform a financial planning based on the performance of education establishments. The change also aims to include enterprises that are interested in supporting TVET to co-finance the optimisation of TVET school network.

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Academic Information Centre (2012). Referencing of the Latvian Education System to the European Qualifications Framework for Lifelong Learning and the Qualifications Framework for the European Higher Education Area. Self-Assessment Report Second Version. Riga: Academic Information Centre.

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4. TVET teachers and trainers

Basic TVET teachers have vocational upper-secondary education or master crafts and pedagogical education. Secondary TVET teachers have professional higher education or higher education corresponding to the subject taught and higher professional pedagogical education. Also, those who have vocational upper-secondary education or master crafts and professional pedagogical education are eligible to teach in TVET secondary schools.

In September 2010, the government amended regulations on necessary education requirements for TVET teachers; accordingly TVET teachers without a pedagogical qualification are requested to join a 72-hour programme on pedagogy from a higher education institution.

In June 2011, the government determined procedures on how to improve teachers' professional qualifications. Teachers are requested to complete a minimum number of hours of in-service training. In addition, the government, from the Structural Funds for 2007 –2014, targets to train 5000 TVET teachers in their speciality and in the fields of Information Technology (IT), pedagogy, foreign languages, entrepreneurship, occupational health and safety Teachers also are offered traineeships in enterprises in Latvia or abroad.

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UNESCO-IBE (2011). World Data on Education VII Ed. 2010/11. Latvia. Geneva: UNESCO-IBE.

5. Qualifications and Qualifications Frameworks

Secondary vocational education

Basic vocational education programmes lead to a certificate of basic vocational education (apliecība par profesionālo pamatizglītību) and the Latvian professional qualification level 1. While upper secondary vocational education programmes lead to: a certificate of vocational education (atestāts par arodizglītību) and Latvian professional qualification level 2; or a diploma of vocational secondary education (diploms par professionālo vidējo izglītību) and Latvian professional qualification level 3. To acquire a professional qualification, students have to take a state qualification exam at the end of the education programme.

National Qualifications Framework (NQF)

The Latvian Qualifications Framework (LQF) was established in 2010. The LQF consists of eight levels in which descriptors are expressed in terms of learning outcomes in three dimensions (following the European Qualifications Framework (EQF):

- knowledge (knowledge and comprehension);
- skills (ability to apply knowledge, communication, general skills); and
- competence (analysis, synthesis and assessment).

Qualifications on the eight LQF levels are illustrated in the following table.

	LIADIAN FOLICATION DOCUMENTS (OLIALIFICATIONS)
LQF/EQF	LATVIAN EDUCATION DOCUMENTS (QUALIFICATIONS)
level	
1	Certificate of general basic education (for students in special educational
	programmes for students with severe mental development disorders or several
	severe development disorders)
2	Certificate of general basic education(for students in special educational
	programmes for students with mental development disorders
3	Certificate of general basic education & Certificate of vocational basic education
4	Certificate of general secondary education & Certificate of vocational education
	(without rights to enter higher education) & Diploma of vocational secondary
	education (with rights to enter higher education)
5	Diploma of first level professional higher education (first level professional higher
	college education in which the length of full-time studies is 2-3 years)
6	Bachelor's diploma & Professional Bachelor's diploma & Diploma of professional
	higher education & Diploma of higher professional qualification (second level
	professional higher education in which the length of full-time studies is at least 4
	years)
7	Master's diploma & Professional Master's diploma & Diploma of professional higher
	education & Diploma of higher education & Diploma of higher professional
	qualification (second level professional higher education in which the total length of
	full-time studies is at least 5 years)
8	Doctor's diploma
_	

Quality assurance

The State Education Quality Service (*Izglītības kvalitātes valsts dienests*) organises licensing and accreditation of TVET programmes. It also organises accreditation of TVET institutions and examination centres regardless of their ownership (state, local government and private). Only accredited TVET establishments may apply for state funding. Since 2010, the State Education Quality Service has joined the working group of the European Quality Assurance in Vocational Education and Training (EQAVET) and in 2013 it was nominated as EQAVET coordinator in Latvia.

A diverse set of experts are gathered under the State Education Quality Service in order to license or accredit TVET programmes. This set of experts includes: experts from the State Education Quality Service; representatives of the sectoral associations and societies; and employers' representatives delegated by the Latvian Chamber of Crafts. They evaluate the correspondence of programmes to: the state education standards; occupational standards; the Classification of Occupations; and legal requirements. They also ensure that the content of programmes provides students with the necessary knowledge, skills and competences.

The Higher Education Council (*Augstākās izglītības padome*) was until recently responsible for quality assurance of higher education institutions (HEIs). The licensing and accreditation of institutions and programmes were coordinated by the Higher Education Quality Evaluation Centre (*Augstākās izglītības kvalitātes novērtēšanas centrs*) in line with the Law on Higher Education Institutions (Augstskolu likums, 1995). In September 2012, CoM adopted new regulations on the accreditation of HELs. As result, MoES is responsible for the evaluation of HEIs or will select by open competition institution to evaluate HEIs.

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Academic Information Centre (2012). Referencing of the Latvian Education System to the European Qualifications Framework for Lifelong Learning and the Qualifications Framework for the European Higher Education Area. Self-Assessment Report Second Version. Riga: Academic Information Centre.

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EQAVET (2013). Description of the VET System in Latvia. Dublin: European Quality Assurance in Vocational Education and Training. Accessed: 07 October 2013.

6. Current reforms, major projects and challenges

Current reforms and major projects

Lately, a substantial reform is performed focusing on the following:

- developing flexible and responsive TVET programmes to labour market's demands;
- restructuring TVET programmes into modules;
- introducing Credit Point (CP) system (kredītpunkti);
- aligning the Latvian Qualifications Framework levels with the European Qualifications
 Framework (EQF); and
- recognising knowledge and skills acquired outside the formal TVET system.

A register of occupational standards has been developed to serve as guidance for TVET programmes. In 2007, CoM adopted new procedures for the development of occupational standards. The standards include knowledge, skills, professional competence and responsibility in certain work situations. Occupational standards were included in the Classification of Occupations. The development of the register is an ongoing process and the standards are updated regularly and at least every five years. When the standards are altered, TVET programmes have to be adapted accordingly. In 2010, CoM regulated the occupational standards by adopting:

- the Classification of Occupations according ISCO-08;
- basic tasks and required qualifications for each occupation; and
- procedures for using and updating of the classification.

Challenges

In 2009, concept "Raising attractiveness of vocational education and involvement of social partners within vocational education quality assurance" developed by the Ministry of Education and Science (MoES). The Concept lists the major issues in vocational education, e.g. the low prestige of vocational education, and insufficient capacity and cooperation between policy making institutions and employers, and provides possible solutions involving reforms on rather large scale.

January, 2014

As a reaction to the negative demographic indicators, which result in decrease of the number of students, and to the limited financial resources, CoM approved the "Guidelines for optimisation of vocational education establishments' network for 2010–2015" (*Profesionālās izglī tī bas iestāžu tī kla optimizācijas pamatnostādnes* 2010.–2015.gadam). The Guidelines are aimed at reforming the structure of TVET system through:

- optimising the number of TVET schools and their geographical coverage;
- differentiating TVET schools based on their functions and management;
- improving the infrastructure and modernising the material and technical equipment;
 and
- facilitating a more efficient use of resources.

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7. Links to UNEVOC centres and TVET institutions

UNEVOC Centres

 Latvian Academic Information Centre / Latvian National Observatory Akademiskās Informācijas Centrs (AIC)

TVET Institutions

- Education and Science Workers Trade Union (Latvijas Izglī tī bas un zinā tnes darbinieku arodbiedrī ba)
- Employers' Confederation of Latvia (Latvijas Darba devēju konfederācija)
- Latvian Chamber of Crafts (*Latvijas Amatniecības kamera*)
- Ministry of Economics (Ekonomikas ministrija)
- Ministry of Education and Science (MoES)
- Ministry of Welfare (Labklā jī bas ministrija)
- National Centre for Education (Valsts izglītības satura centrs)
- Social Integration State Agency (SIVA) (Sociālās integrācijas valsts aģentūra)
- State Education Development Agency (SEDA) (Valsts izglītības attīstības aģentūra)
- State Education Quality Service (Izglītības kvalitātes valsts dienests)
- State Employment Agency (SEA) (Nodarbinā tī bas valsts aģentūra)

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January, 2014

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