



# GLOBAL EDUCATION MONITORING REPORT

Non-state actors in education: Striking the right balance

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# Conceptualisation



# **Non-state actors in TVET**

#### An established presence

Non-state actors participate in **all aspects of education**: provision, governance and regulations, financing, innovation and influence

Non-state actors include **multiple stakeholders**: Civil society organizations, teacher unions, public agencies, businesses and their associations, NGOs, media, philanthropic foundations, political parties, academics and think tanks

The Report analyses the theme by level of education: dedicated **thematic Chapter** (+ complementary data foci in the **monitoring** part)

TVET differs from other levels: non-state actors' presence is **evident**, **necessary and accepted**.



## Provision – initial TVET



# Most students in formal TVET attend public institutions

#### but the share increases at higher education levels

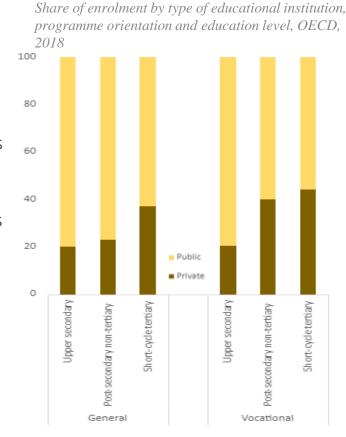
TVET provision is limited globally

5% benefits from TVET, 1% in low-income countries

At higher education levels, students in vocational programmes tend to enroll in private institutions

- Worldwide, 38.5% of post-secondary non-tertiary students enrolled in private institutions in 2019
- In OECD countries, about 10% of students in secondary but 40% of students in post-secondary vocational programmes were on average enrolled in private institutions in 2018

Informal non-state provision is not always captured: traditional forms of apprenticeships



## Provision – initial TVET



# Non-state actors have helped expand initial TVET provision

#### Independently or in response to favorable frameworks

Cooperation with non-state actors had enabled:

**Strengthen existing** systems: making them more responsive to labour market demands

Complement or substitute TVET provision: traditional procurement, autonomous training initiatives and supported by public-private partnerships

- In India and in Tanzania, non-state actors helped provide training in the emerging IT sector and the gas sector, respectively
- Estonia and Czech Republic's TVET systems attracted more students thanks to collaboration with non-state actors
- In Morocco, provision-oriented PPPs set up tripartite dialogue, and enrollments in vocational institutes more than doubled

# Provision – continuing TVET



# Private business dominate continuing skills development

#### With a prevalence of non-formal and employer-sponsored training

Upskilling and reskilling occurs **outside traditional education**: non-formal education serves highly specific and relevant training needs

Firm size is correlated with the offer of training, but families also play a role in traditional sectors

Training has the potential to increase firms' productivity, but it is often **underutilized** 

Non-state actors may encourage or obstruct equity and inclusion in TVET

- ➤ In Europe, enterprises providing training passed from 51% in 2005 to 64% in 2015
- In lower-middle-income countries, almost 1 in 3 firms provide training to their full-time permanent employees
- Adults working in firms with more than 250 employees are twice as likely to receive training

#### Governance



# Governing skills development systems with nonstate actor participation is challenging

**Cooperation is limited to implementation and defining standards** 

When interactions between the private and the education sectors occur, they tend to focus on **skills identification** rather than on curriculum development

**Knowledge-oriented PPPs** in the form of Sector Skills Councils have been set up to better understand the labour market needs.

Quality systems are highly **centralized**, and **partially implemented**. Private providers do not always align with the expected requirements.

- ➤ In Bangladesh, 3 in 4 non-state education institutions have not recognized the National Technical and Vocational Qualification Framework
- In Uganda, only 1 in 4 private training providers are officially registered



Quality assurance mechanisms are in place but rarely implemented

# Financing



# The right mix of state and non-state financing can support skills development

#### **But it remains suboptimal**

TVET systems seek to **diversify their funding** through earmarked training levies or funds on firms

Non-state actors are also directly involved through **competitive procurement**, but with mixed results

Employers are encouraged to provide training through levy-grant programmes. But enterprises tend to underinvest in training compared with other assets

Governments provide incentives to individuals through individual learning accounts or entitlements

- In LATAM, the Jóvenes youth training recruit private trainers through competitive bidding under public oversight
- In 2018, business investment in training in the EU member states, the United Kingdom and the United States was almost a fifth of machinery and equipment expenses
- The SkillsFuture Credit in Singapore led to an increase in training participation by more than ten percentage points

#### Recommendations



- 1. Design laws, policies and programmes with an equity and inclusion perspective
- 2. Establish quality standards that apply to all state and non-state education institutions
- 3. Establish common monitoring and support processes that apply to all state and non-state education institutions
- 4. Facilitate the spread of innovation through the education system for the common good
- 5. Maintain the transparency and integrity of the public education policy process to block vested interests





### Thank you for your attention

Download the 2021/22 GEM Report on non-state actors in education:

https://en.unesco.org/gem-report/non-state\_actors

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