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Организация
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منظمة الأمم المتحدة
للترقية والعلم والثقافة

联合国教育、
科学及文化组织

Approval Committee

Fund for the Elimination of Doping In Sport

Paris, UNESCO Headquarters, Fontenoy Building
23 May 2014

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Final Report

Summary

Following the Fourth Session of the Conference of Parties to the International Convention against Doping in Sport, the newly appointed Approval Committee of the Fund for the Elimination of Doping in Sport was convened at UNESCO Headquarters on 23 May 2014. This report presents an overview of the Committee's discussions and decisions.

[The meeting started at 10 a.m. 23 May 2014]

Agenda Item 1 - Opening of the meeting

1. The Approval Committee of the Fund for the Elimination of Doping in Sport (hereinafter referred to as “the Committee”) met at UNESCO Headquarters on 23 May 2014. All States Parties members were in attendance (see Annex II). Participants were welcomed by the Team Leader for Anti-Doping and Sport, Mr Schischlik, who presented the excuses of the Assistant Director-General of Social and Human Sciences, Mr Philippe Quéau, who had been called away due a last minute urgency. Mr Schischlik congratulated members on their (re)appointment before summarizing their expected functions and the importance of promoting the Fund to strengthen its reach and impact. An overview of the day’s agenda items was then presented before handing the floor to the Committee’s Chairperson for the 2012/2013 biennium, Mr Gennady Aleshin, representative of the Russian Federation.
2. Mr Aleshin, in turn, thanked all members for their commitment to the fight against doping and noted the importance of their presence and continued engagement to ensure the smooth administration of the Fund.

Agenda Item 2 - Rules of Procedure

3. The Secretariat introduced agenda item 2 on the Rules of Procedure governing the proceedings of the Committee (ICDS/4AP/Doc.2). New members were informed that the Committee was formally established by the Conference of Parties at its Second Session (October 2009). At this time Resolution 2CP/4.3 was passed, setting forth the composition of the Approval Committee and its mandate i.e. responsibility for the allocation of the Fund in accordance with the decisions taken by the Conference of Parties. Subsequently, during its first in-session meeting of 16 April 2010, the Approval Committee adopted simplified rules of procedure comprising three basic provisions:
 - In accordance with Resolution 2CP/4.3, only the six representatives of States Parties elected by the Conference of Parties have the right to vote;
 - The Approval Committee shall meet in or out-of-session to determine the applications to the Fund;
 - The Committee will make all decisions on the basis of simple majority (Resolution 2AP/2).
4. The Secretariat also noted that the Handbook on the Fund for the Elimination of Doping in Sport (hereinafter referred to as “the Handbook”) outlines the regulations governing the Fund, as determined by the First, Second, Third and Fourth Sessions of the Conference of Parties (Resolutions 1CP/7, 2CP/4.3, 3CP/6.3 and 4CP/7).

Agenda Item 3 - Election of a Chairperson

5. The Secretariat called for nominations for the Chairperson of the Committee for the 2014/2015 biennium. The representative of Kuwait took the floor to propose that Mr Gennady Aleshin, representative of the Russian Federation, be elected Committee

Chair. This motion was seconded by Mexico and Zambia and then endorsed by all the other Members of the Committee. Mr Gennady Aleshin was elected by acclamation.

Resolution 4AP/1

The Approval Committee,

1. *Elects* Mr Gennady Aleshin (Russian Federation) as Chairperson of the Approval Committee (2014/2015).

Agenda Item 4 - Update on the Financial Status of the Fund for the Elimination of Doping in Sports

4.1 – Financial Status of the Fund for the Elimination of Doping in Sports

6. The Chairperson of the Approval Committee, Mr Gennady Aleshin, introduced agenda item 4 and called upon the Secretariat to provide an overview on the financial status of the Fund. The Secretariat presented the certified Financial Statement (ICDS/4AP/Doc.4), noting that, on 31 December 2013, the Fund had a balance of US\$ 3,332,765.88. It was underlined that this was US\$ 300,000 more than the balance at the close of the previous biennium (2011/2012).
7. Members were informed that the year-end balance comprised contributions from seven States Parties totaling US\$ 1,212,276.80 and interest accrued. Six of those States Parties (Australia, Finland, France, Kuwait, Monaco and the Russian Federation) being regular contributors, with a first-time contribution from the Republic of Korea. In addition to those contributions captured in the Financial Statement, the Secretariat announced that a contribution of US\$ 276,626 had been received from the Russian Federation since the beginning 2014. It was also noted that a contribution from Finland is pending.
8. Members were then presented with a breakdown of financial expenditure for the 2012/2013 period before the Secretariat concluded that, even with a record number of projects approved during the last biennium, the excess of income over expenditure remains more than US\$ 140,000 per annum. Accordingly, in terms of the Fund's financial buoyancy, it can be reported that the balance remains higher at the end of each biennium than at the beginning of the cycle. It was noted that, in order to maintain this limited financial growth, the Secretariat would monitor contributions against projects approved and would relaunch advocacy efforts to attract new States Parties contributors. The Chairperson, Mr Gennady Aleshin, supported this advocacy, calling for more countries to contribute to the Fund.

Resolution 4AP/2

The Approval Committee,

1. *Having examined* document ICDS/4AP/Doc.4,
2. *Expresses* its gratitude to the States Parties that have made financial contributions to the Fund for the Elimination of Doping in Sport.

4.2 and 4.3 – Implementation of previously approved projects and applications under development

9. The Secretariat provided an oral report on the implementation status of the projects approved, by the Committee, in September 2013 as well as a breakdown of applications presently under development. In this regard, it was noted that of the twenty-seven (27) projects (including five (5) regional initiatives) approved during the Committee's previous session; twenty-five (25) projects are underway with two (2) contracts still pending signature.¹ The Secretariat also announced that there remain twenty-two (22) applications under development (8 Africa, 1 Arab States, 4 Asia and the Pacific, 2 Europe and North America, 7 LAC) which were not deemed ready for Committee review. The Fund's Secretariat will continue to support States Parties in the development and finalization of these proposals with a view to submitting a portion to the autumn 2014 session of the Approval Committee.

Agenda Item 5 – Approval of Applications

10. The Chairperson introduced agenda item 5 and called upon the Secretariat to present an overview of each new application to the Fund. The Secretariat began by informing members that fourteen (14) applications from all world regions, including three (3) regional projects, had been finalized and were deemed to be complete and in accordance with the regulations governing the Fund. Moreover, five (5) applications were submitted by countries that have never previously benefitted from the Fund. Of those projects before the Committee, the Secretariat noted that eight (8) fell under the Fund's Education priority, one (1) under the priority related to Policy advice and five (5) under Mentoring and capacity-building.
11. The Secretariat highlighted some persisting issues related to the finalization of applications. Namely, deadlines set for the receipt of final applications are often not respected by States Parties applicants; regularly the Secretariat invests significant time in the revision of an application which is never revised and re-submitted by States Parties; and, finally, that the majority of received applications are submitted missing basic data. To address the latter point, the Secretariat informed members that a pedagogical application template outlining key information and helpful hints will be developed for approval during the autumn 2014 session. The Fund's website will also be revamped to increase usability and better support future applicants understand the key aspects of project development and implementation. The representative of Finland also proposed that selection criteria for projects could be developed to better guide applicants.
12. The Committee then considered the finalized applications submitted by Armenia, Cuba (x 2), Romania, Malaysia, Singapore (Regional project), Republic of Moldova, Cambodia, Jamaica, Kenya (Regional project), Malawi, Morocco (Regional project), Mauritius and Tunisia. At the conclusion of this agenda item a total of fourteen (14) projects were approved, including three (3) regional initiatives. These projects ranged

¹ A regional project, submitted by Guatemala (Request no. 1246), which had not yet been launched due to the late submission of the third letter of support and a national project, submitted by Iraq (Request no. 1252), which has not yet been launched due to the non-response of project leaders since the letter of approval was sent in September 2013.

from capacity-building programmes enhancing bilateral and multilateral cooperation, to holistic awareness-raising campaigns targeting a range of stakeholders at national and community levels, and punctual education programmes with an emphasis on the 'train the trainer' approach. In line with the decision of the Approval Committee to place more emphasis on the impact of projects under the Fund, each project presented comprised a legacy and evaluation component.

Resolution 4AP/3

The Approval Committee,

1. *Having examined* the project submitted by Armenia (Request No.1260),
Approves funding of US\$19,964 for this project,²
2. *Having examined* the project submitted by Cuba (1) (Request No.1261),
Approves this project in principle, subject to the tailoring of activities and revision of the proposed budget in accordance with the recommendations of Committee Members³,
3. *Having examined* the project submitted by Cuba (2) (Request No. 1262),
Approves this project in principle, subject to the tailoring of activities and revision of the proposed budget in accordance with the recommendations of Committee Members⁴,
4. *Having examined* the project submitted by Romania (Request No.1263),
Approves funding of US\$19,780 for this project,⁵

² Committee members commended the application's clear presentation, targeted activities and significant legacy potential with the continuation of the Best Play True Athlete award, by the National Olympic Committee, after the project cycle. This potential legacy and impact was underscored by the involvement of a broad range of actors in the project development and implementation; most notably, the engagement of Finland's anti-doping agency (FINADA) and the East European Regional Anti-Doping Organization (EERADO). Regarding the educational component, it was felt that the workshops should extend beyond simple knowledge transfer by integrating more of a reflection on the ethical dimensions of competitive sport and its related values. WADA also offered to support Armenia in the finalization of the questionnaires, in English, before translation into other languages so as to support with the analysis and evaluation of the data collected.

³ Members warmly welcomed both project applications (Request no. 1261 and 1262) from Cuba, which were presented in tandem due to the only variation being the target beneficiaries. It was agreed that in order to realize the full benefit of the planned activities, each should be more specifically tailored to the target groups engaged (national sports teams in the case of Request no.1261 and sports school students in the case of Request no. 1262). In this regard, it was noted that WADA's regional office for Latin America and the Caribbean could support this revision and propose a series of pre-existing educational materials for dissemination by project leaders. Committee members expressed concern regarding the similarity of the expenditure for each separate project and requested that each budget be revised to accord concretely with the foreseen activities. In particular, it was noted that there should be a direct correlation between the number of target beneficiaries and the quantity of materials to be produced.

⁴ See footnote 3.

⁵ Romania's third national project under the Fund was warmly received by the Committee who commended the impact-oriented application which forms part of a continuum of anti-doping activities, nationally. The strong visibility component, use of multi-media to advance project objectives and the engagement of national athletes as role models were also valued. Mention was also made to the planned evaluation (pre- and post-activity

5. *Having examined* the project submitted by Malaysia (Request No.1264),
Approves funding of US\$19,780 for this project,⁶
6. *Having examined* the regional project submitted by Singapore (Request No.1265),
Approves funding of US\$49,961 for this regional project,⁷
7. *Having examined* the project submitted by Republic of Moldova (Request No1266.),
Approves funding of US\$19,920 for this project,⁸
8. *Having examined* the project submitted by Cambodia (Request No.1267),
Approves funding of US\$18,714 for this project,⁹

questionnaire) and the publication of the disaggregated data in a national sport magazine. Considering the similar focus on anti-doping in bodybuilding and fitness gyms, members suggested that project leaders could be linked to those responsible for the national Tunisian initiative (Request no. 1273) to pool and compare conclusions. Questions were also raised regarding the possibility of obliging privately owned gyms to make a contribution to the trainings and accreditation in the future. Members also recommended that project leaders use the materials produced for the previous initiatives where possible. Regarding the educational component, it was felt that the workshops should extend beyond simple knowledge transfer by integrating more of a reflection on the ethical dimensions of competitive sport and its related values.

⁶ The first project from Malaysia under the Fund was warmly welcomed by Committee members who appreciated the broad-based and ambitious national campaign which demonstrated solid multi-stakeholder collaboration (between Ministry/NADO/RADO/Police) and great legacy potential through the proposed pool of volunteer education ambassadors. The translation of key WADA materials into Bahasa was fully supported and members encouraged project leaders to share the translated tools with WADA to upload on the organization's website. Regarding the educational component, it was felt that the workshops should extend beyond simple knowledge transfer by integrating more of a reflection on the ethical dimensions of competitive sport and its related values.

⁷ Committee members commended Singapore's second regional project under the Fund for its clear and strategic formulation, taking advantage of major events like the 28th SEA Games to maximize impact and reach. In particular, it was noted that the initiative represented a stand-out example of cross-border capacity development engaging both governmental actors and representatives of the sport movement. In particular, the development of the train the trainer modules with the Japanese Anti-Doping Agency (JADA) and the Australian Anti-Doping Agency (AUSADA) was recognized. The Committee also made mention to the great project legacy whereby DCO trainers will form a SEA RADO Doping Control Officer (DCO) Expert Committee to monitor anti-doping activities following the project cycle.

⁸ The Committee underlined the significant effort undertaken by the Republic of Moldova in submitting the country's first project under the Fund. It was felt that the project represented a good example of intra-regional capacity development (connecting Moldova, Romania and Armenia in its development). Members also appreciated the use of existing WADA materials, as well as the creative and widespread branding and visibility components, and the pre- and post- activity survey evaluation. As a means of enhancing project impact, it was felt that seminars could be made more interactive. In particular, it was recommended that a "train the trainer" methodology is employed and that a discussion item on Therapeutic Use Exemptions (TUEs) is included as this is very relevant to the target groups. Finally, WADA offered to support Moldova in the finalization of survey questions, in line with the WADA Play True/Coach True model, to ensure data is more easily analyzed at the end of the project cycle.

⁹ Cambodia's first national project under the Fund was warmly welcomed by Committee members who noted that the initiative was well-conceived with tailored activities for a niche target group. Equally, members appreciated that the project forms part of a broader continuum of anti-doping activities undertaken by the Cambodian Anti-Doping Agency (CADA) and draws on a wealth of regional expertise. The potential legacy and impact was noted. In this regard, the translation of all educational materials into Khmer and the designation of anti-doping focal points in each participating national federation were commended. Regarding the educational

9. *Having examined* the project submitted by Jamaica (Request No.1268),
Approves funding of US\$19,753 for this project,¹⁰
10. *Having examined* the regional project submitted by Kenya (Request No.1269),
Approves this regional project in principle,¹¹ subject to the provision of two additional letters of support,
11. *Having examined* the project submitted by Malawi (Request No.1270),
Approves funding of US\$11,550 for this project,¹²
12. *Having examined* the regional project submitted by Morocco (Request No.1271),
Approves this regional project in principle,¹³ subject to the provision of the third mandatory support letter in a working language and to the revision of the

component, it was felt that the workshops should extend beyond simple knowledge transfer by integrating more of a reflection on the ethical dimensions of competitive sport and its related values.

¹⁰ Committee members reviewed the third project from Jamaica under the Fund with great interest. It was noted that the initiative is concisely presented and supports much needed capacity-development by a wide range of stakeholders (governmental and sport movement). The fact that it forms part of a broader framework of activities to be undertaken by the Jamaican Anti-Doping Commission (JADCO) and the Canadian Centre for Ethics in Sport (CCES) was felt to ensure a return on investment. As a means of consolidating project legacy, members recommended that a concrete mechanism be established to support monitoring and evaluation.

¹¹ The first regional project from Kenya was warmly welcomed by Committee members who recognized the importance of the intervention to harmonize regional approaches and to advocate the importance of anti-doping investment to decision-makers. The good use of WADA materials and strong engagement of the Africa Zone V RADO was appreciated. In particular, members noted the importance of RADO support in the development of selection criteria for participants, the meeting agenda and the creation of an evaluation tool. Moreover, it was felt that the outcomes of the regional project undertaken by Burundi (Request no. 1258), under the Africa Zone V's leadership, should be shared with participants of this initiative to ensure regional coherence. As stipulated in the rules governing the Fund, regional applications "should also be accompanied by at least three letters of support from other governments involved in the project". Accordingly, members request that two additional letters of support are submitted through official channels.

¹² As Malawi's second project under the Fund, Committee members appreciated that this initiative built on the outcomes of the first. The good engagement of Africa Zone VI RADO was noted and the workshop programme, drawing upon regional and national experiences, was underlined. It was felt that the proposed output of a Malawi Anti-Doping Organization (MADO) workplan was tangible and could provide a good example for future project leaders under the Fund. However, Committee members noted that there is not currently enough time allocated for the work plan's elaboration in the meeting agenda. Accordingly, Committee members recommended that the structure and outline of the MADO work plan be prepared in advance for discussion and validation during the Plenary. It was also noted that Malawi could use existing materials from Africa Zone VI RADO. Finally, members asked that the timeline be revised to indicate 2014 and not 2015.

¹³ This well-targeted project was commended for its strong potential in driving cohesive regional anti-doping policy development. Committee members appreciated the extensive promotion and visibility component, leveraging social networks, TV-talk shows and conferences to promote the project message. It was also felt that the potential legacy was significant in terms of the two planned meeting outputs: 1. the development of policy guidelines, 2. the establishment of a follow-up committee to monitor guideline implementation. However, Committee members requested that certain clarifications are introduced before the application can be considered final. In particular, members asked that the budget be reviewed due to elevated costs (e.g. car rental; room rental). There was also concern that the time allocated for the recommendations to be adapted as policy guidelines, at the end of the International Conference, was not sufficient. As such, project leaders are asked to increase the time for this agenda item. In addition, the Approval Committee required a third letter of support in a working language (English or French). Finally, Members request clarification on those persons to be appointed to the follow-up committee and the 3500 conference participants above and beyond those 35 detailed in the application.

proposed budget in accordance with the recommendations of Committee Members,

13. *Having examined* the project submitted by Mauritius (Request No.1272),

Approves this project in principle¹⁴, subject to the revision of the budget,

14. *Having examined* the project submitted by Tunisia (Request No.1273),

Approves funding of US\$13,000 for this project,¹⁵

Agenda Item 6 – Update on the Fund’s “Policy Project” (approved during the Fourth Session of the Conference of Parties)

13. The Secretariat presented an overview of the “Policy Project” (ICDS/4CP/Doc.6) and progress made since its approval during the Fourth Session of the Conference of Parties in September 2013. It was noted that the initiative aims at supporting States Parties develop coherent anti-doping policy through a participatory process engaging a broad range of stakeholders. UNESCO takes stock of the need to improve national policy on anti-doping in particular with regard to legislation and structures to be consistent with the objectives of the International Convention Against Doping in Sport and the WADA Code. As expectations on public authorities increase in this field, UNESCO wants to create and engage a select number of States Parties in an environment conducive to achieving the core targets set by the Convention and the WADA Code. As such, the “Policy Project” will catalyze States Parties to fulfil their obligations and responsibilities within the framework of the International Convention Against-Doping in Sport.

14. It was reported that the Secretariat has moved forward in the identification of States Parties who will be targeted for participation in this project update (7): Brazil, France, Jamaica, Kenya, Romania, Saudi Arabia and Spain (the selected States parties are indicative). It was also noted that the project timeline had been modified and would now run from June 2014 to May 2015 with the participation of an *Ad Hoc* monitoring Group led by WADA, the Council of Europe (CoE) and UNESCO. Moreover, a full monitoring report will be developed and available by October 2015 for presentation during the Fifth Session of the Conference of Parties.

¹⁴ The second project from Mauritius under the Fund was welcomed for its well-rounded approach both in terms of activities and expertise of resource persons (Sports Medical Officers, Pharmacists, Nutritionists etc). In particular, the education component was commended for its inclusion of the ethical dimensions of sport and connected values. Members also appreciated the use of WADA materials and outreach model, capitalizing on one of the most important events in the region. To maximize project impact, members requested that the budget is revised so less expenditure is made on promotional items and more is dedicated to educational materials. The Approval Committee also recommend the inclusion of a legacy component, for example connecting participants via an online network following the project cycle to encourage the continued exchange of information in this area.

¹⁵ Committee members welcomed this project and highlighted the potential return of investment as part of a broader continuum of activities to be carried out nationally by the Tunisian National Anti-Doping Agency (ANAD). It was also noted that certain aspects of the application should be further clarified. In particular, more information on the selection of the target groups would be important to include as well as a rationale on the age ranges selected. Committee members also recommended that project leaders link to the team implementing the national Romanian initiative (Request no. 1263), considering the similar focus on anti-doping in gyms and the potential to pool and compare conclusions.

Agenda Item 7 – Any other business and closing of the Meeting

15. During the course of the meeting, the visibility and promotion of the Fund was discussed on a number of occasions. Members highlighted that the partnership and cooperation between WADA and UNESCO is not well understood by the media and governments. Accordingly, members proposed that WADA and UNESCO better promote the organizations' joint actions and recommended that WADA could include information about the Fund on the Organization's website. In the same vein, it was agreed that there is a need to start gathering more audio-visual materials during project implementation in order to upload on the Fund's website to make it more interactive for future applicants and visitors. Equally, members ask the Secretariat to explore how the work and objectives of the Fund could be better promoted within UNESCO. It was noted that the Secretariat will reflect on this and come back to members with proposals during the autumn 2014 session.
16. Pursuant to the discussions around two of the new applications submitted under the Fund which concerned anti-doping activities to be conducted in private gyms and fitness centres (Romania and Tunisia), Committee Members noted some important emerging issues raised by these projects which may be important in the consideration of future applications. There were questions raised as to whether the Fund should contribute financing to activities undertaken in private gyms. In this regard, it was noted that the private institutions should at least be obliged to contribute to the implementation costs of the activity. However, it was also underlined that doping in any environment represents an important public health issue which must also be tackled by public authorities. The representative of Finland offered to share good practice examples from Europe whereby public authorities had successfully worked in partnership with the private sector in this area.
17. The Committee decided that the next meeting would take place in UNESCO headquarters on Monday 13th or Tuesday 14th October 2014.
18. The Secretariat thanked all the Committee Members for their valuable contributions in the assessment of the applications and expressed satisfaction regarding the engagement of the new Committee members. The Chairperson, Mr Gennady Aleshin, thanked all of the Members of the Committee and closed the meeting.

[The meeting concluded at 13:30 p.m., 23 May 2014]

Annex I: List of Documents

Agenda Item	Documents Title	Document Reference
1	Provisional Agenda and Timetable	ICDS/4AP/Doc.1
2	Rules of Procedure	ICDS/4AP/Doc.2
3	Election of a Chairperson	ICDS/4AP/Doc.3
4	Financial Status of the Fund for the Elimination of Doping in Sport	ICDS/4AP/Doc.4
5	States Parties' Applications	ICDS/4AP/Doc.5 ICDS/4AP/Doc.5.1, 5.2, 5.3, 5.4, 5.5, 5.6, 5.7, 5.8, 5.9, 5.10, 5.11, 5.12, 5.13, 5.14

Additional background documents

- Handbook: Fund for the Elimination of Doping in Sport
- Final Report of the Approval Committee Meeting (September 2013)
- Report of the Approval Committee for the Fund for the Elimination of Doping in Sport (ICDS/4CP/Doc. 6)
- Allocation of the Fund for the Elimination of Doping in Sport 2014-2015 (ICDS/4CP/Doc.7)
- Good Practice Leaflet for Project Leaders

Annex II: List of participants

Committee Members

Finland

Ms Satu HEIKKINEN, Counsellor for Cultural Affairs, Sports Division, Ministry of Education and Culture

Japan

Ms Naoko HIRAYAMA, Director, Office for International Sports, Competitive Sports Division, Sports and Youth Bureau,
Ministry of Education, Culture, Sports, Science and Technology

Mr Shin ASAKAWA, Chief Executive Officer, Japan Anti-Doping Agency

Kuwait

Mr Ahmad AL KHAZAL, Director of International Relations, Public Authority for Youth and Sport

Mexico

Mr Manuel Salvador GARAYZAR ABAROA, Deputy Director of Research and Study Association of the Department of Medicine, National Commission of Physical Culture and Sports

Russian Federation

Mr Gennady ALESHIN, Co-Chairman of the Committee of National and Non-Olympic Kinds of Sports in Russia, former Deputy Minister of Sport, Tourism and Youth Policy

Zambia

Ms Bessie MALILWE CHELEMU, Director of Sport, Ministry of Youth and Sport

Advisor

Ms Anne JANSEN, Senior Manager Government Liaison and Compliance, World Anti-Doping Agency

UNESCO

Mr Philippe QUÉAU, Assistant Director-General a.i. Social and Human Sciences

Mr Alexander SCHISCHLIK, Team Leader Anti-Doping and Sport

Mr Scott PULIZZI, Team Leader, Partnership & Communication

Mr Marcellin DALLY, Programme Specialist in Anti-Doping and Sport

Ms Nancy MCLENNAN, Programme Specialist in Anti-Doping and Sport

Mr Germán MOYANO, Anti-Doping and Sport Team